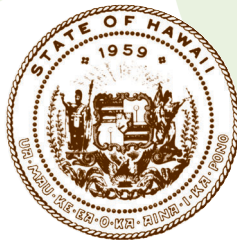


Office of YOUTH SERVICES



& HAWAII YOUTH Correctional Facility



2004 ANNUAL REPORT

A CLEARER
VISION
OF
OYS

Our VISION

*Resilient Children,
Families and Communities.*

Our MISSION

*The Right Services,
for the Right Child,
at the Right Time,
in the Right Way.*

Aloha Kakou,

It is with great pride that we present the 2004 Annual Report for The Office of Youth Services (OYS), and the Hawaii Youth Correctional Facility (HYCF).

Our program and support staff has worked diligently to build a framework for change to transform the OYS into a more community-centered state agency. A clearer vision for the work we do includes the improvement of youth services, prevention of high-risk behaviors and juvenile crime, and the decentralized delivery of district support using existing state resources.

In a time of intense need for change, the OYS acquired federal technical assistance to improve the management and practices of the HYCF to achieve national standards. New partnerships and collaborations have allowed increasing accessibility to programs for children to maximize resources across communities. We are especially proud of the inter-departmental collaborations that have creatively addressed the way in which the state values its children.

We continue to build community awareness and involvement to improve healthy transitions for children into adulthood. Our decentralization of program staff will assist community mobilization while increasing support for alternatives to incarceration by judicial and school districts.

The OYS is committed to building resilient children, families, and communities by providing a framework for working strategically in the future. We welcome your partnership and support.

Mahalo,

Sharon L. Agnew
Executive Director



BACKGROUND

Established in 1989 by the Hawaii State Legislature and administratively attached to the Department of Human Services (DHS), the OYS:

- Procures and monitors a range of programs and services for at-risk youth across the state;
- Oversees the Hawaii Youth Correctional Facility (HYCF), the only secure-custody youth correctional facility in the State of Hawaii; and
- Is the custodial guardian of all youth committed to incarceration at the HYCF.

The OYS is committed to providing a wide range of services statewide to benefit Hawaii's youth, especially those who are at risk of delinquent behaviors. While a core responsibility is to manage and operate the HYCF, the OYS places great emphasis on providing and supporting "front end" services in prevention, diversion, and intervention to prevent delinquency and reduce recidivism.

AREAS OF FOCUS

To ensure that the OYS is establishing a clear sense of responsibility and accountability for youth in the State of Hawaii, the OYS is focusing on:

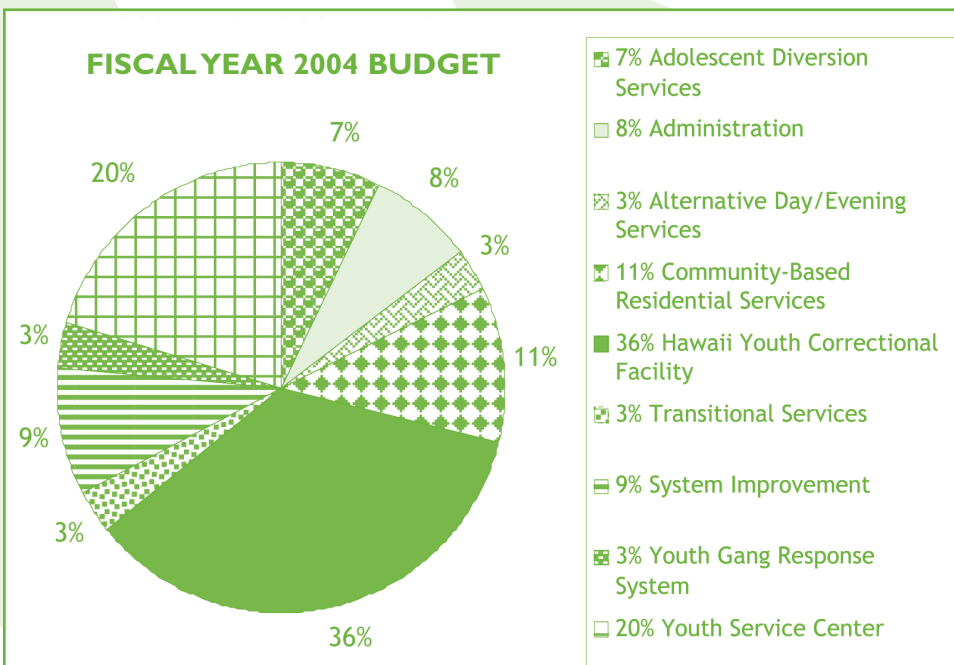
- Implementing OYS regional-based organizational framework to improve and strengthen the delivery of services statewide;
- Developing legislation to bring HRS mandates into alignment with the new organizational framework;
- Funding evidence-based "best and promising practices" to achieve quality assurance and proven outcomes;
- Supporting community-based program options to reduce the need for secure-confinement of youth;
- Creating and implementing gender-specific programs and services for females at the HYCF;
- Implementing policy and procedural changes at HYCF to ensure the safety of youth in our care and custody and to address the security needs of our community; and
- Developing a 2006 performance-based budget request in alignment with OYS strategies.

