

Section 9

SOCIAL INSURANCE AND WELFARE SERVICES

This section presents data related to governmental programs for old-age, survivors, disability and health insurance; public employees retirement; unemployment insurance; aid to the needy; and maternal, child, and other welfare services. Also included here are selected statistics on private charity and welfare programs.

Total public welfare costs reached \$245 million in fiscal 1979, compared with \$36 million a decade earlier. About 59 percent of the 1979 total came from State funds and the remainder from the Federal government. The monthly average number of persons served by major welfare programs in 1979 was 72,928, or 8.1 percent of the resident population of the State at the beginning of the year. Two-thirds of all public assistance payments and one-half of all recipient cases were accounted for by aid to families with dependent children. About 6.6 percent of all welfare cases receiving financial assistance early in 1980 were recent migrants to Hawaii. The average monthly payment per case for public assistance was \$335, almost twice as much as in 1970. Participation in the food stamp program included 34,000 households and 90,000 persons. Among workers receiving unemployment compensation in 1979, weekly benefits averaged \$93. Almost 106,000 Hawaii residents were receiving Social Security benefits as of the end of 1978, and about 67,000 were enrolled for Medicare. There were also 11,382 State and County government pensioners in 1979, with annual benefits in excess of \$74 million. The Aloha United Way reported agency allocations of \$7.0 million on Oahu and \$1.2 million on the Neighbor Islands in 1979.

Major data sources include reports and records of the U.S. Department of Health, Education, and Welfare, the Hawaii State Department of Social Services and Housing, the Hawaii State Department of Labor and Industrial Relations, the Hawaii State Employees' Retirement System, and the Aloha United Way. Historical Statistics of Hawaii, Section 8, contains data for earlier years. Section 11 of the Statistical Abstract of the United States: 1979 presents comparable Mainland data.

Table 186.-- SOCIAL WELFARE COSTS: 1969 TO 1979

(In thousands of dollars. For years ended June 30.)

| Year ended June 30 | Total cost | By source of funds | | By expenditure category | | | |
|-----------------------|---------------|-----------------------|---------|----------------------------|---------------------|-------------------|----------------------------|
| | | Federal | State | Admin- istra- tion | Medical payments | Money payments | Social service costs |
| 1969 | 35,706 | 15,167 | 20,539 | 3,272 | 12,948 | 19,486 | - |
| 1970 | 46,566 | 20,396 | 26,170 | 3,730 | 16,421 | 26,415 | - |
| 1971 | 67,645 | 27,769 | 39,876 | 5,483 | 23,926 | 38,236 | - |
| 1972 | 94,212 | 38,143 | 56,069 | 6,324 | 34,278 | 53,610 | - |
| 1973 | 107,237 | 43,107 | 64,130 | 6,757 | 35,542 | 64,180 | 758 |
| 1974 | 111,627 | 45,782 | 65,845 | 7,933 | 39,096 | 63,131 | 1,467 |
| 1975 | 121,643 | 47,163 | 74,479 | 8,262 | 41,158 | 70,622 | 1,601 |
| 1976 | 168,440 | 67,629 | 100,811 | 10,701 | 60,685 | 87,956 | 9,098 |
| 1977 | 194,203 | 79,151 | 115,052 | 13,505 | 69,677 | 100,322 | 10,699 |
| 1978 | 230,111 | 93,490 | 136,621 | 14,206 | 93,399 | 111,275 | 11,231 |
| 1979 | 244,898 | 101,411 | 143,487 | 15,250 | 104,694 | 113,854 | 11,100 |

Source: Hawaii State Department of Social Services and Housing, records.

