## Act 174 (SLH 2014) House Bill 1671

- Conference Committee Report No. 145-14, HB 1671, HD1, SD1, CD1 (April 25, 2014)
- Standing Committee Report No. 3411, (Committee on Ways and Means), HB 1671, HD1, SD1 (April 4, 2014)
- Standing Committee Report No. 3063, (Committees on Tourism and Public Safety, Intergovernmental and Military Affairs), HB 1671, HD1, SD1 (March 21, 2014)
- Standing Committee Report No. 764-14, (Committee on Finance), HB 1671, HD1 (February 28, 2014)
- Standing Committee Report No. 160-14, (Committee on Tourism), HB 1671, HD1 (February 5, 2014)

## **SESSION LAWS OF HAWAII**

**TWENTY- SEVENTH STATE LEGISLATURE** 

**SECOND SPECIAL SESSION OF 2013** 

**REGULAR SESSION OF 2014** 

and the land laws of Hawaii as to the area and value of land that may be conveyed by way of exchange shall not apply to exchanges made pursuant hereto. No such exchange of land publicly owned by the State shall be made without the approval of two-thirds of the members of the board of land and natural resources. For the purposes of this paragraph, lands "publicly owned" means land owned by a county or the State or the United States."

SECTION 2. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

SECTION 3. This Act shall take effect on July 1, 2014. (Approved July 1, 2014.)

#### **ACT 174**

H.B. NO. 1671

A Bill for an Act Relating to Transient Accommodations Tax.

Be It Enacted by the Legislature of the State of Hawaii:

SECTION 1. Section 237D-6.5, Hawaii Revised Statutes, is amended by amending subsection (b) to read as follows:

"(b) Revenues collected under this chapter shall be distributed as follows,

with the excess revenues to be deposited into the general fund:

(1) \$33,000,000 shall be allocated to the convention center enterprise special fund established under section 201B-8;

(2) \$82,000,000 shall be allocated to the tourism special fund established under section 201B-11: provided that:

lished under section 201B-11; provided that:

(A) Beginning on July 1, 2012, and ending on June 30, 2015, \$2,000,000 shall be expended from the tourism special fund for development and implementation of initiatives to take advantage of expanded visa programs and increased travel opportu-

nities for international visitors to Hawaii;

(B) Of the \$82,000,000 allocated:

i) \$1,000,000 shall be allocated for the operation of a Hawaiian center and the museum of Hawaiian music and dance at the Hawaii convention center; and

(ii) 0.5 per cent of the \$82,000,000 shall be transferred to a sub-account in the tourism special fund to provide funding for a safety and security budget, in accordance with the Hawaii tourism strategic plan 2005-2015; and

(C) Of the revenues remaining in the tourism special fund after revenues have been deposited as provided in this paragraph and except for any sum authorized by the legislature for expenditure from revenues subject to this paragraph, beginning July 1, 2007, funds shall be deposited into the tourism emergency trust fund, established in section 201B-10, in a manner sufficient to maintain a fund balance of \$5,000,000 in the tourism emergency trust fund;

(3) [\$93,000,000] \$103,000,000 for fiscal year 2014-2015, \$103,000,000 for fiscal year 2015-2016, and \$93,000,000 for each fiscal year thereafter shall be allocated as follows: Kauai county shall receive 14.5 per cent, Hawaii county shall receive 18.6 per cent, city and coun-

ty of Honolulu shall receive 44.1 per cent, and Maui county shall receive 22.8 per cent; provided that commencing with fiscal year 2018-2019, a sum that represents the difference between a county public employer's annual required contribution for the separate trust fund established under section 87A-42 and the amount of the county public employer's contributions into that trust fund shall be retained by the state director of finance and deposited to the credit of the county public employer's annual required contribution into that trust fund in each fiscal year, as provided in section 87A-42, if the respective county fails to remit the total amount of the county's required annual contributions, as required under section 87A-43; and

(4) Of the excess revenues deposited into the general fund pursuant to this subsection, \$3,000,000 shall be allocated subject to the mutual agreement of the board of land and natural resources and the board of directors of the Hawaii tourism authority in accordance with the Hawaii tourism authority strategic plan for:

(A) The protection, preservation, and enhancement of natural resources important to the visitor industry;

(B) Planning, construction, and repair of facilities; and

(C) Operation and maintenance costs of public lands connected with enhancing the visitor experience.

All transient accommodations taxes shall be paid into the state treasury each month within ten days after collection and shall be kept by the state director of finance in special accounts for distribution as provided in this subsection.

As used in this subsection, "fiscal year" means the twelve-month period beginning on July 1 of a calendar year and ending on June 30 of the following calendar year."

SECTION 2. (a) There is established a state-county functions working group that shall:

(1) Evaluate the division of duties and responsibilities between the state and counties relating to the provision of public services; and

- (2) Submit a recommendation to the legislature on the appropriate allocation of the transient accommodations tax revenues between the State and counties that properly reflects the division of duties and responsibilities relating to the provision of public services.
- (b) The working group shall be composed of thirteen members appointed, without regard to section 26-34, Hawaii Revised Statutes, as follows:
  - (1) Four members, each of whom shall be appointed by a different county mayor;

2) Four members appointed by the governor,

3) Two members appointed by the president of the senate;

- (4) Two members appointed by the speaker of the house of representatives; and
- (5) One member appointed by the chief justice, who shall serve as the chair of the working group.

The members appointed under paragraphs (3), (4), and (5) shall not be currently

employed by the State or any county.

(c) The working group shall be administratively placed in the office of the auditor. The auditor shall initiate the organization of and provide staff support for the working group.

(d) Members of the working group shall serve without compensation, but shall be reimbursed for necessary expenses incurred during the performance

of their duties. The reimbursements shall be made by the auditor, who shall submit a request to the legislature for an appropriation equal to the reimbursements made and expected to be made. The auditor shall submit the requests for inclusion in the legislative budget acts of 2015 and 2016.

The working group shall submit an interim report to the legislature, governor, and each county mayor and council not later than twenty days prior

to the convening of the regular session of 2015.

The working group shall submit a final report with its findings and recommendations to the same parties not later than twenty days prior to the convening of the regular session of 2016.

The working group shall cease to exist upon the adjournment sine die of the regular session of 2016.

SECTION 3. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

SECTION 4. This Act shall take effect on July 1, 2014. (Approved July 1, 2014.)

#### **ACT 175**

S.B. NO. 2729

A Bill for an Act Relating to Mobile Electronic Devices.

Be It Enacted by the Legislature of the State of Hawaii:

SECTION 1. The legislature finds that questions and issues have arisen regarding section 291C-137. Hawaii Revised Statutes, relating to the use of mobile electronic devices while driving.

SECTION 2. Section 291C-137, Hawaii Revised Statutes, is amended by amending subsections (d) to (g) to read as follows:

"(d) The following persons shall be exempt from subsection (a):

(1) Emergency responders using a mobile electronic device while in the

performance and scope of their official duties;

Drivers using a two-way radio or a private Land Mobile Radio System, within the meaning of title 47 Code of Federal Regulations part 90, while in the performance and scope of their work-related duties and who are operating fleet vehicles or who possess a commercial vehicle license; [or]

Drivers holding a valid amateur radio operator license issued by the Federal Communications Commission and using a half-duplex two-

way radio[-]; or

Drivers of vehicles that are at a complete stop, while the engine is turned off, in a safe location by the side of the road out of the way of traffic.

(e) As used in this section:
"Emergency responders" [includes firefighters, emergency medical defense weekers police cal technicians, mobile intensive care technicians, civil defense workers, police officers, and federal and state law enforcement officers.

"Fleet vehicle" means any vehicle validly registered pursuant to section 286-53.5.

"Mobile electronic device" means any handheld or other portable electronic equipment capable of providing wireless or data communication between

145

Honolulu, Hawaii

April 25

, 2014

RE:

H.B. No. 1671

H.D. 1 S.D. 1

C.D. 1

Honorable Joseph M. Souki Speaker, House of Representatives Twenty-Seventh State Legislature Regular Session of 2014 State of Hawaii

Honorable Donna Mercado Kim President of the Senate Twenty-Seventh State Legislature Regular Session of 2014 State of Hawaii

Sir and Madam:

Your Committee on Conference on the disagreeing vote of the House of Representatives to the amendments proposed by the Senate in H.B. No. 1671, H.D. 1, S.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX,"

having met, and after full and free discussion, has agreed to recommend and does recommend to the respective Houses the final passage of this bill in an amended form.

The purpose of this measure is to change the amount of transient accommodations tax revenues allocated to the counties from \$93,000,000 to an unspecified percentage of revenues collected.

Your Committee on Conference finds that the Legislature, in enacting Act 161, Session Laws of Hawaii 2013, established a cap of \$93,000,000 on the amount of transient accommodations tax revenues allocated to the counties. Your Committee on Conference believes that increasing the maximum amount of transient accommodations tax revenues allocated to the counties will allow the counties to better provide for public safety, parks, road maintenance, and visitor-related services.

HB1671 CD1 CCR LRB 14-2554.doc

However, your Committee on Conference believes that a study to determine the appropriate division of duties and responsibilities to provide public services should be conducted before permanently establishing the transient accommodations tax revenue allocations between the State and counties. In light of this belief, your Committee on Conference has amended this measure by:

- (1) Changing the amount of transient accommodations tax revenues to be allocated to the counties from an unspecified percentage to \$103,000,000 for fiscal year 2014-2015, \$103,000,000 for fiscal year 2015-2016, and \$93,000,000 for each fiscal year thereafter;
- Establishing a working group to evaluate the division of duties and responsibilities between the State and counties relating to the provision of public services and recommend the appropriate amount of transient accommodations tax revenues to be allocated to the counties; and
- (3) Changing the effective date to July 1, 2014.

As affirmed by the record of votes of the managers of your Committee on Conference that is attached to this report, your Committee on Conference is in accord with the intent and purpose of H.B. No. 1671, H.D. 1, S.D. 1, as amended herein, and recommends that it pass Final Reading in the form attached hereto as H.B. No. 1671, H.D. 1, S.D. 1, C.D. 1.

> Respectfully submitted on behalf of the managers:

ON THE PART OF THE SENATE

ON THE PART OF THE HOUSE

TOM BROWER, Co-Chair

KAHELE, Chair

HB1671 CD1 CCR LRB 14-2554.doc

## Hawaii State Legislature

## Record of Votes of a Conference Committee

LCR 145-14

Bill / Concurrent Resolution N HB 1671, HD 1, SD 1	<u> 10.:</u>				Date/Time: 4/25/14 5:57 Pm				
	he House and S	Senate	mana	agers	is to pass with amendments (CD).				
☐ The Committee is reconsi	dering its previ	ious de	cisio	n.					
The recommendation of the to the House amendments m				REE	The recommendation of the House Ma to the Senate amendments made to the				EE
Senate Managers	A	WR	N	Е	House Managers	A	WR	N	Е
KAHELE, Gilbert, Chr.					BROWER, Tom, Co-Chr.	/			
ESPERO, Will, Co-Chr.	YM			/	LUKE, Sylvia, Co-Chr.	1/	1		
IGE, David Y., Co-Chr.					CACHOLA, Romy M.				
GALUTERIA, Brickwood					JOHANSON, Aaron Ling				
KIDANI, Michelle N.									
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Senate Recommendation is:	<u></u>				House Recommendation is:				
Adopted Adopted	Not A		d		-	ot Ado			
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STAND. COM. REP. NO. 3411

Honolulu, Hawaii APR 0 4 2014

RE: H.B. No. 1671

H.D. 1 S.D. 1

Honorable Donna Mercado Kim President of the Senate Twenty-Seventh State Legislature Regular Session of 2014 State of Hawaii

#### Madam:

Your Committee on Ways and Means, to which was referred H.B. No. 1671, H.D. 1, S.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX," begs leave to report as follows:

The purpose and intent of this measure is to change the amount of transient accommodations tax revenues allocated to the counties from \$93,000,000 to an unspecified percentage of revenues collected.

Your Committee received written comments in support of this measure from the City and County of Honolulu Office of the Mayor, the County of Hawaii Office of the Mayor, three County of Maui Council Members, two County of Hawaii Council Members, four County of Kauai Council Members, the Maui County Council, the Hawaii Council of Mayors, the Hawaii County Council, the Kauai County Council Chair, the Kauai County Council Vice Chair, two City and County of Honolulu City Council Members, the Paia Youth and Cultural Center, ILWU Local 142, the Hawaii Association of Vacation Rental Managers, and five individuals. Written comments in opposition were received from the Department of Budget and Finance. The Department of Taxation, Hawaii Lodging and Tourism Association, Maui Hotel and Lodging Association, and Tax Foundation of Hawaii submitted written comments.

Your Committee finds that this measure may increase the allocation of revenues to the counties that may be used to provide

HB1671 SD1 SSCR LRB 14-2383.doc

for public safety, parks, road maintenance, and visitor-related services.

As affirmed by the record of votes of the members of your Committee on Ways and Means that is attached to this report, your Committee is in accord with the intent and purpose of H.B. No. 1671, H.D. 1, S.D. 1, and recommends that it pass Third Reading.

Respectfully submitted on behalf of the members of the Committee on Ways and Means,

DAVID Y. JGE. Chair

### The Senate Twenty-Seventh Legislature State of Hawai'i

## Record of Votes Committee on Ways and Means WAM

Bill / Resolution No.:*	Committee		Dat					
HB1671 HD1 SD1	TSM/P	'SM, WA	M	3-28	8-14			
The committee is reconsidering its previous decision on this measure.								
If so, then the previous decision was to:								
The Recommendation is:								
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313								
Members	·	Aye	Aye (WR)	Nay	Excused			
IGE, David Y. (C)		/						
KIDANI, Michelle N. (VC)		/						
CHUN OAKLAND, Suzanne	- <u> </u>				-			
DELA CRUZ, Donovan M.								
ENGLISH, J. Kalani		/						
ESPERO, Will		/						
KAHELE, Gilbert								
KEITH-AGARAN, Gilbert S.C.		<b>✓</b>						
KOUCHI, Ronald D.	····							
RUDERMAN, Russell E.								
THIELEN, Laura H.		/						
TOKUDA, Jill N.	- <u></u>		`					
SLOM, Sam	<del>-</del>							
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Recommendation:  Adopted  Not Adopted								
Chair's or Designee's Signature: Shuhlle Adani								
Distribution:         Original         Yellow         Pink         Goldenrod           File with Committee Report         Clerk's Office         Drafting Agency         Committee File Copy								

\*Only one measure per Record of Votes

STAND. COM. REP. NO. 3063

Honolulu, Hawaii

MAR 2 1 2014

RE: H.B. No. 1671

H.D. 1 S.D. 1

Honorable Donna Mercado Kim President of the Senate Twenty-Seventh State Legislature Regular Session of 2014 State of Hawaii

#### Madam:

Your Committees on Tourism and Public Safety, Intergovernmental and Military Affairs, to which was referred H.B. No. 1671, H.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX,"

beg leave to report as follows:

The purpose and intent of this measure is to remove the current cap of \$93,000,000 on the transient accommodations tax revenues to be distributed to the counties and instead distribute 44.8 percent of transient accommodation tax revenues collected to the counties.

Your Committees received testimony in support of this measure from the Department of Finance, County of Kauai; Office of the Mayor, County of Hawaii; Office of the Mayor, County of Maui; Office of the Mayor, City and County of Honolulu; Hawaii County Council; County Council, County of Hawaii; Hawaii County Council, District 9; County Council, County of Maui; County Services Division, County of Kauai; City Council, City and County of Honolulu; Hawaii Council of Mayors; Poipu Beach Resort Association; ILWU Local 142; Hawaii Association of Vacation Rental Managers; and nine individuals. Your Committees received testimony in opposition to this measure from the Department of Budget and Finance and Department of Taxation. Your Committees received comments on this measure from the Tax Foundation of Hawaii.

2014-1928 SSCR SMA.doc

Your Committees recognize the importance of county facilities and services to support and enhance the tourism industry. Your Committees further find that the counties maintain roads and parks and provide the law enforcement officers and first responders who serve residents and visitors. This measure ensures that tax revenues derived from guest visits to the different islands of Hawaii will help offset the costs of providing services that guests use while visiting the islands.

Your Committees have amended this measure by inserting a blank percentage of the transient accommodations tax revenues to be allocated to the counties.

Your Committees received oral testimony from county officials and individual county council members characterizing the intent of the Legislature as placing a "temporary" cap on the counties' share of transient accommodations tax revenues in passing Act 61, Session Laws of Hawaii 2009, and Act 103, Session Laws of Hawaii 2011. Your Committees also received written testimony characterizing the cap as having been "imposed" on the counties. Your Committees note, however, that in placing the \$93,000,000 cap into effect in 2011, the State effectively guaranteed the counties a historically high share of revenues.

As affirmed by the records of votes of the members of your Committees on Tourism and Public Safety, Intergovernmental and Military Affairs that are attached to this report, your Committees are in accord with the intent and purpose of H.B. No. 1671, H.D. 1, as amended herein, and recommend that it pass Second Reading in the form attached hereto as H.B. No. 1671, H.D. 1, S.D. 1, and be referred to the Committee on Ways and Means.

