



### STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

STATE HISTORIC PRESERVATION DIVISION KAKUHIHEWA BUILDING 601 KAMOKILA BLVD. STE 555 KAPOLEI, HAWAII 96707

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## DRAFT Minutes pending OIBC Approval O'AHU ISLAND BURIAL COUNCIL MEETING

DATE: Wednesday, September 9th, 2015

**TIME:** 10:02AM

PLACE: Department of Land and Natural Resources

**Board Room** 

Kalanimoku Building, 1st Floor

1151 Punchbowl Street Honolulu, Hawaii 96813

**ATTENDANCE:** 

Members: Hinaleimoana Wong-Kalu

Dana Holck Tom Shirai Chuck Ehrhorn Kali Fermantez

**Staff:** Regina K. Hilo

Kaahiki Solis

**Guests:** Loren Zulick, Army Corps of Engineers

Matt McDermott, Cultural Surveys Hawaii

Kaanohi Kaleikini, Descendant Kala Keliinoi, Descendant

Tonia Moy, Fung and Associates Hawaii

Kapono Heanu, Descendant

Maydean Martin, USACE, fort Shafter Daniel Akiyama, Cultural Surveys Hawaii

Mana Caceres, 'Ōiwi

Calvin Mann, Howard Hughes

Dawn Chang, Kuiwalu

David Shideler, Cultural Surveys Hawaii

Lani Maa Lapilio, Aukahi Kevin Dayton, Star Advertiser

### I. CALL TO ORDER

Meeting called to order by Chair Hina at 10:08 AM

#### II. ROLL CALL/PULE

Prayer offered by Tom Shirai.

#### III. APPROVAL OF MINUTES

#### A. Minutes from 6/10/2015

Hina: (in Hawaiian) Minutes are not finished, deferred to next meeting

#### IV. BUSINESS

A. Section 106 Consultation on the Ala Wai Canal Project, Department of the Army, Honolulu District, U.S. Army Corps of Engineers

**Information/Discussion:** Update on the above project.

Updates provided by Loren Zulick

*Loren*: Presentation given at last month's meeting, provided background and project information Would like to get information about what OIBC would like to see in a Programmatic

Agreement for burials, when and if they come up

Any questions?

Hina: Please continue on the presentation.

*Kali*: We were briefed last month, can you talk about some of the sites that potentially have iwi there?

Loren: 13 project areas associated with our project

To introduce measures to affect the water flow

Areas of concern

- Makiki, Manoa, and Palolo Streams
  - Manoa, Waiihi Catchment Basin near the Arboretum and the Manoa Falls trailhead
    - Identified features w/in footprint: retaining walls, terraces, mounds
- Recommendations from those interviewed for ethnic studies about burials above the upper watersheds and upper reaches of any of the streams
- Other area of high concern is Ala Wai Golf Course
  - o Plans to excavate
  - o Existing golf path will be raised 3 feet to create a detention basin
  - o Low lying area at Ala Wai Golf Course

*Chuck:* Could you give us a timing on this? Right now, you're engaged in feasibility studies. *Loren:* Federal process for this kind of action with civil works and the local state sponsor, the Department of Land and Natural Resources

- Just released the Draft Feasibility Study and Environmental Impact Statement 2 weeks ago
  - o Available for public review
- Community meeting at the end of September, held in Waikiki
  - o Will take another 6 months to complete EIS and feasibility study
  - Will have final environmental documents complete and a recommendation to pass on to Congress
    - To determine whether to fund the project
  - Will be a year from Jan 2016 to Jan 2017 for the Chief's report to be produced to make recommendations at the Congressional level
  - o PED phase follows: Planning, Engineering, Design
    - Recommended 13 preferred engineering solutions
    - Designed to 30% to get through feasibility
    - Design for 2 years
    - Construction following that, 2 to 5 year time frame

*Chuck*: You mentioned the Programmatic Agreement. Who do you perceive taking part in it? *Loren*: Corps of Engineers, SHPO, Advisory Council on Historic Preservation, OHA as well, those would be the major signatories on it.

