HAWAII ADMINISTRATIVE RULES

TITLE 13

DEPARTMENT OF LAND AND NATURAL RESOURCES

SUBTITLE 11

OCEAN RECREATION AND COASTAL AREAS

PART 1

SMALL BOAT HARBORS

CHAPTER 232

SANITATION AND FIRE SAFETY

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Historical note. This chapter is based on sanitation, fire safety and vessel equipment requirements, maintenance and storage, and conduct of the public of the small boat harbors rules, effective November 5, 1981, and as amended thereafter, under the jurisdiction of the Department of Transportation, Harbors Division. The administrative jurisdiction for recreational boating and related vessel activities was transferred from the jurisdiction of the Department of Transportation, Harbors Division to the Department of Land and Natural Resources, Division of Boating and Ocean Recreation, July 1, 1992, in accordance with Act 272, SLH 1991. [Eff 2/24/94]

SUBCHAPTER 1
SANITATION

§13-232-1 General statement; department of health. Nothing contained in this subchapter shall be construed to limit the power and authority of the department of health. In case of conflict between any provision of this subchapter and any rule adopted by the department of health, the stricter rule shall control. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-2 Standard. All vessels and any property or facility used at a small boat harbor shall be kept at all times in a condition of reasonable cleanliness and sanitation so as not to constitute a common nuisance or potential danger to public health. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)
§13-232-3 Garbage and other offensive matter. No person shall have or keep on that person's vessel any refuse, garbage, decaying matter, or any other matter which gives off an offensive odor except when the same is being disposed of as garbage and is kept in a receptacle which shall be kept closed by a tight fitting cover at all times except when being filled or emptied. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-4 Flies. No person shall have or keep on that person's vessel any article, substance, or thing in which flies may breed, unless the same be kept securely protected from flies. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: §§200-2, 200-3)

§13-232-5 Rodents. No rubbish or waste of any kind shall be placed, left, dumped, or permitted to accumulate or remain on any vessel or in the vicinity of the same, in such a way as to constitute a breeding place for rodents. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-6 Littering land areas - prohibited. No person shall throw, place, leave, deposit, or abandon, or cause or permit to be thrown, placed, left deposited, or abandoned any litter within a small boat harbor, except in receptacles designated by the department for the disposal of such materials.

No person shall use refuse containers or other refuse disposal facilities in a small boat harbor for disposing of litter brought as such into the small boat harbor except when the litter is generated during and results from a vessel's voyage. Without limiting the generality of the foregoing, "litter" as used in this section means any and all types of debris and substances, whether liquid or solid, and materials such as garbage, refuse, rubbish, glass, cans,
bottles, paper, wrappings, fish or animal carcasses, or any other nauseating or offensive matter or any machinery, appliance or automobile, or parts thereof, or any other substances which render small boat harbor lands or facilities unsightly, noxious, or otherwise unwholesome to the detriment of the public health and welfare or the enjoyment of the small boat harbor for recreational purposes. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-7  Littering or polluting water – prohibited. No person shall place, throw, deposit, or discharge, or cause to be placed, thrown, deposited, or discharged into the waters of a small boat harbor any litter, sewage, or other gaseous, liquid, or solid materials which render the water unsightly, noxious, or otherwise unwholesome so as to be detrimental to the public health and welfare or to the enjoyment of the water for recreational purposes. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-8  Marine toilets – restrictions. (a) No toilet on a vessel or contrivance shall be operated so as to discharge any untreated sewage directly or indirectly into the waters of a small boat harbor.

(b) No person on a vessel or contrivance equipped with a toilet shall use, or permit the use of that toilet on the waters of a small boat harbor unless the toilet is equipped with facilities in good operating condition that will adequately treat, hold, incinerate, or otherwise handle sewage in a manner that is capable of preventing water pollution. A water pollution control device that is acceptable for the purposes of this section is any device determined by the director of the department of health to be effective in arresting the possibility of pollution from sewage passing into or through a toilet aboard a vessel or contrivance.
(c) No person shall live on board a vessel or contrivance in any small boat harbor unless it contains one or more toilets equipped with water pollution control devices in good operating condition and of a type acceptable to the director of health; provided that, the department may permit the operator or other persons to live on board a vessel not equipped with a toilet and acceptable water pollution control device for a period not to exceed the period described in sections 13-231-21 and 13-231-22 if:

(1) The vessel is from another state or a country other than the United States and is temporarily using the waters of this State or if the vessel has a home port in the state but is visiting another small boat harbor;

(2) Adequate on-shore toilet facilities are readily available for the use by the persons living on board; and

(3) A toilet aboard the vessel is not used while in the small boat harbor.