Respectfully submitted on behalf of the members of the Committees on Tourism and Public Safety, Intergovernmental and Military Affairs,

WILL ESPERO, Chair

GILBERT KAHELE, Chair

2014-1928 SSCR SMA.doc

### The Senate Twenty-Seventh Legislature State of Hawai'i

## Record of Votes Committee on Tourism TSM

Bill / Resolution No.:*	Committee	Referral:	Dat	_					
HB1671 HD1	TSM	PSM, h	/AM 0	3/19/	14				
The committee is reconsidering its previous decision on this measure.									
If so, then the previous decision was to:									
The Recommendation is:									
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313									
Members		Aye	Aye (WR)	Nay	Excused				
KAHELE, Gilbert (C)		<b>'</b>		,					
KEITH-AGARAN, Gilbert S.C.	(VC)	V							
IGE, David Y.		V							
IHARA, Jr., Les					سيا				
SLOM, Sam					1/				
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Recommendation:  Adopted  Not Adopted									
Chair's or Designee's Signature:									
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\*Only one measure per Record of Votes

### The Senate Twenty-Seventh Legislature State of Hawai'i

## Record of Votes Committee on Public Safety and Military Affairs PSM

	. 1	Referral: PSM, W	- 1	ite: 3-19-2	2014			
The committee is reconsidering its previous decision on this measure.  If so, then the previous decision was to:								
The Recommendation is:								
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313								
Members		Aye	Aye (WR)	Nay	Excused			
ESPERO, Will (C)								
BAKER, Rosalyn H. (VC)					·			
GALUTERIA, Brickwood								
GREEN, M.D., Josh					/			
SLOM, Sam					<b>V</b>			
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TOTAL				<u> </u>				
Recommendation:  Adopted  Not Adopted								
Chair's or Designe's Signature:  Koruly H Bok								
Distribution:         Original         Yellow         Pink         Goldenrod           File with Committee Report         Clerk's Office         Drafting Agency         Committee File Copy								

\*Only one measure per Record of Votes

STAND. COM. REP. NO. 764 -14

Honolulu, Hawaii

Pedruam 28 , 2014

RE: H.B. No. 1671 H.D. 1

Honorable Joseph M. Souki Speaker, House of Representatives Twenty-Seventh State Legislature Regular Session of 2014 State of Hawaii

Sir:

Your Committee on Finance, to which was referred H.B. No. 1671, H.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX," begs leave to report as follows:

The purpose of this measure is to assist the counties financially by removing the \$93,000,000 cap on the Transient Accommodations Tax (TAT) revenues currently allocated to the counties and instead allocating TAT revenues to the counties according to a percentage of the total TAT revenues collected.

The Mayor of the City and County of Honolulu; Mayor of the County of Maui; Mayor of the County of Hawaii; Chair of Hawaii County Council; Chair of Kauai County Council; Chair of Maui County Council; Chair of Honolulu City Council; Chair of the Budget and Finance Committee of Maui County Council; Chair of the Human Services and Social Services Committee of Hawaii County Council and Councilmember of Hawaii County Council, District 8; Vice Chair of Kauai County Council; Vice Chair of Maui County Council; Councilmember of the City and County of Honolulu, District 4; Councilmember of Kauai County Council, District At Large; Councilmember of Hawaii County Council, District 4; Councilmember of Maui County Council, South Maui; Councilmember of Maui County Council, Molokai; Director of Finance of the County of Kauai; Outrigger Hotels Hawaii; and ILWU Local 142 supported this measure. The Department of Budget and Finance, Tax Foundation of

Hawaii, Hawaii Tourism Authority, and Hawai'i Lodging & Tourism Association commented on this measure.

Your Committee notes that the Transient Accommodations Tax has been the subject of considerable discussion and debate among policymakers regarding its effect as a significant revenue generator and funding source in the State. The economic downturn and slow periods of economic growth greatly lowered the amount of Transient Accommodations Tax and other tax revenues generated by the State, thus affecting the provision of government services to the community. The Legislature has been hard-pressed to make tough decisions to balance the State Budget while ensuring that health, education, pension, and other state services are met.

As affirmed by the record of votes of the members of your Committee on Finance that is attached to this report, your Committee is in accord with the intent and purpose of H.B. No. 1671, H.D. 1, and recommends that it pass Third Reading.

Respectfully submitted on behalf of the members of the Committee on Finance,



## State of Hawaii House of Representatives The Twenty-seventh Legislature

## HSC2764-14

## **Record of Votes of the Committee on Finance**

l t	tee Referral:	Date	Date:						
HB 1671, HD1 TOU	, FIN		2/25/2014						
☐ The committee is reconsidering its previous decision on the measure.									
The recommendation is to: Pass, unamended (as is) Pass, with amendments (HD) Hold									
☐ Pass short form bill with HD to recommit for future public hearing (recommit)									
FIN Members	Ayes	Ayes (WR)	Nays	Excused					
1.: LUKE, Sylvia (C)									
2. NISHIMOTO, Scott Y. (VC)									
3. JOHANSON, Aaron Ling (VC)									
4. CULLEN, Ty J.K.									
5, HASHEM, Mark J.									
6. ING, Kaniela				A C : A C C C C C C C C C C C C C C C C					
7. JORDAN, Jo									
8. KOBAYASHI, Bertrand			Print, intra 170 f. J. Savet W. J. adv. d. Pre Prophyses 1	erania and a constant					
9. LOWEN, Nicole E. C.									
10. MORIKAWA, Dee									
11. ONISHI; Richard H.K.				tion of the second second					
12. TAKAYAMA, Gregg									
13. TOKIOKA, James Kunane									
14. WOODSON, Justin H.									
15. YAMASHITA, Kyle T.									
16. FUKUMOTO, Beth		77.04		on coverne ones					
17. WARD, Gene			Constitution of the Consti						
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TOTAL (17)	14	3							
The recommendation is: Adopted	☐ Not Adopte								
If joint referral, did not support recommendation.  committee acronym(s)									
Vice Chair's or designee's signature:									
Distribution: Original (White) – Committee Duplicate (Yellow) – Chief Clerk's Office Duplicate (Pink) – HMSO									

REWAY 5 2014

RE: H.B. No. 1671 H.D. 1

Honorable Joseph M. Souki Speaker, House of Representatives Twenty-Seventh State Legislature Regular Session of 2014 State of Hawaii

Sir:

Your Committee on Tourism, to which was referred H.B. No. 1671 entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX," begs leave to report as follows:

The purpose of this measure is to assist the counties financially so they can better support tourism and tourism-related services by removing the current dollar amount cap on transient accommodations tax revenues to be distributed to the counties and establishing the distribution of these revenues as a percentage of transient accommodations tax collected.

The Hawaii Council of Mayors, Mayor of the City and County of Honolulu, Mayor of the County of Hawaii, Mayor of the County of Maui, the chair of the Honolulu City Council, the chair and two councilmembers of the Kauai County Council, the chair and three councilmembers of the Maui County Council, Director of Finance of the County of Kauai, Outrigger Hotels Hawaii, and two concerned individuals supported this measure. The Department of Budget and Finance, Hawaii Tourism Authority, and the Tax Foundation of Hawaii offered comments on this measure.

Your Committee has amended this measure by changing its effective date to July 1, 2050, to promote further discussion.

Your Committee understands that much of the cost associated with tourism are carried by the counties. This includes the ever-increasing costs of providing county services to these visitors. Your Committee is also aware that the counties have faced financial challenges in providing these county services since the cap on transient accommodations tax revenues distributed to the counties was put in place in 2011.

Accordingly, your Committee respectfully requests the Committee on Finance to thoroughly examine the transient accommodations tax allocations to the counties and evaluate the impact of the current transient accommodations tax rates on the gross rental or gross rental proceeds derived from furnishing transient accommodations.

As affirmed by the record of votes of the members of your Committee on Tourism that is attached to this report, your Committee is in accord with the intent and purpose of H.B. No. 1671, as amended herein, and recommends that it pass Second Reading in the form attached hereto as H.B. No. 1671, H.D. 1, and be referred to the Committee on Finance.

Respectfully submitted on behalf of the members of the Committee on Tourism,

TOM BROWER, Chair

## State of Hawaii House of Representatives The Twenty-seventh Legislature

HSCR 160-14

## Record of Votes of the Committee on Tourism

Bill/Resolution No.:	Committee Referral:		Date:					
HB 1671	TOU, FIN 02-03-14							
☐ The committee is reconsidering its previous decision on the measure.								
The recommendation is to:  Pass, unamended (as is) Pass, with amendments (HD)  Hold								
☐ Pass short form bill with HD to recommit for future public hearing (recommit)								
TOU Members	Ayes	Ayes (WR)	Nays	Excused				
1. BROWER, Tom (C)								
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2. CACHOLA, Romy M. (VC)								
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3. AWANA, Karen	V							
4. CHOY, Isaac W.								
5. OHNO, Takashi	2.0	V	-					
6. ONISHI, Richard H.K.								
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7. TAKAI, K. Mark								
8. TOKIOKA, James Kunane								
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10. WARD, Gene								
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The recommendation is:		<u>.</u> 1						
If joint re	eferral,	did not suppo	rt recommendation.	• ,				
	committee acronym(s)							
Vice Chair's or designee's signature:								
Distribution: Original (White) - Committee	Duplicate (Yellow) - Cl	hief Clerk's Office	Duplicate (Pi	nk) – HMSO				

# Act 161 (SLH 2013) Senate Bill 1194

- Conference Committee Report No. 146, SB 1194, SD2, HD1, CD1 (April 26, 2013)
- Standing Committee Report No. 1469, (Committee on Finance), SB 1194, SD2, HD1 (April 5, 2013)
- Standing Committee Report No. 703, (Committee on Ways and Means), SB 1194, SD2 (March 1, 2013)
- Standing Committee Report No. 150, (Committee on Tourism), SB 1194, SD1 (February 8, 2013)

## **SESSION LAWS OF HAWAII**

TWENTY-SEVENTH STATE LEGISLATURE

**REGULAR SESSION OF 2013** 

A Bill for an Act Relating to Transient Accommodations Tax.

Be It Enacted by the Legislature of the State of Hawaii:

SECTION 1. Section 237D-2, Hawaii Revised Statutes, is amended to read as follows:

"§237D-2 Imposition and rates. (a) There is levied and shall be assessed and collected each month a tax of:

1) Five per cent for the period beginning on January 1, 1987, to June 30, 1994;

(2) Six per cent for the period beginning on July 1, 1994, to December 31, 1998; [and]

(3) 7.25 per cent for the period beginning on January 1, 1999, [and thereafter;] to June 30, 2009;

(4) 8.25 per cent for the period beginning on July 1, 2009, to June 30, 2010; and

(5) 9.25 per cent for the period beginning on July 1, 2010, and thereafter; on the gross rental or gross rental proceeds derived from furnishing transient accommodations.

[(b) There is levied and shall be assessed and collected each month an additional:

(1) One per cent for the period beginning July 1, 2009, to June 30, 2010;

(2) Two per cent for the period beginning July 1, 2010, to June 30, 2015; on the gross rental or gross rental proceeds derived from furnishing transient accommodations. The rate levied and assessed under this subsection shall be additional to the rate levied and assessed under subsection (a)(3).

(e) There is levied and shall be assessed and collected each month a daily tax of \$10 for every transient accommodation that is furnished on a complimentary or gratuitous basis, or otherwise at no charge, including transient accommodations furnished as part of a package.

(d)] (b) Every operator shall pay to the State the tax imposed by [subsections] subsection (a)[, (b), and (e), as applicable], as provided in this chapter.

[(e)] (c) There is levied and shall be assessed and collected each month, on the occupant of a resort time share vacation unit, a transient accommodations tax of 7.25 per cent on the fair market rental value.

[(f)] (d) Every plan manager shall be liable for and pay to the State the transient accommodations tax imposed by subsection [(e)] (c) as provided in this chapter. Every resort time share vacation plan shall be represented by a plan manager who shall be subject to this chapter."

SECTION 2. Section 237D-6.5, Hawaii Revised Statutes, is amended by amending subsection (b) to read as follows:

"(b) Revenues collected under this chapter[, except for revenues collected under section 237D-2(b),] shall be distributed as follows, with the excess revenues to be deposited into the general fund:

(1) [17.3 per cent of the revenues collected under this chapter] \$33,000,000 shall be [deposited into] allocated to the convention center enterprise special fund established under section 201B-8; [provided that beginning January 1, 2002, if the amount of revenue collected under this paragraph exceeds \$33,000,000 in any fiscal

year, revenues collected in excess of \$33,000,000 shall be deposited

into the general fund;]

[34.2 per cent of the revenues collected under this chapter] \$82,000,000 shall be [deposited into] allocated to the tourism special fund established under section 201B-11 [for tourism promotion and visitor industry research; provided that for any period beginning on July 1, 2012, and ending on June 30, 2015, no more than \$71,000,000 per fiscal year shall be deposited into the tourism special fund established under section 201B-11; provided further]; provided that [beginning]:

(A) Beginning on July 1, 2012, and ending on June 30, 2015, \$2,000,000 shall be expended from the tourism special fund for development and implementation of initiatives to take advantage of expanded visa programs and increased travel opportunities for international visitors to Hawaii; [and provided further that beginning on July 1, 2002, of the first \$1,000,000

in revenues deposited:

(A) Ninety per cent shall be deposited into the state parks special fund established in section 184-3.4; and

(B) Ten per cent shall be deposited into the special land and development fund established in section 171-19 for the Hawaii statewide trail and access program;

provided that of

(B) Of the [34.2 per cent.] \$82,000,000 allocated:

\$1,000,000 shall be allocated for the operation of a Hawaiian center and the museum of Hawaiian music and

dance at the Hawaii convention center; and

0.5 per cent of the \$82,000,000 shall be transferred to a sub-account in the tourism special fund to provide funding for a safety and security budget, in accordance with the Hawaii tourism strategic plan 2005-2015; [provided further that of and

(C) Of the revenues remaining in the tourism special fund after revenues have been deposited as provided in this paragraph and except for any sum authorized by the legislature for expenditure from revenues subject to this paragraph, beginning July 1, 2007, funds shall be deposited into the tourism emergency trust fund, established in section 201B-10, in a manner sufficient to maintain a fund balance of \$5,000,000 in the tourism

emergency trust fund; [and]

[44.8 per cent of the revenues collected under this chapter] \$93,000,000 shall be [transferred] allocated as follows: Kauai county shall receive 14.5 per cent, Hawaii county shall receive 18.6 per cent, city and county of Honolulu shall receive 44.1 per cent, and Maui county shall receive 22.8 per cent; [provided that for any period beginning on July 1, 2011, and ending on June 30, 2015, the total amount transferred to the counties shall not exceed \$93,000,000 per fiscal year.] and

(4) Of the excess revenues deposited into the general fund pursuant to this subsection, \$3,000,000 shall be allocated subject to the mutual agreement of the board of land and natural resources and the board of directors of the Hawaii tourism authority in accordance with the

Hawaii tourism authority strategic plan for:

(A) The protection, preservation, and enhancement of natural resources important to the visitor industry;

(B) Planning, construction, and repair of facilities; and

(C) Operation and maintenance costs of public lands connected with enhancing the visitor experience

with enhancing the visitor experience.

[Revenues collected under section 237D 2(b) shall be deposited into the general fund.] All transient accommodations taxes shall be paid into the state treasury each month within ten days after collection and shall be kept by the state director of finance in special accounts for distribution as provided in this subsection.

As used in this subsection, "fiscal year" means the twelve-month period beginning on July 1 of a calendar year and ending on June 30 of the following calendar year."

SECTION 3. Act 61, Session Laws of Hawaii 2009, is amended by amending section 4 to read as follows:

"SECTION 4. This Act shall take effect on July 1, 2009[, and shall be repealed on June 30, 2015; provided that sections 237D-2 and 237D-6.5, Hawaii Revised Statutes, shall be reenacted in the form in which they read on June 30, 2009]."

SECTION 4. Act 103, Session Laws of Hawaii 2011, is amended by amending section 4 to read as follows:

"SECTION 4. This Act shall take effect on July 1, 2011[; provided that section 2 of this Act shall be repealed on June 30, 2015, and section 237D-6.5, Hawaii Revised Statutes, shall be reenacted in the form in which it read on June 30, 2009, pursuant to Act 61, Session Laws of Hawaii 2009]."

SECTION 5. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

SECTION 6. This Act shall take effect on July 1, 2013. (Approved June 21, 2013.)

Note

1. Should be underscored.

#### **ACT 162**

S.B. NO. 1196

A Bill for an Act Relating to Cash Economy Enforcement.

Be It Enacted by the Legislature of the State of Hawaii:

SECTION 1. Section 231-96, Hawaii Revised Statutes, is amended by amending subsection (a) to read as follows:

"(a) It shall be unlawful [to conduct more than ten taxable business transactions per-day] for any person doing business under chapter 237, other than casual sales, to conduct any transaction in cash and fail to:

(1) Offer a receipt or other record of the transaction; and

(2) Maintain a contemporaneously generated record of all business transactions conducted each day,

whether handwritten or generated by a manually operated or electronic cash register. Each day a person is in violation of this section shall be treated as a separate violation."