PROGRAMS

The OYS provides a continuum of services for at-risk youth throughout the State of Hawaii to help them reach successful endpoint transitions. The OYS served 17,806 youth throughout the State in Fiscal Year 2004.

The OYS also administered \$10,225,756 of State General Funds and \$4,678,712 of Federal Funds for a total of \$14,904,468 in FY 2004 . Funds were allocated for the following services:

SERVICE CATEGORIES	FY 2004
Adolescent Diversion Services	1,060,850
Administration	1,126,199
Alternative Day / Evening	449,926
Community-Based Residential Services	1,673,185
Hawaii Youth Correctional Facility	5,248,689
Transitional Services	458,000
System Improvement	1,381,846
Youth Gang Response System	488,300
Youth Service Center	3,017,473
TOTAL	14,904,468



THE FOLLOWING ARE BRIEF DESCRIPTIONS OF THE PROGRAMS AND SERVICES PROVIDED BY THE OYS DURING FY 2004.

YOUTH SERVICE CENTERS

During the past biennium, the OYS continued to fund and expand a wide range of youth services in a more comprehensive and consolidated manner. The OYS established contracts with nine agencies to provide Youth Service Centers (YSC) in 19 sites throughout the State. A cornerstone of the OYS' prevention efforts, YSC provide youth ages 7-19 access to opportunities, experiences and services to support positive youth development and deter the onset of non-constructive, delinquent behaviors. The YSC activities consist of comprehensive delivery of community-based outreach, case management, and positive alternative activities which are conducted and available during after-school hours, weekends, school intercessions and holidays. The YSC also provide youth and their families with access to more intensive services through referrals and collaborative agreements with other agencies in the community.



The Department of Human Services (DHS) was able to utilize federal funds to support three additional youth service centers in Kalihi on Oahu, as well as provide additional services at nine sites across the State for drug abuse and teen pregnancy prevention and family strengthening services.

YOUTH GANG RESPONSE SYSTEM

The Youth Gang Response System (YGRS) was created to address the problem of youth gangs through a coordinated effort. The YGRS provides the state with a vehicle to implement an effective gang response program. It includes government agencies working with community-based providers to provide social and economic opportunities for youth at-risk for gang involvement or currently involved with gangs.



The YGRS serves to facilitate the following:

- sharing of law enforcement and gang intelligence;
- increased training and community awareness;
- provision of school and community-based prevention and intervention programs; and
- research and evaluation

ADOLESCENT DIVERSION SERVICES

The Adolescent Diversion Services (ADS) is a statewide diversion program that the Juvenile Justice State Advisory Council (JJSAC) and the OYS began in 1993 to insure that juveniles are not inappropriately secured in police lock-ups. The program was implemented to maintain compliance with three of the four federal mandates of the Juvenile Justice and Delinquency Prevention (JJDP) Act of 1974, as amended (jail removal, deinstitutionalization of status offenders and sight and sound separation). More importantly, the program aims to divert juveniles from further involvement with the juvenile justice system and to provide immediate intervention at the point of arrest.



