Federal



Economic Activities in Hawaii

June 2007



Research & Economic Analysis Division
State of Hawaii

This *Federal Economic Activities in Hawaii* (June 2007) report has been produced by the staff of the Research & Economic Analysis Division of the Hawaii Department of Business, Economic Development & Tourism (DBEDT). This report provides concise statistical information and analyses on the economic activities of the Federal Government in Hawaii and the contribution of the Federal Government to the Hawaii economy.

Technical notes and source descriptions have been kept to a minimum. The statistical data presented are generally on the summary level. Detailed data and sources can be found in Sections 9 and 10 of the State of Hawaii Data Book. Data Books are available online at

http://www.hawaii.gov/dbedt/info/economic/databook. The staff of the Research & Economic Analysis Division would be happy to respond to any inquiries that readers may have regarding this study (586-2466). For further information about available data and sources, users may call the DBEDT Library at (808) 586-2424.

This report has been cataloged as follows:

Hawaii. Dept. of Business, Economic Development and Tourism. Research and Economic Analysis Division.

Federal economic activities in Hawaii. Honolulu: 2007.

1. Finance, Public-Hawaii. 2. Armed forces-Appropriations and expenditures-Hawaii.

HC79.D4.H3.2007

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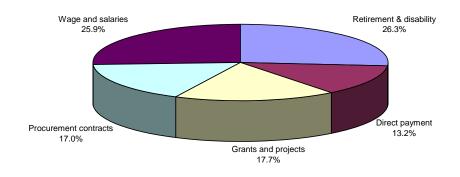
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1. Overview

This report summarizes economic activities of the federal government in Hawaii and the important role it plays in Hawaii's economy. Measures are presented highlighting the contribution of the federal government to Hawaii's Gross (State) Domestic Product (GSP), population, and employment.

The Federal government spent a total of \$12.2 billion in the State of Hawaii in 2004, more than total visitor spending of \$10.9 billion in that year. The largest spending category was for retirement and disability payments that accounted for 26.3 percent of the total spending, followed by wage and salary payment (25.9 percent). Federal grants and procurement spending each accounted for about 17 percent of the total. Direct payments to individuals and others (largely employer portion of life and health insurance premium for federal employees) comprised 13.2 percent of the pie.

Figure 1.1 Federal Government Spending by Category: 2004



Source: U.S. Census Bureau

At the same time, the Federal government collected a net of \$7.5 billion in taxes from Hawaii in 2004. The \$4.7 billion excess of federal spending in Hawaii and federal tax revenue from Hawaii came from federal tax revenues collected from other states. This difference helped to balance Hawaii's current account deficit. In another words, this difference was a source of financing of the trade deficit for the state.

Another way of looking at the impact of the federal government in the state is to look at it as a share of Gross State Product. In the Gross State Product calculation, only compensation of employees (including wage and salary and fringe benefits for federal employees) and

procurement expenditures are included. \$5.3 billion or 43.7 percent of the federal spending in 2004 is not included in the GSP calculation. This amount includes government transfer payments, interest payments to federal government bond holders, and grants to state and local governments. Government transfer payments include retirement and disability insurance benefits, medical benefits, unemployment insurance compensation, and other government assistance payments. Consistent with national income accounting principles, these payments are included in the GSP calculation as consumer expenditures. Grants to state and local governments are included in the state and local government portion of the GSP.

According to the estimates by the U.S. Bureau of Economic Analysis, the federal government ranked as the No.1 sector among the 10 sectors in Hawaii at the 1-digit (division) Standard Industry Classification (SIC) level until 1979 when Finance, Insurance, and Real Estate became larger. Federal government accounted for 22.6 percent of nominal GSP in 1963. It gradually dropped to 12.3 percent in 1995. During the 10 years between 1995 and 2005, direct contribution of the federal government to Hawaii GSP has been level, although in recent years, it increased slightly due to the military operations in Iraq.

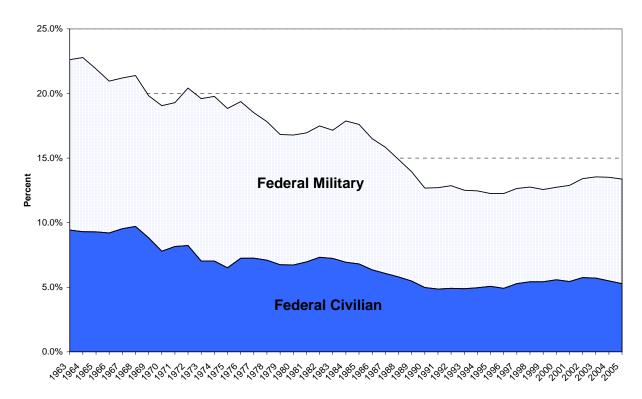


Figure 1.2 Federal Government Direct Contribution to Hawaii GSP

2

¹ There were 10 sectors at the 1-digit (division) SIC level. The Government division included federal civilian, federal military, and state and local government. For the purpose of this study, government division is divided into Federal and State and local government sectors.

% of total GSP 0.0 2.0 20.0 4.0 6.0 8.0 10.0 12.0 14.0 16.0 18.0 17.4 Real estate, rental, and leasing Federal government 13,4 9 0 State and local Accommodation and food services Health care and social assistance Construction 6.0 Finance and insurance 4.6 Professional and technical services Wholesale trade Transp. and warehousing Administrative and waste services 2.5 Information 2.5 Other services, except government Manufacturing Utilities Management of companies and enterprises Arts, entertainment, and recreation Educational services Ag., forestry, fishing, and hunting Mining 0.1

Figure 1.3 Industry Composition of Hawaii Gross State Product: 2005

Source: U.S. Bureau of Economic Analysis.

