1	LAND USE COMMISSION		
2	STATE OF HAWAI'I		
3	ACTION PAGE		
4	A07-774 NORTH KONA VILLAGE, LLC) (Hawai'i)) 6		
5 6	CONTINUED HEARING)		
7	A07-775 CASTLE & COOKE HOMES) 25 HAWAII, INC. (Oahu))		
8 9			
10 11	TRANSCRIPT OF PROCEEDINGS		
12	The above-entitled matters came on for a Public		
13	Hearing at Conference Room 406, Fourth Floor, Leiopapa		
14	A Kamehameha, 235 S. Beretania Street, Honolulu,		
15	Hawai'i, commencing at 9:10 a.m. on Friday, January		
16	22, 2010 pursuant to Notice.		
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21	DEDODTED DV. HOLLY W HYCKELL CCD #130 DDD		
22	REPORTED BY: HOLLY M. HACKETT, CSR #130, RPR Certified Shorthand Reporter		
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4	DUANE KANUHA				
5	RANSOM PILTZ (Chairman) REUBEN WONG				
6	EXECUTIVE OFFICER: ORLANDO DAVIDSON				
7	ACTING CHIEF CLERK: RILEY HAKODA STAFF PLANNERS: BERT SARUWATARI, SCOTT DERRICKSON				
8	B AUDIO TECHNICIAN: WALTER MENCHI	AUDIO TECHNICIAN: WALTER MENCHING			
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10	Docket No. A07-774 North Kona Vil.	lage, LLC			
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12		ik benck, esg.			
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17	For the Intervenor NPS: GREGOR	Y LIND, ESQ.			
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1	APPEARANCES CONT'D.				
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3	Docket No. A07-775 Castle	& Cooke Homes Hawaii, Inc.			
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13		KAREN LOOMIS RICHARD POIRIER			
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- 1 A07-774 North Kona Village, LLC
- 2 CHAIRMAN PILTZ: Good morning. This is the
- 3 Land Use Commission meeting of January 22nd. And
- 4 we're in Room 406. This is an action meeting on
- 5 Docket No. AO7-774 North Kona Village, LLC, Hawai'i to
- 6 consider the National Park Service's Petition to
- 7 Intervene in the North Kona Village, LLC's Petition
- 8 for Land Use District Boundary Amendment.
- 9 Since the last meeting on this docket the
- 10 following has occurred:
- On January 27, 2009 the Commission served
- 12 the Findings of Fact, Conclusions of Law and Decision
- 13 and Order accepting the final EIS.
- 14 On November 23rd, 2009 the Petitioner filed
- 15 an Amended Petition for Land Use Boundary Amendment.
- On January 5, 2010 the Commission received
- 17 the County of Hawai'i Planning Department's Statement
- 18 of Position in Support of the Petition.
- On January 13th, 2010 the Commission
- 20 received the National Park Service's Petition to
- 21 Intervene and Notice of Appearance of counsel.
- On January 14, 2010 the Commission received
- 23 Petitioner's first list of witnesses; first list of
- 24 exhibits and Exhibits 18 through 27.
- On January 19, 2010 the Commission received

- 1 OP's Statement of No Opposition to the National Park
- 2 Service's Petition to Intervene and was notified via
- 3 phone call from Hawai'i County Planning Department to
- 4 advise that they had no position on this Petition to
- 5 Intervene.
- 6 On January 20, 2010 the Commission received
- 7 the Petitioner's Memorandum on the National Park
- 8 Service's Petition to Intervenor, Exhibits A through
- 9 B.
- 10 Let me briefly describe our procedures on
- 11 this docket for today. First, we'll have the parties
- 12 identify themselves for the record. I will then call
- 13 for those individuals desiring to provide public
- 14 testimony to identify themselves. All such
- 15 individuals will be called in turn to our witness box,
- 16 where they will be sworn in prior to their testimony.
- 17 Mr. Lind, representative for the National
- 18 Park Service, will then make his presentation on the
- 19 Petition to Intervene. Following that presentation we
- 20 we'll hear in turn from the Petitioner, and the State
- 21 Office of Planning. At the conclusion of the
- 22 presentations by the parties the Commission will
- 23 conduct its deliberations.
- 24 Are there any questions on our procedure for
- 25 today? Petitioner?

- 1 MS. BENCK: No.
- 2 CHAIRMAN PILTZ: State?
- 3 MR. YEE: No.
- 4 CHAIRMAN PILTZ: Intervenors?
- 5 MR. LIND: No.
- 6 CHAIRMAN PILTZ: Okay. Is there anyone here
- 7 signed up for public testimony?
- 8 MR. DAVIDSON: No sign-ups.
- 9 CHAIRMAN PILTZ: No sign-ups, okay. Anyone
- 10 desiring to testify? Seeing none, will the parties
- 11 now identify themselves, Petitioner.
- MS. BENCK: This is Jennifer Benck attorney
- 13 for Petitioner North Kona Village, LLC now known as
- 14 O'oma Beachside Village, LLC. To my right is Steven
- 15 Lim, also attorney for Petitioner North Kona Village,
- 16 LLC. And seated against the wall are Tom Whitten, the
- 17 senior planner from PBR Hawai'i and Tom Schnell from
- 18 PBR Hawai'i, also a planner of the project.
- 19 CHAIRMAN PILTZ: Thank you. State.
- 20 MR. YEE: Good morning. Deputy Attorney
- 21 General Bryan Yee on behalf of the Office of Planning.
- 22 With me is -- actually no one's with me. Just me.
- 23 CHAIRMAN PILTZ: Intervenor?
- MR. LIND: Hi. This is Gregory Lind. I'm
- 25 from the Office of the Solicitor U.S. Department of

- 1 the Interior. I'm here representing the National Park
- 2 Service. With me is...
- 3 MS. BELL: Aloha everybody. I'm Geri Bell,
- 4 the Park superintendent.
- 5 MS. BEAVERS: Aloha, I'm Sallie Beavers, the
- 6 Park Resource Manager.
- 7 CHAIRMAN PILTZ: Thank you. Mr. Lind,
- 8 please proceed with your presentation.
- 9 MR. LIND: Thank you. The Park Service
- 10 seeks to intervene in this proceeding because we have
- 11 a definite interest in protecting Kaloko-Honokohau
- 12 National Historical Park which is located less than a
- 13 mile from the Project site or O'oma Beachside Village.
- 14 We have worked last year with Petitioner to
- 15 come up with a set of what we call development
- 16 conditions that try to address the interest of the
- 17 Park Service in protecting the cultural and natural
- 18 resources of the Park that are dependent on
- 19 groundwater which flows through the Park and into the
- 20 ocean, as well as the marina environment.
- 21 That agreement is now before you in the
- 22 memorandum which the Petitioner has filed.
- In addition, we have reached a stipulation
- 24 with the Petitioners about our intervention, that if
- 25 granted intervention status that we would limit our

- 1 participation in the hearings to ensuring that the
- 2 development conditions outlined in the agreement with
- 3 the Petitioner and the Park Service would be
- 4 implemented as a condition in the Decision and Order
- 5 and that the Petitioner would comply with those
- 6 conditions.
- 7 So our interests, the federal government's
- 8 interest is protecting a property interest, but in
- 9 addition to that is protecting a cultural and natural
- 10 resources that represents Hawaiian culture as it
- 11 existed prior to European contact with the islands.
- 12 CHAIRMAN PILTZ: Questions, Commissioners?
- 13 COMMISSIONER KANUHA: Actually I have a lot
- 14 of questions but maybe I'll wait for Petitioner.
- 15 CHAIRMAN PILTZ: Petitioner.
- MS. BENCK: As Mr. Lind stated we filed our
- 17 memorandum regarding their Petitioner to Intervene
- 18 indicating that the Petitioner, as filed, as submitted
- 19 by the National Park Service, had exceeded the scope
- 20 of the agreement that the two parties had executed.
- 21 And the reason for that was simply a matter
- 22 of timing. We executed that agreement -- both parties
- 23 executed the agreement that Mr. Lind referenced on
- 24 January 13 which also happened to be the same day that
- 25 they filed their Petitioner for Intervention.

- 1 So they filed the Petitioner, the agreement
- 2 got executed and the agreement is before you and our
- 3 memorandum along with the stipulation that was signed
- 4 by the National Park Service and by the Petitioner
- 5 Petitioner stipulating, again, to the limited
- 6 parameters of their intervention.
- 7 And that was signed on the 19th and 20th and
- 8 filed with you on the 20th. So with the agreement in
- 9 place and the stipulation that both parties have
- 10 agreed to, then under those conditions we don't have
- 11 an opposition to their Petitioner.
- 12 CHAIRMAN PILTZ: Okay. State, do you have
- 13 any comment for that?
- MR. YEE: Office of Planning has no
- 15 opposition to the Petitioner for Intervention.
- 16 CHAIRMAN PILTZ: Mr. Kanuha.
- 17 COMMISSIONER KANUHA: Thank you,
- 18 Mr. Chairman. So to the, National Park, are you in
- 19 agreement with this stipulation for limited
- 20 intervention?
- MR. LIND: Yes.
- 22 COMMISSIONER KANUHA: But, nevertheless, you
- 23 still have this Motion to Intervene on the table.
- 24 Will that modified stipulation amend this motion?
- 25 Because this motion is for full on intervention.

- 1 MR. LIND: Right. We agreed with the
- 2 Petitioners Petitioner to limit the intervention
- 3 according to the stipulation we both signed and filed.
- 4 COMMISSIONER KANUHA: Okay. Is there going
- 5 to be something presented to the Commission to that
- 6 effect? Right now we just have the Petitioner saying,
- 7 "This is what we agreed to."
- 8 MS. BENK: It's signed.
- 9 MR. LIND: The --
- 10 MS. BENCK: Stipulation is signed and it's
- 11 in front of you now.
- 12 COMMISSIONER KANUHA: Okay. I know the area
- 13 really well. I've been there before that road was
- 14 born and maybe before some of you even, before that
- 15 road was in there before some of you have been.
- Just for the purposes of orienting the rest
- 17 of the Commissioners who may not be that familiar with
- 18 the site, can somebody show us exactly where the
- 19 Petition Area is in relation to where the National
- 20 Park properties is.
- MS. BENCK: Excuse me. We should have a
- 22 picture in the EIS. Give me a minute, please, and
- 23 we'll get it out. For the record this is Figure 2
- 24 from the 'O'oma Beachside Village Final EIS. And
- 25 Figure 2 is the regional location map. Should I bring

- 1 it over to you?
- 2 COMMISSIONER KANUHA: No, we all have copies
- 3 of it. So descriptively where is the Petition Area in
- 4 relation to the National Park?
- 5 MS. BENCK: The Petition Area is north of
- 6 the National Park, I think just a couple of miles
- 7 north.
- 8 MR. LIND: I think less than a mile.
- 9 MS. BENCK: It's there. You can see the red
- 10 cross-hatched I'm pointing to here separated by
- 11 Kohanaiki. And then below that is the National Park.
- 12 COMMISSIONER KANUHA: So elevation-wise are
- 13 both properties at the same elevation? Is one higher
- 14 than the other?
- MR. LIND: I think roughly the same
- 16 elevation because it is roughly the same location on
- 17 the coast. There's no major feature between them.
- 18 COMMISSIONER KANUHA: Okay. The National
- 19 Park has requested to intervene or provided comments
- 20 to that effect for a number of petitions that have
- 21 occurred in the, let's just say, the Kona area.
- I think at one of the last petitions we had
- 23 where the National Park expressed the concern over the
- 24 same issues, that property was, you know, a fair
- 25 distance away and mauka. And I had asked if the Park