Honolulu, Hawaii

### APR 2 6 2013

RE:

S.B. No. 1194

S.D. 2

H.D. 1

C.D. 1

Honorable Donna Mercado Kim President of the Senate Twenty-Seventh State Legislature Regular Session of 2013 State of Hawaii

Honorable Joseph M. Souki Speaker, House of Representatives Twenty-Seventh State Legislature Regular Session of 2013 State of Hawaii

Madam and Sir:

Your Committee on Conference on the disagreeing vote of the Senate to the amendments proposed by the House of Representatives in S.B. No. 1194, S.D. 2, H.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX,"

having met, and after full and free discussion, has agreed to recommend and does recommend to the respective Houses the final passage of this bill in an amended form.

The purpose of this measure is to adjust the transient accommodations tax rate and the disposition of the transient accommodations tax revenues. Among other things, this measure:

- (1) Specifies new transient accommodations tax rates as follows:
  - (A) 8.25 percent for the period beginning on July 1, 2009, to June 30, 2010;
  - (B) 9.25 percent for the period beginning on July 1, 2010, to June 30, 2013; and

2013-2426 SCCR SMA-1.doc

- (C) 7.25 percent for the period beginning on July 1, 2013, and thereafter;
- (2) Repeals the additional transient accommodations tax imposed by Act 61, Session Laws of Hawaii 2009;
- (3) Repeals the daily transient accommodations tax for complimentary accommodations; and
- (4) Makes permanent the caps on the transient accommodations tax revenue distributions to the tourism special fund and the counties.

Your Committee on Conference finds that allowing the transient accommodations tax rate to fall to 7.25 percent beginning on July 1, 2013, would deprive the general fund of needed tax revenues. According to the Department of Budget and Finance, retaining a 9.25 percent tax rate is a key component to ensuring that the State's general fund financial plan remains balanced beyond the fiscal biennium 2013-2015. Your Committee on Conference further finds that the State requires a consistent amount of funds to effectively market itself in a competitive tourist industry, to maintain tourist attractions, and to enhance the visitor experience.

Accordingly, your Committee on Conference has amended this measure by:

- (1) Making permanent the 9.25 percent tax on the gross rental or gross rental proceeds derived from furnishing transient accommodations;
- (2) Allocating \$33,000,000, rather than 17.3 percent, of the transient accommodations tax revenue to the convention center enterprise special fund and repealing the language that required revenues collected in excess of \$33,000,000 to be deposited into the general fund;
- (3) Allocating \$82,000,000, rather than 34.2 percent, of the transient accommodations tax revenue to the tourism special fund, repealing the language specifying that the revenues be for tourism promotion and visitor industry research, and repealing the language that placed a \$71,000,000 per fiscal year cap on revenues to be deposited into the tourism special fund until June 30, 2015;

2013-2426 SCCR SMA-1.doc

- (4) Repealing the \$1,000,000 allocation to the state parks special fund and special land development fund;
- (5) Allocating \$1,000,000 of the \$82,000,000 allocated to the tourism special fund for the operation of a Hawaiian center and the Museum of Hawaiian Music and Dance at the Hawaii Convention Center;
- (6) Allocating \$93,000,000, rather than 44.8 percent, of the transient accommodations tax revenue to the counties and repealing the \$93,000,000 cap on the amount to be transferred to the counties;
- (7) Allocating \$3,000,000 of the excess revenue from the transient accommodations tax deposited into the general fund for natural resources important to the visitor industry, facilities, and public lands connected with enhancing the visitor experience; provided that these funds shall be expended by mutual agreement of the Board of Land and Natural Resources and the Board of Directors of the Hawaii Tourism Authority;
- (8) Changing the effective date to July 1, 2013; and
- (9) Making technical, nonsubstantive amendments for the purposes of clarity and consistency.

As affirmed by the record of votes of the managers of your Committee on Conference that is attached to this report, your Committee on Conference is in accord with the intent and purpose of S.B. No. 1194, S.D. 2, H.D. 1, as amended herein, and recommends that it pass Final Reading in the form attached hereto as S.B. No. 1194, S.D. 2, H.D. 1, C.D. 1.

## CONFERENCE COMMITTEE REP. NO. Page 4



Respectfully submitted on behalf of the managers:

ON THE PART OF THE HOUSE

ON THE PART OF THE SENATE

SYLVIA LUK Co-Chair

BRICKWOOD GALUTERIA, Chair

TOM BROWER, Co-Chair

GILBERT S.C. KEITH-AG

Co-Chair

·

## Hawaii State Legislature

CCR 146

## Record of Votes of a Conference Committee

Bill / Concurrent Resolution No.: SB 1194, SD 2, HD 1					Date/Time: 4/24/13		3:	20	Am
The recommendation of the House and Senate managers is to pass with amendments (CD).									
☐ The Committee is reconsidering its	prev	ious de	ecisio	n.					
The recommendation of the Senate Manager(s) is to AGREE to the House amendments made to the Senate Measure				The recommendation of the House Marto the Senate amendments made to the		-		EE	
Senate Managers	A	WR	N	Е	House Managers	A	WR	N	Е
GALUTERIA, Brickwood, Chr.	V				LUKE, Sylvia, Co-Chr.	W			
KEITH-AGARAN, Gilbert S.C., Co-Chr.					BROWER, Tom, Co-Chr.	V	1		
IGE, David Y., Co-Chr.	V				NISHIMOTO, Scott Y.				
KIDANI, Michelle N.				V	JOHANSON, Aaron Ling				
KOUCHI, Ronald D.	1								
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A = Aye WI	<b>R</b> = Ay	ye with	Reser	vation	s N = Nay E	= Exc	used		
Senate Recommendation is:	-				House Recommendation is:				
Adopted $\Box$	Not .	Adopte	ed		Adopted Not Adopted				
Senate Lead Chair's or Designee's Signature:					House Lead Chair's or Designee's Signature:				
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STAND. COM. REP. NO. 1469

Honolulu, Hawaii

April 5, 2013

RE: S.B. No. 1194

S.D. 2 H.D. 1

Honorable Joseph M. Souki Speaker, House of Representatives Twenty-Seventh State Legislature Regular Session of 2013 State of Hawaii

Sir:

Your Committee on Finance, to which was referred S.B. No. 1194, S.D. 2, entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX," begs leave to report as follows:

The purpose of this measure is to adjust Transient Accommodations Tax rates and the disposition of Transient Accommodations Tax revenues by:

- (1) Repealing the additional Transient Accommodations Tax imposed by Act 61, Session Laws of Hawaii 2009;
- (2) Repealing the daily Transient Accommodations Tax on complimentary or gratuitous accommodations; and
- (3) Making permanent the provisions providing for a cap on the Transient Accommodations Tax distribution to the Tourism Special Fund and the counties.

For purposes of holding a public hearing on this bill, your Committee circulated a proposed S.B. No. 1194, S.D. 2, H.D. 1 (Proposed Draft) and notified the public that your Committee would be accepting testimony on the Proposed Draft, which:

- (1) Deletes the additional Transient Accommodations Tax rates for the periods beginning on July 1, 2009, to June 30, 2010, and from July 1, 2010, and thereafter; and
- (2) Restores the distribution of collected tax revenues, including distribution caps, to the Tourism Special Fund and counties to existing rates.

The Hawaii Tourism Authority, Hawaii Lodging & Tourism Association, Grand Hyatt, Hilton Worldwide, Maui Hotel & Lodging Association, Hyatt Regency Maui Resort and Spa, Pacific Beach Hotel, Four Seasons Resort Hualalai at Historic Kaupulehu, Four Seasons Resort Maui, Ma'alaea Surf Resort, The New Otani Kaimana Beach Hotel, Kona-Kohala Chamber of Commerce, Maui Chamber of Commerce, Kauai Chamber of Commerce, Best Western Pioneer Inn, Marriott Hawaii, Outrigger Hotels Hawaii, Westin Maui Resort & Spa, Waikiki Improvement Association, VIP Foodservice, Kahana Falls Resort, and a few concerned individuals supported this measure. The Department of Budget and Finance, Office of the Mayor of the City and County of Honolulu, Office of the Mayor of the County of Hawaii, Office of the Mayor of the County of Maui, Department of Finance of the County of Kauai, Hawaii Council of Mayors, a member of the City Council of Honolulu, a member of the Hawaii County Council, a member of the Maui County Council, seven members of the Kauai County council, and a concerned individual opposed this bill. The Department of Taxation, Tax Foundation of Hawaii, The Chamber of Commerce of Hawaii, Kohala Coast Resort Association, ILWU Local 142, United Public Workers AFSCME Local 646 AFL-CIO, and Starwood Hotels and Resorts provided comments.

Your Committee has amended this measure by adopting the Proposed Draft and making the following additional amendments:

- (1) Specifying additional Transient Accommodations Tax rates for the following periods:
  - (A) July 1, 2009, to June 30, 2010;
  - (B) July 1, 2010, to June 30, 2013; and
  - (C) July 1, 2013, and thereafter; and
- (2) Providing that no more than \$71,000,000 per fiscal year will be deposited into the Tourism Special Fund for any period beginning on July 1, 2012, and thereafter, rather than from July 1, 2012, to June 30, 2015.

SB1194 HD1 HSCR FIN HMS 2013-3259

As affirmed by the record of votes of the members of your Committee on Finance that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 1194, S.D. 2, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 1194, S.D. 2, H.D. 1, and be placed on the calendar for Third Reading.

Respectfully submitted on behalf of the members of the Committee on Finance,

CVIVIA THEE Chain

SYLVIA LUKE, Chair



## State of Hawaii House of Representatives The Twenty-seventh Legislature

## **Record of Votes of the Committee on Finance**

Bill/Resolution No.:	Committee Referral:	Date:	Date:						
SB1194 SD2	FIN		04/03/13						
☐ The committee is reconsidering its previous decision on the measure.									
The recommendation is to:  Pass, unamended (as is)  Pass, with amendments (HD)  Hold  Pass short form bill with HD to recommit for future public hearing (recommit)									
FIN Members	Ayes	Ayes (WR)	Nays	Excused					
1. LUKE, Sylvia (C)									
2. NISHIMOTO, Scott Y. (VC)									
3. JOHANSON, Aaron Ling (VC)									
4. CULLEN, Ty J.K.									
5. HASHEM, Mark J.									
6. ING, Kaniela									
7. JORDAN, Jo									
8. KOBAYASHI, Bertrand									
9. LOWEN, Nicole E.									
10. MORIKAWA, Dee									
11. ONISHI, Richard H.K.									
12. TAKAYAMA, Gregg									
13. TOKIOKA, James Kunane			, n=4-						
14. WOODSON, Justin H.									
15. YAMASHITA, Kyle T.									
16. FUKUMOTO, Beth									
17. WARD, Gene		,							
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TOTAL (17)	1 (+								
The recommendation is:  Adopted  If joint referral, did not support recommendation.  committee acronym(s)									
Vice Chair's or designee's signature:									
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STAND. COM. REP. NO. 703

Honolulu, Hawaii

MAR 0 1 2013

RE: S.B. No. 1194 S.D. 2

Honorable Donna Mercado Kim President of the Senate Twenty-Seventh State Legislature Regular Session of 2013 State of Hawaii

#### Madam:

Your Committee on Ways and Means, to which was referred S.B. No. 1194, S.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX," begs leave to report as follows:

The purpose and intent of this measure is to adjust the transient accommodations tax rate and the disposition of the transient accommodations tax revenues.

More specifically, this measure:

- (1) Makes permanent the transient accommodations tax rate of 9.25 per cent;
- (2) Eliminates the daily transient accommodations tax for complimentary accommodations;
- (3) Reduces the percentages of transient accommodations tax revenues distributed to the convention center enterprise special fund, the tourism special fund, and the counties; and
- (4) Repeals the temporary ceiling of \$71,000,000 in transient accommodations tax revenues per fiscal year distributed to the tourism special fund until June 30, 2015.

Your Committee received written comments in support of this measure from the Department of Taxation and Starwood Hotels and Resorts.

Your Committee received written comments in opposition to this measure from the Office of the Mayor of the County of Hawaii, the Office of the Mayor of the County of Maui, the Department of Budget and Fiscal Services of the City and County of Honolulu, the Council Chair of the County Council of Maui, three council members of the County Council of Hawaii, the Hawaii Council of Mayors, the Hawaii State Association of Counties, and one individual.

Your Committee received written comments on this measure from the Department of Budget and Finance, the Office of the Mayor of the City and County of Honolulu, and the Tax Foundation of Hawaii.

Your Committee finds that the increased revenues from the present tax rate will continue to effectively fund the activities of the Hawaii Tourism Authority, which markets the State worldwide and strengthens the State's tourism industry.

Your Committee has amended this measure by:

- (1) Retaining the temporary ceiling on transient accommodations tax revenues per fiscal year distributed to the tourism special fund but changing the amount of the ceiling to an unspecified figure;
- (2) Changing to an unspecified amount, the total amount of the transient accommodations tax revenues, and the percentages of the total amount of the transient accommodations tax revenues from the tourism special fund to be deposited into the state parks special fund and the special land and development fund; and
- (3) Changing the effective date to July 1, 2050, in order to facilitate continued discussion on the measure

As affirmed by the record of votes of the members of your Committee on Ways and Means that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 1194, S.D. 1, as amended herein, and recommends that it pass Third Reading in the form attached hereto as S.B. No. 1194, S.D. 2.

SB1194 SD2 SSCR LRB 13-1959.doc

Respectfully submitted on behalf of the members of the Committee on Ways and Means,

DAVID Y IGE Chair

### The Senate Twenty-Seventh Legislature State of Hawai'i

### Record of Votes Committee on Ways and Means WAM

Bill / Resolution No.:*	Committee Referral:			Date:				
SB1194, SD1	THA, WAM			2-27-13				
The committee is reconsidering its previous decision on this measure.								
If so, then the previous de	ecision was to	:						
The Recommendation is:								
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313								
Members		Aye	Aye (WR)	Nay	Excused			
IGE, David Y. (C)		<b>\</b>						
KIDANI, Michelle N. (VC)			V					
CHUN OAKLAND, Suzanne		<b>\</b>			· · · · · · · · · · · · · · · · · · ·			
DELA CRUZ, Donovan M.								
ENGLISH, J. Kalani		<b>✓</b>						
ESPERO, Will		V						
KAHELE, Gilbert		>						
KEITH-AGARAN, Gilbert S.C.			-					
KOUCHI, Ronald D.		<b>\</b>		,				
RUDERMAN, Russell E.			_V					
THIELEN, Laura H.								
TOKUDA, JIII N.								
SLOM, Sam			V					
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TOTAL		7 Hmk	4	0	2			
Recommendation:  Adopted Not Adopted								
Chair's or Designee's Signature: Thible A. Lidani								
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\*Only one measure per Record of Votes

Honolulu, Hawaii FEB 0 8 2013

RE: S.B. No. 1194

S.D. 1

Honorable Donna Mercado Kim President of the Senate Twenty-Seventh State Legislature Regular Session of 2013 State of Hawaii

### Madam:

Your Committee on Tourism and Hawaiian Affairs, to which was referred S.B. No. 1194 entitled:

"A BILL FOR AN ACT RELATING TO TRANSIENT ACCOMMODATIONS TAX," begs leave to report as follows:

The purpose and intent of this measure is to:

- (1) Eliminate the sunset of the transient accommodations tax rate of 9.25 percent;
- (2) Decrease the allocation of transient accommodations tax revenues to the convention center enterprise special fund, tourism special fund, and counties and make the allocations permanent; and
- (3) Eliminate the daily \$10 transient accommodations tax for complimentary accommodations.

Your Committee received testimony in support of this measure from the Department of Taxation, Department of Budget and Finance, and Hawaii Tourism Authority. Your Committee received testimony in opposition to this measure from the Maui County Council, County of Hawaii Office of the Mayor, Hawaii Council of Mayors, Maui Chamber of Commerce, Outrigger Enterprises Group, Hawaii Lodging and Tourism Association, The Chamber of Commerce of Hawaii, and VIP Foodservice. Your Committee received comments on this measure from the Tax Foundation of Hawaii.

2013-1198 SSCR SMA.doc

Your Committee finds that allowing the transient accommodations tax rate to return to 7.25 percent would take needed funds from the general fund. According to the Department of Budget and Finance, retaining a 9.25 percent tax rate is a key component to ensuring that the State's general fund financial plan remains balanced beyond the fiscal biennium 2013-2015. Your Committee further finds that despite recent growth in the tourist industry, Hawaii must continue to develop tourist programs and incentives so that Hawaii remains competitive in the global tourism market.

Accordingly, your Committee has amended this measure by:

- (1) Decreasing the percentage of transient accommodations tax revenues allocated to the tourism special fund but repealing the temporary \$71,000,000-per-fiscal-year limit on transient accommodations tax revenues that may be deposited into the tourism special fund; and
- (2) Making technical, nonsubstantive amendments for the purposes of clarity and consistency.

As affirmed by the record of votes of the members of your Committee on Tourism and Hawaiian Affairs that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 1194, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 1194, S.D. 1, and be referred to the Committee on Ways and Means.