The federal government is also an important employer in the state. According to the U.S. Bureau of Economic Analysis, the Federal government provided 84,391 jobs in 2005, of which 53,045 were military jobs. Federal jobs comprised 12.4 percent of the state total wage and salary jobs in 2005.

Including military personnel, their dependents, and other civilians hired by the federal government, about 181,000 people in Hawaii were connected to the federal government in 2005 which accounted for 14.2 percent of the state resident population.

In 2004, the most recent year for which data are available, the federal government owned 19.4 percent, or 796,726 acres of the 4.1 million acres of total land in Hawaii. In 2005, the federal government occupied nearly 60 million square feet of building space in the state, 99 percent of which they owned.

Table 1 summarizes the economic indicators related to the Federal government.

Table 1.1 Indicators of Federal Government in Hawaii

| Indicator | Value | % of State Total | Year | Source |
|----------------------------|---------------|---------------------|------|-----------|
| GSP | \$7.3 billion | 13.4 | 2005 | Table 2.7 |
| Federal-related population | 180,939 | 14.2 | 2005 | Table 3.2 |
| Wage and Salary jobs | 84,391 | 12.4 | 2005 | Table 3.1 |
| Land acreage owned | 796,726 | 19.4 | 2004 | Table 4.1 |

2. Federal Government Revenue and Expenditures

Hawaii residents pay taxes to the federal government either through payroll taxes or as excise and estate taxes. Net federal tax collections in Hawaii were \$6.1 billion in FY 2006 [Table 2.1]; this excludes the corporate income or other taxes and non-taxes paid by Hawaii businesses through mainland headquarters.

In 2004, the most recent year for which data are available, total federal expenditures reached \$12.2 billion [Table 2.2]. Between 1985 and 2004, the annual average growth rate for federal expenditures was 5.3 percent with the most recent four years growing at 7.8 percent annually. The significant increase in federal government spending in recent years occurred in procurement contracts which increased 12.4 percent per year between 2000 and 2004. Procurement spending was \$0.8 billion in 1995 and jumped to \$2.1 billion in 2004. Direct payment for other than individual surged 12.2 percent a year during the same time period. The majority of the spending in this category was for the employer portion of life and health insurance premium for federal employees. Federal grants to the state, mainly to the State and local governments, increased at an 8.9 percent annual rate between 2000 and 2004.

Comparing federal expenditures per capita for 2004 with other states, Hawaii was 5th among the 50 states, with a per capita expenditure of \$9,650.53 or 133.6 percent of the U.S. average [Table 2.3]. The other four top states and their per capita expenditures were Alaska at \$12,885.17, Virginia at \$12,150.14, Maryland at \$11,645.42, and New Mexico at \$10,436.65. Nevada was ranked 50th at \$5,469.24. Not surprisingly, the District of Columbia, had the highest per capita expenditure - \$67,982.10 due to the myriad government agencies located in the nation's capital.

Federal expenditures by county in 2004 showed that the bulk of the expenditures were in the City & County of Honolulu [Table 2.4] – not surprising as the expenditures were generally related to population or locations of military facilities. On a per capita basis, Honolulu was still larger than the other counties at \$10,818.3 compared to the Neighbor Islands' expenditures of \$4,422.3 for Maui, \$5,499.9 for Hawaii and \$5,926.2 for Kauai.

Most of the federal procurement contracts in Hawaii were for military purposes. Of the \$2.0 billion military prime contracts in 2006, construction and services accounted for 63.4 percent of the total, equipment and supplies comprised 36.6 percent of the total [Table 2.5].

To partially mitigate the concern of policy- makers and small businesspersons fearing large-firm dominance in receiving contracts, the U.S. Department of Defense under Public Law 95-507 directed prime contractors receiving a \$1 million construction contract or \$0.5 million for other types of contracts establish a subcontracting program. Table 2.6 shows that in 2005 there were 41 such contractors and \$204.5 million awarded. Of that total 57.3 percent were awarded to small business.

Though declining over the years, the federal government still accounted for 13 percent of Hawaii's economy since 1990's [Table 2.7]. More than 60 percent of the federal government contributions come from military activities. Between 1990 and 2005, direct contribution of the federal government to Hawaii GSP has been level, although in recent years, it increased slightly due to the military operations in Iraq.

Table 2.1-- FEDERAL TAX COLLECTIONS, BY SOURCE: 2002 TO 2006

[For fiscal year ending September 30]

