REPORT TO THE TWENTY-SEVENTH LEGISLATURE
REGULAR SESSION OF 2014

REVENUES GENERATED FROM GENERAL ADMINISTRATIVE PENALTIES IMPOSED
UNDER CHAPTER 183, HAWAII REVISED STATUTES

Prepared by

THE STATE OF HAWAII
DEPARTMENT OF LAND AND NATURAL RESOURCES
DIVISION OF FORESTRY AND WILDLIFE

In response to Section 183-5, Hawaii Revised Statutes

November 2013
REVENUES GENERATED FROM GENERAL ADMINISTRATIVE PENALTIES IMPOSED UNDER CHAPTER 183, HAWAII REVISED STATUTES

PURPOSE
This report complies with Section 183-5, Hawaii Revised Statutes (HRS), and covers specific topics relating to the protection of the State Forest Reserve System. Act 174, Session Laws of Hawaii (SLH) 2006, in part amended Chapter 183, HRS, by adding a new section titled “General Administrative Penalties.” The new section provided language and guidelines that grant the Department of Land and Natural Resources (Department) the authority to impose administrative penalties in the form of fines, fees, costs or attorney’s fees and costs for violations of Chapter 183, HRS. The new section also specified that the Department prepare an annual report to the Legislature outlining revenues generated by the Department relating to such administrative penalties. This annual report covers the period from July 1, 2012 to June 30, 2013.

BACKGROUND
The new general administrative penalties criteria for Chapter 183, HRS, became effective in June 2006 by way of Act 174, SLH 2006. The Act authorizes the Department to impose administrative penalties in the form of fines, fees, costs or attorney’s fees and costs for violations of Chapter 183, HRS. The Department sought this particular change to statutes due to a notable increase in the occurrence and severity of violations – particularly the theft or un-permitted harvest of highly valuable koa timber resources from the State Forest Reserve System.

Prior to Act 174, SLH 2006, the Department felt that existing language within Chapter 183, HRS, created a situation whereby certain violations, particularly large-scale theft of timber or other resources, could not be effectively enforced because the value of the resources taken far exceeded the cost and deterrent (fine amount) that could be imposed. The Department was equally frustrated with the inability to have the violators prosecuted on a timely basis due to the backlog of cases before the courts.

With Act 174, SLH 2006, in place, the Department believes an effective framework was established that will speed up enforcement or prosecution of violations of Chapter 183, HRS, and associated rules by: 1) Downgrading potential penalties from misdemeanors to petty misdemeanors, and thereby allowing prosecution through a judicial court hearing rather than via jury trials, and; 2) Increasing administrative fine amounts – particularly for timber trespass - including the removal of any timber within the State Forest Reserve System, and establishing specific administrative penalty levels for repeat offenders or violations of varying severity.

ACTIONS
For the reporting period of July 1, 2012 to June 30, 2013, no known violations of Chapter 183, HRS, and associated rules occurred that were or are currently being pursued via administrative or court action by the Department.

PROGRAM CONSTRAINTS
There is a need to develop forest product information resources and training for the Department’s Division of Conservation and Resources Enforcement (DOCARE) officers so they are more
aware of the forest products that may be illegally harvested. It is likely that many DOCARE officers do not know native from non-native woods or that any gathering or harvest on State Forest Reserve lands requires an approved gathering or special use permit.

CONCLUSIONS
The updated statute has been in effect since June 6, 2006. The updated penalty framework for violations of Chapter 183, HRS, was not employed during this reporting period. The Department believes that the new law is very important for the protection of public resources within the State Forest Reserve System. The Department also believes that the general administrative penalties criteria provides a strong deterrent for unauthorized or illegal use of public resources, and an effective mechanism for pursuing enforcement actions for violations should they occur in the future. Additional information on other revenue generated from the Forest Reserve System can be found in the Department’s legislative report on the Forest Stewardship Program, Section 195F-6, HRS.