Respectfully submitted on behalf of the members of the Committee on Tourism and Hawaiian Affairs,

BRICKWOOD GALUTERIA, Chair

### The Senate Twenty-Seventh Legislature State of Hawai'i

# Record of Votes Committee on Tourism and Hawaiian Affairs THA

Bill / Resolution No.:* Comm	nittee F	Referral:		Date:	/ /	ŕ		
SB 1194 TH	THA, WAM 2/4/13							
The committee is reconsidering its previous decision on this measure.								
If so, then the previous decision was to:								
The Recommendation is:				· · · ·				
Pass, unamended Pas 2312	s, with 231	amendme	ents 🗌	Hold 2310	F	Recommit 2313		
Members		Aye	Aye (WF	₹)	Nay	Excused		
GALUTERIA, Brickwood (C)		1				:		
KEITH-AGARAN, Gilbert S.C. (VC)		V				Wh e	FUL.	
HEE, Clayton						V		
KAHELE, Gilbert		V						
KIDANI, Michelle N.			اتا					
SHIMABUKURO, Maile S.L.		<b>1</b>						
SOLOMON, Malama		<u> </u>						
SLOM, Sam					<u> </u>	1		
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Chair's or Designee's Signature:								
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\*Only one measure per Record of Votes

## Act 103 (SLH 2011) Senate Bill 1186

- Conference Committee Report No. 139, SB 1186, SD2, HD1, CD1 (April 29, 2011)
- Standing Committee Report No. 1453, (Committee on Finance), SB 1186, SD2, HD1 (April 8, 2011)
- Standing Committee Report No. 699, (Committee on Ways and Means), SB 1186, SD2 (March 4, 2011)
- Standing Committee Report No. 307, (Committee on Tourism), SB 1186, SD1 (February 17, 2011)

# **SESSION LAWS OF HAWAII**

TWENTY-SIXTH STATE LEGISLATURE

**REGULAR SESSION OF 2011** 

A Bill for an Act Relating to Taxation.

Be It Enacted by the Legislature of the State of Hawaii:

SECTION 1. Section 231-96, Hawaii Revised Statutes, is amended to read as follows:

"[[]§231-96[]] Failure to record transaction [by-receipt]. (a) It shall be unlawful to conduct more than ten taxable business transactions per day in cash and fail to [provide]:

(1) Offer a receipt or other record of the transaction [when the means for issuing a receipt or recording the transaction are available.]; and

(2) Maintain a contemporaneously generated record of all business transactions conducted each day.

whether handwritten or generated by a manually operated or electronic cash register. Each day a person is in violation of this section shall be treated as a separate violation.

[Any] (b) Except as provided in subsection (c), any person who violates this section shall be subject to a fine not to exceed \$1,000; provided that if the person is a cash-based business, the fine shall not exceed \$2,000.

(c) If the person, including a cash-based business, is otherwise in compliance with title 14 at the time of violation of this section, the fine for a violation of this section shall be commensurate with the violation, as determined by the department in accordance with rules adopted pursuant to chapter 91."

SECTION 2. Section 231-97, Hawaii Revised Statutes, is repealed.

SECTION 3. This Act does not affect the rights and duties that matured, penalties that were incurred, and proceedings that were begun before its effective date.

SECTION 4. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

SECTION 5. This Act shall take effect on July 1, 2011. (Approved June 9, 2011.)

Note

1. Edited pursuant to HRS §23G-16.5.

### **ACT 103**

S.B. NO. 1186

A Bill for an Act Relating to the Transient Accommodations Tax.

Be It Enacted by the Legislature of the State of Hawaii:

SECTION 1. Section 237D-2, Hawaii Revised Statutes, is amended to read as follows:

"§237D-2 Imposition and rates. (a) There is levied and shall be assessed and collected each month a tax of:

(1) Five per cent for the period beginning on January 1, 1987, to June 30, 1994;

(2) Six per cent for the period beginning July 1, 1994, to December 31, 1998; and

(3) 7.25 per cent for the period beginning on January 1, 1999, and thereafter;

on the gross rental or gross rental proceeds derived from furnishing transient accommodations.

- (b) There is levied and shall be assessed and collected each month an additional:
  - (1) One per cent for the period beginning July 1, 2009, to June 30, 2010; and
  - (2) Two per cent for the period beginning July 1, 2010, to June 30, 2015:

on the gross rental or gross rental proceeds derived from furnishing transient accommodations. The rate levied and assessed under this subsection shall be additional to the rate levied and assessed under [section 237D-2(a)(3).] subsection (a)(3).

(c) There is levied and shall be assessed and collected each month a daily tax of \$10 for every transient accommodation that is furnished on a complimentary or gratuitous basis, or otherwise at no charge, including transient accommodations furnished as part of a package.

[(e)] (d) Every operator shall pay to the State the tax imposed by subsec-

tions (a) [and], (b), and (c), as applicable, as provided in this chapter.

[(d)] (e) There is levied and shall be assessed and collected each month, on the occupant of a resort time share vacation unit, a transient accommodations

tax of 7.25 per cent on the fair market rental value.

[(e)] (f) Every plan manager shall be liable for and pay to the State the transient accommodations tax imposed by subsection [(d)] (e) as provided in this chapter. Every resort time share vacation plan shall be represented by a plan manager who shall be subject to this chapter."

SECTION 2. Section 237D-6.5, Hawaii Revised Statutes, is amended by

amending subsection (b) to read as follows:

"(b) Revenues collected under this chapter, except for revenues collected under section 237D-2(b), shall be distributed as follows, with the excess revenues

to be deposited into the general fund:

- (1) 17.3 per cent of the revenues collected under this chapter shall be deposited into the convention center enterprise special fund established under section 201B-8; provided that beginning January 1, 2002, if the amount of the revenue collected under this paragraph exceeds \$33,000,000 in any calendar year, revenues collected in excess of \$33,000,000 shall be deposited into the general fund;
- (2) 34.2 per cent of the revenues collected under this chapter shall be deposited into the tourism special fund established under section 201B-11 for tourism promotion and visitor industry research; provided that for any period beginning on July 1, 2011, and ending on June 30, 2015, no more than \$69,000,000 per fiscal year shall be deposited into the tourism special fund established under section 201B-11; and provided further that beginning on July 1, 2002, of the first \$1,000,000 in revenues deposited:

(A) Ninety per cent shall be deposited into the state parks special fund established in section 184-3.4; and

Ten per cent shall be deposited into the special land and development fund established in section 171-19 for the Hawaii statewide trail and access program;

provided that of the 34.2 per cent, 0.5 per cent shall be transferred to a sub-account in the tourism special fund to provide funding for a safety and security budget, in accordance with the Hawaii tourism strategic plan 2005-2015; provided further that of the revenues remaining in the tourism special fund after revenues have been deposited as provided in this paragraph and except for any sum authorized by the legislature for expenditure from revenues subject to this paragraph, beginning July 1, 2007, funds shall be deposited into the tourism emergency trust fund, established in section 201B-10, in a manner sufficient to maintain a fund balance of \$5,000,000 in the tourism emergency trust fund; and

44.8 per cent of the revenues collected under this chapter shall be transferred as follows: Kauai county shall receive 14.5 per cent, Hawaii county shall receive 18.6 per cent, city and county of Honolulu shall receive 44.1 per cent, and Maui county shall receive 22.8 per cent[-]; provided that for any period beginning on July 1, 2011, and ending on June 30, 2015, the total amount transferred to the counties shall not exceed \$93,000,000 per fiscal year.

Revenues collected under section 237D-2(b) shall be deposited into the

general fund. All transient accommodations taxes shall be paid into the state treasury each month within ten days after collection and shall be kept by the state director of finance in special accounts for distribution as provided in this subsection.'

SECTION 3. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

SECTION 4. This Act shall take effect on July 1, 2011; provided that section 2 of this Act shall be repealed on June 30, 2015, and section 237D-6.5, Hawaii Revised Statutes, shall be reenacted in the form in which it read on June 30, 2009, pursuant to Act 61, Session Laws of Hawaii 2009.

(Approved June 9, 2011.)

### **ACT 104**

H.B. NO. 1039

A Bill for an Act Relating to Transportation.

Be It Enacted by the Legislature of the State of Hawaii:

### PART I

SECTION 1. Act 33, Special Session Laws of Hawaii 2009, sought to provide the department of transportation with the discretion and flexibility to provide relief to various airport concessionaires due to sudden, extraordinary, and severe economic events. The legislature recognized that the department of transportation's relief efforts were not fair to all concessionaires, in that some concessionaires had a self-adjusting eighty-five per cent guaranteed rent adjusting formula that provided relief for adverse economic events. Other conces-

139

Honolulu, Hawaii

, 2011

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RE:

S.B. No. 1186

S.D. 2

H.D. 1

C.D. 1

Honorable Shan S. Tsutsui President of the Senate Twenty-Sixth State Legislature Regular Session of 2011 State of Hawaii

Honorable Calvin K.Y. Say Speaker, House of Representatives Twenty-Sixth State Legislature Regular Session of 2011 State of Hawaii

### Sirs:

Your Committee on Conference on the disagreeing vote of the Senate to the amendments proposed by the House of Representatives in S.B. No. 1186, S.D. 2, H.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO THE TRANSIENT ACCOMMODATIONS TAX,"

having met, and after full and free discussion, has agreed to recommend and does recommend to the respective Houses the final passage of this bill in an amended form.

The purpose of this measure is to address the State's budget shortfall by increasing state revenues from the transient accommodations tax.

Specifically, this measure, from July 1, 2011, to June 30, 2015:

(1) Imposes a minimum daily tax on transient accommodations furnished at no charge;

- (2) Increases the tax rate on resort time share vacation units by an additional two per cent to conform with the tax rate on other transient accommodations; and
- (3) Limits the transient accommodations tax revenue distribution to the counties to approximately the same amount distributed in fiscal year 2009-2010.

Your Committee on Conference finds that this measure is intended to temporarily increase and preserve the amount of state revenues derived from the transient accommodations tax and is a necessary component of the package of legislation aimed at addressing the State's current economic crisis.

Your Committee on Conference has amended this measure by:

- (1) Removing the time limit on the daily tax of \$10 and clarifying that the tax applies to every transient accommodation that is furnished on a complimentary or gratuitous basis or otherwise at no charge, including that furnished as part of a package;
- (2) Eliminating the provision increasing the tax rate on resort time share vacation units;
- (3) Limiting transient accommodations tax revenues deposited into the tourism special fund from July 1, 2011, to June 30, 2015, to no more than \$69,000,000 per fiscal year;
- (4) Capping the total amount of transient accommodations tax revenues distributed to the counties from July 1, 2011, to June 30, 2015, to \$93,000,000 per fiscal year;
- (5) Eliminating the provision specifying how the allocations of the transient accommodations tax to the counties are to be made; and
- (6) Making technical, nonsubstantive amendments for purposes of clarity, consistency, and style.

As affirmed by the record of votes of the managers of your Committee on Conference that is attached to this report, your Committee on Conference is in accord with the intent and purpose of S.B. No. 1186, S.D. 2, H.D. 1, as amended herein, and recommends that it pass Final Reading in the form attached hereto as S.B. No. 1186, S.D. 2, H.D. 1, C.D. 1.

SB1186 CD1 CCR LRB 11-3200.doc

Respectfully submitted on behalf of the managers:

ON THE PART OF THE HOUSE

ON THE PART OF THE SENATE

MARCUS R. OSHIRO, Chair

DONNA MERCADO KIM, Chair

DAVID Y. ISE, Co-Chair

RONALD D. KOUCHI, Co-Chair

### Hawaii State Legislature

### Record of Votes of a Conference Committee

Bill / Concurrent Resolution No.:  SB 1186, SD 2, HD 1					Date/Time: 4-29-11 / 9:40 pm				
The recommendation of the Hor	ise and	Senate	mana	agers	is to pass with amendments (CD).				
☐ The Committee is reconsidering	its prev	ious d	ecisio	n.					
The recommendation of the Senate Manager(s) is to AGREE to the House amendments made to the Senate Measure			The recommendation of the House Manager(s) is to AGREE to the Senate amendments made to the House Measure.						
Senate Managers	A	WR	N	Е	House Managers	A	WR	N	Е
KIM, Donna Mercado, Chr.					OSHIRO, Marcus R., Chr.	<u></u>			
IGE, David Y., Co-Chr.	V				CHONG, Pono	<b>V</b>			
KOUCHI, Ronald D., Co-Chr.	V				CHOY, Isaac W.	V,			
ENGLISH, J. Kalani	V				LEE, Marilyn B.	$\neg Z$			
TOKUDA, Jili N.	V				RIVIERE, Gil	$\overline{}$			
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A = Aye	VR = Ay	e with	Reser	vation	s N = Nay	$\mathbf{E} = \mathbf{E} \mathbf{x} \mathbf{c}$	used		
Senate Recommendation is:					House Recommendation is:	· · · · · · · · · · · · · · · · · · ·		·	
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Senate Lead Chair's or Designee's Si	gnature Ur 🎉	i.			House Lead Chair's or Designee's Si	gnature:	~		
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STAND. COM. REP. NO. 1453

Honolulu, Hawaii

April 8 , 2011

RE: S.B. No. 1186

S.D. 2 H.D. 1

Honorable Calvin K.Y. Say Speaker, House of Representatives Twenty-Sixth State Legislature Regular Session of 2011 State of Hawaii

Sir:

Your Committee on Finance, to which was referred S.B. No. 1186, S.D. 2, entitled:

"A BILL FOR AN ACT RELATING TO THE TRANSIENT ACCOMMODATIONS TAX,"

begs leave to report as follows:

The purpose of this bill, as received by your Committee, is to work to address the current economic crisis facing the State by:

- (1) Levying the Transient Accommodations Tax (TAT) revenues from transient accommodations that are furnished on a complimentary or gratuitous basis, or otherwise at no charge; and
- (2) Limiting the dollar amount of TAT revenues transferred to the Tourism Special Fund and to the counties until July 1, 2015.

This measure also requires part of the excess revenues collected under the TAT and deposited into the general fund to be used for environmental protection, improvements to public facilities impacted by visitors, and advancing Hawaiian culture and the arts.

Prior to the hearing, your Committee circulated for review and comment and accepted testimony on a Proposed H.D. 1. As amended, the purpose of the Proposed H.D. 1 is to address the current economic crisis facing the State by:

- (1) Establishing a daily minimum tax on transient accommodations furnished at no charge for the period beginning on July 1, 2011, until June 30, 2015;
- (2) Increasing the TAT rate on resort time share vacation units to equal the rate on other transient accommodations for the period beginning on July 1, 2011, until June 30, 2015; and
- (3) Limiting the TAT revenue distribution to the counties to approximately the same amount distributed to the counties in Fiscal Year 2009-2010 until June 30, 2015.

The Department of Taxation testified in support of this bill. Starwood Hotels and Resorts; Disney Vacation Club in Hawaii; PAHIO Development, Inc.; Starwood Vacation Ownership; three Councilmembers of the Maui County Council; and several concerned individuals testified in opposition to this measure. The Department of Budget and Finance, Mayor of the City and County of Honolulu, Hawaii Council of Mayors, Tax Foundation of Hawaii, American Resort Developers Association-Hawaii, Resort Owners' Coalition of the American Resort Developers Association, and Wyndham Worldwide offered comments.

Your Committee has amended this bill by:

- (1) Adopting the language contained in the Proposed H.D. 1; and
- (2) Making additional technical, nonsubstantive amendments for clarity, consistency, and style.

As affirmed by the record of votes of the members of your Committee on Finance that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 1186, S.D. 2, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 1186, S.D. 2, H.D. 1, and be placed on the calendar for Third Reading.

STAND. COM. REP. NO. 1453

Respectfully submitted on behalf of the members of the Committee on Finance,

MARCUS R. OSHIRO, Chair

### State of Hawaii House of Representatives The Twenty-sixth Legislature

# HSOR 1453

### **Record of Votes of the Committee on Finance**

Bill/Resolution No.:	Committee Referral:	Date	: 11/11/					
SB 1186, SD2	FIN		7/4//	/				
☐ The committee is reconsidering its previous decision on the measure.								
The recommendation is to:  Pass, unamended (as is)  Pass, with amendments (HD)  Pass short form bill with HD to recommit for future public hearing (recommit)								
FIN Members	Ayes	Ayes (WR)	Nays	Excused				
1. OSHIRO, Marcus R. (C)	<u> </u>							
2. LEE, Marilyn B. (VC)								
3. CHONG, Pono	V							
4. CHOY, Isaac W.	V							
5. COFFMAN, Denny	V		,					
6. CULLEN, Ty	·							
7. HAR, Sharon E.			_:					
8. HASHEM, Mark J.								
9. ICHIYAMA, Linda	$\nu$							
10. JORDAN, Jo	V							
11. LEE, Chris								
12. MORIKAWA, Dee								
13. TOKIOKA, James Kunane	U			· . ·				
14. YAMASHITA, Kyle T.	V							
15. MARUMOTO, Barbara C.			<i>L</i> ,					
16. RIVIERE, Gil	~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~							
17. WARD, Gene								
		,						
TOTAL (17)	14							
The recommendation is: Adop	oted	dopted						
If joint r	eferral,committee acros		ort recommendation					
Vice Chair's or designee's signature:								
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STAND. COM. REP. NO.