- We might have invited signatories
- Currently have 22 parties that are being consulted with

o May have some of them be invited signatories

*Chuck:* Are we one of the 22?

Loren: Yes, you are one of the 22.

*Chuck:* You're an archaeologist. Are you doing all the archaeological work yourself or are you using outside help?

Loren: I'm not doing the work. We hire outside firms to do the work.

Chuck: Have you hired them?

Loren: Yes.

- 10 years into this project
- Completed archaeological inventory surveys, in 2 volumes
- 1 volume for ethnographic study
- 1 volume for cultural impact assessment
  - o All done by Cultural Surveys Hawaii
- HABS survey done with Mason Architects
  - o Bridges, culverts, walls within watershed

Hina: Council members, questions?

(in Hawaiian)

*Loren:* currently on the 4<sup>th</sup> consultation

Hina: Chair recognizes Susan Lebo is with us. She was not present during the introductions.

- Enables you to engage at a public forum
- Invited signatory
  - o OIBC logically presides over certain iwi kupuna issues
  - o OIBC asked HART to be an invited signatory
  - o This is an opportunity to invite us to allow our voices to be at the strongest level of advocacy
  - o Consider inviting us
    - The lawsuit that came to the HART stopped the project because there were gaps in addressing iwi issues
    - Not asking for an open door to proceed ahead
    - Be proactive
    - Be active and engage
    - When current leadership changes, new leadership has an active pathway to engage in this

*Chuck:* If you get it out and upfront, it will avoid some of the issues encountered during the HART project.

Looking forward to getting a presentation from Cultural Surveys on this project

Mason Architects are very sensitive on bringing historical stuff to integrate with modern needs

*Loren*: Thank you for the suggestions.

Can be a great benefit to keep you engaged and have you contribute

Looking for input and guidance

Whether a programmatic agreement or consultation

*Hina*: Today's council has Chair Wong-Kalu taking back for consideration that we be one of the invited signatories on the Programmatic Agreement.

Opportune avenue for the community voices that we avail ourselves to

Current leadership on the council

Chair recognizes the SHPD will have their own thoughts and opinions about what to do Any opposition from council members?

(none voiced)

Look forward to you inviting us to be a signatory to this Programmatic Agreement (in Hawaiian) any comments from the community?

*Kaanohi:* My name is Kaanohi Kaleikini, I remember participating in the CIA but I was never contacted after that. I don't know if my mana'o was ever incorporated into the AISP.

• Was AISP done?

*Loren:* After our meeting last month, I responded to you on email with updates. I sent it to the address on your business card.

*Kaanohi:* If the AIS was approved, I'd like a copy. If the AISP was approved, I'd like a copy of that too.

I'd like to be kept in touch about this project.

Loren: Ok, mahalo.

Kaanohi: How deep do the excavations need to go?

Loren: Contained in the Environmental Impact Statement.

Available online

All information about the measures are available there

Depths do vary

Hina: not sure how familiar you are with Kaanohi.

Important to keep Kaanohi apprised of the information

Loren: Mahalo for the suggestion.

Will keep Kaanohi apprised of the project

Hina: Changes and updates appreciated

*Loren:* Usually have a PowerPoint presentation available *Hina:* (in Hawaiian) any comments from the community?

(no comments)

## B. Howard Hughes Corporation Block I Project, Kaka'ako, Honolulu Ahupua'a, Honolulu (Kona) District, O'ahu, TMK: [1] 2-3-002:001 (por.)

**Information/Discussion:** Update on the above project.

Hina: Chair recognizes I still provide support, though minimally, Howard Hughes.

(Hina recused herself from the table, meeting is now being facilitated by Vice Chair Ehrhorn)

Chuck: Items will be taken out of order to increase efficiency, taking B, H, and I

Dawn: provided brief presentation last month for Block I

- Provide an overview
- Last month, Matt provided update about AIS
  - o Approved by SHPD
- Question to the AG about quorum in the future
- Matt providing update for the BTP

Chuck: I see a lot of new people out there, could you provide enough information in this presentation without replicating the one from last month?

