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June 14, 2007

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FINAL ENVIRONMENTAL ASSESSMENT/FINDING OF NO SIGNIFICANT IMPACT QUEEN KA'AHUMANU HIGHWAY WATERLINE CROSSING SOUTH KOHALA DISTRICT, COUNTY OF HAWAI‘I

The County of Hawai $i$, Department of Water Supply (DWS), has reviewed the comments received during the public review period, which began on May 8,2007 . Based on our review, we have affirmed our determination that this project will not have significant environmental effects. Consequently, we have issued a Finding of No Significant Impact (FONSI). Please publish this notice in the next available OEQC Environmental Notice.

We have enclosed a completed OEQC Publication Form, four copies of the Final Environmental Assessment (FEA), and the project summary on disk. If you have any questions or would like additional information, please call Planning Solutions, Inc., the consultant, at $808-550-4483$, and speak with Ms. Melissa White.

KYI:dms
Enclosures:
(1) Draft EA, 4 copies

(2) OEQC Publication Form
(3) Electronic version of Project Summary on disk
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# Final Environmental Assessment \& Finding of No Significant Impact 

Queen KA‘ahumanu Highway Waterline Crossing

Prepared For: Department of Water Supply County of Hawai'i

Prepared by:


## PROJECT SUMMARY

| Project: | Queen Ka'ahumanu Highway Waterline Crossing |
| :---: | :---: |
| Applicant/Approving Agency | Department of Water Supply (DWS) <br> County of Hawal ${ }^{4}$ <br> Contact: Milton Pavao (808-961-8050) <br> 345 Keküanaō'a Street., Suite 20, Hilo, HI 96720 |
| Location | South Kohala District; Island of Hawai ${ }^{\text {i }}$ |
| Tax Map Key | None (State Highway Right-of-Way) |
| Parcel Area | Not Applicable |
| Project Site Area | 0.246 acres |
| State Land Use District | Agriculture |
| County Zoning | Road (surrounded by Ag-5) |
| Proposed Action | The project involves the installation of a new 20 -inch waterline to connect Mauna Lani Resort area to the existing DWS Lālāmilo water system. The new waterline would connect existing waterlines on either side of the highway with one another. The highway crossing would occur within an existing DWS utility corridor that includes an existing 18 -inch waterline. The waterline crossing is being installed in accordance with an agreement between DWS, Mauna Lani Service, Inc., and Mauna Kea Properties, Inc. to provide necessary potable water infrastructure to the area. All funding is being provided by the developer. |
| Associated Actions Requiring Environmental Assessment | Proposed use of State land. |
| Consultation | DWS consulted the Office of Environmental Quality Control and the Department of Transportation during preparation of this document. In addition, the parties listed in Table 7.1 were sent copies of the Draft EA for review and comment. |
| Required Permits and Approvals | - Construction Permit, State Highway Division |
| Determination | Finding of No Significant Impact |
| Consultant | Planning Solutions, Inc. <br> 210 Ward Avenue, Suite 330 Honolulu, HI 96814 <br> Contact: Perry White (808)-550-4483 |

## TABLE OF CONTENTS

1.0 PURPOSE \& NEED ..... 1-1
1.1 Introduction ..... 1-1
1.2 Purpose and Need for the Project ..... 1-1
1.3 Organization of the Environmental Assessment ..... 1-1
2.0 PROPOSED ACTION \& ALTERNATIVES CONSIDERED ..... 2-5
2.1 Description of the Proposed Action ..... 2-5
2.1.1 Construction Activities ..... 2-5
2.1.2 Operation \& Maintenance ..... $2 \cdot 5$
2.1.3 Construction Schedule ..... 2-9
2.1.4 Project Costs ..... 2-9
2.2 Framework For Consideration of Alternatives ..... 2-9
2.3 Alternatives Addressed in Detall in the EA ..... 2-10
2.3.1 Proposed Action ..... 2-10
2.3.2 No Action Alternative ..... 2-10
2.4 Alternatives Eliminated from Detalled Analysis ..... 2-10
2.4.1 Different Size Waterline ..... 2-10
2.4.2 Alternate Construction Method: Tunneling ..... 2-10
2.4.3 Delayed Action ..... 2-11
3.0 EXISTING ENVIRONMENT \& PROBABLE IMPACTS ..... 3-1
3.1 GEOLOGY ..... 3-1
3.1.1 Existing Conditions ..... 3-1
3.1.2 Probable Impacts ..... 3-1
3.2 TOPOGRAPHY AND SOLLS ..... 3-1
3.2.1 Existing Conditions ..... 3-1
3.2.2 Probable Impacts ..... 3-1
3.3 Hydrology ..... 3-1
3.3.1 Existing Conditions ..... 3-1
3.3.1.1 Surface Water ..... 3-1
3.3.1.2 Groundwater ..... 3-2
3.3.2 Probable Impacts ..... 3-2
3.3.2.1 Surface Water ..... 3-2
3.3.2.2 Groundwater ..... 3-2
3.4 Climate and Air Quality ..... $3-2$
3.4.1 Existing Conditions ..... 3-2
3.4.2 Probable Impacts ..... 3-3
3.4.2.1 Construction Phase ..... -3
3.4.2.2 Operational Phase ..... 3-3
3.5 Terrestrial Flora and Fauna ..... 3-4
3.5.1 Existing Conditions ..... 3-4
3.5.2 Probable impacts \& Mitigation Measures .....  4
3.6 AQUATIC Biota ..... 3
3.6.1 Existing Conditions ..... 3-4
3.6.2 Probable Impacts ..... 3-4
3.7 NOISE ..... -4
3.7.1 Existing Conditions ..... -4
3.7.2 Probable Impacts \& Mitigation Measures ..... 3-4
3.7.2.1 Environmental Noise Guidelines, Standards, and Criteria ..... $3-4$
3.7.2.2 Construction Phase Impacts ..... 3-4
3.7.2.3 Operational Phase Noise Impacts ..... 3-5
3.8 Archaeological, Historic and Cultural Features ..... 3-6
3.8.1 Existing Conditions ..... 3-6
3.8.2 Probable Impacts \& Mitigation Measures ..... $3-7$
3.9 Natural Hazard Risks ..... 3-7

Table of Contents
3.9.1 Existing Conditions ..... $3-7$
3.9.1.1 Volcanic Hazards ..... 3-7
3.9.1.2 Seismic Hazards ..... 3-7
3.9.1.3 Flood and Tsunami Hazards ..... 3-9
3.9.2 Probable Impacts ..... 3-9
3.9.2.1 Lava Flows ..... 3-9
3.9.2.2 Earthquakes ..... 3-9
3.9.2.3 Flooding from Streams or Tsunami ..... 3-9
3.10Scenic and Recreational Resources ..... 3-9
3.10.1 Existing Conditions ..... 3-9
3.10.2 Probable Impacts \& Mitigation Measures ..... 3-10
3.11TRaffic ..... 3-10
3.11.1 Existing Conditions ..... 3-10
3.11.2 Probable Impacts \& Mitigation Measures ..... 3-10
3.12Land Use \& SocioEconomic Environment ..... 3-11
3.12.1 Existing Conditions ..... 3-11
3.12.2 Probable Impacts ..... 3-12
4.0 RELATIONSHIPS TO RELEVANT PLANS, POLICIES \& CONTROLS ..... 4-1
4.1 County and State Regulations ..... 4-1
4.1.1 County of Hawai'; General Plan. ..... 4-1
4.1.1.1 Applicable Goals, Policies, and Recommended Actions. ..... 4-1
4.1.1.2 Conformance with the 2005 Hawai ' $i$ County General Plan. ..... 4-1
4.1.2 County of Hawai ${ }^{-1}$ Zoning Ordinance ..... 4-1
4.1.3 County of Hawai'i Special Management Area ..... 4-2
4.1.4 State of Hawat'i Land Use ..... 4-2
4.2 Federal Regulations ..... 4-5
4.2.1 Archeological and Historic Preservation Acts. ..... 4-5
4.2.2 Clean Air Act (42 U.S.C. § 7506 (c) ) ..... 4-5
4.2.3 Coastal Zone Management Act (16 U.S.C. § 1456 (c) (1)) ..... $4-5$
4.2.4 Endangered Species Act (16 U.S.C. $1536(\mathrm{a})$ (2) and (4)) ..... 4-6
4.2.5 Floodplain Management (42 U.S.C. § 4321) ..... 4-6
4.2.6 Safe Drinking Water Act (42 U.S.C. § 300h-3(e)) ..... 4-6
5.0 DETERMINATION ..... 5-1
5.1 Significance Criteria ..... 5-1
5.2 FINDINGS ..... 5-1
5.2.1 Irrevocable Loss or Destruction of Valuable Resource. ..... 5-1
5.2.2 Curtails Beneficial Uses ..... 5-2
5.2.3 Conflicts with Long-Term Environmental Policies or Goals ..... 5-2
5.2.4 Substantially Affects Economic or Social Welfare ..... 5-2
5.2.5 Public Health Effects ..... 5-2
5.2.6 Produce Substantial Secondary Impacts ..... 5-2
5.2.7 Substantially Degrade Environmental Quality ..... 5-2
5.2.8 Cumulative Effects or Commitment to a Larger Action ..... 5-2
5.2.9 Affects on Rare, Threatened, or Endangered Species ..... 5-2
5.2.10 Affects Air or Water Quality or Ambient Noise Levels ..... 5-2
5.2.11 Environmentally Sensitive Areas ..... 5-3
5.2.12 Affects Scenic Vistas and Viewplanes ..... 5-3
5.2.13 Requires Substantial Energy Consumption ..... 5-3
5.3 DETERMRNATON ..... 5-3
6.0 BIBLIOGRAPHY ..... 6-1
7.0 PARTIES CONSULTED ..... $7-1$
7.1 Draft EA Distribution ..... 7-1
7.2 COMMENTS \& Responses on The Draft EA ..... 7.2