- 1 had established parameters for where they felt the
- 2 impacts to the Park would be validated, let's say. I
- 3 believe at that time the National Park said they had
- 4 not. So, in other words, it was kind of a wide open
- 5 deal.
- 6 So is there anything further you want to add
- 7 to that?
- 8 MR. LIND: I would add that it depends on
- 9 the development. If it's a small, if you're referring
- 10 to the Shopoff Group's intervention --
- MR. DAVIDSON: Make sure you talk into the
- 12 mic.
- 13 MR. LIND: -- in their petition that was a
- 14 small residential area. That's different than, for
- 15 example, the TSA or Lani Hau Petitions that we
- 16 intervened in which were industrial parks immediately
- 17 adjacent.
- 18 So it's a combination of the nature of the
- 19 development, the location of the development and the
- 20 size.
- 21 COMMISSIONER JUDGE: Could you talk more
- 22 into the mic, please.
- 23 MR. LIND: From the Petitioner here it's a
- 24 matter of proximity to the Park along the same
- 25 coastline. And the issues that were addressed in the

- 1 agreement with the Petitioner and the stipulation deal
- 2 with: Groundwater pollution issues from stormwater
- 3 and practices in the businesses or residences that
- 4 will be built there, as well as the wastewater
- 5 treatment system and groundwater withdrawal especially
- 6 when it's combined with our immediate neighbor at
- 7 Kohanaiki it's already withdrawing groundwater from
- 8 the uppermost aquifer immediately adjacent to the
- 9 Park.
- 10 So we're concerned with cumulative effects
- 11 of withdrawal of groundwater as well as direct effects
- 12 from pollution.
- 13 COMMISSIONER KANUHA: In the course of
- 14 participating with other Petitioners either through
- 15 the Commission or through agreements, individual
- 16 agreements with other projects, has there been any
- 17 consistency in what the Park has required these
- 18 Petitioners to do?
- 19 MR. LIND: Yes. In fact the conditions that
- 20 were imposed in the TSA hearing a few years ago, we
- 21 wouldn't say cover everything necessary but set a good
- 22 starting point. And they were then adopted in the
- 23 Lanihau Petitioner next year.
- They were adopted in the Maclean property
- 25 petition which is upslope from the Park, as well as

- 1 the Kula Nei Shopoff Development they reached
- 2 agreement. And they serve as the basis for the
- 3 agreement we have with this Petitioner for the
- 4 pollution aspect.
- 5 The difference here is we also negotiated
- 6 issues about their proposed groundwater withdrawal
- 7 which was not an issue in the other four Petitioners
- 8 that the Park Service has been involved indirectly.
- 9 COMMISSIONER KANUHA: Why is it different on
- 10 the groundwater withdrawal if you're at the same
- 11 elevation?
- 12 MR. LIND: It's different because those
- 13 other Petitioner were not proposing to withdraw
- 14 groundwater on their own. They were going to get
- 15 their water from the existing wells or Department of
- 16 Water Supply.
- 17 COMMISSIONER KANUHA: But doesn't that come
- 18 out of the same aquifer?
- 19 MR. LIND: Not necessarily, no. The
- 20 Department of Water Supply gets a lot of its water, I
- 21 don't know what the percentage is right now, from the
- 22 upper aquifer which is freshwater.
- 23 What the Petitioner as well as Kohanaiki are
- 24 proposing to do is take water out of the basal aquifer
- 25 near the coast. And that's -- all the aquifer system

- 1 feeds into the Park Service resources. But the basal
- 2 aguifer is the one that's most immediately impacted if
- 3 you pull water out of it that close to the Park.
- 4 COMMISSIONER KANUHA: It would seem to me
- 5 that if you do have some criteria that you have
- 6 established through negotiations with these other
- 7 parties that you say has been, you have a template,
- 8 let's say, for that, it would seem to me that if in
- 9 the course of a petition being filed with the
- 10 Commission that if the National Park said: These are
- 11 our -- this is our template, this is what we would
- 12 like to see, you know. Rather than having to try to
- 13 intervene in every proceeding, I think that would at
- 14 least give us a good template.
- 15 Because otherwise what is seems like to me
- 16 is that there's side negotiations with every
- 17 Petitioner that comes in. Okay? And the threat of
- 18 intervention seems to be enough to make these
- 19 Petitioners want to work with the Park to accomplish
- 20 what they can do and what the Park needs.
- 21 Again, if there's a template for that,
- 22 generally speaking, I think the Commission would be
- 23 fine if you submit that as part of the proceedings
- 24 that we'll certainly look at it because there's
- 25 something uniform across the board. When there's

- 1 these individual agreements unless we go through them
- 2 precisely we don't know what the differences are.
- 3 If there are differences then that's one
- 4 thing. But if there aren't -- anyway that's my
- 5 personal preference on this, again, having been at
- 6 that Park a number of times when I was much younger.
- 7 To the Petitioner I would say I really don't
- 8 have a problem if you negotiate to the last minute and
- 9 accomplish whatever agreements you need to accomplish.
- 10 But I think myself and some of the other
- 11 Commissioners may not necessarily appreciate a
- 12 predetermination that, some predetermined language
- 13 that in the event we approve this Petitioner that we
- 14 also include certain language, certain conditions to
- 15 enforce this agreement that you have with the Park.
- 16 To me either you have it or you don't.
- 17 MR. LIND: I would add the Park Service is
- 18 not asking you to enforce the agreement with us.
- 19 COMMISSIONER KANUHA: As I said this comment
- 20 is directed to the Petitioner because that's part of
- 21 their agreement for this limited, you know,
- 22 intervention. That's the way I read it.
- 23 Again, that's just my personal feeling
- 24 because it does indicate some predisposition on the
- 25 Commission to -- if we approve the condition but did

- 1 not include the language of enforcement that you did,
- 2 then made then what happens?
- 3 So to me if you're going to negotiate an
- 4 agreement, then negotiate it all the way through.
- 5 Don't leave it hanging. Don't leave it to the extent
- 6 you make it incumbent upon the Commission to actually
- 7 enforce what people have agreed to do. That's all I
- 8 have, Mr. Chairman.
- 9 CHAIRMAN PILTZ: Okay. Commissioner Judge.
- 10 Go ahead.
- 11 COMMISSIONER JUDGE: Thank you. Just a
- 12 follow up on Commissioner Kanuha's statements. That
- 13 raises, I guess, a question in my mind. I see this
- 14 executed agreement that all the parties have signed.
- 15 If the LUC -- theoretically if it was to get
- 16 approved and we didn't include -- we made reference
- 17 but didn't include this document and didn't include
- 18 the conditions that you wanted in this document, what
- 19 happens is this document still an enforceable document
- 20 between the two parties?
- 21 MS. BENCK: Yes. The agreement, whether or
- 22 not the Commission agrees to insert the conditions
- 23 into the Decision and Order the agreement is still
- 24 binding on both of the parties.
- 25 COMMISSIONER JUDGE: So it's a recorded

- 1 document. It will still be binding.
- 2 MS. BENCK: Yes, it will be -- the
- 3 memorandum will be recorded upon issuance of the SMA
- 4 permit. So once we're at the end of the entitlements
- 5 we are going to go ahead and record it. That's
- 6 assuming that the Commission hasn't included the
- 7 conditions in the Decision and Order.
- 8 COMMISSIONER JUDGE: So to that extent then
- 9 the National Park Service intervention is, basically
- 10 will be arguing for us why we should include this in
- 11 our -- if we were to choose to approve it why it would
- 12 be a good thing for the LUC to include your agreement?
- 13 Is that your....
- MR. LIND: Include the terms, what we'll
- 15 refer to as development terms.
- 16 COMMISSIONER JUDGE: Development conditions.
- 17 MR. LIND: Right. Development conditions.
- 18 Yes, that would be -- and the Petitioner has, actually
- 19 is including it as part of their Project saying "We're
- 20 going to do this."
- 21 So it's kind of already part of the Project.
- 22 In essence it would be, we'd be here to answer any
- 23 questions about those conditions or follow up with any
- 24 testimony that you needed to address those conditions.
- 25 COMMISSIONER JUDGE: So you've agreed that

- 1 your purpose is for the limited purpose of
- 2 implementing the development conditions.
- 3 MR. LIND: Yes.
- 4 COMMISSIONER JUDGE: Thank you.
- 5 COMMISSIONER KANUHA: I had one more
- 6 comment, Mr. Chairman. You know, in your Petition for
- 7 Intervention the first item that you cite is that your
- 8 interest in this proceeding is clearly distinguishable
- 9 from that of the general public.
- 10 MR. LIND: Yes.
- 11 COMMISSIONER KANUHA: Isn't the National
- 12 Park -- what could be more general public than the
- 13 National Park? So what makes a difference?
- 14 MR. LIND: The Park Service itself has a
- 15 mission, congressionally-mandated mission to protect
- 16 the resources and make sure the resource are in repair
- 17 and kept, the state we receive them for future
- 18 generations.
- 19 That is the interest of the public. But
- 20 it's different, the mission itself of the Park Service
- 21 is different than any other agency in the federal
- 22 government as well as the state and county
- 23 governments. They overlap quite a bit with, say, the
- 24 Office of Planning or the County Planning Division or
- 25 DLNR. But the Park Service's mission is unique in

- 1 that it protects those particular resources and
- 2 threats to those resources and manages and interprets
- 3 them for the public.
- 4 COMMISSIONER KANUHA: But the purpose of all
- 5 of that is for the general public, right?
- 6 MR. LIND: Yes, it's for the public of the
- 7 United States, yes.
- 8 COMMISSIONER KANUHA: Okay.
- 9 CHAIRMAN PILTZ: Commissioner Devens, go
- 10 ahead.
- 11 COMMISSIONER DEVENS: This is a question for
- 12 the Petitioner. I think Commissioner Kanuha's point
- 13 is well taken on the agreement and the stipulation.
- 14 But the way I read your position was that you're
- 15 limiting the Park's intervention to certain issues not
- 16 so much that you were forcing on us the terms and
- 17 agreements of the stipulation agreement.
- 18 Is that a correct reading of your position?
- 19 MS. BENCK: Yes, that's a correct reading.
- 20 If the Commission in its discretion chooses to include
- 21 some or all of the development conditions in the
- 22 Decision and Order, we have no opposition to that.
- We have agreed to that, again, if the
- 24 Commission chooses to do so. If the Commission
- 25 chooses to not include any of them or to include only

- 1 some of them we are still bound by the terms of the
- 2 agreement.
- 3 COMMISSIONER DEVENS: Thank you for the
- 4 clarification. So it's basically limiting the issues
- 5 for which they want to intervene on.
- 6 MS. BENCK: Yes.
- 7 COMMISSIONER DEVENS: That's the point of
- 8 your memo.
- 9 MS. BENCK: Yes.
- 10 COMMISSIONER DEVENS: Thank you very much.
- 11 CHAIRMAN PILTZ: Any other questions? Okay.
- 12 Commissioners, what's your pleasure? Commissioner
- 13 Wong.
- 14 COMMISSIONER WONG: Mr. Chairman, I move
- 15 that the Park Service be allowed to intervene in this
- 16 action.
- 17 COMMISSIONER KANUHA: Second.
- 18 CHAIRMAN PILTZ: We have a motion by
- 19 Commissioner Wong to allow the Petition to Intervene
- 20 and a second by Commissioner Kanuha.
- 21 COMMISSIONER KANUHA: Mr. Chairman, again,
- 22 just for clarification it's just for that limited
- 23 reason as agreed to?
- 24 CHAIRMAN PILTZ: Right.
- 25 COMMISSIONER KANUHA: Okay.

