December 23, 2009

Katherine Puana Kealoha, Director
Office of Environmental Quality Control
State of Hawaii
State Office Tower
235 South Beretania Street, Room 702
Honolulu, Hawaii 96813

Dear Ms. Kealoha:

Subject: Finding of No Significant Impact (FONSI)
Ted Makalena Golf Course Cart Path Realignment
Tax Map Key 9-3-002: 034
Waipio, District of ‘Ewa, Honolulu, Hawai‘i

The Department of Design and Construction, City and County of Honolulu, has reviewed all comments received during the 30-day public comment period that began on October 8, 2009 and ended on November 7, 2009. The agency has determined that this project will not have significant environmental effects and has issued a Finding of No Significant Impact (FONSI). Please publish this notice in the next edition of the Environmental Notice.

One copy of the Final Environmental Assessment (EA) and the Final EA on CD are enclosed. A project summary and Environmental Notice publication form in electronic format will be sent by email.

Should there be any questions, please call Dan Takamatsu at 768-8461.

Very truly yours,

Craig I. Nishimura, P.E.
Director

FOR

CIN:li

Enclosures
FINAL ENVIRONMENTAL ASSESSMENT

TED MAKALENA GOLF COURSE CART PATH REALIGNMENT
Waipi'o, District of 'Ewa, City and County of Honolulu, Hawai'i

Prepared For

Department of Design and Construction
City and County of Honolulu
650 South King Street
Honolulu, Hawai'i 96813

December 2009
FINAL ENVIRONMENTAL ASSESSMENT

TED MAKALENA GOLF COURSE
CART PATH REALIGNMENT
Waipio, District of ‘Ewa, City and County of Honolulu, Hawai‘i

Prepared In Partial Fulfillment of the Requirements of Chapter 343, Hawai‘i Revised Statutes; Title 11, Chapter 200, Hawai‘i Administrative Rules; and Chapter 25 Special Management Area, Revised Ordinances of Honolulu

Prepared For

Department of Design and Construction
City and County of Honolulu
650 South King Street
Honolulu, Hawai‘i 96813

Prepared By

Gerald Park Urban Planner
95-595 Kanamee Street #324
Mililani, Hawai‘i 96789

And

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Honolulu, Hawai‘i 96814

December 2009
PROJECT PROFILE

Proposed Action: Ted Makalena Golf Course
Cart Path Realignment

Proposing Agency: Department of Design and Construction
City and County of Honolulu
650 South King Street
Honolulu, Hawai‘i 96814

Approving Agency: Department of Design and Construction
City and County of Honolulu
650 South King Street
Honolulu, Hawai‘i 96813

Tax Map Key: 9-3-002: 034
Street Address: 93-059 Waipio Point Access Road
Waipahu, HI 96797

Land Area: 150.528 acres
Owner: City and County of Honolulu

Existing Use: Municipal Golf Course

State Land Use Designation: Agricultural
Sustainable Communities Plan Area: Central Oahu
SCP Plan Urban Land Use Map: Parks and Golf Course
Public Infrastructure Map: No Golf Course Modification Symbol
Special District: None
Zoning: P-2 General Preservation
Special Management Area: Inside Special Management Area

Need for Assessment: Propose the Use of County Land or Funds
Section 11-200-5 (b)
Hawaii Administrative Rules

Determination: Finding of No Significant Impact

Contact Person: Dan Takamatsu
Department of Design and Construction
City and County of Honolulu
650 South King Street
Honolulu, Hawaii 96813

Telephone: 768-8461

Note: Substantive revisions to the text of the Draft Environmental Assessment
are shown in **bold italic** type. Deleted text is shown with a strikethrough.
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SECTION 1 DESCRIPTION OF THE PROPOSED ACTION

The Department of Design and Construction, City and County of Honolulu, proposes to construct improvements at Ted Makalena Golf Course located in the town of Waipahu, Waipio, District of ‘Ewa, Honolulu, Hawaii’. Located makai of Farrington Highway on Waipi’o Peninsula between Pearl Harbor’s West and Middle Lochs, Ted Makalena Golf Course (hereafter “golf course” or “property” is bounded by the Honolulu Police Training Academy on the west, Waipi’o Peninsula Soccer Park on the south, Middle Loch on the east, and a section of the former OR&L railroad right-of-way on the north. Residential housing is located to the north of the historic trail/railroad right-of-way.

The property bears Tax Map Key 9-3-002: 034 encompassing an area of 150.528 acres. A Location Map, Vicinity Map, and Tax Map are shown in Figures 1, 2, and 3.

A. Purpose of the Project

The proposed project is one of past, on-going, and proposed projects for improving playing conditions and facilities at Ted Makalena Golf Course. Most recently, the City and County of Honolulu constructed improvements to sections of the irrigation system. These improvements in conjunction with the availability of water for irrigation have improved the overall golf course grounds and playing conditions of the tee boxes, fairways, and greens. In time, remaining sections of the irrigation system will be upgraded.

The proposed project will realign and replace the cart paths on all holes. The existing cart paths are fraught with shortcomings to include pronounced deterioration to the asphalt concrete surface, inconsistent path widths, grass growing over paths obscuring it from view, patched sections using gravel, concrete, and dirt to provide a riding surface and to prevent unsafe riding conditions. On some holes the cart path is aligned incorrectly creating unsafe conditions for golfers.

B. Technical Characteristics

New 8-foot wide concrete cart paths will be constructed for all 18 holes as shown on Figure 4. The new cart paths generally will be laid out along the right side of the fairways from tee to green for a majority of the holes. On two holes (Nos. 11 and 12) the cart path will remain on the left side of the fairway and on the 7th Hole it will be moved to the left side of the fairway. Cart paths will not be realigned for the five par 3 holes. In summary, new cart paths will be constructed following the existing for about nine holes and realigned for the remaining holes. Approximately 3.4 miles of cart paths will be constructed.

In the vicinity of the tees and greens, the cart path will be widened to 12 feet allowing carts to park on the path with room for other carts to pass. At the tees and greens, parking areas will be constructed with 6” high concrete curbing. Curbing will also be built at any other location that would deter golfers from driving off the cart paths.

The existing asphalt concrete paths will be demolished and the former paths graded, leveled, and planted with grass or other suitable vegetation.
Golf carts are now rinsed on asphalt concrete pavement between the clubhouse and cart barn. A new wash area will be constructed adjacent to and on the golf course side of the cart barn. The rectangular-shaped wash area is approximately 120 square feet in area (20'-0" X 6'-0") and will be constructed of concrete. The wash area will be sloped to drain to a new trench drain and conveyed into an oil-water separator (called out as a hydrodynamic separator on plan). The separator will remove sediment, grass trimmings, and free oil and grease from wash water. Trapped pollutants will be kept in the separator. When cleaning is required, trapped materials will be removed by a vacuum truck. After passing through the separator, drainage water will be pumped through approximately 440 lineal feet of PVC pipe to a detention pond.

A concrete detention pond will be constructed in the vicinity of two existing maintenance buildings mauka of the 9th hole. Wash water will collect in the 8,820 square foot pond (116' L X 76' W X 4'-0"D) and allowed to evaporate.

Cart and pedestrian bridges at holes 14 and 17 will be repaired. Concrete chipping and spalling have exposed the reinforcing bars, retaining walls are cracking, the railings are deteriorating, and trees are growing too close to the bridge structure.

An existing asphalt concrete cart path fronting the clubhouse and restaurant will be demolished and replaced by a concrete cart path with accessible curb cuts at three locations.

C. Economic Characteristics

The construction of the proposed improvements is estimated at $4.44 million and will be funded by the City and County of Honolulu.

Construction will commence after all necessary approvals are received. A one-year construction period is estimated and construction will be carried out in one phase.

D. Social Characteristics

In Fiscal Year 2007, Ted Makalena Golf Course averaged 350 rounds of golf per day (1 round equals 1 golfer) and 10,500 rounds a month. An average of 83 golf carts was rented per day and 2,495 carts per month. The cost to rent a cart is $16 ($8.00/golfer).

In consideration of the number of rounds of golf played daily, the City and County of Honolulu does not plan to close the golf course during the construction period at this time. Holes may be shortened by providing temporary tee boxes or temporary greens until the cart path is completed to allow for continued play. This process would be repeated for each hole.

Alternatively, individual holes could be closed until construction of the cart path is completed for that hole. It has not been determined if a temporary hole will be made available for play.
Figure 1
Location Map
Ted Makalena Golf Course

City & County of Honolulu
Waipahu, Island of Oahu

Source: USGS, Waipahu & Pearl Harbor Quadrangles
TED MAKALENA GOLF COURSE
CART PATH REALIGNMENT CONCEPTUAL PLAN

NEW 8'-6" WIDTH REINFORCED CONCRETE CART PATH
(TYPICAL)

WAIPAHU INCINERATOR SITE

NEW DETENTION POND

WAIPAHU ACCESS ROAD
SECTION 2 DESCRIPTION OF THE AFFECTED ENVIRONMENT

A. Existing Conditions

The history of Waipahu is deeply rooted in the natural resources found in the area. Native Hawaiians settled the area as fish were plentiful in nearby mudflats and shallow waters off Pearl Harbor. Natural springs issued water for agricultural activities and taro and other wetland crops were readily cultivated. The turn of the 20th century saw vast acreages of the Schofield Plateau and ‘Ewa Plain with their rich soils committed to a more ambitious endeavor—sugar cane cultivation—which replaced fishing and subsistence farming as the agricultural and economic mainstays of the region. Today, sugar cane is no longer the major economic force in the town and the former Waipahu Sugar Mill with its landmark smokestack stands only as a memory of what was once a vibrant activity.

Ted Makalena Golf Course is one of six municipal golf courses owned and operated by the City and County of Honolulu. The course is named for Ted Makalena the first native born Hawaiian to win a PGA Tour golf tournament—the Hawaiian Open in 1966 (now the Sony Open in Hawaii). The Bob E. Baldock designed par 71 course opened for play in 1971.

The 150-acre golf course is an artificial landscape (created by man) with tee boxes, fairways, greens, sand traps, knolls, depressions, flats, and an extensive network of cart paths and dirt paths. Structural improvements include bridges, a parking lot, and buildings such as comfort stations, cart barn, golf operations/concession, and maintenance. The tee boxes, fairways, and greens are planted in turf grass. An unlined drainage channel (Wailani Stream) runs through the northern portion and empties into Middle Loch of Pearl Harbor outside the golf course limits.

In general the cart paths are in usable condition for most of the holes, that is, golf carts can negotiate the course on the cart paths. There are, however, problems that detract from the recreational experience and raise safety concerns for cart users. These include deteriorating asphalt concrete surfaces, washed out sections filled with gravel or other material, missing sections, grass-covered paths on some holes, low spots that are submerged following heavy rain, inconsistent path widths, lack of parking areas adjoining tee boxes and greens, and some of the paths are located on the wrong side of the fairway.

The existing cart wash area is located between the clubhouse and cart barn (or storage shed). It is an open area covered by asphalt concrete pavement and without any drain inlet or detention basin. Wash water gravity flows in the direction of the cart barn as carts are rinsed off. Accumulated grass clippings and sediment are then shoveled into a small debris pile next to the cart barn for eventual disposal.

The area of the proposed detention basin can be characterized as a “wasteland”. The vacant and unimproved area is covered by patches of dirt and grass.

Photographs depicting existing conditions are shown in the Site Photographs.
B. Environmental Conditions

1. Climate

Waipahu can be characterized as having relative equable temperatures ranging from an annual average maximum of about 89° F in August to an annual average low of 65° F in January. The average temperature is 73.8° F. Average annual rainfall is approximately 25 to 30 inches, the majority of which falls in the months of February and December and the monthly average ranges from 1 to 3 inches. The northeasterly trades blow about 75 percent of the time at an average speed of about 10 knots (approximately 15 miles per hour) (Belt Collins Hawaii, 1998).

2. Topography

The golf course is relatively flat and without major topographical relief. Ground elevation averages about 10 feet above mean sea level. Man-made tee boxes, greens, mounds, and stockpiled material are the highest non-structural features present.

3. Soils

Soil Conservation Service (1972) maps a single soil type on the site as fill land (Fd). In the Waipahu area, this land type consists mostly of areas filled with bagasse and slurry from sugar mills (SCS, 1972; Noda, 1998).

4. Water Resources

a. Surface Water

Surface water sources consist of a pond near the center of the golf course (near the 6th hole, 8th green, and 9th tee) and a 3,100 foot long section of Wailani Stream (also called ‘Eo Stream) in the northern portion (located makai of the 14th, 15th, 16th, and 17th holes). The stream channel "appears to be entirely artificial and was formed by dredging and draining the former Loko ‘Eo fishpond in Pearl Harbor’s middle loch (Bishop Museum, 2000). In the northwest corner of the golf course, the channel is concrete lined from where it enters the golf course up to a golf cart bridge at the 14th hole and unlined to where it discharges into Middle Loch of Pearl Harbor outside the limits of the golf course.

A dense thicket of mangrove and hau grow profusely along an unlined section of the stream separating the 6th and 7th fairways and the 15th and 16th fairways.

b. Ground Water

Ground water resources are part of the Waipahu aquifer system of the Pearl Harbor aquifer sector (Mink and Lau 1990). Two aquifers underlie this part of Waipahu. The uppermost contains groundwater that is basal and unconfined in sedimentary non-volcanic rocks. The lowermost aquifer is also basal and confined within horizontally extensive flank volcanic lava rocks. The status code assigned by Mink and Lau signifies that the upper aquifer is currently used, ecologically important, of low salinity at 250-1000 mg/l Cl, irreplaceable, and highly vulnerable to contamination. The status code for the lowermost aquifer is the same as that of the uppermost aquifer except that it is moderately vulnerable to contamination.
5. Drainage and Flood Hazards

The flat terrain makes proper drainage difficult as runoff is directed by grade changes to low spots on the course.

According to the Flood Insurance Rate Map panel for the area (Figure 6), most of the course is located within Flood Zone D, which is defined as "areas in which flood hazards are undetermined".

Portions of the golf course on either side of Wailani Stream Channel and including the channel are designed Zone AE. This designation applies to areas inundated by the 100-year flood for which base flood elevations have been determined. The base flood elevation is estimated at 3 to 4 feet above mean sea level along the 6th, 7th, 15th, 16th and 17th holes. A 5-foot flood height is projected along the 3rd and 14th tees.

The FIRM generally depicts a flood area about 50 feet wide on the mauka side of Wailani Stream and 100 feet wide on the makai side. This would be consistent with the course topography in which higher areas are above the stream channel and lower areas below it.

Waipi'o Peninsula is not subject to inundation from tsunami or storm waves (Civil Defense Tsunami Inundation Map).

6. Historical Context

An archaeological investigation and identification of traditional cultural practices associated with the project area was prepared by Cultural Surveys Hawaii (2008) for the proposed project. Excerpts from their investigation are presented below.

The Waipi'o Peninsula and the surrounding loch waters of Pearl Harbor contained abundant marine resources and arable land which would have been extremely favorable to pre-contact Hawaiian populations for the development of large scale taro cultivation and the implantation of aquaculture in the form of large fish ponds or loko. A 1928 map of Land Court Application 1000 (LCA) shows a massive fish pond, Loko 'Eo, surrounded by LCA's within the project area. LCA documentation indicates that by the mid-eighteenth century the entire project area consisted of a complex network of irrigation ditches, agricultural fields, fish ponds, and habitations, probably developed over many centuries. Previous archaeological research has identified pre-contact sub-surface cultural layers and human burials just north of the project area (Perzinski et.al. 2004), providing further evidence of the pre-contact Hawaiian occupation of the area.

During the late nineteenth century the O'ahu Sugar Company established sugarcane operations in Waipi'o. A 1925 O'ahu Sugar Company map indicates that the current project area was within the boundaries of Oahu Sugar Company operations. The project area does not appear to have been planted with cane, but may have been utilized for other aspects of sugar cane operations such as a staging area for irrigation and/or railroad maintenance equipment. Subsurface archaeological investigation by the International Archaeological Research Institute, Inc. have suggested that Loko 'Eo, which comprises approximately 75% of the project area, was filled by the O'ahu Sugar Company and used as a settling pond for capturing topsoil from irrigation water (Athens et.al. 2000).
Figure 6
Flood Insurance Rate Map
Ted Makalena Golf Course
City & County of Honolulu
Waipahu, Island of Oahu

Legend
Special Flood Hazard Zone Subject to Inundated by the 1% Annual Chance Flood
Zone A No Base Flood Elevation Determined.
Zone AE Base Flood Elevation Determined.
Zone VE Coastal Flood Zone with Velocity Hazard (Wave Action); Base Flood Elevations Determined.

Zone X Areas of 0.2% Annual Chance Flood with Average Depths of Less than 1 foot or with Drainage Areas less than 1 Square Mile.
Zone X Areas Determined to be Outside the 0.2% Annual Chance Floodplain.
Zone D Areas of undetermined, but possible, flood hazards.

Source: Federal Emergency Management Agency
Map Number 15003C0238F, 15003C0240F & 15003C0039F, Date: 09/30/2004.
Early in the twentieth century, the U.S. Government began acquiring the coastal lands of ‘Ewa for the development of a naval base at Pearl Harbor. By 1909, the government appropriated the entire Waipio peninsula. A 1956 U.S. Army Map Service map shows the entire project area as part of a “naval reservation” with Loko ‘Eo completely drained and filled in. Subsurface testing just south of the project area determined that “the peninsula has at least 3.0 meters of fill on it, effectively burying any evidence of prehistoric use (Goodman & Cleghorn 1998:33).

During the 1960’s the project area was demilitarized and land jurisdiction was transferred to the City and County of Honolulu. Following the transfer of jurisdiction, the City and County developed the project area into a municipal golf course in 1971.