## LIST OF FIGURES

Figure 1.1 Location Map ..... $1-2$
Figure 1.2 Relationship to Existing Facilities ..... 1-3
Figure 2.1. Site Plan ..... 2-6
Figure 2.2. Waterline Crossing Profile ..... 2-7
Figure 2.3. View of Waterline Crossing Route. ..... 2-8
Figure 3.1 Earthouakes on and Near the Island of Hawail'I, 1962-1985 ..... 3-8
Figure 3.2 Generalized Locations of Damaging Earthouakes of Magntude 6 or Greater on the ISLAND OF Hawali: 1868-1997 ..... 3-9
Figure 4.1. County of Hawar' Special Management Area ..... 4-3
Figure 4.2. State Land Use Districts ..... 4-4
LIST OF TABLES
Table 2.1. Preliminary Project Schedule ..... 2-9
Table 2.2 Preliminary Promect Costs ..... 2-9
Table 3.1. Maximum Permissible Sounds Levels in dBA (HAR §11-46). ..... 3-6
Table 3,2 Damaging Earthquakes of Magnitude 6 Or Greater Since 1868 on the Island of Hawai! ..... 3-8
Table 3.3. Traffic Count Data for Queen Ka‘ahumanu Highway ..... 3-10
Table 3.4. Population Growth in South Kohala ..... 3-12
Table 7.1 Draftea Distribution List ..... $7-1$
Table 7.2 Written Comments on the Draft EA ..... 7-2

### 1.0 PURPOSE \& NEED

### 1.1 INTRODUCTION

The proposed Lalämilo water system Queen Ka'ahumanu Highway waterline crossing is located in the South Kohala District of the Island of Hawai"i (see Figure 1.1). Queen Ka'ahumanu Highway is a State-owned highway under the jurisdiction of the Department of Transportation (DOT). An existing DWS 18 -inch waterline lies parallel to the proposed waterline route.
The proposed action consists of adding a second, 20 -inch waterline under the highway to allow additional potable water from the Department of Water Supply's (DWS) Läalamilo water system to be delivered to DWS customers in the Mauna Lani subdivision on the makai side of the highway. The section of waterline to be emplaced within the highway right-of-way (ROW) is 482 feet long and would connect to existing waterlines on the mauka and makai sides of the highway. The area affected by the project is less than a quarter of an acre.

### 1.2 PURPOSE AND NEED FOR THE PROJECT

The Lälämilo water system is DWS' third largest in terms of water production. Nearly half of this system's water demands are in the Mauna Lani area. Water for the system is supplied from six wells, the Lälamilo and Parker wells, which are located at the mauka portion of the water system. Water is delivered to customers by gravity (DWS 20-year Water Master Plan 2006).

DWS is proposing the 20 -inch waterline in fulfilment of a three-party agreement it made with the principals of Mauna Lani Services, Inc. (MLS) and Mauna Kea Properties, Inc. (MKP) to provide potable water supply and infrastructure to those areas. The agreement commits MLS to funding, among other things:
"A parallel pipeline from the 319-foot tank to the makai side of Queen Kaahumanu Highway, sized to meet the maximum use of Lalämilo Wells and Parker Wells in accordance with DWS standards."

The proposed highway crossing is the last portion of work needed to provide the agreed-upon potable water infrastructure to the Mauna Lani subdivision. The new 20 -inch waterline will connect the subdivision to the existing DWS reservoir serving the 319 -foot pressure zone (see Figure 1.2 ). The developer (MLS) will entirely fund the work.

### 1.3 ORGANIZATION OF THE ENVIRONMENTAL ASSESSMENT

This EA is divided into the following parts:

- Chapter 2 outlines the alternatives analyzed in this EA, as well as several other alternatives that DWS considered and rejected during earlier planning phases.
- Chapter 3 describes the location, design, construction, and operation of the proposed waterline in detail.
- Chapter 4 describes the existing environment and analyzes the potential for impacts on environmental, cultural, and socioeconomic resources caused by the proposed project and alternatives. It also outlines strategies for minimizing and mitigating unavoidable adverse effects.
- Chapter 5 discusses the consistency of the proposed project with relevant plans, policies, and controls at local, regional, state, and federal levels.
- Chapter 6 considers the overall impacts of the project by evaluating the proposed well with respect to each individual significance criterion.
- Chapters 7 and 8 , respectively, list the consulted parties and the references.




### 2.0 PROPOSED ACTION \& ALTERNATIVES CONSIDERED

### 2.1 DESCRIPTION OF THE PROPOSED ACTION

The proposed action involves installing a new, 20 -inch waterline across Queen Ka‘ahumanu Highway and connecting it to existing waterlines on either side of the highway. Figure 2.1 contains a site plan of the crossing, and Figure 2.2 shows a vertical profile. Figure 2.3 includes a photograph of the proposed crossing. The contractor will install a tapping gate valve to facilitate the connection to the existing 24 -inch waterline on the makai side. On the mauka side, the new line will be joined to the existing 20 -inch line using a solid body sleeve. ${ }^{1}$
Section 2.1.1 describes the activities that would be undertaken during construction of the waterline. Section 2.1.2 describes aspects of its operation and maintenance. Sections 2.1.4 and 2.1.4 describe the anticipated timeline and project costs, respectively.

### 2.1.1 CONSTRUCTION ACTIVITIES

Construction will involve the following activities:

- Surveying to locate existing utility and waterlines in the vicinity of the proposed highway crossing;
- Trench excavation for waterline;
- Emplacement of waterline;
- Connection of new waterline to existing lines on either side of the right-of-way;
- In-situ pressure testing of new waterline;
- Backfilling and grading over waterline;
- Restoring the road surface and shoulder to its previous condition.

A total of approximately $1 / 4$ acre will be affected by these activities.

### 2.1.2 Operation \& Maintenance

Once in place, the waterline will require no regular maintenance. In the event that repairs are required, the contractor will be subject to County Department of Water Supply Design Standards and Specifications and to State Department of Transportation rules and regulations for Utility Work in State Highway Right of Ways.

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### 2.1.3 Construction Schedule

The DWS schedule for the project (see Table 2.1) calls for the facility to be completed by the end of 2007.

## Table 2.1. Preliminary Project Schedule

| Task | Approximate <br> Duration |
| :---: | :---: |
| Final Design | Completed |
| Design Review | Completed |
| Bid Solicitation | Completed |
| Bid Evaluation, Contracting, Notice-to-Proceed | Completed, pending <br> EA approval |
| Construction Period | 2 months |

### 2.1.4 Project Costs

The project will be funded entirely by Mauna Lani Service, Inc., pursuant to its 2006 agreement with DWS. Table 2.2 presents the estimated costs of the project.
Table 2.2 Preliminary Project Costs

| Item | Estimated Cost |
| ---: | :---: |
| Roadway Work | 100,000 |
| Traffic Control | 29,000 |
| Erosion Control | 16,000 |
| Waterline Work | 166,000 |
| Subtotal | 311,000 |
| Contingency (20\%) | 62,000 |
| Total | 373,000 |
| Source: Tom Nance Water Resource Engineering |  |

### 2.2 FRAMEWORK FOR CONSIDERATION OF ALTERNATIVES

Title 11, Chapter 200 of the Hawai i Administrative Rules (HAR §11-200) contains the Department of Health's Environmental Impact Statement Rules. HAR §11-200-5 deals with "agency actions" such as the one that DWS is proposing. It requires that, for all agency actions that are not exempt as defined in HAR §11-200-8, the agency consider environmental factors and available alternatives and disclose these in an environmental assessment or environmental impact statement. HAR $\$ 11-200-9$ requires the proposing agency to analyze alternatives, in addition to the proposed action in the environmental assessment. HAR $\$ 11-200-10$ establishes the required contents of environmental assessments. Among the requirements listed, HAR §11-200-10 (6) calls for an identification and summary of impacts and alternatives considered (emphasis added).
In accordance with these requirements, a number of alternatives were considered before determining that the proposed project is the best course of action. These included "No Action", smaller or larger
waterline size, installation of the waterline using tunneling, and delayed action. DWS concluded that only two of these alternatives merit consideration in the impact analysis portion of this EA. They are "No Action" (as required by Chapter 343), and the proposed action of constructing the waterline as designed. The following two subsections describe the alternatives considered in preparation of this EA and the criteria that were used to decide whether to include them in the impact analysis presented in Chapter 4.