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             CHAIRMAN PILTZ: Any discussion?
              COMMISSIONER WONG: That's correct.
 3
              CHAIRMAN PILTZ: Seeing none, go ahead.
             MR. DAVIDSON: This is a motion to grant
 4
   Park Service's Petition to Intervene as limited to the
 6
   issues that are set forth in the stipulation, but not
 7
   necessarily binding the Commission to the stipulation.
 8
              Commissioner Wong?
             COMMISSIONER WONG: Yes.
 9
             MR. DAVIDSON: Commissioner Kanuha?
10
11
             COMMISSIONER KANUHA: Yes.
12
             MR. DAVIDSON: Commissioner Chock?
             COMMISSIONER CHOCK: Yes.
13
             MR. DAVIDSON: Commissioner Devens?
14
15
             COMMISSIONER DEVENS: Yes.
16
             MR. DAVIDSON: Commissioner Judge?
17
             COMMISSIONER JUDGE: Yes.
18
             MR. DAVIDSON: Chair Piltz?
              CHAIRMAN PILTZ: Yes.
19
20
             MR. DAVIDSON: Motion passes 6/0, Chair.
21
             MS. BENCK: Thank you very much.
22
              (Recess in place 9:45)
23
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24
   XX
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- 1 A07-775 Castle & Cooke Homes Hawai'i, Inc.
- 2 CHAIRMAN PILTZ: We are back on the record.
- 3 We have a continued hearing on A07-775 Castle & Cooke
- 4 Homes Hawai'i, Inc. to amend the agricultural land use
- 5 district boundary amendment into the urban district
- 6 for approximately 767.649 acres at Waipio and Waiawa,
- 7 Island of O'ahu, state of Hawai'i, Tax Map Key No.
- 8 1-9-4:06 por. 1, por. 2, por. 3, por. 5, pors. 29, 31,
- 9 38 and 39; another TMK 9-5-05 por 1, por 4, and
- 10 9-6-04:21.
- 11 Do we have anybody signed up from the
- 12 public? Okay. Then we'll proceed. Petitioner.
- 13 MR. WYETH MATSUBARA: Good morning, Chair
- 14 Piltz, Wyeth Matsubara, Curtis Tabata on behalf of
- 15 Petitioner. Before we start into the witness just a
- 16 housekeeping matter. We discussed with the other
- 17 parties the order of witnesses. We just wanted to --
- 18 we know Sharla is going to start off today. We are
- 19 going to continue with Don Olden who is in order.
- 20 But we ask to take Rick Guinther, Hal
- 21 Hammatt fourth, Ann Bouslog fifth, Todd Beiler sixth,
- 22 and then Garret Matsunami seventh if we were to get
- 23 that far today.
- I discussed it with the other parties and
- 25 they had no objections to that order of witnesses, if

- 1 that's okay with the Commission.
- CHAIRMAN PILTZ: So our first witness will
- 3 be Sharla, Don, Eric, Hal and Ann -- is Ann going to
- 4 be in?
- 5 MR. WYETH MATSUBARA: Correct.
- 6 CHAIRMAN PILTZ: Ann, then Todd, then
- 7 Garret.
- 8 MR. WYETH MATSUBARA: Correct.
- 9 CHAIRMAN PILTZ: Okay. Also, let me remind
- 10 all of you one of our Commissioner's having a hard
- 11 time because of that fan's blowing. So if you will
- 12 speak into the mic and speak clearly so she can hear
- 13 and she can comment. Proceed.
- 14 MR. WYETH MATSUBARA: Petitioner would like
- 15 to call Sharla Nakashima to the stand.
- 16 SHARLA NAKASHIMA,
- 17 being first duly sworn to tell the truth, was examined
- 18 and testified as follows:
- 19 THE WITNESS: Yes.
- 20 CHAIRMAN PILTZ: Would you state your name
- 21 and address and speak into the mic. You can have a
- 22 seat. Name and address for the record and then you
- 23 can proceed.
- THE WITNESS: My home address?
- 25 CHAIRMAN PILTZ: Either one.

- 1 MR. WYETH MATSUBARA: Work address.
- THE WITNESS: Okay. Sharla Nakashima, 505
- 3 Ward Avenue, suite 202, Honolulu, Hawai'i.
- 4 CHAIRMAN PILTZ: Proceed.
- 5 MR. WYETH MATSUBARA: For the record,
- 6 Ms. Nakashima's written testimony has been admitted
- 7 into in evidence as Exhibit 46. At this time I'd like
- 8 to admit Ms. Nakashima as an expert in environmental
- 9 sciences.
- 10 CHAIRMAN PILTZ: City, any objections?
- MS. TAKEUCHI-APUNA: No objections.
- MR. YEE: No objections.
- MR. YOST: No objections.
- MR. POIRIER: No objections.
- 15 CHAIRMAN PILTZ: Any questions? Go ahead.
- MR. WYETH MATSUBARA: Thank you, Chair.
- 17 DIRECT EXAMINATION
- 18 BY MR. WYETH MATSUBARA:
- 19 Q Ms. Nakashima, you've provided your written
- 20 testimony to us which is Exhibit 46. Do you have any
- 21 changes or modifications to your report?
- 22 A No.
- 23 Q Could you, then, briefly summarize your
- 24 report's conclusions please.
- 25 A In 2008 we conducted two Phase 1

- 1 environmental site assessments for both properties
- 2 separately to identify recognized environmental
- 3 conditions associated with those two properties. And
- 4 we did find one or more associated with those
- 5 properties primarily to do with the historic usage,
- 6 and solid waste on property.
- 7 Q Thank you.
- 8 Ms. Nakashima is available for cross at this
- 9 time.
- 10 MS. TAKEUCHI-APUNA: The City has no
- 11 questions.
- 12 CHAIRMAN PILTZ: State?
- MR. YEE: We have no questions.
- 14 CHAIRMAN PILTZ: Intervenor?
- MR. YOST: I'll defer to the Neighborhood
- 16 Board first.
- 17 CHAIRMAN PILTZ: Okay. Go ahead.
- 18 CROSS-EXAMINATION
- 19 BY MR. POIRIER:
- 20 Q When you did your survey and analysis, did
- 21 you include Kipapa Gulch which abuts?
- 22 A The Kipapa Gulch itself?
- 23 Q Yes.
- 24 A The portions of the gulch which were
- 25 accessible safely we did inspect.

- 1 Q And did that include the light industrial
- 2 area below Kipapa Bridge?
- 3 A Which area?
- 4 Q There's a light industrial area -- in
- 5 essence there's ag zoning. And the County allowed
- 6 these people to go in. So now it's becoming from a
- 7 couple of farms to a, basically a light industrial
- 8 area where all sorts of untoward things are happening
- 9 industrial-wise speaking.
- 10 So my questions is: As part of your survey
- 11 did you include that area?
- 12 A What exact area are you speaking of?
- 13 Q When you go down Kam Highway, then you go
- 14 across the Roosevelt Bridge going up towards Wahiawa.
- 15 If you look to the right side of Kipapa Bridge.
- 16 A Oh, inside the gulch area. No, that's not
- 17 part of the property, that bottom area --
- 18 Q Yes.
- 19 A -- where there's, like, farms and chicken
- 20 farms and things --
- 21 Q Oh, there's much more than chicken farms.
- 22 A Yeah. No, that was -- I believe, the
- 23 portion of the gulch that's included was on the ridge
- 24 area and I don't think that's part of it.
- 25 Q And have you any idea of the nature and

- 1 extent of the contaminants, as a result of pineapple
- 2 growing on some of these before?
- 3 A No, we do not know.
- 4 MR. POIRIER: Thank you.
- 5 CHAIRMAN PILTZ: Go ahead.
- 6 MR. YOST: No questions.
- 7 CHAIRMAN PILTZ: Commissioners, questions?
- 8 Thank you.
- 9 MR. BEN MATSUBARA: Mr. Chair, our next
- 10 witness is Don Olden. He'll be dealing with
- 11 Exhibits 31 and 37.
- 12 CHAIRMAN PILTZ: May I swear you in, sir.
- 13 DON OLDEN,
- 14 being first duly sworn to tell the truth, was examined
- 15 and testified as follows:.
- 16 THE WITNESS: Yes.
- 17 CHAIRMAN PILTZ: Would you speak into the
- 18 mic and give us your name and address.
- 19 THE WITNESS: Yes. My name is Don Olden.
- 20 My address 1615 Wilder Avenue, No. 603, Honolulu
- 21 96822.
- 22 CHAIRMAN PILTZ: Thank you. Mr. Matsubara,
- 23 go ahead.
- MR. BEN MATSUBARA: Thank you.
- 25 xx

1 DIRECT EXAMINATION

- 2 BY MR. BEN MATSUBARA:
- 3 Q Mr. Olden, you're currently the CEO of
- 4 Wahiawa General Hospital, are you not?
- 5 A Yes.
- 6 Q What responsibilities and duties does that
- 7 require of you?
- 8 A The basic responsibilities is do manage the
- 9 day-to-day activities of the hospital; to develop a
- 10 strategic plan for the hospital, okay, and to try and
- 11 keep the hospital solvent.
- 12 Q Thank you. And you've been in that position
- 13 since 2006?
- 14 A Yes, three years now.
- 15 Q Prior to becoming the CEO of Wahiawa
- 16 Hospital you were Chief Executive Officer of Kahuku
- 17 Hospital from 2002 and 2006?
- 18 A Correct.
- 19 Q And were your responsibilities there
- 20 similar?
- 21 A Similar.
- 22 Q Your whole professional career, to a large
- 23 extent, has been involved in medical facilities
- 24 management and development?
- 25 A Yes.

- 1 MR. BEN MATSUBARA: Mr. Chair, I'd like to
- 2 qualify Mr. Olden as an expert in medical facilities,
- 3 management and development.
- 4 CHAIRMAN PILTZ: City, any objections?
- 5 MS. TAKEUCHI-APUNA: No objection.
- 6 MR. YEE: No objection.
- 7 MR. YOST: No objection.
- 8 MR. POIRIER: No objections.
- 9 CHAIRMAN PILTZ: Commissioners, okay? All
- 10 right.
- MR. BEN MATSUBARA: Thank you.
- 12 Q Mr. Olden, pursuant to our request you have
- 13 prepared written testimony which we've identified as
- 14 Exhibit 31, is that correct?
- 15 A Correct.
- 16 Q We have also submitted to the Commission a
- 17 study identified as Exhibit 11 entitled "Koa Ridge
- 18 Medical Center Facilities Planning Forecast 2015 to
- 19 2025." Are you familiar with that study?
- 20 A Yes.
- 21 Q That study was developed under your guidance
- 22 and supervision?
- 23 A Correct.
- Q So you're very familiar with that study
- 25 marked as Petitioner's Exhibit 11, is that correct?