Table 187.-- PERSONS SERVED AND AVERAGE PAYMENTS, FOR PROGRAMS ADMINISTERED BY THE HAWAII STATE DEPARTMENT OF SOCIAL SERVICES AND HOUSING: 1969 TO 1979, MONTHLY AVERAGES

| Year ended June 30 | Major programs <u>1/</u> | | Service cases <u>2/</u> | Medical payments <u>3/</u> | | Average money payments <u>4/</u> (dollars) | |
|-----------------------|--------------------------|-------------|-------------------------|----------------------------|-------------|-----------------------------------------------|----------------|
| | Recipients | Individuals | | Cases | Individuals | Per case | Per individual |
| 1969 | 11,013 | 28,845 | 926 | 2,492 | 2,700 | 147.86 | 56.45 |
| 1970 | 12,940 | 34,320 | 900 | 2,942 | 3,370 | 170.17 | 64.14 |
| 1971 | 16,467 | 44,897 | 743 | 4,073 | 4,496 | 198.20 | 72.69 |
| 1972 | 20,627 | 57,462 | 1,767 | 4,068 | 5,672 | 220.79 | 79.26 |
| 1973 | 24,400 | 66,535 | 7,833 | 3,040 | 4,612 | 227.11 | 82.30 |
| 1974 | 21,713 | 63,807 | 7,242 | 5,653 | 6,912 | 237.54 | 85.10 |
| 1975 | 20,850 | 59,911 | 7,777 | 8,212 | 8,963 | 275.20 | 95.77 |
| 1976 | 24,438 | 67,594 | 9,067 | 10,825 | 11,675 | 295.17 | 106.72 |
| 1977 | 36,534 | 81,938 | 12,610 | 12,303 | 13,329 | 307.76 | 114.52 |
| 1978 | 28,575 | 75,485 | 26,400 | 14,381 | 15,572 | 321.63 | 121.75 |
| 1979 | 27,399 | 72,928 | 25,358 | 13,796 | 14,890 | 334.90 | 150.99 |

1/ Old age assistance, aid to disabled, aid to families with dependent children, AFDC unemployed parents, AFDC foster care, child welfare foster care, and general assistance. Old age assistance, aid to the blind and aid to disabled assisted through the Federal Social Security Administration with State supplements excluded beginning January 1, 1974.

2/ Data for 1976 and 1977 are quarterly averages.

3/ Ineligible for money assistance, receiving medical payment only.

4/ Gross obligation basis.

Source: Hawaii State Department of Social Services and Housing, records.

Table 188.-- PUBLIC ASSISTANCE PAYMENTS AND RECIPIENTS: 1978 AND 1979

(Years ended June 30)

| Program | Total payments (\$1,000) | | Recipient cases (monthly average) | | Average monthly payment (dollars) | |
|-----------------------------------------------|-----------------------------|---------|--------------------------------------|--------|--------------------------------------|------|
| | 1978 | 1979 | 1978 | 1979 | 1978 | 1979 |
| All programs | 127,375 | 128,150 | 36,792 | 36,623 | 289 | 291 |
| Old age assistance 1/ . | 8,230 | 8,382 | 5,250 | 5,601 | 131 | 124 |
| Aid to the blind 1/ ... | 299 | 332 | 135 | 153 | 175 | 180 |
| Aid to disabled 1/ | 9,894 | 10,502 | 4,536 | 5,179 | 162 | 168 |
| Aid to families with dependent children 2/ | 81,905 | 87,627 | 18,117 | 18,783 | 376 | 388 |
| Child welfare foster care | 1,147 | 1,041 | 615 | 580 | 155 | 150 |
| General assistance | 25,900 | 20,266 | 8,139 | 6,327 | 265 | 266 |

1/ Assisted through the Federal Social Security Administration, with State supplements (Supplementary Security Payments) included.

2/ Includes AFDC unemployed parent and AFDC foster care.

Source: Hawaii State Department of Social Services and Housing, records.