699

Honolulu, Hawaii

MAR 0 4 2011

RE: S.B. No. 1186

S.D. 2

Honorable Shan S. Tsutsui President of the Senate Twenty-Sixth State Legislature Regular Session of 2011 State of Hawaii

Sir:

Your Committee on Ways and Means, to which was referred S.B. No. 1186, S.D. 1, entitled:

"A BILL FOR AN ACT RELATING TO THE TRANSIENT ACCOMMODATIONS TAX,"

begs leave to report as follows:

The purpose and intent of this measure is to realize transient accommodations tax revenues from transient accommodations that are furnished on a complimentary or gratuitous basis, or otherwise at no charge.

This measure also limits the dollar amount of transient accommodations tax revenues transferred to the tourism special fund and to the counties until July 1, 2015.

Your Committee received comments in support of this measure from William J. Aila, Jr., Chairperson, Department of Land and Natural Resources.

Your Committee received comments in opposition to this measure from the City and County of Honolulu; Keith Vieira, Senior Vice President of Operations, Starwood Hotels and Resorts, Hawaii and French Polynesia; and one individual.

Your Committee received comments on this measure from Mike McCartney, President and Chief Executive Officer, Hawaii Tourism Authority; Bernard P. Carvalho, Jr., Mayor, County of Kauai; and the Tax Foundation of Hawaii.

SB1186 SD2 SSCR LRB 11-2462.doc

Your Committee finds that the revenues generated from application of the transient accommodations tax to transient accommodations that are furnished on a complimentary or gratuitous basis, or otherwise at no charge, would be used to fund important projects, including protecting the environment, improving public facilities impacted by visitors, and advancing Hawaiian culture and the arts.

Your Committee has amended this measure by:

- (1) Changing all dollar amounts to unspecified sums;
- Changing the effective date to July 1, 2050, to facilitate further discussion on the issue; and
- Making technical, nonsubstantive amendments for the purposes of clarity and consistency.

As affirmed by the record of votes of the members of your Committee on Ways and Means that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 1186, S.D. 1, as amended herein, and recommends that it pass Third Reading in the form attached hereto as S.B. No. 1186, S.D. 2.

> Respectfully submitted on behalf of the members of the Committee on Ways and Means,

SB1186' SD2 SSCR LRB 11-2462.doc

### The Senate Twenty-Sixth Legislature State of Hawai'i

### Record of Votes Committee on Ways and Means WAM

Bill / Resolution No.:* Committee Referral: Date:								
SB (186, SD)	TSM	, W	m	3-1-11				
The committee is reconsidering its previous decision on this measure.								
If so, then the previous decision was to:								
The Recommendation is:								
Pass, unamended 2312	Pass, with			old F 310	Recommit 2313			
Members		Aye	Aye (WR)	Nay	Excused			
IGE, David Y. (C)					÷			
KIDANI, Michelle N. (VC)								
CHUN OAKLAND, Suzanne								
DELA CRUZ, Donovan M.								
ENGLISH, J. Kalani								
ESPERO, WIII			ATRAHET AME AMES LESTASAL EMBEL LESTASAL EMBEL					
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KIM, Donna Mercado	CARLES AND							
KAHELE, Gilbert	AND THE RESERVE AND THE		THE THE THE HE SERVICES AND THE	e a alakeye	rilian v Francisco			
KOUCHI, Ronald D.								
RYAN, Pohai								
TOKUDA, JIII N.	7 (18) (19) (19) (19) (19) (19) (19) (19) (19	//						
WAKAI, Glenn								
SLOM, Sam								
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Chair's or Designee's Signature:								
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\*Only one measure per Record of Votes

STAND. COM. REP. NO. 307

Honolulu, Hawaii FEB 17 2011

RE: S.B. No. 1186 S.D. 1

Honorable Shan S. Tsutsui President of the Senate Twenty-Sixth State Legislature Regular Session of 2011 State of Hawaii

Sir:

Your Committee on Tourism, to which was referred S.B. No. 1186 entitled:

"A BILL FOR AN ACT RELATING TO THE TRANSIENT ACCOMMODATIONS TAX,"

begs leave to report as follows:

The purpose and intent of this measure is to apply the Transient Accommodations Tax to transient accommodations that are furnished on a complimentary or gratuitous basis, or otherwise at no charge, in order to allow the State to realize transient accommodations tax revenue from these gratuitous accommodations.

Your Committee received testimony in opposition to this measure from the Royal Hawaiian Hotel, the Hawaii Hotel and Lodging Association, and two private citizens. Your Committee received comments on this measure from the Department of Taxation and the Hawaii Tourism Authority.

Your Committee finds that additional revenue streams are needed to protect the environment, make improvements to public facilities that have been impacted by visitors, and to advance Hawaiian cultural activities. Your Committee further finds that the promotion of Hawaiian culture and the arts should be at the forefront of the State's tourism agenda. Your Committee supports this measure as an opportunity to enhance the State's existing revenue streams in order to achieve these goals.

Accordingly, your Committee has amended this measure by:



- (1) Imposing a daily \$10 tax on transient accommodations that are furnished on a complimentary or gratuitous basis, or otherwise at no charge; and
- (2) For any period beginning on or after July 1, 2011, and ending prior to July 1, 2015:
  - (A) Capping the Transient Accommodations Tax revenues allocated to the Tourism Special Fund at \$69,000,000 per fiscal year;
  - (B) Capping the Transient Accommodations Tax revenues allocated to the counties at \$90,000,000 per fiscal year; and
  - (C) Requiring that \$20,000,000 of the excess Transient Accommodations Tax revenues deposited into the General Fund per fiscal year shall be used for environmental protection, improvements to public facilities impacted by visitors, and advancing Hawaiian culture and the arts.

Prior to amending this measure, a proposed S.D. 1 was prepared by your Committee and made available for public review.

As affirmed by the record of votes of the members of your Committee on Tourism that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 1186, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 1186, S.D. 1, and be referred to the Committee on Ways and Means.

Respectfully submitted on behalf of the members of the Committee on Tourism,

DONNA MERCADO KIM Chair

2011-1163 SSCR SMA.doc

### The Senate Twenty-Sixth Legislature State of Hawai'i

### Record of Votes Committee on Tourism TSM

Bill / Resolution No.:* Con	nmittee Referral:	Da	te:	/				
5B 1186 T	TSM, WAM 2/15/11							
The committee is reconsidering its previous decision on this measure.								
·	If so, then the previous decision was to:							
The Recommendation is:								
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313								
Members	Aye	Aye (WR)	Nay	Excused				
KIM, Donna Mercado (C)								
KOUCHI, Ronald D. (VC)								
GALUTERIA, Brickwood	1							
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SLOM, Sam								
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Recommendation:  Adopted  Not Adopted								
Chair's or Designee's Signature:								
Distribution: Original Yellow Pink Goldenrod File with Committee Report Clerk's Office Drafting Agency Committee File Copy								

\*Only one measure per Record of Votes

# Act 185 (SLH 1990) House Bill 1148

- Conference Committee Report No. 207, HB 1148
- Standing Committee Report No. 3071 (Committee on Ways and Means), HB 1148
- Standing Committee Report No. 2297 (Joint Tourism, Recreation and Planning and Government Operations), SB 2919

# **SESSION LAWS OF HAWAII**

FIFTEENTH STATE LEGISLATURE



REGULAR SESSION OF 1990

tangible or intangible, any place of business, or any representation as hereinabove defined, (and irrespective of the seller's having or not having qualified to do business in the State) shall, if the seller makes sales of property for use in the State (whether or not the sales are made in the State) collect from the purchaser the [tax] taxes imposed by [section] sections 238-2(3) and 238- on the use of the property so sold by the seller. The collection shall be made within twenty days after the accrual of the tax or within such other period as shall be fixed by the director of taxation upon the application of the seller, and the seller shall give to the purchaser a receipt therefor in the manner and form prescribed by the director; provided that this subsection shall not apply to vehicles registered under section 286-50."

SECTION 11. The State shall enter into a development agreement with the city and county of Honolulu for the development of a fixed rail rapid transit system by November 15, 1991. The terms of the development agreement shall be as described in a bill establishing the transit capital development fund, in any form passed by the legislature, regular session of 1990. This development agreement shall be submitted to the legislature for review by December 1, 1991. The legislature may disapprove the development agreement by concurrent resolution during the 1992 regular session.

SECTION 12. Statutory material to be repealed is bracketed. New statutory material is underscored.<sup>1</sup>

SECTION 13. This Act shall take effect upon its approval only if a bill establishing the transit capital development fund, in any form passed by the legislature, regular session of 1990, becomes an Act, and shall remain in effect until December 31, 2002, except that if no development agreement is submitted to the legislature by December 1, 1991, or if the legislature disapproves the development agreement, pursuant to section 11 of this Act, the provisions of this Act shall be repealed; and except that the provisions of section 9 shall take effect on January 1, 1991.

(Approved June 19, 1990.)

Note

1. Edited pursuant to HRS §23G-16.5.

### ACT 185

H.B. NO. 1148

A Bill for an Act Relating to Taxation.

Be It Enacted by the Legislature of the State of Hawaii:

SECTION 1. The purpose of this Act is to share with the counties revenues generated by the transient accommodations tax.

SECTION 2. Chapter 237D, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated and to read as follows:

"§237D- Remittances; distribution to counties. (a) All remittances of taxes imposed under this chapter shall be made by cash, bank drafts, cashier's check, money order, or certificate of deposit to the office of the taxation district to which the return was transmitted.

(b) For the fiscal year beginning July 1, 1990, and for each fiscal year thereafter, revenues collected under this chapter shall be distributed as follows: five per cent of the revenues collected under this chapter shall be retained by the State to be used for the costs of assessment, collection, and disposition of the transient accommodations under this chapter. Of the remainder, Kauai county shall receive 14.5 per cent; Hawaii county shall receive 18.6 per cent; city and county of Honolulu shall receive 44.1 per cent; and Maui county shall receive 22.8 per cent.

All transient accommodations taxes shall be paid into the state treasury each month within ten days after collection, and shall be kept by the state director of finance in special accounts for distribution as provided in this subsection; provided that, all taxes levied and assessed under this chapter for periods before July 1, 1990, but collected after June 30, 1990, shall be state

realizations.

(c) On or before January or July 1 of each year or after the disposition of any tax appeal with respect to an assessment for periods after June 30, 1990, the state director of finance shall compute and pay the amount due as provided for in subsection (b) to the director of finance of each county to become a general realization of the county expendable as such, except as otherwise provided by law."

SECTION 3. Section 237D-1, Hawaii Revised Statutes, is amended by amending the definition of "gross rental" or "gross rental proceeds" to read as follows:

follows:

""Gross rental" or "gross rental proceeds" means the gross receipts, cash or accrued, of the taxpayer received as compensation for the furnishing of transient accommodations and the value proceeding or accruing from the furnishing of such accommodations without any deductions on account of the cost of property or services sold, the cost of materials used, labor cost, taxes, royalties, interest, discounts, or any other expenses whatsoever. Every taxpayer shall be presumed to be dealing on a cash basis unless the taxpayer proves to the satisfaction of the department of taxation that the taxpayer is dealing on an accrual basis and the taxpayer's books are so kept, or unless the taxpayer employs or is required to employ the accrual basis for the purposes of the tax imposed by chapter 237 for any taxable year in which event the taxpayer shall report the taxpayer's gross income for the purposes of this chapter on the accrual

The words "gross rental" or "gross rental proceeds" shall not be construed to include the amounts of taxes imposed by chapter 237 or this chapter on operators of transient accommodations and passed on, collected, and received from the consumer as part of the receipts received as compensation for the furnishing of transient accommodations. Where transient accommodations are furnished through arrangements made by a travel agency or tour packager at noncommissionable negotiated contract rates and the gross income is divided between the operator of transient accommodations on the one hand and the travel agency or tour packager on the other hand, gross rental or gross rental proceeds to the operator means only the respective portion allocated or distributed to the operator, and no more. For purposes of this definition, where the operator maintains a schedule of rates for identifiable groups of individuals, such as kamaainas, upon which the accommodations are leased, let, or rented, gross rental or gross rental proceeds means the receipts collected and received based upon the scheduled rates and recorded as receipts in its books and

records.

SECTION 4. Section 237D-6, Hawaii Revised Statutes, is amended by amending its title and subsection (a) to read as follows:

"§237D-6 Return and payments; [remittance;] penalties. (a) On or before the last day of each calendar month, every operator taxable under this chapter during the preceding calendar month shall file a sworn return with the director in such form as the director shall prescribe[.] together with a remittance for the amount of the tax in the form required by section 237D- . Sections 237-30[, 237-31,] and 237-32 shall apply to returns[, remittances,] and penalties made under this chapter to the same extent as if the sections were set forth specifically in this section."

SECTION 5. Statutory material to be repealed is bracketed. New statutory material is underscored.

SECTION 6. This Act shall take effect on July 1, 1990. (Approved June 19, 1990.)

Note

1. Edited pursuant to HRS §23G-16.5.

### **ACT 186**

S.B. NO. 2376

A Bill for an Act Relating to Tax Credits.

Be It Enacted by the Legislature of the State of Hawaii:

SECTION 1. The legislature finds that Article VII, section 6, of the Constitution of the State of Hawaii requires the legislature to provide a tax refund or tax credit when certain factors are met. The legislature finds that these factors have been met for the ninth year in a row and that the legislature is constitutionally required to give a tax credit or a tax refund.

The purpose of this Act is to provide for an income tax credit of \$60 to the

people of the State to satisfy constitutionally mandated requirements.

SECTION 2. (a) In addition to the excise tax credit allowed under section 235-55.5, Hawaii Revised Statutes, and in addition to any other credit allowed under chapter 235, Hawaii Revised Statutes, there shall be allowed each resident individual taxpayer who qualifies under section 235-55.5(a), Hawaii Revised Statutes, a general income tax credit of \$60 which shall be deducted from income tax liability computed under chapter 235, Hawaii Revised Statutes. The general income tax credit of \$60 shall be multiplied by the number of qualified exemptions as defined in section 235-55.5(c), Hawaii Revised Statutes, to which the taxpayer is entitled, regardless of adjusted gross income. Section 235-55.5(c), Hawaii Revised Statutes, to the contrary notwithstanding, such qualified exemption shall have been a resident of the State as defined in section 235-1, Hawaii Revised Statutes, for at least nine months whether or not such qualified resident was physically in the State for nine months. For the purposes of this section, multiple exemptions shall not be granted for this credit because of age, or deficiencies in vision, hearing, or other disability. The general income tax credit allowed under this section shall be deducted from income tax liability for the taxable year 1990. Section 235-55.5(d) and (e), Hawaii Revised Statutes, is

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(3) Acquisition of credit by noncontributory members at no cost.

Your Committee has amended this measure by correcting a typographical drafting error.

Your Committee on Conference is in accord with the intent and purpose of H.B. No. 2891, H.D. 2, S.D. 2, as amended herein, and recommends that it pass Final Reading in the form attached hereto as H.B. No. 2891, H.D. 2, S.D. 2, C.D. 1.

Representatives Takamine, Souki, Fukunaga, Horita, Tajiri, Taniguchi and Anderson, Managers on the part of the House.

Senators Yamasaki, A. Kobayashi, Mizuguchi, Nakasato and Koki, Managers on the part of the Senate.

### Conf. Com. Rep. 207 on H.B. No. 1148

The purpose of this bill, as received, is to share the tax revenues generated by the transient accommodations tax (TAT) with the counties by:

- (1) Amending the definition of "gross rental" or "gross rental proceeds" to exclude taxes imposed by the TAT;
- (2) Amending the TAT tax rate of 5 per cent to an unspecified rate:
- (3) Requiring that an unspecified percentage of the tax revenues be retained by the State and making an undetermined amount available for appropriation to the counties for improvement to the infrastructure and other tourism-related activities;
- (4) Requiring that the Director of Finance establish a separate special account into which an undetermined percentage of the tax revenues shall be deposited; and
- (5) Appropriating \$75,000 for fiscal year 1990-1991 to the Department of Budget and Finance to implement the provisions of the bill.

Your Committee agrees that a more equitable method of sharing state revenues with the counties must be provided. A stable and continuing source of revenue will enable the counties to provide for their needs. Currently, the counties must come before the legislature each year to request financial assistance. This process discourages long-range planning.

During this legislative session, both houses considered several proposals to determine the most equitable means of sharing state revenues with the counties. Among the proposals that were considered were the transfer of revenues collected from the transient accommodations tax, a portion of the public service company tax, animal fines, and unadjudicated traffic and parking fines and forfeitures to the counties.

Your Committee finds that the administrative costs and burdens of distributing revenues from several smaller sources will be considerably greater than the costs of distributing from one large source.

Your Committee also notes that tourism is the largest industry in Hawaii, and many of the burdens imposed by tourism falls on the counties. Increased pressures of the visitor industry mean greater demands on county services. Many of the costs of providing, maintaining, and upgrading police and fire protection, parks, beaches, water, roads, sewage systems, and other tourism related infrastructure are being borne by the counties.