"Readily available" as used in this section means within a walking distance of not more than two hundred feet. [Eff 2/24/94; comp [ ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-9 Permits required - waste outlets. Notwithstanding the issuance of a permit pursuant to section 13-232-43, no person shall do any of the following at a small boat harbor without first having obtained a permit from the director of health:

(1) Discharge any wastes into the waters of a small boat harbor so as to reduce the quality of the water below the standards of water quality adopted for such waters by chapter 11-25, department of health, State of Hawaii, which by reference are hereby incorporated into these rules and made a part hereof as though fully recited herein.
(2) Construct, install, modify, alter, or operate any treatment works or part thereof or any extension or addition thereto.

(3) Construct or use any new outlet for the discharge of any wastes into the waters of a small boat harbor. [Eff 2/24/94, comp] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-10 Backflow prevention device required on connections to water line - use of water operated de-watering device prohibited. (a) No person shall connect a vessel's water supply system to a small boat harbor portable water supply system, unless an approved backflow prevention device has been installed at the hose bib or other point of connection. An “approved backflow prevention device” means a backflow prevention device that meets the requirements contained in standard 1001, American Society of Sanitary Engineers or the Uniform Plumbing Code adopted by the International Association of Plumbing and Mechanical Officials (IAPMO).

   (b) No person shall use any water-operated siphon or other water operated de-watering device, equipment, or mechanism connected to a small boat harbor water supply system for the purpose of removing water or any liquid from the bilges of a vessel, provided such a device may be temporarily used when necessary during an emergency to prevent a distressed vessel from sinking if an approved backflow prevention device has been installed in accordance with subsection (a). [Eff 2/24/94; comp] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§§13-232-11 to 13-232-19 (Reserved)
SUBCHAPTER 2

FIRE SAFETY AND VESSEL EQUIPMENT REQUIREMENTS

§13-232-20 General statement. The provisions of this subchapter are not intended to limit the powers of any federal agency or the county fire department. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-21 Standard. All vessels and all state property or facilities used at a small boat harbor shall be used in such a manner and maintained in such a condition as not to constitute a potential fire hazard. The failure to conform to any statute, rule, standard, or ordinance affecting fire safety may be considered by the department in determining any violation of this section. (Particular attention is directed to the Hawaii state boating law, chapter 200, Hawaii Revised Statutes and the state boating rules, department of land and natural resources, State of Hawaii. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-22 Appliances and electrical wiring. All cooking or heating appliances or any other machinery, equipment, utensil, or apparatus which is used at a small boat harbor and could be the cause of fire shall be so constructed, installed, wired, situated, maintained, and used so as to meet the standard set out in section 13-232-21; provided that, the approval of any machinery, equipment, utensil, or apparatus by the National Board of Fire Underwriters may be considered by the department in determining compliance with this section. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)
§13-232-23 Fire extinguishing equipment. All vessels on the waters of a small boat harbor shall be equipped with fire extinguishers approved by Underwriters Laboratories, Inc. or the United States Coast Guard, and as prescribed in chapter 13-243, Hawaii Administrative Rules. In addition a vessel shall also be equipped with at least one hand portable B-1 or larger fire extinguisher per each twenty-five feet or fraction thereof of vessel length before any person shall be issued a permit authorizing the use of the vessel as a place of principal habitation or vacation site. The fire extinguishers shall be readily accessible and maintained in good and serviceable condition for immediate and effective use at all times. [Eff 2/24/94; comp ]
(Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-24 Fueling. (a) The fueling of vessels at a small boat harbor where a marine fueling station has been established, shall be accomplished only at that station.

(b) Prior to fueling a vessel at a small boat harbor, the operator shall:

(1) Securely moor the vessel;
(2) Stop all engines, motors, fans, and devices liable to produce sparks;
(3) Extinguish all fires; and
(4) Close all ports, windows, doors, and hatches.

(c) Persons fueling a vessel at a small boat harbor shall:

(1) Refrain from smoking, striking matches, or throwing switches; and
(2) Keep nozzle of hose, or can, in continuous contact with fuel opening to guard against static sparks.