Kali: We've been updated a number of times.

Chuck: I could probably give the presentation.

Matt: Sure, so somewhere between black and white.

- Have done the AIS
- Project is a condo tower
- Burial notice published in 2014
- AIS accepted this summer
- Monitoring plan accepted
- Meetings with cultural descendants
- Updates given at the OIBC
- Map showing gridwork of salt pans
  - o LCA awards
  - o Fishponds, habitation areas, salt pans, fishponds
- Historic properties
  - o 7429 subsurface cultural deposit documented in previous studies
  - o 7659 irrigation channel coming down from Blaisdell
- Entire area of Block I
  - o Condo tower and building footprint

- Summary of burials
  - o 3 areas of finds representing small fragments in disturbed context
  - o 1 bundle burial previously disturbed and placed back at a high level
  - o Flexed burials and coffin burials, some w wood only (remains exhumed and no longer present)
  - o Presume concentration of burials as preserve and place fragments within the
- Cultural descendants have been involved in discussion for a while
- **Preparing BTP** 
  - o SHPD to review
  - o OIBC to make determination

Dawn: Recognized descendants involved in discussion

- Kaleikini 'ohana, Caceres 'ohana, and Michael Lee
- Any variation in treatment from the BTP would be subject to consultation w the families, amendment to the BTP that would then need to come before the OIBC
- Cultural monitors on the project

Chuck: Any questions?

Dana: Have we heard from the Kaleikini family yet?

Chuck: No, anyone out in the audience have anything to say. Kaanohi?

Kaanohi: I'll comment.

- Several conversations w Howard Hughes, the developer of the block
- Worked side by side w CSH archaeological monitors
- Discussion was exactly as Matt put it
  - o 2 burial preserves

Mana: My family and I are also recognized descendants to this project

- Kakoo moving forward with the burial treatment plan
- Satisfied w the amount of consultation
- Willingness to share information and thoughts

Chuck: when the burial sites get designed, I'm assuming that information will be shared with us?

Calvin: design hasn't been finalized.

- Alignment of Halekauila hasn't been finalized
- Haven't gone through the HD permit process
- Burial design is a constraint on the project

Dawn: Iwi kupuna are curated in place currently.

Chuck: alignment of Halekauila has not been finalized?

Calvin: Yes.

Dawn: Private road. Depending on the project's final design

Calvin: Constraints on both ends are set. Kamakee and Ward Avenue. In addition to BTP.

*Chuck*: The one burial site near Halekauila is close to the current alignment.

Any questions?

Tom: Take items H and I.

Chuck: Yes, will do that.

Dawn: This is the membership, how do we proceed when burial council does not have a quorum, how do we proceed with an action?

Hina: advocating for more members on the OIBC.

Chuck: Yes there was a group who went over last month.

Dawn: There may be a conversation with the AG.

*Matt*: Hina's presence provides quorum.

Chuck: Let's move to Item H.

### C. Waikiki Trade Center Redevelopment, Waikīkī Ahupua'a, Honolulu District, O'ahu, TMK: [1] 2-6-022: 004, 020, 022, 028, and 031

Information/Discussion: Update on the above project.

David: item was placed on the agenda two months ago as a courtesy notification

- Redevelopment of the existing tower
  - o Excavation of escalator pit
  - o 3 small areas of micropiles to support tower retrofitting
  - o Approximately 19 coconut plantings
- Met with cultural descendants
- Conducted archaeological inventory survey fieldwork with OCR as cultural monitors present
- AISP and AMP have been submitted for review to SHPD
  - o Work anticipated to continue in the next 30 days or so
  - Landscaping of coconut trees to continue into 2016
- No iwi kupuna found during AIS
  - o Found a concrete slab related to the previous apartment building
  - o Probability of finding iwi kupuna is relatively low at this location

*Chuck*: a question I asked on the last 3 projects involving areas where buildings existed previously, were there any documented finds from the previous construction?