- 1 A Yes.
- 2 Q Let me ask you then to briefly summarize
- 3 your written testimony and utilize whatever portions
- 4 of the attached study 11 that you deem appropriate
- 5 that is also referenced in your testimony.
- 6 A Okay. Based on the discussions that went on
- 7 yesterday -- I sat through the hearings yesterday as
- 8 well -- and I would like to talk about Wahiawa
- 9 Hospital for about a couple minutes, then I'll segue
- 10 into the rest of it.
- 11 Wahiawa Hospital is a 162-bed general acute
- 12 care hospital of which there are 103 skilled nursing
- 13 beds, and we have 59 acute care beds.
- 14 It's kind of a general idea is to, you know,
- 15 the number of patients we see there we generally see
- 16 about 90 to a hundred patients in the skilled nursing
- 17 facility. We average about 30 patients in the acute
- 18 care facility.
- 19 Our emergency room generally treats about
- 20 30, 45 patients a day in the emergency room. Now,
- 21 that's based upon annual averages, not day to day. It
- 22 oscillates a little bit on a day-to-day basis. That's
- 23 a real good idea in terms of what happens there.
- 24 Over the last several years Wahiawa has been
- 25 in a distressed situation, okay, financially,

- 1 operationally as well. The medical community in
- 2 around Honolulu has changed fairly dramatically and
- 3 particularly true out in the area we're in. Basically
- 4 like 1989 and '90. Pali Momi was placed in service in
- 5 '89. The old St. Francis Medical Center West was
- 6 placed in service in 1990.
- 7 From that period of time until the current
- 8 date we've seen about an 8000 admission increase in
- 9 those two hospitals. And over that same period of
- 10 time we have seen Wahiawa Hospital go from about 3,000
- 11 admissions per year to about 1800. So we have
- 12 declined over the period of time.
- I would suggest that at the time those two
- 14 hospitals were put in Wahiawa was a community
- 15 hospital. It probably would be characterized as a
- 16 rural hospital now. So the range of services there
- 17 are generally considered to be primary care-based
- 18 services.
- 19 The physicians who practice there are
- 20 general, they're family practice physicians and
- 21 general internists. I think of the discussions that
- 22 went on yesterday with Dr. Jim Walsh and Dr. Suzuka in
- 23 particular talking about the medical staff issues.
- 24 The lack of specialist physicians there was accurate.
- 25 I think that's in the record.

- 1 The number of admissions we see there, over
- 2 90 percent of them come through the emergency room.
- 3 Normally that would be 50 percent or less. So the
- 4 specialist complement of physicians is not there.
- 5 We have consulting specialists that help the
- 6 family practice and the general internists treat the
- 7 patients there.
- 8 I think there was another question asked if
- 9 Wahiawa Hospital was fully utilized. I think it was,
- 10 paraphrasing it some, but that was the general context
- 11 of the question yesterday.
- 12 No, Wahiawa Hospital, independent of what
- 13 the nurse said, it's not a fully utilized hospital.
- 14 It's about 50 percent utilized probably on the acute
- 15 care side. There are peak periods of time that stress
- 16 the nurses out when we get peak periods of admission.
- 17 Currently in December and January it's kind
- 18 of a peak period so the nursing people are scurrying
- 19 to get the proper staffing in, so on, so forth. So I
- 20 think that's probably the context of that.
- 21 There was another discussion, something
- 22 about dialysis at the hospital being the only
- 23 profitable service. We don't really do dialysis at
- 24 the hospital except Fresenius or Liberty, who does all
- 25 the dialysis primarily on the island, would come in

- 1 and do that.
- 2 The hospital itself in total it was running
- 3 a period of time almost a decade where it has almost
- 4 continuous losses. There is about 17 million losses
- 5 accumulated over the period of time before I went to
- 6 work there.
- 7 My responsibility was to develop a plan to
- 8 stabilize the hospital and try and set up some
- 9 conditions so that the hospital can migrate into the
- 10 future.
- 11 So that's really what this is about today
- 12 with respect to what we're doing here.
- 13 About ten years ago the board of directors
- 14 of the Wahiawa Hospital Association figured that they
- 15 had to do something different with the hospital, okay,
- 16 and move it to a new location for it to survive in the
- 17 future, and continue to meet the needs of the
- 18 community.
- 19 That old plan had to be abandoned. Okay?
- 20 So it was a different plan. Some of you are familiar
- 21 with it, some of you aren't. I'm not sure how
- 22 relevant the old plan was. I'm not going to really
- 23 address it, okay. But we restructured the plan.
- 24 In 2008 Castle & Cooke and Wahiawa Hospital
- 25 Association, we negotiated a new plan, okay, for when

- 1 Wahiawa's involvement, okay, the development of the
- 2 Koa Ridge Project. And it was a collaborative effort.
- 3 And it's been a collaborative effort over basically a
- 4 three year period of time.
- 5 Castle & Cooke agreed to donate 20 acres of
- 6 land, which you've gone over with some of the
- 7 presentations that occurred yesterday, to Wahiawa
- 8 Hospital Association for the development of a medical
- 9 complex there.
- 10 The donation of that -- this is in the
- 11 written testimony -- that it's conditional on the
- 12 Project being feasible. Okay.
- 13 Then also conditional upon Wahiawa being
- 14 able to form partnerships, okay, with people who have
- 15 the operational and the financial capacity to make it
- 16 an achievable Project or create achievable Project
- 17 plans.
- 18 Well, in preparation of looking at what
- 19 would be feasible or not feasible, we did a
- 20 feasibility study.
- 21 A firm called Cattaneo & Stroud, which is
- 22 the tab that was just mentioned, Tab 11, we Cattaneo &
- 23 Stroud to do that. Cattaneo & Stroud has excellent
- 24 experience for a large number of years helping develop
- 25 feasibility studies for hospitals and looking at the

- 1 demographics and so forth.
- 2 So we spent sometime doing that. We have
- 3 projections that we looked at, the master plan
- 4 projections, we look at the regional demand for
- 5 healthcare services in the area, demand for
- 6 physicians, demand for hospital beds and services, and
- 7 we did staffing forecasts for the facility types, the
- 8 building types, the building sizes, parking, parcel
- 9 sizes, et cetera.
- 10 The planning objectives we wanted to
- 11 establish essentially the concept of a full service
- 12 medical center. We wanted to be able to phase it over
- 13 time, okay, which I think is in the information that
- 14 you have as well.
- 15 And we wanted to have the area designed and
- 16 the layout of it so it had high visibility with
- 17 respect to the Koa Ridge area and the entrances off of
- 18 Ka Uka Boulevard.
- 19 We wanted to be sensitive with respect to
- 20 the Koa Ridge Development and its master planning
- 21 objectives. The primary service area -- now the
- 22 primary service area we have, we have a chart...
- 23 Q For the record the demonstrative we have on
- 24 the easel there is Page 3 of Exhibit 11.
- 25 A If it's okay I'm going to put three little

- 1 things up here because I think we were talking about
- 2 the -- I don't know if you can see that -- but there
- 3 were questions yesterday about where is Wahiawa and so
- 4 forth.
- 5 I think the primary service area that is
- 6 appropriate for the discussions we're having, it
- 7 really ranges from where Kahuku Hospital is at the
- 8 current time around the coast into Wahiawa, down to
- 9 the Koa Ridge area. Everybody see now okay?
- 10 That's about a, depending on exactly where
- 11 you start and stop it's about a 30, 35-mile stretch of
- 12 road, okay, that goes around from this area, okay,
- 13 through the Koa Ridge area.
- 14 Now, the demographics, okay, of the area for
- 15 Wahiawa as it stands now that's probably a population
- 16 area of about 25,000 people that services our acute
- 17 care area.
- 18 Then for emergency services we run about 50,
- 19 55,000 people, okay, that comes through to our
- 20 emergency for emergency services.
- 21 Now, the key factors involved in trying to
- 22 decide whether hospital is viable or not viable in
- 23 areas is probably two key things on a macro basis.
- 24 One is the population density or the critical mass of
- 25 the population in and around the area.

- 1 And the second thing is the critical mass of
- 2 physicians, okay, that are available to help treat the
- 3 patients in the hospital.
- 4 So with there being about 25 to 50,000
- 5 people maximum, okay, that is available for the
- 6 Wahiawa Hospital in moving into this area here, Koa
- 7 Ridge, it triples. Basically it goes from about
- 8 50,000 to almost 150,000 people.
- 9 So the thoughts were that, one, Wahiawa
- 10 Hospital where it stands now would never be anything
- 11 other than a small rural hospital. They're probably
- 12 struggling for survival forever as long as it stays
- 13 there, just like all the rural hospitals in the state
- 14 of Hawai'i.
- 15 If I take all the smaller rural hospitals
- 16 there's not a single one of them in the state that's
- 17 not tremendously distressed financially. It's just
- 18 the way it's going to be.
- 19 Now, Wahiawa in looking at either rebuilding
- 20 in this location or rebuilding at Koa Ridge obviously
- 21 the population density or the population in around
- 22 this area being triple what it is here is a real
- 23 benefit.
- 24 Moving the hospital to this location and
- 25 then being close in proximity to -- there's Hawaii

- 1 Medical Center West is about here. And I think, if
- 2 I'm not mistaken, I think about right in here is where
- 3 Pali Momi is.
- 4 So the logistics of physicians supporting
- 5 the hospital on the specialist side would be far
- 6 superior in that location. And it would be a much
- 7 better fit, and much better benefit for the community
- 8 in the long term.
- 9 After going through all the demographics of
- 10 the area and looking at the admitting patterns and the
- 11 admitting patterns from the different zip codes that
- 12 are in those areas, we came to the conclusion that,
- 13 yes, the hospital is a, it's viable, it would be a
- 14 viable hospital at that location.
- 15 Not only would it be viable but the size of
- 16 hospital would be about a hundred beds, okay,
- 17 migrating to 120 beds over a period of time.
- I think the old model was about a 50-bed
- 19 hospital that was suggested about a 50 years ago --
- 20 no -- it was only about ten years ago.
- 21 Then the other thing, all the other medical
- 22 services that would be needed there would really be
- 23 complementary to them. We thought it would be -- just
- 24 as a -- let me walk through the proposed building
- 25 types and so forth on it.