ADS provides status offenders and non-violent law violators who have been arrested and who would otherwise be securely confined in police lock-ups, with 24 hour access to immediate crisis intervention, assessment services, referrals, linkages, case management services and short-term emergency residential services.

ALTERNATIVE DAY/EVENING SERVICES

The Alternative Day/Evening Services (ADES) program was developed to provide comprehensive services and activities that enhance the overall functioning of at-risk youth who are in need of inclusive, structured, and intensive day and/or evening services. The goal of the ADES is to reintegrate the youth into appropriate and least restrictive educational/vocational programs and to improve their functioning in the community. The target populations for these services by priority are: juvenile offenders who are on parole/furlough from the Hawaii Youth Correctional Facility (HYCF) and require a gradual reintegration into the community; and youth ages 11 through 19, including those under the jurisdiction of the Department of Human Services (DHS), Family Court (FC), and the OYS, who are at risk for violence, substance abuse, and/or criminal activity due to geographic, ethnic, or socioeconomic factors and are in need of Alternative Day and/or Evening Services.

COMMUNITY-BASED RESIDENTIAL SERVICES

Recognizing that the majority of our troubled, abused, and neglected youth can benefit from intervention services, the OYS has sought to build a network of services for youth in their communities. Community-based residential programs are generally more cost-effective than institutional care and studies have shown them to be more effective at reducing offender recidivism than correctional institutions. Those benefiting from these services are those in

transition from incarceration at HYCF back into the community and youth who may be at risk of incarceration or further involvement in the juvenile justice system.

The OYS provides community-based residential services for youth through purchase of service contracts. These services may include assessment/diagnosis; intensive supervision; individual, group and family counseling; cognitive behavioral interventions; anger management skill development; independent living; coping and social skill building; self-concept development; alternative educational services and substance abuse education. Family strengthening activities are also provided as part of an overall effort to successfully maintain the youth with their families.

Sometimes the conflict between the youth and their family is so great that alternative residential services are needed for the youth. OYS contracts with providers on each of the islands for teen shelters, so youth can remain close to their family and in their community.

GENDER-SPECIFIC PROGRAMS

• **Hawaii Girls Court**

The OYS was instrumental in the support of the Girls Court Initiative. The First Judicial Circuit Girls Court will serve as a catalyst and a vehicle to develop effective programming to meet the gender specific needs of girls; focusing on building strengths, increasing skills, and developing resiliency, while stressing accountability and reducing recidivism. Additionally, the First Judicial Circuit will work through inter-agency collaborations to develop a continuum of programming and services to ensure that the multiple service needs of the girls in the juvenile justice system are appropriately addressed.



Under the leadership of the Honorable Frances Q. F. Wong, Senior Family Court Judge, Girls Court is moving forward in planning and development. The first Girls Court session was held on September 29, 2004. The Family Court Client Services Branch make up the Girls Court Probation Officer team to oversee girls selected for the Girls Court Program. There is commitment from the Office of the Prosecuting Attorney, Office of the Public Defender and Office of the Attorney General to attempt to provide consistent legal representation for the Girls Court participants.

• **The Wellness Classes**

Classes for female offenders at the Hawaii Youth Correctional Facility (HYCF) were conducted during FY 2004. Each class was comprised of six (6) modules that focused on six (6) aspects of wellness – emotional, intellectual, social, spiritual, intellectual, and life planning.

FEDERAL GRANTS PROGRAMS

Federal grants provide important funding that enables states to improve the juvenile justice and educational systems, and/or implement local programs and services for youth. For FY 2004, the OYS administered \$4,678,712 of federal funds from the following programs (listed by the federal agency).

U.S. DEPARTMENT OF JUSTICE, OFFICE OF JUVENILE JUSTICE AND DELINQUENCY PREVENTION

- **Juvenile Justice and Delinquency Prevention Act of 1974, as amended, Title II, Formula Grant Program**

Assists states to meet and maintain compliance with the four mandates of the Juvenile Justice and Delinquency Prevention Act (Deinstitutionalization of Status Offenders, Jail and Lock-up Removal, Sight and Sound Separation, and Disproportionate Minority Contact). Funds are also used to support delinquency prevention efforts and improvements to the juvenile justice system.