| Source | 2002 | 2003 | 2004 | 2005 | 2006 |
|--|-----------|-----------|-----------|-----------|-----------|
| Foderal collections (\$4,000) | E EEO 060 | F 262 420 | 9 204 777 | 6 690 494 | 7 100 206 |
| Federal collections (\$1,000) | 5,559,960 | 5,262,429 | 8,394,777 | 6,680,481 | 7,122,326 |
| Corporate income tax | 606,173 | 381,241 | 460,777 | 582,688 | 655,818 |
| Individual income and employment taxes | 4,779,462 | 4,715,641 | 7,746,147 | 5,837,659 | 6,184,056 |
| Estate tax | 70,828 | 62,306 | 77,875 | 89,479 | 93,711 |
| Gift tax | 17,195 | 5,758 | 2,853 | 3,998 | 3,604 |
| Excise tax | 86,302 | 97,482 | 107,125 | 166,658 | 185,136 |
| | | | | | |
| Total amount of refunds issued (\$1,000) | 861,101 | 957,463 | 902,878 | 1,007,805 | 983,897 |
| | | | | | |
| Corporate income tax | 80,379 | 94,186 | 62,467 | 112,953 | 43,092 |
| Individual income and employment taxes | 772,657 | 857,244 | 837,208 | 890,268 | 933,015 |
| Estate tax | 2,736 | 4,246 | 2,438 | 1,912 | 6,896 |
| Gift tax | 755 | 111 | 53 | 81 | 148 |
| Excise taxes | 4,574 | 1,676 | 712 | 2,591 | 747 |
| | | | | | |
| Total net federal collection (\$1,000) | 4,698,859 | 4,304,966 | 7,491,899 | 5,672,676 | 6,138,429 |
| | 505 704 | 007.055 | 000 040 | 400 705 | 040 700 |
| Corporate income tax | 525,794 | 287,055 | 398,310 | 469,735 | 612,726 |
| Individual income and employment taxes | 4,006,805 | 3,858,397 | 6,908,939 | 4,947,391 | 5,251,041 |
| Estate tax | 68,092 | 58,060 | 75,437 | 87,567 | 86,815 |
| Gift tax | 16,440 | 5,647 | 2,800 | 3,917 | 3,456 |
| Excise taxes | 81,728 | 95,806 | 106,413 | 164,067 | 184,389 |
| | | | | | |

Source: U.S. Department of the Treasury, Internal Revenue Service.

Table 2.2-- FEDERAL EXPENDITURES IN HAWAII, BY TYPE: 1985 TO 2004

[In millions of dollars. For fiscal year ending September 30]

| Year | Total direct expendi- tures or obligations | Retirement & disability payments for individuals | Other direct payments for individuals | Direct payments for other than individuals | Grants - block, formula, project, & cooperative agreements | Procure- ment contracts | Salaries & wages | |
|-----------|---|--|---------------------------------------|---|---|-------------------------------|---------------------|--|
| 1985 | 4,575.5 | 1,108.1 | 336.1 | 48.4 | 468.0 | 672.4 | 1,942.4 | |
| 1990 | 5,633.9 | 1,538.1 | 520.7 | 79.1 | 783.0 | 547.3 | 2,165.8 | |
| 1995 | 7,449.5 | 2,043.3 | 1,069.2 | 57.4 | 1,192.1 | 777.3 | 2,310.2 | |
| 2000 | 9,036.4 | 2,582.9 | 1,069.7 | 128.5 | 1,532.5 | 1,293.8 | 2,429.0 | |
| 2004 | 12,187.1 | 3,202.2 | 1,403.2 | 203.4 | 2,158.3 | 2,066.0 | 3,153.9 | |
| | | Annual Average Growth Rate (%) | | | | | | |
| 1985-1990 | 4.2 | 6.8 | 9.1 | 10.3 | 10.8 | -4.0 | 2.2 | |
| 1990-1995 | 5.7 | 5.8 | 15.5 | -6.2 | 8.8 | 7.3 | 1.3 | |
| 1995-2000 | 3.9 | 4.8 | 0.0 | 17.5 | 5.2 | 10.7 | 1.0 | |
| 2000-2004 | 7.8 | 5.5 | 7.0 | 12.2 | 8.9 | 12.4 | 6.7 | |
| 1985-2004 | 5.3 | 5.7 | 7.8 | 7.8 | 8.4 | 6.1 | 2.6 | |

Source: U.S. Census Bureau, *Consolidated Federal Funds Report for Fiscal Year, State and County areas* and U.S. Census Bureau, Governments Division unpublished tabulation (January 11, 2005). Calculations by Hawaii State Department of Business, Economic Development & Tourism.

Table 2.3-- FEDERAL EXPENDITURES PER CAPITA, BY SELECTED STATES: 2004

[For fiscal years ending September 30. In thousands of dollars, number and percent]

| State | Total | Rank among 50 states | Percent of U.S. average |
|--------------------------------|-------------------------------------|-------------------------|-------------------------|
| United States | 7,222.62 | (X) | 100.0 |
| District of Columbia | 67,982.10 | (X) | 941.2 |
| Alaska Virginia Maryland | 12,885.17 12,150.14 11,645.42 | 1 2 3 | 178.4 168.2 161.2 |
| New Mexico Hawaii | 10,436.65 | 4 5 | 144.5 133.6 |
| North Dakota | 9,650.53 9,513.12 | 6 | 131.7 |
| Wyoming Connecticut | 8,673.36 8,649.37 | 7 8 | 120.1 119.8 |
| Alabama South Dakota | 8,619.41 8,563.86 | 9 | 119.3 118.6 |
| Nevada | 5,469.24 | 50 | 75.7 |

X Not applicable.

Source: U.S. Census Bureau, Consolidated Federal Funds Report for Fiscal Year 2004, State and County Areas.