### 2.3 ALTERNATIVES ADDRESSED IN DETAIL IN THE EA

### 2.3.1 Proposed ACTION

This alternative consists of the proposed action as described in detail in Section 2.1 above. DWS believes that constructing the waterline crossing at the proposed site would best enable it to continue to provide adequate potable water to its customers, and thus it represents their preferred course of action.

### 2.3.2 NO ACTION ALTERNATIVE

The "No Action" Alternative consists of not installing the proposed waterline, and therefore not providing the agreed-upon water transport infrastructure to serve Mauna Lani. This would deny DWS customers in the Mauna Lani Resort area the additional water supply that DWS has agreed to provide, and that Mauna Lani Services has agreed to fund.

Not only would this violate the terms of the three-party agreement between DWS, MLS, and MKP, it could make users and residents of the Mauna Lani Resort area vulnerable to a water supply shortage. DWS is committed to providing adequate potable water supply to serve County-approved and masterplanned development such as Mauna Lani. Thus, DWS does not consider "No Action" an acceptable alternative. It is included in this EA primarily to fulfill the legal requirements of NEPA, Chapter 343 Hawai'i Revised Statutes, and HAR §11-200. It also provides a baseline against which to measure the environmental and social impacts of the proposed action.

### 2.4 ALTERNATIVES ELIMINATED FROM DETAILED ANALYSIS

### 2.4.1 Different Size Waterline

The proposed waterline was sized to match the capacity of the existing pipes to which it will connect. Making it a larger would not increase the delivery capacity, which would be limited by other parts of the system. A smaller diameter pipe would prevent full utilization of other parts of the system, thereby unnecessarily increasing costs. Consequently, this alternative was eliminated early in the design phase.

### 2.4.2 Alternate Construction Method: Tunneling

The new waterline could be installed by tunneling underneath the highway rather than open-trench construction. This would reduce construction-related impacts to traffic along Queen Kabahumanu Highway. However, the costs would be substantially more due to the fact that most of the highway crossing is within an existing cut and a good deal of the crossing would occur in solid rock. As discussed in Section 3.11.2, both lanes of the highway will be kept open and flowing during construction, and minor delays associated with slowed traffic will be limited to a few weeks time. The marginal reduction in traffic delay that tunneling would provide does not justify the significant financial burden associated with it. Consequently, this was not pursued as an alternative.

### 2.4.3 Delayed Action

Construction of the waterline is scheduled to allow the timely extension of water service within the Lālämilo water system. This will help minimize construction-related impacts to the area by reducing the duration that construction vehicles are present. It would also reduce costs by avoiding the need for a completely new mobilization of contractors and construction equipment. It is in DWS' interest to act quickly to minimize construction-related impacts and ensure that it maintains reliable service to its customers in the Mauna Lani area. Therefore, delayed action is not a desirable alternative.

### 3.0 EXISTING ENVIRONMENT \& PROBABLE IMPACTS

### 3.1 GEOLOGY

### 3.1.1 Existing Conditions

The proposed highway crossing is located at an elevation of about 210 feet above mean sea level (MSL) on the western flank of Mauna Kea. Volcanism at Mauna Kea may have started about one million years ago, but most of the mountain above sea level was formed by eruptions from 200,000 to 65,000 years ago. These eruptions have formed a shield volcano made up of tholeitic alkall basalt (the Hamakua Volcanics); flows from these overlap lavas laid down by eruptions from the older Kohala Mountain. The rock near the surface are thought to date from about 10,000 years ago.

### 3.1.2 Probable Impacts

The project site does not contain any significant geological features or landmarks. As discussed in Section 3.9 , the proposed project would not substantially change exposure to geological hazards. Neither would it bar the use of significant geological resources (such as minerals) if they are discovered. Consequently, no significant impacts are anticipated.

### 3.2 TOPOGRAPHY AND SOILS

### 3.2.1 Existing Conditions

A profile of the topography at the location of the proposed waterline crossing is provided in Figure 2.2. As shown in the drawing, the land slopes relatively steeply down to the highway on the mauka side, and on the makai side the topography is nearly flat.
The soil type in the area is classified as Kawaihae extremely stony very fine sandy loam, 6 to 12 percent slopes (Foote et al., 1973). This soil type is ubiquitous on the leeward coastal plains of Mauna Kea where the project site lies. The depth to pãhoehoe lava bedrock ranges from 20 to 40 inches. Permeability of this soil type is moderate, runoff is medium, and the erosion hazard is moderate. This soil type is used mostly for pasture, wildlife habitat, and recreation areas.

### 3.2.2 Probable Impacts

An estimated 550 cubic yards of soil will be excavated for the waterline, and grading will occur over approximately 0.12 acres (Tom Nance Water Resource Engineering 2006). The trench will be backfilled with clean select fill and native material. After construction is completed, the contractor will restore the right-of-way to its present grade and will return all existing road and shoulder surfaces to their present condition. Consequently, there will be no significant impacts to topography or soils.

### 3.3 HYDROLOGY

### 3.3.1 Existing Conditions

### 3.3.1.1 Surface Water

The highway is crowned so that it slopes gently away from the centerline in order to guide stormwater off the road surface. An asphalt swale exists on the mauka side and the shoulder and on the makai side the land is vegetated and sloped away from the road. Runoff sheet flows over the pavement and when it reaches the shoulder areas, it travels a short distance before percolating into the ground. There are no wetlands, streams or other waterbodies near the proposed highway crossing.

### 3.3.1.2 Groundwater

The highway crossing is located above the Waimea Aquifer system of the West Mauna Kea Sector. The project is not located within a CWRM-designated Groundwater Management Area. Water running off the highway percolates into the ground and recharges the underlying aquifer. The groundwater beneath the crossing site is brackish, with chlorides on the order of $600 \mathrm{MG} / \mathrm{L}$. There is no known contamination in the area.

### 3.3.2 Probable Impacts

### 3.3.2.1 Surface Water

Construction Phase. The contractor will use best management practices (BMPs) as necessary during construction to prevent contaminants such as sediment, petroleum products, and debris from leaving the site via stormwater runoff. Proposed BMPs will include:

- Installing and maintaining silt fencing around the work area;
- Providing temporary concrete stabilization of road shoulder;
- Placing sediment traps in the existing concrete drainage swale;
- Implementing good housekeeping practices for materials storage and spill cleanup;
- Prohibiting on-site vehicle maintenance and fueling;
- Avoiding excessive watering for dust control;
- Covering trenches during non-working hours;
- Covering stockpiled materials that are not used within one day; and
- Installing a stabilized construction site entrance.

The contractor will also attempt to schedule work for periods of minimal rainfall and will place permanent erosion control measures on lands as quickly as possible. ${ }^{2}$ At present, water from pressure testing of the waterline is not expected to be discharged into State waters. Should this change, the contractor will submit an NOI-F application form for NPDES General Permit Coverage at least 30 days prior to commencing construction.
Operational Phase. Once construction is completed, the road surface and drainage swales will be restored to their present condition. There will be no net change in impermeable surface at the project site, and thus no long-term impacts to surface water will result from the project's operation.

### 3.3.2.2 Groundwater

The waterline is located at an elevation of approximately 210 feet MSL; this is approximately 208 feet above the groundwater table in the area, which occurs as a thin basal lens. Installation of the waterline will not affect recharge to the aquifer and will not require dewatering. Hence, it does not have the potential to affect groundwater volumes or quality.

### 3.4 CLIMATE AND AIR QUALITY

### 3.4.1 Existing Conditions

Temperatures in the area are moderate. Daily low temperatures are typically $58-59^{\circ} \mathrm{F}$ between December and March and 63-64 between June and November. Normal daily high temperatures are $76-77^{\circ}$ between December and May and $79-80^{\circ}$ between August and November.