No historic properties were observed during the field inspection of the project area, which confirmed the findings of the background research. The absence of historic properties can be attributed to extensive land modifications associated with historic sugar cultivation and military operations, as well as the modern golf course development observed throughout the project area.

The project area was inspected for any remnants of Loko ‘Eo (See Figure 7). Background research has indicated that the fish pond was completely filled in during the historic utilization of the area by the O‘ahu Sugar Company and subsequently by the U.S. military, however, a recently dredged (circa 1971) drainage canal cuts thru a portion of the known location of Loko ‘Eo, and provided an opportunity to prospect for fish pond wall remnants and/or sediment deposits. These investigations focused on the eastern segment of the drainage canal which was not lined with concreted and contained exposed soil banks. No remnants of Loko ‘Eo was observed.

7. Traditional Cultural Practices

Traditional cultural practices are based on a profound awareness concerning harmony between man and our natural resources. The Hawaiians of old depended on these cultural practices for survival. Based on their familiarity with specific places and through much trial and error, Hawaiian communities were able to devise systems that fostered sustainable use of nature’s resources. Many of these cultural practices have been passed down from generation to generation and are still practiced in some of Hawaii’s communities today.

The present project area was completely graded, leveled, and filled in since circa 1956 when the area was utilized as a naval reservation. Following the military occupation of the project area, it was developed into a municipal golf course circa 1971. Prior to western contact this area consisted of a marsh environment with rich alluvial soil deposits and was utilized by traditional Hawaiians for the cultivation of taro. It is unlikely that any gathering of plant resources occurred within the project area other than the harvesting of cultivated crops. Additionally, there are no known gathering practices that have occurred within the project area during modern times.

The proposed development within the project area does not impact the drainage canal and would not appear to have any effect on marine or freshwater resources.

No historic properties were observed during the field inspection of the project area.
As the project area currently functions as a municipal golf course there is no evidence pertaining to on-going cultural practices relating to burials on the property or in the immediate vicinity. Due to the presence of extensive fill layers within the project area the proposed golf cart realignment project, involving excavations with a maximum depth of 8 inches, is not expected to effect any burials that may be present within the project area.

A review of historic maps spanning from 1877 through 1956 does not indicate any major trail systems traversing through the project area.

8. Flora

The golf course has been developed and improved with buildings, paved surfaces, ornamental landscaping, Bermuda grass tees and greens, and seashore paspalum fairways. Trees (general rather than site specific) include monkeypod, milo, paper bark, autograph, royal poinciana, banyan, brassaia, kiawe, kukui, pink tecoma, plumeria, silver buttonwood, sea grape, and fiddlewood.

Coconut, Manila palms, and Norfolk Island pine are common. Shrubs include be-still, hibiscus, bougainvillea, and money plant. Thick growths of mangrove and hau line the banks of Wailani Stream. The dense growth makes access to the stream difficult except in the eastern segment where the banks are exposed.

All observed flora is common to the island of O'ahu and the state of Hawai'i.

9. Fauna

Feral cats, feral chicken, and ducks were observed at a variety of locations including the clubhouse. Cattle egret, spotted and barred doves, and ricebird are common birds seen at or flying over the golf course. All observed mammals and birds are common to O'ahu and the state of Hawai'i.

The pond might provide habitat for native and resident water birds. This was not confirmed since only an unidentified species of duck was observed during the field investigation. It cannot be determined if rare, threatened, or endangered birds frequent the pond. Native water birds may be present since Hawaiian stilt, Hawaiian Duck, and Hawaiian Moorhen have been recorded at Pouhala Marsh located about 0.5 miles to the west (Park, 2000). The three species are federally listed as endangered.

The Hawaiian Owl or pueo has been observed in the vicinity of Waipi'o Peninsula (Ibid).

10. Views

No significant stationary views from areas above and below the project site are identified in County plans (Central Oahu Sustainable Communities Plan, 2002) for the area. The site does not contain any significant visual features, but it offers panoramic views of the Ko'olau Mountains, Pearl City, Honolulu, West Loch of Pearl Harbor, and the Waianae Mountains.

In the absence of any structures on the premises, the view from adjoining residential lots on the north is that of fenced golf course.
The Coastal View Study (Chu, 1987) places Ted Makalena Golf Course in Section A Pearl Harbor, South Shore Viewshed. No significant stationary views are identified from the golf course or towards the golf course from public viewing areas. Farrington Highway is identified as a coastal roadway but it offers no continuous or intermittent coastal viewing across the golf course.

From various locations on the golf course, the top most sections of the Waipahu Sugar Mill smokestack (174 feet in height) can be viewed rising above the tree tops and residential dwellings along the northern boundary of the golf course.

C. Land Use Controls

The State Land Use Commission classifies the project site Agricultural (See Figure 8). The State land use law (Chapter 205, Hawaii Revised Statutes) does not allow golf courses in the State Agricultural district unless “...golf course and golf driving ranges approved by a county before July 1, 2005 for development within the agricultural district shall be permitted uses within the agricultural district (§205-4.5 (d)).” Ted Makalena Golf Course was developed before July 1, 2005 and is thus a permitted use in the State Agricultural district.

The O‘ahu General Plan (2002) places Waipahu in the Urban Fringe and the community is part of the Central O‘ahu Sustainable Communities Plan (“COSCP”) area. According to the COSCP, Central Oahu has eight public and private golf courses. The City operates the Ted Makalena Golf Course on the Waipi‘o Peninsula. Because of the need to use high-quality water for irrigation above the Pearl Harbor aquifer, municipal golf course improvements in Central Oahu should be limited to enhancement of Ted Makalena Golf Course. Any new stand-alone municipal course to serve the region should be planned for ʻEwa where non-potable water for irrigation uses will be available from the Honouliuli Wastewater Treatment Plant.

The COSCP does not offer planning principles and guidelines directly applicable to Ted Makalena Golf Course. Recommended principles and guidelines are directed to new island wide and regional parks and sports and recreation complexes.

The COSCP also includes a section of planning principles and guidelines for revitalizing and developing Waipahu Town. The future of Waipahu is envisioned as a vibrant community where the country atmosphere is preserved, where business prospers, and where diverse people can come together to live, work, shop, and play. This Waipahu of the future is prescribed in a town plan with four major activity centers or “anchors”.

Ted Makalena Golf Course along with other municipal facilities located on Waipi‘o Peninsula such as the Police Training Academy, Waipi‘o Peninsula Soccer Park, the Waipahu Refuse Convenience Center, the Waipahu wastewater pump station, and a section of the Pearl Harbor historic trail comprise the Recreation Anchor. In addition to these facilities, the town plan recommends: developing a major shoreline park and preservation area along the entire shoreline of Pearl Harbor’s West and Middle Lochs; restoring the OR&L right-of-way for train operations; and develop a shoreline pedestrian and bicycle path within the OR&L right-of-way (a section of the Pearl Harbor Historic Trail).

The COSCP Urban Land Use Map (DPP, 2002 under revision) designates the property Golf Course and it is located inside the Urban community boundary. The “makai portion of the
boundary encloses that portion of the Waipi'o Peninsula that is in the blast zone for the West Loch Naval magazine (Ibid)."

Ted Makalena Golf Course is not "symbolized" on the Public Infrastructure Map (PIM) for Central O'ahu. A Golf Course modification symbol will have to be added to the PIM for future construction of $3 million or more. Therefore, an application will be submitted to the Department of Planning and Permitting to amend the PIM to place a "Golf Course/Modification" symbol on the existing golf course prior to requesting construction funds for future improvements.

The zoning map for Waipahu (Zoning Map No. 8) zones the golf course P-2 General Preservation. Public uses and structures such as a municipal golf course are a permitted use in the P-2 zoning district.

Ted Makalena Golf Course is located within the City and County of Honolulu's Special Management Area (See Figure 9). A Special Management Area Permit will be required prior to constructing the proposed improvements.

E. Public Facilities and Services

1. Circulation and Traffic

Waipi'o Point Access Road is a paved two-way, two-lane collector road aligned along the western edge of Middle Loch, Pearl Harbor. The roadway extends from Farrington Highway on the north to the naval magazine on Waipi'o Peninsula on the south. That portion of the road extending from Farrington Highway to just below Poailani Circle is owned by the City and County of Honolulu. The remaining portion is located on federal land (Belt Collins Hawaii, 1998).

Access to facilities makai of Poailani Circle including Ted Makalena Golf Course and Waipi'o Peninsula Soccer Park is therefore through federal property.

2. Water

Potable water is drawn from a 12" PVC main in Waipahu Depot Road. The main also provides water to several municipal facilities located on lower Waipahu Depot Road.

Irrigation water use is estimated at 400,000 gallons per day and is drawn from a 12' water main providing irrigation water to the Waipi'o Peninsula Soccer Park. The water main is located in Waipahu Depot Road.

3. Wastewater

Wastewater from the two comfort stations and clubhouse is discharged into a sewer lateral crossing the golf course in an east to west direction. Connection is made near the 14th tee from where wastewater gravity flows to the Waipahu Wastewater Pump Station on Waipahu Depot Road about 0.5 miles to the west.
Figure 9
Zoning and Special Management Area
Ted Makalena Golf Course

Legend

- R-5  RESIDENTIAL (5,000 SF. LOT MINIMUM)
- A-2  APARTMENTS (MEDIUM DENSITY)
- B-1  BUSINESS (COMMUNITY)
- I-2  INDUSTRIAL (INTENSIVE)
- AG-2  AGRICULTURE (GENERAL)
- F-1  FEDERAL & MILITARY PRESERVATION
- P-1  PRESERVATION (RESTRICTED)
- P-2  PRESERVATION (GENERAL)

- SPECIAL MANAGEMENT AREA BOUNDARY

Source: Zoning-City & County of Honolulu, Department of Planning & Permitting
Zoning Map 20, Ord. 85-121, Oct. 22,1985
Special Management Area-City & County of Honolulu Online GIS Database
4. Protective Services

Police service originates from the Pearl City Police Station on Waimano Home Road about 2.5 miles away in Pearl City.

First response to any on-site emergency would originate from the Waikele Fire Station (Engine 42) located about 2.8 miles to the north of the golf course. An engine company is posted at the station. Second response would originate from the Waipahu Fire Station about 2.8 miles to the west in the Waipahu Industrial Area where engine (Engine 12) and ladder companies (Ladder 12) are posted.

A City and County of Honolulu emergency ambulance is posted at the Waipahu Fire Station.

5. Utility Services

Overhead electrical and communication are available along Waipi‘o Point Access Road.

7. Recreation

Waipahu District Park, located mauka of Farrington Highway on Paiwa Street, is one of the major recreation facilities in Waipahu. A gymnasium, two recreation buildings, playground, two softball fields, swimming pool, training pool, outdoor tennis courts, outdoor basketball courts, outdoor volleyball courts, a baseball/football field, and off-street parking comprise this 13.8 acre public recreation facility.

Hans L'Orange Neighborhood Park, located about four blocks mauka of Farrington Highway at the intersection of Paiwa and Waipahu Streets, is widely known for its baseball field.

A section of the Pearl Harbor Historic Trail passes to the north of the golf course. The paved multi-use trail is within the old OR&L railroad right-of-way. The trail can be gained from Waipi‘o Point Access Road on the east or Waipahu Depot Road on the west. The 18.6 mile long trail is planned to link Halawa Landing (within the Pearl Harbor Naval Complex) on the east with the community of Nanakuli on the west. The trail would link communities with natural and historic resources, recreational resources, shoreline resources, and athletic venues along its length.

Waipi‘o Peninsula Soccer Park, the premier soccer complex on the island of O‘ahu, is located to the south of Ted Makalena Golf Course. The complex currently features 20 soccer fields and a stadium field lighted for night use.
SECTION 3  SUMMARY OF POTENTIAL ENVIRONMENTAL IMPACTS AND MEASURES TO MITIGATE ADVERSE EFFECTS

A. Assessment Process

The scope of the project was discussed with staff of the Department of Design and Construction and the consulting engineer. State and County agencies were contacted for information relative to their areas of expertise. Time was spent in the field noting conditions on the golf course and in the adjoining areas. The discussions and field investigations allowed us to identify existing conditions and features that could affect or be affected by the project. These conditions are:

- The proposed improvements are confined to the Ted Makalena Golf Course;
- The property has been extensively altered by the construction of the golf course to include tee boxes, fairways, greens, bunkers and sand traps, cart paths, golf operations and maintenance structures, and parking lot;
- There are no rare or endangered flora on the premises;
- There are no archaeological features on the premises;
- There are no known cultural resources on the premises;
- Wailani Stream flows in an earthen channel through the golf course;
- Most of the golf course is not located in a flood hazard area except for land adjoining Wailani Stream;
- Public utilities will not be adversely affected by the proposed improvements.

B. Short-term Impacts

Construction will temporarily affect air quality and the acoustical environment. Grubbing, grading, trenching, stockpiling, backfilling and other soil moving activities will raise fugitive dust at construction sites which can settle in adjoining areas. Windy conditions coupled with exposed soil can create dust problems. The general contractor will employ on-site dust control measures to prevent the work site and construction equipment and activities from becoming significant dust generators. Control measures shall comply with Chapter 60.1, Air Pollution Control, Title 11, Department of Health, State of Hawai‘i (and revisions thereto).

Most construction equipment and vehicles are diesel powered and emit exhaust emissions typically high in nitrogen dioxide and low in carbon monoxide. The Federal and State nitrogen dioxide standard ---100mg/m³ per annum---which is an annual standard, is not likely to be exceeded during construction. Carbon dioxide emissions should be less than that generated by automobile traffic on adjoining streets. Aldehyde odors from diesel equipment may be detected but should be dispersed by the prevailing winds.

Like fugitive dust, construction noise cannot be avoided. The golf course is bounded by residential uses along the 14th, 15th, and 16th holes. Residential properties are considered noise sensitive areas and construction noise may be audible as work takes place nearby. Exposure to noise will vary by construction phase, the duration of each phase, and the type of equipment used during the different phases. Maximum sound levels in the range of 82-96 db(A) measured at 50 feet from the source would be generated by heavy machinery during
site work. After site work is completed, reductions in sound levels, frequency, and duration can be expected during actual construction of the various park facilities.

The golf cart paths on the above mentioned holes will be constructed on the opposite side of the fairways from residential dwellings. A minimum of 200 feet to a maximum of 300 feet separates the dwellings from the construction sites along the fairways. This separation will help to attenuate noise. If required, the general contractor will obtain a noise permit from the State Department of Health. Although the permit does not attenuate noise per se it regulates the hours during which excessive noise is allowed. The general contractor will be responsible for obtaining and complying with conditions attached to the permit. Work will be scheduled between the hours of 8:00 AM to 3:30 PM Mondays through Fridays. The contractor will also ensure that construction equipment with motors are properly equipped with mufflers in good operating condition.

Construction noise may disturb golfers playing the hole where construction is taking place. Players will have to coordinate their shot making to coincide with short stoppages in construction noise. This impact cannot be avoided and would generally be limited to a hole at a time with occasional spillage onto adjoining holes.

Site work will expose soil thus creating opportunities for erosion (fugitive dust and suspended sediment in runoff). Grubbing, grading, and stockpiling of excavated or imported material will be performed in accordance with the erosion control ordinance of the City and County of Honolulu and grading plans approved by the Department of Planning and Permitting, City and County of Honolulu.

Estimated earthwork/grading quantities are 12,000 cubic yards excavation for the cart paths and walkways 1,345 cubic yards for the detention pond and drain line trench. There will be minimal fill. Excess material will be used to fill low areas elsewhere or stockpiled at one of two existing on-site stockpile sites. Best Management Practices (BMPS) for erosion and drainage control during construction will be incorporated into grading plans. Site work will exceed one (1) acre thus an NPDES General Permit Authorizing Discharges of Storm Water Associated with Construction Activity will be required from the State Department of Health. Any discharges related to project construction or operation activities will comply with applicable State Water Quality Standards as specified in Hawai‘i Administrative Rules, Chapter 11-54.

To comply with City storm water quality policies, storm water will be directed to and collected in low areas and allowed to evaporate or percolate into the ground as occurs under existing conditions. Other methods may be implemented pursuant to approved, site-specific Best Management Practices and criteria in Part II Water Quality Criteria, City Rules Relating to Storm Drainage Standards (Department of Planning and Permitting, 2000). Estimates of storm water discharge for the area affected by the improvements have not yet been calculated. Estimates will be provided with the application for an NPDES Permit.

The pond and potential water bird habitat will not be adversely affected. Construction noise may cause birds to seek temporary habitat in other areas of the golf course. Silt fences will be erected around work sites and edges of the pond and stream bank to contain storm water discharge and prevent sediment deposition into the surface waters.

Additional measures that can be implemented to avoid and minimize impacts on water birds during construction include:
• Scheduling construction work during the dry season or during dry weather.
• Informing the contractor and workers that endangered water birds may frequent the golf course and the pond in particular.
• Apprising workers to avoid water birds during construction as much as possible.
• Constructing the cart path in the vicinity of the 6th tee and fairway when birds are not present.
• Minimizing the amount of time to demolish the existing cart path and construct the replacement cart path in the vicinity of the 6th tee and fairway (the estimated construction time is under two weeks).
• Stopping work temporarily if water birds persistently frequent the construction site (Response to U.S. Fish and Wildlife Service Comment).

The proposed improvements involves minimal ground disturbance involving 8-inch deep and 10-feet wide excavations for the installation of 8 feet wide golf cart paths. The shallow excavations would be confined within fill layers and would not impact naturally deposited sediments, thus avoiding any subsurface archaeological deposits that may be present. Should excavation unearth subsurface archaeological sites, artifacts, cultural deposits, or burials work in the immediate area will cease and the State Historic Preservation Division notified for proper disposition of the finds.