Table 2.4-- DIRECT FEDERAL EXPENDITURES OR OBLIGATIONS, BY COUNTY: 2004

[In persons and thousands of dollars. For fiscal year ending September 30]

| Category | State Total | City and County of Honolulu | Hawaii County | Maui County 1/ | Kauai County | State undistri- buted |
|--|----------------|--------------------------------------|------------------|----------------------|-----------------|-----------------------------|
| Resident population | | | | | | |
| (as of July 1, 2004) | 1,262,840 | 899,593 | 162,971 | 138,347 | 61,929 | - |
| Total direct exp. or oblig. | 12,187,069 | 9,732,078 | 896,323 | 611,817 | 367,005 | 579,846 |
| Defense | 4,772,062 | 4,544,009 | 74,378 | 65,951 | 87,725 | - |
| Non-defense | 7,415,007 | 5,188,068 | 821,945 | 545,866 | 279,280 | 579,846 |
| Exhibit: Per capita total direct expenditures or obligations | 9,650.53 | 10,818.31 | 5,499.89 | 4,422.34 | 5,926.22 | - |
| Addendum: Other federal | | | | | | |
| assistance | 7,058,872 | 4,212,360 | 583,399 | 1,538,767 | 587,624 | 136,722 |
| Direct loans | 21,104 | 12,063 | 3,140 | 5,396 | 504 | - |
| Guaranteed/insured loans | 601,631 | 357,100 | 52,837 | 30,650 | 40,301 | 120,743 |
| Insurance | 6,436,137 | 3,843,197 | 527,421 | 1,502,721 | 546,819 | 15,979 |

^{1/} Includes Kalawao County.

Source: U.S. Census Bureau, Consolidated Federal Funds Report for Fiscal Year 2004, State and County Areas (December 2005).

Table 2.5-- MILITARY PRIME CONTRACT AWARDS, BY PROGRAM: 2002 TO 2006

[In thousands of dollars. Fiscal years ending September 30. Net value of Department of Defense prime contracts over \$25,000]

| 96 1,963,465 |
|---------------------------|
| |
| 526 537,211 46 708,590 |
| 24 717,665 |
| 6.3 27.4 |
| 1.5 36.1 |
| 2.2 36.6 |
| 4 2 6. |

Source: U.S. Department of Defense, Washington Headquarters Services, Directorate for Information Operations and Reports, Geographic Statistics, Prime Contract Awards by State, Awards - State & Major Procurement Program. Calculations by Hawaii State Department of Business, Economic Development & Tourism.

Table 2.6-- MILITARY SUBCONTRACTING PROGRAM: 2002 TO 2005

[In thousands of dollars and percent. Fiscal year ending September 30]

| Procurement program | 2002 | 2003 | 2004 | 2005 |
|---|---|---|--|--|
| Hawaii number of contractors | 52 | 49 | 48 | 41 |
| Hawaii total contracts | 336,273 | 284,976 | 196,793 | 204,533 |
| Large business | 149,497 | 100,474 | 73,876 | 87,310 |
| Small business | 186,776 | 184,502 | 122,917 | 117,223 |
| Hawaii contracts as percent of total Large business | 100.0 44.5 | 100.0 35.3 | 100.0 37.5 | 100.0 42.7 |
| Small business | 55.5 | 64.7 | 62.5 | 57.3 |
| United States number of contractors United States total contracts Large business Small business | 2,013 75,395,375 49,696,856 25,698,519 | 1,983 86,383,380 54,450,581 31,932,800 | 1,639 101,677,468 66,571,644 35,105,824 | 1,625 120,947,969 77,332,006 43,615,963 |
| U.S. contracts as percent of total Large business Small business | 100.0 65.9 34.1 | 100.0 63.0 37.0 | 100.0 65.5 34.5 | 100.0 63.9 36.1 |

Source: U.S. Department of Defense, Statistical Information Analysis Division, "Companies Participating in the Department of Defense Subcontracting Program". Calculations by Hawaii State Department of Business, Economic Development & Tourism.

Table 2.7. FEDERAL GOVERNMENT CONTRIBUTION TO HAWAII GSP: 1965 TO 2005

[In millions of current dollars]

| Year | Hawaii Total GSP | Federal Civilian GSP | Federal Military GSP | Total Federal GSP | Federal GSP as % of Total GSP |
|------|------------------------|----------------------------|----------------------------|-------------------------|-------------------------------------|
| 1005 | 2.044 | 201 | 250 | 622 | 24.0 |
| 1965 | 2,841 | 264 | 358 | 622 | 21.9 |
| 1970 | 4,802 | 374 | 541 | 915 | 19.1 |
| 1975 | 8,155 | 531 | 1,005 | 1,536 | 18.8 |
| 1980 | 13,337 | 897 | 1,341 | 2,238 | 16.8 |
| 1985 | 19,985 | 1,360 | 2,158 | 3,518 | 17.6 |
| 1990 | 31,898 | 1,589 | 2,455 | 4,044 | 12.7 |
| 1995 | 36,572 | 1,855 | 2,626 | 4,481 | 12.3 |
| 2000 | 40,202 | 2,244 | 2,878 | 5,122 | 12.7 |
| 2005 | 54,773 | 2,895 | 4,426 | 7,321 | 13.4 |

Source: U.S. Bureau of Economic Analysis, Gross Domestic Product (GDP) by State.

3. Federal Government Employment and Federally-Related Population

The federal government is one of the largest employers in the State of Hawaii. The U.S. Bureau of Economic Analysis (BEA) is the main source for federal military and civilian statistics. The numbers reported by the BEA differ from other sources such as the U.S. Department of Defense (DOD), the U.S. Bureau of Labor Statistics (BLS) due to different reporting time and coverage of the data.

According to BEA, Hawaii had 102,400 federal jobs in 1970, which accounted for 26.6 percent of state total wage and salary jobs in that year [Table 3.1]. Between 1970 and 2005, federal military jobs declined by 15,904 jobs or 23.1 percent. Federal civilian jobs also decreased by 2,105 jobs, or 6.3 percent during the same period. In 2005, Hawaii had 84,391 federal jobs, of which 53,045 were military personnel. Federal jobs accounted for 12.4 percent of all state wage and salary jobs in 2005.