- 1 The hospital, like I said, would be a
- 2 hundred to 120 beds. We'd have an ambulatory care
- 3 center, okay, which would have such things such as
- 4 ambulatory surgery, diagnostic centers, et cetera.
- 5 Skilled nursing. There's plenty of demand
- 6 for skilled nursing anywhere on O'ahu literally
- 7 because the number of skilled nursing beds is half
- 8 what you have on a national average basis. It's very,
- 9 very low relative to that.
- 10 Medical office buildings, certainly needed
- 11 to support it and then some central plant. We would
- 12 do a phased development. The first ten acres would
- 13 probably be about 2015.
- The second 8 acres maybe at 2024. Then --
- 15 well, the second, 8 acres would be about 2020. Then
- 16 by 2024 would be the additional ten.
- Now, whether that would be precisely phased
- 18 that way whether or not we don't really know at this
- 19 point. But that's certainly within the realm of
- 20 possibility.
- 21 The partnering with someone to help us
- 22 develop it, we haven't identified a partner at this
- 23 point. We will be doing that kinda in conjunction
- 24 with the Land Use Commission hearings, and any zoning
- 25 that goes on.

- 1 Because until we know that it is actually
- 2 going to be a doable Project and it's going to be
- 3 approved we're not spending more money on the Project
- 4 at this point.
- 5 I guess the conclusions from the feasibility
- 6 study and all the analyses that we have done on it is,
- 7 one, the Project is viable. It's a very viable
- 8 Project.
- 9 It requires putting the Project together at
- 10 this point. And the opportunity is there and the
- 11 demand is there.
- 12 Q Thank you. Just one follow-up question.
- 13 Once the Koa Ridge medical facility is developed and
- 14 on its way, what will be the status of the current
- 15 Wahiawa Hospital?
- 16 A Okay. The current Wahiawa Hospital, the
- 17 feasibility study we assumed as part of the study that
- 18 the acute care services and emergency services at
- 19 Wahiawa would be moved to the Koa Ridge Project.
- 20 Wahiawa Hospital would be restructured into
- 21 probably skilled nursing and geriatric approach. Now,
- 22 precisely what would happen on the geriatric side at
- 23 this point, I can't say. But I can give you one
- 24 example.
- We have a senior behavior health program at

- 1 Wahiawa which is the only one in the state. That
- 2 could stay there. The skilled nursing facility would
- 3 probably stay there as well. We would probably
- 4 convert some of the other beds in the acute side to
- 5 skilled nursing.
- 6 One of the thoughts we would, in lieu of
- 7 emergency services there we'd have some type of urgent
- 8 care center in lieu of the ER services that we have
- 9 there at this time.
- 10 MR. BEN MATSUBARA: Thank you. Mr. Olden is
- 11 available for cross-examination.
- 12 CHAIRMAN PILTZ: City, any questions?
- MS. TAKEUCHI-APUNA: No questions.
- 14 CHAIRMAN PILTZ: Mr. Yee, any questions?
- 15 CROSS-EXAMINATION
- 16 BY MR. YEE:
- 17 Q Just for clarification. When you say that
- 18 the existing Wahiawa General would put a greater
- 19 emphasis on geriatric and skilled nursing, how does
- 20 that differ from a nursing home?
- 21 A A nursing home/skilled nursing is the same.
- 22 Q So your intention is to convert the existing
- 23 Wahiawa General into a nursing home?
- 24 A Well, currently Wahiawa Hospital in total
- 25 has 103 beds of skilled nursing and 59 beds of acute

- 1 care. So the 59 beds that's acute care now would be
- 2 converted to skilled nursing or some other
- 3 geriatric-related service or some other service that's
- 4 probably non-acute.
- 5 Q And no further primary care services there.
- 6 A Well, the primary care services there, as I
- 7 described them, okay, is that our hospital is served
- 8 by physicians who are primarily primary doctors.
- 9 Most of the services there on the acute side
- 10 are medical in nature, okay, and to a minor extent
- 11 surgical in nature. Those kinds of services would be
- 12 transferred to the new hospital.
- 13 Now, there could be and there probably will
- 14 be a continuation of family practice physician offices
- 15 in the area and internal medicine physician offices in
- 16 the area or in the town of Wahiawa, okay, along with a
- 17 not ambulatory care but urgent care clinic.
- But the finalization of that, exactly how it
- 19 would work we haven't really defined it yet. Okay,
- 20 but that's probably more likely what will happen.
- MR. YEE: No further questions.
- 22 CHAIRMAN PILTZ: Mr. Yost?
- MR. YOST: No questions.
- 24 CHAIRMAN PILTZ: Mr. Poirier.
- 25 xx

1

CROSS-EXAMINATION

- 2 BY MR. POIRIER:
- 3 Q Yes, I have some questions. Given the
- 4 proximity of St. Francis and Pali Momi and the fact
- 5 that Wahiawa General is still going to be there in
- 6 some form or capacity, what's the likelihood of your
- 7 being granted a Certificate of Need?
- 8 A Well, we think it will be fine. And we
- 9 think we would be granted a C-O-N provided we move the
- 10 acute care services from Wahiawa down to the new
- 11 location.
- There will probably be some dissent with one
- 13 or more of the other two hospitals. There may not be.
- 14 I'm not really sure at this point.
- The number of acute patients who are seen at
- 16 Wahiawa now is approximately half what is needed for
- 17 this to be a viable Project. So we're looking at
- 18 picking up a fairly smaller portion of the hundred
- 19 thousand people that's in that general area going
- 20 forward.
- 21 The other thing, and this is kind of
- 22 anecdotal in my mind, okay, but there is somewhat of a
- 23 landlocked issue at Pali Momi. And also the
- 24 population in around that area over the next few years
- 25 is going to age.

- 1 So the amount of hospital utilization is
- 2 going to go up higher than it is now on a percentage
- 3 basis. So whether it will be difficult or not I can't
- 4 really say for sure, but we really don't think it will
- 5 be.
- 6 Q What kind of a timeframe is there in terms
- 7 of being granted a Certificate of Occupancy?
- 8 A A Certificate of Need?
- 9 Q Yeah, "Need". I mean does it take months or
- 10 years? I mena how long does that take?
- 11 A Hospitals in this state being granted a
- 12 C-O-N is kind of like a roll of the dice as to whether
- 13 it's a short thing or it's a long thing. I heard what
- 14 was said yesterday about what's gone on over on Maui.
- 15 So unfortunately it's part of a political process as
- 16 well as part of a real need process.
- 17 How that plays out I can't really say. I
- 18 don't think it would be a real long, involved thing
- 19 that would take multiple years to do it. I would
- 20 think it would be done within a year once it was
- 21 submitted.
- 22 Q Your old plan was a much larger slide and
- 23 you had things like retirement, communities plan, et
- 24 cetera. By not having those kinds of things now does
- 25 that mean you're going to have more difficulty getting

- 1 somebody to come in to actually construct the hospital
- 2 and fund it?
- 3 A I don't think so. I think the old plan,
- 4 okay, was a lot different, okay, than this plan like
- 5 you're saying. This plan is pretty much a key medical
- 6 services centric design.
- 7 The old plan was about 20 percent medical
- 8 centric and about 80 percent with peripheral kinds of
- 9 things that made it extraordinarily difficult to move
- 10 forward with.
- 11 So I actually think this is more around the
- 12 type of model that you normally see in most other
- 13 communities. The other one was -- I would consider it
- 14 to be completely atypical.
- 15 Q My final question is, we learned yesterday
- 16 in terms of access there's going to be only one way
- 17 in, one way out, at least for the first five, six
- 18 years, whatever it is.
- 19 Is that going to pose a problem for you
- 20 people in terms of getting your vehicles in there?
- 21 A I heard that discussion. And for the
- 22 hospital, though, I think there's two way in and out.
- 23 Because you come in off of Kamehameha Highway and you
- 24 also come in off of H-2.
- 25 So that one way in and one way out is for

- 1 the people that are father back up in the development.
- 2 The hospital is located right adjacent to
- 3 the Ka Uka Boulevard. So it's very easy to get out
- 4 and get onto Ka Uka Boulevard which gives you two ways
- 5 in and out, okay.
- 6 And there will be more than one entrance
- 7 into the hospital in that area. So I think that's --
- 8 we're probably better positioned, okay, than...
- 9 Q Than you are now.
- 10 A Yes.
- MR. POIRIER: Thank you.
- 12 CHAIRMAN PILTZ: Mr. Yost?
- MR. YOST: I'm sorry, I do have one thing
- 14 I'd like to ask about.
- 15 CROSS-EXAMINATION
- 16 BY MR. YOST:
- 17 Q That is you mentioned the other site that's
- 18 available closer to Wahiawa General is now for
- 19 development. And I'm wondering --
- 20 A Excuse me. I did not.
- 21 Q I'm sorry. The other tag that's on the map
- 22 maybe I misunderstood?
- 23 A What I was taking about I was trying to lay
- 24 out the general area and the geographical area that we
- 25 cover at the hospital. And the upper corner way up

- 1 here on the top side, it's on the North Shore that's
- 2 in the area of Kahuku.
- 3 O Yes.
- 4 A So looking around the coastal line in the
- 5 central area of O'ahu, the one in the middle is where
- 6 Wahiawa is located now. Then the bottom red is where
- 7 the Ka Uku Boulevard or Koa Ridge Project would be.
- 8 Q I'm sorry, I misunderstood.
- 9 A That's understandable.
- 10 Q Have you considered other sites besides the
- 11 Koa Ridge Makai area for building a new facility?
- 12 A They had in the past before I went to work
- 13 there, and also before they originally selected the
- 14 Koa Ridge site quite sometime ago.
- Okay. Any site that is farther back towards
- 16 Wahiawa runs into the problem that I talked about
- 17 before, is like there's a critical mass in the
- 18 population density that's needed to support a modern,
- 19 full service hospital like this.
- 20 And the farther you get away from Koa Ridge,
- 21 okay, the higher risk you run of not having sufficient
- 22 population density.
- 23 So I don't think there's another site in the
- 24 other direction that really would be appropriate in my
- 25 mind.

- 1 Q Okay. Have you carefully tried to consider
- 2 those alternatives or that's just your guess?
- 3 A Well, it's not my guess.
- 4 Q Okay.
- 5 A There was a tremendous amount of
- 6 consideration made to locating it at other places back
- 7 before 2002, 2003, and, in that area. Okay. I saw
- 8 some of these things. Why would you do this? Okay.
- 9 Because there's not enough population density to
- 10 support it.
- 11 The second thing is that physicians and
- 12 logistics of physicians of practicing in hospitals and
- 13 there's a real increasing centralization of physicians
- 14 in more either inner city or quasi-inner city areas.
- Okay. So here on O'ahu you have a
- 16 tremendous density of hospitals in Honolulu itself
- 17 where the specialist physicians primarily concentrate.
- 18 Then out on the west side, which is supposed
- 19 to be the new development for the state, we need a
- 20 higher density of hospitals in and around an area
- 21 where it makes it easier for physicians to practice
- 22 there.
- 23 If we don't do that we won't be able to get
- 24 the cardiologists and the neurologists and
- 25 nephrologists, okay, orthopedists, okay, et cetera, to

- 1 practice in the area so they'll support it.
- 2 So the farther you get out into the rural
- 3 areas the bigger problems you have, okay, with the
- 4 specialist physicians. We've got that problem all
- 5 over the state now.
- 6 Every outer island has that problem or
- 7 neighborhood islands. And we've got the problems here
- 8 on O'ahu when you get outside of the downtown area.
- 9 Q Right. It's about a 20-acre site that you
- 10 need, correct?
- 11 A It's 28 acres --
- 12 Q Twenty-eight.
- 13 A Yeah, has been -- Castle & Cooke is going to
- 14 donate the 28 acres for the development of the
- 15 facility.
- 16 MR. YOST: Thank you. I have no further
- 17 questions.
- 18 CHAIRMAN PILTZ: Commissioners, any
- 19 questions?
- 20 COMMISSIONER JUDGE: I do.
- 21 CHAIRMAN PILTZ: Commissioner Judge.
- 22 COMMISSIONER JUDGE: Good morning,
- 23 Mr. Olden.
- 24 THE WITNESS: Good morning.
- 25 COMMISSIONER JUDGE: If you just help me.