Table 189.-- FOOD STAMPS: 1978 AND 1979

(Years ended June 30.)

| Subject | 1978 | 1979 |
|-----------------------------------------------------------|--------|--------|
| Participation in food stamp program (monthly averages) | | |
| Households, total participating | 34,537 | 33,851 |
| Public assistance recipients | 23,490 | 22,768 |
| Other participants <u>1/</u> | 11,047 | 11,083 |
| Persons, total participating | 93,261 | 90,443 |
| Public assistance recipients | 64,971 | 63,144 |
| Other participants <u>1/</u> | 28,290 | 27,299 |
| Food stamp purchase amount and bonus (\$1,000) | | |
| Total value of food stamps to recipients ... | 65,596 | 52,807 |
| Purchase (amount paid for by recipients) <u>2/</u> .. | 31,605 | 15,567 |
| Bonus or free coupons given to recipients <u>2/</u> | 33,991 | 37,240 |

1/ Not receiving public assistance (food stamp only).

2/ Purchase requirement discontinued effective January 1979.

Source: Hawaii State Department of Social Services and Housing, records.

Table 190.-- MIGRATION STATUS OF PUBLIC WELFARE RECIPIENTS: APRIL 1980

(This table reflects the April 1980 status of in-migrants receiving financial assistance, medicaid and food stamps. Within the financial assistance category are 1,913 children living with non-needy caretakers and within the medicaid category are 2,068 converted aged, blind and disabled cases.)

| Place of birth or last previous residence | Number of welfare cases <u>1/</u> | | | | Amount of monthly financial assistance (\$1,000) | |
|-------------------------------------------|-----------------------------------|------------------------|----------|------------------|--------------------------------------------------|------------------------|
| | Receiving financial assistance | | Medicaid | Food stamps only | All recipients | In Hawaii under 1 year |
| | Total | In Hawaii under 1 year | | | | |
| Total | 26,550 | - | 15,679 | 15,189 | 14,732 | 567 |
| Born in Hawaii | 15,315 | - | 6,978 | 5,821 | 5,069 | - |
| Born elsewhere | 9,663 | 1,740 | 6,891 | 8,873 | 3,044 | 567 |
| Mainland | 5,518 | 774 | 1,517 | 5,993 | 1,760 | 245 |
| Samoa | 1,305 | 99 | 368 | 358 | 497 | 33 |
| Philippines | 730 | 23 | 2,655 | 1,391 | 150 | 5 |
| Orient <u>2/</u> | 431 | 10 | 2,000 | 738 | 100 | 2 |
| Southeast Asia <u>3/</u> | 1,278 | 793 | 87 | 32 | 413 | 267 |
| Other <u>4/</u> | 401 | 41 | 264 | 361 | 129 | 13 |
| Unknown | 1,572 | - | 1,810 | 495 | 447 | - |

1/ The number of individuals (rather than cases) was 66,226 receiving financial assistance, 18,983 receiving medical assistance only, and 37,556 enrolled in the food stamp only program. Data include Aid to Families with Dependent Children, Unemployed Father, General Assistance, and Aged, Blind, Disabled Supplement, but exclude foster care.

2/ China, Japan, and Korea.

3/ Vietnam, Cambodia, and Laos.

4/ South Pacific Islands, Canada, Europe, etc.

Source: Hawaii State Department of Social Services and Housing, records.

Table 191.-- SOCIAL SECURITY RECIPIENTS AND BENEFITS: 1970 TO 1978

| Year | Number of recipients at end of year | Monthly amount payable at end of year | | Total amount paid during year ^{1/} (\$1,000) |
|------------|-------------------------------------|---------------------------------------|-------------------------|-------------------------------------------------------|
| | | Total (\$1,000) | Per recipient (dollars) | |
| 1970 | 66,488 | 6,437 | 96.81 | 77,593 |
| 1971 | 70,912 | 7,666 | 108.11 | 92,440 |
| 1972 | 76,413 | 10,141 | 132.71 | 107,125 |
| 1973 | 82,224 | 11,202 | 136.24 | 134,198 |
| 1974 | 87,141 | 13,433 | 154.15 | 155,178 |
| 1975 | 91,731 | 15,629 | 170.38 | 181,775 |
| 1976 | 96,230 | 17,894 | 185.95 | 210,423 |
| 1977 | 101,911 | 20,669 | 202.81 | 241,814 |
| 1978 | 105,988 | 23,464 | 221.38 | 273,564 |

^{1/} Includes also retroactive benefits and lump-sum death payments.
Source follows next table.