David: No there wasn't. Quite a bit of development on this parcel previously.

- All 3 excavations for the AIS yielded grade beams but no nature of any finds
- Based on the soil profile, doesn't look like there'd be substantial iwi kupuna

Hina: (in Hawaiian) questions?

(no questions)

## D. Kawaiaha'o Church Multi-Purpose Building Renovation Project, Honolulu Ahupua'a, Kona District, Island of O'ahu, TMK: [1] 2-1-032:017.

Information/Discussion/Recommendation: Update on the above project.

*Regina*: no updates *Susan*: no updates

Hina: Council members, we will continue to have this item agendized to have an open door consistently until all iwi kupuna issues at Kawaiahao are dealt with

Questions? Kaanohi?

*Kaanohi*: How are they doing with the AISP?

Susan: AISP is on my desk. SHPD does not currently have any archaeological reviewers for Oahu projects.

*Hina:* Does this mean you have to expedite interim?

Susan: Yes, for Oahu and Hawaii island. Kali: This is a fairly substantial AISP.

Susan: This is a revised one. Revisions have address all or close to all the comments submitted previously.

E. Section 106 Consultation, National Memorial Cemetery of the Pacific at Puowaina (Punchbowl): Expansion and Improvement Project, Pauoa and Makiki Ahupua'a, Honolulu District, O'ahu, TMK: [1] 2-2-005:001 (por.), 002 (por.) and 005 (por.) Information/Discussion: Update on the above project.

Regina: no updates.

F. Section 106 Consultation, National Memorial Cemetery of the Pacific at Puowaina (Punchbowl): American Battle Monuments Center (ABMC) Interpretive Center, Pauoa and Makiki Ahupua'a, Honolulu District, O'ahu, TMK: [1] 2-2-005:001 (por.) Information/Discussion: Discussion on the above project.

Tonia: I brought copies of our presentation from last month.

- VA owns most of the area.
- Went to Papakolea community to find a site
- VA identified an area: the bathroom at the end, where the interpretive center will be
  - Will not detract from the monument
- Memorial walkway, now pedestrian access
- Existing conditions have a lot of added columbaria
  - o Need to incorporate columbaria into design
- Don't want to detract from the memorial
- SHPD came to previous design meetings
- Provide 'white noise' for people visiting the columbaria
- Here to get feedback for anything you can help us with

Hina: (in Hawaiian) questions?

Chuck: When do you anticipate starting construction?

Tonia: Have to wait until VA finishes their project, so not until 2017.

Still have to get SHPD approval.

Need to get CFA, Commission on Fine Arts, approval.

Kali: The bathroom is pretty disturbed then?

Tonia: Well, they dug in for the bathroom.

• We are going to dig in further

Kali: do you anticipate to find iwi?

Tonia: I don't think so, at least not related to this.

- Area was used as a cemetery since WWII.
- Had a fort previously, but is outside the memorial area
- Extensive tunnel system dating back to WWII era

Chuck: Your site isn't planning on doing an archaeological inventory survey?

### G. 56-155A Kamehameha Highway, Malaekahana Ahupua'a, Ko'olauloa District, O'ahu, TMK: [1] 5-6-001:033

**Information/Discussion:** Discussion on the above project.

# H. Howard Hughes Corporation Block A Project, Kaka'ako, Honolulu Ahupua'a, Honolulu (Kona) District, O'ahu, TMK: [1] 2-1-056:001

Information/Discussion: Update on the above project.

Dawn: Mahalo for the opportunity.

Matt: This is new. Block A development of a condo tower.

- Just finished AIS fieldwork, under the AISP
- Looking for any mana'o about AIS coverage
  - o BTP hasn't been started yet
- 1883 map, fishponds, habitation, salt pans
- Previous work for Kamehameha Schools and Kobayashi Group's development in Cutter Lot adjacent has a number of burials found
  - o Did extra trenches in the vicinity to see if the cultural layer and burials extended into the property, yielded no burials
- 39 test trenches
  - o One partial maxilla fragment found in a disturbed context
  - o Remains found in the back dirt
  - Oiwi cultural resources assisted in placing it back in the trench with the proper protocol
- What else was found?