Areas adjoining tee boxes, greens, and the realigned fairway routes will be grubbed of grass. The cart paths will be routed to avoid trees. No threatened or endangered plants are found at the course. Where the new cart paths deviate from the original cart paths, the original cart paths will be demolished and planted with turf or other suitable vegetation.

The movement of men and material to and from the site will contribute some vehicles to traffic on Waipio Point Access Road. Work can be scheduled for non-peak traffic hours to minimize traffic congestion both before and after school (Waipahu High School) hours.

C. Long-term Impacts

Background research had indicated that during pre-and early post-contact times the project area was burgeoning with traditional Hawaiian activity in the form of habitation, agriculture, and aquaculture. LCA documentation indicates that by the mid-eighteenth century the entire project area consisted of a complex network of irrigation ditches, agricultural fields, fish ponds, and habitations. However, successive land modifications associated with historic sugar cultivation and military operations as well as modern golf course development have caused extensive land disturbances throughout the project area which have destroyed and/or buried any evidence of both pre- and post-contact land use. As expected, no historic properties were observed during the field inspection of the project area. Additionally, based on all available information, it is extremely unlikely that the proposed project will affect ongoing cultural practices.

The project is anticipated to benefit golf course operations, improve the recreational experience for golfers, and increase play. In terms of operational impacts, concrete cart paths are less prone to deterioration that other surfacing materials, has a longer life span than other materials, and thus requires less maintenance. The new paths will also provide access for maintenance vehicles and divert cart traffic away from certain areas of the course.
For players, the new paths will help to define the golf holes from tee to green, safely transport players from tee to green (cart paths generally do not cross from one side of the fairway to the other), prevent damage to tee boxes, fairways, and greens by having a clearly defined travel way and providing curbed parking areas adjoining tee boxes and greens, improve the overall utility and appearance of the recreation facility and the recreational experience, and offer an alternative to walking.

In conjunction with other improvements such as installing a new irrigation system, turf conditions and playing conditions are expected to improve. This would result in increased play with concomitant competition amongst golfers for tee times. Increased play will foster increase revenue from green fees and cart rentals.

Potential increases in green fees and cart rentals will be evaluated by the Department of Enterprise Services and subject to action by the Honolulu City Council. Improvements to, and the installation of, a pollutant removal system for the cart wash area will preclude discharge of sediment, oil, grease, and other pollutants into the environment. Wash water discharged into the detention basin will be allowed to evaporate.
The relationship of the proposed project to Special Management Area objectives and policies is discussed in this section. The Special Management Area objectives and policies are the same objectives and policies for Coastal Zone Management (Chapter 205A, Hawai‘i Revised Statutes).

A. Coastal Zone Management Objectives

1. Recreational Resources
   (A) Provide coastal recreational opportunities accessible to the public.

2. Historic Resources
   (A) Protect, preserve, and, where desirable, restore those natural and manmade historic and prehistoric resources in the coastal zone management area that are significant in Hawaiian and American history and culture.

3. Scenic and Open Space Resources
   (A) Protect, preserve, and, where desirable restore or improve the quality of coastal scenic and open space resources.

4. Coastal Ecosystems
   (A) Protect valuable coastal ecosystems, including reefs, from disruption and minimize adverse impacts on all coastal resources.

5. Economic Uses
   (A) Provide public or private facilities and improvements important to the State’s economy in suitable locations.

6. Coastal Hazards
   (A) Reduce hazard to life and property from tsunami, storm waves, stream flooding, erosion, subsidence, and pollution.

7. Managing Development
   (A) Improve the development review process, communication, and public participation in the management of coastal resources and hazards.

8. Public Participation
   (A) Stimulate public awareness, education, and participation in coastal management.

9. Beach Protection
   (A) Protect beaches for public use and recreation.

10. Marine Resources
    (A) Implement the State’s ocean resources management plan.
B. Coastal Zone Management Policies

(1) Recreational Resources

(A) Improve coordination and funding of coastal recreational planning and management; and

(B) Provide adequate, accessible, and diverse recreational opportunities in the coastal zone management area by:

(i) Protecting coastal resources uniquely suited for recreational activities that cannot be provided in other areas;

(ii) Requiring replacement of coastal resources having significant recreational value, including but not limited to surfing sites, fishponds, and sand beaches, when such resources will be unavoidably damaged by development; or requiring reasonable monetary compensation to the State for recreation when replacement is not feasible or desirable;

(iii) Providing and managing adequate public access, consistent with conservation of natural resources, to and along shorelines with recreational value;

(iv) Providing an adequate supply of shoreline parks and other recreational facilities suitable for public recreation;

(v) Ensuring public recreational use of county, state, and federally owned or controlled shoreline lands and waters having recreational value consistent with public safety standards and conservation of natural resources;

(vi) Adopting water quality standards and regulating point and nonpoint sources of pollution to protect, and where feasible, restore the recreational value of coastal waters;

(vii) Developing new shoreline recreational opportunities, where appropriate, such as artificial lagoons, artificial beaches, and artificial reefs for surfing and fishing; and

(viii) Encouraging reasonable dedication of shoreline areas with recreational value for public use as part of discretionary approvals or permits by the land use commission, board of land and natural resources, county planning commissions; and crediting such dedication against the

Statement: Ted Makalena Golf Course is not located on a beach or shoreline lot. Thus, there are no opportunities for shoreline recreation associated with the golf course and there is no lateral access or public access to or along the shoreline. Public use of West and Middle Loch of Pearl Harbor is not currently permitted.

The golf course is located makai of the OR&L railroad right-of-way which is proposed for development of a pedestrian walkway and bike path called the Pearl Harbor Historic Trail. The 18.6 mile long rail/trail would extend from Halawa Landing near Aloha Stadium eventually to the Leeward Oahu community of Nanakuli. Parts of the trail already exist. An approximately 5 mile long section of the City’s Pearl Harbor Bike Path follows the shoreline from Halawa Landing at Pearl Harbor on the east to Waipahu Depot Road in the town of Waipahu on the west. From Waipahu the multiple-use trail would follow a historic train line and new bicycle paths to Nanakuli. The train line is currently used by the Hawaiian Railway Society which runs historic trains in the Ewa area.
There is no access to the OR&L railroad right-of-way and Pearl Harbor Historic Trail through Ted Makalena Golf Course.

2) Historic Resources

(A) Identify and analyze significant archaeological resources;
(B) Maximize information retention through preservation of remains and artifacts or salvage operations; and
(C) Support state goals for protection, restoration, interpretation, and display of historic resources.

Statement: An archaeological field inspection did reveal the presence of historic properties. Additionally, based on all available information, it is extremely unlikely that the proposed project will affect on-going cultural practices.

3) Scenic and Open Space Resources

(A) Identify valued scenic resources in the coastal zone management area;
(B) Ensure that new developments are compatible with their visual environment by designing and locating such developments to minimize the alteration of natural landforms and existing public views to and along the shoreline;
(C) Preserve, maintain, and where desirable, improve and restore shoreline open space and scenic resources; and
(D) Encourage those developments which are not coastal dependent to locate in inland areas.

Statement: The Coastal View Study (Chu, 1987) placed Ted Makalena Golf Course in Section A Pearl Harbor, South Shore Viewshed. No significant stationary views are identified from the golf course or towards the golf course from public viewing areas. Farrington Highway is identified as a coastal roadway but it offers no continuous or intermittent coastal views between the road and the shoreline. Coastal views are blocked by residential subdivisions along Farrington Highway.

The upper sections of the Waipahu Sugar Mill smokestack (174 feet in height) can be seen from various places on the golf course. This view will not be affected by the proposed improvements.

4) Coastal Ecosystems

(A) Improve the technical basis for natural resource management;
(B) Preserve valuable coastal ecosystems, including reefs, of significant biological or economic importance;
(C) Minimize disruption or degradation of coastal water ecosystems by efficient regulation of stream diversions, channelization, and similar land and water uses, recognizing competing water needs; and
(D) Promote water quantity and quality planning and management practices which reflect the tolerance of fresh water and marine ecosystems and prohibit land and water uses which violate state water quality standards.

Statement: The project is not proposed in an area of open waters, potential fisheries and fishing grounds, and wildlife habitats. A pond may provide habitat to native water birds
although none were observed during a field investigation. Improvements are not proposed to the pond thus there should be no impact on this water feature. Construction activities nearby could affect the presence of water birds but this impact should be temporary as construction will be short-term at any of the holes fringing on the pond.

5) Economic Uses

(A) Concentrate coastal dependent development in appropriate areas;
(B) Ensure that coastal dependent development such as harbors and ports, and coastal related development such as visitor industry facilities and energy generating facilities, are located, designed, and constructed to minimize adverse social, visual, and environmental impacts in the coastal zone management area; and
(C) Direct the location and expansion of coastal dependent developments to areas presently designated and used for such developments and permit reasonable long-term growth at such areas, and permit coastal dependent development outside of presently designated areas when:
   (i) Use of presently designated locations is not feasible;
   (ii) Adverse environmental effects are minimized; and
   (iii) The development is important to the State’s economy.

Statement: Although Ted Makalena Golf Course is located in the Special Management Area, it is not a coastal dependent development.

6) Coastal Hazards

(A) Develop and communicate adequate information about storm wave, tsunami, flood, erosion, subsidence, and point and nonpoint source pollution hazards;
(B) Control development in areas subject to storm wave, tsunami, flood, erosion, hurricane, wind, subsidence, and point and nonpoint source pollution hazards;
(C) Ensure that developments comply with requirements of the Federal Flood Insurance Program;
(D) Prevent coastal flooding from inland projects; and
(E) Develop a coastal point and nonpoint source pollution control program.

Statement: The golf course is located outside of the 100-year flood hazard area and coastal high hazard area delineated for this section of Waipahu and Waipiʻo Peninsula.

7) Managing Development

(A) Use, implement, and enforce existing law effectively to the maximum extent possible in managing present and future coastal zone development;
(B) Facilitate timely processing of applications for development permits and resolve overlapping or conflicting permit requirements; and
(C) Communicate the potential short and long-term impacts of proposed significant coastal developments early in their life-cycle and in terms understandable to the public to facilitate public participation in the planning and review process.
8) Public Participation

(A) Maintain a public advisory body to identify coastal management problems and to provide policy advice and assistance to the coastal zone management program;
(B) Disseminate information on coastal management issues by means of educational materials, published reports, staff contact, and public workshops for persons and organizations concerned with coastal-related issues, developments, and government activities; and
(C) Organize workshops, policy dialogues, and site-specific mediations to respond to coastal issues and conflicts.

Statement: A Major Special Management Area ("SMA") Permit is required for the proposed improvements. The Department of Planning and Permitting ("DPP"), City and County of Honolulu, will schedule a public hearing as part of the SMA review process. Notice of the public hearing will be published in a local daily newspaper. Adjoining property will be notified by mail as to the time and place of the hearing.

The Honolulu City Council approves SMA permits by Resolution. The application for SMA Permit and DPP recommendation will be presented to the Honolulu City Council and the City Council Zoning Committee. The Zoning Committee can also schedule a public hearing if warranted. Honolulu City Council hearing procedures provide ample opportunity for the public to comment on the SMA Permit application.

9) Beach Protection

(A) Locate new structures inland from the shoreline setback to conserve open space and to minimize loss of improvements due to erosion;
(B) Prohibit construction of private erosion-protection structures seaward of the shoreline, except when they result in improved aesthetic and engineering solutions to erosion at the sites and do not interfere with existing recreational and waterline activities; and
(C) Minimize the construction of public erosion-protection structures seaward of the shoreline.

Statement: The proposed improvements are not located on a beach or shoreline thus there should be no effect on beach processes.

10) Marine Resources

(A) Exercise an overall conservation ethic, and practice stewardship in the protection, use, and development of marine and coastal resources;
(B) Assure that the use and development of marine and coastal resources are ecologically and environmentally sound and economically beneficial;
(C) Coordinate the management of marine and coastal resources and activities management to improve effectiveness and efficiency;
(D) in the sound management of ocean resources within the United States exclusive economic zone;
(E) Promote research, study, and understanding of ocean processes, marine life, necessary to understand how ocean development activities relate and impact upon ocean and coastal resources; and
(F) Encourage research and development of new, innovative technologies for exploring, using, or protecting marine and coastal resources.

Statement: The improvements are not proposed on the shoreline thus no impact on marine resources is anticipated.
A. No Action

A No Action alternative would maintain the status quo and preclude the occurrence of short and long-term environmental impacts both beneficial and adverse disclosed in this assessment.

B. Pavement Material

Asphalt concrete was used for cart paths at Makalena Golf Course when it was constructed. The material did not hold up well to years of use and is not the desirable material for the new cart paths. Although less expensive to install than concrete, the material requires significant more maintenance over time to protect it.

C. Cart Path Alignment

The cart path routing shown in Figure 4 is the alternative preferred by the City’s golf course administrators and the golf course manager and superintendent. Alternative routing schemes would not result in impacts to the physical environment different from that disclosed in this assessment. The preferred alternative fosters golfer safety by relocating cart paths from the middle of the fairway to the “safe” side of the fairway (generally the left side depending on the hole layout) and in some instances on the right side of the fairway to separate the paths from adjoining parallel fairways.

D. Detention Pond Location

The site of the proposed detention pond is the most suitable location for the facility. It is located in an unused portion of the golf course that is free of trees and other vegetation thereby maximizing exposure to the sun. The site also is in proximity to the new cart wash area thus minimizing piping “runs”. Other potential sites are too far from the wash area.
The Draft Environmental Assessment for the Ted Makalena Golf Course Cart Path Realignment was published in the Office of Environmental Quality Control Environmental Notice of October 8, 2009. Publication initiated a 30-day public review period ending on November 7, 2009. The Draft Environmental Assessment was mailed to the agencies and organizations identified below. An asterisk * identifies agencies and organizations that submitted written comments during the review period. All comment letters and responses are found in Appendix B.

County
*Board of Water Supply
  Department of Enterprise Services
    *Golf Course Administrator
  Department of Environmental Services
*Department of Parks and Recreation
Department of Planning and Permitting
*Department of Transportation Services
*Honolulu Police Department
*Honolulu Fire Department

Federal
  Department of the Navy
  U.S. Department of the Interior
    *Fish and Wildlife Service

State
  Department of Health
    Environmental Planning Office
  Department of Land and Natural Resources
    *Historic Preservation Division

Other
  Hawaiian Electric Company
*Hawaiian Telcom
*Oceanic Time Warner Cable
Aloha Petroleum
*Chevron Products Company
Teso Hawaiian Corporation
Waipahu Neighborhood Board No. 23
Waipahu Public Library (Placement)
The Honorable Nestor Garcia, Honolulu City Council
Permits and approvals required for the project and approving authorities are listed below. Additional permits and approvals may be required pending final construction plans.

**City and County of Honolulu**

**Honolulu City Council**

Special Management Area Permit-Major

**Department of Planning and Permitting**

Grubbing, Grading, and Stockpiling Permit
Building Permit for Building, Electrical, Plumbing, Sidewalk/Driveway and Demolition Work

**State of Hawaii**

**Department of Health**

Variance from Pollution Controls (Noise Permit)
NPDES General Permits (Discharges Associated with Construction Activities)

**Department of Land and Natural Resources**

Historic Site Review
SECTION 8  DETERMINATION OF SIGNIFICANCE

Chapter 200 (Environmental Impact Statement Rules) of Title 11, Administrative Rules of the State Department of Health, establishes criteria for determining whether an action may have significant effects on the environment (11-200-12). The relationship of the proposed project to these criteria is discussed below.

1) Involves an irrevocable commitment to loss or destruction of any natural or cultural resource;

An archaeological field investigation did not reveal the presence of historic properties in the project area. In addition, there are no known traditional cultural practices conducted within or in the immediate vicinity of the project area.

2) Curtails the range of beneficial uses of the environment;

The proposed improvements will not curtail the range of beneficial uses of the environment. The improvements will correct deficiencies to improve the playing conditions and recreational enjoyment of a public recreation facility.

3) Conflicts with the state’s long-term environmental policies or goals and guidelines as expressed in chapter 344, Hawaii Revised Statutes, and any revisions thereof and amendments thereto, court decisions or executive orders;

The project will not conflict with long-term environmental policies, goals, and guidelines of the State of Hawaii.

4) Substantially affects the economic welfare, social welfare, and cultural practices of the community or State;

The project will not substantially affect the economic or social welfare of the State.

No historic properties were observed during the field inspection of the project area. Based on all available information, it is extremely unlikely that the proposed project will affect on-going cultural practices.

5) Substantially affects public health;

Public health will not be adversely affected by the proposed project.

6) Involves substantial secondary impacts, such as population changes or effects on public facilities;

Substantial secondary impacts such as population changes or effects on public facilities are not anticipated.
7) **Involves a substantial degradation of environmental quality;**

   Environmental quality of the golf course and surrounding neighborhoods will not be degraded.

8) **Is individually limited but cumulatively has considerable effect upon the environment or involves a commitment for larger actions;**

   The project is not the precursor for a larger action. It is, however, part of an on-going capital improvement program to upgrade and improve municipal recreation facilities throughout the City and County of Honolulu.

9) **Substantially affects a rare, threatened or endangered species, or its habitat;**

   There is no rare, threatened or endangered flora or fauna on the premises. It is not known if native water birds frequent a freshwater pond located near the center of the golf course. Native water birds were not observed at the pond during the field investigation for this project.

10) **Detrimentally affects air or water quality or ambient noise levels; or**

    Ambient air quality will be affected by fugitive dust and combustion emissions but can be controlled by measures stipulated in this Assessment. Construction noise will be audible during the entire construction process. Construction work will proceed one hole at a time thus noise will be temporary in any one location. All construction activities will comply with air quality and noise pollution regulations of the State Department of Health.