DBEDT estimated that in 2005, 180,939 people in Hawaii were associated with the federal government either as federal employee or household members of such employees [Table 3.2]. This group of people accounted for 14.2 percent of the state total resident population in 2005.

Based on data from the (DOD), Hawaii had 32,629 and 34,935 shore-based active duty military personnel in 2005 and 2006, respectively [Table 3.3]. These numbers are much smaller than the military jobs reported by BEA as shown in Table 3.1. One of the differences is that the DOD figures exclude the U.S. Coast Guard of the Department of Homeland Security and the Navy-Marine Corps personnel afloat or temporarily shore-based. Another difference is the date of reporting. BEA data are the averages of the calendar year while DOD data are numbers as of September 30 of the year. Of the DOD active duty military personnel of 34,935 in 2006, over half of them were in the Army, 17.4 percent were in the Navy, 14.5 percent were in the Marine Corps, and 14.7 percent were in the Air Force. The mid 1980s was the peak time for military presence in Hawaii after statehood with about 47,000 total shore-based military personnel.

There was an average of 53,646 military dependents in the state each year between 1990 and 2005 [Table 3.4]. Data tabulated from the U.S. Census Bureau's American Community Survey for Hawaii indicated that 10.2 percent of these dependents work for the federal government as civilian workers [Table 3.2].

Of the 31,346 federal civilian jobs in 2005, about 52 percent, or 16,307 jobs were under the Department of Defense [Table 3.1 and 3.4], while in 1990, 59 percent of the federal civilian jobs were under the Defense Department. To manage the large number of visitors to Hawaii, Department of Homeland Security hired 1,868 workers with 60 percent of them in the Transportation Security for 2006 [Table 3.7]. Department of Homeland Security was the second largest federal agency in Hawaii. Other larger federal agencies include U.S. Department of Agriculture with 842 workers, Department of Veterans Affairs with 638 employees and Department of Interior with a workforce of 565 people in 2006.

In addition to the above, Hawaii had 5,233 assigned National Guard in 2004, with 57.5 percent of them in the Army National Guard, and 42.5 percent in the Air National Guard [Table 3.6].

Table 3.1. FEDERAL GOVERNMENT EMPLOYMENT IN HAWAII: 1970 TO 2005

| Year | Hawaii total wage & salary jobs | Federal civilian Jobs | Federal military jobs | Total federal jobs | Federal jobs as % of state Total |
|------|---------------------------------------|--------------------------|-----------------------------|--------------------------|--|
| 1970 | 385,181 | 33.451 | 68,949 | 102,400 | 26.6 |
| 1975 | 434.443 | 31,017 | 72,142 | 103,159 | 23.7 |
| 1980 | 499,373 | 30,589 | 66,457 | 97,046 | 19.4 |
| 1985 | 525.185 | 33.418 | 68,904 | 102,322 | 19.5 |
| 1990 | 625,026 | 33,720 | 67,225 | 100,945 | 16.2 |
| 1995 | 617,601 | 31,150 | 58,638 | 89,788 | 14.5 |
| 2000 | 630,849 | 30,162 | 52,783 | 82,945 | 13.1 |
| 2005 | 682,151 | 31,346 | 53,045 | 84,391 | 12.4 |

Source: U.S. Bureau of Economic Analysis, State Annual Personal Income, Table SA27.

Table 3.2 FEDERAL-RELATED POPULATION AND FEDERAL CIVILIAN JOBS, BY MILITARY STATUS IN HAWAII: 2005

| Category | Persons |
|---|---------|
| Total federal-related population 1/ | 180,939 |
| Military and dependent population | 106,309 |
| Military personnel | 53,045 |
| Military dependents | 53,264 |
| Non-military related federal workers and their household members 1/ | 74,630 |
| Non-military related federal workers 1/ | 25,913 |
| Federal civilian jobs | 31,346 |
| Military dependents who held federal jobs 1/ | 5,433 |
| % of military dependent who held federal jobs 1/ | 10.2 |

 $^{1/\,}Based$ on estimation by the Hawaii State Department of Business, Economic Development & Tourism.

Employment by Industry. U.S. Department of Defense, Worldwide Manpower Distribution Area, September 30, 2005. U.S. Bureau of the Census, 2005 American Community Survey. Calculations by the Hawaii State Department of Business, Economic Development & Tourism.

Source: U.S. Bureau of Economic Analysis, State Annual Personal Income, Table SA27 Wage and Salary

Table 3.3-- ACTIVE DUTY PERSONNEL, BY SERVICE: 1955 TO 2006

[As of September 30. Excludes Coast Guard]

| Year | Total 1/ | Army | Navy | Marine Corps | Air Force |
|------|----------|--------|--------|--------------|-----------|
| 1955 | 40,258 | 19,821 | 5,211 | 9,677 | 5,549 |
| 1960 | 35,412 | 15,492 | 5,687 | 7,756 | 6,477 |
| 1965 | 41,984 | 20,006 | 6,700 | 6,154 | 9,124 |
| 1970 | 38,397 | 9,639 | 11,996 | 7,189 | 9,573 |
| 1975 | 43,071 | 17,312 | 10,852 | 8,403 | 6,504 |
| 1980 | 43,313 | 17,118 | 10,976 | 9,277 | 5,942 |
| 1985 | 46,875 | 18,262 | 12,722 | 9,192 | 6,699 |
| 1990 | 41,887 | 18,590 | 12,289 | 5,618 | 5,390 |
| 1995 | 38,172 | 16,672 | 10,738 | 6,198 | 4,564 |
| 2000 | 33,930 | 15,483 | 7,998 | 5,960 | 4,489 |
| 2005 | 32,629 | 15,458 | 6,524 | 5,796 | 4,851 |
| 2006 | 34,935 | 18,687 | 6,080 | 5,050 | 5,118 |

^{1/} Exclude personnel afloat or temp. shore-based, include deployed for Operation Iraqi Freedom & Operation Enduring Freedom.

