REPORT TO THE TWENTY-EIGHTH LEGISLATURE
REGULAR SESSION OF 2016

REVENUES GENERATED FROM GENERAL ADMINISTRATIVE PENALTIES IMPOSED
UNDER CHAPTER 183, HAWAII REVISED STATUTES

Prepared by

DEPARTMENT OF LAND AND NATURAL RESOURCES
DIVISION OF FORESTRY AND WILDLIFE
STATE OF HAWAII

In response to Section 183-5, Hawaii Revised Statutes

November 2015
REVENUES GENERATED FROM GENERAL ADMINISTRATIVE PENALTIES IMPOSED UNDER CHAPTER 183, HAWAII REVISED STATUTES

PURPOSE
This report complies with Section 183-5, Hawaii Revised Statutes (HRS), and covers specific topics relating to the protection of the State Forest Reserve System (FRS). Act 174, Session Laws of Hawaii (SLH) 2006, in part amended Chapter 183, HRS, by adding a new section entitled, “General Administrative Penalties.” This section authorizes the Board of Land and Natural Resources (Board) or its authorized representative to impose administrative penalties in the form of fines, fees, and other costs for violations of Chapter 183, HRS, and associated rules. The Department of Land and Natural Resources (Department) is also required to submit an annual report to the Hawaii State Legislature outlining revenues generated by these administrative penalties. This annual report covers the period from July 1, 2014 to June 30, 2015.

BACKGROUND
The administrative penalties for violations of Chapter 183, HRS, became effective in June of 2006, by way of Act 174, SLH 2006. This Act authorizes the Board or its authorized representative to impose administrative penalties in the form of fines, fees, and other costs for violations of Chapter 183, HRS, and associated rules. The Department sought this particular change to HRS due to a notable increase in the occurrence and severity of violations, particularly the theft or unpermitted harvest of highly valuable koa timber resources from the State FRS. However, during the past eight years, there has been a reduction in illegal harvesting or trespass incidences on FRS lands. In part, the Department appreciates the attention that this report and related laws have drawn to this important issue.

Prior to Act 174, SLH 2006, the Department believed that existing language within Chapter 183, HRS, created a situation whereby certain penalties for violations, particularly large-scale theft of timber or other resources on FRS lands, did not effectively deter illegal harvesting because the potential value of the resources taken far exceeded any penalties that could be imposed by the State upon a violator.

With the enactment of Act 174, SLH 2006, a framework for effective enforcement of penalties and timely prosecution of those in violation of Chapter 183, HRS, and associated rules was established. Act 174, SLH 2006, has helped to protect the State FRS by, among other things: 1) Allowing the Board to set and collect administrative penalties, including bringing legal action to recover fines, fees, and other costs resulting from violations of Chapter 183, HRS, and associated rules; 2) Increasing the criminal fine amount for timber trespass, including the removal of any timber within the State FRS; and 3) Establishing specific administrative penalty levels for repeat offenders or violations of varying severity.

REVENUES GENERATED
No revenues were generated during this reporting period.
ACTIONS
In order to more easily obtain the information required to prepare this report, the Department’s Division of Forestry and Wildlife (DOFAW) plans on collaborating with other Department divisions to establish protocols that will facilitate reporting of all types of revenues generated by penalties under Chapter 183, HRS.

Additionally, DOFAW plans to provide training opportunities for the Department’s Division of Conservation and Resources Enforcement (DOCARE) Officers that will provide them with additional tools to be more vigilant regarding timber theft. Training materials, including timber identification cards, maps indicating areas of high theft concern, and implementation of new permit inspection protocols, are all being developed to help DOCARE Officers deter and/or prevent illegal harvest of forest products on FRS lands in the future.

CONCLUSION
This law is very important for the protection of public resources within the State FRS. The Department believes that the general administrative penalties have provided a strong deterrent for unauthorized and illegal use of public resources, as well as an effective mechanism for pursuing enforcement actions for violations.