- **Juvenile Justice and Delinquency Prevention Act of 1974, as amended, Title II-Part E, Challenge Activity Grant Program**

Provides incentives to States to develop and improve policies and programs in one or more of ten specified State Challenge Activity areas to improve their juvenile justice systems. During the past year, the Juvenile Justice State Advisory Council (JJSAC) and the OYS supported gender-specific service initiatives.

- **Juvenile Justice and Delinquency Prevention Act of 1974, as amended, Title V, Incentive Grants for Local Delinquency Prevention Program**

Administered similarly to a block grant program through local units of government, Title V is intended to reduce delinquency and youth violence by supporting communities in identifying, planning, and implementing delinquency prevention programs.

- **Juvenile Accountability Incentive Block Grant (JAIBG)**

Provides funds to states and units of local government to promote greater accountability in the juvenile justice system. JAIBG defines accountability as assuring that juvenile offenders face individualized consequences for their wrongdoing and are made aware of and answerable for the loss, damage or injury perpetrated upon the victim.

U.S. DEPARTMENT OF EDUCATION

- **Title IV, Safe and Drug-Free Schools and Communities Act (SDFSC) State Grants Program**

Representing the Governor's Office, the OYS administers 20% of the total State grant allocation for SDFSC authorized by the "No Child Left Behind" (NCLB). Grant recipients must plan, conduct and administer programs that 1) Prevent violence in and around schools; 2) Prevent illegal use of alcohol, tobacco, and drugs; 3) Involve parents and communities; and 4) Coordinate with Federal, State, school and community efforts and resources to foster a safe and drug-free learning environment that supports student academic achievement.

U.S. Department of Health and Human Services

- **Title XX Block Grants**

Provides services to youth at risk of involvement in the juvenile justice system and youth in need of foster care. The purpose of the funds is to increase the youth's level of self-sufficiency and to prevent their institutionalization.

HAWAII YOUTH CORRECTIONAL FACILITY

Historical Background

The year 2004 marks the 140th anniversary of juvenile detention facilities in Hawaii. In 1864, on the island of Oahu, King Kamehameha V created the Keoneula Reformatory School for boys and girls in Kapalama, the first juvenile facility of its kind in the islands. In 1903, 75 of the boys were moved to farmland on Waialeale, remaining there until 1950.



The girls meanwhile moved from Kapalama to Moiliili, and then to the Maunawili Training School in Kailua. The name was subsequently changed to the Kawailoa Training School for Girls in 1931.



In 1950, three “cottages” for boys were built across from the girls’ school in Kailua. All operations at the Waialeale Training School for Boys (111 boys and 45 staff members) transferred to the new facility and the name changed to the Koolau Boys Home. The entire population from Waialeale.



In 1961, both the boys and girls operations were combined under the name of Hawaii Youth Correctional Facility (HYCF) and became a branch of the Corrections Division, of the newly reorganized Department of Social Services and Housing.

In 1980, the Hawaii State Legislature enacted revised statutory provisions for juvenile justice which has become HRS 352D.

In 1989, the Hawaii Legislature created the Office of Youth Services (OYS). The OYS would administratively be attached to the Department of Human Services. Responsibility for HYCF was transferred to the OYS in 1991.

In an effort to achieve deinstitutionalization, the OYS completed the construction of the secure facility at the HYCF in 1995.



Today, the HYCF continues to be administered by the OYS. The primary purpose of the HYCF is to provide secure custody of juvenile offenders who pose a threat to the community. The facility includes three secure facilities (high and medium security), two for boys and one for girls.

HYCF provides a variety of counseling, treatment, and educational services within the facility to aid in the redirection and rehabilitation of



each youth. It is intended that all staff members be a part of this effort to provide guidance and opportunities for positive changes in the behavior of the youth.

HYCF programming includes a vocational training program to help the youth learn good work ethics, social skills, and pre-employment skills to help them gain and retain employment. Youth who are in the vocational training program can gain experience in the areas of aquaculture, hydroponics, automobile mechanics, food services, and building maintenance.



Archival photos taken from the Kawaihoa Training School for Girls and the Waialeale Training School for Boys' Photo Album C. 1940-1941.