Source: U.S. Dept of Defense, Defense Manpower Data Center, Statistical Information Analysis Division, Historical Military Personnel and Active Duty Military Personnel by Service by Region/Country, Total DOD - Sept. 30 (annual).

Table 3.4-- DEPARTMENT OF DEFENSE PERSONNEL AND DEPENDENTS: 1990 TO 2005

[As of September 30. Includes personnel performing civil functions, primarily those associated with the Army Corps of Engineers. Excludes Coast Guard]

| Year | Active-duty shore-based military personnel 1/ | Dependents of active-duty military personnel 2/ | Direct-hire civilian personnel |
|------|--|---|--------------------------------------|
| 4000 | 44.00= | | 40.0== |
| 1990 | 41,887 | 51,727 | 19,857 |
| 1995 | 38,172 | 58,788 | 17,179 |
| 2000 | 33,930 | 50,804 | 16,723 |
| 2005 | 32,629 | 53,264 | 16,307 |
| | | | |

^{1/} Excludes Navy personnel afloat or temporary shore-based.

Source: U.S. Department of Defense, Defense Manpower Data Center, Directorate for Information, Operations and Reports, Statistical Information Analysis Division, *Department of Defense Selected Manpower Statistics* (annual); *Worldwide Manpower Distribution by Geographical Area*, September 30 (annual).

^{2/} Includes dependents of Hawaii residents stationed out of the State, if those dependents remained in Hawaii.

Table 3.5-- DEPARTMENT OF DEFENSE CIVILIAN PERSONNEL, BY SERVICE: 1982 TO 2005

[As of September 30. Includes personnel performing military functions, those activities associated with the uniformed services. Personnel are U.S. citizens and are direct-hires unless otherwise noted. Excludes civilian personnel of the Coast Guard]

| Year | All services | Army | Navy & Marine Corps | Air Force | Other defense activities |
|------|-----------------|-------|------------------------|-----------|--------------------------|
| 1985 | 21,259 | 5,300 | 13,213 | 2,626 | 120 |
| 1990 | 19,857 | 5,548 | 11,951 | 2,244 | 114 |
| 1995 | 17,179 | 4,820 | 10,014 | 1,323 | 1,022 |
| 2000 | 16,723 | 4,471 | 8,999 | 2,074 | 1,179 |
| 2005 | 16,307 | 4,320 | 9,075 | 1,980 | 932 |
| | | | | | |

Source: U.S. Department of Defense, Defense Manpower Data Center, Statistical Information Analysis Division (formerly the Directorate for Information Operations and Reports), *Atlas/Data Abstract for the US and Selected Areas* (annual), and *Ibid. Worldwide Manpower Distribution by Geographical Area* (annual).

Table 3.6-- ARMY AND AIR NATIONAL GUARD STRENGTH: 2000 TO 2004

[Strength as of September 30 for 2000 through 2002; June 30 for 2003 and 2004]

| Year | Total assigned strength | Army National Guard | Air National Guard |
|------|-------------------------|---------------------|--------------------|
| 2000 | 5,415 | 3,010 | 2,405 |
| 2001 | 5,383 | 2,978 | 2,405 |
| 2002 | 5,334 | 2,914 | 2,420 |
| 2003 | 5,233 | 3,009 | 2,224 |
| 2004 | 5,233 | 3,009 | 2,224 |
| | | | |

Source: Hawaii State Department of Defense, *Annual Report Fiscal Year* (annual), and for *Fiscal Year* 2004.

Table 3.7-- FEDERAL GOVERNMENT EMPLOYMENT, BY AGENCY: 2000 TO 2006

[Fiscal year ending September 30. Excludes the U.S. Postal Service and individual state totals exclude Federal Bureau of Investigation (FBI)]

| | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 |
|-------------------------|--------|--------|--------|--------|--------|--------|--------|
| TOTAL | 20,262 | 20,513 | 21,340 | 21,409 | 22,216 | 22,031 | 22,186 |
| Cabinet-level | 19,934 | 20,181 | 21,028 | 21,145 | 21,956 | 21,761 | 21,915 |
| Agriculture | 794 | 803 | 840 | 764 | 837 | 851 | 842 |
| Commerce | 264 | 281 | 283 | 296 | 328 | 348 | 379 |
| Defense | 16,451 | 16,453 | 17,013 | 15,969 | 16,587 | 16,485 | 16,716 |
| Justice | 333 | 500 | 561 | 313 | 300 | 281 | 295 |
| Labor | 28 | 27 | 30 | 30 | 31 | 26 | 25 |
| Energy | 3 | 3 | 3 | 2 | 3 | 3 | 2 |
| Health & Human Services | 21 | 28 | 99 | 22 | 25 | 26 | 22 |
| Homeland Security | 1/ | 1/ | 1/ | 1,957 | 2,038 | 1,946 | 1,868 |
| Trans. Security Admin. | 1/ | 1/ | 1/ | 1,157 | 1,268 | 1,188 | 1,117 |
| Housing & Urban Dev. | 27 | 25 | 26 | 27 | 25 | 28 | 28 |
| Interior | 493 | 515 | 532 | 560 | 573 | 594 | 565 |
| Nat'l Parks Service | 279 | 289 | 298 | 321 | 333 | 349 | 338 |
| State | 19 | 20 | 19 | 23 | 22 | 23 | 15 |
| Transportation | 537 | 537 | 641 | 418 | 405 | 375 | 363 |
| Treasury | 418 | 418 | 406 | 186 | 173 | 161 | 157 |
| Veterans Affairs | 546 | 571 | 575 | 578 | 609 | 614 | 638 |
| Independent agencies 2/ | | | | | | | |
| Large | 310 | 315 | 297 | 248 | 244 | 254 | 255 |
| Medium | 17 | 15 | 13 | 14 | 15 | 15 | 15 |
| Small | 1 | 2 | 2 | 2 | 1 | 1 | 1 |