(d) After fueling is completed, the following actions shall be taken:

(1) Close fill openings;
(2) Wipe up all spilled fuel;
(3) Open all ports, windows, doors, and hatches;
§13-232-25 Smoking. Smoking shall be prohibited at a small boat harbor when so prescribed by signs, and regardless of the department's failure to post signs, no smoking or lighting of a match or any other fire-creating device shall be permitted within fifty feet of any fueling operation. [Eff 2/24/94; comp] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-26 Dumping of combustibles. (a) No person shall dump, discharge, or pump oil, spirits, gasoline, distillate, any petroleum product, or any other flammable material into the waters of a small boat harbor or designated offshore mooring area.  

(b) Any vessel equipped with an inboard motor which is moored in a small boat harbor or designated offshore mooring area shall maintain an oil absorbent pad in the bilge to separate petroleum products from bilge water. This requirement shall be included as an inspection item for the initial or annual vessel inspection that is a prerequisite for obtaining a regular mooring permit as prescribed by section 13-231-45. [Eff 2/24/94; comp] (Auth: HRS §§200-2, 200-3, 200-4) (Imp: HRS §§200-2, 200-3, 200-4)

§13-232-27 Emergency exits. Each vessel shall be provided with adequate exits to afford sufficient paths of escape in case of emergencies. The number and location of such exits shall be commensurate with the size, type, and make of each vessel. [Eff 2/24/94;
§13-232-28 **Open fires.** Charcoal grills and similar open fire cooking devices shall, while lighted, be attended at all times. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-29 **Lifesaving equipment required.** Any vessel utilizing the waters of a small boat harbor shall be equipped with approved lifesaving devices as prescribed in chapter 13-243, Hawaii Administrative Rules. The lifesaving equipment shall at all times be kept in good and serviceable condition for immediate and effective use and shall be so placed as to be readily accessible provided, that if any person is living aboard any vessel or contrivance, it shall be equipped with at least an approved type life preserver, ring life buoy, buoyant vest, special purpose water safety buoyant device, or buoyant cushion for each adult person on board. If there are any children living aboard, approved life preservers suitable for children shall be provided for each child living aboard. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-30 **Fire signal for vessels in small boat harbors.** Five prolonged blasts on a vessel's whistle, horn, or other sound producing device indicates:
(1) A fire on board a vessel not underway; or
(2) A fire at any facility to which the vessel may be moored.

The words “prolonged blast” used in this section mean a blast of from four to six seconds duration. This fire signal shall not be used for other purposes in any small boat harbor. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)
§13-232-31 Welding, burning and other hot work; permits. Before any welding, burning or other hot work can be done in a state small boat harbor or on a vessel moored thereto, the party intending to do the work shall secure a permit from the harbor agent of the small boat harbor where the work is to be done. Applicants for permits to do hot work shall fill out fully a prescribed form, after which the application shall be presented to the harbor agent, who shall issue the necessary permit. The party intending to do the work shall also secure permits from any other governmental agencies as required by law and notify the county fire department of the intended work. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)


SUBCHAPTER 3
MAINTENANCE AND STORAGE

§13-232-40 Standards. (a) Each vessel shall be examined by the department to determine that it is in acceptable condition and operational before assignment to a berth.

(b) Every vessel and all other personal property and facilities at a small boat harbor shall be kept in such a condition of repair, maintenance, neatness, and orderliness so as not to constitute a common nuisance, substantial danger to person or property, or obstruction to proper public use and to be in conformity with these rules, the Hawaii state boating law, the rules of the department of health, and all other applicable state and federal laws. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)
§13-232-41 Storage. No person shall store, place, leave, deposit, or abandon any vessel, structure, supplies, material, equipment, gear, object, or substance on catwalks, piers, sidewalks, roads, parking areas, or any other public area at a small boat harbor, except vessels or objects may be stored:

(1) In areas set aside by the department for storage purposes; or

(2) Upon prior consent by the department. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-42 Special areas. The department may designate areas to be used only for specific purposes or operations, which shall be designated by signs. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-43 Construction of structures. (a) No building structure, object, site improvement, landscape treatment, or other facility of any nature whatsoever shall be erected, constructed, reconstructed, altered, moved, installed, or demolished at a state boating facility or other property under the jurisdiction of the division of boating and ocean recreation except in accordance with a department permit or as provided by a lease or right of entry issued by the department. All improvements made pursuant to this section, including those improvements made prior to the effective date of these rules, shall be constructed, maintained, operated, or modified to comply with the Environmental Protection Agency's final approved guidelines for best management practices for marinas and recreational boating, i.e., the “National Management Measures Guidance to Control Nonpoint Source Pollution from Marinas and Recreational Boating. EPA, November 2001,” or as subsequently amended. The department may require
plans, specifications, and other pertinent data to accompany or supplement any application.