Table 192.-- MEDICARE ENROLLMENT AND REIMBURSEMENT: 1978

| Coverage | Enrollment, July 1, 1978 | | Reimbursement, 1978 (\$1,000) | |
|----------------------------|--------------------------|----------------------------|-------------------------------|----------------------------|
| | Age 65 and over | Disabled and renal disease | Age 65 and over | Disabled and renal disease |
| Hospital and/or medical .. | 66,837 | 6,805 | 53,387 | 9,453 |
| Hospital only | 65,177 | 6,805 | 35,665 | 4,763 |
| Medical only | 64,616 | 6,177 | 17,722 | 4,691 |

Source: U.S. Department of Health, Education and Welfare, Health Care Financing Administration, Office of Research Demonstrations and Statistics, records.

Table 193.-- UNEMPLOYMENT INSURANCE: 1970 TO 1980

| Calendar year | Covered employment | | Insured unemployment | | Average weekly total wages (dollars) |
|---------------|-----------------------------|---------------------------|----------------------|-------------------------------------|--------------------------------------|
| | Total | Percent of total jobcount | Total | Percent of total unemployment | |
| 1970 ... | 302,388 | 91 | 7,369 | 46 | 131.87 |
| 1971 ... | 309,901 | 91 | 12,315 | 53 | 135.38 |
| 1972 ... | 321,751 | 92 | 14,485 | 54 | 141.92 |
| 1973 ... | 335,615 | 92 | 12,107 | 46 | 151.17 |
| 1974 ... | 342,615 | 91 | 13,900 | 47 | 162.25 |
| 1975 ... | 350,481 | 92 | 18,779 | 59 | 174.42 |
| 1976 ... | 357,770 | 92 | 21,480 | 55 | 183.87 |
| 1977 ... | 367,518 | 92 | 16,438 | 55 | 192.29 |
| 1978 ... | 384,214 | 92 | 11,287 | 36 | 207.98 |
| 1979 ... | (NA) | (NA) | 10,381 | 42 | (NA) |
| 1980 ... | (NA) | (NA) | (NA) | (NA) | (NA) |
| | Gross benefits 1/ (\$1,000) | Weekly benefits 1/ | | Average benefit duration 1/ (weeks) | Exhaustion rate 1/ (percent) |
| | | Maximum (dollars) | Average (dollars) | | |
| 1970 ... | 20,655 | 79 | 58.15 | 15.0 | 21.3 |
| 1971 ... | 35,390 | 86 | 63.38 | 18.3 | 33.8 |
| 1972 ... | 37,865 | 90 | 65.57 | 19.9 | 41.7 |
| 1973 ... | 37,014 | 93 | 67.57 | 16.0 | 30.2 |
| 1974 ... | 45,208 | 98 | 71.86 | 16.2 | 35.3 |
| 1975 ... | 58,942 | 104 | 76.34 | 16.4 | 34.1 |
| 1976 ... | 71,574 | 112 | 83.84 | 18.9 | 48.4 |
| 1977 ... | 55,823 | 120 | 88.68 | 16.4 | 36.0 |
| 1978 ... | 45,653 | 126 | 91.25 | 16.2 | 34.1 |
| 1979 ... | 39,864 | 134 | 93.07 | 13.5 | 23.1 |
| 1980 ... | (NA) | 144 | (NA) | (NA) | (NA) |

NA Not available.

1/ Regular benefits only. Excludes extended benefits.

Source: Hawaii State Department of Labor and Industrial Relations, Unemployment Insurance Fact Book (May 1980), pp. 17, 19, 25, 37, 43, and 45.