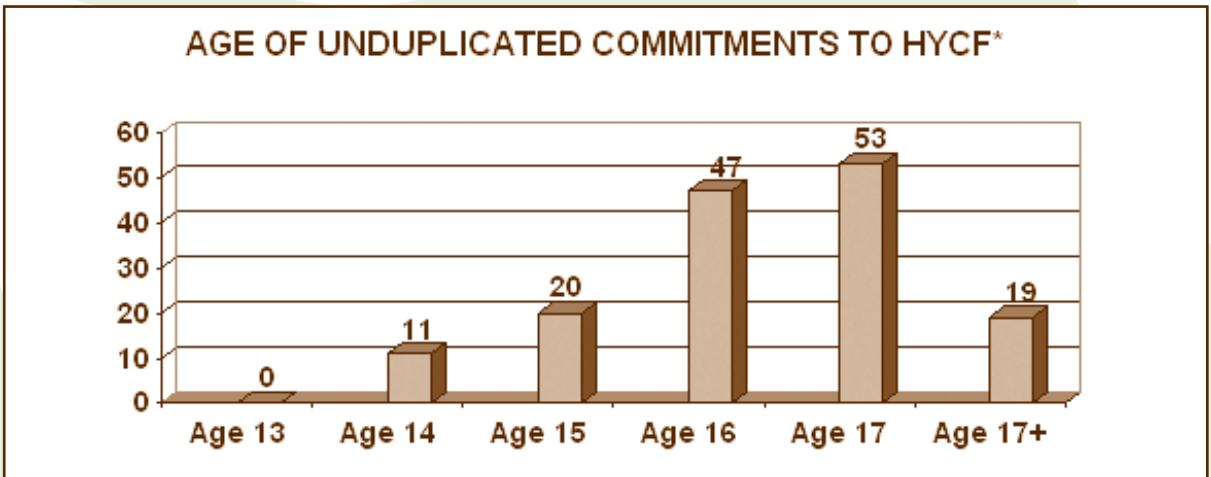
HYCF DATA FOR FY 2004

During FY 2004 there were 156 new commitments (unduplicated, no suspension or paroles) admitted into the facility. Of the 156 youth admitted to HYCF,

- 127 (81%) were males
- 29 (19%) were females
- 69 (44%) were admitted for minority commitments (up until the age of 18, 19, or 20)
- 87 (56%) were admitted for short-term commitments (less than 365 days).
- 29 were recommitted for parole violation
- 68 were from Family Court circuits 2, 3, or 5

Unduplicated commitments to HYCF originated from the following judicial circuits (2 are unknown):

1st Circuit (Oahu)	2nd Circuit (Maui)	3rd Circuit (Hawaii)	5th Circuit (Kauai)
86 (58%)	18 (12%)	24 (15%)	26 (17%)



- The ages of 6 unduplicated commitments are unknown

ACTS AND RESOLUTIONS REQUIRING OYS RESPONSE/ACTION FOLLOWING THE 2004 LEGISLATIVE SESSION

ACTS

- Through ACT 24, SLH 2004, State Funds, the Hawaii State Legislature approved \$40,000 for fiscal year 2005 to the Boys and Girls Club in Papakolea to continue its youth services program; \$100,000 to the Hawaii Youth Services Network for its Transitional Living Program; and \$85,000 to Nanakuli High and Intermediate School.
- Act 40, SLH 2004, Illegal Use of Controlled Substances, requires the Department of Health (DOH), the Department of Public Safety (DPS), Judiciary and the OYS to collect data from private providers of substance abuse treatment services that receive public funds and state agencies that provide direct treatment services.
- Act 41, SLH 2004, State Budget, the Hawaii State Legislature awarded a Grant in Aid (GIA) of \$650,000 for the Hale Kipa Capital Improvement Project (CIP) for fiscal year 2005 and a GIA of \$95,000 to Adult Friends for Youth.

RESOLUTIONS

- House Concurrent Resolution 265/House Resolution 190, Requiring the Department of Public Safety (DPS) and the OYS to develop a plan for creating and implementing gender responsive environments at the Women's Community Correctional Center and at the Hawaii Youth Correctional Center.

