



Alternative Funding Mechanisms for Acquisition, Improvement and Maintenance of Shoreline Public Access

*Hawai'i Ocean Resources Management Plan
Coordinated Working Group Meeting*

June 5, 2014

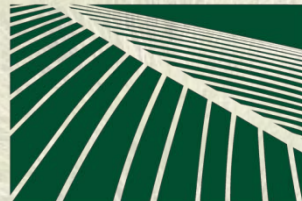
Welcome & Introductions



Hawaii CZM Program

Coastal Zone Management
HAWAII STATE OFFICE OF PLANNING

Consultant



PBR HAWAII
& ASSOCIATES, INC.

Advisory Committee



Sub-consultants



HAWAIIAN ISLANDS
LAND TRUST



Project Goal

With the likelihood that general funds will continue to be **scarce**, the goal of this project is to be a **positive force** for public access by identifying **new and creative techniques** to **finance** not just **acquisition**, but the needed **improvements and maintenance** for safe and responsible access.

Project Process

- Formed a committee to obtain **feedback** and **input** on the project
- Compiled **inventories** of public access to better understand **existing situation** and **possible issues**
- **Researched** and **described** existing and alternative funding mechanisms
- Developed **suggested financing principles** to guide providers' selection of **applicable** and **appropriate** financing methods

Advisory Committee Membership

County of Hawai'i

- Planning (2)
- Parks & Recreation
- Finance, Property Management Division (2)

County of Kaua'i

- Planning
- Parks & Recreation

City & County of Honolulu

- Budget & Fiscal Services
- Parks & Recreation

County of Maui

- Finance
- Budget Office
- Parks & Recreation

DLNR

- DOFAW
- State Parks
- OCCL

Trust for Public Land

MACZAC

PATH

Role of Advisory Committee

Meeting #1: Develop framework of issues

Meeting #2: Review alternative financing techniques

Meeting #3: Review funding principles & recommendations

Meeting #4: Review draft report

Summary of Funding Sources

	Existing Hawaii State and Counties													Federal/National																													
	A	B	C	D	E	F	G	H	I	J	K	L	M	1	2	3	4a	4b	4c	4d	4e	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20						
Use																																											
Acquisition	•	•	•	•	•		•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		
Improvement			•	•	•	•		•	•	•	•		•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	
Maintenance				•	•	•		•		•			•						•								•	•						•		•	•						
Technical Assistance																												•	•														
Eligible Recipient																																											
State	•			•	•	•	•							•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		
County		•	•		•	•	•	•	•	•	•			•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	
Non-Profit					•	•								•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	
Private												•	•			•																											
Funding Type/Source																																											
Mandate	•	•	•																																								
Special Appropriation/Bonds					•	•	•																																				
Special Fund				•	•	•		•	•	•	•																																
Grant														•	•		•	•		•		•	•			•	•	•	•	•		•								•		•	
Loan																			•																								
Tax Credit													•																														
Visitor Lodging Tax				•		•																																					
Sales Tax																																											
Conveyance Tax					•																																						
Fuel Tax				•																																							
Property Tax								•	•	•	•																																
Bag Tax																																											
Bike Tax																																											
Special Tax (i.e., CFD)																																											
Voluntary Surcharge/Donation																																											
User Fees				•																																							
Permit Fees																																											
Advertisement Fees																																											
Concession Fees																																											
Donation																																											
Advisory Services																	•				•					•																	
Other												•																															

Summary of Funding Sources (con't)

Use	California																							
	21	22	23	24	25	26	27	28	29	30	31	32	33	34	35	36	37	38	39	40	41	42	43	44
Acquisition
Improvement
Maintenance
Technical Assistance																								
Eligible Recipient																								
State										
County					
Non-Profit
Private																								
Funding Type/Source																								
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Special Appropriation/Bonds				.																				
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Voluntary Surcharge/Donation
User Fees						.			.															
Permit Fees											
Advertisement Fees										.														
Concession Fees																								
Donation																			.				.	
Advisory Services																		.						
Other																			

Summary of Funding Sources (con't)

Use	Other States																										
	45	46	47	48	49	50	51	52	53	54	55	56	57	58	59	60	61	62	63	64	65	66	67				
Acquisition			
Improvement		
Maintenance			
Technical Assistance																											
Eligible Recipient																											
State				.								.	.														
County			
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Advertisement Fees																											
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Donation					
Advisory Services																											
Other																											

Funding Plan

Shoreline Access Funding Plan

Coordination
& Technical
Assistance

Acquisition

Improvements

Maintenance

Principles

Actions

Funding
Sources

Principles

Actions

Funding
Sources

Principles

Actions

Funding
Sources

Principles

Actions

Funding
Sources

Coordination & Technical Assistance

Enhance *coordination* among the state and counties to:

- *increase leverage* for competitive federal or foundation funding,
- encourage *sharing* of experiences/knowledge,
- *equalize* funding allocations among the state and counties.