[^1]No site-specific wind data are available from the waterline crossing location. However, the project area in general is on the leeward side of the island relative to the prevailing trade winds. The wind rose for Kawaihae, which is located a
 few miles to the north of the project site, shows a pronounced onshoreoffshore pattern, blowing from either the east of the west over 80 percent of the time. They are relatively gentle the majority of the time, but wind speeds in excess of 13 miles per hour occur relatively frequently, particularly in the afternoon. Kona storms, which usually occur in the winter, bring stronger southerly winds to the site (Juvik, Juvik \& Paradise 1998).

Being in the leeward shadow of Mauna Kea and the Kohala Mountain, the project site is one of the driest areas on the island, with an average of less than 10 inches of rainfall a year (see illustration at left).

Source: DWS 20-Year Water Master Plan (2006).
Traffic along Queen Ka‘ahumanu Highway and Puakõ Beach Drive is the only significant source of anthropogenic air emissions near the project site. The winds sometimes carry emissions from eruptions of Kilauea volcano around the island and can occasionally impair air quality in the area, but this happens much less frequently here than it does in more southerly parts of the island.

### 3.4.2 Probable Impacts

### 3.4.2.1 Construction Phase

As previously mentioned, installation of the proposed waterline crossing will disturb about $1 / 4$ acre of land. No more than a few pieces of construction equipment would operate on the site at any one time. Moreover, work would be limited to period of a few months. The site will be watered as needed during construction to control fugitive dust, and exposed areas will be stabilized, covered, and replanted as soon as possible after being disturbed. The contractor will ensure that the work conforms with the State Department of Health's guidelines for controlling fugitive dust as outlined in Hawai'i Administrative Rules §11-60.1. Consequently, pollutant emissions from construction activities do not have the potential to affect the local or regional air quality substantially,

### 3.4.2.2 Operational Phase

Normal operation of the proposed waterline will not produce on-site air emissions, will not alter airflow in the vicinity, and will have no other measurable effect on the area's microclimate. The waterline will not consume any electrical power; the water will be gravity-fed through the existing line from DWS' 319 -foot reservoir.

## Existing Environment \& Probable Impacts

### 3.5 TERRESTRIAL FLORA AND FAUNA

### 3.5.1 Existing Conditions

The majority of the area to be disturbed by the waterline is a paved road surface. The unpaved areas within the highway right-of-way are vegetated with grass and weedy dryland species typical of roadsides in Hawai'i. The State of Hawai' 1 Department of Transportation limits vegetation within the right-of-way by applying herbicides and manually cutting as necessary in order to maintain safety and visibility. No rare, threatened, or endangered plant or animal species are known or likely to be present due to the high level of disturbance and lack of suitable habitat.

### 3.5.2 Probable Impacts \& Mitigation Measures

Construction of the proposed facilities will affect only $1 / 4$ acre of land, most of which is unvegetated. The plants that are present in the affected area are introduced and invasive species. The affected area is not habitat for any rare, threatened or endangered species. Consequently, the proposed action will not have any substantial direct impacts on terrestrial flora or fauna.

### 3.6 AQUATIC BIOTA

### 3.6.1 Existing Conditions

There are no streams, wetlands, irrigation ditches, or other water bodies nearby with the potential to host significant aquatic communities.

### 3.6.2 Probable Impacts

Due to the absence of aquatic habitat in the project area, the proposed waterline crossing will not adversely affect aquatic biota.

### 3.7 NOISE

### 3.7.1 Existing Conditions

Existing noise levels at the site of the proposed waterline crossing are dominated by vehicular traffic. Lesser sources include birds, insects, and wind in the foliage. Based on spot measurements made near the crossing in the afternoon of April 20, 2007, ambient noise levels just off the paved portion of the road tend to range between 45 and 55 decibels ( dB ) when no traffic is present. When vehicles pass, noise levels increase to as high as 80 dB .

### 3.7.2 Probable Impacts \& Mitigation Measures

### 3.7.2.1 Environmental Noise Guidelines, Standards, and Criteria

Hawaif Administrative Rules (HAR) §11-46 defines three classes of zoning districts and specifies corresponding maximum permissible sound levels due to (i) stationary noise sources and (ii) equipment related to agricultural, construction, and industrial activities. Those limits, applicable at the property boundary of the parcels containing the affected land use, are shown in Table 3.1. The noise limit for "Class C Districts" [which $\$ 11-46-3(3)$ defines as "...all areas equivalent to lands zoned agriculture, country, industrial, or similar type."] is 70 dBA at all times.

### 3.7.2.2 Construction Phase Impacts

Demolition and construction will involve the operation of diesel-powered equipment for a period of up to 8 weeks. Noise from loudest un-muffled equipment of this sort can be as high as 80 to 85 dBA measured at a distance of 50 feet. Currently, the nearest noise-sensitive land use (a residence) is approximately 3,300 feet from the proposed work area.

Depending upon the construction equipment that is used, demolition and construction activities associated with the proposed project could exceed the 70 dBA daytime property line noise limit for agricultural areas (as the location is zoned). Because of this, a construction noise permit may be needed from the State Department of Health.
HAR §11-46-7 gives the Director of Health the authority to issue permits that allow the limits shown in the table to be exceeded so long as:

- the best available control technology is used;
- the granting of the permit is in the public interest;
- the services or activities for which the permit is sought are temporary and cannot be delayed, postponed, or rescheduled to a time period in which they are permitted;
- additional time is needed to alter or modify the activity or operation to comply with the regulation;
- the applicant has disclosed any possible impact from noises created by any proposed nightime activity which may affect the immediate surrounding; and
- The applicant plans to notify the people in the surrounding area of planned nighttime activity.

The regulations prohibit issuance of a construction noise permit for construction activities which:
. emit noise in excess of the maximum permissible sound levels for the hours before 7:00 a.m. and after 6:00 p.m. of the same day, Monday through Friday;

- emit noise in excess of the maximum permissible sound levels for hours before 9:00 a.m. and after 6:00 p.m. on Saturday; and
- emit noise in excess of the maximum permissible sound levels on Sundays and on holidays.

HAR §11-46-8 also provides for variances in situations where it is not possible to meet all of the conditions required for permits. At present it is anticipated that construction of the proposed waterline crossing would qualify for a noise permit if required; hence, it is not anticipated that a variance will be needed.

### 3.7.2.3 Operational Phase Noise Impacts

Once in place, the waterline will not be a source of noise.

Table 3.1. Maximum Permissible Sounds Levels in dBA (HAR §11-46).

| ing Distri |  | Nighttime (10 p.m. to 7a.m.) |
| :---: | :---: | :---: |
| Class | 55 |  |
| Class | 60 |  |
| Class C | 70 |  |
| Notes: <br> (a) The maximum permissible sound levels apply to any excessive noise source emanating within the specified zoning district, and at any point at or beyond (past) the property line. <br> (b) Noise levels may not exceed the maximum permissible sound levels for more than ten per cent of the time within any twenty-minute period, except by permit or variance issued under sections 11-46-7 and 11-46-8. <br> (c) For mixed zoning districts, the primary land use designation shall be used to determine the applicable zoning district class and the maximum permissible sound level. <br> (d) Measurements values are for "A" weighting network and "slow" meter response unless otherwise stated. Sound level meters and calibrators must conform to American National Standard, ANSI S1.4-1983, specifications. The maximum permissible sound level for impulsive noise is ten CBA above the maximum permissible sound levels shown and is measured using the "Fast" meter response. <br> (e) The limits do not apply to the operation of emergency generators, provided the best available control technology is implemented. <br> (f) For the purpose of the regulations, the following definitions apply: <br> "Construction activities" means any or all activities, including but not limited to those activities necessary or incidental to the erection, demolition, assembling, renovating, installing, or equipping of buildings, public or private highways, roadways, premises, and parks. <br> "Construction equipment" means any device designed and intended for use in construction, including but not limited to any air compressor, pile driver, bulldozer, pneumatic hammer, steam shovel, derrick, crane, tractor, grader, loader, power saw, pump, pneumatic drill, compactor, on-site vehicle, and power hand tool. "Construction site" means any or all areas, necessary or incidental for the purpose of conducting construction activities. <br> (g) Class A zoning districts include all areas equivalent to lands zoned residential, conservation, preservation, public space, open space, or similar type. <br> Class B zoning districts include all areas equivalent to lands zoned for multi-family dwellings, apartment, business, commercial, hotel, resort, or similar type. <br> Class $C$ zoning districts include all areas equivalent to lands zoned agriculture, country, industrial, or similar type. |  |  |
| Source: Hawai'i Administrative Rules, Title 11, Department of Health, Chapter 46, Community Noise Control |  |  |

### 3.8 ARCHAEOLOGICAL, HISTORIC AND CULTURAL FEATURES

### 3.8.1 Existing Conditions

Extensive grading and filling has occurred along the entire length of the Queen Ka 'ahumanu Highway right-of-way. The Department of Transportation commissioned an archaeological study along the length of the right-of-way as part of the Environmental Impact Statement for the highway to ensure that historic and archaeological sites were identified and that data recovery, mitigation, or preservation measures were implemented as appropriate. No features were identified in the vicinity of the proposed pipeline crossing. No artifacts or burials were encountered during trenching for an existing 18 -inch DWS waterline that crosses the highway only 20 feet away. There are no known or
likely cultural uses of the site, since it is entirely within a State highway right-of-way and no unique or historic features exist there.