RELEVANT STATISTICS

- 249,088 children and youth (ages 5 to 19) were targeted by the OYS.
- 41 programs and direct service sites were funded by the OYS in the continuum of services for youth
- 7,574 youth were actively involved in the OYS programs and direct services.
- In 2004, approximately 11,745 at-risk youth were in our communities as determined by counting the number of juvenile arrests for Index Offenses (the eight Part I Offenses reported in the Uniform Crime Reporting Program to represent the status of crime in the United States: murder, forcible rape, robbery, aggravated assault, burglary, larceny-theft, motor vehicle theft, and arson) and Part II Offenses (All criminal offenses not classified as Part I Offenses. Also included are the juvenile status offenses of curfew/loitering violation and runaway).
- 41.1% of juvenile index offense arrests and 43.7% of juvenile Part II offenses arrests are females.
- 73% of juvenile Part II offense arrests are for curfew, runaway, and other (including truancy) offenses.
- Hawaiian, Samoan, African-American and Filipino youth were arrested, convicted, and incarcerated in significantly greater numbers than their proportion in Hawaii's youth population.

PARTNERSHIPS

Child Welfare Services Branch Advisory Council (CWSBAC) serves in an advisory capacity to assist the Department of Human Services' Child Welfare Services Branch with the implementation of its program. The CWSBAC advocates for the development and utilization of a continuum of child welfare services to ensure safety and permanency of Hawaii's children who are at risk for abuse and neglect.

Conversation on Forgiveness for Youth (COFFY) is a coalition of public and private agencies and individuals that is exploring how forgiveness can be utilized as an effective life skill for youth. COFFY helped to plan and co-sponsor the Hawaii International Forgiveness Day, which is an annual event to celebrate and embrace the attitude of forgiveness of self and others in order to bring inner and global peace.



Keiki Caucus develops legislative priorities and measures that address the issues and concerns facing our children and youth each year and submits its recommendations to the legislature. Members include representatives of the Hawaii State Legislature and public and private sectors who serve as advocates for children and youth in the State of Hawaii.

Hawaii Children's Campaign centers its activities on the month of October when the Campaign sponsors several programs and events in celebration of Children and Youth Month. The Campaign is represented by members of the public and private sector and led by key leaders of the Hawaii State Legislature.

Hawaii Children's Trust Fund (HCTF) was created in 1993 by the Hawaii State Legislature to strengthen families and prevent child abuse and neglect. HCTF has provided over \$3 million in funding for community-based prevention programs during the past 10 years.

Hawaii Girls Project (HGP) is guided by a statewide committee that is committed towards working to increase the availability of gender-specific programs and services for girls and to ensure that all girls have access to a full range of services. During FY 2004, the HGP focused its efforts in the provision of technical assistance to Youth Service Centers for the development or enhancement of gender-specific programs for girls, and in the development and implementation of a gender-specific curriculum for girls at an alternative education program.

HI-NET, the Hawaii Network of Substance Abuse and Violence Prevention Funding and Technical Assistance, focuses its efforts on improving the coordination of substance abuse prevention services, sharing information, planning and coordinating joint projects and activities, reviewing and updating Hawaii's substance abuse prevention plans, and reviewing methods and developing protocols to collect standardized data in order to measure the performance and impact of State prevention programs.



Hawaii Teen Pregnancy, Parenting and Prevention Council (Teen Council) is a network of public and private agencies as well as individuals dedicated to providing public information and inter-agency communication surrounding issues of teenage pregnancy and parenting. The Council promotes policies and programs that prevent adolescent pregnancy and it also provides optimal support to pregnant and parenting teens.

Hawaii Substance Abuse Prevention Advisory Committee (HSAPAC), an appointed committee of diverse individuals representing public and nonprofit agencies and the community, was responsible for developing a state strategy to guide Hawaii's youth substance abuse prevention efforts. In addition, the HSAPAC guided the implementation of the State Incentive Grant (SIG), a program for the Alcohol & Drug Abuse Division (ADAD) of the Department of Health. The goals of the SIG were to coordinate, leverage, and redirect substance abuse prevention funds in Hawaii, and to develop a comprehensive prevention strategy for substance use and abuse by youth in Hawaii.