(b) Upon completion, inspection, and acceptance of any mooring facilities constructed by others under the provision of this section, such facilities shall become the property of the State, provided, however that the State may grant preferential but not exclusive use of the facility to the permittee for a period that shall not exceed ten years. The permittee shall maintain the mooring facility while the permit remains in effect.

(c) The permittee shall, concurrently with the execution of the permit, deliver to the State a comprehensive general liability insurance policy or policies, or a certificate of insurance in lieu thereof, evidencing that such a policy has been issued and is in force, with minimum limits of not less than $300,000 for bodily injury to one person and $500,000 for bodily injury to more than one person per occurrence and $100,000 for damage to property per occurrence. The specification of limits contained herein shall not be construed in any way to be a limitation of the liability of the permittee for any injury or damage. Such insurance shall:

(1) Be issued by an insurance company or surety company authorized to do business in the State of Hawaii or approved in writing by the department;

(2) Name the State of Hawaii as an additional insured;

(3) Provide that the department of land and natural resources shall be notified at least thirty days prior to any termination, cancellation, or material change in its insurance coverage;

(4) Cover all injuries, losses, or damages arising from, growing out of, or caused by any acts or omissions of the permittee, its officers, agents, employees, invitees, or licensees in connection with the permittee's use or occupancy of the premises; and
(5) Be maintained and kept in effect at the permittee's own expense throughout the life of the permit.

(d) The permittee shall at all times with respect to the premises use due care for public safety and shall defend, hold harmless, and indemnify the State, its officers, agents, and employees from and against all claims, demands, or demands for damages, including claims for property damage, personal injury, or death:

   (1) Arising on the premises, or by reason of any fire or explosion thereon; or

   (2) Arising from, growing out of, or caused by any act or omission on the part of the permittee, its officers, members, agents, employees, invitees, or licensees, in connection with the permittee's use or occupancy of the premises. [Eff 2/24/94; am 4/22/04; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)


§§13-232-45 to 13-232-49 (Reserved)

SUBCHAPTER 4

CONDUCT OF THE PUBLIC

§13-232-50 General statements. All penal laws of the State prescribed in the Hawaii Revised Statutes, and in the rules properly promulgated pursuant to provisions thereof, govern the conduct of any person coming upon or remaining at a small boat
harbor. The following provisions of this part are intended to facilitate effective management of state property and facilities at a small boat harbor. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-51 Smoking. Smoking shall be prohibited at a small boat harbor when so prescribed by signs, and regardless of the department's failure to post signs, no smoking or lighting of a match or any other fire-creating device shall be permitted within fifty feet of any fueling operation. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-52 Restricted areas. Only authorized persons may enter or remain upon restricted areas of a small boat harbor set aside by the department and designated by signs, buoys, or other markings. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-53 Lost, abandoned, or mislaid articles. Any person finding lost, abandoned, or mislaid articles at a small boat harbor shall report or turn those articles over to the chief of police of the county in which the articles are found. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-54 Swimming. No person shall swim at a small boat harbor or boat launching facility or its channels where such activity is prohibited by signs, buoys, or other markers posted by the department. No person shall dive from docks, piers or other constructed facilities into a small boat harbor, boat launching facility, or its channels. [Eff 2/24/94;
§13-232-55  Fishing.  (a) No person shall fish at a small boat harbor, boat launching facility, or channels thereto by pole where that activity is prohibited by signs, buoys, or other markers posted by the department. Spearfishing and trolling from moving vessels is prohibited in small boat harbors, boat launching facilities, designated offshore mooring areas or channels. No person shall use any throw net, or draw, drag, seine, or any other type of net except crab net or hand-held dip net, except at locations designated by rules of the department of land and natural resources.