### 3.8.2 Probable Impacts \& Mitigation Measures

Based on the existing conditions at the site described above, it is extremely unlikely that any historic or archaeological features will be encountered during construction. Nonetheless, the construction contract for work on the parcel will stipulate that, should any new artifact or burial site be encountered during construction, all activities would halt and SHPD would be notified in accordance with Section 6E, Hawaii Revised Statutes and Chapter 13-300, Hawaii Administrative Rules. It will provide that work may be resumed only after consultation with the SHPD is completed and a monitoring program is in place.
There is no evidence that the area affected by the proposed waterline crossing is valued for traditional cultural purposes. It does not contain unique or valuable landmarks or resources, and none are anticipated to be affected. Except for brief periods during construction, it will not affect public access to the area. Consequently, it will have no effect on the ability of native Hawaiian practitioners and others to access cultural resources in nearby areas.

### 3.9 NATURAL HAZARD RISKS

### 3.9.1 Existing Conditions

### 3.9.1.1 Volcanic Hazards

Mauna Kea is considered dormant, having last erupted about 4,500 years ago (McDonald, Abbott, and Peterson 1983, USGS 1997). The U.S. Geological Survey has divided the island into zones based on the probability of coverage by future lava flows; Zone 1 represents the greatest hazard and Zone 9 the least. The western flank of Mauna Kea where the project site is located is in Zone 8; most of this area has not been affected by lava flows for the past 10,000 years (USGS 1997).

### 3.9.1.2 Seismic Hazards

As can be seen by the U.S. Geological Survey's plot of the location and size of the larger earthquakes that occurred on the Island of Hawai'i between 1962 and 1985 (Figure 3.1), the majority of the earthquakes are centered near Kilauea, but no part of the island is completely free of them. Figure 3.2, another U.S. Geological Survey drawing, shows the generalized locations of damaging earthquakes of magnitude 6 or greater that occurred on the Island between 1868 and 1997. None of these larger earthquakes were centered near the project site.
On October 15, 2006, a magnitude 6.7 earthquake centered near the shoreline about halfway between Keahole Point and Kawaihae Harbor affected the area. The earthquake is probably not directly related to future volcanic eruptions; instead, it likely was the release of lithospheric stresses accumulated over a long period. The earthquake caused minor injuries to numerous people, damaged nearly 1,200 buildings, and caused landslides that blocked roads. Power outages occurred throughout the Hawaiian Islands. Damage was estimated at 73 million dollars. It also produced a small tsunami with a wave height of 10 cm at Kawaihae Harbor.
Table 3.2 provides more information about earthquakes, including the October 15, 2006, event, which had an epicenter only a few kilometers from the crossing site. For the purposes of structural design, most of the Island of Hawail, including the waterline crossing site, is classified as Seismic Zone 3 by the Uniform Building Code adopted by the County of Hawai'i in 1993 (USGS 1994).

Existing Environment \& Probable Impacts
Table 3.2 Damaging Earthquakes of Magnitude 6 or Greater Since 1868 on the Island of Hawai'i.

| Year | Date | Region | Magnitude | Depth (Miles) |
| :--- | :---: | :---: | :---: | :---: |
| 1868 | Mar. 28 | Mauna Loa south flank | $6.5-7.0^{*}$ | No data |
| 1868 | Apr. 2 | Mauna Loa south flank | $7.5-8.1^{*}$ | No data |
| 1929 | Oct. 5 | Hualalai | $6.5^{*}$ | No data |
| 1941 | Sept. 25 | Ka'oiki | $6.0^{*}$ | No data |
| 1950 | May 29 | Mauna Loa southwest rift | 6.2 | No data |
| 1951 | Apr. 22 | Kĭlauea | 6.3 | 20 |
| 1951 | Aug. 21 | Kona | 6.9 | 5 |
| 1952 | May 23 | Kona | 6.0 | 5 |
| 1954 | Mar. 30 | Kïlauea south flank | 6.5 | 5 |
| 1962 | June 27 | Ka'oiki | 6.1 | 6 |
| 1973 | Apr. 26 | Honomu | 6.2 | 25 |
| 1975 | Nov. 29 | Kïlauea south flank | 7.2 | 6 |
| 1983 | Nov. 16 | Ka'oiki | 6.6 | 7 |
| 1989 | June 25 | Kïlauea south flank | 6.1 | 9 |
| $2006^{\text {² }}$ | Oct. 15 | Kona | 6.7 | 24 |

${ }^{1}$ USGS Earthquake Hazards Program website: http://earthquake.usgs.gov/eqcenter/ (2006).
Source: Volcanic and Seismic Hazards on the Island of Hawai'i. Updated July 18, 1997

Figure 3.1 Earthquakes on and Near the Island of Hawai•i, 1962-1985.


Figure 3.2 Generalized Locations of Damaging Earthquakes of Magnitude 6 or Greater on the Island of Hawai'i: 1868-1997.


Note: Does not include 2006 event.
Source: Volcanic and Seismic Hazards on the Island of Hawai'i. Updated July 18, 1997

### 3.9.1.3 Flood and Tsunami Hazards

The proposed waterline crossing site is not located within a 100-year or 500 -year floodplain or within a Tsunami Evacuation area (State of Hawai'i 2002).

### 3.9.2 Probable Impacts

### 3.9.2.1 Lava Flows

As noted above, the U.S. Geological Survey (1987) has designated the area in which the project site is located as Volcanic Lava Flow Hazard Level 8, which is the second lowest risk scale. This is among the safest locations on the island in terms of potential lava flows, and the proposed project will not affect this designation.

### 3.9.2.2 Earthquakes

The proposed waterline crossing will be built to comply with the Uniform Building Codes for Seismic Zone 3. Existing waterlines in the area that were built to these standards were not damaged by the sizeable October 15, 2006, event. This suggests that the proposed pipeline is not susceptible to damage by reasonably expected seismic events and will not exacerbate existing earthquake hazards in the area.

### 3.9.2.3 Flooding from Streams or Tsunami

As discussed above, the project site is not subject to flooding or tsunami. Neither will it increase runoff in a way that might increase hazards on other properties. Hence, there is no natural hazard risk from that source.

### 3.10 SCENIC AND RECREATIONAL RESOURCES

### 3.10.1 EXISTING Conditions

No unique or outstanding viewpoints exist at the site. There are no parks, beaches or recreational facilities in the area to be affected by the project, and the construction of the waterline will not impair
access to existing recreational areas. The construction contract stipulates that work be scheduled around the annual Ironman triathlon race and other permitted races traversing the area.

### 3.10.2 Probable Impacts \& Mitigation Measures

During the construction phase, the presence of construction equipment and workers will affect the appearance of the area, but once in place, the proposed waterline will not be visible. The short duration of the construction phase and lack of aboveground structures means that there will be no substantial impacts on scenic and aesthetic resources. The project will likewise not affect recreational activities in the area once in place.

### 3.11 TRAFFIC

### 3.11.1 Existing Conditions

Queen Ka'ahumanu Highway (State Route 19) is a busy 2-lane highway that serves as the major coastal roadway between Kailua-Kona and Kawaihae. The proposed waterline would cross the highway near mile marker 73, approximately 100 feet north of its intersection with Puakō Beach Drive. Peak traffic hours on the highway are from 6:00 to 7:00 am and 3:00 pm to 4:00 pm on weekdays. Table 3.3 provides recent traffic count data from the two nearest traffic count stations north and south of the proposed highway crossing. No traffic counts have been conducted recently for the Queen Ka'ahumanu Highway-Puakō Beach Drive intersection.
Table 3.3. Traffic Count Data for Queen Káahumanu Highway

|  | AM Peak |  |  |  | PM Peak |  |  | 24-Hour Count |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Traffic Direction |  |  |  | Traffic Direction |  |  | Traffic Direction |  |  |
| Station | Date | N | S | Total | N | S | Total | N | S | Total |
| B71001906797 <br> Milepost 72 north of project | $\begin{aligned} & 5 / 30- \\ & 31 / 06 \end{aligned}$ | 329 | 696 | 1,025 | 554 | 516 | 1,070 | 5,333 | 6,511 | 11,844 |
|  | $\begin{aligned} & 5 / 31- \\ & 6 / 1 / 06 \end{aligned}$ | 363 | $70{ }^{\text { }}$ | 1,063 | 668 | 532 | 1,200 | 5,399 | 6,497 | 11,896 |
| B71001907334 <br> Milepost 74 south of project | $\begin{aligned} & 10 / 10 \\ & 11 / 06 \end{aligned}$ | 906 | 436 | 1,342 | 553 | 876 | 1,429 | 8,804 | 8,623 | 17,427 |
|  | $\begin{aligned} & 10 / 11- \\ & 12 / 06 \end{aligned}$ | 913 | 491 | 1,404 | 607 | 849 | 1,456 | 9,206 | 8,480 | 17,686 |

Source: DOT Highway Planning Branch (2007).