- 1 I'm not very well versed in healthcare. Help me
- 2 understand what's the difference between skilled
- 3 nursing versus acute care?
- 4 THE WITNESS: Okay. The acute care
- 5 generally is short episodes of care. Someone comes in
- 6 with something that has to be treated immediately
- 7 because -- appendicitis, for example.
- 8 The skilled nursing is a, sometimes they
- 9 call it a lower level of care but it's somewhat more
- 10 extended. People have chronic things where they have
- 11 to be hospitalized. They need skilled nursing for the
- 12 extended periods of care, 30 days, 60 days, 90 days a
- 13 year.
- 14 Okay. Acute is probably for this hospital,
- 15 for example, the stays are probably about four days
- 16 for acute. You come into the emergency room with a
- 17 problem, okay, that you can't wait to go see your
- 18 family physician in two, three weeks or a month.
- 19 Okay? And you have to be treated immediately.
- 20 Maybe they need antibiotics quickly. Maybe
- 21 they need to do some diagnostic work to see if you're
- 22 having a heart problems with chest plain, et cetera.
- 23 So the acute side to those types of problems
- 24 or illnesses, or problems, okay, that needs immediate
- 25 attention.

- 1 COMMISSIONER JUDGE: So in general you need
- 2 more skilled nursing beds or acute care beds?
- 3 THE WITNESS: Well, there's, there's
- 4 probably going forward, okay, immediate needs in this
- 5 state on the skilled nursing side, and it's probably
- 6 the senior population or elderly population, they
- 7 probably comprise, I would guess, 95 percent of all
- 8 the people that are in the skilled nursing types of
- 9 facilities.
- 10 There's half as many beds in this state,
- 11 okay, as there are in the other states. Okay. So the
- 12 hospitals collectively in this state have patients who
- 13 stay in the acute side way too long which causes
- 14 tremendous financial industries on the hospitals.
- 15 And you probably read some articles. There
- 16 was something in Pacific Business News not too long
- 17 ago about the losses in hospitals and some of the
- 18 factors that were causing that.
- 19 But keeping the patients longer in the acute
- 20 side than they should stay based on national averages
- 21 because we get paid today based on how Medicare
- 22 programs and Medicaid programs pays us. And it's all
- 23 driven based on national indices.
- So we keep patients in two days longer in
- 25 this state for the Medicare population, for example,

- 1 than on the mainland. And that costs us probably a
- 2 thousand dollars more per case than you should be
- 3 being costed.
- 4 So not having enough skilled nursing
- 5 facilities is a major factor that's driving that. So
- 6 we need more skilled nursing facilities.
- 7 And this site here when we looked at it we
- 8 thought, well, the skilled nursing facilities
- 9 generally are built in 50 bed, 60 bed modules. That's
- 10 kind of the breakover point for efficiency.
- 11 So we figured here we would be a hundred to
- 12 150 bed skilled nursing facility. It could be viable
- 13 today literally.
- 14 COMMISSIONER JUDGE: So is it a correct
- 15 statement that the status today Hawai'i has a shortage
- 16 of skilled nursing beds?
- 17 THE WITNESS: Absolutely correct.
- 18 COMMISSIONER JUDGE: Okay. Then urgent care
- 19 versus emergency care?
- 20 THE WITNESS: Urgent care takes care of some
- 21 type of condition like somebody if they had a cut and
- 22 they need to run in to get the cut stitched. You
- 23 could do that on the urgent care side.
- You typically don't have the diagnostic
- 25 capabilities on the urgent care side as you've got on

- 1 the emergency side.
- 2 Because in the emergency services you have
- 3 ready access to quick turnaround of emergency services
- 4 and quick turnaround of radiology services, CT scans,
- 5 general radiology, ultrasounds, okay, et cetera.
- 6 Those are not normally available quickly in an urgent
- 7 care center.
- 8 COMMISSIONER JUDGE: People today if they
- 9 live in Mililani, where do they go for their emergency
- 10 care?
- 11 THE WITNESS: Well, there's a portion of the
- 12 people in Mililani that are coming to Wahiawa. When
- 13 you look at the population in and around Wahiawa and
- 14 the North Shore, it's about 25,000 people that live
- 15 from the North Shore through the Wahiawa area.
- I think there's about 60,000 people roughly
- 17 that live in the Mililani area. We have seen about
- 18 somewhere -- it's about 55,000 plus or minus a little
- 19 bit, okay, as far as the population that comes to our
- 20 emergency room. So we're picking up maybe half,
- 21 maybe, of the Mililani.
- 22 Part of the people in Mililani certainly
- 23 they'll go to Kaiser. Okay. I'm not sure of the
- 24 exact percentage. But it's somewhere around 17,
- 25 20 percent that are Kaiser members.

- 1 We actually do about one Kaiser patient per
- 2 day in our ER because they don't have time to either
- 3 go into town or it's off hours or they can't go to a
- 4 Kaiser clinic. I'm not sure all the reasons, but they
- 5 do come to our hospital.
- 6 COMMISSIONER JUDGE: My last question is the
- 7 Wahiawa Hospital Association, is that a private entity
- 8 or is that a public entity?
- 9 THE WITNESS: Well, it's a tax exempt
- 10 entity. It's like a 501(c)(3) hospital. Most of the
- 11 hospitals that are -- well, except for the state
- 12 hospitals, pull them out of it, the ones that are part
- 13 of Hawai'i Health Systems Corporation.
- But all the other hospitals in the state
- 15 other than what the Hawai'i Medical Centers that are
- 16 for profit run by the doctors now, okay, they're all
- 17 501-C-3 tax exempt corporations.
- 18 For Wahiawa the way it's structured the
- 19 parent company is Wahiawa Hospital Association, a
- 20 501-C-3 tax exempt corporation. Then we have Wahiawa
- 21 General Hospital as the corporation that runs all the
- 22 hospital activities.
- 23 So the Wahiawa Hospital is really a
- 24 subordinate corporation to the Association. The
- 25 Association is the one that's been involved in trying

- 1 to develop a new hospital. The Association has
- 2 basically no real operating assets. Okay? It's a
- 3 development arm for the organization and the parent
- 4 company for it.
- 5 COMMISSIONER JUDGE: So this isn't a
- 6 state-run hospital.
- 7 THE WITNESS: No. The tax exempt 501(c)(3)
- 8 Corporations typically have a board of directors,
- 9 okay, that are responsible for their governance.
- 10 Typically those are all volunteer people.
- 11 Sometimes it's a self-perpetuating board.
- 12 Sometimes they're elected by somebody else. But
- 13 nevertheless those boards are generally responsible
- 14 for the governance process of the hospitals.
- There aren't any stockholders in it. There
- 16 are no private investors in it, et cetera. So all of
- 17 the earnings just go back into the running the
- 18 hospital and improving the hospital.
- 19 COMMISSIONER JUDGE: What happens when
- 20 there's a loss?
- 21 THE WITNESS: Well, you have to make it up
- 22 somewhere. The better run tax exempt hospitals in
- 23 this country are not really a lot different than the
- 24 ones that are for profit as far as the need for
- 25 profitability.

- 1 The biggest difference, though, is that all
- 2 of the earnings are turned back in to the hospital,
- 3 okay, to buy new capital equipment, do renovations, do
- 4 improvements, add new programs and add new services.
- 5 You have to -- if you're not generating a
- 6 profitable margin in the tax exempt hospitals, even
- 7 though they're non-profit.
- 8 Say a nonprofit is somewhat illusionary as
- 9 far as need is concerned. Because they have to be
- 10 profitable or they don't survive if they're not making
- 11 enough profits to buy new equipment, okay, and
- 12 continue adapting into new medical -- new medical
- 13 treatments, new medical protocols, et cetera.
- 14 It's a tremendous cost involved continuing
- 15 to evolve it and adapt it in the hospital. So they're
- 16 really not nonprofit. Being "nonprofit" means they
- 17 don't pay taxes. That's really the bottom line of it,
- 18 yeah.
- 19 COMMISSIONER JUDGE: And if I understood
- 20 correctly from your testimony that there's a direct
- 21 correlation between a population base and the ability
- 22 for a hospital to be feasible or profitable.
- 23 THE WITNESS: Oh, absolutely. That's the
- 24 top of the pyramid on the feasibility studies and
- 25 trying to figure it would work or not work if you

- 1 build a hospital.
- 2 You know, the smaller the population the
- 3 closer you get to having to fund it by state support,
- 4 county support, city support, some form of taxation or
- 5 some form of the property tax or sales tax.
- 6 COMMISSIONER JUDGE: And that's the point
- 7 where you're at with the current location at Wahiawa.
- 8 THE WITNESS: That's where Wahiawa is
- 9 currently getting some state support to keep it alive.
- 10 COMMISSIONER JUDGE: And you believe if you
- 11 were able to go into the Koa Ridge Makai facility you
- 12 would not require state support. It could --
- 13 THE WITNESS: That's correct.
- 14 COMMISSIONER JUDGE: -- it could be
- 15 profitable on its own.
- THE WITNESS: Yes.
- 17 COMMISSIONER JUDGE: Okay. Thank you.
- 18 CHAIRMAN PILTZ: Any other questions? Thank
- 19 you. Before we start we'll take a break.
- 20 (Recess was held. 10:33-10:45)
- 21 CHAIRMAN PILTZ: Okay. We're back on the
- 22 record. Mr. Matsubara.
- 23 MR. TABATA: For the record, Curtis Tabata
- 24 for the Petitioner. Petitioner calls as its next
- 25 witnesser Eric Guinther.

- 1 ERIC GUINTHER,
- 2 being first duly sworn to tell the truth, was examined
- 3 and testified as follows:
- 4 THE WITNESS: I do.
- 5 CHAIRMAN PILTZ: Would you state your name
- 6 and address for the record and go ahead.
- 7 THE WITNESS: Yes. My name is Eric
- 8 Guinther. I work for AECOS, Inc. The address for the
- 9 office is 45-939 Kamehameha Highway, Suite 104 in
- 10 Kaneohe, Hawai'i.
- 11 CHAIRMAN PILTZ: Thank you.
- 12 DIRECT EXAMINATION
- 13 BY MR. TABATA:
- 14 Q Mr. Guinther, did you prepare the stream
- 15 biological and water quality impacts assessment for
- 16 this Project, which is Petitioner's Exhibit 7A?
- 17 A Yes, I did.
- 18 Q And did you also prepare your written
- 19 testimony and curriculum vitae which is Petitioner's
- 20 Exhibit 45?
- 21 A Yes, I did.
- 22 Q And does your curriculum vitae provide your
- 23 qualifications and experience in the field of stream
- 24 resources assessment?
- 25 A Yes, it does.