^{1/} Agencies became part of the new Department of Homeland Security on November 25, 2002.

^{2/} As of September 30, 2006, Large Independent Agencies had employment worldwide of 159,501, Medium had 11,402, and Small had 1,507.

Source: U.S. Office of Personnel Management, FedScope http://www.fedscope.opm.gov/employment_access.asp accessed April 12, 2007.

4. Federal Government Property

The total acreage of the State of Hawaii is 4,105,600 acres and of that approximately 19.4 percent was owned by the federal government in 2004 – the most recent year for which the real property profile is available [Table 4.1]. In addition, it has been estimated that of the 61,303,258 square feet of building area occupied by federal agencies in 2005, nearly 98 percent were federal government owned. According to data from the U.S. Department of Defense, the military owned nearly 55 million square feet of the building in 2005 [Table 4.3], that accounted for 91.7 percent of the total federally owned building square footage.

Table 4.2 shows the presence of military installations in Hawaii relative to the United States by component and size. While Hawaii had 2.7 percent of all the installations in the United States in 2005, it had 8.0 percent of Marine Corps installations. When considering the size, based on a total plant replacement value of greater than or equal to \$1.616 billion designated as 'large' to less than \$862 million for 'small', and 'medium' being those installations between \$862 million and \$1.616 billion, Hawaii had 4.1 percent of the large installations, but 14.0 percent of the large Marine Corps' installations.

However, land ownership by the Department of Defense is smaller than that of other federal agencies. The six land-based national parks in Hawaii under the Department of the Interior have a total land area of about 252,000 acres with Hawaii Volcanoes National Park alone occupying 209,695 acres of land. As of September 30, 2005, Department of Defense owned 154,022 acres of land. Though data for 2005 are not available, total land with federal ownership in 2004 was 796,725.5 acres.

Recognizing that a significant portion of the inventory of military family housing in Hawaii, as well as other areas in the United States, has unsuccessfully competed for funding in recent budgets, the DOD sought an alternative. The Military Housing Privatization Initiative (MHPI) is a 50-year public-private partnership as authorized under the National Defense Authorization Act for Fiscal Year 1996 to facilitate upgrade and maintenance of the inventory of military housing units. There are total 16,396 units included in the projects. 47 percent of the units are in the Army, 8.3 percent in Air Force, and 44.7 percent in Navy and Marine. These units include renovation and new construction. Since January 2005, many of these units have been completed and the projects are still on-going.

Table 4.1-- REAL PROPERTY OWNED BY OR LEASED TO THE FEDERAL GOVERNMENT: 2002 TO 2005

[As of September 30]

| Subject | 2002 | 2003 | 2004 | 2005 |
|--|-------------|-------------|-------------|---------------|
| | | | | |
| Total number of buildings | 15,667 | 16,640 | (NA) | (NA) |
| Owned | 15,468 | 16,459 | 13,642 | (NA) |
| Leased | 199 | 181 | (NA) | (NA) |
| | | | | ., |
| Total building area (sq. ft.) | 79,001,619 | 86,478,316 | 75,838,083 | 1/ 61,303,258 |
| Owned | 78,224,966 | 85,728,813 | 74,590,794 | 59,967,355 |
| Leased | 776,653 | 749,503 | 1,247,289 | 1,335,903 |
| Total acres owned by the Federal Gov't | 672,805.6 | 671,579.8 | 796,725.5 | (NA) |
| Public domain 2/ | 267,944.5 | 270,011.1 | (NA) | (NA) |
| Acquired by other methods 3/ | 404,861.1 | 401,568.7 | (NA) | (NA) |
| | | | | |
| Acreage of the State of Hawaii | 4,105,600.0 | 4,105,600.0 | 4,105,600.0 | (NA) |
| Owned by the Federal Gov't (%) | 16.4 | 16.4 | 19.4 | (NA) |

NA Not available.

Source: U.S. General Services Administration, Federal Real Property Profile (annual), tables 10 and 16; Ibid. Annual Report 2004 Final, tables 10 and 16 and Ibid. Federal Real Property Council's FY 2005 Federal Real Property Report, Executive Summary Report: An Overview of the U.S. Federal Government's Real Property Assets (June 2006) table 1.

^{1/} DBEDT-corrected total. As published, total is less than sum of 'owned' and 'leased'

^{2/} Public Domain refers to land the Federal Government owned by virtue of its sovereignty. Public domain includes land that has never left Federal ownership, land acquired by the Federal Government in exchange for other public land, and land reverting to Federal ownership as the result of public land laws.

^{3/} Includes any land acquired by purchase, condemnation, donation, exchange, and other acquisition methods.

