



BEFORE THE PLANNING COMMISSION
OF THE
COUNTY OF KAUA'I

In The Matter Of The Application)	USE PERMIT NO. U-2026-9
)	CLASS IV ZONING PERMIT
Of)	NO. Z-IV-2026-12
)	SPECIAL PERMIT NO. SP-2026-4
KAAWANUI SOLAR, LLC, a Delaware)	
limited liability company, for a Use Permit,)	
a Class IV Zoning Permit, and a Special)	FINDINGS OF FACT, CONCLUSIONS
Permit for real property situated at Makaweli,)	OF LAW, AND DECISION AND ORDER
Waimea, Kaua'i, Hawai'i, identified by)	
Kaua'i Tax Map Key Nos. (4) 1-7-006:006)	
(por.) and 010 (por.).)	(KAAWANUI PROJECT)
)	
)	

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND DECISION AND ORDER

The County of Kaua'i Planning Commission ("Planning Commission"), having examined the complete record of proceedings on State Special Use Permit ("SUP") Application SP-2026-4, Use Permit U-2026-9, and Class IV Zoning Permit Z-IV-2026-12 (hereinafter collectively referred to as the "Application") filed by Kaawanui Solar, LLC ("Applicant"), to construct a solar energy facility and accessory uses and structures (referred to herein as the "Project", the "Solar Project", or the "facility") on approximately 269.195 acres of land in the State Land Use Agricultural District identified by Kaua'i Tax Map Key Nos. (4) 1-7-006 (por.) and (4) 1-7-006:010 (por.) in Makaweli, Kaua'i, Hawai'i (referred to herein as the "Project Site" or the "Petition Area"), and upon consideration of the matters discussed therein, at its meeting on March 10, 2026, hereby makes the following findings of fact, conclusions of law, and decision and order:

FINDINGS OF FACT

PROCEDURAL MATTERS

1. By letter dated January 5, 2026, the Applicant filed the Application, together with a Standard Zoning Permit Application, General Class III and IV Requirement Checklist, Process Election Form, Checklist of State Special Permit Application Requirements, Authorizations of Applicant, Owner and Lessee, Kaawanui Solar Project Report with digital version (CD-rom), and all required fees with Ka'aina S. Hull, Planning Director, Planning Department, County of Kauai.

2. By letter dated January 13, 2026, the Planning Director found the Application to be complete effective January 12, 2026, and began processing the Application pursuant to Section 8-3.1 of the Comprehensive Zoning Ordinance ("CZO") as contained in Title IV, Chapter 8 of the Kauai County Code, 1987.

3. By Notice of Public Hearing published in The Garden Island newspaper, a newspaper of general circulation in the County of Kauai, the Planning Director provided notice to the public that the agency hearing with a public hearing and an opportunity for public testimony would be held on the Application on March 10, 2026, at 9:00 a.m. or shortly thereafter, at the Lihu'e Civic Center, Moikeha Building, Meeting Room 2A-2B, 4444 Rice Street, Lihu'e, Kauai, Hawaii.

4. On February 6, 2026, the Applicant mailed a Notice of Public Hearing pursuant to CZO Section 8-3.1(f), Section 1-13-5(d) of the Rules Of Practice And Procedure Of The Planning Commission Of The County Of Kauai ("P.C. Rules") to 85% of owners of parcels located within 300 feet of Parcels 6 and 10.

5. On February 6, 2026, the Applicant mailed an Affidavit As To Mailing Of Notice to the Planning Director in compliance with CZO Section 8-3.1(f), the receipt of which was acknowledged by the Planning Department on February 9, 2026.

6. At its February 24, 2026, meeting, the Planning Commission received the Planning Director's Report on the Application prepared in compliance with CZO Section 8-3.1(f)(3).

7. At its March 10, 2026, meeting the Planning Commission opened and closed the Public Hearing on the Application.

8. At its March 10, 2026, meeting, the Planning Commission opened and closed the Agency Hearing on the Application.

9. At its March 10, 2026, meeting, the Planning Commission approved, by a vote of a majority of the members of the Planning Commission, Use Permit No. U-2026-9 and Class IV Zoning Permit No. Z-IV-2026-12, and recommended approval of Special Permit No. SP-2026-4 to the State Land Use Commission ("SLUC"), subject to the twenty-four (24) conditions of approval contained in the Decision And Order.

EVIDENTIARY MATTERS

10. The Planning Commission has received, taken judicial notice of, and otherwise designated, the following documents as constituting the complete record in this matter:

- a. The Planning Department's file in this matter.
- b. All Public Witness testimony and written submissions.
- c. The Application.
- d. The G70 Report For AES (January 2026) ("G70 Report")

and Exhibits.

- e. All testimony of witnesses at the Agency Hearing.
- f. The transcripts of all proceedings before the Planning Commission prepared by iDepo Hawaii, LLC.
- g. The Exhibits listed in Applicant's Exhibit List.
- h. The Kaawanui Solar+Storage Power Point and digital version (CD-Rom).
- i. The digital version (CD-Rom) and the ADA compliant digital version (CD-Rom) of the G70 Report.

APPLICANT/PROJECT SITE/OWNER

11. Applicant. The Applicant is Kaawanui Solar, LLC, a Delaware limited liability company. The Applicant has authorized Max W. J. Graham, Jr., Michael J. Belles, and Ian K. Jung of Belles Graham LLP, and Benjamin M. Matsubara and Curtis T. Tabata of Matsubara Kotake & Tabata to file this Application pursuant to the Applicant Authorization.

12. AES. The Applicant is an affiliate of AES Clean Energy Development Company, LLC which is a subsidiary of The AES Corporation. The AES Corporation has a long history in the development and operation of solar powered electric facilities, battery energy storage systems and other renewable and conventional power generation facilities. The AES Corporation is a Fortune 500 global power company with over 37,000 MW of generating capacity, seven utility companies, and 19,000 employees in 17 countries.

13. Project Site. Robinson Family Partners ("RFP") owns the Project Site, which is located in Makaweli, Waimea, Kaua'i, Hawai'i, identified by Kaua'i Tax Map Key Nos. (4) 1-7-006:006 ("Parcel 6") and (4) 1-7-006:010 ("Parcel 10"). RFP leases the Project Site to Gay & Robinson, Inc., a Hawai'i corporation ("G&R").

14. Project Description. The Applicant proposes to develop the Project within Parcels 6 and 10. The Project will be a photovoltaic solar energy facility on an approximately 269.195 acre portion of Parcels 6 and 10, and will include the following improvements ("Project Improvements"): a solar photovoltaic (PV) system with solar panels and racking system; power conversion stations; a Battery Energy Storage System ("BESS"); a network of electrical collector lines; communications equipment; an Operations & Maintenance Shed; an AES Hawai'i Substation; a Kaawanui Substation and interconnection lines (which will be transferred to KIUC); fencing; and access roads. RFP and G&R have agreed to grant the Applicant an option to acquire an easement ("Project Easement") to use: the portions of the Project Site other than the common roads on an exclusive basis to develop and operate the Project; and the common roads within the Project Site on a non-exclusive basis for access and utility purposes.

15. Authorization. RFP has authorized Applicant to file this Application pursuant to the Landowner Authorization. G&R has authorized the Applicant to file this Application pursuant to the Lessee Authorization.

LOCATION AND LAND USE DESIGNATIONS OF PROPERTY

16. Location. The Project Site is located in Makaweli, Waimea, Kaua'i, Hawai'i. The Project Site is located in the ahupua'a of Makaweli.

17. SLUC. The Project Site is located in the SLUC Agricultural District.

18. Kaua'i General Plan. The Project Site is subject to the provisions of the Kaua'i Kā Kou (Kaua'i County General Plan) ("Kaua'i General Plan").

19. CZO. The Project Site is located primarily in the CZO Agriculture District, although a small portion of the Project Site along its southern side (along the Kaawanui Gulch) is also located in the CZO Open District.

20. Development Plan Area. The Project Site is located within the West Kaua'i Community Plan ("WKCP") Area. The Project Site has been designated Agriculture on the WKCP Regional Map.

21. CZMA/Special Management Area. As set forth in Hawai'i Revised Statutes ("HRS") Chapter 205A (Part I), all lands in the State of Hawai'i, including the Project Site, are located in the Coastal Zone Management Area ("CZMA") and are subject to the objectives and policies of the Coastal Zone Management Program ("CZMP"), as described in HRS Section 205A-2. None of the Project Site is located within the Special Management Area ("SMA") of the County of Kaua'i.

22. Violations. There are no existing violations of any land use laws or regulations on the Project Site.

23. Land Use Conditions. RFP is in the process of purchasing Old Government Road A from the State of Hawai'i, a portion of which (the "Road A Section") is located within the Project Site. The sale is subject to a condition requiring the Road A Section to be consolidated into Parcel 10. The Project Site is not subject to any other land use conditions.

24. Important Agricultural Lands. The Project Site has not been designated as Important Agricultural Lands ("IAL") pursuant to HRS Chapter 205, Part III.

PAST, EXISTING AND PROPOSED USES OF PROJECT SITE

25. Past and Existing Uses. In the past the Project Site has been used for agricultural purposes, including sugar cane cultivation, and for cattle and livestock pasture

purposes. The Project Site has been used most recently for the grazing of cattle, sheep, and water buffalo within fenced pens.

26. Proposed Project. The Applicant is proposing to develop the Project on the Project Site.

27. Solar PV System/Power Conversion/Electrical Collection. The Project will be located on the Project Site as shown on the Site Development Plan Set. It will consist of an approximately 52 megawatt Direct Current (MW DC)/43 megawatt Alternating Current (MW AC) ground mounted solar photo-voltaic ("PV") system, coupled with a 172 MWh Battery Energy Storage System (BESS), and related interconnection and ancillary facilities. The Project will consist of solar panels mounted on single-axis trackers, which will rotate along a fixed horizontal axis from east to west as the sun moves across the sky, increasing the efficiency of the system as opposed to a traditional fixed-tilt system. The solar panels, racking system, and other equipment. The Project will include solar panels, which will produce direct current electricity. The output of the solar panels will be directed to central inverters, which will convert the electricity from direct current to alternating current. The inverters will be connected to step-up transformers to convert the inverter output to medium voltage.

28. Substations. All of the power generated by the Project will be directed to a new substation ("AES Hawai'i Substation") and then to the BESS or the Kaawanui Substation. The BESS will be located adjacent to the AES Hawai'i Substation and be used to store the electrical power. A generator step-up transformer will convert the medium voltage to transmission voltage to interconnect with the adjacent Kaawanui Substation. The Kaawanui Substation will be constructed by the Applicant at the same time as the Project, and will be located on an approximately two (2) acre portion of Parcel 10. The AES Hawai'i Substation will

be located immediately adjacent to the Kaawanui Substation and will be connected via an underground line. Upon completion of construction, the Applicant will transfer the Kaawanui Substation to KIUC, and RFP will convey an easement over the Kaawanui Substation portion of Parcel 10 to KIUC.

29. Utility Poles/Lines. Shield wire metal masts will be installed in the AES Hawai'i Substation (45 feet tall) and the Kaawanui Substation (60-70 feet tall) to protect equipment. The Kaawanui Substation will be connected to the main KIUC grid on Kaumuali'i Highway through interconnection lines located on steel poles (60-70 feet tall).

30. Support Facilities. The Project will include the following support facilities.

31. Operations and Maintenance Shed. An Operation and Maintenance Shed ("O&M Shed") will be constructed adjacent to the AES Hawai'i Substation. It will be a twelve (12)-foot-high building measuring 20 feet by 42 feet and will be used for office purposes, remote site monitoring, equipment, and storage. The shed will use electricity from the station service line for climate control and lighting. Lavatories for the shed will either be connected through private domestic water connections and a septic tank or serviced by specialized sanitation crews who will manage waste and water tanks and perform routine maintenance.