11) **Affects an environmentally sensitive area such as a flood plain, tsunami zone, erosion prone area, geologically hazardous land, estuary, fresh water, or coastal waters.**

    The proposed improvements are not located in an environmentally sensitive area.

12) **Substantially affects scenic vistas and view planes identified in county or state plans or studies; or**

    The proposed improvements will not affect scenic vistas identified in county plans for the area. Public views of the shoreline from the roadway nearest the coastline will not be affected because the improvements are located less than 6” above grade and will not be visible.

13) **Requires substantial energy consumption.**

    Substantial energy consumption is not anticipated.
REFERENCES


Department of Planning and Permitting, City and County of Honolulu. 1993. Land Use Ordinance.

Department of Planning and Permitting, City and County of Honolulu. December 2002. Central Oahu Sustainable Communities Plan.

Department of Planning and Permitting. No Date. Pearl Harbor Historic Trail From Pearl Harbor to Nanakuli (Pamphlet). Championed by the Aiea-Pearl City Community Vision Group.


Park, Gerald Urban Planner. April 2006. *Final Environmental Assessment Plantation Town Apartments Waipahu, Ewa District, Oahu.* Prepared for Plantation Town Apartments, LLC.


APPENDIX A

ARCHAEOLOGICAL LITERATURE REVIEW AND FIELD INSPECTION
An Archaeological Literature Review and Field Inspection for the Ted Makalena Golf Course Improvements Project
Waipiʻo Ahupuaʻa, ʻEwa District, Oʻahu
TMK: [1] 9-3-002: 034

Prepared for
Gerald Park Urban Planner

Prepared by
Jon Tulchin, B.A.
and
Matt McDermott, M.A.

Cultural Surveys Hawaiʻi, Inc.
Kailua, Hawaiʻi
(Job Code: WAIPIO 4)

July 2008

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# Management Summary

<table>
<thead>
<tr>
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<tbody>
<tr>
<td>Date</td>
<td>July 2008</td>
</tr>
<tr>
<td>Project Number</td>
<td>Cultural Surveys Hawai‘i Inc. (CSH) Job Code: WAIPIO 4</td>
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<tr>
<td>Investigation Permit Number</td>
<td>The fieldwork component of the archaeological literature review and field inspection study was carried out under CSH’s annual archaeological permit # 08-14 issued by the Hawai‘i State Historic Preservation Division/Department of Land and Natural Resources (SHPD/DLNR), per Hawai‘i Administrative Rules (HAR) Chapter 13-282.</td>
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<tr>
<td>Project Location</td>
<td>The project area is located within the northern portion of the Waipi‘o Peninsula, and is bordered by the Middle Loch of Pearl Harbor to the east, Kapakahiki Stream to the west, the remnants of the Oahu Railway and Land Company (OR&amp;L) railroad grade to the north, and a government reservation to the south. This area is depicted on the 1999 Pearl Harbor USGS 7.5-minute topographic quadrangle.</td>
</tr>
<tr>
<td>Project Funding and Land Jurisdiction</td>
<td>City and County of Honolulu (City)</td>
</tr>
<tr>
<td>Project Area Acreage</td>
<td>Approximately 150 acres</td>
</tr>
<tr>
<td>Project Description</td>
<td>The Ted Makalena Golf Course Improvements Project consists of the realignment of golf cart paths throughout the project area. Ground disturbance will involve 8-inch deep and 10-feet wide excavations for the installation of 8 feet wide reinforced concrete golf cart paths.</td>
</tr>
<tr>
<td>Agencies</td>
<td>SHPD, City</td>
</tr>
<tr>
<td>Historic Preservation Regulatory Context and Document Purpose</td>
<td>The proposed project is subject to Hawai‘i State environmental and historic preservation review legislation [Hawai‘i Revised Statutes (HRS) Chapter 343 and HRS Chapter 6E-8 and HAR Chapter 13-275]. This investigation does not fulfill the requirements of an archaeological inventory survey investigation per the rules and regulations of the SHPD/DLNR (per HAR Chapter 13-276). However, the level of work is sufficient to determine if there are any major archaeological concerns within the project area and to develop data on the general nature, density and distribution of archaeological resources, as well as to provide recommendations of any additional cultural resource management work that might be needed prior to land alteration within the project area. This document was prepared to support the project’s historic preservation and environmental review.</td>
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Field Inspection and Literature Review for the Ted Makalena Golf Course

TMK [1] 9-3-002: 034
<table>
<thead>
<tr>
<th>Fieldwork Effort</th>
<th>The fieldwork component of the archaeological literature review and field inspection study was accomplished on May 27, 2008, by two CSH archaeologists, Jon Tulchin, B.A., and Douglas Thurman, B.A., under the general supervision of Matt McDermott, M.A. (principal investigator). The fieldwork required approximately 2 person-days to complete.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Results Summary</td>
<td>No historic properties were observed during the field inspection of the project area. The absence of historic properties can be attributed to extensive land modifications associated with historic sugar cultivation and military operations, as well as the modern golf course development observed throughout the project area. Observed land modifications consisted of a dredged drainage canal, leveled and graded areas utilized as fairways, artificial knolls and sand traps, asphalt paved golf cart paths, wooden and concrete structures for golf patrons and maintenance staff, and a green waste dumping area.</td>
</tr>
<tr>
<td>Recommendations</td>
<td>CSH recommends consultation with SHPD/DLNR prior to land alteration within the project area. This document should be used to support this consultation with SHPD to establish the appropriate cultural resource management requirements for the project. Based on the results of this investigation, no additional cultural resource management work is recommended for the project. This is based on the results of the field inspection, in which no historic properties were observed, as well as a review of previous archaeological work within the project area and in the immediate vicinity, which suggest that the entire project area contains fill layers that are approximately 3 to 7 meters thick (Goodman &amp; Cleghorn 1998; Athens et al. 2000). The proposed Ted Makalena Golf Course Improvements Project involves minimal ground disturbance involving 8-inch deep and 10-feet wide excavations for the installation of 8 feet wide reinforced concrete golf cart paths. The shallow excavations proposed for this project would be confined within fill layers and would not impact naturally deposited sediments, thus avoiding any subsurface archaeological deposits that may be present.</td>
</tr>
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Section 1  Introduction

1.1 Project Background

At the request of Gerald Park Urban Planner, Cultural Surveys Hawai‘i, Inc. (CSH) completed this archaeological literature review and field inspection study for the Ted Makalena Golf Course Improvements Project, Wai'īo Ahupua‘a, ‘Ewa District, O‘ahu Island, TMK: [1] 9-3-002: 34. The project area is approximately 150-acres and is under the land jurisdiction of the City and County of Honolulu (City). It is located within the northern portion of the Wai‘īo Peninsula, and is bordered by the Middle Loch of Pearl Harbor to the east, Kapakahi Stream to the west, the remnants of the Oahu Railway and Land Company (OR&L) railroad grade to the north, and a government reservation to the south. This area is depicted on the 1999 Pearl Harbor USGS 7.5-minute topographic quadrangle (Figure 1, Figure 2, & Figure 3).

The City-funded Ted Makalena Golf Course Improvements Project consists of the realignment of golf cart paths throughout the project area (Figure 4). Ground disturbance will involve 8-inch deep and 10-feet wide excavations for the installation of 8 feet wide reinforced concrete golf cart paths.

The proposed project is subject to Hawai‘i State environmental and historic preservation review legislation [Hawai‘i Revised Statutes (HRS) Chapter 343 and HRS Chapter 6E-8 and Hawaii Administrative Rules (HAR) Chapter 13-275]. This investigation does not fulfill the requirements of an archaeological inventory survey investigation per the rules and regulations of the State Historic Preservation Division / Department of Land and Natural Resources (SHPD/DLNR) (per HAR Chapter 13-276). However, the level of work is sufficient to determine if there are any major archaeological concerns within the project area and to develop data on the general nature, density, and distribution of archaeological resources, as well as to provide recommendations of any additional cultural resource management work that might be needed prior to land alteration within the project area. This document was prepared to support the project’s historic preservation and environmental review.

1.2 Scope of Work

The agreed upon scope of work for this archaeological literature review and field inspection was as follows:

1. Historical research including study of archival sources, historic maps, Land Commission Awards and previous archaeological reports to construct a history of land use and to determine if archaeological sites have been recorded on or near the project area.

2. Limited field inspection of the project area to identify any surface archaeological features and to investigate and assess the potential for impact to such sites. This assessment will identify any sensitive areas that may require further investigation or mitigation before the project proceeds.
Figure 1. Portion of 1998 Pearl Harbor USGS 7.5-minute topographic quadrangle, showing the location of the project area
Figure 2. Tax Map Key 9-3-002 showing project area location

Field Inspection and Literature Review for the Ted Makalena Golf Course

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Figure 3. Aerial photograph showing the location of the project area (source: U.S.G.S Orthoimagery 2005)
Figure 4. Ted Makalena Golf Course Cart Path Realignment Conceptual Plan (source City & County of Honolulu Department of Design & Construction)
3. Preparation of a report to include the results of historical research and the limited fieldwork with an assessment of archaeological potential based on that research, with recommendations for further archaeological work, if appropriate. It will also provide mitigation recommendations if there are archaeologically sensitive areas that need to be taken into consideration.

1.3 Environmental Setting

1.3.1 Natural Environment

The project area is located on the northernmost portion of the low-lying Waipiʻo Peninsula. The topography within the project area is level with elevations ranging from approximately 1-5 m (3-16 ft.) AMSL (Above Mean Sea Level). The average annual rainfall in the vicinity of the project area is approximately 600-800 mm (23-31 in.) (Giambelluca et al. 1986). Vegetation in the project area predominantly consists of manicured lawns and ornamental trees.

Soils within the project area primarily consist of Keau Clay (KmbA) and Fill Land (Fd) (Figure 5). Soils of the Keauu Series consist of “poorly drained soils on coastal plains... developed in alluvium deposited over reef limestone or consolidated coral sand” (Foote et al. 1972). Fill Land consists of “areas filled with material from dredging, excavation from adjacent uplands, garbage, and bagasse and slurry from sugar mills” (Foote et al. 1972).

1.3.2 Built Environment

The entire project area appears to have been disturbed during previous land modification activities, such as filling, leveling, and grading, associated with the construction of the Ted Makalena Golf Course. The project area consists of an in-use golf course facility consisting of multiple structures utilized for golf patron services and maintenance facilities, an asphalt paved parking lot, and an approximately 150-acre golf course (see Figure 3). The golf course consists of an artificial landscape containing knolls, depressions, flats, and sand traps, as well as an extensive network of dirt roads. Also of note is a channelized stream which runs through the northern portion of the project area and empties into the Middle Loch of Pearl Harbor.
Figure 5. Overlay of Soil Survey of the State of Hawai‘i (Foote et al. 1972), indicating sediment types within the project area.

Field Inspection and Literature Review for the Ted Makalena Golf Course

TMK [1] 9-3-002: 034
Section 2  Methods

2.1 Document Review

Background research included: a review of previous archaeological studies on file at SHPD; review of documents at Hamilton Library of the University of Hawai‘i, the Hawai‘i State Archives, the Mission Houses Museum Library, the Hawai‘i Public Library, and the Archives of the Bishop Museum; study of historic photographs at the Hawai‘i State Archives and the Archives of the Bishop Museum; and study of historic maps at the Survey Office of the Department of Land and Natural Resources. Historic maps and photographs from the CSH library were also consulted. In addition, Māhele records were examined from the Waihona ‘Aina database (<www.waihona.com>).

This research provided the environmental, cultural, historic, and archaeological background for the study area. The sources studied were used to formulate a predictive model regarding the expected types and locations of historic properties in the study area.

2.2 Field Methods

The fieldwork component of the archaeological literature review and field inspection was conducted on May 27, 2008 by two CSH archaeologists, Jon Tulchin, B.A., and Douglas Thurman, B.A., under the general supervision of Matt McDermott, M.A. (principal investigator). The fieldwork required 2 person-days to complete.

In general, the purpose of the field inspection was to develop data on the nature, density, and distribution of archaeological sites within the study area, and also to develop information on the degree of difficulty that vegetation and terrain create for future archaeological studies. The field inspection consisted of a walk-through reconnaissance along the proposed route of the golf cart realignment corridor (see Figure 4). The spacing between the archaeologists was generally 10-20 m. Potential archaeological sites or site areas were documented with brief written descriptions, and photographs, and were located with Garmin GPS survey technology (accuracy 3-5 m). A track log of the area covered by the pedestrian survey was also generated (see section 4).
Section 3  Background Research

3.1 Traditional and Historical Background

3.1.1 Historical Setting

Handy and Handy (1972) provide the historical context of a prominent ‘Ewa District coveted by the Hawaiian ali‘i (aristocracy):

The primary reason for ‘Ewa’s prominence in history...was undoubtedly the existence of the great number of fishponds at different points around Pearl Harbor, which was ‘Ewa territory. Two of the largest were on the peninsula, and another was at its northwest corner (Handy and Handy 1972:470).

The lowlands, bisected by ample streams, were ideal terrain for the cultivation of irrigated taro. The hinterland consisted of deep valleys running far back into the Ko‘olau range. Between the valleys were ridges, with steep sides, but a very gradual increase of altitude. The lower parts of the valley sides were excellent for the culture of yams and bananas. Farther inland grew the ‘awa for which the area was famous. The length or depth of the valleys and the gradual slope of the ridges made the inhabited lowlands much more distant from the wao, or upland jungle, than was the case on the windward coast. Yet the wao here was more extensive, giving greater opportunity to forage for wild foods in famine time (Handy and Handy 1972:469).

Waipio’o Ahupua‘a, located within the ‘Ewa District, was a focus of Hawaiian settlement and activity during the centuries preceding western contact. The name of the ahupua‘a is translated as “curved, winding water” (Sterling and Summers 1978:1), which probably refers to the curving shorelines of the Middle Loch of Pearl Harbor, with its many adjacent fishponds. Located within the project area is one of the Pearl Harbor fishponds, called Loko ‘Eo (Figure 6), where the word loko is translated as “pond” and ‘eo is translated as “full of food” (Pukui and Elbert 1986:42). A nineteenth century visitor to Loko ‘Eo described it in the Hawaiian newspaper Ka Nūpepa Kū‘oko‘a (Aug. 11, 1899):

We rode and reached Waipio. Saw Halaulani House; only the house stood there for the inhabitants had gone to Mana. The bubbling waster of the pond ‘Eo ripples on the left. There a recollection came of the bundles of fat eel from that place and the delicious mullet of Makahanaloa. It was delicious clean and that is why the very juice in the ti leaves was sucked up by Kohala’s son (cited in Sterling and Summers 1978:20).

Handy and Handy (1972) characterize Waipio and its peninsula as “an ali‘i stronghold,” and it is known as the scene of many battles between local and invading ali‘i for political control of O‘ahu. The preferred dwelling place of the ali‘i was located on the eastern portion of Waipio Peninsula, known as Lepau, located just south of the current project area (McAllister 1933). The ali‘i at Waipio were no doubt attracted to the great abundance the region offered.
Figure 6. Portion of 1877 J. F. Brown’s map of Waipi‘o Ahupua‘a, showing the project area
The lowland areas of Waiipi‘o were used for agriculture, as described by E. Craighill Handy in the 1940s:

Between the West Loch of Pearl Harbor and Loko Eo the lowlands were filled with terraces that extended for over a mile up into the flats of Waikele Stream. The lower terraces were formerly irrigated partly from Waipahu Stream, which Hawaiians believe came all the way through the mountains from Kahuku. It is said that terraces formerly existed on the flats in Kipapa Gulch for at least two miles upstream above its junction with Waikele. Wild taros grow in abundance in upper Kipapa Gulch (Handy 1940:82).

3.1.2 Pre-contact to 1800

In the legend of Nāmakaokapao‘o, the kula o Keahumoa (plain of Keahumoa), located northwest of the project area and just makai of Kāpapa gulch, is mentioned. Nāmakaokapao‘o’s mother was Pokai and his father was Kaulukahai, a great chief of Kahiki (the ancestral home of the Hawaiians). The father returned to his home before the birth of his son, Nāmakaokapao‘o, leaving his O‘ahu family destitute. A man named Puali‘i saw Pokai and desired to marry her. They then resided on the plains of Keahumoa, planting sweet potatoes. Nāmakaokapao‘o was a small, brave child who took a dislike to his stepfather, and pulled up the sweet potatoes Puali‘i had planted at their home in Keahumoa. When Puali‘i came after Nāmakaokapao‘o with an axe, Nāmakaokapao‘o delivered a death prayer against him, and slew Puali‘i, hurling his head into a cave in Waipouli, near the beach at Honouliuli (Fornander 1919, Vol. 5:274-276).

The plains of Keahumoa are of interest as it was the location where sometime during the first half of the eighteenth century, a chief named Kuali‘i; consolidated his supreme power over the entire island of O‘ahu by defeating the chiefs of ‘Ewa (Cordy 2002:32). Kuali‘i met the competing army on the plains of Keahumoa, but the ‘Ewa chiefs surrendered when they saw Kuali‘i’s overwhelming forces, and they ceded the lands of Ko‘olauloa, Ko‘olaulu, Waialua, and Wai‘anae to him (Fornander 1917, Volume IV (2):366, 400).