Table 4.2-- MILITARY INSTALLATIONS BY COMPONENT AND SIZE FOR HAWAII AND THE UNITED STATES: SEPTEMBER 30, 2005

| Location and component | Total | Large 1/ | Medium 2/ | Small 3/ | Other 4/ |
|---------------------------------|-------|----------|-----------|----------|----------|
| Hawaii | 77 | 4 | 3 | 65 | 5 |
| | | | | | |
| Army | 27 | 1 | 2 | 23 | 1 |
| Navy | 22 | 1 | 1 | 19 | 1 |
| Air Force | 21 | 1 | - | 17 | 3 |
| Marine Corps | 7 | 1 | - | 6 | - |
| | | | | | |
| United States | 2,888 | 98 | 90 | 2,338 | 362 |
| | | | | | |
| Army | 1,343 | 38 | 28 | 1,206 | 71 |
| Navy | 599 | 19 | 28 | 491 | 61 |
| Air Force | 857 | 33 | 28 | 574 | 222 |
| Marine Corps | 88 | 7 | 6 | 67 | 8 |
| Washington Headquarters Service | 1 | 1 | - | - | - |
| Hawaii as percent of the U.S. | 2.7 | 4.1 | 3.3 | 2.8 | 1.4 |
| | | | | | |
| Army | 2.0 | 2.6 | 7.1 | 1.9 | 1.4 |
| Navy | 3.7 | 5.3 | 3.6 | 3.9 | 1.6 |
| Air Force | 2.5 | 3.0 | 0.0 | 3.0 | 1.4 |
| Marine Corps | 8.0 | 14.3 | 0.0 | 9.0 | 0.0 |

^{1/} A large installation has a total plant replacement value (PRV) greater than or equal to \$1.616 billion.

^{2/} A medium installation has a total plant replacement value (PRV) less than \$1.616 billion and greater than or equal to \$862 million.

^{3/} A small installation has a total plant replacement value (PRV) less than \$862 million and greater than 0.

 $^{4/\,}$ Other Installation has a total plant replacement value (PRV) equal to zero - primarily land records.

Source: U.S. Department of Defense, Office of the Deputy Under Secretary of Defense (Installations & Environment), *Base Structure Report (A Summary of DoD's Real Property Inventory), Fiscal Year 2006 Baseline*, pp. DOD-22 and 25.

Table 4.3-- SELECTED CHARACTERISTICS OF MILITARY INSTALLATIONS: SEPTEMBER 30, 2005

| | Buildings Owned 1/ | | Acreage | | PRV 2/ |
|--|----------------------------------|--|--------------------------------------|-------------------------------------|-----------------------------------|
| Site | Number | Square feet | Total | Owned | (\$mil.) |
| Hawaii total | 10,245 | 54,982,393 | 213,777 | 154,022 | 27,025 |
| Army total Air Force total Marine Corps total Navy total | 1,460 1,429 1,995 5,371 | 13,490,977 7,473,429 9,952,967 24,081,209 | 168,949 3,969 10,987 29,872 | 117,091 3,070 5,759 29,187 | 8,903 3,025 3,269 11,833 |

^{1/} This report inventories 1 building leased for 637 square feet at Army Active Waianae.

Source: U.S. Department of Defense, Office of the Deputy Under Secretary of Defense (Installations & Environment), *Base* Structure Report (A Summary of DoD's Real Property Inventory) Fiscal Year 2006 Baseline.

Table 4.4-- MILITARY HOUSING PRIVATIZATION INITIATIVE PROJECTS: JANUARY 2005

[Numbers of units are approximate. The MHPI is a 50-year public-private partnership as authorized under the National Defense Authorization Act for Fiscal Year 1996 to facilitate upgrade and maintenance Of the inventory of military housing units]

| Component, location and condition | Number of dwelling units |
|---|--------------------------|
| Total dwelling units participating | 16,396 |
| Army - Residential Communities Initiative Air Force | 7,704 1,356 |
| Navy/Marine - Public-private partnership | 7,336 |

Source: Building Industry Association of Hawaii "Military Housing Privatization Initiative in Hawaii" Forum Presentation, June 18, 2003.

^{2/} PRV or plant replacement value represents the reported cost of replacing the facility and its supporting using today's construction cost (labor and material) and standards (methodologies and codes).

5. Conclusion

The Federal government plays an important role in Hawaii's economy. From a cash flow point of view, the federal government is the second largest industry in Hawaii with Tourism being the largest in the state. Since tourism is not defined as an industry in the North American Industry Classification System (NAICS), the U.S. Bureau of Economic Analysis does not include tourism as an industry when reporting data on Gross Domestic Product. The role of tourism in the economy is calculated through the Travel and Tourism Satellite Account. DBEDT's Hawaii Travel and Tourism Satellite Account showed that Hawaii's tourism industry contributed about 23 percent of Hawaii's GSP in 2005.

Using National Income and Product Accounting principles, the values of homes occupied by home owners are included in the real estate, rental and leasing sector although there are no cash flow transactions involved. The GSP values of homes of homeowners are calculated based on the rental values of similar homes for the year. With about 59.7 percent of home ownership in Hawaii in 2005, the GSP value of homes occupied by owners was large enough to make it the largest industry in Hawaii. The real estate sector was also the largest industry in the United States in 2005.

Federal government activity in Hawaii directly contributed 13.4 percent of Hawaii's total Gross State Product, 14.2 percent of Hawaii's resident population, and 12.4 percent of total wage and salary jobs in 2005. If indirect and induced impacts are included, Federal government is estimated to contribute 18 percent of Hawaii's GSP and 23 percent of Hawaii's total wage and salary jobs.