Table 194.-- HAWAII STATE EMPLOYEES' RETIREMENT SYSTEM: 1970 TO 1979

| Year | Member- ship, March 31 | Pen- sioners, March 31 | Assets, 1/ June 30 ⁻ (dollars) | Total benefits paid 2/ (dollars) | Average monthly pension 2/ (dollars) | Adminis- tration expenses 2/ (dollars) |
|---------|------------------------------|------------------------------|-------------------------------------------------|-------------------------------------------|-----------------------------------------------|-------------------------------------------------|
| 1970 .. | 38,912 | 5,641 | 388,561,206 | 22,822,059 | 216 | 337,002 |
| 1971 .. | 42,262 | 6,069 | 435,463,758 | 25,665,295 | 231 | 418,754 |
| 1972 .. | 43,736 | 6,667 | 489,436,678 | 31,359,208 | 247 | 478,522 |
| 1973 .. | 44,471 | 7,343 | 545,465,277 | 37,601,889 | 262 | 425,864 |
| 1974 .. | 43,371 | 7,971 | 611,675,571 | 41,130,325 | 271 | 487,504 |
| 1975 .. | 44,363 | 8,600 | 683,305,413 | 46,782,477 | 297 | 563,513 |
| 1976 .. | 45,256 | 9,263 | 773,878,470 | 53,625,776 | 313 | 631,714 |
| 1977 .. | 46,371 | 10,099 | 886,596,717 | 59,158,256 | 330 | 725,621 |
| 1978 .. | 47,273 | 10,772 | 1,007,744,828 | 61,211,832 | 347 | 775,393 |
| 1979 .. | 47,476 | 11,382 | 1,144,077,004 | 74,119,689 | 352 | 823,891 |

1/ Book value.

2/ Year ended June 30. Data on total benefits paid exclude pensioners' bonus and social security.

Source: Employees' Retirement System of the State of Hawaii, 54th Annual Report, June 30, 1979, pp. 19 and 34, and records.

Table 195.-- UNITED WAY REVENUES AND OUTLAYS, BY ISLAND:
1969 TO 1979

(In dollars)

| Year | Four island total | Oahu <u>1/</u> | Hawaii <u>2/</u> | Kauai <u>3/</u> | Maui <u>4/</u> |
|--------------------------------|-------------------|----------------|------------------|-----------------|----------------|
| TOTAL REVENUES | | | | | |
| 1969 | 4,592,689 | 3,975,406 | 361,615 | 114,353 | 141,315 |
| 1970 | 5,040,081 | 4,377,883 | 366,260 | 123,584 | 172,354 |
| 1971 | 5,440,190 | 4,714,072 | 382,072 | 181,904 | 162,142 |
| 1972 | 5,524,611 | 4,749,399 | 405,716 | 181,418 | 188,078 |
| 1973 | 5,661,923 | 4,829,529 | 435,306 | 178,311 | 218,777 |
| 1974 | 6,134,664 | 5,257,649 | 445,263 | 180,480 | 251,272 |
| 1975 | 6,681,451 | 5,666,282 | 465,817 | 193,268 | 356,084 |
| 1976 | 7,321,190 | 6,204,303 | 507,442 | 207,096 | 402,349 |
| 1977 | 7,847,055 | 6,617,452 | 545,430 | 224,099 | 460,074 |
| 1978 | 8,418,900 | 7,149,078 | 564,578 | 228,440 | 476,804 |
| 1979 | 8,993,375 | 7,624,588 | 590,582 | 247,666 | 530,539 |
| CONTRIBUTIONS <u>5/</u> | | | | | |
| 1969 | 4,640,239 | 4,036,075 | 353,602 | 111,681 | 138,881 |
| 1970 | 5,163,319 | 4,507,229 | 362,623 | 123,517 | 169,950 |
| 1971 | 5,583,189 | 4,862,764 | 376,657 | 181,626 | 162,142 |
| 1972 | 5,775,895 | 5,007,611 | 400,690 | 179,958 | 187,636 |
| 1973 | 5,891,918 | 5,076,425 | 420,818 | 176,265 | 218,410 |
| 1974 | 6,394,049 | 5,528,287 | 438,599 | 178,229 | 248,934 |
| 1975 | 6,519,877 | 5,518,832 | 457,816 | 190,863 | 352,366 |
| 1976 | 7,151,587 | 6,052,054 | 498,166 | 204,632 | 396,735 |
| 1977 | 7,699,256 | 6,487,420 | 535,796 | 221,778 | 454,262 |
| 1978 | 8,142,554 | 6,893,082 | 553,107 | 225,891 | 470,474 |
| 1979 | 8,852,477 | 7,510,568 | 577,408 | 244,867 | 519,634 |