During the second half of the eighteenth century, Waiipi‘o again became a focus of political intrigue and warfare. In 1783, the forces of the Maui chief Kahekili gained control of the island of O‘ahu by defeating the mō‘i, Kahahana, “from the powerful ‘Ewa chiefs’ line” (Cordy 1981:207). According to the nineteenth-century Hawaiian historian Samuel Kamakau, the defeated O‘ahu chiefs plotted to kill the Maui chiefs. Waiipi‘o was given the name Waiipi‘o kīmopō, “Waiipi‘o of secret rebellion,” due to all the covert planning (Kamakau 1992:138). Following the plan’s failure, Kahekili took revenge on the ‘Ewa and Kona districts:

...and when Ka-hekili learned that Elani of ‘Ewa was one of the plotters, the districts of Kona and ‘Ewa were attacked and men, women, and children were massacred, until the streams of Makaho and Niululewai in Kona and of Kaho‘ai‘ai in ‘Ewa were choked with the bodies of the dead, and their waters became bitter to the taste, as eyewitnesses say, from the brains that turned the water bitter. All the O‘ahu chiefs were killed and the chiefesses tortured (Kamakau 1992:138).
If Kamakau is correct, the population of Waipiʻo would have been decimated during the 1780s. “The Oʻahu society never rose again” (Cordy 1981:208).

Kahekili and the Maui chiefs retained control of Oʻahu until the 1790s. Kahekili died at Waikīkī in 1794. His son, Kalanikapuʻule, was defeated the following year at the battle of Nuʻuanu by Kamehameha, who distributed the Oʻahu lands - including Waipiʻo Ahupuaʻa - among his favorite followers where “...land belonging to the old chiefs was given to strange chiefs and that of old residents on the land to their companies of soldiers, leaving the old settled families destitute” (Kamakau 1992:376-377).

3.1.3 1800s to 1850

Native Hawaiian activity and habitation at the middle of the nineteenth century continued to be clustered in the makai (seaward) lowlands and the fishponds near the coast. The makai landscape of the ahupuaʻa was dominated by an extensive network of taro loʻi (irrigated fields), as indicated by Land Commission Award (LCA) documents from the mid-nineteenth century Māhele.

The end of the eighteenth century and beginning of the nineteenth century marked Hawaiʻiʻi’s entry into world trade networks. One of the chief exports at this time was sandalwood (Santalum sp.) or iliahi, which was prized in China for its unique fragrance and used in the manufacture of household items, as incense, as perfume, and as medicine (St. John 1947). The central plains of ʻEwa (mauka of present project area) supplied the Hawaiian Kingdom with iliahi. One of the first generation missionaries, Sereno Bishop (1901), described his memories of the central Oʻahu region in the 1830s:

Our family made repeated trips to the home of Rev. John S. Emerson at Waialua during those years. There was then no road save a foot path across the generally smooth upland. We forded the streams. Beyond Kipapa gulch the upland was dotted with occasional groves of Koa trees. On the high plains the ti plant abounded, often so high as to intercept the view. No cattle then existed to destroy its succulent foliage. According to the statements of the natives, a forest formerly covered the whole of the then nearly naked plains. It was burned off by the natives in search of sandalwood, which they detected by its odor burning [cited in Sterling and Summers 1978: 89].

The dry forests formerly covering this region probably never came back, particularly considering the harm done to the iliahi seedlings with the introduction of cattle soon thereafter (Judd 1933).

Around the 1830s, cattle grazing began in the mauka regions of Waipiʻo (Bishop 1901:87). In 1847, residents of more makai land petitioned the Minister of the Interior, John Young, to resolve the problem of stray animals (cited in Hammatt et al. 1996). These stray animals may have been from herds of cattle and goats grazing on the kula lands of Waipiʻo. In addition to damage from stray animals on the lands of Waipiʻo, the impact of grazing animals was noted several kilometers away at Pearl Harbor and in the vicinity of the present project area. Stray cattle probably continued to be a problem until large-scale agriculture was introduced in the early part of the twentieth century. The occupation of the uplands by cattle denuded the countryside of
ground cover, and caused vast quantities of earth to be washed down by storms into the lagoons, shoaling the water for a long distance seaward (Bishop 1901:87).

During much of the nineteenth century, Waipiʻo Ahupuaʻa was associated with John Papa ʻĪʻī, a significant figure and chronicler of the Hawaiian Kingdom. In an account of his birth, ʻĪʻī records the establishment of his family at Waipiʻo after the ascendancy of Kamehameha on Oʻahu:

John Papa Ii was born in Kumelewai, Waipio, in Ewa, Oahu, on the third day of August (Hilinoe in the Hawaiian calendar) in 1800, on the land of Papa Ii, whose namesake he was. Papa ʻĪʻī’s uncle] was the owner of the pond of Hanaloa and two other pieces of property, all of which he had received from Kamehameha, as did others who lived on that ahupuaʻa, or land division, after the battle of Nuuanu. He gave the property to his kaikuahe, or cousin, who was the mother of the aforementioned boy. Her names were Wanaoa, Pahulemu, and Kalaikane ʻĪʻī 1959:20).

ʻĪʻī’s writings, collected in Fragments of Hawaiian History, provide glimpses of life within Waipiʻo Ahupuaʻa during ʻĪʻī’s lifetime. ʻĪʻī mentions the “family [going] to Kipapa from Kumelewai by way of upper Waipiʻo to make ditches for the farms” (ʻĪʻī 1959:28) and recalls that, during the visit to Oʻahu by the Kauaʻi chief Kaumualiʻi and his entourage, the chief’s attendants were provided with gifts: “From Waipiʻo in Ewa and from some lands of Hawaii came tapa made of mamaki bark” (ʻĪʻī 1959:83). ʻĪʻī notes how a period of famine was managed in Waipiʻo and what resources were available during the famine:

Here is a wonderful thing about the land of Waipiʻo. After a famine had raged in that land, the removal of new crops from the taro patches and gardens was prohibited until all of the people had gathered and the farmers had joined in thanks to the gods. This prohibition was called kapu ʻōhiʻa because, while the famine was upon the land, the people had lived on mountain apples (ʻōhiʻa ‘ai), ti, yams, and other upland foods. On the morning of Kane an offering of taro greens and other things was made to remove the ʻōhiʻa prohibition, after which each farmer took of his own crops for the needs of his family ʻĪʻī 1959:77).

3.1.4 The Māhele

The Organic Acts of 1845 and 1846 initiated the process of the Māhele, the division of Hawaiian lands, which introduced private property into Hawaiian society. In 1848, the crown and the aliʻi received their land titles. The common people (makaʻāinana) received their kuleana awards (individual land parcels) in 1850. It is through records for Land Commission Awards (LCAs) generated during the Māhele that the first specific documentation of life in Waipiʻo Ahupuaʻa, as it had evolved up to the mid-nineteenth century come to light.

The great majority of the awarded land parcels were located in the makai portions of Waipiʻo, at or just above the peninsula. John Papa ʻĪʻī was awarded most of the ahupuaʻa of Waipiʻo in LCA 8241, comprising approximately 20,540 acres. Included in the documentation for ʻĪʻī’s award is a list of “the people living on the land of Waipiʻo ʻEwa in 1848” (Native Register vol.5: 512-517).
A substantial award within the *ahupua'a* went to Abenera Pākī, the father of Bernice Pauahi Bishop. Part of LCA 10613 given to Pākī comprised the 350 acres of the *ʻili* of Hanaloa. Also receiving a land award (LCA 2937) in Waipiʻo was William Harbottle, who claimed two acres at Hanapouliʻili.

The remaining land claims documented in the records, totaling 99 (not all of which were awarded), are for *kuleana* worked and lived upon by the Hawaiians of Waipiʻo. Predominant among the claimed land usages in Waipiʻo are 312 *loʻi*, irrigated taro patches, of various sizes; and 43 *moʻo*, or fields, comprising indeterminate numbers of *loʻi*. Clearly, wetland taro cultivation was the primary agricultural pursuit within the *ahupua'a* at the mid-nineteenth century, likely reflecting a long history of taro farming. At the coast, four fishponds are claimed. In the *mauka* reaches of Waipiʻo, 53 claims were made for portions of *kula* (pasture land) and 25 for “okipu” or ‘okies’ (forest clearings). The fact that several claims were made in the *mauka* regions suggests that Waipiʻo residents had particular locales that they traveled to repeatedly. *Kula* land is a general term for open fields, pastures, uncultivated fields, or fields for cultivation, and upland (drier), which is distinct from meadow or wetland (Lucas 1995:60). *Kula* lands were often used for opportunistic plantings such as bananas, sugar cane, sweet potatoes, dry land taro, and others that did not depend heavily on a consistent source of water. Okipuʻu is defined as a forest clearing (Lucas 1995:82), a place that was presumably used to gather forest products and medicinal herbs and or for pasturage.

In contrast to the well-populated *makai* lands of Waipiʻo, the *mauka* regions were often described in nineteenth century accounts as virtually uninhabited. The missionary William Ellis described the interior regions of ‘Ewa in 1823-24:

> The plain of Eva is nearly twenty miles in length, from the Pearl River to Waialua, and in some parts nine or ten miles across. The soil is fertile, and watered by a number of rivulets, which wind their way along the deep water-courses that intersect its surface, and empty themselves into the sea. Though capable of a high state of improvement, a very small portion of it is enclosed or under any kind of culture, and in traveling across it, scarce a habitation is to be seen [Ellis 1963:7].

Despite Ellis’ impression of desuetude and absence of people in the more *mauka* reaches of ‘Ewa, there is evidence that the population of Waipiʻo during the early nineteenth century was not focused solely on the fertile coast. Kamakau notes, in an inventory of advances in education during the reign of Kamehameha III (from 1825 to 1854) that “schools were built in the mountains and in the crowded settlements. Waipiʻo had school houses near the coast and in the uplands” (Kamakau 1992:424). The placement of a school “in the uplands” of Waipiʻo suggests that some portion of the *ahupua'a* population was settled there.

A 1928 map of Land Court Application 1000 shows nineteen LCAs within the project area, all of which are concentrated within the western portion of the project area, surrounding Loko ‘Eo (Figure 7). Documentation from eight LCAs was reviewed in an attempt to reconstruct traditional Hawaiian land use patterns within the project area during the mid nineteenth century (Table 1; see Appendix A). LCA documentation indicates that the project area was utilized for
Figure 7. 1928 map of Land Court Application 1000 showing LCAs and ‘auawai within the project area.
Table 1. Land Commission Awards Located within the Project Area

<table>
<thead>
<tr>
<th>Land Claim #</th>
<th>Claimant</th>
<th>'Ilia</th>
<th>Land Use Description</th>
<th>Landscape Feature</th>
<th>Awarded</th>
</tr>
</thead>
<tbody>
<tr>
<td>5811</td>
<td>Kumumu</td>
<td>Hanaloa</td>
<td>Kō 'ele (small land unit farmed for the chief), 9 lo‘i (wet land taro patch), loko i‘a kalo (combination fish pond and taro patch), kula (dry land agricultural plot)</td>
<td>Boundary walls, Henuhenu fish pond, sand dunes</td>
<td>2 ap.; 4.65 Acs</td>
</tr>
<tr>
<td>6076</td>
<td>Humehume</td>
<td>Puopae</td>
<td>Kō 'ele, loko i‘a kalo</td>
<td>‘auwai, loko (fish pond), boundary walls, sand dunes</td>
<td>2 ap.; 1.198 Acs</td>
</tr>
<tr>
<td>8241BB</td>
<td>Koleaka</td>
<td>Homaikaia</td>
<td>loko i‘a kalo</td>
<td>‘auwai (irrigation ditch)</td>
<td>1 ap. 1.81 Acs</td>
</tr>
<tr>
<td>8241CB</td>
<td>Keawekolohe</td>
<td>Homaikaia, Hanaloa</td>
<td>Kō ‘ele, lo‘i, loko</td>
<td>-</td>
<td>1 ap. .412 Acs</td>
</tr>
<tr>
<td>8241GH</td>
<td>Moku</td>
<td>Kalualaea</td>
<td>House lot, lo‘i, loko</td>
<td>‘auwai</td>
<td>1 ap.255 Acs</td>
</tr>
<tr>
<td>8241GO</td>
<td>Kawahinelaya</td>
<td>Keio</td>
<td>2 lo‘i</td>
<td>Bounded on all sides by kula and sea of Konohiki</td>
<td></td>
</tr>
<tr>
<td>11199</td>
<td>Kauaila, wahine</td>
<td>Kalualaeau, Puuopae</td>
<td>House lot, 2 fish ponds (puuone)</td>
<td>Loko, ‘auwai, mo‘o (raised strip of land between ‘auwai)</td>
<td>2 ap.; 1.63 Acres</td>
</tr>
<tr>
<td>1200</td>
<td>Kihewa</td>
<td>Eoiki, Puuopae</td>
<td>Kula, loko kalo (combination fish pond and taro patch)</td>
<td>Boundary walls, Loko (fish pond)</td>
<td>1 ap.; 1.4 Acs</td>
</tr>
</tbody>
</table>
traditional Hawaiian habitation, agriculture, and aquaculture. The presence of house lots, ‘anawai (irrigation ditches), lō‘i (wet land taro patches), loko (fish ponds), loko ʻi’a kalo (combination fish pond and taro patch) kula (dry land agricultural plots), and kō ʻele (small land units farmed for the chief) are all indicated, suggesting extensive traditional Hawaiian land use within the project area.

3.1.5 1850’s to 1900

During the later 1800s, taro fields were converted to rice fields as Chinese immigrants began to lease and purchase land. The 1877 Brown map of Waipiʻo Ahupuaʻa (see Figure 6) shows the western portion of the project area as swamplands, which would be suitable for rice cultivation.

After John Papa ʻĪʻī’s death in 1870, his estate—including the Waipiʻo lands—was inherited by his daughter Irene ʻĪʻī Brown. Shortly after, small parcels within the ahupuaʻa were sold off, including land sold to James Robinson and Co. in September 1871 (Riford and Cleghorn 1986:22). It would not be until the late 1890s that large tracts of Waipiʻo land would be leased for large-scale commercial agriculture.

In 1897, the newly organized Oahu Sugar Company leased 3,400 acres of Waipiʻo land from the ʻĪʻī estate (Condé and Best 1973:313). A 1925 Oahu Sugar Company map indicates that the current project area was within the boundaries of Oahu Sugar Company operations (Figure 8). The project area does not appear to have been planted with cane, but may have been utilized for other aspects of sugar cane operations such as a staging area for irrigation and/or railroad maintenance equipment.

In 1889, Benjamin Dillingham organized the Oahu Railway and Land (OR&L) Company. The railroad connected the outlying areas of Oʻahu to Honolulu. By 1890, the railroad reached from Honolulu to Pearl City and continued on to Waianae in 1895, to Waialua Plantation in 1898, and to Kahuku in 1899 (Kuykendall 1967:100). A 1919 War Department map shows railroad tracks running along the northern and eastern borders of the project area (Figure 9).

3.1.6 1900’s to Present

By the early decades of the twentieth century, rice farming in the area (as in the rest of the Hawaiian Islands) was in decline, beset by crop diseases and cheaper prices for rice from the mainland. Commercial agriculture became dominated by sugar, particularly with the founding and development of the Oahu Sugar Company.

A lease from the John ʻĪʻī Estate, Ltd. to Yoshisuke Tanimoto and Kintaro Izumi in 1908 led to the formation of the Waipiʻo Pineapple Company, which cleared and cultivated approximately 223 acres in portions of Kipapa Gulch (Department of Land and Natural Resources Land Record Books:228-235). In 1915, Libby, McNeill & Libby took over Waipiʻo Pineapple Company’s leases and continued to cultivate pineapple in the area. By the late 1920s, James Dole’s Hawaiian Pineapple Company, incorporated in 1901, was cultivating pineapple on thousands of acres leased from the ʻĪʻī estate in the mauka area of Waipiʻo.

Meanwhile, the Oahu Sugar Company was dealing with the problem of obtaining sufficient water to cultivate sugar. In 1913 a project began to transport water from the windward side of
Figure 8. 1925 Oahu Sugar Company map showing project area location
Figure 9. 1919 War Department map showing the location of the project area
O‘ahu through the Ko‘olau Range to irrigate the fields and provide water to the mill of the Oahu Sugar Company in ‘Ewa. The Waiahole Water Company, a subsidiary of Oahu Sugar, created the Waiahole Ditch System, which was “an engineering feat of epic proportion for those times” (Conde and Best 1973:37). The ditch system was completed in 1916 and, with some modifications, is still in use. A 1927 USGS map and a 1943 War Department map indicate flumes and pipe lines running through the western portion of the project area, and may represent the expansion of sugar cane activities into this area (Figure 10 & Figure 11).

Early in the twentieth century, the U.S. Government began acquiring the coastal lands of ‘Ewa for the development of a naval base at Pearl Harbor. The U.S. Navy began a preliminary dredging program, which created a 30-foot deep entrance channel measuring 200 feet wide and 3,085 feet long. In 1908, money was appropriated for five miles of entrance channel dredged to an additional 35 feet down (Downes 1953). In 1909, the government appropriated the entire Waipio peninsula from the ‘I‘i estate.

By 1941, Pacific Naval Air Bases expenditures for new construction at Pearl Harbor were in the hundreds of millions of dollars. The Japanese attack on Pearl Harbor, December 7, 1941, damaged or destroyed much of the new construction. Reconstruction was instituted to double the Pearl Harbor’s war capacity. Military planners approved a new ammunition depot in the mountainside of Waipahu, a large new hospital in ‘Aiea, and thousands of additional changes to the Navy Yard to accommodate the new aircraft carrier task forces (Woodbury 1946). During World War II, the military used the sugar cane rail system to “haul large quantities of ammunition” (Conde and Best 1973:315). A 1956 U.S. Army Map Service map shows the entire project area as part of a “naval reservation” with Loko ‘Eo completely drained and filled in (Figure 12).