- 1 MR. TABATA: Mr. Chairman, Petitioner
- 2 requests that Mr. Guinther be qualified as an expert
- 3 witness in the field of stream resources assessment.
- 4 CHAIRMAN PILTZ: City, objections?
- 5 MS. TAKEUCHI-APUNA: No objections.
- 6 CHAIRMAN PILTZ: State?
- 7 MR. YEE: No objection.
- 8 MR. YOST: No objection.
- 9 MR. POIRIER: No objection.
- 10 COMMISSIONER PILTZ: Commissioners? Fine,
- 11 he will be admitted.
- MR. TABATA: Thank you.
- 13 COMMISSIONER PILTZ: Go ahead.
- 14 Q (By Mr. Tabata): Mr. Guinther, could you
- 15 please summarize for us your written testimony.
- 16 A Yes. I'm an ecologist with AECOS. I'm also
- 17 president of the company. In 2008 I took a team of
- 18 other biologists and we looked at all of the streams
- 19 and any other aquatic resources that might occur in
- 20 the area of the Project, and particularly at the sites
- 21 that were proposed for detention basins and the like
- 22 that were close to or in potential streams.
- 23 We also collected, in addition to looking at
- 24 the stream conditions, the biota that was there. We
- 25 have also collected water samples and analyzed those

- 1 to characterize the streams what kind of properties
- 2 they had that would be, that things that live in the
- 3 stream would be subject to.
- 4 They're actually two stream systems. And
- 5 one is Waikele Stream System which is one of the
- 6 largest stream systems on O'ahu. The other being Ki`i
- 7 Ki`i which is the system that flows to the north.
- 8 This one flows to the south.
- 9 The other system is part of Waiawa Stream
- 10 that's affected only by the smaller development,
- 11 Castle & Cooke Waiawa over there. So we have looked
- 12 at both systems and the streams in the area.
- In addition, we've had a lot of experience
- 14 with these streams so a lot of our past reports apply.
- 15 We also looked at the literature available, other
- 16 studies that had been done, their information that had
- 17 been collected on those streams and used that for our
- 18 analysis.
- 19 The report primarily describes the existing
- 20 conditions, what has been found in the past. It
- 21 covers both water equality and biota in the streams.
- The assessment process is really one of
- 23 looking at what is being developed on the property,
- 24 how it might affect the stream water quality, the
- 25 nature of the biota that occur in the streams, and

- 1 what actions or physical things that are being
- 2 implemented to reduce adverse impacts on the stream.
- 3 So the thrust of the report is really
- 4 descriptive followed by what is being proposed, what
- 5 impacts that might have and what is being proposed to
- 6 mitigate those impacts.
- 7 Then, of course, that feeds into the EIS
- 8 process and is carried further by those that develop
- 9 the EIS.
- 10 Our conclusions were basically that
- 11 mitigations were being implemented that would
- 12 essentially provide for minimal adverse if no adverse
- 13 impacts on the stream systems as they exist today by
- 14 the development of the Project.
- MR. TABATA: Thank you. Mr. Guinther is now
- 16 available for cross-examination.
- 17 CHAIRMAN PILTZ: City?
- MS. TAKEUCHI-APUNA: No questions.
- 19 COMMISSIONER PILTZ: State?
- 20 CROSS-EXAMINATION
- 21 BY MR. YEE:
- 22 Q Mr. Guinther, I noticed in your testimony
- 23 you indicated that with the exception of detention
- 24 basin 3 the other detention basins would be located
- 25 above the stream banks, correct?

- 1 A Yes. They're all alongside Kipapa Stream or
- 2 in the case of Koa Ridge Makai two are being proposed
- 3 for a side gulch. One of those detention basins would
- 4 be within the flow channel through that gulch.
- 5 And that's probably a stream that hasn't
- 6 actually been determined yet. We've been tasked with
- 7 that with another company to look at whether, in fact,
- 8 it's a stream by federal definition.
- 9 But, yes, one would be in the flow -- or one
- 10 is proposed for the flow channel in that side gulch.
- 11 I believe not all of them will necessarily be built.
- 12 There were included options.
- So I can't say whether that's one's been
- 14 considered as a first place or a last place in the
- 15 determination of which will be built.
- 16 Q The location is important because some fish
- 17 have a migratory pattern that needs to go from the
- 18 mountain streams down into the ocean, correct?
- 19 A Yes. It certainly would be for a stream
- 20 that had, that had the primary characteristic of being
- 21 able to support a population of migrating fishes.
- In the case of that side gulch we followed
- 23 that gulch actually during this job and even further
- 24 up in another project in the past for Mililani, I
- 25 think, when the drain lines were being built.

- 1 That particular side gulch gets drier and
- 2 drier as you go up. In fact above the Mililani drain
- 3 2 it loses really all properties that would support
- 4 any kind of native, in fact very little aquatic life
- 5 other than mosquitoes and things that can fly into the
- 6 area.
- 7 So anything blocking that side gulch would
- 8 have no effect on any population of native fishes.
- 9 There's simply nothing upstream for them to go to.
- 10 The stream is dry a majority of the time.
- 11 Q The side gulch you're referring to involved
- 12 detention basin 3? Is that correct?
- 13 A (Using diagram off mic) This is hard to
- 14 see. But this is Kipapa Stream is coming along here.
- 15 The side gulch is this little thing here which is
- 16 going up that way there.
- 17 So there's detention basin 2 and detention
- 18 basin 3. Detention basin 3 is at the mouth of that
- 19 side gulch but still in that side gulch as opposed to
- 20 the main gulch for Kipapa.
- 21 And the higher up detention basin is --
- 22 because the stream sort of ends in the vicinity of the
- 23 drain line there, it's actually off to the side, but
- 24 down in the floor of the gulch. It's a small gulch
- 25 compared to Kipapa.

- 1 Q And to confirm, would a Corps of Engineers
- 2 permit or other permit be required to ensure that
- 3 there is no impact upon the aquatic life of the stream
- 4 from the detention basins?
- 5 A Yeah. That's the process we're just
- 6 beginning. We're going to go in now and determine
- 7 where Corps jurisdiction occurs in the vicinity of
- 8 each of these structures.
- 9 Corps jurisdiction ends at essentially
- 10 what's called an ordinary high-water mark. But you
- 11 could just say the top of the stream bank, in effect.
- 12 So if you're putting anything in the stream,
- 13 in other words, from the top of the stream bank into
- 14 the stream, then you would require a permit. So that
- 15 process is just beginning. I believe it will show
- 16 that Kipapa is certainly a stream under Corps
- 17 jurisdiction.
- 18 My feeling that side gulch it's likely a
- 19 stream up to drain line 2 which includes the detention
- 20 basin you're talking about. So if that all comes to
- 21 be the truth, then a Corps permit would be required
- 22 for that basin.
- For all of the others it would depend on
- 24 what part of the basin impinges on that line. So they
- 25 may have to do some, where the flow comes out of a

- 1 detention basin, for example, some hardening there to
- 2 prevent erosion of that side of the detention basin.
- 3 I understand a Corps permit might be required for
- 4 that.
- 5 Q What type of Corps permit may be required?
- 6 A It's called a Department of the Army Permit.
- 7 There are individual permits as well as a number of
- 8 nationwide permits and things that I haven't really
- 9 looked into whether these would fall under other than
- 10 an individual.
- But in any event it would still be a permit.
- 12 The process is just a little easier if you can get it
- 13 under what's called a Nationwide Existing Permit
- 14 definition.
- 15 Q So you're not sure if there is a federal
- 16 consistency review required for the permit.
- 17 A No, I'm not at this point.
- 18 Q But also, then, either the detention basin
- 19 will receive a Corps permit or it will be constructed
- 20 outside of the stream, is that right?
- 21 A Yes. In every case what we will determine
- 22 is any part of this detention basin taking them all
- 23 within the Corps jurisdiction.
- 24 If all parts of every one of those detention
- 25 basins is not within Corps jurisdiction there wouldn't

- 1 be a permit requirement.
- 2 In case of that one because it is really
- 3 proposed for the mouth of a gulch, if that part of the
- 4 gulch is determined to be jurisdictional then that
- 5 would, obviously would require.
- I can't say for any of the others. That's
- 7 the only one that really stands out as being the most
- 8 likely to require a permit.
- 9 Q I just want to double check your written
- 10 testimony where you said: It would not impact or
- 11 would not adversely affect migratory patterns of the
- 12 native aquatic fauna.
- 13 I assume you actually meant to say it's just
- 14 not going to affect impacts of any aquatic fauna,
- 15 correct?
- 16 A Ah...
- 17 Q I mean will it affect non-native aquatic
- 18 fauna?
- 19 A That particular one? Or any of the
- 20 detention basins?
- 21 Q The whole sentences reads: With the
- 22 exception of DB3 located just upstream of the H-2
- 23 Viaduct, the Project's drainage facilities will be
- 24 located above the stream banks and will not adversely
- 25 affect migratory patterns of the native aquatic fauna.

- 1 So I'm asking are there non-native aquatic
- 2 fauna that will be impacted.
- 3 A Well, if it's outside the stream then the
- 4 physical -- I guess there are two different concerns.
- 5 The primary concern of putting anything within the
- 6 ordinary high water mark with respect to the fauna is
- 7 largely: Does it impede that migration?
- 8 So you can still put things within that
- 9 jurisdiction and not impede migration. Would it have
- 10 an effect on non-native things? Probably not. In
- 11 fact very likely not as long as it's not -- I mean as
- 12 long as the stream is flowing normally past that point
- 13 there's no reason why it should.
- Would it affect non-native migrating things?
- 15 There really aren't anything in that category. So I
- 16 guess there's one, one species of prawn that would be,
- 17 would be a migratory.
- But it really -- its distribution is really
- 19 limited to the lower parts of the stream that are
- 20 perennial as opposed to the upper parts that have
- 21 constant flow.
- 22 So I guess the answer -- I'm getting
- 23 there -- is that, no, it shouldn't have an effect.
- 24 The primary concern is the migrating pattern that's
- 25 being expressed there.

- 1 So I guess if it doesn't affect that it
- 2 doesn't really affect anything else adversely.
- 3 Q With respect to your conclusions about
- 4 impacts from nearshore coastal waters, my
- 5 understanding is that a TMDL calculation has not yet
- 6 been made for this Project.
- 7 Do you have a different understanding?
- 8 A Well, I was, in fact, involved in the
- 9 calculations. And that wasn't accepted by the
- 10 Department of Health. It's a very difficult process to
- 11 calculate. And EPA is looking for lots of unique ways
- 12 for states, other entities to arrive at those
- 13 calculations.
- 14 So the group that I was doing that study
- 15 with had a unique approach. And we utilized that.
- 16 The Department of Health was a little skittish about
- 17 using it.
- 18 They haven't, as far as I know, proceeded
- 19 with any other process either. So you could say
- 20 they're really in a data-gathering phase as opposed to
- 21 an implementation phase of the TMDL.
- 22 Q Is your conclusion regarding the lack of
- 23 impact to nearshore coastal waters relying upon the
- 24 TMDL calculation that was not accepted by Department
- 25 of Health?