32. Communication Equipment. Additional communication connections and equipment will be installed to interface with KIUC's supervisory control and data acquisition ("SCADA") system so that the energy generated by the Project can be remotely controlled and dispatched by KIUC. The Project will include an energy management system ("EMS") that will allow all operations to be supervised and all system functions to be protected in response to real-

time dispatch signals from KIUC; and will report production data, energy forecasts, and other system health data.

33. Fencing/Roads. The Project Site will be surrounded by seven (7) foot high chain link security fence. There will be a buffer around the outside of the security fence, and there will be access roads (including the Common Roads) throughout the Project Site, which will allow for convenient access and navigation within the Project Site to all major equipment.

34. General Dimensions. The Project Improvements will have the following dimensions.

35. Solar Panels. The proposed ground mounted solar panels will be on a single-axis tracking system, which will tilt the panels along a horizontal axis to follow the sun as it moves across the sky from east to west. The average height of the Solar Panels will be five (5) feet off the ground at a stow position where the panels are flat. As they rotate, their highest point will reach eight (8) feet high. Given the height of the panels, there will be room for people to move under and around the system with ease.

36. BESS. The BESS Containers will be ten (10) feet in height, eight (8) feet in width, and twenty (20) feet in length. The BESS Containers will include the lithium-ion battery modules. In addition, each BESS Container will have several layers of protection to avoid failures and to contain hazards in the event of a failure. There will be forty-four (44) BESS Containers located adjacent to the AES Hawai'i Substation.

37. Development/Construction. AES estimates it may take from 6 to 18 months after approval of this Application by the Planning Commission and SLUC to finalize engineering and design and obtain necessary ministerial permits. Thereafter, actual construction

is estimated to take 16 to 24 months, with final Testing to take 8 to 12 months. The target commercial operating date is estimated to be in 2028.

38. Plans. The Applicant will develop a Health, Safety and Security Plan, an Environmental Compliance Plan, and an Emergency Response Plan.

39. Staging Area. The Project Site will be grubbed and graded as necessary. During construction, approximately nine (9) acres within the Project Site will be utilized for one or more Staging Areas.

40. Delivery of Materials. The Project materials and equipment will be delivered to the Project Site and held in the Staging Areas.

41. Construction. The Project will be constructed.

42. BMPs. Following construction, all disturbed areas will be re-vegetated and where necessary protected by Best Management Practices ("BMPs").

43. Land Coverage. Pursuant to CZO Sections 8-8.2(a) and 8-4.3, the allowable land coverage in the CZO Agriculture District is 60% of lot or parcel area and the allowable land coverage in the CZO is 10% of lot or parcel area. The solar panels will be elevated on structural posts, minimizing new impervious area. The proposed development will add approximately nine and 842/1000 (9.842) acres of new impervious surface on Parcel 10 and on Parcel 6. The Parcel 10 Project Improvements will consist of the solar panel mounting posts, the AES Hawai'i Substation, the Kaawanui Substation, the O&M Shed, transformer pads, BESS Blocks, inverters, transformers, and fence posts. The Parcel 6 Project Improvements will include the solar panel mounting posts, transformer pads, and fence posts. The allowable land coverage in Parcel 10 is 95.25 acres, and the allowable land coverage in Parcel 6 is 2,908.794 acres. As a result, the allowable land coverage on the Project Site will not be exceeded.

44. Landscaping. Because of the existing vegetative screening adjacent to Kaumuali'i Highway and elsewhere on the Project Site, the Project will only be partially visible from Kaumuali'i Highway. The Applicant will preserve this existing vegetation. In addition, to further mitigate visual impacts, new landscaping will be installed and maintained around the Project Site.

45. Compatible Agriculture. HRS Section 205-4.5(a)(21) allows solar energy facilities on lands with overall (master) productivity rating B (as is the case of the Project Site) provided that, among other things, the area occupied by the solar project is also made available for compatible agricultural activities at a lease rate that is at least 50% below the fair market rent for comparable lands. As described in the Compatible Agricultural Plan, the Applicant proposes to make the Project Site available for sheep grazing, poultry production, and eventually crop production. The agricultural operator will be Kawailana, Inc. The Applicant will not charge Kawailana, Inc. rent for the use of the Project Site.

46. Operation. After construction and commissioning, the system will operate with minimal servicing and maintenance.

47. Monitoring. The Applicant will have 3 to 4 employees on site on a daily basis. In addition, metering equipment will send performance and production data to continuously monitored servers. The Applicant's software will notify its Operations & Maintenance team if the system is underperforming. The Applicant will have dedicated employees monitoring the Project twenty-four (24) hours per day seven (7) days per week, including an operator on island.

48. Noise. During operation, the solar panels will be silent. As discussed herein in Section 6.3, the BESS , inverter,s and transformers are also very quiet, emitting less than thirty-eight (38) a-weighted decibels (dBA) at 100 meters, which is approximately the loudness of a conversation.

49. Lighting. Permanent lighting may be required for the Project for site security. Any onsite lighting will be motion sensor-activated as well as angled downward and shielded to avoid excess light or glare beyond the Project Site boundary. All lighting requirements will be met by using LED lights.

50. Emergency Response Plan. The Applicant will implement an Emergency Response and Communication Plan to address emergency situations that may arise at the Project Site.

51. Decommissioning. Following the life and operation of the Project under the Project GOE, the Applicant will remove the solar energy facility which includes the following: (1) solar panels and racking system, including steel posts, (2) power conversion stations (3) BESSs, including battery units and battery modules, inverters and transformers, and other auxiliary equipment (4) AES Hawai'i Substation and related components including communication, operations, and security equipment, (5) electrical wiring and connections, and (6) fencing and gates. The Applicant will cover up all pit holes, trenches, other borings, or excavations; reseed the soil with appropriate grass seed if necessary; and will otherwise return the land to substantially the same condition as its original condition. The Applicant will provide proof of financial security to decommission the facility as required by HRS §205-4.5(a)(21).

52. Grid Stability. The proposed Project will provide approximately 17.5% of KIUC's total electric generation. One of its key benefits will be to improve electric grid stability by enabling KIUC to utilize stored solar energy from the BESS to be dispatched at any time KIUC desires. This will help KIUC to meet its evening peak demand, along with other supporting ancillary services on the grid. KIUC intends to use the stored energy in the BESS system to: (1) provide energy as the sun sets and into the evening to offset KIUC's evening peak demand; (2) provide energy in the morning to offset KIUC's morning peak; and (3) respond to low-frequency events by supplying additional power automatically, all of which will help KIUC reduce its dependence on more expensive and inefficient conventional oil-fired units. It is anticipated the Project will reduce KIUC's fossil fuel usage by over 179 million gallons over the 25-year PPA term.

53. Green Energy. The Project will also provide benefits to human health and environment through the use of an alternative "green" energy source that does not generate greenhouse gases and does not result in water contamination or other environmental impacts often associated with fossil fuel production. KIUC and its members/customers will use approximately 7,150,000 fewer gallons of oil annually. The amount of clean renewable green energy expected to be generated from the Project per year is enough to power almost 16,000 homes. The energy generated will also assist KIUC in achieving the State of Hawai'i's Renewable Portfolio Standard (RPS), as set forth in HRS §269-91 et seq. and its own more ambitious goal of 100% renewable RPS by 2033.

54. Public Benefits. The construction and maintenance of the system will benefit the public as a whole and support the local economy by: increasing tax revenues;

providing jobs; and increasing the sale of local goods and services. The Project will deliver power at a low, fixed price over its 25-year lifespan at a cheaper cost than current fossil fuel prices.

55. Federal Solar Tax Credit. Between July 2024, when the Applicant bid this Project to KIUC, and December 2025, federal legislation and rulemaking have created an unprecedented urgency to bring solar projects online. Under current rules, the Applicant must place the Project into service no later than December 31, 2029, to qualify for the federal solar tax credits assumed in the PPA price negotiated with KIUC. These federal tax credits allow the Applicant to sell energy to KIUC at a lower rate, which KIUC can then pass along to its members. The Project schedule currently targets commercial operation in 2028, but any permitting delay could have compounding effects on the Project schedule and jeopardize obtaining the federal tax credits.

56. PPA. The Applicant and KIUC have entered into a Power Purchase Agreement, which is awaiting approval by the Hawai'i Public Utilities Commission ("PUC"). By its terms, KIUC will purchase the electrical power generated by the Project for a minimum of twenty-five (25) year period.

57. GOE/Option. RFP and AES have executed an Option Agreement that provides AES the right to enter into a Grant of Easement Agreement (the "Project GOE") covering the Project Site. The Project GOE will grant AES: a Construction Term of three (3) years and two (2) extensions of the Construction Term for six (6) months each to construct the Project; an initial Operating Term of 25 years; and three (3) extensions of the Operating Term of five (5) years each. The total term of the Project GOE will be forty-four (44) years.. The Applicant will exercise the Option upon approval of the PPA by the PUC and upon approval of all necessary discretionary and ministerial permits.

DESCRIPTION OF PROJECT SITE AND IDENTIFICATION OF SURROUNDING LANDS

58. Adjacent Property. Parcels 6 and 10 are located adjacent to, or within 300 feet of, the properties identified on the Adjacent Property Index.

59. Natural Environment. The Project Site is composed of gently sloping lands (4%) in an area generally lying east of Waimea Town, and north (mauka) of Kaumuali'i Highway. The Project Site is located approximately 20 feet to 215 feet above sea level. The Project Site is gentle sloping in a mauka to makai direction. The Project Site is currently used for agricultural purposes. Most of the Project Site consists of open areas. The A'akuki Stream and Kekupua Valley run along the northern boundary of the Project Site. The Kaawanui Gulch runs along the southern boundary of the Project Site.

60. Soils/Survey Map. According to the U.S. Department of Agriculture ("USDA") Soil Survey Geographic ("SSURGO") database (2001) and soil survey data gathered by Foote et al. (1972), the soils in the Project Site consist of:

- a. Makaweli stony silty clay loam (0-6%) (MhB).
- b. Makaweli stony silty clay loam (6-12% slope) (MhC).
- c. Makaweli stony silty clay loam (0-6% slope) (MgB).
- d. Nonopahu clay (2-10% slope) (NnC).
- e. Rough broken land (rRR).
- f. Dune land (DL).

61. Land Study Bureau. Lands in Hawai'i have been classified in a five-class productivity rating system using the Letters A, B, C, D and E where A represents the class of highest productivity and E the lowest. As shown on the Detailed Land Classification Map

(Island of Kaua'i) (Land Study Bureau, University of Hawai'i), the Over-all Productivity Rating for most of the lands within the Project Site is Class B. The Project Site is also designated as Agricultural Lands Important to the State of Hawai'i ("ALISH").

62. Rainfall. The Project Site receives approximately 21 inches of annual rainfall.

63. Biological Resources. AECOS Inc. has prepared a Natural Resources Assessment For The Proposed Kaawanui Project (October 30, 2025) which describes the biological resources on the Project Site ("AECOS Report"). The AECOS Report has been further supplemented by a Hawai'i Gap Analysis Project Land Cover And Vegetation Map.

64. Jurisdictional Waters. None of the water features on the Project Site (irrigation ditches, streams and gulches) are subject to the jurisdiction of the U.S. Army Corps of Engineers.

65. Flora. The Project Site is pasture-land dominated by grasses. A total of 97 species of plants (including 6 indigenous and 3 early Polynesia species) were identified but none are listed as threatened or endangered under state or federal law.

66. Avian. A total of 25 species of birds were recorded in the avian survey, of which one (Hawaiian duck) is a listed species under federal and state of Hawai'i endangered species statutes. Two other species (Black-crowned Night Heron and Pacific Golden-Plover) are native but not endangered or threatened. No suitable nesting habitats exist on the Project Site for any endemic waterbirds. As a result, the proposed Project will not impact listed waterbird species.

67. Mammalian. All other vertebrates observed are non-native. However, it is possible that the endangered Hawaiian hoary bat (*Lasiurus semotus*) uses resources in the area. Adverse impacts to Hawaiian hoary bat can be avoided or minimized by not clearing woody vegetation taller than 4.6 m (15 feet) between June 1 and September 15, the bat pupping season, and by avoiding the use of barbed wire for project fencing, which the Project will implement during construction and operations.