1968 Dept of Defense Map indicates that the project area is no longer designated as a naval reservation (Figure 13). Also of note is the extensive residential development along the northern border of the project area. It is during this time period that the land jurisdiction of the project area was probably transferred to the City and County of Honolulu, the current land owner of the project area. Following the demilitarization of the project area, the City and County developed it into a municipal golf course. The Ted Makalena Golf Course was opened in 1971 and continues to be in operation. A 1977 aerial photograph shows the completely developed golf course (Figure 14). Of note is the presence of a newly dredged canal through the northern portion of the project area.
Figure 10. 1927 USGS map showing project area location
Figure 11. 1943 War Department map showing project area location
Figure 12. 1956 U.S. Army Map Service map showing project area location
Figure 13. 1968 Dept of Defense Map showing project area location
Figure 14. 1977 aerial photograph showing the location of the project area (source: USGS orthoimagery)
3.2 Previous Archaeological Research

Previous archaeological studies in the vicinity of the current project area are presented in Table 2 and shown in Figure 15. Historic properties identified in the vicinity of the project area are shown on Figure 16. The following is a summary of these archaeological studies.

The earliest archaeological documentation in Waipiʻo Ahupuaʻa was conducted by J. Gilbert McAllister in the 1930s. McAllister described several sites in Waipiʻo, most of which were located either near the marine resources and fishponds of Pearl Harbor or on the wide coastal plain in proximity to the Waipiʻo Peninsula (McAllister 1933:106-107). McAllister identified two sites in the vicinity of the project area: Site 122 (ʻAhuʻena Heiau) and Site 123 (Loko ʻEo) (Figure 17).

Site 122 is the now destroyed ʻAhuʻena Heiau (meaning “red-hot heap”), located just north of the project area. McAllister describes what was left of the heiau (altar, oracle tower, shrine, etc.) during his site visit:

Site 122. Ahuena heiau, Halaulani, Waipio, just seaward of the Experimental Station of the Hawaiian Sugar Planters’ Assn.

Only a small portion of paving of very small watereorn stones at the edge of the 25 foot elevation remains of what must have been an important heiau, for the site is known and remembered by all the old Hawaiians (kamaaina) in the district. There is a vague memory that this heiau was formerly located in the mountains in Honouliuli at Punahawele. Thrum ststes “Hon. John li used to be the custodian of its idols.” (McAllister 1933 in Sterling & Summers 1978: 19)

Site 123 consists of Loko ʻEo, a large fish pond, approximately 137 acres, surrounded on three sides by a wall (Figure 18). Loko ʻEo is located within the project area, but was drained and filled in by the military during the 1950’s.

In 1995, the International Archaeological Research Institute, Inc. conducted subsurface archaeological investigations of Loko ʻEo (Athens et al. 2000). These investigations consisted of the extraction of four sediment cores within the perimeter of the filled in fish pond. Analysis of the cores revealed that sediment associated with fish pond layers existed beneath approximately 7 meters of fill. The study also determined that the pond was initially filled by the O‘ahu Sugar Company and used as a settling pond for capturing topsoil from irrigation water (Athens et al. 2000). The topsoil would periodically be removed with heavy equipment causing disturbance to the naturally deposited sediments below.

In 1998, Pacific Legacy conducted an archaeological inventory survey for the Waipiʻo Sports Complex, which abuts the southern boundary of the current project area (Goodman & Cleghorn 1998). Two historic properties were identified: State Inventory of Historic Properties (SIHP) # 50-80-13-5597, a sugarcane irrigation complex consisting of two concrete pumping stations and associated irrigation ditches; and SIHP # 50-80-12-9714, a railroad berm remnant and an iron bridge associated with the O.R. & L. Right-of-Way. Subsurface testing determined that “the peninsula has at least 3.0 m of fill on it, effectively burying any evidence of prehistoric use” (Goodman & Cleghorn 1998: 33).
Table 2. Previous Archaeological Studies in the Vicinity of the Project Area

<table>
<thead>
<tr>
<th>Reference</th>
<th>Location</th>
<th>Nature of Study</th>
<th>Results</th>
</tr>
</thead>
<tbody>
<tr>
<td>McAllister 1933</td>
<td>Island of O‘ahu</td>
<td>Island-wide archaeological survey</td>
<td>Identified ‘Ahu‘ena Heiau (Site 122) and Loko ‘Eo fishpond (Site 123)</td>
</tr>
<tr>
<td>Goodman &amp; Cleghorn 1998</td>
<td>Waipi‘o Sports Complex</td>
<td>Archaeological inventory survey</td>
<td>Two historic properties identified: SIHP #50-80-13-5597, a sugarcane irrigation complex consisting of two concrete pumping stations and associated irrigation ditches; and SIHP #50-80-12-9714, a railroad berm remnant and an iron bridge associated with the O.R. &amp; L. Right-of-Way.</td>
</tr>
<tr>
<td>Hammatt &amp; Chiogioji 2000</td>
<td>TMK [1] 9-3-002: por. 009</td>
<td>Archaeological &amp; cultural assessment</td>
<td>No surface archaeological sites were found during a one-day field inspection.</td>
</tr>
</tbody>
</table>
Figure 15. USGS 7.5-Minute Series Topographic Map, Pearl Harbor quadrangle (1999), showing archaeological studies in the vicinity of the project area.
Figure 16. USGS 7.5-Minute Series Topographic Map, Pearl Harbor quadrangle (1999), showing historic properties in the vicinity of the project area
Figure 17. 1959 Bishop Museum map showing McAllister sites in the vicinity of the project area.
In 2000, CSH conducted an archaeological and cultural assessment of a City and County of Honolulu-owned parcel on Waipi‘o Peninsula, located immediately west of the current project area (Hammatt and Chiogioji 2000). No surface archaeological sites associated with traditional Hawaiian occupation were observed in any portion of the study area. An existing land fill and modern building activities have eliminated any remnant sites. Additionally, it was determined that intact subsurface evidence of traditional Hawaiian occupation would have been similarly eliminated during the decades of rice farming documented within the study area. No further archaeological investigation of the study area was recommended.

In 2004, CSH conducted an archaeological inventory survey of a 13-acre parcel located immediately north of the current project area (Perzinski et al. 2004). Three historic properties were identified: SIHP #50-80-09-6671, the historic remnants of the Brown estate consisting of concrete and cinder block foundations; SIHP #50-80-09-6672, a subsurface cultural layer containing evidence of both pre- and post-contact land use; and SIHP #50-80-09-6673, a pre- and post-contact cultural layer containing two pre-contact flexed human burials.

3.3 Background Summary and Predictive Model

The Waipi‘o Peninsula and the surrounding loch waters of Pearl Harbor contained abundant marine resources and arable land which would have been extremely favorable to pre-contact Hawaiian populations for the development of large scale taro cultivation and the implementation of aquaculture in the form of large fish ponds or loko. A 1928 map of Land Court Application 1000 shows a massive fish pond, Loko ‘Eo, surrounded by LCAs within the project area (see Figure 7) LCA documentation indicates that by the mid-eighteenth century the entire project area consisted of a complex network of irrigation ditches, agricultural fields, fish ponds, and habitations, probably developed over many centuries. Previous archaeological research has identified pre-contact subsurface cultural layers and human burials just north of the project area (Perzinski et al. 2004), providing further evidence of the pre-contact Hawaiian occupation of the area.

During the late nineteenth century the Oahu Sugar Company established sugarcane operations in Waipi‘o. A 1925 Oahu Sugar Company map indicates that the current project area was within the boundaries of Oahu Sugar Company operations (see Figure 8). The project area does not appear to have been planted with cane, but may have been utilized for other aspects of sugar cane operations such as a staging area for irrigation and/or railroad maintenance equipment. Subsurface archaeological investigation by the International Archaeological Research Institute, Inc. have suggested that Loko ‘Eo, which comprises approximately 75% of the project area, was filled by the O‘ahu Sugar Company and used as a settling pond for capturing topsoil from irrigation water (Athens et al. 2000).

Early in the twentieth century, the U.S. Government began acquiring the coastal lands of ‘Ewa for the development of a naval base at Pearl Harbor. By 1909, the government appropriated the entire Waipi‘o peninsula. A 1956 U.S. Army Map Service map shows the entire project area as part of a “naval reservation” with Loko ‘Eo completely drained and filled in (see Figure 12). Subsurface testing just south of the project area determined that “the peninsula has at least 3.0 m of fill on it, effectively burying any evidence of prehistoric use” (Goodman & Cleghorn 1998: 33).
During the 1960’s the project area was demilitarized and land jurisdiction was transferred to the City and County of Honolulu. Following the transfer of jurisdiction, the City and County developed the project area into a municipal golf course. The Ted Makalena Golf Course was opened in 1971 and continues to be in operation.

Based on background research, no historic properties (i.e. archaeological sites) are expected to be encountered during the field inspection of the project area. Land modifications within the project area associated with historic sugar agriculture and military operations, as well as modern golf course development have caused extensive land disturbances (i.e. grading, leveling, filling, etc.) which would have destroyed and/or buried any evidence of both pre- and post-contact land use. In the unlikely event that surface historic properties are encountered, they would be in the form of post-contact irrigation infrastructure (i.e. ditches, flumes, pumping stations, etc.) and/or historic military base remnants (i.e. cement foundations, abandoned utility boxes, etc.).
Section 4 Results of Field Inspection

No historic properties were observed during the field inspection of the project area, which confirmed the findings of background research. The field inspection consisted of a walk-through reconnaissance along the proposed route of the golf cart realignment corridor (see Figure 4). The actual route traveled by the archaeologists is shown in Figure 19.

The absence of historic properties can be attributed to extensive land modifications associated with historic sugar cultivation and military operations, as well as the modern golf course development observed throughout the project area. Observed land modifications consisted of a dredged drainage canal running within the northern boundary of the project area (Figure 20 & Figure 21), leveled and graded areas utilized as fairways (Figure 22), artificial knolls and sand traps, wooden and concrete structures for golf patrons and maintenance staff (Figure 23), and a green waste dumping area (Figure 24). Of note is the fact that approximately half of the proposed golf cart realignment corridor overlaps existing asphalt paved golf cart paths (Figure 25 & Figure 26).

Particular attention was to given areas along the proposed golf cart realignment corridor which were in the vicinity of the LCAs documented within the western portion of the project area (Figure 27). Significant land disturbance associated with golf course infrastructure was observed throughout this area. A restroom facility, a segment of the drainage canal, and leveled and graded areas were observed in the northwestern portion of the project area within and in the vicinity of LCA locations (Figure 28 & Figure 29). The western and southwestern portions of the project area consisted of artificial land surfaces developed during golf course construction (Figure 30). Also observed in this area were exposed parches of asphalt beneath golf course fairways probably remnants of prior military operations (Figure 31). No surface remains associated with the LCAs were observed.

Additionally the project area was inspected for any remnants of Loko `Eo. Background research has indicated that the fish pond was completely filled in during the historic utilization of the area by the Oahu Sugar Company and subsequently by the U.S. military, however a recently dredged (circa 1971) drainage canal cuts thru a portion of the known location of Loko `Eo and provided an opportunity to prospect for fish pond wall remnants and/or sediment deposits. These investigations focused on of the eastern segment of the drainage canal, which was not lined with concrete and contained exposed soil banks (Figure 32). No remnants of Loko `Eo were observed.
Figure 19. Aerial photograph showing the route of field inspection through the project area (source: U.S.G.S Orthoimagery 2005)
Figure 20. Photograph of drainage canal emptying into Middle Loch of Pearl Harbor, view to northeast

Figure 21. Photograph of concrete lined drainage canal, taken from northwestern portion of project area, view to south
Figure 22. Photograph of leveled and graded area utilized as a fairway, taken from northern portion of project area, view to southwest

Figure 23. Photograph of golf patron club house and golf cart maintenance facility, view to east
Figure 24. Photograph of green waste dumping area located in the center of the project area, view to west

Figure 25. Photograph of eastern edge of project area overlooking proposed golf cart realignment path overlapping an existing cart path, view to north
Figure 26. Photograph of central portion of project area overlooking proposed golf cart realignment path overlapping an existing cart path, view to west
Figure 27. Aerial photograph showing project area with overlay of LCAs and Loko ‘Eo (source: U.S.G.S Orthoimagery 2005)
Figure 28. Photograph of restroom facility situated atop LCAs within the northwestern corner of the project area.

Figure 29. Photograph of drainage canal bisecting LCAs within the northwestern corner of the project area.
Figure 30. Photograph of artificial land surface covering western portion of project area known to contain LCAs, view to east

Figure 31. Photograph of exposed asphalt surface beneath golf course fairway, taken in western portion of project area, view to southeast
Figure 32. Photograph of exposed soil bank along drainage canal, view to west
Section 5  Traditional Cultural Practices

Traditional cultural practices are based on a profound awareness concerning harmony between man and our natural resources. The Hawaiians of old depended on these cultural practices for survival. Based on their familiarity with specific places and through much trial and error, Hawaiians communities were able to devise systems that fostered sustainable use of nature’s resources. Many of these cultural practices have been passed down from generation to generation and are still practiced in some of Hawai‘i’s communities today.

This portion of the investigation seeks to identify on-going traditional cultural practices and resource procurement within the project area. This section will assess the likelihood that such activities are on-going within the project area and its vicinity. It will also assess the likelihood that the current project will affect on-going traditional cultural practices.

5.1 Gathering for Plant Resources

The present project area was completely graded, leveled, and filled in since circa 1956 when the area was utilized as a naval reservation (see Figure 12). Following the military occupation of the project area, it was developed into a municipal golf course circa 1971 (see Figure 14). Prior to western contact this area consisted of a marsh environment with rich alluvial soil deposits and was utilized by traditional Hawaiian for the cultivation of taro. It is unlikely that any gathering of plant resources occurred within the project area other than the harvesting of cultivated crops. Additionally, there are no known gathering practices that have occurred within the project area during modern times.

5.2 Marine and Freshwater Resources

The Waipio Peninsula and the surrounding loch waters of Pearl Harbor contained abundant marine resources which would have been extremely favorable to pre-contact Hawaiian populations for the procurement of marine resources and the development of fish ponds or loko. A 1928 map of Land Court Application 1000 shows a massive fish pond, Loko ‘Eo, surrounded by LCAs within the project area (see Figure 7) LCA documentation indicates the presence of numerous small fish ponds feeding off of the larger Loko ‘Eo, all situated within the project area.

Historic land modifications to the project area have drained and filled in the fish pond that once existed within the project area. Currently a drainage canal runs thru the northern portion of the project area, emptying into the Middle Lock of Pearl Harbor. While fish and shellfish were observed within the canal, the fertilizer and pesticide runoff from the golf course, coupled with the pollution from naval activities observed immediately to the east, would make the marine resources within the canal very undesirable. No procurement of marine resources was observed during the field inspection of the project area.

The proposed development within the project area does not impact the drainage canal and would not appear to have any effect on marine or freshwater resources.
5.3 Historic Properties

No historic properties were observed during the field inspection of the project area.

5.4 Burials

As the project area currently functions as a municipal golf course there is no evidence pertaining to on-going cultural practices relating to burials on the property or in the immediate vicinity.

No human burials have been documented within the project area; however, two human burials (SIHP #50-80-09-6673) were identified approximately 200 m north of the project area (Perzinski et al. 2004) (see Figure 16). Both sets of remains consisted of pre-contact flexed burials situated within alluvial sediments approximately 45 cm below the existing surface. Charcoal collected from the burial pits of both burials yielded calibrated 2-sigma date ranges of 1300-1480AD and 1450-1660AD, respectively. Also of note is fact that both burials were either within or in the immediate vicinity of an LCA.

While no burials have been documented within the project area, it is known to contain nineteen LCAs, many of which indicate habitation as a primary land use (see Section 3.1.4 above). The proximity of SIHP #50-80-09-6673 and the density of LCAs suggest the possibility that human burials may be located within the project area. Any burials that may be present would be limited to the western portion of the project area, as this is the location of the LCAs and the remainder of the project area was once a large fish pond which would not have been utilized for interment. However if burials are present they would have been buried by fill associated with historic military land modifications and modern golf course development as indicated by the Soil Survey of the State of Hawai‘i (Foote et al. 1972). These fill deposits are approximately 3 to 7 meters thick, based on subsurface investigations conducted within the project area by International Archaeological Research Institute, Inc. (Athens et al. 2000) and investigations conducted by Pacific Legacy in the Waipi‘o Peninsula Sports Complex located just south of the project area (Goodman & Cleghorn 1998).

Due to the presence of extensive fill layers within the project area the proposed golf cart realignment project, involving excavations with a maximum a depth of 8 inches, is not expected to effect any burials that may be present within the project area.

5.5 Trails

A review of historic maps spanning from 1877 to 1956 does not indicate any major trail systems traversing through the project area (see Figure 6, Figure 7, Figure 8, Figure 9, Figure 10, Figure 11, & Figure 12).

5.6 Summary of Traditional Cultural Practices

During pre- and early post-contact times the project area would have been burgeoning with traditional Hawaiian activity in the form of habitation, agriculture, and aquaculture. The gathering of plant resources, utilization of marine and freshwater resources, development of trail systems, and the utilization of the area for burial are all traditional cultural practices which were
likely to have occurred within the project area. However, historic sugar cultivation and military activities, coupled with modern golf course development have transformed the local environment, through episodes of filling, leveling, and grading, making it no longer viable for traditional Hawaiian land use. Currently there are no known traditional cultural practices being conducted within or in the immediate vicinity of the project area.

The currently proposed project is relatively small in scope, consisting largely of improvements to golf cart paths. If there were as yet unidentified on-going traditional cultural practices within the project area, for example marine or plant resource procurement, it is extremely unlikely that the proposed project would affect these on-going practices.
Section 6  Summary and Recommendations

At the request of Gerald Park, CSH completed this archaeological literature review and field inspection study for the Ted Makalena Golf Course Improvements Project. This investigation does not fulfill the requirements of an archaeological inventory survey investigation per the rules and regulations of the SHPD/DLNR (per HAR Chapter 13-276); however, the level of work is sufficient to determine if there are any major archaeological concerns within the project area.