### 3.11.2 Probable Impacts \& Mitigation Measures

Construction of the waterline will take place entirely within the highway right of way and a portion of the waterline will be installed underneath the roadway itself. The work is planned such that both highway lanes will remain open and flowing 24 hours a day. ${ }^{3}$ When trenching is occurring in the traffic lanes, lane diversions will be set up using cones and signage; adequate space exists along the road shoulder to permit this. Hence, the only effect will be to narrow the shoulder on one side.

In order to maintain free-flowing traffic in both directions, maximize safety, and minimize construction related delays, the traffic plan for the project specifies that the contractor must:

[^2]- Install signage to alert approaching traffic along Queen Ka'ahumanu Highway and Puakō Beach Road of construction activity, possible delays, reduced construction speed limits, and lane diversions;
- Install coning at the intersection with Puakö Beach Road to direct traffic into appropriate lanes;
- Place flaggers at the intersection to direct side road traffic during lane diversions;
- Park construction vehicles and equipment to allow adequate room for lane diversions and continued shoulder use by bicycles and pedestrians.
- Cover all trenches with non-skid steel and/or concrete covers during off-work hours.
- Restore the road to its original, drivable condition and replace all signage, posts, road markings, and pavement in kind.
Construction will occur over a period of 8 weeks, and work requiring lane diversions will only occur for about a third of that time. During lane diversions, it is likely that delays of up to several minutes could occur as traffic slows through the area and flaggers direct cars into and out of Puako Beach Road. The delays will be less when work is occurring outside the active lanes and during off-work hours, although construction speed limits will still be in effect. Due to the short duration of the construction period, the proposed mitigation measures, and the fact that both lanes will remain open at all times, impacts to vehicular traffic are expected to be minor. Since the traffic control plan requires that the contractor maintain sufficient space on the shoulder to allow the passage of bicycles and pedestrians at all times, the only effect will be to slow their passage through the approximately 500 feet of roadway that flagmen will control at any one time.


### 3.12 LAND USE \& SOCIOECONOMIC ENVIRONMENT

### 3.12.1 Existing CONDITIONS

The parcel on which the proposed waterline would be placed is a State highway right-of-way. The right-of-way is not presently used for any other productive purpose. The land to the east and southwest of the highway crossing is in the State Agricultural District. The land immediately to the west and northwest of the Puakō Beach Road intersection is in the State Conservation District. The nearest urban development is approximately a half mile away within the community of Puako.

Tourism is the leading economic industry in the South Kohala District. The Mauna Kea Beach Hotel, which began operations in 1965, opened the door to resort development of this area. The three large resort complexes in the district, Mauna Kea Resort, Mauna Lani Resort, and the Waikoloa Beach Resort, currently account for 40 per cent of the hotel rooms within the County. As a result of the jobs created by resort development, South Kohala has one of the lowest unemployment rates and highest median household incomes in the County. Due to the growth in tourism within the district, the population of South Kohala has increased dramatically over the past 30 years (see Table 3.4).

Cattle ranching and other forms of agriculture are also well established in South Kohala. Waimea is one of the most productive areas for vegetable crops on the Island. Crops include cabbages, celery, lettuce, daikon, peppers, broccoli and carrots. The cattle ranching industry utilizes most of the land area within the district with pastures situated on the higher slopes of the mountains and extending down to the sea. The district also includes the Hawai'i Preparatory Academy and several astronomical observatories located on the summit of Mauna Kea.

Existing Environment \& Probable Impacts
Table 3.4. Population Growth in South Kohala

|  | 4980 | 1580 | 4000 | 19840 9884aU4 | 199000 494649 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| South Kohala | 4,607 | 9,140 | 13,131 | 98.4 | 43.7 |

Economic Assessment, PKF Hawaii, January 2000
U.S. Census, 2000

Hawaii County Department of Research and Development

### 3.12.2 Probable Impacts

The highway has existed in its present location for more than 35 years. The areas around the highway in South Kohala have experienced extensive resort and residential development, which continues today and is consistent with the vision expressed in the Hawai'i County General Plan (2005).

The proposed waterline will not change the land use, as the highway will be restored to present conditions after construction. Aside from the construction employment and expenditures that it would create, which are both small in magnitude and temporary, the project will not in and of itself stimulate or otherwise promote population growth or economic activity. Rather, it will allow the Department to serve development that is occurring in accordance with County-approved plans.

# 4.0 RELATIONSHIPS TO RELEVANT PLANS, POLICIES \& CONTROLS 

### 4.1 COUNTY AND STATE REGULATIONS

### 4.1.1 County of Hawai‘ General Plan

### 4.1.1.1 Applicable Goals, Policies, and Recommended Actions

The 2005 Hawai 'i County General Plan contains goals and policies concerning the development and operation of essential water supply facilities. The General Plan recognizes that water supply facilities are needed to support the patterns of development which the General Plan seeks to achieve. It makes planning for the location of utility facilities such as wells, reservoirs, waterlines, and pumping stations an integral part of the land planning process.

The 2005 General Plan identifies the following County policies with regards to public water systems that are relevant to the proposed project:
(a) Water system improvements shall correlate with the County's desired land use development pattern.
(b) All water systems shall be designed and built to Department of Water Supply standards.
(e) Water system improvements should be first installed in areas that have established needs and characteristics, such as occupied dwellings, agricultural operations and other uses, or in areas adjacent to them if there is need for urban expansion.

The 2005 Hawai'i County General Plan identifies a number of actions to implement these policies in the South Kohala District.

Specifically, it directs DWS to:

- Seek alternative sources of water for the Lālāmilo system.
- Improve and replace inadequate distribution mains and steel tanks.
- Continue to seek additional groundwater sources for the Waimea System.


### 4.1.1.2 Conformance with the 2005 Hawal' $i$ County General Plan

The proposed waterline would serve Mauna Lani, a master-planned development that has been approved by the County and is thus consistent with the County's land use development pattern. In addition, the Mauna Lani area has an established need for water transport infrastructure. Finally, the waterline will be designed and built to all applicable DWS standards.

A waterline connection beneath the highway will allow DWS to fulfill its commitment to serving County-approved development and ensure that its customers in the Mauna Lani area continue to have access to an adequate supply of potable water supply. The proposed waterline will be placed within an existing DWS utility easement. It does not constitute a significant change in land use or visual disruption to surrounding areas. The proposed use is allowable under existing State and County zoning and development regulations. Operation of the waterline will not produce substantial air or noise emissions that would disturb existing uses on adjacent properties. Consequently, it is consistent with the intent of the General Plan.

### 4.1.2 County of Hawar' Zoning Ordinance

Queen Ka'ahumanu Highway itself is designated "Road" on the County Zoning layer of the Hawai'i State GIS. The zoning designation in the surrounding areas is Agriculture (Ag-5a), as is the majority

Plans, Policies, and Controls
of the zoned land in the South Kohala District. The Hawai'i County Code (2000 Edition), Section 25-4-11(a) states:

Communication, transmission, and power lines of public and private utilities and governmental agencies are permitted uses within any district.

The proposed waterline is a transmission line that would furnish water for the Mauna Lani area and would thus qualify as a permitted use under this regulation.

### 4.1.3 County of Hawai'r Spectal Management Area

The County of Hawai'i's Special Management Area (SMA) boundary extends down the center of the highway right of way at the location of the proposed waterline (see Figure 4.1). According to the Hawal'i County Planning Commission SMA Rules, utility lines such as the proposed waterline are not considered "development" which would require the issuance of an SMA use permit. ${ }^{4}$

### 4.1.4 State of Hawal't Land Use

As discussed in Section 3.12 and shown on Figure 4.2, the highway crossing is in the State Agricultural District. HRS Chapter $205 \$ 205-4.5(7)$ lists public utility lines as a permissible use within this district.

[^3]


### 4.2 FEDERAL REGULATIONS

### 4.2.1 Archeological and Historic Preservation Acts

The discussion included in Section 3.8 of this document shows that the proposed waterline is consistent with the Archeological and Historic Preservation Act (16 U.S.C. § 469a-1) and the National Historic Preservation Act (16 U.S.C. § 470(f)). It is also consistent with all applicable State historic preservation requirements, including Hawai 1 i Revised Statutes Chapter 6E - Historic Preservation and Hawai' $i$ Administrative Rules §13-198 and §13-300.