Upon further consideration, your Committee has amended this bill in order to share the TAT revenues with the counties. More specifically, your Committee has amended this bill by:

- (1) Providing that 5 percent of the TAT revenues will be retained by the State to cover the administrative costs of assessment, collection, and disposition of the revenues, with the remainder of the TAT revenues will be distributed to the counties;
- (2) Specifying the percentage each county will receive from the 95 percent in TAT revenues as follows: the City and County of Honolulu will receive 44.1 percent, the County of Maui will receive 22.8 percent, the County of Hawaii will receive 18.6 percent, and the County of Kauai will receive 14.5 percent;
- (3) Allowing the counties to use the TAT revenues for any county purpose;
- (4) Specifying that all TAT revenues be paid into the state treasury within ten working days of collection and kept in special accounts;
- (5) Maintaining the current 5 per cent TAT rate; and
- (6) Deleting the appropriation section.

The Council of Revenues has estimated that \$90 million would be generated from TAT revenues for fiscal year 1991. Based on this projection and the formula provided in this measure, the counties would receive \$85.5 million with each county projected to receive the following:

County of Maui County of Hawaii County of Kauai

\$19,500,000 \$15,900,000 \$12,400,000

Your Committee finds that sharing TAT revenues with the counties by distributing the revenues among the counties in proportion to the population of each county would best accomplish the intent of this measure in an equitable manner. Your Committee further finds that this method will provide the counties with a predictable, flexible, and permanent source

Since your Committee intends this measure to be an equitable plan to distribute funds, your Committee notes that the Legislature may re-examine this TAT sharing mechanism if the county uses its present real property taxing powers to selectively impose a heavier burden on one industry over other industries who are currently paying the nonresidential real property tax rate.

The distribution of the TAT revenues to the counties does not mean that the Legislature has lessened its state support and commitment to the tourism industry. On the contrary, your Committee finds that because of tourism, Hawaii now enjoys economic prosperity. Your Committee further finds that past state support for tourism marketing and promotions programs have resulted in making tourism Hawaii's largest industry. It is the intent of your Committee to continue its financing of the Convention Center Authority and future funding for statewide tourism marketing and promotion to ensure the continued vitality of the tourism industry in Hawaii.

Your Committee on Conference is in accord with the intent and purpose of H.B. No. 1148, S.D. 1, as amended herein, and recommends that it pass Final Reading in the form attached hereto as H.B. No. 1148, S.D. 1, C.D. 1.

Representatives Cachola, Souki, Tom, Baker, Chang, Duldulao, Fukunaga, Horita, M. Ige, Ihara, Isbell, Kanoho, Kawakami, Leong, Say, Tajiri, Yonamine, Liu and Marumoto, Managers on the part of the House.

Senators Yamasaki, Holt, Ikeda, A. Kobayashi and McCartney, Managers on the part of the Senate.

### Conf. Com. Rep. 208 on H.B. No. 1576

The purpose of this bill is to implement the constitutional mandate to provide a tax refund or tax credit when, under certain conditions, there is a surplus in the state general fund.

Article VII, section 6, of the Constitution of the State of Hawaii requires the Legislature to provide for a tax refund or tax credit to the taxpayers of the State whenever the state general fund balance at the close of each of two successive fiscal years exceeds five percent of general fund revenues for each of the two fiscal years. Since these factors have been met, this bill is necessary to satisfy the constitutional mandate.

Your Committee upon further consideration has amended this bill to reflect a general income tax credit which shall be \$65 deducted from income tax liability.

Your Committee on Conference is in accord with the intent and purpose of H.B. No. 1576, H.D. 1, S.D. 1, as amended herein, and recommends that it pass Final Reading in the form attached hereto as H.B. No. 1576, H.D. 1, S.D. 1, C.D. 1.

Representatives Souki, Baker, Chang, Duldulao, Fukunaga, Horita, M. Ige, Ihara, Isbell, Kanoho, Kawakami, Leong, Say, Tajiri, Yonamine, Liu and Marumoto, Managers on the part of the House.

Senators Yamasaki, Fernandes Salling, Hagino, Ikeda, A. Kobayashi, Matsuura, McCartney, McMurdo, Mizuguchi, Solomon, Tungpalan, George and Koki, Managers on the part of the Senate.

### Conf. Com. Rep. 209 on H.B. No. 1148

The purpose of this bill is to share the tax revenues generated by the transient accommodations tax (TAT) with the counties.

Your Committee has amended this measure to correct a technical drafting error.

Your Committee on Conference is in accord with the intent and purpose of H.B. No. 1148, S.D. 1, C.D. 1, as amended herein, and recommends that it pass Final Reading in the form attached hereto as H.B. No. 1148, S.D. 1, C.D.

Representatives Cachola, Souki, Tom, Baker, Chang, Duldulao, Fukunaga, Horita, M. Ige, Ihara, Isbell, Kanoho, Kawakami, Leong, Say, Tajiri, Yonamine, Liu and Marumoto, Managers on the part of the House.

Senators Yamasaki, Holt, Ikeda, A. Kobayashi, McCartney and George, Managers on the part of the Senate.

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- (5) In section 7, the language allowing a subcontractor to request criminal history records was deleted;
- (6) In section 9, the provision authorizing the board of education to adjust fees was deleted; and
- (7) Technical, nonsubstantive amendments were made throughout the bill for purposes of clarity and style.

Your Committee on Ways and Means is in accord with the intent and purpose of H.B. No. 2299, H.D. 2, S.D. 1, as amended herein, and recommends that it pass Third Reading in the form attached hereto as H.B. No. 2299, H.D. 2, S.D. 2

Signed by all members of the Committee.

### SCRep. 3071 Ways and Means on H.B. No. 1148

The purpose of this bill as received is to require persons filing general excise and transient accommodations tax returns from more than one district in the first taxation district office to provide a breakdown of the return specifying the amount incurred in each taxation district,

Upon consideration, your Committee has amended this bill by deleting the entire contents of H.B. No. 1148, and substituting in its place the contents of S.B. No. 2919, S.D. 2, which proposes to share with the counties transient accommodations tax revenues collected by the State by:

- Amending the definition of "gross rental" or "gross rental proceeds" to exclude taxes imposed by the transient accommodations tax;
- (2) Blanking the transient accommodations tax rate which was previously five per cent;
- (3) Requiring that an unspecified percentage of the tax revenues be retained by the State and used for the convention center, tourism promotion, and other tourism-related activities, while an undetermined percentage of the revenues be made available for appropriation to the counties for improvements to infrastructure and other tourism-related activities;
- (4) Requiring that the director of finance establish a separate special account into which an undetermined percentage of the tax revenues shall be deposited;
- (5) Appropriating \$75,000 for fiscal year 1990-1191 to the department of budget and finance to implement the provisions of the bill; and
- (6) Requiring that the director of finance, in consultation with the director of taxation, report on actions, findings, and recommendations relating to the implementation of the bill to the 1991 legislature.

Your Committee on Ways and Means is in accord with the intent and purpose of H.B. No. 1148, as amended herein, and recommends that it pass Second Reading in the form attached hereto as H.B. No. 1148, S.D. 1, and be placed on the calendar for Third Reading.

Signed by all members of the Committee.

### SCRep. 3072 Ways and Means on H.B. No. 2985

The purpose of this bill is to appropriate funds for the lease or acquisition or plans, design, and construction of multipurpose centers for the leeward Oahu community mental health center and the Lanakila health center for mental services in the Kalihi-Palama area.

Your Committee finds that these centers are necessary to provide services for seriously disabled mentally ill clients of the community mental health centers for the leeward Oahu and Kalihi-Palama service areas.

Your Committee on Ways and Means is in accord with the intent and purpose of H.B. No. 2985, H.D. 2, S.D. 1, and recommends that it pass Third Reading.

Signed by all members of the Committee.

### SCRep. 3073 Ways and Means on H.B. No. 2896

The purpose of this bill is to clarify the basis for determining the revenue due to the office of Hawaiian affairs (OHA) for the betterment of the conditions of native Hawaiians under the provisions of the State Constitution and chapter 10, Hawaii Revised Statutes.

More specifically, the bill would:

- Clarify which lands comprise the public land trust for native Hawaiians under chapter 10, Hawaii Revised Statutes;
- (2) Clarify what constitutes revenue derived from the public land trust which in turn forms the basis for determining the pro rata share of OHA;

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nal Park rithin the ivities at regarding the transfer of the park itself to the Historic Preservation Program. The Advisory Council expressed a preference to keep the park under its current status, but noted the need to address historic preservation issues at the park.

Your Committee finds that the archaeological sites and artifacts at Kualoa Regional Park are important resources of the State and its people, and protecting and preserving these resources is a high priority.

Your Committee has amended the bill to specify \$1 as the amount to be appropriated for both the transfer of archaeological functions and the hiring of additional personnel. Your Committee has also made five grammatical revisions to the bill which have no substantive effect.

Your Committee on Tourism, Recreation and Planning is in accord with the intent and purpose of S.B. No. 3304, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 3304, S.D. 1, and be referred to the Committee on Ways and Means.

Signed by all members of the Committee. Senator George did not concur.

### SCRep. 2296 Tourism, Recreation and Planning on S.B. No. 3306

The purpose of this bill is to resolve competing uses within Kaneohe Bay by classifying the bay as a state park and placing responsibility for its control and management under a single agency, the Department of Land and Natural Resources. The bill would require the Department to adopt and enforce rules to preserve and protect the bay and resolve conflicts between the many diverse users of the bay. The Department would also be required to develop a master plan for the bay, in consultation with a Kaneohe Bay advisory committee to be created pursuant to the bill. Finally, the bill would appropriate a sum to be identified for fiscal year 1990-1991 to carry out the purposes of the bill.

Your Committee received supporting testimony from the University of Hawaii Institute of Marine Biology, the Kaneohe Neighborhood Board, the Kaneohe Bay Yacht Club, and several citizens from the Kaneohe Bay area. Your Committee also received testimony from the Chairperson of the Board of Land and Natural Resources supporting the general intent and purpose of the bill, but indicating that the Department of Transportation's Ocean Recreation Management Plan is a more desirable means to regulate activities in the bay and to address ongoing user competition problems.

Your Committee finds that it is appropriate, given the unique ecological nature of Kaneohe Bay and the need to preserve the quality of life in the surrounding community, to place responsibility for management and control of the bay under the Department of Land and Natural Resources.

Your Committee has amended the bill to:

- (1) Delete the provisions classifying Kaneohe Bay as a state natural resource within the state park system;
- (2) Add a provision authorizing the Department of Land and Natural Resources to require commercial users to prepare environmental assessments and environmental impact statements;
- (3) Add a provision requiring the Department of Land and Natural Resources to adopt interim rules by January 1, 1991, which, upon their effective date, will supersede the ocean recreation management rules adopted by the Department of Transportation as they relate to Kaneohe Bay;
- (4) Require the Department of Land and Natural Resources to complete the master plan for the bay by January 1, 1992;
- (5) Authorize the Department of Land and Natural Resources to enter into joint federal/State partnership arrangements for the protection and preservation of the bay; and
- (6) Identify the sum to be appropriated as \$50,000.

Your Committee on Tourism, Recreation and Planning is in accord with the intent and purpose of S.B. No. 3306, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 3306, S.D. 1, and be referred to the Committee on Ways and Means.

Signed by all members of the Committee.

SCRep. 2297 (Joint) Tourism, Recreation and Planning and Government Operations on S.B. No. 2919

The purpose of this bill is to provide the counties with increased revenue generating capabilities.

Specifically, the bill repeals the State's transient accommodations tax (TAT) and authorizes the various counties to enact their own TAT's up to nine percent. In addition, the State would transfer to the counties the portion of the public service company tax paid by public utilities which is in excess of four percent of their gross incomes. The bill also includes an appropriation of \$170 million to the counties to account for revenues which would have been received if the tax transfer provisions of this measure, which are scheduled to go into effect on July 1, 1991, were to be effective on July 1, 1990.

Your Committees believe that the counties need more revenues and agree with the Tax Review Commission that they should be able to derive revenues from the TAT. However, Your Committees have a different approach to accomplishing this objective and have therefore amended this bill by deleting its contents and inserting substantive material which:

- (1) Articulates that the purpose of the bill is "to share with the counties revenues enuring to the State pursuant to chapter 237D, Hawaii Revised Statutes;"
- (2) Amends the definition of "gross rental" or "gross rental proceeds" in section 237D-1 to exclude taxes imposed by chapter 237D (TAT). In so doing, your Committees intend to eliminate the pyramiding of the TAT, also known as the "5 on 5", whereby the five percent TAT passed on to the customer is subsequently included in the operator's gross income and taxed at the rate of five percent, making the effective tax rate 5.25 percent;
- (3) To compensate for the reduction in revenues resulting from amendment (2), raises the TAT basic rate from five percent to 5.25 percent;
- (4) Adds a new section to chapter 237D providing that sixty percent of TAT revenues shall be retained by the State and used for the convention center, tourism promotion, and other tourism-related activities, while the other forty percent shall be made available for appropriation to the counties for improvements to infrastructure and other tourism-related activities;
- (5) Adds a new section to chapter 37 requiring the Director of Finance to establish a separate special account in the treasury into which shall be deposited each year forty percent of the past fiscal year's TAT revenues. Beginning with the budget for fiscal year 1992-1993, the governor shall include this amount in each budget and supplemental budget for appropriation by the legislature to the counties and, if not appropriated, these funds shall accumulate and be available for subsequent legislative appropriations to the counties;
- (6) Provides an appropriation of \$75,000 for fiscal year 1990-1991 to the Department of Budget and Finance to implement the provisions of the bill;
- (7) Requires the Director of Finance, in consultation with the Director of Taxation, to submit a report of actions, findings, and recommendations relating to the implementation of the provisions of this bill to the 1991 legislature; and
- (8) Gives the bill an effective date of July 1, 1990.

Your Committees wish to strongly emphasize that the TAT increase from five percent to 5.25 percent does not represent a tax increase, but merely makes appropriate adjustment for elimination of the TAT pyramiding.

Your Committees on Tourism, Recreation and Planning and Government Operations are in accord with the intent and purpose of S.B. No. 2919, as amended herein, and recommend that it pass Second Reading in the form attached hereto as S.B. No. 2919, S.D. 1, and be referred to the Committee on Ways and Means.

Signed by all members of the Committees except Senators Menor, Yamasaki, Ikeda, Nakasato and George.

### SCRep. 2298 (Joint) Human Services and Health on S.B. No. 2906

The purpose of this bill is to: (1) amend chapter 42 procedures for the review of grants, subsidies, and purchases of service; (2) clarify the responsibility of the Department of Budget and Finance (B&F) with respect to the budgeting process; (3) prevent unnecessary delays in contract execution and payment; (4) establish a mechanism for the automatic review by the legislature of all requests which have been deleted from the executive budget; and (5) establish a mechanism for the continuous review of the chapter 42 process.

Your Committees are disturbed primarily by repetitive delays in contract execution and payment, and seek to address the problems inherent in Chapter 42 procedures. While recognizing that some management issues may be involved, your Committees have amended the bill to include a five-year interim measure for successive contracts to reduce the problem of late payment.

Your Committees have also added language expressly requiring the director of finance to review the state budget pursuant to the provisions of Section 37-67, Hawaii Revised Statutes. This section, in part, requires the Director of Finance to analyze and revise as necessary the program objectives, long-range plans, program and financial plans, program budget requests and program performance reports proposed by the state agencies. These plans and requests include funding for grants, subsidies, and purchases of service. Your Committees believe that emphasizing the role of the Department of Budget and Finance in the review of state budget requests will ameliorate some of the problems in the Chapter 42 process.

Your Committees have also amended the bill as follows:

- (1) Provided for advisory committees to meet annually, rather than bi-annually as previously proposed;
- (2) Provided for a July 31, 1995 repeal date for those sections of the bill establishing the advisory committee and biennial review by the legislative auditor;
- (3) Deleted the definition of "renewal" and all references to this term throughout the bill;
- (4) Deleted minimum requirements for current recipients or providers applying for the same services in a different fiscal year and inserted language requiring the submission of a limited number of documents instead;
- (5) Deleted the requirement that B&F exempt sole-source providers from bidding requirements and inserted language in the purpose clause urging the adoption of appropriate rules;

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Holidays

Final report due

File agenda

WG meetings

Circulate draft report

Opening day of the Legislature

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Holidays

File agenda

WG meetings

Opening day of the Legislature

State-County WG (TAT) Interim Report DRAFT 10/31/2014 9:04 AM

[Letter Report to Senate]

The Honorable Donna Mercado Kim, President

And Members of the Senate

State Capitol, Room 409

Honolulu, Hawai'i 96813

Dear Madam President and Members of the Senate:

[Letter Report to House]

The Honorable Joseph Souki, Speaker of the

House of Representatives and Members of the

House of Representatives

State Capitol, Room 431

Honolulu, Hawai'i 96813

Dear Mr. Speaker and Members of the House of Representatives:

The State-County Functions Working Group, established by Act 174, Session Laws of

Hawai'i (SLH) 2014, relating to the transient accommodations tax (TAT), is pleased to

submit this interim report of Working Group activities in 2014 and its plans for 2015. A

final report, which will include the Working Group's findings and recommendations, will

be submitted prior to the 2016 Regular Session.

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## I. State-County Functions Working Group Duties and Responsibilities

The State-County Functions Working Group is comprised of 13 members and administratively placed within the Office of the Auditor. The Working Group is assigned the following responsibilities:

- Evaluate the division of duties and responsibilities between the State and counties relating to the provision of public services; and
- Submit a recommendation to the Legislature on the appropriate allocation of the transient accommodations tax revenues between the State and counties that properly reflects the division of duties and responsibilities relating to the provision of public services.