(b) A person with a bait fishing license issued by the department of land and natural resources may use nets to:

(1) Take young mullet or pua (Mugil cephalus) for the purpose of stocking their pond; or

(2) Take nehu, iao, or other bait fishes for which an open season has been declared for bait purposes only. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3, 200-4) (Imp: HRS §§200-2, 200-3, 200-4)

§13-232-56  Tampering with or damaging a vessel or state property.  No person shall wilfully and maliciously destroy, injure, deface, disturb, or tamper with any state property, facility, or property belonging to another, including but not limited to, any vessel, signs, buoys, floats, notices, buildings, lawn, or any other property, real or personal. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-57  Dogs, cats or other domestic pets.  

(a) This section is applicable only in Ala Wai and
Keehi boat harbors. As used in this section, unless the context otherwise indicates:

"At large" means:

(1) On a vessel not the property of the owner of the pet, without consent of the vessel owner; or

(2) In any public place within a small boat harbor, except when under control of the owner by leash, cord, chain, or other similar means of physical restraint, provided that such leash, cord, chain, or other means is not more than eight feet in length.

"Owner" means any person owning, harboring or keeping a dog, cat, or other domestic pet, or having custody thereof.

"Stray" or "stray dog" means any dog running at large.

(b) This section shall not apply to:

(1) Seeing-eye dogs trained to assist blind persons when the dogs are actually being used by blind persons for the purpose of aiding them in going from place to place;

(2) Dogs trained and used by a law enforcement agency in law enforcement activities while the dogs are engaged in the performance of such work; or

(3) An obedience trial, where tracking and show dogs are accompanied by their owners and are being trained or in competition, provided permission is first obtained from the department for such use.

(c) No person shall introduce or keep a dog aged three months or older in a small boat harbor unless the dog is licensed as prescribed in chapter 143, Hawaii Revised Statutes. Officers and employees of the department, and every other person authorized by law may seize any unlicensed dog found at large within a small boat harbor, and confine and dispose of the dog as provided in chapter 143, Hawaii Revised Statutes.
(d) No dog owner shall permit the owner's dog to become a stray. Any dog while being a stray within a small boat harbor may be seized by officers and employees of the department, or by any other person authorized by law, and shall be disposed of as provided in chapter 143, Hawaii Revised Statutes.

(e) No pet owner shall permit the owner's pet to excrete any solid waste in any public place or on any premises in a small boat harbor not the property of the pet's owner, provided no violation of this subsection shall occur if the owner promptly and voluntarily removes the animal waste.

(f) No person shall introduce or keep any animals except for birds, fish, or other common domestic pets within the confines of a small boat harbor.

(g) In any event no person shall introduce or keep a dog, cat, or other domestic pet any small boat harbor where dogs, cats, or other domestic pets are prohibited by a sign or other marker posted by the department. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-58 Sleeping or camping prohibited.
Sleeping or camping in any small boat harbor is prohibited except on board a vessel moored in the small boat harbor with the proper authorization of the department. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)

§13-232-59 Assumption of risk. Any person visiting or using a small boat harbor or facility or offshore mooring area does so at the person's own risk. The department does not assume any responsibility for loss of or damage to property or for injury to or death of persons within a small boat harbor or facility or offshore mooring area and any person visiting or using a small boat harbor or facility or offshore mooring area does so at the
§13-232-60 Serving, sale, and consumption of liquor in state boat harbors and boat launching facilities. (a) Liquor, as defined in section 281-1, Hawaii Revised Statutes, shall not be consumed within any state small boat harbor or boat launching facility except on a vessel issued with a valid mooring permit, or unless otherwise permitted by the department.

(b) No person shall sell any liquor within a state small boat harbor or boat launching facility unless that person is licensed as required by chapter 281, Hawaii Revised Statutes. [Eff 2/24/94; comp ] (Auth: HRS §§200-2, 200-3) (Imp: HRS §§200-2, 200-3)
DEPARTMENT OF LAND AND NATURAL RESOURCES

Chapter 232, Hawaii Administrative Rules, on the Summary Page dated ____________ was compiled on ____________ following a public hearing held on ____________ before the Board of Land and Natural Resources.

The compilation of Chapter 232 shall take effect ten days after filing with the Office of the Lieutenant Governor.

____________________
William J. Aila, Jr., Chair
Board of Land and Natural Resources

APPROVED:

____________________
Neil Abercrombie
Governor
State of Hawaii

Dated: ________________

APPROVED AS TO FORM:

____________________
Deputy Attorney General

Filed

232-21