### 4.2.2 Clean Air Act (42 U.S.C. § 7506(C))

As discussed in Section 3.4, existing air quality at the waterline crossing site is good. It is in an air quality attainment area as defined by the State of Hawai'i Department of Health in its EPA-approved air quality program. Construction and operation of the proposed waterline will not change that.

Grading and excavation will disturb only $1 / 4$ acre of land during construction of the project. This and the dust control measures that will be implemented during construction will ensure that fugitive dust is not a problem. The traffic control measures that will be instituted during the brief construction period will maintain traffic flow through the roadway segment, eliminating the potential for traffic congestion that could adversely affect air quality. Operation of the proposed waterline will not produce on-site air emissions, use electricity, alter airflow in the vicinity, or have any other measurable effect on the area's microclimate.

### 4.2.3 Coastal Zone Management Act (16 U.S.C. § 1456(c) (1))

The Hawai ${ }^{\text {i C Coastal Zone Management (CZM) Program (HRS Chapter 205A) was promulgated in }}$ 1977 in response to the Federal Coastal Zone Management Act of 1972. The CZM area encompasses the entire state, including all marine waters seaward to the extent of the state's police power and management authority. It also includes the 12 -mile U.S. territorial sea and all archipelagic waters.
The Hawai' 1 Coastal Zone Management Program focuses on ten policy objectives:

- Recreational Resources. To provide coastal recreational opportunities accessible to the public and protect coastal resources uniquely suited for recreational activities that cannot be provided elsewhere.
- Historic Resources. To protect, preserve, and where desirable, restore those natural and manmade historic and prehistoric resources in the coastal zone management area that are significant in Hawaiian and American history and culture.
- Scenic and Open Space Resources. To protect, preserve, and where desirable, restore or improve the quality of coastal scenic and open space resources.
- Coastal Ecosystems. To protect valuable coastal ecosystems, including reefs, from disruption and to minimize adverse impacts on all coastal ecosystems.
- Economic Uses. To provide public or private facilities and improvements important to the state's economy in suitable locations; and ensure that coastal dependent development such as harbors and ports, energy facilities, and visitor facilities, are located, designed, and constructed to minimize adverse impacts in the coastal zone area.
- Coastal Hazards. To reduce hazard to life and property from tsunami, storm waves, stream flooding, erosion, subsidence, and pollution.
- Managing Development. To improve the development review process, communication, and public participation in the management of coastal resources and hazards.

Plans, Policies, and Controls

- Public Participation. To stimulate public awareness, education, and participation in coastal management; and maintain a public advisory body to identify coastal management problems and provide policy advice and assistance to the CZM program.
- Beach Protection. To protect beaches for public use and recreation; locate new structures inland from the shoreline setback to conserve open space and to minimize loss of improvements due to erosion.
- Marine Resources. To implement the state's ocean resources management plan.

Other key areas of the CZM program include: a permit system to control development within a Special Management Area (SMA) managed by the Counties and the Office of Planning; a Shoreline Setback Area which serves as a buffer against coastal hazards and erosion, and protects view-planes; and the Marine and Coastal Affairs. Finally, a Federal Consistency provision requires that federal activities, permits and financial assistance be consistent with the Hawai‘ CZM program.
The proposed waterline crossing is located approximately $3 / 4$ mile from the coast. It does not involve the placement, erection, or removal of materials near the coastline. As documented in this environmental assessment, the type and scale of the activities that it involves do not have the potential to affect coastal resources significantly. Finally, it is consistent with the CZM objectives that are relevant to a project of this sort. A copy of the Draft EA was sent to the Office of Coastal Zone Management at the State of Hawai' i Department of Business, Economic Development, and Tourism.

### 4.2.4 Endangered Species Act (16 U.S.C. 1536(A)(2) And (4))

The Endangered Species Act (16 U.S.C. §§ 1531-1544, December 28, 1973, as amended 1976-1982, 1984 and 1988) provides broad protection for species of fish, wildlife, and plants that are listed as threatened or endangered in the U.S. or elsewhere. The Act mandates that federal agencies seek to conserve endangered and threatened species and use their authorities in furtherance of the Act's purposes. It provides for listing species, as well as for recovery plans and the designation of critical habitat for listed species. The Act, which outlines procedures for federal agencies to follow when taking actions that may jeopardize listed species, allows exceptions and exemptions.
Sections 3.5 and 3.6 of this environmental assessment discuss biota and habitat in the project area. The discussion documents that there are no known rare or endangered species on or immediately adjacent to the project site. Copies of the Draft EA were provided to the U.S. Fish and Wildlife Service and to the State Department of Land and Natural Resources for review and comment.

### 4.2.5 Floodplain Management (42 U.S.C. § 4321)

Based on the Flood Insurance Rate Map for the area, the site proposed for the Queen Ka'ahumanu waterline crossing lies outside a defined floodplain. The project does not involve property acquisition, management, or construction within a 100-year flood plain (Zones A or V), and it does not involve a "critical action" within a 500 -year flood plain. Consequently, it is consistent with applicable regulations and guidance relating to floodplain management.

### 4.2.6 Safe Drinking Water Act (42 U.S.C. § 300h-3(E))

The Safe Drinking Water Act (SDWA) is the principal federal law that ensures the quality of drinking water. Under SDWA, the U.S. Environmental Protection Agency sets standards for drinking water quality and oversees the states, localities, and water suppliers who implement those standards.
As discussed in Section 1.2, the proposed waterline will permit the Department of Water Supply to provide agreed-upon potable water infrastructure to serve the needs of the Mauna Lani development. The waterline will convey water from tested and approved sources. All materials used in the construction of the waterline will conform to National Sanitation Foundation Standards for potable water infrastructure, and no toxic materials will be employed.

### 5.0 DETERMINATION

### 5.1 SIGNIFICANCE CRITERIA

Hawai'i Administrative Rules (HAR) §11-200-11.2 establishes procedures for determining if an environmental impact statement (EIS) should be prepared or if a finding of no significant impact is warranted. HAR §11-200-11.2 (1) provides that proposing agencies should issue an environmental impact statement preparation notice (EISPN) for actions that it determines may have a significant effect on the environment. HAR $\S 11-200-12$ lists the following criteria to be used in making that determination:

In most instances, an action shall be determined to have a significant effect on the environment if it:

1. Involves an irrevocable commitment to loss or destruction of any natural or cultural resource;
2. Curtails the range of beneficial uses of the environment;
3. Conflicts with the State's long-term environmental policies or goals as expressed in Chapter 344, HRS, and any revisions thereof and amendments thereto, court decisions, or executive orders;
4. Substantially affects the economic or social welfare of the community or State;
5. Substantially affects public health;
6. Involves substantial secondary impacts, such as population changes or effects on public facilities;
7. Involves a substantial degradation of environmental quality;
8. Is individually limited but cumulatively has considerable effect on the environment or involves a commitment for larger actions;
9. Substantially affects a rare, threatened, or endangered species, or its habitat;
10. Detrimentally affects air or water quality or ambient noise levels;
11. Affects or is likely to suffer damage by being located in an environmentally sensitive area such as a flood plain, tsunami zone, beach, erosion-prone area, geologically hazardous land, estuary, fresh water, or coastal waters;
12. Substantially affects scenic vistas and view planes identified in county or state plans or studies; or,
13. Requires substantial energy consumption.

### 5.2 FINDINGS

The DWS evaluated the potential effects of the proposed project described earlier in this document using these significance criteria. The findings with respect to each criterion are summarized below:

### 5.2.1 Irrevocable Loss or Destruction of Valuable Resource

The proposed project would be constructed on previously disturbed land within an existing highway right-of-way and utility corridor. It does not involve the loss of any significant cultural or natural resources.

### 5.2.2 Curtails Beneficial Uses

Construction and operation will not curtail beneficial uses of the site. Once the waterline is installed, the highway will be returned to its present condition.

### 5.2.3 Conflicts with Long-Term Environmental Policies or Goals

The proposed project is consistent with the County of Hawai 'i's General Plan and with the State's long-term environmental policies and goals as expressed in Chapter 344, Hawai'i Revised statutes and elsewhere in State law (see Section 4.1).

### 5.2.4 SUbstantially Affects Economic or Social Welfare

The proposed waterline will convey potable water from wells that are mauka of Queen Ka'ahumanu Highway to areas on the makai side of the roadway in accordance with a County-approved master plan. It will not have a substantial adverse effect on economic or social welfare; it will benefit the region's residents and businesses by allowing DWS to assure its customers an adequate potable water supply.

### 5.2.5 Public Health Effects

The proposed project will not adversely affect air or water quality. Neither will it generate solid waste or produce other emissions that will have a significant adverse effect on public health. Construction noise has the potential to exceed noise standards at the property line, but the potential adverse effects of this will be mitigated by the complete absence of nearby noise-sensitive uses and by the construction contractor's adherence to HAR §11-46.