- o Very little
  - Shallow pit features
  - Area was a lumberyard in historic times
- o Discussing how many historic properties we have and how to assign numbers
  - Will discuss with Dr. Lebo
- Will come before you again with a draft BTP

Dawn: we have been meeting with the same families

- Kaleikini `ohana, Caceres `ohana, and Michael Lee
- No recognized cultural descendants
  - o Burial notification hasn't yet been published
- Appreciated the families that come regularly
  - o Monthly meetings

Chuck: Red marks are test trenches, what are the green marks?

Matt: All test trenches are the same size.

- Exterior locations are yellow
- Targeted locations are green
- Red are interior locations

Chuck: So green are targeted because that's where the building is going to go?

Matt: We're calling them targeted because of their proximity to properties we are exploring.

• Specific research design is to establish what the boundary is

*Chuck*: that building there was pretty heavy duty. In your research, have you found anything about previous iwi kupuna finds there?

Matt: No. There was a great deal of excavation done in the 1960's when the building was put it.

*Chuck*: Comments from the audience?

Dawn: Calvin, any design for this project?

Calvin: No, not yet.

Dawn: We'll bring that to the families when it becomes available.

Chuck: I look forward to your updates.

## I. Howard Hughes Corporation Block B West Project, Kaka'ako, Honolulu Ahupua'a, Honolulu (Kona) District, O'ahu, TMK: [1] 2-3-001:005 (por.)

**Information/Discussion:** Update on the above project.

*Matt:* This is about half-half, you've heard some of it before, and some of it is new.

- Fieldwork completed in early 2015
- Cultural descendant meeting in April to go over these finds
- Burial notice just put out in Star Advertiser
  - o OHA will go out next month
- Location relative Block A is across the street
- This is the Ewa most portion of the Ward Warehouse area
- 1817 map, 1883 map w/ in the salt pans, fishponds, habitation areas
- Project area findings of 5 historic properties
  - o Salt pans
  - o Historic buried surface, probably 1940's-1960's
  - o Historic trash deposits
  - o Human skeletal remains, w -7770
    - Within imported fill layer
- Working on draft of BTP to submit to SHPD
- Oiwi Cultural Resources cultural monitors on site to assist with reburial of iwi
- Scattered remains to move to trench T25 and preserve in place
  - o Landscape with appropriate vegetation
- Just starting out on the BTP now
- Project moving forward w BTP and have an AMP submitted

Chuck: Questions?

Dana: Shallow finding of iwi? What does that mean?

Matt: Natural land surface is much lower.

- Fill was brought in to raise the surface.
- Therefore iwi was probably not from the area originally

Kali: All the iwi were found in this context?

Matt: All were disturbed. Different degrees of disturbance.

Chuck: Work at night?

Matt: Yes a lot of work at night.

Chuck: That garage is pretty massive. Any discoveries made during the construction of the

garage?

Matt: Not that we know of.

Chuck: Possibility of finding scattered remains are pretty big?

Matt: Yes.

Dawn: On-going consultation with families will provide input about proper treatment.

*Chuck*: Any other questions?

Dawn: cultural monitors as part of the archaeological monitors

Matt: massive fill deposit already, will bring in additional fill.

• Supporting columns will be in the fill material

*Dana*: any more fill being brought in for work on the same site? Is there a way to determine if any bone fragments are in that fill material?

*Matt*: That's a good question. The fill will be brought from elsewhere on site, they don't want to import additional material.

- Fill brought in is crushed 3b gravel which is brought from a quarry.
- Fill is not coming from another construction site.

Dawn: Not importing sand from Maui any more.

Chuck: Oahu exported sand to other islands as well, I'll tell you about that another time.

*Matt*: We've had cultural descendants come forward for this project. Year, year and a half ago had many descendants coming forward for recognition to different projects in Kakaako. We want to be sure people come forward for this B West project specifically.