Background research has indicated that during pre- and early post-contact times the project area was burgeoning with traditional Hawaiian activity in the form of habitation, agriculture, and aquaculture. LCA documentation indicates that by the mid-eighteenth the entire project area consisted of a complex network of irrigation ditches, agricultural fields, fish ponds, and habitations. However, successive land modifications associated with historic sugar cultivation and military operations, as well as modern golf course development have caused extensive land disturbances (i.e. grading, leveling, filling, etc.) throughout the project area which have destroyed and/or buried any evidence of both pre- and post-contact land use. As expected, no historic properties were observed during the field inspection of the project area.

CSH recommends consultation with SHPD/DLNR prior to land alteration within the project area. This document should be used to support this consultation with SHPD to establish the appropriate cultural resource management requirements for the project.

Based on the results of this investigation, no additional cultural resource management work is recommended for the project. This is based on the results of the field inspection, in which no historic properties were observed, as well as a review of previous archaeological work within the project area and in the immediate vicinity, which suggest that the entire project area contains fill layers that are approximately 3 to 7 meters thick (Goodman & Cleghorn 1998; Athens et al. 2000). The proposed Ted Makalena Golf Course Improvements Project involves minimal ground disturbance involving 8-inch deep and 10-feet wide excavations for the installation of 8 feet wide reinforced concrete golf cart paths. The shallow excavations proposed for this project would be confined within fill layers and would not impact naturally deposited sediments, thus avoiding any subsurface archaeological deposits that may be present. Additionally, based on all available information, it is extremely unlikely that the proposed project will affect on-going traditional cultural practices.
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Waihona ‘Aina Corp. Compiler

Williams, Scott
Woodbury, David O.  
## Maile Database Documents

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Other Mammals: No  Miscellaneous:

No. 11199, Kaulia (Wahine), Claimant
F.T. 172-173v9

Koaia, sworn says, he knows the land of Claimant. It is a moa kalo called Keaukoko in the iili of Kaluaaau, Waipio, Ewa, Oahu. It consists of one loko kalo with 2 auwas with 2 fish ponds (puuone) all in once piece. Also a kaluaalae in Puuopae, in another place.

Apana 1 is bounded:
Mauka by the land of Ewa, Oahu
Honolulu by the land of Ewa, Oahu
Makai by land of Kikaha[?]
Waiapi by Kaluaalae of Konaiki.

Claimant received the land from her father, Kotua, in the time of Kamehameha I and has held the same in quiet until now.

Nahua, sworn, testifies to the correctness of the above testimony and says it is also his own.

[Award 11199; R.P. 4698; Kaluaalae & Poupae iili, Waipio Ewa; 2 ap.; 1.63 Acres]
Benamass: Spring/Well: No
Breadfruit: Pigpen: No
Coconut: Road/Path: No
Coffee: Burial/Graveyard: No
Oranges: Wall/Fence: Yes
Bitter Melon/Gourd: Stream/Mill/Mar/River: No
Sugar Cane: Pali: No
Tobacco: Disease: No
Koa/Kou Trees: Claimant Died: No
Other Plants: Other Trees:
Other Mammals: No
Miscellaneous:

No. 11200, Kihewa, Claimant
P.T. 175-174\(\frac{1}{8}\)

Kaia, sworn says, he knows the land of Claimant. It is a loko kalo and kula, called Poiki in Waipio, Ewa, Oahu in one piece, and a kahua hale in Puuopae in another.

Apana 1 is bounded:
Mauka by the loko Eonui
Honolulu by loko Kaaina
Makai by loko o konohiki called Namahana
Waianae by aina o Moku.

Apana 2 - kahua hale ma Puuopae Waipio bounded:
Mauka by kahua hale Humehume
Honolulu by kula of konohiki
Makai by kahua hale Kaupouani[?]
Waianae by the Piiaina.

Claimant received the land from KaKaha in the time of Liholiho, and has held quiet possession of the same until now.

Nahua, sworn says, the testimony of Kaia is correct (He adds as konohiki) that since there are mono (note: rooms literal) on the land to pay the land tax, a portion of the production of the land has been taken by him, to satisfy the konohiki's demands. Ua makau[?] ia ka aina e ia, i koa i ke kalo, ahuau no ka mea ole name e hana i ka la o konohiki.

[ Award 11200; R.P. 28861; Eoki Waipio Ewa; 1 ap.; 1,4 Ares]

Number: 05811
Claim Number: 05811
Claimant: Kumumu
Other claimant: 
Other name: 
Island: Oahu
District: Ewa
Ahu\(\text{pua}\)a: Waipio, Waikaele
II: Hanalea
### Apana:
4

### Alo:
9

### Plus:
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FT: 113v9

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NT: 260v9

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### Waikae:
Loko: No

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Stream/Mulwai/River: No

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Claimant Died: No

### Other Plants:
Other Trees:

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No

#### Miscellaneous:
Henuhenu fish pond

---

No. 5811, Kumumu

N.R. 144v5

To the Honorable Land Commissioners of the Hawaiian Islands, Greetings: I hereby state my claim for land. It is at Honaloa in Waipio, Ewa, Island of Oahu. It is bounded on the north by the lo'i of Kaahuvalu, on the east by the Pond of Kamaunu, on the south by a kula, on the west by a land boundary wall.

My second land claim is bounded on the north by the lo'i of Koleska, on the east by a lo'i ko'ele, on the south by the lo'i of Koahuvalu, on the west by the lo'i of Kuapena.

My third land claim is bounded on the north by a land boundary wall, on the east by the mo'o of Lauheiaiku, on the south by lo'i ko'ele, on the west by ko'ele.

My third /aio/ claim for land is at Waikae, a Pond. It is bounded on the north by the lo'i of Kahumua, on the east by the Pond of Kamaunu, on the south by the Pond of Paua, on the west by the lo'i of Ana. Lo'i Kaua'i?!

KUMUMU

F.T. 113-114v9

No. 5811, Kumumu, Cyt.

Ohule, sworn says, the land of Claimant is a mo'oeia called Kahaiki in the ilii Hanaloa, Waipio, Ewa.
It contains
1st - 5 lois and a lula in one piece &
2d - three lois and 1 fishpond called Henuhenu in the same ill of Hanaloa.

Apana 1 is bounded:
Mauka by the mooaika Kamooiki
Honolulu by Puniu a moo of Ku
Makai by the moo Kanukakua
Waianae by the paaina.

Apana 2 is bounded:
Mauka by the fishpond Kapapawa
Honolulu by paaina & Waikoloa
Makai by paaina & Waikolo
Waianae by ili Kahakului.

Claimant received his land from Paki in the time of Kinau & has held it in quiet until now.

Kulani, sworn says, the testimony of Ohule is true & is his own.

N.T. 260v9
No. 5611, Kumuma (court action)

Ohule, sworn, he has seen his land Kala'ai, a moo land in the ill of Hanaloa in Waipio Ewa, Oahu - 6
patches and a pasture in 1 section. Section 2 - 3 patches and (?) sand dunes of Henuhenu.

Section 1:
Mauka by Kamooiki moo land
Honolulu by Puniu moo land
Makai by Kamooi'kia moo land
Waianae by Land enclosure.

Section 2:
Mauka by Kapapawa pond
Honolulu by Land enclosure
Makai by Land enclosure
Waianae by Kahakuli ili.

Land from Paki during Kinau's time. No objections.

Kulani, sworn, testimony similar to Ohule.

[Award 5611; R.P. 2864; Hanaloa Waipio Ewa; 2 ap.; 4.65 Aos]
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No. 6076, Hunauma, Waipio, December 5, 1847
N.R. 229v5

To the Honorable Land Commissioners of the Hawaiian Islands, Greetings: I hereby state my claim for land. This is at Honaikai in Waipio, Ewa, Island of Oahu. It is bounded on the north by the ko'ol of Kala, on the east by Eo, on the south by the pond of Kailua, on the west by ko'ole. My second land claim is bounded on the north by a ko'ole, on the east by the mo'o of Moku, on the south by a ko'ole, on the west by Honaikai.

I am respectfully, your obedient servant,
HUNAHUMA X

F.T. 124-125v9
[No.] 6076, Humeheume Claimant

Naia, sworn says, the land of Claimant is a loko kalo, an auwai & a fish pond in three pieces. The auwai is separated from the other by the ko'ole.

Apana 1 is bounded, viz., the loko kalo
Mauka by the fish pond Eo
Honolulu by fish pond of Kuewe
Moku by ko'ole of Nalui
Waianae by loko kalo Kaluahea.

Apane 2 the auwai, bounded:
Mauka by the koee Kaluahea
Honolulu by Keio
Makai by loko of Honomoana
Waianae by Puou.

Apane 3, kahuahele in the kula of Puopae bounded:
Mauka by the kula of konohiki
Honolulu by paiaea
Makai by kahuahele of Kigewa
Waianae by loko.

Claimant received the land from Kakinukawa in the time of Kinau and has held quiet possession until the present.

Kailehua, sworn, confirms the above testimony as true & calls it his own.

N.T. 271v9
No. 6076. Humeuma, (court action)

Kais, sworn, he has seen his land, 1 taro deposit, a sand dune and a ditch. The ditch is in the koee of Eo, ill in Waipio, Ewa, Oahu.

Section 1:
Mauka, Eo stonewall,pond
Honolulu, Kihewa's sand dune
Makai, Kahului koee
Waianae, Kaluahea.

Section 2 - The ditch.
Mauka, Kaluahea koee
Honolulu, Keio koee
Makai, Holomoana pond
Waianae, Puou's 3 ponds.

Section 3 - House site at Puopae.
Mauka, the konohiki's pasture
Honolulu, land enclosure
Makai, Kihewa's house site
Waianae, Kihewa's pond.

No one objected to Humeuma.

Kailehua, sworn, he has known in the same way as Kais.

[Award 6076; R.P. 818; Kaluahea Waipio Ewa; 2 ar.; 1.198 Aces]
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Ahuupuaa: Waipio
Ili: Hoomakalai

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Plus: NR: 512v5
Mala Taro: FT:
Kula: NT:
House lot: RP: 1

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Wauke: Loko: No
Okina: Lokoia: No
Noni: Fishing Rights: No
Hala: Sea/Shore/Dunes: No
Sweet Potatoes: Auwai/Ditch: No
Irish Potatoes: Other Edifice: No
Bananas: Spring/Well: No
Breadfruit: Pigpen: No
Coconut: Road/Path: No
Coffee: Burial/Graveyard: No
Oranges: Well/Fence: No
Bitter Mokon/Gourd: Stream/Mulwai/River: No
Sugar Cane: Pali: No
Tobacco: Disease: No
Koa/Kou Trees: Claimant Died: No
Other Plants: Other Trees:
Other Mammals: No
Miscellaneous: See 8241 for Native Register document, 1 house

No. 8241BB, Koleaka, Claimant
F.T. 174v8

Kahakoi, sworn says, he knows the land of claimant. It consists of 2 loko iako that is cultivated called Annua[?] and Naiovolea in the ili of Hoomakalai, Waipio, Ewa, Oahu, and a kula kahuahale in Lepari (2 apana).

It is bounded:
Mauka by Kalokalau
Honolulu by auwai of Kauhupua
MAkaL by auwai of Hanakoa
Waianae by the path between Waipio and Waikele.

Apana 2 Kahuahale in Lepari is bounded:
Mauka by kahuahale of Kaumutu
Honolulu by Kula of Konohiki

Field Inspection and Literature Review for the Ted Makalena Golf Course
Makai by Kula of Konohiki
Waianae by Kula of Konohiki.

Claimant received the land from ii, in the time of Kamehameha I, and has held the same in quiet possession until now.

Kahianoe, sworn says, he knows the land of claimant and the testimony above is true, and her own accords with it.

[Award 9241BB; R.P. 820; Hona'ikai Waipio Ewa; 1 ap. 1.81 As.; Lepau Waipio Ewa; 1 ap. .256 acre; See 9241 for Native Register document]

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<td>Plus:</td>
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<td>Malo Taro:</td>
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<td>Kula:</td>
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<td>House lot:</td>
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<td>Kihapal/Pakanu:</td>
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<td>Salt lands:</td>
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<td>Sweet Potatoes:</td>
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<td>Irish Potatoes:</td>
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<td>Coffee:</td>
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<td>Oranges:</td>
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<td>Bitter Melon/Gourd:</td>
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<td>Sugar Cane:</td>
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<tr>
<td>Tobacco:</td>
</tr>
<tr>
<td>Koa/Kou Trees:</td>
</tr>
</tbody>
</table>
Other Plants: Other Trees:
Other Mammals: No Miscellaneous: See 8241 for Native Register document, 1 house

No. 8241CB, Keawekoloho, claimant
F.T. 177v9

Kuku, sworn, she knows the land of claimant. It is a loi in the moa Kaakakawela, ili of Hoamaikaia, Waipio, Ewa, Oahu. This is the bounds of his which I know.

It is bounded:
Mauka by koele of konohiki
Honolulu by loi of Kaumiauru
Moku by loko of Hoamaikaia
Waianae by moa aina of Nawaakaulua [? Smudged].

Claimant received the land from Kaumuali in the year 1846 and has held quiet possession ever since. Kahianoe, sworn says, the testimony above is true and is also his own.

[Award 8241CB; R.P. 804; Hanaloa Waipio Ewa; 1 ap. 3 Acs; Hoamaikaia Waipio Ewa; 1 ap. .412 Acs.; See 8241 for Native Register document]

<table>
<thead>
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<td>Claimant:</td>
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<td>Lokola:</td>
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<td>Road/Path</td>
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<td>Tobacco</td>
<td>Disease</td>
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<td>Koa/Kau Trees</td>
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<td>Other Plants</td>
<td>Other Trees</td>
</tr>
<tr>
<td>Other Mammals</td>
<td>Miscellaneous</td>
</tr>
</tbody>
</table>

No. 8241GH, Moku
F.T. 189v9

Nahua, sworn say, he knows the land of claimant. It is a moʻo aina in Kaluaaloe in the ahupuaa of Ewa, Oahu, Waipio. It contains 2 apana and a kahuaahaule in Piuopoe.

Apana 1 contains 2 loko and an auwai and a small lot. It is bounded:
- Mauka by the land of konohiki of Eo
- Honolulu by the land of Khesva
- Makai by the land of konohiki
- Waiane by land of Hueu.

Apana 2 is situated in Kukio in Waipio and contains 1 auwai and is bounded:
- Mauka by the ill of Hanaloa
- Honolulu by the konohiki
- Makai by konohiki (or Pi)
- Waiane by Pi.

Claimant inherited the land from his fathers of old and has held quiet possession of the same until now.

Apana 3, kahuaahaule. It is situated in kula of Hanaloa and is bounded:
- Mauka by the house of Kea
- Honolulu by kula of Hanaloa
- Makai by kula of Hanaloa
- Waiane by paiaha.

Humahume, sworn, confirms the testimony of the above, and says it is also his own.

[Award 8241GH; R.P. 822; Puopoe Waipio Ewa; 1 ap. .255 Acs.; See 8241 for Native Register document]

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Number: 08241GO

Claim Number: 08241GO
Claimant: Kawahineawaia
Other claimant:  

---

Field Inspection and Literature Review for the Ted Makalena Golf Course

TMK [1] 9-3-002: 034
Other name: Newahinelewaia
Island: Oahu
District: Ewa
Ahuupaua: Waipio
Ili: Keio
Apona: 1
Loi: 2
Plus: NR: 512v6
Malo Taro: FT: 163v9
Kula: NT:
House lot: RP: 798
Khapai/Pakamu: Number of Royal Patents: 1
Salt lands: Koele/Poalima: No
Wauke: Loko: No
Olona: Lokoia: No
Noni: Fishing Rights: No
Hala: Sea/Shore/Dunes: No
Sweet Potatoes: Auwa/Ditch: No
Irish Potatoes: Other Edifice: No
Bananas: Spring/Well: No
Breadfruit: Pigpen: No
Coconut: Road/Path: No
Coffee: Burial/Graveyard: No
Oranges: Wall/Fence: No
Bitter Melon/Gourd: Stream/Mulawai River: No
Sugar Cane: Pali: No
Tobacco: Disease: No
Koa/Kou Trees: Claimant Died: No
Other Plants: Other Trees:
Other Mammals: No
Miscellaneous: See 8241 for Native Register document, 1 house

No. 8241GO, Kwahinelewaia, Claimant
F.T. 163v9

Uma, sworn says, he knows the land of claimant. It is a moo kalo called Keio in the ili of Kaio, Waipio, Ewa, Oahu. It contains 2 [lots?] in one piece and a kahauhale in the kula Puloe, Kepookala, Waipio, in another.

Apona 1 is bounded:
Mauka by the koele of Keio
Honoikulai by loko of Eo
Makai by land of Keio
Waianae by the koele of Keio.

Apona 2, Kauahale, bounded: On all sides by kula and sea of Korohiki.

Claimant received the land from Kekeha in the time of Kaahumanu and has held impeqiet possession.
of the same until now.

Awala, sworn, says the testimony of Uma is correct and is also his own.

[ Award 8241GO; R.P. 798; Keio Waipio Eva; 1 ap. 1.09 Acs; See 8241 for Native Register document ]
APPENDIX B

COMMENT LETTERS AND RESPONSES
September 30, 2009

Mr. Gerald Park
Gerald Park Urban Planner
95-595 Kanamee Street, 324
Millilani, Hawaii 96789

Dear Mr. Park:

This is in response to your letter of September 28, 2009, requesting comments on a Draft Environmental Statement for the Ted Makalena Golf Course Cart Path Realignment project in Waipio.

The Honolulu Police Department has no comments to offer at this time.

If there are any questions, please call Major Dave Kajihiro of District 3 at 723-8803 or Mr. Brandon Stone of the Executive Bureau at 529-3644.

Sincerely,

PAUL PUTZULU
Chief of Police

By DEBORAH A. TANDAL
Assistant Chief of Police
Support Services Bureau

Serving and Protecting With Aloha
December 15, 2009

Louis M. Kealoha, Chief of Police
Honolulu Police Department
City and County of Honolulu
801 S. Beretania Street
Honolulu, Hawaii 96813

Dear Chief Kealoha:

Subject: Ted Makalena Golf Course Carl Path Realignment
Waipi'o, District of ‘Ewa, O'ahu
HPD Reference: BS-DK

Thank you for offering comments on the subject project. Your letter dated September 30, 2009 will be included in the Final Environmental Assessment.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

The participation of the Honolulu Police Department in the environmental assessment review process is appreciated.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC
October 6, 2009

Mr. Gerald Park
Gerald Park Urban Planner
95-595 Kanamee Street No. 324
Mililani, Hawaii 96789

Dear Mr. Park:

Subject: Draft Environmental Assessment
Ted Makalena Golf Course Cart Path Realignment

Thank you for the opportunity to review and comment on the Draft Environmental Assessment for the Ted Makalena Golf Course Cart Path Realignment.

The Department of Parks and Recreation has no comment as municipal golf courses are under the jurisdiction of the Department of Enterprise Services and the proposed project will not impact any program or facility of the department. You may remove us as a consulted party to the balance of the EIS process.

Should you have any questions, please contact Mr. John Reid, Planner, at 768-3017.

Sincerely,

[Signature]

LESTER K. C. CHANG
Director

LKCC:jr
(335009)
October 7, 2009

Gerald Park - Urban Planner
95-595 Kanamee Street #324
Mililani, Hawaii 96789
Attention: Mr. Gerald Park

Dear Mr. Park:

Subject: Ted Makalena Golf Course Cart Path Replacement
Draft Environmental Assessment

Thank you for the opportunity to review and comment on the Draft Environmental Assessment for the subject project.

Hawaiian Telcom does not have any comments to offer at this time. Please continue to include us during the design stages of the project.

If you have any questions or require assistance in the future on this project, please call Les Loo at 546-7761.

Sincerely,

[Signature]
Lynette Yoshida
Senior Manager - OSP Engineering
Network Engineering & Planning

cc: File [Waipahu]
December 15, 2009

Lynette Yoshida, Senior Manager
OSP Engineering
Network Engineering and Planning
Hawaiian Telcom
PO Box 2200
Honolulu, Hawaii 96841

Dear Ms. Yoshida:

Subject: Ted Makalena Golf Course Cart Path Realignment
Waipio, District of ‘Ewa, O’ahu

Thank you for offering comments on the subject project. Your letter dated October 7, 2009 will be included in the Final Environmental Assessment. As requested, Hawaiian Telcom will be consulted during the design stages of the project.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC
Mr. Gerald Park  
Gerald Park Urban Planner  
95-595 Kanamee Street, #324  
Mililani, Hawaii  96789

Dear Mr. Park:

Subject: Your Letter Dated September 28, 2009 Requesting Comments on the Draft Environmental Assessment for Ted Makalena Golf Course Cart Path Replacement, TMK: 9-3-002:034

Thank you for the opportunity to comment on the proposed project.

We have no objections to the proposed project.

If you have any questions, please contact Robert Chun at 748-5443.

Very truly yours,

KEITH S. SHIDA  
Program Administrator  
Customer Care Division
December 15, 2009

Wayne M. Hashiro, P.E.
Manager and Chief Engineer
Board of Water Supply
630 South Beretania Street
Honolulu, Hawaii 96843

Attention: Keith Ishida

Dear Mr. Hashiro:

Subject: Ted Makalena Golf Course Cart Path Realignment
          Waipi'o, District of 'Ewa, O'ahu

Thank you for offering comments on the subject project. Your letter dated October 8, 2009 will be included in the Final Environmental Assessment.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC
October 7, 2009

Gerald Park Urban Planner
95-595 Kanamee St. # 324
Mililani, Hawaii 96789

SUBJECT: Ted Makalena Golf Course Path Replacement

We have reviewed the preliminary drawing for the subject project, and Chevron, acting as Operator for the HECO Waiau Pipeline has no objections to the project as currently planned.

Along with this letter of concurrence, we have enclosed a copy of “Guidelines for Work near Chevron Products Company Pipelines.” Please include these in the notes section of the final plans.

If changes or additions to the original plan are made please keep us updated.

I can be reached at 682-3105 if you have any questions.

Sincerely,

Matt Hammer
Pipeline Technologist

Enclosures
December 15, 2009

Matt Hammer
Hawaii Refinery
Chevron Products Company
91-480 Malakole Street
Kapolei, HI 96707

Dear Mr. Hammer:

Subject: Ted Makalena Golf Course Cart Path Realignment
Waipio, District of ‘Ewa, O’ahu

Thank you for offering comments on the subject project. Your letter dated October 7, 2009 will be included in the Final Environmental Assessment. The “Guidelines for Work near Chevron Products Company Pipelines” has been passed on to the Department of Design and Construction for inclusion in the notes section for the construction drawings.

As requested, Chevron will be updated if there are changes or additions to the original plans.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC
October 15, 2009

Gerald Park urban Planner
95-595 Kamehame Street, #324
Mililani, HI 96789

Subject: **Ted Makalena Golf Course Cart Path Replacement**

Thank you for the opportunity to review and comment on the Draft Environment Assessment for the subject project. The subject project will have no impact to existing Oceanic Time Warner Cable's infrastructures or future planned projects in the vicinity.

If you have any questions, please call me at 625-8378.

Sincerely,

[Signature]

Tuan Nguyen
December 15, 2009

Tuan Nguyen
Oceanic Time Warner Cable
200 Akamainui Street
MiliMili, Hawaii 96789

Dear Mr. Nguyen:

Subject: Ted Makalena Golf Course Cart Path Realignment
Waipio, District of ‘Ewa, O‘ahu

Thank you for offering comments on the subject project. Your letter dated October 15, 2009 will be included in the Final Environmental Assessment.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

Sincerely,

GERALD PARK URBAN PLANNER

[Signature]

Gerald Park

C: D. Takamatsu, DDC
October 16, 2009

Mr. Gerald Park  
Gerald Park Urban Planner  
95-595 Kameamea Street, Unit 324  
Mililani, Hawaii 96789  

Dear Mr. Park:

Subject: Draft Environmental Assessment  
Ted Makalena Golf Course Cart Path Replacement  
Waipio, Oahu, Hawaii  
Tax Map Key: 9-3-002: 034

In response to your letter dated September 28, 2009, regarding the above-mentioned subject, the Honolulu Fire Department reviewed the material provided and has no objections.

Should you have any questions, please call Battalion Chief Socrates Bratakos of our Fire Prevention Bureau at 723-7151.

Sincerely,

[Signature]

ALVIN K. TOMITA  
Acting Fire Chief

AKT/SY:bh
December 15, 2009

Alvin K. Tomita, Acting Fire Chief
Fire Department
City and County of Honolulu
636 South Street
Honolulu, Hawaii 96813-5007

Dear Chief Tomita:

Subject: Ted Makalena Golf Course Cart Path Realignment
Waipi'o, District of 'Ewa, O'ahu

Thank you for offering comments on the subject project. Your letter dated October 16, 2009 will be included in the Final Environmental Assessment.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC
From: Sakamoto, Michael [msakamoto@honolulu.gov]
Sent: Monday, October 26, 2009 4:22 PM
To: Gerald Park; Conrad Shiroma
Subject: FW: Ted Makalena Golf Course
FYI

From: Iwamuro, Garrick K.
Sent: Monday, October 26, 2009 3:29 PM
To: Sakamoto, Michael
Cc: Lau, Clifford
Subject: RE: Ted Makalena Golf Course

Mike,

I don’t have comments other than the wash rack and drainage system may fall under NPDES funding. Please check with Clifford Lau.

Thanks,

Garrick K. Iwamuro
Golf Course System Administrator
Dept. of Enterprise Services
City & County of Honolulu
404 Kapahulu Ave.
Honolulu, Hi 96815
Ph: (808)733-7383  Fax: (808) 735-4220
Email: giwamuro@honolulu.gov  Efax: (808)-550-6171

From: Sakamoto, Michael
Sent: Friday, October 09, 2009 11:17 AM
To: Lau, Clifford; Hildebrand, Terry; Iwamuro, Garrick K.
Subject: FW: Ted Makalena Golf Course

From: Gerald Park [mailto:gpark@goup.biz]
Sent: Friday, October 09, 2009 11:04 AM
To: Sakamoto, Michael; 'Conrad Shiroma'
Cc: 'Thanh Doan'
Subject: Ted Makalena Golf Course

Team,

We are on the clock. The 30-day review period ends on November 7th.

Gerald

10/26/2009
December 15, 2009

Garrick Iwamuro
Golf Course System Administrator
Department of Enterprise Services
City and County of Honolulu
404 Kapahulu Avenue
Honolulu, Hawaii 96815

Dear Mr. Iwamuro:

Subject: Ted Makalena Golf Course Cart Path Realignment
Waipio, District of 'Ewa, O'ahu

Thank you for your comments on the subject project. Your email dated October 26, 2009 will be included in the Final Environmental Assessment. Department of Design and Construction staff is investigating whether the wash rack and drainage falls under NPDES funding.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC
October 29, 2009

Mr. Gerald Park
Gerald Park Urban Planner
95-595 Kanamee Street, #324
Mililani, Hawai‘i 96789

Dear Mr. Park:

SUBJECT: Chapter 6E-8 Historic Preservation Review – Draft Environmental Assessment —
Ted Makalena Golf Course Cart Path Replacement City and County of Honolulu
Waipio Ahupua‘a, Ewa District, Oahu Hawai‘i
TMK: (1) 9-3-002: 34

Thank you for providing the opportunity to comment on this DRAFT Environmental Assessment which we received on September 30, 2009. We concur that there will be “no historic properties affected” by this project since an archaeological assessment and literature review was conducted by Cultural Surveys Hawaii and no historic properties were found.

Please contact me at (808) 692-8015 if you have any questions or concerns regarding this letter.

Aloha,

Nancy A. McMahon (Deputy SHPO)
Archaeology and Historic Preservation Manager

Cc: OEQC, 235 South Beretania St, Room 702 Honolulu, HI 96813
December 15, 2009

Puaalaokalani Aiu, Administrator
Historic Preservation Division
Department of Land and Natural Resources
State of Hawai‘i
601 Kamokila Boulevard, Room 555
Kapolei, Hawai‘i 96707

Dear Ms. Aiu:

Subject: Ted Makalena Golf Course Cart Path Realignment
Waipi‘o, District of ‘Ewa, O‘ahu
TP9/09-334927R

Thank you for your concurrence that there will be “no historic properties affected” by the project. Your letter dated October 29, 2009 will be included in the Final Environmental Assessment.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC
In Reply Refer To:  
2010-TA-0011

Mr. Gerald Park  
Gerald Park Urban Planner  
95-595 Kanamee Street, Suite 324  
Mililani, Hawaii 96789

Subject: Draft Environmental Assessment for Ted Makalena Golf Course Cart Path Replacement at Waipio, Oahu

Dear Mr. Park:

We received your letter on September 29, 2009, requesting review and comments of the draft Environmental Assessment (EA) for the replacement and construction of golf cart paths at Ted Makalena Golf Course located in Waipio, Oahu. The proposed project will realign and replace cart paths on all 18 holes. The new concrete cart paths will be 8-foot wide but in the vicinity of the tees and greens, paths will be widened to 12 feet. Approximately 3.4 miles of cart paths will be constructed.

We have reviewed the information you provided and pertinent information in our files, including data compiled by the Hawaii Biodiversity and Mapping Program. The draft EA states that rare, threatened or endangered plants are not located on the property. The project site is located adjacent to Pearl Harbor National Wildlife Refuge and Pohala Marsh. The federally endangered Hawaiian duck (Anas wyvilliana), Hawaiian moorhen (Gallinula chloropus sandvicensis), Hawaiian coot (Fulica alai), and Hawaiian stilt (Himantopus mexicanus knudseni) (collectively referred to as waterbirds) have been observed in the project vicinity.

We are concerned that the draft EA does not adequately address the potential effect of the golf course pond and the new golf cart paths to listed waterbirds. The draft EA states (page 15): “the pond might provide habitat for native and resident water birds. This was not confirmed since only an unidentified species of duck was observed during the field investigation. It cannot be determined if rare, threatened, or endangered birds frequent the pond.” It is not clear why it cannot be determined if listed waterbirds utilize this site. Waterbirds are attracted to standing water and this pond will more than likely attract some of these species. Additionally, the pond could attract listed waterbirds to areas with low water quality and could also result in increased predation pressure from non-native predators such as mongoose, rats, feral dogs and cats. Threats to listed waterbirds at the proposed project site may include poor habitat quality, failed nesting attempts and adult mortality, increased traffic that could result in road kills, and habituation to humans.
We recommend further coordination with our office to develop avoidance and minimization measures for the protection of federally listed species that may be impacted by the proposed project. If the proposed project is funded, authorized, or permitted by a Federal agency, then the Federal agency should consult with us pursuant to section 7(a)(2) of the Endangered Species Act (ESA). If no Federal agency is involved with the proposed project, the applicant should apply for an incidental take permit under section 10(a)(1)(B) of the ESA. A section 10 permit application must include a habitat conservation plan laying out the proposed actions, determine the effects of the action on affected fish and wildlife species and their habitats, and define measures to minimize and mitigate adverse effects.

If you have any questions regarding our recommendations and potential project impacts to listed species please contact Aaron Nadig, Fish and Wildlife Biologist (phone: 808-792-9400; fax: 808-792-9581). We hope this information assists you in your planning effort.

Sincerely,

[Signature]

for Loyal Mehrhoff
Field Supervisor
December 15, 2009

Loyal Mehrhoff
Field Supervisor
US Department of the Interior
Fish and Wildlife Service
300 Ala Moana Boulevard, Room 3-122 Box 50088
Honolulu, Hawaii 96850

Dear Mr. Mehrhoff:

Subject: Ted Makalena Golf Course Cart Path Replacement
2010-TA-0011

Thank you for reviewing the Draft Environmental Assessment prepared for the subject project. We offer the following responses to your comments.

The statement "it cannot be determined if rare, threatened, or endangered birds frequent the pond" is based on what birds were observed (or not observed) at the time of the field investigation. This was a one-time observation and the environmental assessment went on to state "Native water birds may be present since Hawaiian stilt, Hawaiian Duck, and Hawaiian Moorhen have been recorded at Pouhala Marsh about 0.5 miles to the west". Thus, the environmental assessment tacitly acknowledge that native water birds may frequent the pond but does not state conclusively that native water birds do frequent or inhabit the pond since none were observed.

The cart path comes closest to the pond along the 6th Hole (Par 3) which is 130 yards long. Approximately 300 LF of replacement cart path will replace the existing cart path that passes between the tee/fairway and the northeast edge of the pond. The replacement cart path will be constructed in the same location as the existing cart path.

Although not stated in the Environmental Assessment, existing sounds of golf carts and noise associated with golfing may also keep birds away from the golf course or certain holes during play. It was disclosed in the environmental assessment that construction noise may cause birds to seek temporary habitat in other areas of the golf course. Additional measures that can be implemented to avoid and minimize impacts on water birds during construction include:

- Scheduling construction work during the dry season or during dry weather.
- Informing the contractor and workers that endangered water birds may frequent the golf course and the pond in particular.
- Apprising workers to avoid water birds during construction as much as possible.
- Constructing the cart path in the vicinity of the 6th tee and fairway when birds are not present.
- Minimizing the amount of time to demolish the existing cart path and construct the replacement cart path in the vicinity of the 6th tee and fairway (the estimated construction time is under two weeks).
- Stopping work temporarily if water birds persistently frequent the construction site.

The proposed project does not include improvements to the pond thus the status quo of this water feature and aquatic habitat will be maintained. Silt fences will be erected around the edges of the pond and other waterways during construction to prevent
sediment from entering into the water and degrading the aquatic habitat.

In a historical note, there have been no reported incidents of bird kills from golf carts or golf balls since Ted Makalena Golf Course opened for play in 1971.

We thank the U.S. Fish and Wildlife Service for participating in the environmental assessment review process.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC
November 4, 2009

Mr. Gerald Park
Gerald Park Urban Planner
1221 Kapiolani Boulevard, Suite 211
Honolulu, Hawaii 96814

Dear Mr. Park:

Subject: Ted Makalena Golf Course Cart Path Replacement DEA

This responds to your letter of September 28, 2009, requesting consultation and comments on a Draft Environmental Assessment for the subject project. We have no comments to offer at this time.

Thank you for the opportunity to review this matter. Should you have any further questions on the matter, you may contact Mr. Brian Suzuki of my staff at 768-8349.

Very truly yours,

WAYNE Y. YOSHIOKA
Director

cc: Office of Environmental Quality Control
December 15, 2009

Wayne Y. Yoshioka, Director
Department of Transportation Services
City and County of Honolulu
650 South King Street, 3rd Floor
Honolulu, Hawaii 96813

Dear Mr. Yoshioka:

Subject: Ted Makalena Golf Course Cart Path Realignment
Waipi‘o, District of ‘Ewa, O‘ahu
TP9/09-334927R

Thank you for offering comments on the subject project. Your letter dated November 4, 2009 will be included in the Final Environmental Assessment.

The Department of Design and Construction will be filing a Finding of No Significant Impact for the project.

Sincerely,

GERALD PARK URBAN PLANNER

Gerald Park

c: D. Takamatsu, DDC