68. Flood Hazard. According to the Federal Insurance Rate Maps (Map No. 1500020258G and Map No. 1500020259G), the Project Site is located in Flood Zone X, which is an area determined to be outside of the 500-year flood plain.

69. Water Resources. The Project will utilize an existing private, potable, and agricultural water system for potable and agricultural water purposes. This use will have no significant impact on Groundwater Resources. In addition, the Project will not withdraw water from, and will have no impact on, any streams in the vicinity.

70. Wildfire Hazard. The Applicant will incorporate multiple layers of fire prevention and suppression measures to enhance the safety of the Project Site and adjacent lands.

PERMITS REQUESTED AND REQUIRED

71. Use Permit. The construction of the Project will take place primarily within the CZO Agriculture District, although a small portion will be located in the CZO Open District. For purposes of the CZO, the Project Improvements, including the AES Hawai'i Substation (but not the Kaawanui Substation), constitute a "Solar Energy Facility". Conversely, the Kaawanui Substation is defined as a "public utilities facility" under the CZO. In both cases, however, they are uses that require a Use Permit for uses in the CZO Agriculture District pursuant to CZO Sections 8-2.4(r)(22), (s)(16) and (s)(21) and in the CZO Open District

pursuant to CZO Sections 8-2.4(u)(14) and (u)(15). Therefore, the Applicant has requested that the Planning Commission issue a Use Permit pursuant to CZO Section 8-3.2 for the construction of the Project (including the Kaawanui Substation). The Applicant filed a Standard Zoning Permit Application in support of this Use Permit request.

72. Class IV Zoning Permit. The Project (including the Kaawanui Substation) requires the issuance of a Class IV Zoning Permit as a condition of the Use Permit approval pursuant to CZO Section 8-8.4(4). The Applicant filed a General Class III & IV Zoning Requirement Checklist in support of this Class IV Zoning Permit request.

73. Special Permit. A SLUC Special Permit as described in HRS Section 205-6 and Hawai'i Administrative Rules ("HAR") Title 15, Subtitle 3, Chapter 15, Subchapter 12, is required pursuant to HRS Section 205-4.5(a)(21) for the portions of the proposed Project which are considered to be a "Solar Energy Facility". This would include all of the Project Improvements, including the AES Hawai'i Substation, but not the Kaawanui Substation. The Kaawanui Substation is a permitted use under HRS Section 205-4.5(a)(7), which allows "Public...utility lines and roadways, transformer stations...or other similar structures...", and is not subject to the Special Permit requirement. The Applicant filed a Checklist of State Special Permit Application Requirements in support of this Special Permit request.

IMPACTS OF DEVELOPMENT

74. Botanical Resources and Wildlife. The existing state of botanical resources and wildlife have been heavily compromised by past and present agricultural uses on the Project Site. As a result, there do not appear to be any mammalian or avian species or botanical resources that will be endangered by the Project.

75. Flora. The habitat currently present on the Project Site is comprised of improved and unimproved lands which have been used for various agricultural purposes since the closure of sugarcane operations in the area. The vegetation is dominated almost to the exclusion of native species by alien introduced grasses and weedy species. Native taxa comprise 6 indigenous and 3 Early Polynesian ("canoe plants") species, representing only 9% of the total plant species identified.

76. Mammalian. Terrestrial mammals present on the Project Site and within the vicinity are likewise alien species. There is the possibility that the endemic endangered Hawaiian hoary bat (*Lasiurus cinereus semotus*) overflies the Project Site and possibly forages for insects on a seasonal basis above the Project Site.

77. Avifauna. A total of 25 species of birds were recorded of which one (the Hawaiian duck) is listed under federal and state of Hawai'i endangered species statutes. Two other species (Black-crowned Night Heron and Pacific Golden-Plover) are native but not endangered or threatened. No suitable nesting habitats exist on the Project Site for any endemic waterbirds. Four species, Rose-ringed Parakeet (*Psittacula krameria*), a Common Myna (*Acridotheric tristis*), Common Waxbill (*Estrilda astrild*), and Red Junglefowl (*Gallus gallus*) accounted for 51% of the total number of birds recorded during the field survey. The remaining 22 species recorded are all alien to the Hawaiian Islands. Eight of the species are protected under the federal Migratory Bird Treaty Act. The avian diversity and densities observed during the survey were consistent with the environment at the Project Site and with current usage at this elevation range on the Island of Kaua'i. No seabirds were recorded during the surveys, but at least two listed seabird species - Hawaiian Petrel (*Pterodroma sandwichensis*) and Newell's Shearwater (*Puffinus newelli*) - may overfly the Project Site during the breeding season.

78. Historical Resources. The Project Site has been heavily disturbed by past and present agricultural activities. As a result, with the exception of the post-contact Historic Properties identified in the Reconnaissance Level Survey prepared by Mason Architects (September 2025) ("Mason RLS"), the Archaeological Literature Review And Field Inspection (Bautista, et.al., September 2025) ("LRFI"), and the Archaeological Inventory Survey Of 268.4 Acres For The Proposed Kaawanui Project (Hallett H. Hammatt, PhD, et.al./Cultural Surveys Hawai'i, Inc./September 2025) ("AIS") (collectively, the "Archaeological Studies"), there do not appear to be any pre-contact archaeological, cultural or historical resources on the surface of the Project Site in which the Project will take place which will be affected by the Project.

79. Historic Properties. The following historic properties were identified in the AIS:

- a. SHPD# 50-30-09-02269 (historic plantation ditch system).
- b. SHPD# 50-30-09-CSH-3 (historic Old Government Road).
- c. SHPD# 50-30-09-CSH-4 (historic Kaawanui Village Road).
- d. SHPD# 50-30-09-CSH-5 (historic Plantation Road).
- e. SHPD# 50-30-09-CSH-6 (railroad track remnant).
- f. SHPD# 50-30-09-CSH-7 (historic water tank facility).

80. HICRIS. The Project was initiated in the Hawai'i Cultural Resource Information System ("HICRIS") on April 25, 2025, and assigned as Project Number 2025PR00506. In the event of an inadvertent discovery of a historic site or burial in the future, the Applicant will immediately contact SHPD.

81. Air Quality/Noise. The Project will have little or no impact on the air quality and ambient noise levels in the area. Air quality and ambient noise levels may be affected at a very minimal level during the Project construction activities. All vehicles or equipment used by the Applicant during construction will be properly muffled, housed, and maintained to reduce any noise impacts or emission impacts. The Environmental Protection Agency ("EPA") and State of Hawai'i air quality standards will not be exceeded.

82. Flooding and Drainage. The Project Site is situated within Flood Zone X (Areas outside of 500 year flood plain), as shown on Flood Insurance Rate Maps 1500020259G and 1500020267F. The Project will meet all of the requirements of the Flood Plain Management Ordinance of the County of Kaua'i, as contained in Chapter 15, Article 1, of the Kaua'i County Code, 1987. The Project will have no impact on flooding on or around the Project Site. All drainage resulting from the Project will be retained on site and subject to best management practices.

83. Water. The Project will obtain potable water and agricultural water from an existing private water system located mauka of Kaumuali'i Highway. Use of this system will have no significant impact on groundwater resources.

84. Electric/Communications. Electricity and telecommunication services for the Project will all be within the Project Site and either connect to existing service lines or be delivered along the same route as the new Project Interconnection Line. The storage containers will utilize electricity provided through the station service line for climate control and lighting, and communication equipment will be installed in the AES Hawai'i Substation and throughout the facility for operations and security purposes. There will be no impacts associated with these new connections.

85. Wastewater Treatment and Disposal. The County of Kaua‘i Public Works – Wastewater Management Division operates Kaua‘i’s wastewater infrastructure, and the wastewater system does not currently service the Project Site. Lavatories for the O&M shed will either have a septic tank or be serviced by specialized sanitation crews who will manage waste and water tanks and perform routine maintenance.

86. Solid Waste Disposal. Solid waste collection will be provided by private means. During construction, all waste will be temporarily stored onsite and periodically transported by the construction contractor for recycling or disposal at Kekaha Landfill. During decommissioning, if necessary and as required, components that cannot be reused, salvaged, recycled, or repurposed will be disposed of off-island at an authorized solid waste facility or landfill. In total, the construction, operation, and decommissioning of the Project are not expected to generate significant new demand for solid waste management services.

87. Fire and Police Services. Fire and police services in the vicinity are located in Waimea, approximately 3.2 miles (Fire) and 3.6 miles (Police) from the Project Site. The Project will not significantly increase the need for existing fire and police services.

88. Schools. The closest schools are Eleele Elementary School in Eleele, Waimea Canyon Middle School and Waimea High School in Waimea, and Kekaha Elementary School, Kula Aupuni Niihau A Kahelelani Charter School, and Ke Kula Ni‘ihau O Kekaha Charter School in Kekaha. The Project will not generate any additional enrollment.

89. Economics. The Project will have the beneficial economic impacts described in the Economic Impact Analysis.

90. Housing. The Project will not result in the need for any Workforce Housing units.

91. Property Values. Since the fair market value of real property is based on the value of the land and physical improvements, the completion of the Project will increase the value of the Project Site. This may result in increased real property taxes on the Project Site, subject to any exemptions available for commercial alternative energy facilities contained in Section 5A-11.30 of the Kauai County Code, 1987. However, it will not, in and of itself, have a material impact on the value of, or real property taxes assessed against, surrounding properties.

92. Population. The Project will not result in any significant increase in population on Kaua'i.

93. Traffic Circulation. The major roads which serve the Project Site are: Kaumuali'i Highway (a State highway) to the southwest (makai); remnants of the Kaua'i Belt Highway (a State road); and private, improved roads located within the Project Site. As discussed in the Traffic Impact Analysis Report, the Project, in and of itself, will not significantly increase traffic on Kaumuali'i Highway.

94. Road Remnants. Located mauka of Kaumuali'i Highway, between Hanapepe Town and the Waimea River, and surrounded by lands owned by RFP (including certain Robinson Family Members), are two former highway remnants owned by the State of Hawai'i. These remnants are identified as Old Government Road A and Old Government Road B (the "Remnants"). A portion of Old Government Road A ("Road A Section") is located between Parcel 6 and Parcel 10. RFP has agreed to buy, and the State of Hawai'i, through its Department of Transportation ("HDOT"), has agreed to sell to RFP, the Remnants, including the Road A Section. The Project GOE will provide Applicant with a non-exclusive easement for access and utility purposes over the Road A Section, as well as the Road to Parcel 11 and Ka'awanui Village Road.

95. Heritage Resources. As shown on the West Kaua'i Heritage Resource Map (Figure 5-9 of the Kaua'i General Plan) and as discussed in the View Study, there are no historic resources noted within the Project Site. The proposed Project will be located on a relatively level portion of the Project Site. With current and proposed screening vegetation, the Project will be substantially screened from public roads.

96. Airports. The Project Site is located approximately 3.7 miles from the Port Allen Airport (a State facility) and 10.6 miles from the Barking Sands Airport (a U.S. Navy facility). The Project Site is not located near or beneath any flight paths for these airports.

97. FAA/Wildlife. The U.S. Department of Transportation, Federal Aviation Administration ("FAA") has issued an Advisory Circular (ACNO: 150/5200-33b) entitled Hazardous Wildlife Attractants On Or Near Airports. This Advisory Circular provides guidance on certain land uses that have the potential to attract hazardous wildlife (avian species) within a five (5) mile range of any airports (referred to as "Air Operation Areas" or "AOA"). Because the Project is located within the five (5) mile range of the Port Allen airport, it is subject to the Advisory Circular. The Applicant does not anticipate that the Project will attract any more wildlife than is already present on the Project Site in its current condition. It should be noted that "photovoltaic and solar farms" are not among the enumerated land-use practices in the Advisory Circular that have the potential for attracting hazardous wildlife.