## II. Working Group Membership and Meetings

At the Working Group's initial meeting on October 22, 2014, Working Group Chair Simeon Acoba welcomed Working Group members and engaged in preliminary planning for the remainder of 2014 and all of 2015. The members of the Working Group are listed below, along with their appointing authorities:

Working Group Member	Appointing Authority
Simeon Acoba, Chair Associate Justice (retired)	Chief Justice
Sananda Baz Budget Director	Mayor, County of Maui
Edward E. Case Senior Vice President and Chief Legal Officer Outrigger Enterprises Group	House Speaker

## State-County WG (TAT) Interim Report **DRAFT** 10/31/2014 9:04 AM

Mary Alice Evans Governor

**Deputy Director** 

Department of Business, Economic

Development & Tourism

Steven Hunt Mayor, County of Kaua'i

Finance Director

George Kam Senate President

Quiksilver

Neal Miyahira Governor

Administrator

Budget Program Planning and

Management Division

Department of Budget and Finance

Deanna Sako Mayor, County of Hawai'i

**Deputy Finance Director** 

Ray Soon Mayor, City and County of

Chief of Staff Honolulu

Jesse Souki Governor

First Deputy to the Chair

Department of Land and Natural Resources

George D. Szigeti House Speaker

President and CEO

Hawai'i Lodging & Tourism Association

Ronald K. Williams Senate President

President and CEO Atlantis Adventures, LLC

Kerry Yoneshige Governor

**Business Management Officer** 

Department of Accounting and General

Services

Working Group meetings are scheduled for the first Wednesdays in November and

December 2014, and in each month throughout 2015, with additional meetings to be

scheduled as needed. Each meeting will be duly noticed according to sunshine law

(Chapter 92, Hawai'i Revised Statutes) requirements. Agendas and minutes, as well as any additional information and resources, will be posted to the Office of the Auditor's website at <a href="http://auditor.hawaii.gov/task-forceworking-group/">http://auditor.hawaii.gov/task-forceworking-group/</a>. The Office of the Auditor will provide staff support for the duration of the Working Group.

## III. Background on Hawai'i's Transient Accommodations Tax

Initially established in 1986,<sup>1</sup> the TAT took effect on January 1, 1987, and levied a 5 percent tax on the *gross income* or *gross proceeds* derived from furnishing transient accommodations.<sup>2</sup> The Legislature sought to tax the tourism industry for the benefit of the state, while at the same time minimizing the impact of the tax on the industry by not imposing the tax on *gross collections*, which includes the general excise tax.

### a. Transient Accommodations Tax Rate

The TAT tax rate has increased over time. In 1993,<sup>3</sup> the Legislature changed the TAT rate from 5 percent to 6 percent beginning July 1, 1994. Five years later, in 1998,<sup>4</sup> the rate was increased to 7.25 percent beginning January 1, 1999. The act also assessed on occupants of resort time share vacation units a 7.25 percent tax on the fair market rental value of those units.

<sup>&</sup>lt;sup>1</sup> Act 340 (SLH 1986).

<sup>&</sup>lt;sup>2</sup> As defined in Act 340 (SLH 1986), *transient accommodations* means the furnishing of a room, apartment, suite, or the like which is customarily occupied by a transient for less than 180 consecutive days for each letting by a hotel, apartment hotel, motel, horizontal property regime, or apartment as defined in Chapter 514A, Hawai'i Revised Statutes, cooperative apartment, rooming house, or other place in which lodgings are regularly furnished to transients for consideration.

<sup>&</sup>lt;sup>3</sup> Act 7, Special Session Laws of Hawai'i (SSLH) 1993.

<sup>&</sup>lt;sup>4</sup> Act 156 (SLH 1998).

Finally, Act 61 (SLH 2009) increased the rate from 7.25 percent to 8.25 percent for the period beginning July 1, 2009 to June 30, 2010; and to 9.25 percent for the period July 1, 2010 to June 30, 2015. The rate had been scheduled to revert to 7.25 percent on July 1, 2015,<sup>5</sup> but Act 61 made the 9.25 percent rate permanent beginning July 1, 2010. The effective dates and changes in TAT rates are shown in Exhibit 1.

Exhibit 1
TAT Rate Changes and Effective Dates, Inception – Current

Effective Date	Rate			
January 1987	5 %			
July 1994	6 %			
January 1999	7.25 %			
July 2009	8.25 %			
July 2010	9.25 %			

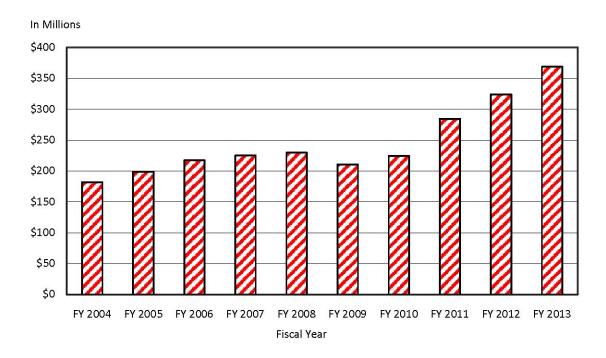
Source: Office of the Auditor

Exhibit 2 shows the collections and rates of the TAT for FY2004–FY2013.

Exhibit 2
TAT Collections and Rates, FY2004–FY2013

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<sup>&</sup>lt;sup>5</sup> Act 161 (SLH 2013).



Source: Hawai'i Department of Taxation and Office of the Auditor

[PENDING - Possible to superimpose rates on existing DoTAX chart?]

## b. Transient Accommodations Tax Distribution

Although the TAT took effect in 1987, it was not until 1990 that a portion of the TAT collected was distributed to the counties. Thereafter, the distribution rate changed more than a dozen times over the next two decades.

Act 186 (SLH 1990) began distributing TAT funds to the State and various counties as follows:

 5 percent of the revenues collected were retained by the State for TAT-related administrative purposes;

- Of the remaining 95 percent of TAT collected:
  - 14.5 percent was to be distributed to Kaua'i County:
  - 18.6 percent was to be distributed to Hawai'i County:
  - 22.8 percent was to be distributed to Maui County; and
  - 44.1 percent was to be distributed to the City and County of Honolulu.

In 1993<sup>6</sup> the distribution was changed beginning July 1994, by increasing the State's portion and adding deposits to the Convention Center Capital and Operations Special Fund. Distribution to the counties remained the same as in 1990; thus:

- 5 percent of the revenues collected was retained by the State for TAT-related administrative purposes;
- One-sixth (1/6) of the revenues collected was deposited into the Convention Center Capital and Operations Special Fund; and
- The remaining TAT collected was distributed to the counties in the same proportional share as in prior years.

The 1998 Legislature<sup>7</sup> amended the TAT by assessing and collecting taxes on resort time share vacation units. Additionally, the measure increased distribution to the Convention Center Capital and Operations Special Fund, included distribution to the Tourism Special Fund, and divided the remaining TAT collected among the counties so that:

<sup>&</sup>lt;sup>6</sup> Act 7 (SSLH 1993). <sup>7</sup> Act 156 (SLH 1998).

- 17.3 percent of the revenues collected was deposited into the Convention
   Center Capital and Operations Special Fund;
- 37.9 percent was deposited into the Tourism Special Fund; and
- 44.8 percent was distributed to the counties in the same proportional share as in prior years.

In 2002,<sup>8</sup> the Legislature for the first time limited TAT distributions to the Tourism Special Fund (capped at almost \$62.3 million, and lowered the percentage deposited to the fund from 37.9 percent to 32.6 percent, effective July 2002), and to the Convention Center Enterprise Special Fund (capped at \$31 million, with any excess revenues deposited into the general fund, effective January 2002.)<sup>9</sup> If the deposit to the tourism fund exceeded its cap, then of the remaining overage, \$1 million would be deposited in the following proportional shares—90 percent to the State Parks Special Fund and 10 percent to the Statewide Trail and Access Program—but not more than \$1 million in any fiscal year. Finally, the Legislature deposited 5.3 percent into the newly established Transient Accommodations Tax Trust Fund.<sup>10</sup>

Over the next few years—2002 to 2008—the Legislature continued adjusting TAT revenue distribution by removing caps,<sup>11</sup> increasing and changing distribution,<sup>12</sup> and establishing and funding new funds.<sup>13</sup>

<sup>&</sup>lt;sup>8</sup> Act 250 (SLH 2002).

<sup>&</sup>lt;sup>9</sup> Act 253 (SLH 2002).

<sup>&</sup>lt;sup>10</sup> The Legislature later repealed the Transient Accommodations Tax Trust Fund through Act 235 (SLH 2005).

<sup>&</sup>lt;sup>11</sup> Act 235 (SLH 2005) removed the cap and increased the allocation of TAT revenues to the Tourism Special Fund; repealed the Transient Accommodations Tax Trust Fund; revised the allocation of TAT

In 2009, the Legislature began exploring different avenues for increasing revenues to replace record shortfalls in the State budget, due to what was later called the Great Recession. Initially vetoed by the Governor, the TAT bill<sup>14</sup> veto was overridden by the Legislature and later enacted as Act 61 (SLH 2009); it increased the TAT and required that the additional revenues collected be deposited to the general fund. Thus, the 2009 TAT rate of 7.25 percent was increased to 8.25 percent from July 2009 to June 2010; and to 9.25 percent from July 2010 to June 2015.

In 2011, the Legislature continued to address budget shortfalls by increasing state revenues from the TAT. To accomplish this, the Legislature passed a measure that limited TAT revenues deposited into the Tourism Special Fund to no more than \$69 million, and capped TAT revenues to the counties at \$93 million. In its Conference Committee Report, the Legislature stated that the measure was intended to temporarily increase and preserve the amount of state revenues derived from the TAT, calling it a necessary component of the package of legislation aimed at addressing the State's extended economic crisis.

revenue for the State Parks Special Fund and the Special Land Development Fund; and directed excess revenues to be deposited into the general fund.

<sup>&</sup>lt;sup>12</sup> Act 209 (SLH 2006) increased the ceiling of TAT revenues deposited into the Convention Center Enterprise Special Fund and directed excess revenues to be deposited into the general fund.

<sup>&</sup>lt;sup>13</sup> Act 201 (SLH 2007) established and funded the Tourism Emergency Trust Fund.

<sup>&</sup>lt;sup>14</sup> Senate Bill 1111, Regular Session 2009.

<sup>15</sup> Act 103 (SLH 2011).

<sup>&</sup>lt;sup>16</sup> Conference Committee Report No. 139 on Senate Bill 1186, Senate Draft 2, House Draft 1, Conference Draft 1, dated April 29, 2011.

By 2012, the State's focus returned to growing travel and tourism. Leveraging an executive order by President Obama in January 2012 that announced new initiatives to significantly increase travel and tourism in the United States, the Legislature sought to grow TAT deposits in the Tourism Special Fund to \$71 million (from \$69 million) to take advantage of the easing of access to Hawai'i for international visitors.<sup>17</sup>

In 2013, the Legislature made permanent the 9.25 percent TAT rate and the caps on TAT distribution to the Tourism Special Fund and the counties. Versions of the measure—for example, Senate Bill 1194, Senate Draft 2, proposed House Draft 1—were hotly debated among stakeholders in legislative committees.

The State Director of Finance testified that the 9.25 percent TAT charge generates \$95 million in revenue for the general fund and is an important revenue source for fiscal years 2014 and 2015. Hawai'i Lodging and Tourism Association and Hawai'i Tourism Authority representatives advocated a reduction of the TAT to 7.25 percent as a means of keeping Hawai'i's visitor industry competitive and maintaining the positive momentum of the industry and long-term positioning of the Hawaiian Islands in the world-wide market. The counties—the City and County of Honolulu and the counties of Hawai'i, Maui, and Kaua'i—espoused the need for the TAT to support services for residents and visitors alike, including ocean safety, park maintenance, police protection, fire protection, bus services, and infrastructure repair and maintenance. For some counties,

<sup>&</sup>lt;sup>17</sup> Act 243 (SLH 2012).

<sup>&</sup>lt;sup>18</sup> Act 161 (SLH 2013).

TAT distributions are the second largest source of county revenue, making it important that the distributions increase as visitor counts increase.

The Legislature ultimately decided that allowing the TAT rate to revert to 7.25 percent would deprive the general fund of needed tax revenues. Retention of the 9.25 percent tax rate was seen as key to ensuring that the State's general fund remains balanced beyond the fiscal biennium 2013–2015. The 9.25 percent cap was made permanent, and the distribution of revenue was set as follows:

- \$33 million is allocated to the Convention Center Enterprise Special Fund (rather than 17.3 percent);
- \$82 million is allocated to the Tourism Special Fund (rather than 34.2 percent),
   \$1 million of which is allocated to operate a Hawaiian center and the Museum of
   Hawaiian Music and Dance at the Hawaii Convention Center;
- The \$1 million allocation to the State Parks Special Fund and Special Land
   Development Fund is repealed;
- \$93 million is allocated to the counties (rather than 44.8 percent) and the \$93
   million cap is repealed; and
- \$3 million of the excess TAT revenues is allocated into the general fund for natural resources important to the visitor industry, facilities, and public lands connected with enhancing the visitor experience, to be expended by mutual agreement of the Board of Land and Natural Resources and the Board of Directors of the Hawai'i Tourism Authority.

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<sup>&</sup>lt;sup>19</sup> Conference Committee Report No. 146 on Senate Bill 1194, Senate Draft 2, House Draft 1, Conference Draft 1, dated April 26, 2013.

The Legislature also added in 2013 the required use of a portion of the TAT revenues to supplement deficient county public employer contribution amounts commencing with FY2019.<sup>20</sup> Recognizing the need to reduce the unfunded liability of the State's Employer-Union Health Benefits Trust Fund, the Legislature directed the use of general excise tax and TAT revenues to supplement deficit payments by state and county public employers, respectively.

Finally, in 2014 the Legislature again changed TAT allocations to the counties and established the State-County Functions Working Group to evaluate the division of duties and responsibilities between the State and counties and recommend the appropriate TAT allocations to the counties.<sup>21</sup> One legislative committee noted that TAT had been the subject of considerable discussion and debate among policymakers regarding its effect as a significant revenue generator and funding source in the state.<sup>22</sup> Another committee noted the irony that the 2011 *cap* imposed on the counties had, in effect, guaranteed the counties a historically high share of revenues (emphasis added).

Stakeholder testimonies alluded to myriad impacts if the cap were lifted or retained, citing general fund tax losses if the cap was removed;<sup>23</sup> that county annual tourism-

<sup>&</sup>lt;sup>20</sup> Act 268 (SLH 2013).

<sup>&</sup>lt;sup>21</sup> Act 174 (SLH 2014).

<sup>&</sup>lt;sup>22</sup> House Committee on Finance, Standing Committee Report No. 764-14 on House Bill 1672, House Draft 1, dated February 28, 2014.

<sup>&</sup>lt;sup>23</sup> Testimony by Kalbert Young, State Director of Finance, dated March 28, 2014, to the Senate Committee on Ways and Means on House Bill No. 1671, House Draft 1, Senate Draft 1.

related expenditures far exceed the county's capped portion of the TAT;<sup>24</sup> and that the imposed cap was always understood to be a temporary measure;<sup>25</sup> among others. In conference, the Legislature raised the TAT revenues allocated to the counties to \$103 million for fiscal years 2015 and 2016, but reduced the allocation to \$93 million thereafter. Before the Legislature considered permanently establishing the TAT revenue allocations between the State and counties, it established and directed this State-County Functions Working Group to conduct a study to determine the appropriate division of duties and responsibilities to provide public services, and submit an interim and final report to the 2015 and 2016 Legislatures, respectively.

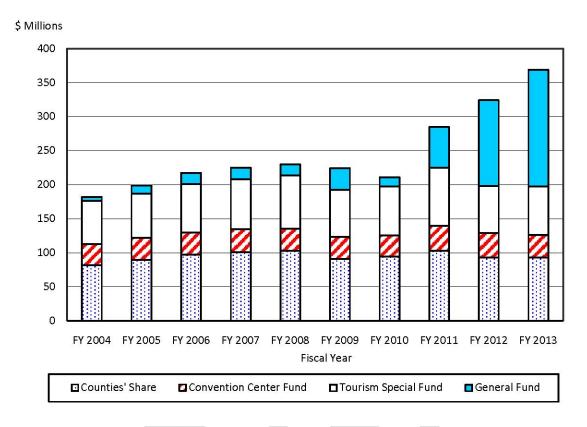
Exhibit 3 shows TAT distributions to the various funds—counties' share, Convention Center Enterprise Special Fund, Tourism Special Fund, and the general fund—from FY2004 through FY2013.

Exhibit 3
TAT Distributions, FY2004–FY2013

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<sup>&</sup>lt;sup>24</sup> Testimony of Kirk Caldwell, Mayor of the City and County of Honolulu, dated March 28, 2014, to the Senate Committee on Ways and Means on House Bill No. 1671, House Draft 1, Senate Draft 1.