Chuck: Turns leadership role back over to Hina.

Hina: 5 minute recess.

J. Ainahau Vista II Project, Waikīkī Ahupua'a, Honolulu (Kona) District, O'ahu, TMKs: [1] 2-6-024: 070, 071, and 089

**Information/Discussion:** Update on the above project.

#### V. INADVERTENTS/COMMUNICATIONS

A. Inadvertent Discovery of Human Skeletal Remains at International Market Place Re-Development Project, Waikīkī Ahupua'a, Honolulu (Kona) District, O'ahu, TMKs: [1] 2-6-022:010 (por.), 036-039, and 043

**Information/Discussion:** Discussion about the above find.

B. Letter from U.S. Department of Transportation, Federal Highway Administration, dated July 9<sup>th</sup>, 2015, National Historic Preservation Act, Section 106 Consultation, Roosevelt Bridge Rehabilitation Project, Ewa District, Oahu, Waipio Ahupuaa, Project No. HI STP SR 99(1), TMK: [1]9-4-005:002 (por.), 052 (por.), Kamehameha Hwy Right-of-Way; [1]9-4-067:001 (por.)

Information/Discussion: Discussion on the above project.

C. Inadvertent Discover of Human Skeletal Remains at West Hind CVS-Longs Drug Store Project, Wailupe Ahupua'a, Honolulu District, O'ahu, TMK [1] 3-6-011:001 Information/Discussion: Discussion about the above find.

D. Letter from the American Cancer Society: Hope Lodge Hawaii Construction Project, Honolulu Distict, Honolulu Ahupua'a, O'ahu, TMK: [1] 2-1-018:009 and 010 (por.) Information/Discussion: Discussion on the above project.

Hina read correspondence onto public record.

Hina: by chance, were either of you gentlemen at CSH involved in this?

David: Yes, David Shideler, Cultural Surveys Hawaii.

- Involved in the AIS
- Project provides temporary housing for free for cancer patients and their families receiving treatment at Queens
- AIS was reviewed and accepted, no need for AMP
- If finds are discovered, there is contact protocol in place and we will be down there immediately to offer our services through to the end of the project

Hina: Where exactly is this?
David: Ewa of Queen's Hospital.
Chuck: What is HCA consulting group?

David: I don't know. Will get you an answer soon.

Hina: called to the governor's office to ask about the names in the hat for confirmation.

Governor's office does have that information

Looking forward to having individuals to fill vacancies

Appreciation for serving members

Chair will entertain a motion to adjourn

Motion: to adjourn the meeting

Motioned by: Kali 2<sup>nd</sup>: Chuck

Unanimous vote in support

Meeting adjourned at 12:25 PM

#### VI. ANNOUNCEMENTS

A. Next meeting date is scheduled for Wednesday, October 14th, 2015 at 10 AM.

Pursuant to §92-3 HRS, all interested persons shall be afforded an opportunity to present oral testimony or submit data, views, or arguments, in writing on any agenda item. Additionally, pursuant to a policy adopted by the Oahu Island Burial Council at its September 14, 2005 meeting, oral testimony for items listed on the agenda is limited to three minutes per person, per agenda item.

Pursuant to sections §92-4, §92-5(a)(8), and §6E-43.5, Hawaii Revised Statutes (HRS), and upon compliance with the procedures set forth in section 92-4, HRS, the council may go into a closed meeting to consider information that involves the location or description of a burial site.

A request to be placed on a burial council meeting agenda must be made with the Burial Sites Program staff at least two weeks preceding the scheduled meeting date. In addition, the request must be accompanied by all related documents. Failure to comply with this procedure will delay the item to the following month's agenda.

Materials related to items on the agenda are available for review at the State Historic Preservation Division in room 555 of the Kakuhihewa Building located at 601 Kamokila Boulevard, Kapolei, Hawaii 96707. Persons with disabilities requiring special assistance should contact the division in advance at (808) 692-8015.