Coordination & Technical Assistance

Recommendations	Funding Source Examples
<p>Step up DLNR's role as provided in HRS 198D:</p> <ul style="list-style-type: none">• Maintain inventory• Provide indemnity agreements• Advise on liability issues <p>Assign Deputy AG to lead.</p>	<p><i>Special Land & Development Fund [D]</i></p>
<p>CZM provides organizational & research support ("Forum")</p>	<p><i>Smart phone apps [38, 43]</i> <i>CZM federal sources [4c, 4d, 4e]</i></p>
<p>Assist in developing shoreline access plan for State and each county</p>	<p><i>CZM federal sources [4c, 4d, 4e]</i></p>

Coordination & Technical Assistance

Recommendations	Funding Source Examples
Develop and maintain a statewide shoreline public access inventory with standard, essential attributes.	<i>CZM federal sources [4c, 4d, 4e]</i>

Acquisition

Systematically progress towards a shoreline network based on:

- *Defined **interval standards** and*
- *Acquisition **priorities**.*

Acquisition

Recommendations	Funding Source Examples
Developments should contribute a proportional in-lieu fee if the shoreline access is not feasible or safe in the development	<i>Higher permit fee [27]</i>
Re-tool HRS 115-7 to be a revolving fund that could be repaid through streaming revenue sources	<i>State county partnership fund [G]</i> <i>Partnership [54]</i> <i>General Obligation Bond</i>

Acquisition (cont.)

Recommendations	Funding Source Examples
<p>Participate in the Forum to annually prioritize special resource and/or heritage areas statewide</p> <p>Counties determine how to use funds to match their respective Open Space funds</p>	<p><i>Legacy Land Fund [E]</i></p> <p><i>Special resource funds [1, 2, 16, 66]</i></p> <p><i>Rails-to-trails [3, 37, 66]</i></p> <p><i>LWCF through SCORP [6]</i></p> <p><i>Foundation grants [18, 19]</i></p> <p><i>County open space funds [H, I, J, K]</i></p>

Acquisition (cont.)

Recommendations	Funding Source Examples
Consider new sources to supplement a revolving fund or the Legacy Land Fund	<i>Film permit fees [34]</i> <i>Pro Bowl ticket surcharge [35]</i>

Improvements

Budget the level of improvements (and associated funding requirements for capital improvements) based on:

- *Defined standards;*
- *Standards should also be a **basis** for **county liability immunity**.*

Improvements

Recommendations	Funding Source Examples
<p>Through the Forum, develop uniform, statewide standards for adequate levels of improvements. Lobby for county tort immunity based on these standards.</p>	<p><i>Special Land & Development Fund [D]</i></p> <p><i>CZM federal sources [4c, 4d, 4e]</i></p>
<p>Through the Forum, use STIP-like process to identify and prioritize projects to allocate “block grant” funds.</p>	<p><i>FHWA Transportation Enhancement [11]</i></p> <p><i>Increase & earmark TAT allocation (HRS 237D-6.5) to Special Land & Development Fund [D]</i></p>

Improvements (cont.)

Recommendations	Funding Source Examples
Where a shoreline trail system or access specifically benefits a resort area, consider BID or hotel surcharge	<i>Special Tax District [46]</i> <i>Special Tax [48]</i> <i>Hotel opt-out donation [63]</i> <i>CFD [33]</i>

Maintenance

- (1) *Since visitors are likely to use any access, visitor funding sources should **not be restrictive**.*
- (2) *Counties should be **substantially aided** in maintenance so that they meet quality and safety standards.*
- (3) *User fees should **benefit** the place from which they are collected.*

Maintenance

Recommendations	Funding Source Examples
Increase TAT and/or Tourism Fund allocation to counties as annual block grants in proportion to prior year visitor counts.	<i>Amend Tourism Fund Natural Resources allocation to be a block grant to counties [F]</i>
To keep user fees place-specific, consider donation programs to adopt-a-park groups.	<i>Hotel opt-out/in donations [44, 63] User fee example not place-specific [26]</i>
Include resource impact monitoring programs and enforcement. Seek assistance from volunteer organizations.	<i>Surfrider [14]</i>

Maintenance (cont.)

Recommendations	Funding Source Examples
Initiate and formalize Adopt-a-Park programs.	<i>Seattle Street Ends [50]</i>
Charge parking fees (e.g., Honolulu Zoo)	

Discussion

Forum Participation. Do you think public access issues are important enough for the counties and State to work together (i.e., as planning director, would you be willing to attend or send a representative)?

Plans, Standards, Inventories. Assuming there would be funding and technical assistance, are the recommendations to develop shoreline access plans, standards, and inventories an imposition or useful?

Legislative Amendments. Do you think collective lobbying by the Forum would have more strength than individual county lobbying for legislative amendments such as increased TAT funding, tort immunity for counties, and other recommendations in the report agreed to by the Forum?

Community Role. Do you think it is feasible to increase adopt-a-park programs and other volunteer efforts related to public access (e.g., through land trust or other groups like Surfrider Foundation)?

Next Steps

- Consultant team will **finalize** report by **mid-June**
- CZM will take over implementation of the plan's recommendations

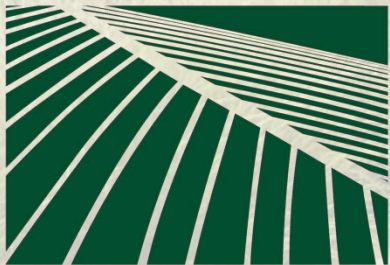
Questions?




Nathalie Morison

587-2877

nathalie.m.morison@dbedt.hawaii.gov



PBR HAWAII
& ASSOCIATES, INC.

 521-5631

Roy Takemoto

rtakemoto@pbrhawaii.com

Beth Wylie

bwylie@pbrhawaii.com