<sup>&</sup>lt;sup>25</sup> Testimony of William P. Kenoi, Mayor of the County of Hawai'i, dated March 28, 2014, to the Senate Committee on Ways and Means on House Bill No. 1671, House Draft 1, Senate Draft 1.



Source: Hawai'i Department of Taxation

## IV. Working Group Study Approach and Timetable

[Insert - WG needs to decide at next WG meeting, Item IV, Nov. 5, 2014 agenda.]
At the State-County Functions Working Group's November 5, 2014, meeting, the
Working Group determined to ...

Delivery of the Working Group's final report to the 2016 Legislature will be by the required deadline of 20 days prior to the convening of the 2016 Legislature. That report will summarize the discussions of the Working Group, as well as make findings and recommendations. Draft legislation may be suggested for the 2016 Legislative Session. Part of the Working Group's role through the 2016 Regular Session may be to explain

## State-County WG (TAT) Interim Report DRAFT 10/31/2014 9:04 AM

such legislation by the Legislature's committees by way of presentations and testimony.

As directed by Act 174 (SLH 2014), the Working Group will cease to exist upon *sine die* of the 2016 Regular Session.

Should you have any questions, please do not hesitate to contact me or Ms. Jan K. Yamane, Acting State Auditor.

Respectfully submitted,

Simeon Acoba

Chair

State-County Functions Working Group

[Letter Report to Senate]

[Letter Report to House]

## <u>OUTLINE</u>

- I. State-County Functions Working Group (TAT) Duties and Responsibilities
- II. Working Group Membership and Meetings
- III. Background on Hawai'i's Transient Accommodations Tax
  - a. Transient Accommodations Tax Rate

Exhibit 1
TAT Rate Changes and Effective Dates, Inception – Current

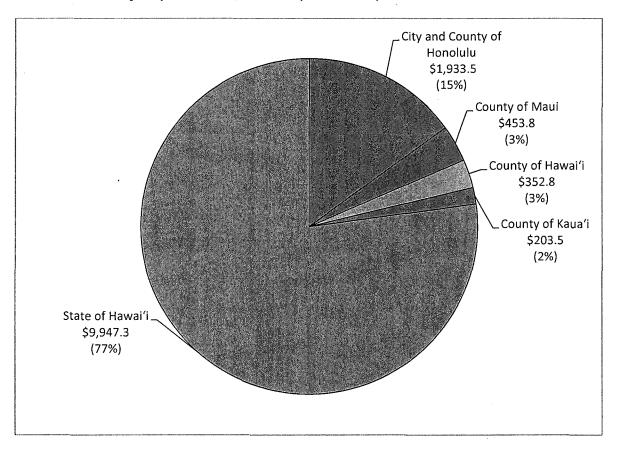
Exhibit 2 TAT Collections and Rates, FY2004–FY2013

b. Transient Accommodations Tax Distribution

Exhibit 3 TAT Distributions, FY2004–FY2013

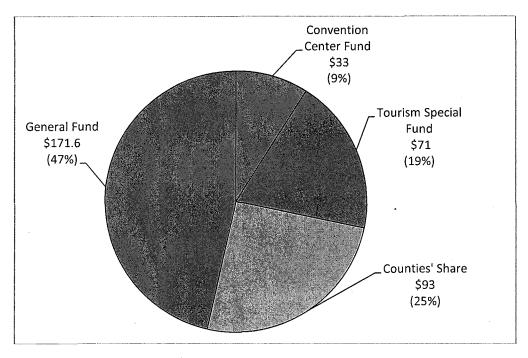
IV. Working Group Study Approach and Timetable

## **State and County Expenditures, FY2013 (in millions)**



Note: Total State and County expenditures FY2013 - \$12.9 billion Source: Comprehensive Annual Financial Reports for State of Hawai'i, City and County of Honolulu, and Counties of Maui, Hawai'i, and Kauai

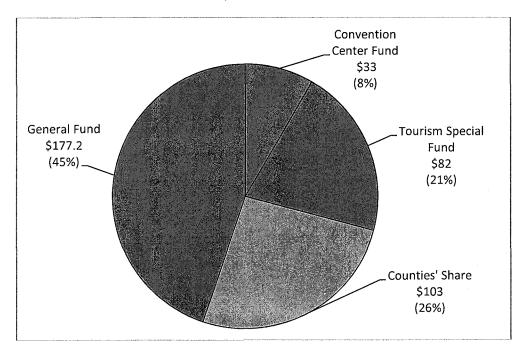
**TAT Total Revenues, FY2013 (in millions)** 



Note: TAT total revenue FY2013 - \$368.6 million

Source: Department of Taxation

**TAT Total Revenues, FY2014 (in millions)** 

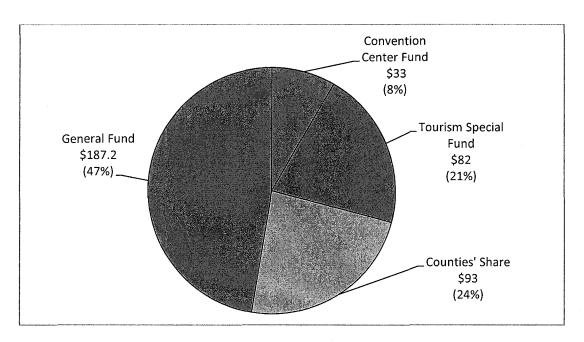


Note: TAT total revenue FY2014 - \$395.2 million

Source: Department of Taxation

# TAT Total Revenues, FY2014 (in millions)

# Revised chart



Note: TAT total revenue FY2014 - \$395.2 million Source: Department of Taxation

# DEPARTMENT OF TAXATION STATE OF HAWAII



ANNUAL REPORT 2012–2013

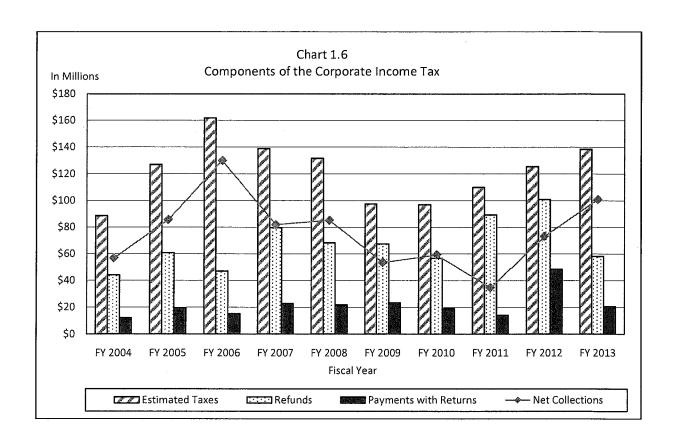


TABLE 1.3 - TAXES PAID BY CORPORATIONS (In thousands of dollars)

			Differe	nce	
	FY2013	FY2012	Amount	%	
Declaration of Estimated Taxes	\$138,349	\$125,383	\$12,966	10.3	
Payment with Return	20,586	48,494	(27,908)	(57.5)	
Subtotal	\$158,935	\$173,877	(\$14,942)	(8.6)	
Refunds	57,947	100,851	(42,904)	(42.5)	
NET	\$100,988	\$73,027	\$27,961	38.3	

NOTE: Due to rounding, details may not add to totals.

### 1.5 TRANSIENT ACCOMMODATIONS TAX

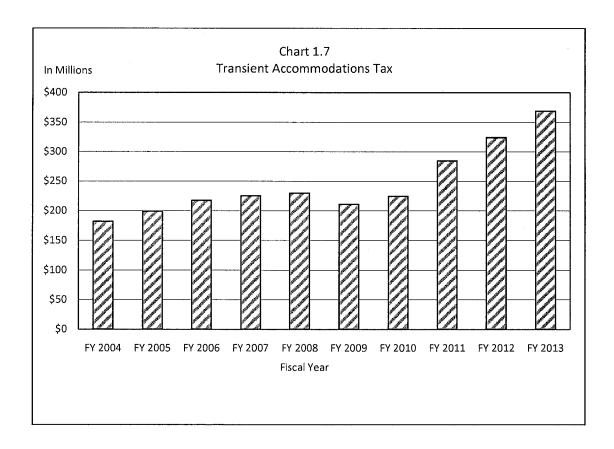
#### 1.5.1 Overview

The Transient Accommodations Tax (TAT) is levied on the furnishing of a room, apartment, suite, or the like, which is customarily occupied by the transient for less than 180 consecutive

days. The rate for the TAT has been 9.25% since July 1, 2010. The registration fee for transient accommodations operators is a one-time fee of \$5 for each registration consisting of 1 to 5 units and, \$15 for each registration of 6 or more units. Plan managers of time share units pay TAT of 7.25% on the fair market rental value of the units.

#### 1.5.2 Revenue

TAT collections totaled \$368.6 million for FY 2013, an increase of 13.8% from the \$324.0 million collected in FY 2012. In FY 2013, collections from the TAT were distributed as follows: \$93.0 million went to the counties; \$33.0 million went to the Convention Center Enterprise Special Fund; \$71.0 million went to the Tourism Special Fund; and the remainder (\$171.6 million) went to the General Fund. Chart 1.7 shows collections of the TAT for FY's 2004 through 2013. Chart 1.8 shows the allocations of the tax among the various funds. Table 1.4 shows TAT collections and allocations in FY's 2012 and 2013.



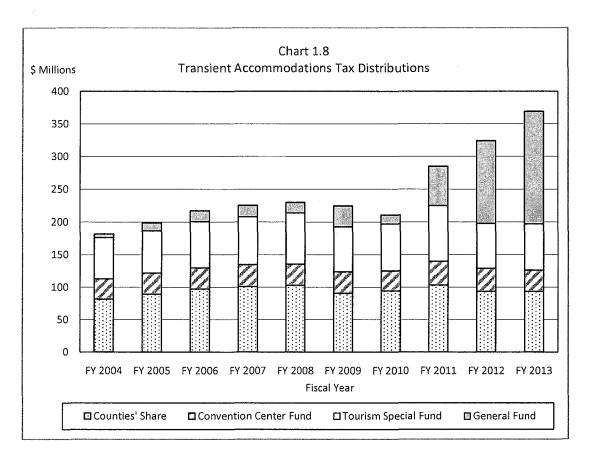


TABLE 1.4 - TRANSIENT ACCOMMODATIONS TAX (In thousands of dollars)

			Difference	
	FY 2013	FY 2012	Amount	%
COLLECTION				
Transient Accommodations Tax	\$354,082	\$308,974	\$45,108	14.6
Time Share Occupancy Tax	14,474	14,965	(491)	(3.3)
Transient Accommodations/Time Share Occup. Fees	20	11	9	85.1
TOTAL	\$368,576	\$323,950	\$44,626	13.8
DISTRIBUTION *				
Counties' Share	\$93,000	\$93,000	\$0	0.0
Convention Center Fund	33,000	35,637	(2,637)	(7.4)
Tourism Special Fund	71,000	69,000	2,000	2.9
General Fund	171,576	126,313	45,263	35.8
TOTAL	\$368,576	\$323,950	\$44,626	13.8

NOTE: Due to rounding, details may not add to totals.

<sup>\*</sup> For detailed percentages of distribution see section 237D-6.5, HRS.

### 1.5.3 Recent Legislation

Act 161, SLH 2013, makes permanent the TAT rate of 9.25% and makes permanent the caps on allocations of the TAT for each fiscal year as follows: \$82 million to the Tourism Special Fund, \$93 million to the counties, and \$33 million to the Convention Center Enterprise Fund. (The TAT rate was scheduled to return to 7.25% on July 1, 2015, and the caps on allocations of the TAT to the counties and to the Tourism Special Fund were scheduled to expire on June 30, 2015. The previous caps were the same as those in Act 161, except that the cap on the Tourism Special Fund was \$71 million.) Act 161 also eliminated the \$10 daily TAT on each transient accommodation furnished on a complimentary basis that was imposed by Act 103, SLH 2011. Act 161 took effect July 1, 2013.

#### 1.6 FUEL TAXES

#### 1.6.1 Overview

The State and county fuel taxes are imposed on the distributors. The State Legislature sets the State fuel tax rates, whereas county councils set the county rates. There is also an Environmental Response Tax (officially renamed as the "Environmental Response, Energy and Food Security Tax" by Act 73, SLH 2010) that is levied on each barrel of petroleum products. The effective rates for the fuel taxes and for the Environmental Response Tax in FY 2013 are shown on the following page.

### 1.17 TOTAL TAX COLLECTIONS

Total tax collections in FY 2013 amounted to \$6.54 billion, or about 8.9% more than the \$6.00 billion collected in FY 2012. The Department collected the great majority of the total taxes (\$6.23 billion), but the counties collected \$124.2 million in State motor vehicle weight taxes and registration fees, the Insurance Commissioner (in the Department of Commerce and Consumer Affairs) collected \$131.9 million in insurance premium taxes, and the Bureau of Conveyances (in the Department of Land and Natural Resources) collected \$54.7 million in Conveyance Tax. The total collections are shown in Table 1.8.

TABLE 1.8 - TAX COLLECTIONS
(In thousands of dollars)

(in industrius or dornars)						
	FY	2013	FY	FY 2012		
	Amount	% of	Amount	% of		
SOURCE OF REVENUE	Collected	Total	Collected	Total		
Banks - Financial Corps.	\$22,673	0.35	\$7,229	0.12		
Conveyance	54,686	0.84	42,106	0.70		
Employment Security						
Contributions	262,290	4.01	231,669	3.86		
Fuel	193,949	2.96	193,101	3.22		
General Excise & Use	2,944,487	45.01	2,697,951	44.93		
Honolulu County Surcharge	193,136	2.95	211,850	3.53		
Income – Corporations	100,988	1.54	73,027	1.22		
Income – Individuals	1,736,007	26.54	1,541,050	25.67		
Inheritance and Estate	14,886	0.23	14,125	0.24		
Insurance Premiums 1/	131,906	2.02	117,617	1.96		
Liquor & Permits	48,962	0.75	48,854	0.81		
Motor Vehicle Tax 2/	176,295	2.70	211,742	3.53		
Public Service Companies	163,930	2.51	150,528	2.51		
Tobacco & Licenses	127,881	1.95	138,798	2.31		
Trans. Accom. Fees	20	0.00	11	0.00		
Trans. Accom. Tax	368,556	5.63	323,940	5.40		
All Others 3/	648	0.01	672	0.01		
TOTAL	\$6,541,300	100.00	\$6,004,268	100.00		

<sup>1/</sup> Excludes insurance fees dedicated to the General Fund.

<sup>2/</sup> Includes Motor Vehicle Weight Tax, Registration Fees, Commercial Driver's License, Periodic Motor Vehicle Inspection, Rental Vehicle Registration Fees, and Rental Vehicle Surcharge Tax.

<sup>3/</sup> Includes Fuel Retail Dealers Permits, Penalty and Interest, Permitted Transfers Tax, and General Excise Fees.

#### 1.18 DISTRIBUTION OF TAXES

Of the \$6.54 billion in total tax collections in FY 2013, \$5.47 billion or 83.6% was deposited into the State's General Fund. The four counties received \$167.4 million or 2.6% of the tax collections, which came from county fuel taxes and the TAT. In addition, \$193.1 million of County Surcharge was collected for the City and County of Honolulu (before deducting the 10% administrative fee imposed by the State). The remaining tax revenues not deposited into the General Fund or transferred to the counties were distributed among several State special funds. The State Highway Fund received the largest portion, \$257.8 million. All of the Unemployment Insurance Tax (the Employment Security Contributions) went into the Unemployment Trust Fund for unemployment benefits. Portions of the TAT went to the next two largest special funds: \$71.0 million went to the Tourism Special Fund and \$33.0 million went to the Convention Center Fund.

Table 1.9 shows allocations of taxes to the State's General Fund in FY's 2012 and 2013. The distributions of the total tax collections among all funds in FY's 2012 and 2013 are shown in Table 1.10.

TABLE 1.9 - STATE GENERAL FUND

(In Thousands of Dollars)

	FY 2013		FY 201	12
	Amount	% of	Amount	% of
SOURCE OF REVENUE	Collected	Total	Collected	Total
Banks - Financial Corps.	\$20,673	0.38	\$5,229	0.11
Conveyance	19,132	0.35	18,917	0.38
General Excise & Use	2,944,487	53.86	2,697,951	54.24
Income – Corporations	100,988	1.85	73,027	1.47
Income – Individuals	1,735,499	31.75	1,540,604	30.97
Inheritance & Estate	14,886	0.27	14,125	0.28
Insurance Premiums 1/	131,906	2.41	117,617	2.36
Liquor & Licenses	48,962	0.90	48,854	0.98
Public Service Companies	163,930	3.00	150,528	3.03
Tobacco & Licenses	94,180	1.72	102,853	2.07
Trans. Accom. Tax	171,556	3.14	126,302	2.54
All Others 2/	20,725	0.38	77,888	1.57
TOTAL	\$5,466,924	100.00	\$4,973,895	100.00

NOTE: Due to rounding detail may not add to totals.

<sup>1/</sup> Excludes insurance fees that go to the General Fund.

<sup>2/</sup> Includes Fuel Retail Dealers Permits, Fuel Penalty and Interest, Permitted Transfer Tax, General Excise Fees, Transient Accommodations Fees, Environmental Tax, and Rental Motor Vehicle Surcharge and Rental Vehicle Fees.