- 1 A No, not at all. A TMDL calculation is
- 2 really a way of, I guess, first distributing how
- 3 pollutants are going into a stream among the people
- 4 that particularly might be contributing to that
- 5 whether it's by land development or end of pipe.
- 6 So it's really more -- the ultimate goal is
- 7 to cut back on those pollutants, obviously. But it's
- 8 a way of distributing those impacts.
- 9 So the fact that there isn't a calculation
- 10 hasn't prevented the Department of Health from
- 11 attempting to implement the best means possible to
- 12 reduce those impacts from all of the various sources.
- 13 They have very little if no control over
- 14 existing land uses. There's simply no way to take a
- 15 farm, for example, and make it implement something
- 16 under that program.
- But a development like Koa Ridge, they do
- 18 have the ability to at least start influencing how the
- 19 pollutants from that project are contributed to the
- 20 stream.
- 21 Q So your conclusion is the impact would be
- 22 minimized but you're not concluding that there will be
- 23 no impacts.
- 24 A Well, yeah. It's always -- to say there's
- 25 no impacts when you have a land change would probably

- 1 be foolish. Obviously in my mind changing of a
- 2 utilized agricultural use to an urban use is simply a
- 3 change in the kinds of pollutants that come off.
- 4 You could return it to a forest and then it
- 5 would probably, you would see reductions in runoff
- 6 from that land, from that land use. But obviously
- 7 there will be, there has to be impacts of one sort or
- 8 another from any, any land use.
- 9 Anything we do on the land, that's going to
- 10 have an impact on the stream.
- 11 Q Has your study determined, then, what, after
- 12 these impacts are minimized what those impacts would
- 13 be?
- 14 A Well, you can take -- you can measure things
- 15 in terms of different quantities of substances that go
- 16 into the stream. Then you're kind of one step removed
- 17 from actually determining what effect that might have
- 18 which becomes very difficult.
- And so, yeah, we can look at what sorts of
- 20 things come off from urban developments. We can look
- 21 at what the stream water quality is now. It's awfully
- 22 hard to say what effect that will have with no
- 23 mitigation on the life that's there.
- But we can generate numbers that might say,
- 25 well, this is going to go up. This is going to go

- 1 down. But all you really have is the ability to take
- 2 those numbers and see if there are ways to reduce or
- 3 mitigate or minimize or remove various numbers of
- 4 pollutants, substances and the like that are going
- 5 into the stream.
- 6 So that's really all you have. When I think
- 7 of impacts my mind tends to go further onto stream
- 8 life and things like that. That gets very difficult
- 9 to even predict.
- 10 Q Before you can even analyze then, if I
- 11 understand you testimony, before you can analyze what
- 12 the impacts, minimal though they may be, would might
- 13 occur you need to figure out what's going into the
- 14 stream.
- 15 A Um, well, we do have quite a bit of
- 16 information on what's going into the stream, probably
- 17 more so for this stream than most other systems in the
- 18 state. So we do know what kinds of things are coming
- 19 off.
- 20 We actually have a study that we cite in our
- 21 report that was done specifically for the purpose of
- 22 looking at urban runoff. And the study was done in
- 23 Mililani.
- 24 So they took two parts of Mililani and
- 25 monitored the runoff quality over time periods. So

- 1 there's a lot of information on what's going into the
- 2 stream, less information on what the adverse impacts
- 3 of that on stream fauna and flora. Certain things
- 4 that are obvious, others that are not.
- 5 So, yeah, we have quite a bit of
- 6 information. And then we simply use that to predict
- 7 what the Koa Ridge Project might contribute. We don't
- 8 have the Project there to, you know, to measure or
- 9 anything.
- 10 So we have to go out on a limb a bit and
- 11 predict based on what's known to other similar
- 12 developments.
- 2 So you have information about what goes into
- 14 the stream currently from other projects. But you
- 15 have not yet done -- but the TMDL calculation is part
- 16 of what you figure out is going to occur because of
- 17 Koa Ridge, correct?
- 18 A Not really. To my -- I believe the TMDL
- 19 process, while it does involve calculations of the
- 20 sort that you're alluding to, it's really a way of
- 21 partitioning the different contributions.
- 22 So I suppose if we had the calculations we
- 23 could say: Okay, well, the natural watershed up above
- 24 is contributing X amount and Mililani is contributing
- 25 Y amount. And since the stream doesn't meet the

- 1 criteria for that particular pollutant what we're
- 2 going to do for Koa Ridge, is we're going to say,
- 3 "Okay, your amount's going to be Z. But we're going
- 4 to require that the natural environment somehow cut
- 5 down its contribution and Mililani cut down its, then
- 6 we'll distribute it among the three of you in a fair
- 7 and equitable way."
- 8 So that's really the purpose. I'm not sure
- 9 it's a goal that's ever achievable. But it does serve
- 10 to allow the Department of Health and allow EPA and
- 11 Department of Health to start regulating these
- 12 non-point sources.
- 13 So it becomes a sort of carrot stick that
- 14 they can use that they didn't have before. Of course
- 15 without it developments would proceed without any --
- 16 without the mitigations that might reduce those
- 17 pollutants.
- 18 So it becomes, I think, the driving -- the
- 19 driver of the why do we put in detention basins. Why
- 20 do we put in water quality basins?
- 21 Q You know, listening to you it sounds like
- 22 you were essentially saying the Department of Health,
- 23 the existing Department of Health regulations for
- 24 nonpoint source regulation -- the regulation of
- 25 nonpoint source pollution is inadequate.

- 1 A Well, it has -- not just theirs. Everywhere
- 2 in the world it's inadequate. To the extent it isn't
- 3 a black and white thing.
- 4 You can't -- there is nothing in place right
- 5 now that would require the kinds of cleanup of runoff,
- 6 assuming anybody could afford to do it.
- 7 So it's the best we have. It's a system
- 8 that's constantly evolving. It's evolving toward more
- 9 regulation of these, of the pollutants in runoff. But
- 10 it's certainly not -- it's far from perfect.
- 11 And the Department of Health is simply
- 12 implementing and EPA program which is a national
- 13 program.
- 14 Q Here's my concern then. If the Department
- 15 of Health regulation is inadequate, why should this
- 16 Petitioner be approved?
- Or how can this -- how can the approval of
- 18 this condition without other conditions be sufficient
- 19 to protect the environment?
- 20 A Well, it's inadequate in the sense that it,
- 21 that it can't prevent all pollution from reaching the
- 22 stream.
- 23 It's not necessarily inadequate in its
- 24 purpose which is to get everyone moving towards a
- 25 reduction in the pollutants they put in the stream.

- 1 So you can't expect a regulation that
- 2 doesn't absolutely prevent you from doing things to be
- 3 other than inadequate in absolutely preventing things
- 4 from going into the stream.
- 5 So it's the system we have. And the purpose
- 6 of the system is to -- if you take just the system is
- 7 developed under what's called the National
- 8 Pollution -- um, what is it, NP National Pollution
- 9 Elimination System basically.
- 10 Elimination is a ludicrous goal because you
- 11 can't eliminate pollutants. You have to do something
- 12 with them.
- So from that standpoint I would say it's
- 14 inadequate. From the standpoint it's the system we
- 15 have and it's the best system that we have because it
- 16 forces people, forces developments to look at the
- 17 pollutants that they might be contributing and to do
- 18 something about it in advance.
- 19 So this particular development's going to be
- 20 subject to more regulations along those lines than,
- 21 say, Mililani was. Because each year this process
- 22 advances forward.
- 23 Q So at this point have you provided pre- and
- 24 post-development pollutant loads?
- 25 A Have we?

- 1 Q Yes.
- 2 A No, we have not.
- 3 Q Are you going to be doing that?
- 4 A As far as I know that would be up to the
- 5 Department of Health to require. They certainly will
- 6 be looking at it during the construction phase because
- 7 we have done that -- do that for most projects now.
- 8 And that, again, is not necessarily a
- 9 pollutant loading but a, you're allowed to put certain
- 10 levels into the stream during the construction phase.
- 11 So I assume that will be part of the water quality
- 12 certificate process.
- 13 Q You're not aware of the Department of Health
- 14 request in the EIS?
- 15 A Excuse me?
- 16 Q You're not aware of the Department of Health
- 17 request for pre- and post-development loads to be
- 18 provided to them?
- 19 A Pre- and post-? No, I'm not.
- 20 Q Okay. Are you familiar with the method to
- 21 reduce -- the mitigation measures to reduce the amount
- 22 of pollution that goes into the stream?
- 23 A I'm familiar with what's being proposed here
- 24 and with the general concepts, yes.
- Q Where are these mitigation measures located?

- 1 Are they within the Petition Area or outside?
- 2 A Well, in this case -- and we do address this
- 3 in our report -- because of limited space in the
- 4 downstream areas this Project is proposing to build at
- 5 least some, a majority of the detention basins
- 6 upstream of the Project, basically, or at least half
- 7 of them.
- 8 So, for instance, the phases 3 and 1 are
- 9 entirely upstream of the Project. And the point is
- 10 these detention basins are designed primarily to take
- 11 the peak flow off of the runoff when there's big
- 12 storms, large amounts of runoff.
- So it doesn't really matter where you take
- 14 that peak flow off as long as you end up at the
- 15 downstream with no contribution to the -- additional
- 16 contribution to the peak flow.
- 17 Basically the peak flow increases for
- 18 development, land development like this because
- 19 there's so many impermeable surfaces. They obviously
- 20 will be contributing to more water going into the
- 21 stream during a storm than would be the case right
- 22 now; and certainly would have been the case when it
- 23 was undeveloped entirely.
- Q So the idea is you're going to be reducing
- 25 someone else's pollution into the stream and then you

- 1 could allow more of your pollution to go in.
- 2 A Pollution is really not the right word.
- 3 Peak flow is what we're talking about here. Peak
- 4 flows affect streams in a way different than, say,
- 5 pollutants do.
- 6 Basically when a storm is either long term
- 7 or lots of rain over a short period of time, the
- 8 amount of water that enters that stream become a flood
- 9 basically and roars down the stream, causes a lot of
- 10 erosion.
- 11 So those are the periods in the stream's
- 12 life when, in fact, the most damage is going to occur
- 13 to banks and certainly to houses or anything else
- 14 downstream.
- So if you can -- what happens in a natural
- 16 environment is that water from the big storm takes so
- 17 long to get to the stream that even though the same
- 18 amount of water comes out, it doesn't come out over
- 19 the short period of time.
- 20 So, yeah, detention basin is designed to
- 21 take that peak flow down. But I wouldn't call that a
- 22 pollutant, but it is a factor that's important in the
- 23 stream ecology.
- 24 Q So to rephrase then. There are going to be
- 25 detention basins upstream which reduce the amount of

- 1 water flowing for other pieces of property. Then you
- 2 can have an unattenuated flow from the Koa Ridge
- 3 Project.
- 4 A Yes. Basically the peak flow is simply a
- 5 fact that water's arriving in that area from Mililani
- 6 as well as this particular Project. