# DEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF HAWAII

In the Matter of the Application of	· 
HAWAIIAN ELECTRIC COMPANY, INC. HAWAII ELECTRIC LIGHT COMPANY, INC.	Docket No. 2008-0143
For Approval of a Request for Waiver from the Competitive Bidding Framework	

## PROTECTIVE ORDER

### STIPULATION FOR PROTECTIVE ORDER

#### **EXHIBIT A**

<u>AND</u>

## **CERTIFICATE OF SERVICE**

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# OF THE STATE OF HAWAII

In the Matter of the Application of	
HAWAIIAN ELECTRIC COMPANY, INC. HAWAII ELECTRIC LIGHT COMPANY, INC.	) Docket No. 2008-0143 )
For Approval of a Request for Waiver from the Competitive Bidding Framework	) ) )

#### STIPULATION FOR PROTECTIVE ORDER

WHEREAS, Hawaiian Electric Company, Inc. and Hawaii Electric Light Company, Inc. (collectively the "HECO Companies" or "Applicants"), filed an Application on July 16, 2008 for Commission approval of a waiver from the Competitive Bidding Framework<sup>1</sup> for the Hu Honua Bioenergy, LLC ("Hu Honua") proposed project discussed in the Application and the exhibits to the Application;

WHEREAS, the parties are aware that certain confidential and/or proprietary information in the form of negotiating positions, proposals, strategies, and/or technical and financial information has been supplied by Hu Honua to the HECO Companies in the normal course of business, and that said confidential and/or proprietary information may become part of the record in this proceeding;

WHEREAS, Hu Honua could be competitively disadvantaged if their

The Framework for Competitive Bidding, adopted by the Commission in Decision and Order No. 23121 ("D&O No. 23121"), issued December 8, 2006 in Docket No. 03-0372 is referred to as the "Competitive Bidding Framework".

confidential negotiating positions, proposals, strategies, and/or technical and financial information are disclosed to their competitors;

WHEREAS, the Division of Consumer Advocacy of the Department of Commerce and Consumer Affairs ("Consumer Advocate") is, ex officio, a party to this proceeding pursuant to the Rules of Practice and Procedure before the Public Utilities Commission (the "Commission");

WHEREAS, Applicants are willing to disclose certain confidential and/or proprietary information only to the Consumer Advocate and the Commission, so long as the information is protected from further disclosure;

WHEREAS, in order to assess the merits of the approvals sought by the Applicants, as well as to determine its involvement in this proceeding, the Consumer Advocate must have access to the information alleged to be confidential;

WHEREAS, Applicants and the Consumer Advocate desire to establish a set of procedures and provisions pertaining to the use and disclosure of information considered to be confidential and any information which a party may in the future contend to be confidential;

WHEREAS, the parties understand that during the course of the evidentiary hearing in this matter, if any, if it becomes necessary to address any information provided pursuant to this protective order during the course of the hearing, that portion of the proceeding will be heard in camera;

NOW, THEREFORE IT IS HEREBY STIPULATED AND AGREED, in accordance with Section 6-61-50 of the Rules of Practice and Procedure before the Public Utilities Commission, that the Commission issue a protective order covering the

confidential information identified in the course of the proceeding, as follows:

#### **TERMS OF THE ORDER**

- 1. This protective order governs the classification, acquisition, and use of confidential information produced by any party in this docket.
- 2. All parties or participants to all or any portion of this docket, including persons who are granted intervention or participation after the effective date of this protective order, shall be subject to this protective order and shall be entitled to either all or specific portions of the confidential information of a party or participant under the provisions of this protective order to the extent allowed by the Commission.

#### <u>APPLICATION OF THE UNIFORM INFORMATION PRACTICES ACT</u>

3. To the extent that any of the documents covered by this protective order consist of "government records," as defined in Haw. Rev. Stat. §92F-3, the provisions of Haw. Rev. Stat. Ch. 92F (Uniform Information Practices Act or "UIPA") shall apply to the disclosure of information contained in such documents. In the event any provision of this protective order conflicts with any provision of the UIPA, the UIPA shall control, unless otherwise required by law.

#### **CLASSIFICATION**

4. Any party may designate as confidential any information it believes, in good faith, contains trade secrets or other confidential research, development, commercial, financial, vendor, bid, or non-public information, or confidential information regarding proposed generation projects. Such information shall be protected against disclosure to a non-qualified person pursuant to the terms of this protective order, unless such information is declassified, or permission to disclose the information to

such non-qualified person is granted by the party claiming confidentiality, as provided in paragraph 13 below. In addition, a party may designate certain information as being confidential and reserve distribution to another specified party (not including the Consumer Advocate) by notifying the Commission, the Consumer Advocate, and the other parties in writing, setting forth with particularity the information to be kept confidential and not available to the other party. With respect to such confidential information, the party to whom such information is being withheld shall be treated as a non-qualified person from whom such information shall be protected against disclosure to in accordance with the terms of this protective order.

5. If a party designates information as confidential pursuant to paragraph 4 above or 6 below, it shall produce the confidential information in accordance with the procedures described in paragraphs 11 through 14 below, and concurrently provide certain confidential information in writing only to the Commission and the Consumer Advocate (provided the party producing the confidential information follows the notification procedures described in paragraph 4 above), and/or concurrently provide certain confidential information in writing to the Commission, the Consumer Advocate, and another specified party or parties. If a party seeks to designate information as confidential, it must: (1) identify, in reasonable detail, the information's source, character, and location, (2) state clearly the basis for the claim of confidentiality, and (3) describe, with particularity, the cognizable harm to the producing party from any misuse or unpermitted disclosure of the information. If the Commission or any party to this docket challenges the claim of confidentiality of the information, the party claiming confidentiality shall bear the burden of proof in supporting its claim of confidentiality,

and the Commission will determine whether the information is confidential and whether it should be disclosed under a protective order. Any challenge to the confidentiality of any information shall be made in accordance with paragraph 24 below.

6. Confidential information provided to the Commission, the Consumer Advocate, or the other parties, orally or in any other form, shall be protected as fully as confidential information provided in written form. A party shall notify the Commission, the Consumer Advocate, and the other parties when information provided orally or in other than written form includes confidential information. At the time of such notification, a party shall, in the manner provided in paragraph 5 above, specify the subject-matter of such confidential information, the basis for the claim of confidentiality, and the cognizable harm to the producing party from any misuse or unpermitted disclosure of the information, and the party shall, if applicable, reserve distribution to another specified party and set forth in particularity the information to be kept confidential and not available to the other party.

#### FORMS OF CONFIDENTIAL INFORMATION

7. All information claimed to be confidential information shall be subject to the terms of this protective order, and shall be treated by all qualified persons (as defined by this protective order) as constituting confidential information. Unless a different treatment is warranted, any notes, summaries, abstracts, or analyses that are prepared by counsel, experts, or other qualified persons, and that reflect the underlying confidential information, shall also be subject to the terms of this protective order.

#### **DESIGNATION**

8. Any party claiming that information is confidential shall place upon all

applicable material the following legend:

# CONFIDENTIAL SUBJECT TO PROTECTIVE ORDER

Whenever only a portion of a document, transcript, or other material is deemed to contain confidential information, the party shall, to the extent reasonably practicable, limit the claim of confidentiality to only such portion. However, if such limitation is not reasonably practicable, the entire document, transcript, or other material may be designated as confidential information.

- 9. With respect to any confidential information that is not under the control of the party claiming confidentiality, other persons shall, to the extent requested by that party, cooperate to ensure that all copies of such confidential information bear the legend required in paragraph 8 above.
- 10. Any party may request the Commission to designate as confidential information any document or other information previously produced but not designated as confidential, provided that the party, in the manner provided in paragraph 5 above, specifies the subject-matter of such confidential information, the basis for the claim of confidentiality, and the cognizable harm to the producing party from any misuse or unpermitted disclosure of the information. In addition, the party claiming confidentiality shall substitute the previously-produced but not designated as confidential material with the identical material under designation as required in Paragraph 8 above.

#### **DISCLOSURE**

11. Except as provided in paragraph 13 below, confidential information shall not be made available or disclosed to any person who is not a "qualified person" as defined in paragraph 12 below.

- 12. "Qualified person," as used in this protective order, means any one of the following:
  - a. The author(s), addressee(s), or originator(s) of the confidential information;
  - b. The Commission, its staff, its counsel (including employees directly employed by such counsel), and any consultants retained by the Commission for this proceeding;
  - c. The Consumer Advocate, its staff, its counsel (including employees directly employed by such counsel), and any consultants retained by the Consumer Advocate for this proceeding;
  - d. Applicants, their officers and employees, their counsel (including employees directly employed by such counsel), and any consultants retained by Applicants for this proceeding;
  - e. Any other party or participant to this proceeding, its staff, its counsel (including employees directly employed by such counsel), and any consultants retained by it for this proceeding, to the extent allowed by the Commission;
  - f. Any other person approved by the party asserting the claim of confidentiality; and
  - g. Any other person designated as a qualified person by order of the Commission.
- 13. When a qualified person wishes to disclose confidential information to a non-qualified person, the qualified person must request permission from the party

claiming confidentiality. The request shall identify the non-qualified person to whom disclosure is desired; disclose any past, present, or anticipated affiliation between the qualified person and the non-qualified person; specify the exact information to be disclosed; and state the reasons for disclosure. If permission is granted by the party claiming confidentiality, disclosure of the confidential information shall be made to such non-qualified person in the same manner as provided for qualified persons in paragraph 14 below.

#### PROCEDURE FOR OBTAINING ACCESS

14. Prior to disclosing confidential information to a qualified person other than the Commission, its staff, its counsel (including employees directly employed by such counsel), and any consultants retained by the Commission for this proceeding, the qualified person shall read a copy of this protective order, complete a copy of the agreement attached as Exhibit A to this protective order, and sign the completed copy of the agreement. A copy of the executed agreement shall be delivered to the party claiming confidentiality and the Commission.

#### **USE OF CONFIDENTIAL INFORMATION**

15. Any confidential information obtained under this protective order shall be used solely in connection with this proceeding and any related administrative and judicial proceedings (at which time the information will continue to be treated as confidential), and shall not be used for any other purpose, including business, governmental or commercial purposes, except as provided in paragraphs 16 and 17, and except as may be directed by (a) an order of court, (b) an order of the Commission, or (c) the UIPA (in the case of any "agency" as defined in Haw. Rev. Stat. §92F-3),

including any ruling of the Office of Information Practices.

- 16. Any confidential information obtained under this protective order may be used by the Commission and its staff in any proceeding pending before the Commission involving the producing party or its affiliates or where the intended use of such confidential information is for the purpose of assisting the Commission in fulfilling its statutory duties and responsibilities with respect to the producing party or its affiliates. The confidential information shall continue to be treated as confidential until the protection conferred by this protective order (or any other applicable protective order) is terminated by the producing party, or until further order of the Commission.
- 17. Any confidential information obtained under this protective order may be used by the Consumer Advocate, its staff, its consultant and its counsel in any proceeding pending before the Commission involving the producing party or its affiliates, or where the intended use of such confidential information is for the purpose of assisting the Consumer Advocate in fulfilling its statutory duties and responsibilities with respect to the producing party or its affiliates. The confidential information shall continue to be treated as confidential until the protection conferred by this protective order (or any other applicable protective order) is terminated by the producing party, or until further order of the Commission.
- 18. Unless otherwise ordered by the Commission, if a party desires to file written testimony, exhibits or pleadings which contain or reflect the confidential information, the page(s) or portions of the page(s) containing or reflecting such information shall be treated as confidential, and that part of any hearing at which such information is discussed shall be held in camera, or under other conditions imposed by

the Commission to prevent unnecessary public disclosure of such information. A copy of any confidential page, with any such information deleted, shall be filed to be included in the public record, and each such page shall contain the following designation in the upper left hand corner:

Confidential Information
Deleted Pursuant To
Protective Order, Filed on

#### RETENTION OF CONFIDENTIAL INFORMATION

- 19. Confidential information shall be retained in a locked cabinet dedicated to the storage of confidential information, or otherwise secured to ensure that access to and disclosure of the confidential information is limited to a qualified person.
- 20. Confidential information that is given to or filed with the Commission or its staff shall be separately bound and placed in a sealed envelope or other appropriate sealed container on which shall appear the following legend:

THIS ENVELOPE IS SEALED PURSUANT TO PROTECTIVE ORDER, FILED ON \_\_\_\_\_\_, AND CONTAINS DOCUMENTS WITH CONFIDENTIAL INFORMATION. IT IS NOT TO BE OPENED OR THE CONTENTS OF THIS ENVELOPE DISPLAYED OR REVEALED EXCEPT TO QUALIFIED PERSONS AUTHORIZED TO INSPECT THE ENCLOSED DOCUMENTS.

- 21. Confidential information shall not be reproduced or duplicated, except to make working copies and copies to be filed with the Commission under seal. If a document contains information so sensitive that it should not be copied by anyone, it shall bear the following legend: "Copying Prohibited."
  - 22. If a court or other administrative agency requests, subpoenas, or orders

production of confidential information that a party or person has obtained under this protective order, that party or person, prior to disclosure, shall promptly notify the party claiming confidentiality of the request, subpoena, or order.

#### **DURATION OF CONFIDENTIALITY**

23. The confidentiality of the information produced pursuant to this protective order shall be preserved until all interested parties, by written stipulation, terminate the protection conferred by this protective order, or until further order of the Commission.

#### **APPEAL TO THE COMMISSION**

24. If any interested person disagrees with the designation of information as confidential, the party claiming confidentiality and the person so disagreeing shall first make a good faith attempt to resolve the dispute on an informal basis. If the dispute cannot be resolved, the person contesting the confidentiality of the information shall file a motion to compel disclosure or any other appropriate motion with the Commission. The party claiming confidentiality shall bear the burden of proof in supporting its claim, and the Commission will determine whether the information shall continue to be designated as confidential under this protective order. Pending a disposition of the motion, the information in question shall be treated as confidential information and shall not be disclosed except as permitted in this protective order.

#### **NONWAIVER OF OBJECTIONS AND RIGHTS**

- 25. The parties retain the right to contest any assertion or finding of confidentiality or of non-confidentiality.
- 26. The parties retain the right to question, challenge, and object to the admissibility of confidential information on the grounds of relevancy or materiality.

#### MODIFICATION OF THE PROTECTIVE ORDER

27. The Commission may modify this protective order on the motion of any party, or on its own motion, upon reasonable notice to the parties and an opportunity for hearing, or if modified by the parties in writing and approved by the Commission.

#### **DISPOSAL OF CONFIDENTIAL INFORMATION**

- 28. Except as provided in paragraphs 29 and 30 below, within 90 days after the conclusion of this proceeding, persons in possession of confidential information shall, at the option of the party producing the confidential information, return or destroy all such materials and all copies, notes, tapes, papers, or other medium containing, summarizing, excerpting, or otherwise embodying any confidential information. If the party producing the confidential information requests destruction, the person destroying the information shall certify its destruction to the producing party, indicating the name of the person destroying the documents, the method of destruction, and the identity of the specific documents destroyed.
- 29. Counsel and the representatives of record for a party shall be entitled to retain memoranda, pleadings, exhibits of record, written testimony, and transcripts embodying information derived from or incorporating confidential information to the extent reasonably necessary to preserve files on this proceeding.
- 30. Confidential information produced in this proceeding shall remain in the possession of the Commission, the Consumer Advocate, and counsel for the Consumer Advocate for the duration required by applicable statutes, rules, administrative directives or orders of the Commission.

#### **SANCTIONS**

Any person violating this protective order shall be subject to sanctions 31. imposed by the Commission.

DATED: Honolulu, Hawaii July 21, 2008

Kevin M. Katsura, Esq.

Associate General Counsel Hawaiian Electric Company, Inc.

Hawaii Electric Light Company, Inc.

Maui Electric Company, Limited

Jon S. Itomura, Esq.

Lane H. Tsuchiyama, Esq.

Attorneys for

Division of Consumer Advocacy

Department of Commerce and Consumer Affairs

#### PUBLIC UTILITIES COMMISSION OF THE STATE OF HAWAII

Carlito P. Caliboso, Chairman

John E. Cole, Commissioner

Leslie H. Kondo, Commissioner

APPROVED AS TO FORM:

Stacey Kawasaki Djou **Commission Counsel** 

#### **EXHIBIT A**

# BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF HAWAII

### PROTECTIVE AGREEMENT

1. l,	, have been
presented with a copy of Protective Order filed by the Public U	
Docket No. 2008-0143 on the day of	, 2008 ("Protective
Order").	
2. I am employed, retained or assisting	in
Docket No. 2008-0143, am a "Qualified Person" pursuant to	Paragraph 12 of the
Protective Order, and have requested review of the confidential i	nformation covered by
the Protective Order.	
3. I understand the confidential information cover	ered by the Protective
Order is to be used solely to assist	
as provided for in paragraph 15 of the Protective Order (and par	agraph 17 in the case
of rendering assistance to the Consumer Advocate), and that I	am to make no other
use of the confidential information, nor am I to disclose the con	fidential information to
any other person unless otherwise permitted by the Protective Or	der.
4. I further understand that at the conclusion	of my assistance to
, I shall account for e	ach copy, extract, note
and summary of, or other document containing any part of such of	confidential information
to, and I	shall abide by the
provisions in paragraph 28 of the Protective Order, unless o	
paragraphs 29 and 30 of the Protective Order.	

ATED at		·	
		Signature	
		Address	
	()		
		Telephone Number	

#### **CERTIFICATE OF SERVICE**

The foregoing <u>Protective Order</u> was served on the date of filing by mail, postage prepaid and properly addressed to the following.

CATHERINE P. AWAKUNI
Executive Director
Division of Consumer Advocacy
Department of Commerce and Consumer Affairs
335 Merchant Street, Room 326
Honolulu, HI 96813

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