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Table 195.-- UNITED WAY REVENUES AND OUTLAYS, BY ISLAND:
1969 TO 1979 -- Con.

(In dollars)

| Year | Four island total | Oahu <u>1/</u> | Hawaii <u>2/</u> | Kauai <u>3/</u> | Maui <u>4/</u> |
|---------------------------|-------------------|----------------|------------------|-----------------|----------------|
| TOTAL OUTLAYS | | | | | |
| 1969 | 4,491,338 | 3,892,922 | 361,826 | 117,076 | 119,514 |
| 1970 | 4,976,724 | 4,277,561 | 349,161 | 129,464 | 220,538 |
| 1971 | 5,372,530 | 4,615,511 | 372,969 | 164,110 | 219,940 |
| 1972 | 5,470,845 | 4,682,606 | 403,301 | 191,085 | 193,853 |
| 1973 | 5,608,635 | 4,805,589 | 406,919 | 190,178 | 205,949 |
| 1974 | 6,032,973 | 5,187,501 | 419,258 | 183,041 | 243,173 |
| 1975 | 6,791,825 | 5,827,974 | 452,074 | 192,393 | 319,384 |
| 1976 | 7,274,522 | 6,184,064 | 478,389 | 201,215 | 210,854 |
| 1977 | 7,704,657 | 6,514,799 | 522,213 | 219,243 | 448,402 |
| 1978 | 8,218,882 | 6,953,222 | 557,735 | 225,411 | 482,514 |
| 1979 | 8,920,736 | 7,563,216 | 600,905 | 240,823 | 515,792 |
| AGENCY ALLOCATIONS | | | | | |
| 1969 | 4,114,298 | 3,605,892 | 303,200 | 105,053 | 100,153 |
| 1970 | 4,585,471 | 3,963,195 | 312,622 | 112,987 | 196,667 |
| 1971 | 4,938,840 | 4,265,374 | 331,480 | 144,058 | 197,928 |
| 1972 | 5,013,397 | 4,308,488 | 361,425 | 171,964 | 171,520 |
| 1973 | 5,128,529 | 4,412,466 | 362,406 | 171,330 | 182,327 |
| 1974 | 5,524,861 | 4,774,390 | 370,255 | 167,875 | 212,341 |
| 1975 | 5,992,669 | 5,138,244 | 396,814 | 176,150 | 281,461 |
| 1976 | 6,537,840 | 5,576,158 | 417,430 | 184,140 | 360,112 |
| 1977 | 7,007,059 | 5,950,252 | 459,619 | 201,082 | 396,106 |
| 1978 | 7,520,694 | 6,405,377 | 485,869 | 206,748 | 422,700 |
| 1979 | 8,199,320 | 6,972,047 | 523,759 | 221,000 | 482,514 |

1/ Aloha United Fund, 1969-1973; Aloha United Way, 1974 to present.

2/ Hawaii Island United Fund, Inc., 1969-1973; Hawaii Island United Way, Inc., 1974 to present.

3/ Kauai Community Chest, Inc., 1969; Kauai United Fund, Inc., 1970-1974; United Way of Kauai, 1975 to present.

4/ Maui United Fund, 1969-1973; Maui United Way, 1974 to present.

5/ Before adjustment for uncollectibles for Oahu, Kauai and Maui.

Source: Aloha United Way, Annual Report, 1969-1979; Hawaii United Way, Inc., Financial Statements (annual); United Way of Kauai and Maui United Way, records.