98. OP TAM. As discussed in the Glare Hazard Analysis, the Project will create minimal glare impacts. The State Office of Planning has issued Technical Assistance Memorandum TAM-2016-1 ("TAM") pursuant to FAA Order 5190.6B. The TAM discusses the State's obligation to restrict land uses adjacent to or in the immediate vicinity of airports (which have received federal funds) to activities and purposes compatible with normal airport

operations. The TAM adopts the five (5) mile range (discussed above in the Advisory Circular) in evaluating adjacent land uses. One of the concerns is the ocular impact (referred to as "Glint/Glare") of solar panels on aircraft use, especially as solar facilities are being incorporated into current airport operations. As discussed in the FAA Technical Guidance for Evaluating Selected Solar Technologies On Airports (Report No. FAA-ARP-TR-10-1), the primary concern is that light reflection (Glint/Glare) from solar facilities does not cause the temporary loss of vision to pilots on arrival or departure from airports, or to Air Traffic Control personal in the control tower. This concern affects solar facilities located adjacent to or near the AOA (i.e., within the 5 miles range) or within the flight paths for the airport.

99. Glint/Glare. Because the Project is located within the 5 mile range of the Port Allen airport, it will need to address Glint/Glare issues. As discussed in the Glare Hazard Analysis, the Solar Panels which will be used for the Project are designed to minimize reflection and maximize the absorption of light. The solar arrays will be mounted on solar trackers which are aligned in a north to south direction and which move with the sun to maximize absorption and minimize reflection. The Project will comply with all applicable Glint/Glare requirements.

100. Chemicals and Fertilizers. A limited area (1.5-acre area) along the southern boundary of the Project Site has been used for truck parking and miscellaneous farm equipment storage. Based on the types of farm equipment and the Project Site's historical use, combined with inspections of several containers, it is reasonably believed that these containers currently or formerly held hazardous substances, including petroleum products. The drums that did have labels were typically labeled "used oil". All miscellaneous farming equipment currently stored at the Project Site will be removed before construction begins.

SLUC CONSIDERATIONS

101. SLUC Agricultural District. The area of the Project Site in which the Project will occur is located within the SLUC Agricultural District. Permitted uses in the SLUC Agricultural District are set forth in HRS Sections 205-2 and 205-4.5(a), which provide in relevant part as follows:

"§205-2. Districting and classification of lands.

- (d) Agricultural districts shall include:
 - (6) Solar energy facilities; provided that:
 - (A) This paragraph shall apply only to land with soil classified by the land study bureau's detailed land classification as overall (master) productivity rating class B, C, D or E; and
 - (B) Solar energy facilities placed within land with soil classified as overall productivity rating class B or C shall not occupy more than ten per cent of the acreage of the parcel, or twenty acres of land, whichever is lesser, unless a special use permit is granted pursuant to Section 205-6;"

"§205-4.5 Permissible uses within the agricultural districts.

(a) Within the agricultural district all lands with soil classified by the land study bureau's detailed land classification as overall (master) productivity rating class A or B, and for solar energy facilities, class B or C shall be restricted to the following permitted uses:

- (7) Public, private, and quasi-public utility lines and roadways, transformer stations, communications equipment buildings, solid waste transfer stations, major water storage tanks, and appurtenant small buildings such

as booster pumping stations, but not including offices or yards for equipment, material, vehicle storage, repair or maintenance, or treatment plants, or corporation yards, or other like structures;

. . .

(21) Solar energy facilities on lands with soil classified by the land study bureau's detailed land classification as overall (master) productivity rating B or C for which a special use permit is granted pursuant to Section 205-6; provided that:

(A) The area occupied by the solar energy facilities is also made available for compatible agricultural activities at a lease rate that is at least fifty per cent below the fair market rent for comparable properties;

(B) Proof of financial security to decommission the facility is provided to the satisfaction of the appropriate county planning commission prior to date of commencement of commercial generation; and

(C) Solar energy facilities shall be decommissioned at the owner's expense according to the following requirements:

- (i) Removal of all equipment related to the solar energy facility within twelve months of the conclusion of operation or useful life; and
- (ii) Restoration of the disturbed earth to substantially the same physical condition as existed prior to the development of the solar energy facility."

102. Special Permit. The requirements for the issuance of a Special Permit are contained in HRS Section 205-6, which provides in relevant part as follows:

"§205-6 Special Permit. (a) Subject to this section, the county planning commission may permit certain unusual and reasonable uses within agricultural and rural districts other than those for which the district is classified. Any person who desires to use the person's land within an agricultural or rural district other than for an agricultural or rural use, as the case may be, may petition the planning commission of the county within which the person's land is located for permission to use the person's land in the manner desired...Copies of the special permit petition shall be forwarded to the land use commission, the office of planning, and the department of agriculture for their review and comment.

. . .

(c) The county planning commission may, under such protective restrictions as may be deemed necessary, permit the desired use, but only when the use would promote the effectiveness and objectives of this chapter;...

(d) Special permits for land the area of which is greater than fifteen acres...shall be subject to approval by the land use commission. The land use commission may impose additional restrictions as may be necessary or appropriate in granting the approval, including the adherence to representations made by the applicant."

103. Compliance with SLUC Agricultural District Standards. The proposed uses include the development of: solar energy facilities (within B rated lands); and utilities. The AES Hawai'i Substation and the Kaawanui Substation are permitted uses pursuant to HRS Section 205-4.5(a)(7). The remainder of the Project is a use under HRS Sections 205-2(d)(6)(B) and 205-4.5(a)(21) which may be permitted, subject to the issuance of a Special Permit pursuant to HRS Section 205-6. The Applicant will satisfy the special provisions applicable to solar energy facilities.

104. Agricultural Activities. As discussed in the Agricultural Plan, the Applicant will lease the usable portions of the Project Site for Agricultural Activities at rates which are at least 50% below the fair market rental value.

105. Decommissioning. The Applicant will provide such security as required by HRS §205-4.5(a)(21) to insure the decommissioning and removal of the solar energy facility at the end of the lease term. The Kaawanui Substation is not subject to the decommissioning requirement and will not be removed, as it will continue to be owned and operated by KIUC as part of its island-wide grid system.

106. State Planning Act. The State Planning Act contains Objectives and Policies to assist the State in attaining its long-range planning Goals. Included in the Objectives and Policies are the following:

a. **"§226-18 Objectives and policies for facility systems—energy.**

(a) Planning for the State's facility systems with regard to energy shall be directed toward the achievement of the following objectives, giving due consideration to call:

(1) Dependable, efficient, and economical statewide energy systems capable of supporting the needs of the people;

(2) Increased energy, self-sufficiency where the ratio of indigenous to imported energy use is increased;

(3) Greater energy security and diversification in the face of threats to Hawai'i's energy supplies and systems; and

(4) Reduction, avoidance, or sequestration of greenhouse gas emissions from energy supply and use.

. . .

(c) To further achieve the energy objectives, it shall be the policy of this State to:

(1) Support research and development as well as promote the use of renewable energy sources;

. . .

(7) Promote alternate fuels and transportation energy efficiency;

(8) Support actions that reduce, avoid, or sequester greenhouse gases in utility, transportation, and industrial sector applications;

. . .

(10) Provide priority handling and processing for all state and county permits required for renewable energy projects....

b. **§226-108 Sustainability.** Priority guidelines and principles to promote sustainability shall include:

. . .

(2) Encouraging planning that respects and promotes living within the natural resources and limits of the State...."

107. Compliance with State Plan. The proposed Project complies with the State Planning Act in that it will: provide dependable, efficient, and economical energy; increase energy self-sufficiency; promote energy security; reduce greenhouse gas emissions; and promote living within the natural resources and limits of the State.

108. Coastal Zone Management Area. As set forth in HRS Chapter 205A (Part I), all lands in the State of Hawai'i (including the Project Site) are located in the CZMA and subject to the objectives and policies of the CZMP. HRS Section 205A-2 describes these objectives and policies, all of which seek to protect and preserve the following public resources; recreational resources; historic resources; scenic and open space resources; coastal ecosystems;

economic uses; coastal hazards; managing development; public participation; beach protection; and marine resources.

109. Location Within CZMA. The Project Site contains approximately 269.195 acres and is located adjacent to and mauka of Kaumuali'i Highway. The Project Site at its closest point (east/makai) is located approximately 700 feet from the shoreline, at an elevation of approximately 20 feet above mean seal level (msl). The Project Site rises in the northwesterly direction (mauka) to an elevation of approximately 215 feet above msl. At its mauka side, the Project Site is located over 2.0 mile from the closest State Forest Reserve Lands.

110. Recreational Resources. There are no public recreational opportunities taking place on the Project Site. The proposed Project will have no impacts on the public's access rights to the Shoreline or Forest Reserve areas. The construction of the Project will not overburden the use of, nor restrict access to, the Shoreline or the Forest Reserve areas.

111. Historic Resources. The only known historic, cultural or archaeological resources located on or near the Project Site are related to plantation era improvements. As a result, the proposed Project will not have any significant impacts on any pre-contact Historic Sites. There are no known traditional or customary practices of native Hawaiians (including gathering or religious practices) presently occurring on the Project Site; there are no pre-contact cultural or historic sites or resources located on the Project Site; and there are no known native Hawaiian burials on the Project Site. In addition, the Project will not detrimentally affect access to streams, to the shoreline, or to mountain areas.

112. Scenic and Open Space Resources. The proposed Project will have only minor impacts on the scenic and open space resources on and around the Project Site. The Project will be compatible with and blend into the surrounding area. The Project will not

interfere with any views to or along the shoreline. The Applicant will use additional landscaping, if necessary, to provide reasonable mitigation to the visual impacts the Project may have on the scenic quality of the Project Site and on views from Kaumuali'i Highway and other surrounding areas.

113. Coastal Ecosystems. The Project Site is not located near or along the Shoreline and is not part of the coastal ecosystem of this area. The proposed Project will have no impact on the coastal ecosystem. The Project will be constructed and maintained so that any erosion or increased runoff will be maintained on site, and will not be allowed to enter into the Shoreline, the ocean, any streams, or any drainageways leading to the ocean. No aspect of the Project will endanger the coastal ecosystem or have any negative impacts on it.

114. Economic Uses. The Project will create short term economic benefits associated with the construction of the Project and long-term economic benefits associated with maintenance and operational activities on the Project Site. The proposed Project will not have any negative impacts on the economy.

115. Coastal Hazards. The Project Site is not located near or along the Shoreline and will not be subject to any coastal hazards. The Project Site is located in Flood Zone X and will not be exposed to flooding. The proposed Project will have no contributory impact on flooding on or around the Project Site. Any additional surface water flows caused by the Project will be maintained on Parcels 6 and 10.

116. Managing Development/Public Participation. Since early 2025, AES has been meeting, conducting workshops, and communicating with the greater West Kaua'i community, persons with knowledge of the Project Site and surrounding areas, governmental representatives, and other interested organizations and parties concerning the Project. AES has

elicited and made best efforts to mitigate and address the concerns raised by the community regarding the Project. This continued public participation has been further insured by the process by which this Application was heard by the Planning Commission and will be heard by the SLUC.

117. Beach Protection/Marine Resources. The Project Site is not located near or along the Shoreline. The Project will have no impact on any shoreline or beach areas, or on any open space areas along the Shoreline. The Project will not involve any development within the beach or coastal area that would have any negative impact on marine or coastal resources. The Kekupua Fishpond and the Makaweli Landing are located on the makai side of Kaumuali'i Highway, across from the Project Site. The Project will have no impact on these features.