National Network of Safe and Drug Free Schools and Communities (NNSDFSC), consists of representatives from departments of education and Governor's Office from all states. NNSDFSC shares information, provides technical assistance, and advocates for continued resources to establish and maintain programs and services to implement legislation regarding drug abuse and violence prevention for youth and families.

Title IV-B/2 Statewide Planning Committee aims to promote family strengthening and stability, enhance parental functioning, and protect children through funding a capped entitlement to States to provide family support and family preservation services. Title IV-b/2 funds are available to the states on a 75% federal – 25% state matching basis for family preservation. Programs and services are designed to help families alleviate crises that might lead to removal and out-of-home placement for children and family support services which are community-based preventive activities designed to alleviate stress and promote parental competencies to increase the ability of families to nurture their families.

Truancy Group is a statewide group which includes representatives from the Honolulu Police Department, the Family Court, the University of Hawaii, and the Department of Education who are committed to improving school attendance and reducing truancy. The Group focuses its efforts on sharing information, data collection, and identifying national and local “best practices” programs in reducing truancy in Hawaii’s schools.



Youth Advocacy Program is a collaborative effort between the OYS and the DHS Social Services Division using Federal resources to spearhead an initiative to pilot the successful Youth Advocacy Program (YAP) here in Hawaii. The YAP will provide diversion and intensive mentoring services statewide for youth who are already involved or likely to become involved in the child welfare and juvenile justice systems.

Youth Gang Response System (YGRS) Working Committee maintains a coordinated statewide collaboration of resources committed to addressing youth gang activity, violence, and delinquency through information sharing, training, and community awareness. The YGRS Working Committee is made up of public and private sector agencies, community organizations, law enforcement agencies, and others interested in actively responding to youth gang issues.

The YGRS-Statewide Law Enforcement Gang Task Force (SLEGTF) brings together law enforcement professionals from around the state whose purpose is to address gang/youth gang issues through information sharing and collaboration. The SLEGTF meets on a quarterly basis to share the latest gang/youth gang intelligence and information, discuss updated training opportunities, and increase awareness in the law enforcement community about gang/youth gang issues. The task group includes: the four county police departments and prosecutor’s offices for Honolulu, Maui, Kauai, and Hawaii (Hilo and Kona); the Department of the Public Safety; the Probation Division of the First Circuit Court; the Hawaii Paroling Authority, the U.S. Attorney’s Office; the FBI, the U.S. Federal Probation office; the Drug Enforcement Administration, and the Department of Defense.

SERVICE PROVIDERS

Youth Service Centers

Boys and Girls Club of Hawaii
Family Support Services of West Hawaii
Goodwill Industries of Hawaii
Hui Malama Learning Center
Hui Malama Ohana Youth Services
Molokai Community Services Council
Paia Youth & Cultural Center
The Salvation Army – Family Intervention Services
YMCA of Honolulu

Youth Gang Response System

City & County of Honolulu – Parks & Recreation
City & County of Honolulu – Police Department
Department of Education
Hawaii County Police Department – East Hawaii
Hawaii County Police Department – West Hawaii
Kauai County Police Department
Maui County Police Department
University of Hawaii – Center for Youth Research

Youth Diversion Project

Hale Kipa, Inc.
Hale `Opio Kauai, Inc.
Maui Youth & Family Services
The Salvation Army

Alternative Day/Evening Services

Hilo High School – Lanakila Learning Center
Spectrum Health Systems, Inc.

Community-Based Services

Catholic Charities Hawaii
Child & Family Services
Community Assistance Center
Hale Kipa, Inc.
Hale `Opio Kauai, Inc.
Maui Youth & Family Services
The Maui Farm, Inc.
The Salvation Army-Family Intervention Services
Hawaii Alcoholism Foundation

In Facility & Transitional Services

Catholic Charities Hawaii
Hale Kipa, Inc.
YMCA of Honolulu
Altress Staffing
Island Staffing
Curt Shimizu, D.D.S.
University of Hawaii, School of Medicine





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