### 5.2.6 Produce Substantial Secondary Impacts

The proposed project will not produce significant secondary impacts. It is not designed to foster population growth or to promote economic development. Instead, it will only support development already recognized by the County of Hawai'i General Plan.

### 5.2.7 SUBSTANTIALLY DEGRADE ENVIRONMENTAL QUALITY

As discussed in detail in Chapter 3, the proposed project will not have substantial long.term environmental effects.

### 5.2.8 CUMULATIVE EfFECTS OR COMMITMENT TO A LARGER ACTION

Development of the proposed well and reservoir is not a commitment to a larger action. Neither will it produce effects which, in concert with other actions, will have a significant cumulative adverse effect on the environment.

### 5.2.9 Affects on Rare, Threatened, or Endangered Species

The proposed project will be constructed within an existing highway right-of-way that has already been extensively disturbed. It will not adversely affect a habitat on which rare, threatened, or endangered species rely.

### 5.2.10 Affects Air or Water Quality or Ambient Noise Levels

Construction and operation of the proposed waterline will not have a permanent effect on air or water quality. Neither will it have a long-term effect on noise levels. The project does have the potential to increase noise levels during the construction phase, and will create an opportunity for increased erosion that could affect water quality. Adequate mitigation measures will be taken to limit these to reasonable levels.

DETERMINATION

### 5.2.11 Environmentally Sensitive Areas

No environmentally sensitive areas or resources would be disturbed by construction of the proposed water line. The Island of Hawal'i as a whole is subject to certain geologic hazards, such as earthquakes and lava flows. The project site is outside the tsunami evacuation zone and is not at high risk for lava flows. The waterline will be constructed consistent with the Hawai'i Uniform Building Code for Earthquake Zone 8.

### 5.2.12 Affects Scenic Vistas and Viewplanes

Construction activity will affect the appearance of the immediate area for a period of several weeks. Once installed, the proposed waterline will be underground and hidden from view.

### 5.2.13 Requires Substantial Energy Consumption

Operation of the waterline requires no energy consumption. The water is delivered through it by gravity.

### 5.3 DETERMINATION

In view of the foregoing, DWS concludes that the proposed project will not have a significant adverse impact on the environment. Consequently, it has issued a Finding of No Significant Impact for the proposed action.

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### 7.0 PARTIES CONSULTED

### 7.1 DRAFT EA DISTRIBUTION

Copies of the Draft EA were mailed to the recipients listed in Table 7.1 below. Notice of the Draft EA appeared in the May 8, 2007 Environmental Notice published by the State Office of Environmental Quality Control.

Table 7.1 Draft EA Distribution List

| Federal Agencies |  |
| :---: | :---: |
| Environmental Protection Agency, Pacific Islands Contact Office | District Engineer, U.S. Army Engineer District, Honolulu |
| U.S. Department of Agriculture, Natural Resources Conservation Service | U.S. Fish \& Wildlife Service, Pacific Island EcoRegion |
| District Chief, Geological Survey, Department of the Interior |  |
| State Agencies |  |
| Office of Environmental Quality Control (4 copies) | Department of Business and Economic Development \& Tourism, Planning Office |
| Department of Hawaiian Home Lands | Department of Health, Clean Water Branch |
| Office of Hawaiian Affairs | Department of Health, Environmental Planning Office |
| Department of Accounting and General Services | Department of Health, Safe Drinking Water Branch |
| Department of Agriculture | Department of Land and Natural Resources (5 copies) |
| Commission on Water Resource Management | DLNR Historic Preservation Division |
| Department of Transportation, Highways Division | Environmental Center, University of Hawai i |
|  | Water Resources Center, University of Hawai' i |
| County of Hawai'i |  |
| Planning Department | Fire Department |
| Department of Public Works | Police Department |
| Department of Parks and Recreation | Department of Environmental Management, Solid Waste Division |
| Utilities |  |
| Hawaiian Electric Light Company | Hawaiian Telcom |
| Libraries and Depositories |  |
| Hawai'i State Library Hawai' i Documents Center (2) | Kailua-Kona Regional Library |
| University of Hawai i , Hilo Campus Library | Bond Memorial Public Library |

Bibliography

### 7.2 COMMENTS \& RESPONSES ON THE DRAFT EA

The comment period for the Draft EA ended on June 7, 2007. Table 7.2 below lists the parties that submitted written comments on the project. Their comments and DWS's responses to them are reproduced at the end of this section.

Table 7.2 Written Comments on the Draft EA

| No. | Name \& Title of Commenter | Organization |
| :---: | :---: | :---: |
| 1 | Alec Wong, P.E., Chief | Clean Water Branch, State Department of Health |
| 2 | Darryl Oliveira, Chief | Hawai'i County Fire Department |
| 3 | Lawrence K. Mahuna, Chief | Hawai i County Police Department |
| 4 | Bobby Jean Leithead-Todd, Director | Hawai'i County Dept of Environmental Management |
| 5 | Gordon Tribble, Director | Pacific Islands Water Science Center, USGS |
| 6 | Emest Lau, Public Works Administrator | State Department of Accounting \& General Services |
| 7 | Russell Y. Tsuji, Administrator | Land Division, Department of Land and Natural Resources |
| 8 | Christopher J. Yuen, Planning Director | Hawai' County Planning Department |
| 9 | Clyde W. Nāmu'o, Administrator | Office of Hawaiian Affairs |
| Source: Compiled by Planning Solutions, lnc. (2007). |  |  |






| $P$ | $L$ | $A$ | $N$ | $N$ | 1 | $N$ | $G$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  | $O$ | $L$ | $U$ | $T$ | $O$ | $N$ | $S$ |






May 21, 2007
Mr. Perry J. White Planning Solutions
Ward Plaza, Suite 330
210 Ward A

210 Ward Avenue
Honolulu, HI 96814-4012
Re: Queen Ka ahumanu H

Dear Mr. White,
Thank you for allowing us the opportunity to review the subject Draft EA. We have no comments to offer at this time.


 Recrach cervera



##  <br> May 8, 2007

(i) or
 Келй! APPLICANT: Plaming Solutions on behalf of County of Hawaii, Department of Water Supply

If no response is received by this date, we will assume your agency has no comments. If you have any questions about this request, please contact my office at 587-(4433. Thank you.

MEMORANDUM

## 

 - Enc. of Boating \& Ocean Recreailo X Divineer Forestry \& WildifeAthachunents

() We confirm, that the project stite, according to the Flood Insurarriee Rute Map (FIRM), is located in (K) Please take note that the project site, according to the Flood Xnstrance Rate Map (FIRM), is regulations for developments within Zone X
Please note that the correct Flood Zone Designation for the project site according to the Flood Please note that the project must comply with the rules und regulations of the Narional Flood insurance Program whenever development within a Special flood Mrzard Arca is undertaken. If there are any Land and Natural Resources, Engineering Division at (808) 587-0267.
Please be atsyised that 44 CFR indicates the minimum standards set forth by the NFIP. Your
Commuity's Community's local flod ordiance may prove to be morer restrictive and thes take precedence
over the minimum NrIs standarts. If heree are questions regarding the local flood ordinances,

 () Mr. Francis Cerizo at (808) 270-7771 of the County of Mani, Department of Planning, Works.
() The applicant should include project water demands and infrastructure required to meet water demands. Please note that the inplementation of any State-sponsored projects requiring water
service from the Honolulu Beard of Water Supply system must first obtain water alfocation credits from the Engineering Division before it can receive a building permit and/or water meter.
The applicant should provide the water demands and calculations to the Engineering Division so it ean be included in the Stato Water Projects Plan Update.








[^0]:    ${ }^{1}$ All work will be done in accordance with the County of Hawair' Department of Public Works "Standard Specifications for Public Works Construction," dated September 1986 and "Standard Details for Public Works Construction", dated September 1984, and the State standard specifications cited in "Notes for Construction within State Right-of-Way."

[^1]:    ${ }^{2}$ The waterline is covered under an existing NPDES General permit for construction-related stomwater discharges (File No. HI R10C535, issued on May 3, 2006). National Potlutant Discharge Elimination System administered through the Clean Water Branch of the State Department of Health (Hawai i Administrative Rules, 11-55, Appendix C))

[^2]:    ${ }^{3}$ All traffic control devices will be in conformance with the "Manual of Uniform Traffic Control Devices for Streets and Highways."

[^3]:    ${ }^{4}$ According to Hawai $i$ County Planning Commission Rules $9.4(10)(B)(x i v)$, "Development" does not include "(xiy) Installation of underground wility lines and appurtenant aboveground fixtures less than foum feet in height along existing corridors."