118. Impacts Within CZMA. The Project on the Project Site will have no negative impact on the CZMA and will be consistent with and non-violative of the objectives and policies of the CZMP in the following respects:

- a. The Project will be compatible with existing uses in areas on or around the Project Site.
- b. The Project will not negatively impact scenic or open space resources within the CZMA.
- c. The Project will not increase runoff or otherwise endanger the coastal ecosystem.
- d. The Project on the Project Site will not be located in a coastal hazard area.

e. The Project will have no detrimental impact on recreational, historic, or economic resources.

f. The Project will not have detrimental impacts on beach or marine resources.

g. Approval of the Project will not result in the foreclosure of future management options for development in the area.

h. The design, siting, and landscaping of the Project as proposed will ensure that the proposed Project will recognize, preserve, maintain and contribute to the characteristics of the surrounding lands. In particular, the Project will be compatible with, and will protect, the unique natural forms of, biologic systems contained within, and aesthetic characteristic of, the CZMA.

119. Sea Level Rise. With the exception of a portion of the A'akuki Stream, the Project Site is not located in the Sea Level Rise Exposure Area (3.2 feet scenario). None of the Project Improvements will be subject to flooding caused by Sea Level Rise.

GENERAL PLAN CONSIDERATIONS

120. Kaua'i General Plan Land Use Designation. As shown on the Waimea-Kekaha Land Use Map (which is contained in the Kaua'i General Plan as Figure 5-2), the Project Site is located in the Agricultural Land Use Designation.

121. Goals. The overall Goals contained in Section 1.3 of the Kaua'i General Plan, and the Project's compliance therewith, are as follows:

a. Goal 1 – A Sustainable Island. The Project will promote the operation of a clean and sustainable source of additional electrical generation and storage for Kaua'i.

b. Goal 2 – A Unique and Beautiful Place. The Project will benefit human health and the Kaua'i environment through the use of additional electrical generation and storage that does not result in greenhouse gases, water contamination, and other environmental impacts associated with fossil fuel production and use.

c. Goal 3 – A Healthy and Resilient People. The Project will have minimal visual impacts and will have no negative impacts on historic sites or Hawaiian cultural practices.

d. Goal 4 – An Equitable Place, with Opportunity for All. The Project will independently enhance the stability and operation of the solar electric services on Kaua'i.

122. Policies. The Policies contained in Section 1.4 of the Kaua'i General Plan, and the Project's compliance therewith, are as follows:

a. Manage Growth to Preserve Rural Character. The Project will not detract from the rural characteristics of Kaua'i. It will support agricultural, commercial, resort, and residential activities on Kaua'i by providing additional electric generation and storage resources.

b. Provide Local Housing. The Project will have no negative impacts on local housing.

c. Recognize the Identity of Kaua'i's Individual Towns and Districts. The Project will help ensure that additional electric generation and storage resources are available on Kaua'i.

d. Design Healthy and Complete Neighborhoods. The Project will help provide the alternative solar electric services necessary for healthy and complete neighborhoods.

e. Make Strategic Infrastructure Investments. The Project will help create the necessary infrastructure for growth areas identified in the Kaua'i General Plan.

f. Reduce the Cost of Living. The Project will produce lower cost solar electric services which in turn will help reduce housing, food and transportation costs.

g. Build a Balanced Transportation System. The Project will not increase traffic or congestion problems.

h. Protect Kaua'i's Scenic Beauty. The Project will have minimal visual impacts.

i. Uphold Kaua'i as a Unique Visitor Destination. The Project will provide necessary additional electric generation and storage resources to visitor destination area on Kaua'i, but will not in and of itself result in increased visitor numbers.

j. Help Business Thrive. The Project will provide dependable, additional electric generation and storage resources in support of business and commercial activities on Kaua'i.

k. Help Agricultural Lands Be Productive. The Project will help provide additional electric generation and storage resources for agricultural activities on Kaua'i. The Project will have no negative impact on surrounding agricultural uses, and will remove only a minimal amount of land from the 136,908 acres of lands available within the SLUC Agricultural District on Kaua'i.

l. Protect Our Watersheds. The Project will have no negative impacts on the watershed areas.

m. Complete Kaua'i's Shift to Clean Energy. The purpose of the Project is to utilize agricultural lands for the implementation of solar energy facilities for solar energy generation. The Project will assist KIUC in meeting the State of Hawai'i's mandate to achieve 100% renewable energy by 2045. In 2023, Kaua'i achieved 58% renewable energy production. The Project will produce over 17% of the total energy requirements for Kaua'i, and it will allow KIUC to make significant progress toward achieving 100% renewable energy. Additionally, with the upcoming sunset of federal tax credits for renewable energy projects, this is one of the last projects to qualify for those credits. These tax credits allow the Project to sell energy to KIUC at a low, fixed rate, and those savings get passed along to the customer. Other projects coming online after 2030 will not have that same opportunity.

n. Prepare for Climate Change. Operation of the Project will not contribute to global GHG emissions and climate change. The operation of the Project will have substantial beneficial impacts by reducing the State and Kaua'i's reliance on fossil fuels and their contribution to global climate change by meeting the State of Hawai'i's mandate to achieve 100% renewable energy by 2045. The Project will produce renewable energy through the proposed solar energy generating infrastructures and facilities.

o. Respect Native Hawaiian Rights and Wahi Pana. The Project will have no substantial impacts on any historic sites, Hawaiian traditional and cultural practices, or access to streams, shorelines, or areas associated with Hawaiian religious, traditional or cultural practices.

p. Protect Access to Kaua'i's Treasured Places. The Project will have no impact on the public's access to streams, the shoreline, trails, recreational areas, or places associated with Hawaiian religious, cultural, or traditional practices.

q. Nurture Our Keiki. The Project will help provide a stable, additional electric generation and storage resources that will allow Kaua'i's young people to grow and flourish.

r. Honor Our Kūpuna. The Project will help provide a stable, dependable additional electric generation and storage resources that will help create and sustain services and facilities to meet the needs of the Kūpuna of Kaua'i.

s. Communicate with Aloha. The scheduling of this Application before the Planning Commission will allow the public to participate in the planning and decision-making process for the Project.

123. Objectives & Actions by Sectors. The ten (10) Sectors contained in Section 3.0 of the Kaua'i General Plan (which represent the areas that must be considered in policy implementation), and the Project's compliance therewith, are as follows:

a. The Watershed. It is believed the Project will have no negative impacts on the natural, historic, cultural, or environmental qualities of, or resources within, the Watershed areas, or access thereto.

b. Housing. Land easement payments will be made to a local land manager, G&R, which employs many people and provides housing through the Plantation Camps. These payments will give them the means to expand their business and upgrade infrastructure and housing. Additionally, the project will improve grid stability and reliability on the West side and increase renewable energy resources. This will allow for future population growth and expansion of the housing market.

c. Transportation. During construction, temporary traffic will be mitigated through a Traffic Management Plan. Once operational, the Project will not increase traffic and will have no negative impact on Kaua'i's transportation infrastructure.

d. Infrastructure & Services. The Project will be an essential part of a stable and dependable alternative solar electric service which promotes lower-cost services in support of future growth. These benefits will accrue to all residents, including those living in low-income communities.

e. Shared Spaces. The Project will have no negative impacts on the county's efforts to maintain and use Shared Spaces.

f. Economy. The Project will be an essential part of a stable, dependable, sustainable alternative solar electric service that will support the full range of economic activities (including agricultural activities) on Kaua'i. Although located in the Kaua'i General Plan Agricultural Land Use designation, the Project: is not located on Important Agricultural Lands; represents a small percentage of the total available Agricultural zoned lands on Kaua'i (268.4 acres of 136,908 acres); will have no impact on surrounding agricultural activities on surrounding lands; and will support its own agricultural activities with a local agricultural partner. Additionally, over the Project's lifetime, including direct, indirect, and induced effects, the Project is estimated to generate or sustain up to approximately 1,064 total jobs in Hawai'i, \$77.9 million in local labor income, and a total local economic output of \$216.7 million. The land easement payment will be made to a local landowner, ensuring the money stays in Kaua'i's economy.

g. Heritage Resources. The Project will have minimal visual impacts on surrounding lands, and no substantial impacts on historic sites, Hawaiian cultural or traditional practices, or access to streams, shorelines, areas associated with Hawaiian cultural or traditional practices, recreational areas or other special places. The Project does not contain and will not

negatively impact any special features or resources that are shown on the Waimea-Kekaha Heritage Resource Map (Kaua'i General Plan Figure 5-9).

h. Energy Sustainability. The Project will: reduce fossil fuel uses; promote the transition to renewable resources; encourage the use of alternative power sources; promote clean, green energy production; and reduce energy costs.

i. Public Safety & Hazards Resiliency. The Project will provide additional electric generation and storage resources during natural emergencies. The Project is not located near the shoreline and will not be subject to sea level rise.

j. Opportunity & Health For All. The Project will be part of a stable and dependable additional electric generation and storage resources, which is an essential component of maintaining and growing educational and healthcare services which benefit all residents.

124. Compliance with Kaua'i General Plan Standards. The Project itself will have no significant impact on the surrounding environment. The Project will include uses that are compatible with agricultural and other uses in the area, as well as with the surrounding environment. The Project will help provide a stable, independent source of additional electric generation and storage resources, which will assist agricultural activities on Kaua'i.

CZO AGRICULTURE AND OPEN DISTRICT CONSIDERATIONS

125. CZO Agriculture District. The Project is located primarily within the CZO Agriculture District. The purposes of the CZO Agriculture District are set forth in CZO Article 8, which provides in relevant part as follows:

"Sec. 8-8.1 Purpose.

The Agriculture District establishes means by which land needs for existing and potential agriculture can be both protected and accommodated, while providing the opportunity for a wider range of the population to become involved in agriculture by allowing the creation of a reasonable supply of various sized parcels.

(a) To protect the agriculture potential of lands within the County of Kaua'i to insure a resource base adequate to meet the needs and activities of the present and future.

(b) To assure a reasonable relationship between the availability of agriculture lands for various agriculture uses and the feasibility of those uses.

(c) To limit and control the dispersal of residential and urban use within agriculture lands."

126. Generally Permitted Uses And Structures. CZO Section 8-2.4(r) contains

the Permitted Uses in the CZO Agriculture District, which include the following:

"(22) Solar energy facilities placed within land with soil classified by the State of Hawai'i Land Study Bureau's detailed land classification as overall (master) productivity rating B, C, D or E; those facilities placed within land with soil classified as overall productivity rating class B and C shall not occupy more than ten percent (10%) of the acreage of the parcel, or twenty (20) acres of land, whichever is less."

127. Uses And Structures That Require A Use Permit. CZO Section 8-2.4(s)

contains the Uses in the CZO Agriculture District which require a Use Permit and include the following:

"(16) Private and public utility facilities.

. . .

(21) Any other use or structure which the Planning Director finds to be similar in nature to those listed in this section and appropriate to the District."

128. Compliance with CZO Agriculture District Standards. The proposed Project (including the AES Hawai'i Substation and the Kaawanui Substation) will require a Use Permit pursuant to CZO Sections 8-2.4(r)(22), (s)(16) and (s)(21). The Project itself will have no significant impact on the surrounding environment. The Project will include uses that are compatible with other uses in the area, as well as with the surrounding environment. As such, the Project complies with CZO Section 8-8.1 in that it: assures a reasonable relationship between the availability of agricultural lands for various agricultural uses and the feasibility of those uses; and will be incidental to the agricultural uses and the agricultural character of the surrounding lands.

129. CZO Open District. A small portion of the Project Site is located within the CZO Open District. The purposes of the CZO Open District are set forth in CZO Article 9, which provides in relevant part as follows:

"Sec. 8-9.1 Purpose.

The Open District is established and regulated to create and maintain an adequate and functional amount of predominantly open land to provide for the recreational and aesthetic needs of the community or to provide for the effective functioning of land, air, water, plant and animal systems or communities.

(a) To preserve, maintain or improve the essential characteristics of land and water areas that are:

(1) of significant value to the public as scenic or recreational sources;

(2) important to the overall structure and organization of urban areas and which provide accessible and usable open areas for recreational and aesthetic purposes;

(3) necessary to insulate or buffer the public and places of residence from undesirable environmental factors caused by, or related to, particular uses such as noise, dust, and visually offensive elements.

(b) To preserve, maintain or improve the essential functions of physical and ecological systems, forms

or forces which significantly affect the general health, safety and welfare.

(c) To define and regulate use and development within areas which may be potentially hazardous.

(d) To include areas indicated on the County General Plan as open or as parks.

(e) To include areas clearly indicated on the County General Plan or on Zoning maps as "Special Treatment – Open Space" if an applicant represents to government authorities that any properties or areas within a development proposal or subdivision application will remain in either permanent open space or private park areas, or if the Council in the exercise of its zoning power requires as a condition of rezoning that an area be designated for permanent open space or private park. This does not preclude the Council from exercising its zoning authority as provided in Sec. 46-4, Hawai'i Revised Statutes. Within areas so designated, no uses, structures, or development inconsistent with such designation shall be generally permitted or permitted by use permit without express provision to the contrary. The Council is hereby authorized to make such factual determinations as necessary incident to this section.

(f) To provide for other areas which because of more detailed analysis, or because of changing settlement characteristics, are determined to be of significant value to the public."

130. Uses And Structures Permitted With A Use Permit. CZO Section 8-2.4(u)

contains the Uses And Structures Permitted With A Use Permit within the CZO Open District, which includes the following:

"(14) Utility Installations.

(15) Any other use or structure which the Planning Director finds to be similar in nature to those listed in this Section and appropriate to the District."

131. Standards For Construction And Use Within An Open District. CZO

Section 8-9.2 regulates land coverage in the CZO Open District and provides as follows:

"(a) Land Coverage:
(1) The amount of land coverage created, including buildings and pavement, shall not exceed ten per cent (10%) of the lot or parcel area."

132. Compliance With CZO Open District Standards. The Project is a use and structure permitted with a Use Permit within the CZO Open District pursuant to CZO Section 8-2.4(u)(14) and (15). As discussed in Section 10, the Project will comply with the CZO Use Permit Standards. The Land Coverage on the Project Site will not exceed ten percent (10%). The Project itself will have no significant impact on the surrounding environment. As such, the Project complies with CZO Section 8-9.1 in that it: will help to preserve, maintain, and improve the natural characteristics of the area; will allow the area to remain predominantly free of development; and will be incidental to the use and open character of the surrounding lands.

USE PERMIT AND ZONING PERMIT CONSIDERATIONS

133. Uses. Pursuant to CZO Section 8-3.2, the Applicant has applied for a Use Permit for the proposed Project. Consistent with CZO Sections 8-2.4(r)(22), (s)(16) and (s)(21), as to the CZO Agriculture District, and CZO Sections 8-2.4(u)(14) and (15), as to the CZO Open District, the proposed uses and structures are Solar Energy Facilities which are Uses And Structures For Which A Use Permit Is Required within the CZO Agriculture District and CZO Open District, respectively.

134. Compatibility With Surrounding Uses. The Project Site is surrounded by or located in the vicinity of properties located within the SLUC Agricultural District and Urban District, and the CZO Resort District, Agriculture District, Plantation Camp District, and Open District. Uses on the surrounding lands include farm dwelling uses, residential uses, and

agricultural uses. The Project Site is similar in topography, character, and nature with adjacent and surrounding properties, and the Project is consistent with such surrounding uses.

135. Compliance with CZO Use Permit Standards. The Project on the Project Site complies with the standards for Use Permits as contained in CZO Section 8-3.2(e)(1) in that the Project will be:

- a. a compatible use;
- b. not detrimental to health of persons residing or working in the neighborhood;
- c. not detrimental to safety of persons residing or working in the neighborhood;
- d. not detrimental to peace of persons residing or working in the neighborhood;
- e. not detrimental to morals of persons residing or working in the neighborhood;
- f. not detrimental to comfort and general welfare of persons residing or working in the neighborhood;
- g. not detrimental or injurious to property or improvements in the neighborhood;
- h. not detrimental to the general welfare of the community;
- i. not a cause of substantial harmful environmental consequences to the Project Site, or to other lands or waters;
- j. not inconsistent with the intent of Chapter 8, KCC; and
- k. not inconsistent with the General Plan.

136. Compliance with CZO Class IV Zoning Permit Standards. The Applicant has complied with the procedural provisions for a Class IV Zoning Permit by its filing and processing of this Application.

DEVELOPMENT PLAN CONSIDERATIONS

137. Community Plan Area. The Project Site is located in the West Kaua'i geographic area and is subject to the provisions of the West Kaua'i Community Plan ("WKCP") as set forth in Title IV, Chapter 10, Article 3 of the Kaua'i County Code, 1987 ("KCC").

138. Land Use. The desired long-range land use pattern for the Project Site is shown on the West Kaua'i Regional Map (Figure 12 of the WKCP) and on the Makaweli Town Plan Map (Figure 15 of the WKCP). In both cases, the maps provide for an Agriculture Land Use designation for the Project Site.

139. Regional Policies. The Regional Policies set forth in the WKCP, and the Project's compliance with such policies, are as follows:

a. Town Design.

(i) Town Design Policy #1. Focus development in existing towns to protect West Kaua'i's rural qualities and agricultural resources.

Response. The Project could not be placed next to an existing town, because it is utility-scale and requires 200+ acres of land. However, the compatible agriculture plan will increase the amount of agriculture occurring on this land, expanding the agricultural resources in West Kaua'i.

(ii) Town Design Policy #2. Strengthen and activate town centers through development that supports the unique character of each town.

Response. The Project is not applicable to this design policy.

(iii) Town Design Policy #3. Meet the housing needs of West Kaua'i's residents by expanding mixed-use communities that are walkable, bikeable, and resilient.

Response. Land easement payments will be made to a local land manager, G&R, which employs many people and provides housing through the Plantation Camps. These payments will give them the means to expand their business and upgrade infrastructure in the Plantation Camps. Additionally, the Project will improve grid stability and reliability on the West side and increase renewable energy resources. This will allow for future population growth and expansion of the housing market.

(iv) Town Design Policy #4. Protect and support the unique Plantation Camps.

Response. Land easement payments will be made to a local land manager, G&R, which employs many people and provides housing through the Plantation Camps. These payments will give them the means to expand their business and upgrade infrastructure in the Plantation Camps. Additionally, during the early project design, land within the Kaawanui Village Plantation Camp Urban Zoning expansion area was considered for the Project. AES removed the Plantation Camp zoning expansion area from the Project footprint to protect and support the future growth of Kaawanui Village.

b. Land Transportation.

(i) Land Transportation Policy #1. Work with the Hawai'i Department of Transportation (HDOT) to identify congestion relief measures along Kaumuali'i Highway.

Response. During construction, the Project will implement a Traffic Management Plan to mitigate traffic impacts along Kaumuali'i Highway. During operation, the Project will not have any negative impact on this Policy.

(ii) Land Transportation Policy #2. Improve bus service by implementing the West Kaua'i components of the Kaua'i Short-Range Transit Plan.

Response. The Project will not have any negative impacts on this Policy.

(iii) Land Transportation Policy #3. In each community, establish "safe routes"—primarily street networks that safely accommodate pedestrians and bicyclists to get from homes to schools, parks, shops, jobs, and services.

Response. The Project will not have any negative impacts on this Policy.

(iv) Land Transportation Policy #4. Establish shared-use paths for bicyclists and pedestrians that connect Westside towns.

Response. The Project will not have any negative impacts on this Policy.

c. Heritage Resources.

(i) Heritage Resources Policy #1. Preserve and protect the integrity of sacred heritage resources for current and future generations.

Response. The Project has conducted an AIS and will follow the SHPD directive to preserve historic properties located within the Project Site as required. Additionally, AES has consulted with the landowner, who has owned the land since 1865 and has an intimate knowledge of its history and heritage resources. With their input, the Project is preserving historic properties significant to the family, such as the rock wall located on both sides of Kaawanui Road.

(ii) Heritage Resources Policy #2. Celebrate the cultural and historic features that represent West Kaua'i's diverse cultural influences.

Response. The Project will not have any negative impacts on this Policy.

(iii) Heritage Resources Policy #3. Uphold traditional and customary rights.

Response. The Project has conducted a Cultural Impact Assessment with Ka Pa'akai Analysis, which confirms that the Project will not negatively impact traditional and customary Native Hawaiian rights. Additionally, the Project has conducted extensive community outreach, providing the public with multiple avenues to ask questions and share their feedback and knowledge of the area. The Project will continue to collect feedback throughout its life.

(iv) Heritage Resources Policy #4. Preserve West Kaua'i's historic structures and perpetuate its unique architecture.

Response. The Project will follow the SHPD directive to preserve historic properties located within the Project Site as required. Additionally, AES has consulted with the landowner, who has owned the land since 1865 and has an intimate

knowledge of its history and heritage resources. With their input, the Project is preserving historic properties significant to the family, such as the rock wall located on both sides of Kaawanui Road.

d. Resiliency.

(i) Resiliency Policy #1. Adapt West Kaua'i's low-lying neighborhoods for climate change impacts and lay the groundwork for managed retreat.

Response. The Project, by generating energy from clean, renewable solar energy, will prevent the burning of oil and reduce Kaua'i's greenhouse gas emissions. This will ultimately help reduce the severity of climate change.

(ii) Resiliency Policy #2. Increase the resiliency of flood-prone neighborhoods through flood mitigation, drainage improvements, green infrastructure, and updated building standards.

Response. The Project, by generating energy from clean, renewable solar energy, will prevent the burning of oil and reduce Kaua'i's greenhouse gas emissions. This will ultimately help reduce the severity of climate change.

(iii) Resiliency Policy #3. Strengthen the resiliency of the region's critical infrastructure and public facilities.

Response. The Project will strengthen the electrical grid's resilience by increasing renewable energy production and modernizing critical grid infrastructure through the construction of the new Kaawanui Substation. The battery energy storage system component of the Project also creates firm, dispatchable energy that can be deployed when needed.

(iv) Resiliency Policy #4. Build on West Kaua'i's close-knit community networks to promote regional resiliency and grassroots disaster planning and preparedness.

Response. This Project will build Kaua'i energy sovereignty, decreasing its reliance on foreign oil and insulating it from global disasters and supply disruptions. The Project will strengthen the electrical grid's resilience by increasing renewable energy production and modernizing critical grid infrastructure through the construction of the new Kaawanui Substation. The battery energy storage system component of the Project also creates firm, dispatchable energy that can be deployed when needed.

(v) Resiliency Policy #5. Ensure the long-term resiliency of the land transportation network.

Response. The Project will not have any negative impacts on this Policy. There will be no alteration to the existing transportation network.

(vi) Resiliency Policy #6. Improve West Kaua'i's long-term food security and sustain vital self-reliant community food systems.

Response. The Project will contribute to West Kaua'i's long-term food security through its compatible agriculture plan with a local agriculture partner. The agricultural partner's goal is to produce food for commercial sale.

e. Shared Spaces.

(i) Shared Spaces Policy #1. Support community-led design, programming, and stewardship of shared spaces.

Response. The Project will not have any negative impacts on this Policy.

(ii) Shared Spaces Policy #2. Protect the community's natural and recreational resources in perpetuity.

Response. The Project will not have any negative impacts on this Policy.

f. Economic Development.

(i) Economic Development Policy #1. Uphold Agriculture as an anchor industry.

Response. Through the compatible agriculture component of this Project, more agriculture will occur because of the Project than what is currently occurring on the land. Recently, the land has mainly been used for rotational grazing. Under the compatible agriculture plan, the agricultural partner will work to produce food for commercial sale.

(ii) Economic Development Policy #2. Provide supportive environments for business success.

Response. The Project will increase grid stability and resilience, creating a dependable energy supply for businesses. It will also provide energy at a low, fixed cost, cheaper than the current cost of fossil fuels, contributing to a lower cost of energy for businesses.

(iii) Economic Development Policy #3. Grow science literacy and invest in a STREAM-ready workforce.

Response. Over the Project's lifetime, including direct, indirect, and induced effects, the Project is estimated to generate or sustain up to approximately 1,064 total jobs in Hawai'i, including local construction and Operations and Maintenance jobs

on Kaua‘i. Additionally, AES has been an active educational partner since 2019, supporting and participating in Kaua‘i STREAM events and programs, including but not limited to: the Kaua'i Community Science Center, educational tours of Lāwa‘i Solar + Storage, Career Fairs, Teacher Trainings, and Earth Day presentations. AES has also funded college scholarships for Kaua‘i STEM majors through the Hawai‘i Community Foundation.

COMPLIANCE WITH REQUIREMENTS FOR SLUC SPECIAL PERMIT

140. Special Permit Requirements. The proposed Project will meet with the requirements for an SLUC Special Permit, as contained in Hawai'i Revised Statutes Section 205-6 and in Section 15-15-95 of the Land Use Commission Rules (Hawai'i Administrative Rules) as set forth herein.

141. The use will not be contrary to the objectives sought to be accomplished by the HRS Chapter 205 and 205A, and the SLUC Rules. The proposed use will not interfere with other agricultural uses which are generally allowed within the SLUC Agricultural District. It is consistent with solar facility uses which are allowed (with a Special Permit) in the SLUC Agricultural District. It is also located so as to minimize impacts on agricultural activities in this area.

142. The desired use will not adversely affect surrounding property. As discussed herein, the proposed use will be compatible with the surrounding neighborhood and uses, and will not generate any significant adverse impacts. It will not prevent surrounding lands from being used for agricultural purposes. The amount of additional traffic that will be generated as a result of this proposal will be insignificant and will not create any substantial adverse impacts.

143. The use will not unreasonably burden public agencies to provide roads and streets, sewers, water, drainage and school improvements, and police and fire protection. As discussed herein, no burden will be placed on public agencies to provide additional facilities, services, and utilities as a result of this proposal. Conversely, by providing an alternative green source of energy for electricity, it will promote the sustainability and availability of electrical production resources for the public.

144. Unusual conditions, trends and needs have arisen since the district boundaries and regulations were established. The State has recently recognized the need to promote alternative energy production, including solar energy production. Such facilities require large areas, as are available in the SLUC Agricultural District compared to the SLUC Urban District. Provided such new uses do not adversely impact surrounding agricultural activities, they are recognized as necessary and permissible in the SLUC Agricultural District.

145. The land on which the proposed use is sought is unsuited for the uses permitted with the District. To the extent feasible, the Applicant will continue to use the Project Site for Agricultural Activities as described in the Agricultural Plan. In addition, although the Project Site is suitable for agricultural uses, it is better suited at this time for the production of alternative energy production via the Project proposed herein.

HRS CHAPTER 343 (ENVIRONMENTAL IMPACT STATEMENTS) CONSIDERATIONS

146. HRS Chapter 343. The Project is not subject to the provisions of Hawai'i Revised Statutes Chapter 343. HRS Chapter 343 requires the preparation of an Environmental Assessment and/or an Environmental Impact Statement for certain activities as

specified in HRS Section 343-5. The proposed Project does not fall within such specified activities, in that the Project does not:

- a. Propose the use of state or county lands or the use of state or county funds;
- b. Propose any use within any land classified as conservation district by the State Land Use Commission under HRS Chapter 205;
- c. Propose any use within the shoreline area as defined in HRS Section 205A-41;
- d. Propose any use within any historic site as designated in the National Register or Hawai'i Register as provided for in the Historic Preservation Act of 1966, Public Law 89-665, or HRS Chapter 6E;
- e. Propose any use within the Waikiki area of Oahu, the boundaries of which are delineated in the land use ordinance as amended, establishing the "Waikiki Special District";
- f. Propose any amendments to existing county general plans where such amendment would result in designations other than agriculture, conservation, or preservation;
- g. Propose any reclassification of any land classified as conservation district by the State land Use Commission under HRS Chapter 205;
- h. Propose the construction of new, or the expansion or modification of existing, helicopter facilities within the state; or
- i. Propose the construction of a wastewater treatment unit, waste-to-energy facility, oil refinery, or power generating facility (which use petroleum based fuels).

NATIVE HAWAIIAN ISSUES

147. Traditional or Cultural Practices. An analysis of the traditional or cultural practices occurring on or related to the Project Site have been addressed in the Archaeological Reports, in the Community Outreach Report, in the Cultural Impact Assessment and Ka Pa'akai Analysis for Kaawanui Project (Cultural Surveys Hawaii, Inc.), and in the Cultural Study (collectively, the "Ka Pa'akai Report"). The conclusion contained in the Ka Pa'akai Report is that the Project will have no impact on any known traditional or customary practices of native Hawaiians within the Project Site. As noted in the Ka Pa'akai Report, no traditional cultural properties were identified as existing, and no traditional cultural practices were identified as taking place, within the Project Site or its vicinity.

148. Summary of Impacts on Traditional or Cultural Practices. In summary, the Project will have no impact on any known traditional or customary practices of native Hawaiians for the following reasons:

- a. There are no known traditional or customary practices of native Hawaiians that are presently occurring within the Project Site.
- b. There are no special gathering practices taking place within any portion of the Project Site.
- c. The Project will not detrimentally affect: access to any streams; access to the shoreline or other adjacent shoreline areas; or gathering along any streams, the shoreline or in the ocean.
- d. There are no known religious practices taking place within the Project Site.

e. There are no known pre-contact cultural or historic sites or resources located within the Project Site.

f. There are no known burials within the Project Site.

RULINGS ON PROPOSED FINDINGS OF FACT

Any of the proposed findings of fact submitted by any party not already ruled upon by the Planning Commission by adoption, or rejected by clearly contrary findings of fact, are hereby denied.

Any conclusions of law herein improperly designated as a finding of fact should be deemed or construed as a conclusion of law; and finding of fact herein improperly designated as a conclusion of law should be deemed or construed as a finding of fact.

CONCLUSIONS OF LAW

1. The Planning Commission has jurisdiction over this matter pursuant to: Section 205-6, HRS; HAR Section 5-15-95 *et seq.*; CZO Sections 8-2.4(r)(22), (s)(16) and (s)(21); CZO Sections 8-2.4(u)(14) and (u)(15); CZO Sections 8-3.1 and 8-9.4; and Chapter 13 of the Rules of Practice and Procedure of the Planning Commission.

2. Based upon the record of the proceedings before the Planning Commission and pursuant to CZO Sections 8-3.1, 8-3.2, 8-8.4 and 8-9.4, the Planning Commission approves Use Permit No. U-2026-9 and Class IV Zoning Permit No. Z-IV-2026-12 for the Kaawanui Substation located on the Project Site.

3. Based upon the record of the proceedings before the Planning Commission, and pursuant to Planning Commission Rules ("PC Rules") Chapter 13, HRS Section 205-6, and HAR Section 15-15-95 *et seq.*, the Planning Commission recommends the approval of a State Special Permit for the Project on the Project Site, consisting of an

approximately 269.195 acre portion of land in the SLUC Agricultural District identified by Kauai Tax Map Key Nos. (4) 1-7-006:006 ("Parcel 6") and (4) 1-7-006:010 ("Parcel 10") in Makaweli, Waimea, Kaua'i, Hawai'i.

4. The Project constitutes an unusual and reasonable use within the SLUC Agricultural District other than those for which the district is classified, will promote the effectiveness and objectives of HRS Chapter 205 within the SLUC Agricultural District, and complies with HRS Section 205-6(a).

5. The Project constitutes an exceptional situation where the use desired will not change the essential character of the district nor be inconsistent therewith. *Save Sunset Beach Coalition v. City and County of Honolulu*, 102 Haw. 465, 78 P.3d 1 (2003).

6. The Project constitutes a use that will promote the effectiveness and objectives of HRS Chapter 205, and complies with HRS 205-6(c).

7. The Project is consistent with the "overarching purpose" of HRS Chapter 205 which is to "protect and conserve natural resources and foster intelligent, effective, and orderly land allocation and development." *Kauai Springs v. Planning Commission*, 130 Haw. 407, 312 P.3d 283 (2013).

8. The Project Site is not designated as Important Agricultural Land under Part III of HRS Chapter 205, and therefore the Project does not conflict with any part of HRS Chapter 205, and complies with HRS Section 205-6(c).

9. Article XI, Section 1, of the Hawai'i State Constitution requires the State and the County to conserve and protect Hawai'i's natural beauty and all natural resources, including land, water, air, minerals, and energy sources, and to promote the development and

utilization of these resources in a manner consistent with their conservation and in furtherance of the self-sufficiency of the State.

10. The Planning Commission has considered Article XI, Section 1, of the Hawai'i State Constitution and finds that the Project is in compliance and non-violative therewith, particularly with regard to its use of water resources.

11. Article XI, Section 3, of the Hawai'i State Constitution requires the State and the County to conserve and protect agricultural lands, promote diversified agriculture, increase agricultural self-sufficiency, and assure the availability of agriculturally suitable lands.

12. The Planning Commission has considered Article XI, Section 3, of the Hawai'i State Constitution and finds that the Project is in compliance and non-violative therewith.

13. Article XII, Section 7, of the Hawai'i State Constitution requires the Planning Commission to protect Native Hawaiian traditional and customary rights. The State and the County are required to reaffirms and shall protect all rights, customarily and traditionally exercised for subsistence, cultural, and religious purposes and possessed by ahupua`a tenants who are descendants of Native Hawaiians who inhabited the Hawaiian Islands prior to 1778, subject to the right of the State and the County to regulate such rights.

14. The Planning Commission has considered Article XII, Section 7, of the Hawai'i State Constitution and finds that the Project is in compliance and non-violative therewith.

15. The State, the County, and their agencies are obligated to protect the reasonable exercise of customarily and traditionally exercised Native Hawaiian rights to the extent feasible. *Public Access Shoreline Hawai'i v. Hawai'i County Planning Commission*,

79 Hawai'i 425, 903, P.2d 1246, *certiorari denied*, 517 U.S. 1163, 116 S.Ct. 1559, 134 L.Ed.2d 660 (1996). The Planning Commission has considered such responsibilities and obligations and finds the Project to be consistent and non-violative therewith.

16. The Planning Commission is empowered to preserve and protect customary and traditional rights of Native Hawaiians. *Ka Pa`akai O Ka`Aina v. Land Use Commission*, 94 Hawai'i 31, 7 P.3d 1068 (2000). The Planning Commission has considered such responsibilities and obligations and finds the Project to be consistent and non-violative therewith.

17. HRS Section 205-4.5(a)(21) permits Solar Energy Facilities on lands with soil classified by the LSB's detailed land classification as overall (master) productivity rating B or C for which a special permit is granted pursuant to HRS Section 205-6; provided that:

- (A) The area occupied by the solar energy facilities is also made available for compatible agricultural activities at a lease rate that is at least fifty percent below the fair market rent for comparable properties;
- (B) Proof of financial security to decommission the facility is provided to the satisfaction of the appropriate county planning commission prior to date of commencement of commercial generation; and
- (C) Solar energy facilities shall be decommissioned at the owner's expense according to the following requirements:
 - (i) Removal of all equipment related to the solar energy facilities within 12 months of the conclusion of operation or useful life; and
 - (ii) Restoration of the disturbed earth to substantially the same physical condition as existed prior to the development of the solar energy facilities.

18. The Planning Commission finds the Project has satisfied the requirements of HRS Section 205-4.5(a)(21).

19. The Planning Commission finds that the County and the Applicant have satisfied the Notice requirements contained in: HRS Section 205-6; HAR Section 15-15-95(d); CZO Sections 8-8.4, 8-9.4, 8-3.1(f) and 8-3.2(f); and PC Rules Section 1-13-5.

20. The Planning Commission finds that the Project is consistent with and non-violative of the objectives, policies, and goals contained in: the State Plan; the Kauai General Plan; CZO Chapter 8, Article 8 (Agriculture Districts) and Article 9 (Open Districts); and the West Kauai Community Plan.

21. The Planning Commission finds that the Project is consistent with and non-violative of the standards and requirements for Use Permits contained in CZO Section 8-3.2(e).

22. The Planning Commission finds that the Project is consistent with and non-violative of the standards and requirements for Class IV Zoning Permits contained in CZO Sections 8-3.1, 8-8.4 and 8-9.4.

23. The Planning Commission finds that the Project conforms with the policies and objectives of the Coastal Zone Management Program and HRS Chapter 205A.

24. The Planning Commission finds that the Project will not create any Glint/Glare issues for airport related uses or aircraft operation.

DECISION AND ORDER

Having duly considered the complete record in this matter and the oral arguments presented by the Applicant in this proceeding, together with public testimony, and a motion having been duly made and seconded at a meeting conducted on March 10, 2026, in Lihu'e, Hawai'i, to approve the recommendation of the Planning Department, and the motion having received the affirmative votes required by the CZO, the PC Rules, and HAR 15-15-13, and there being good cause for the motion, the Planning Commission hereby APPROVES the recommendation of the Planning Department approving a CZO Use Permit and CZO Class IV Zoning Permit for the Project (including the Kaawanui Substation), and RECOMMENDS

APPROVAL of a State Special Permit, for the Project (not including the Kaawanui Substation), within the Project Site with modifications as proposed by the Planning Department and the Planning Commission and as agreed to by the Applicant, consisting of an approximately 269.125 acre portion of land in the SLUC Agricultural District identified by Kauai Tax Map Key Nos. (4) 1-7-006:006 and (4) 1-7-006:010 in Makaweli, Waimea, Kaua'i, Hawai'i, and approximately shown on Exhibit "A" attached hereto and incorporated by reference herein, subject to the following conditions:

1. The project shall be constructed as represented. Any changes to the operation and/or the respective structures shall be reviewed by the Planning Director to determine whether Planning Commission review and approval is warranted.

2. Usable lands of the Petition Area, including areas under PV panels, shall be made available for compatible agricultural use at a lease rate that is at least 50 percent below the fair market rent for comparable properties, as long as the Project is in operation. Compatible agricultural operations shall be established by the Applicant and its successors and/or assigns within 6 months of the start of commercial power generation. Extensions to this deadline may be granted by the Director of the County of Kaua'i Planning Department for unforeseen extenuating circumstances. Additional consideration may be given if the Applicant is actively seeking to have such operations established.

3. If at any time during the term of the subject permits no compatible agricultural operations exist on the usable lands of the Petition Area for 6 months, the Applicant shall notify the Director of the County of Kaua'i Planning Department in writing within 30 days of the end of the 6-month period. If requested by the Planning Director, the Applicant shall attend a meeting of the Planning Commission and submit a report to the Planning Commission

detailing the Applicant's actual and reasonable efforts to establish compatible agricultural operations on the usable lands of the Petition Area. The Planning Commission may determine whether probable cause exists to re-evaluate the subject permits and to hold a hearing pursuant to the Rules of the Planning Commission. Extensions to the 6-month deadline may be granted by the Planning Director for unforeseen extenuating circumstances.

4. The Applicant shall submit for review and obtain the approval of the following from the Director of the County of Kaua'i Planning Department, prior to the issuance of a grading or building permit:

a. A survey map accompanied by metes and bounds description of the approved Petition Area.

b. A site plan showing the area required under Condition 2, above, relating to the minimum land area to be made available for compatible agricultural use.

5. Prior to the closing of the building permit for the facility, the Applicant shall submit to the County of Kaua'i Planning Department proof of financial security, such as a letter of credit or similar assurance, from a creditworthy financial institution satisfactory to the County of Kaua'i Planning Department. The security shall remain in place for the duration of the operation of the Project, with evidence of same provided to the Director of the County of Kaua'i Planning Department on an annual basis, in an amount approved by the County of Kaua'i Planning Department as sufficient to decommission the Project and restore the Petition Area to substantially the same physical condition as existed prior to the development of the facility.

The Applicant shall decommission the facility (not including the Kaawanui Substation), including the removal of all equipment related to the facility, within twelve (12) months following the termination of operations of the facility. A change in the

project ownership or a change in ownership of the land subject to the Special Permit, which warrants a new proof of financial security to decommission the project, shall be submitted to the County of Kaua'i Planning Department for processing through the Planning Commission, within three (3) months of the ownership change.

The Applicant shall incorporate this condition in the license and/or lease agreement with the landowner and said license and/or lease agreement shall be reviewed for approval by the County of Kaua'i Planning Department.

6. The Applicant shall mitigate impacts to flora on site as follows:

a. Prior to initiating any ground-disturbing activities, the Applicant should identify and implement feasible measures to reasonably protect, replace or relocate any indigenous or native plant species, or cultural and natural resources within the project area, based on consultation with applicable governmental agencies.

7. The Applicant shall mitigate impacts to fauna on site as follows:

a. Applicant shall develop an endangered species awareness training module, which shall include all potential endangered species that may frequent the Petition Area.

b. All construction workers and solar facility employees shall undergo endangered species awareness training prior to starting work.

c. In order to minimize adverse impacts on the Federally Listed Threatened Species, Newell's Shearwater and other seabirds, external lighting shall be only of the following types: shielded lights, cut-off luminaries, or indirect lighting. Spotlights aimed upward or spotlighting of structures, landscaping or the ocean shall be prohibited.

d. Barbed wire shall not be used on the top of any fencing.

e. Applicant shall monitor avian injuries occurring within the Project Site, and report occurrences to the United States Fish and Wildlife Service ("USFWS").

f. Applicant shall minimize or avoid clearing or grading activities from June 1 through September 15.

8. The Applicant shall begin commercial operations of the Project within four (4) years of the date of the Land Use Commission's (LUC) Decision and Order approving the Special Permit. Requests for extension of this deadline shall be submitted to the Director of the County of Kaua'i Planning Department prior to the expiration of the deadline. The LUC may grant an extension to the deadline to establish the Project due to unforeseen circumstances that were beyond the control of the Applicant. This Special Permit shall be valid for a period of thirty-five (35) years from the date of the start of commercial operations of the Project, subject to further extensions upon a timely request for extension filed with the Planning Commission at least one hundred twenty (120) days prior to the Special Permit's expiration. Approval of time extensions shall not be required from the LUC.

9. On or before December 31 of each year that the Special Permit is in effect, the Applicant or its successor shall file an annual report to the LUC, State of Hawai'i Office of Planning, and the County of Kaua'i Planning Department that demonstrates the Applicant's compliance with conditions of the subject permits.

10. Major modifications to: (1) the Project plans, including but not limited to significant increases in the number of PV panels; (2) amendments to the conditions of approval; (3) significant expansions of the approved area; or (4) change in uses stated herein, shall be subject to the review and approval of the Planning Commission and the SLUC. Minor modifications including minor additions to accessory uses and structures, and new incidental

uses and structures in the approved area are subject to review and approval by the Director of the County of Kaua'i Planning Department.

11. The Applicant shall notify the Director of the County of Kaua'i Planning Department of:

- a. Any change or transfer of the license on the Petition Area.
- b. Any change in uses on the Petition Area.
- c. Termination of any uses on the Petition Area; and/or
- d. Transfer in ownership of the Petition Area.

12. Enforcement of the conditions of the subject permits shall be enforced pursuant to the Rules of the Planning Commission, including the issuance of an order to show cause as to the reason the subject permits should not be revoked if the Planning Commission has reason to believe that there has been a failure to perform the conditions herein.

13. If the PV array or the Project creates a hazardous condition for pilots or motorists, the facility operator shall immediately mitigate the hazard upon notification by the State of Hawai'i Department of Transportation (DOT), DOT Airports Division, or the Federal Aviation Administration (FAA).

14. If required to mitigate visual impacts, new landscaping shall be installed and maintained around the Solar Project to screen it when viewed from Kaumuali'i Highway. The County of Kaua'i Planning Department shall determine whether additional landscape screening is necessary and the degree at which it is provided.

15. In the event that historic resources, including human skeletal remains, structural remains, cultural deposits, artifacts, sand deposits, or sink holes, are identified during grading and/or construction activities, all work shall cease in the immediate vicinity of the find,

the find shall be protected from additional disturbance, and the State Historic Preservation Division (SHPD) and Kaua'i Island Burial Council, as applicable, shall be contacted immediately. Without any limitation to any other condition found herein, if any burials or archaeological or historic sites are discovered during the course of construction of the facility, all construction activity in the vicinity of the discovery shall stop until the issuance of an archaeological clearance from the SHPD has been obtained that mitigation measures have been implemented to its satisfaction.

16. Project construction workers and all other personnel involved in the construction and related activities of the Project shall be informed of the possibility of inadvertent cultural finds, including human skeletal remains. In the event any potential historic properties are identified during construction activities, all activities will cease and the SHPD will be notified pursuant to HAR §13-280-3. In the event iwi kupuna (Native Hawaiian skeletal remains) are identified, all earth moving activities in the area will stop, the area will be cordoned off, and the SHPD and Police Department will be notified pursuant to HAR §13-300-40. In addition, in the event of an inadvertent discovery of human remains, the completion of a burial treatment plan, in compliance with HAR §13-300 and HRS §6E-43, is required.

17. In the event iwi kupuna and/or cultural finds are encountered during construction, Project proponents shall consult with cultural and lineal descendants of the area to develop a reinterment plan and cultural preservation plan for proper cultural protocol, curation, and long-term maintenance.

18. The Applicant shall resolve and comply with all agency requirements as recommended in the permit application review, including but not limited to the permit requirements for the County DPW-Engineering Division, water requirements for the

County Department of Water, requirements and recommendations of SHPD or the Kaua'i Island Burial Council, and regulations involving environmental concerns as administered by the State Department of Health.

19. The Applicant shall develop and utilize Best Management Practices (BMP's) to ensure the Project does not generate impacts that may affect the health, safety, and welfare of those in the surrounding area of the proposal.

20. The Applicant shall implement to the extent possible sustainable building techniques and operational methods for the Project, such as Leadership in Energy and Environmental Design (L.E.E.D.) standards or another comparable state-approved, nationally recognized, and consensus-based guideline, standard, or system, and strategies, which may include but is not limited to recycling, natural lighting, extensive landscaping, solar panels, low-energy fixtures, low energy lighting and other similar methods and techniques. All such proposals shall be reflected on the plans submitted for building permit review.

21. To the extent possible within the confines of union requirements and applicable prohibitions against discrimination in employment, the Applicant shall seek to hire Kaua'i contractors as long as they are qualified and reasonably competitive with other contractors, and shall seek to employ residents of Kaua'i in temporary construction and permanent jobs. It is recognized that the Applicant may have to employ non-Kaua'i residents for particular skilled jobs where no qualified Kaua'i resident possesses such skills. For the purposes of this condition, the Commission shall relieve the Applicant of this requirement if the Applicant is subjected to anti-competitive restraints on trade or other monopolistic practices.

22. The Applicant is advised that prior to construction and/or use, additional government agency conditions may be imposed. It shall be the Applicant's responsibility to resolve those conditions with the respective agency(ies).

23. The Planning Commission reserves the right to revise, modify, add or delete conditions of approval in order to address or mitigate unforeseen impacts this project may create, or revoke the permits through the proper procedures should conditions of approval be violated or adverse impacts be created that cannot be properly addressed.

24. The portion of the Project containing the Kaawanui Substation shall be subject to Conditions 1, 4a., 6, 7, 12, and 14 through 23, but shall not be subject to Conditions 2, 3, 4b., 5, 8 through 11, and 13.

ADOPTION OF DECISION AND ORDER

This DECISION AND ORDER shall take effect upon the date this DECISION AND ORDER is certified by this Planning Commission.

Done at Lihu'e, Kaua'i, Hawai'i, this _____ day of _____, 20____, per motion on _____, 20____, Lihu'e, Kaua'i, Hawai'i.

PLANNING COMMISSION
COUNTY OF KAUAI

By _____

APPROVED AS TO FORM:

Deputy County Attorney
County of Kaua'i

Filed and effective on:

Certified by:

KA'ĀINA S. HULL
Clerk of the Planning Commission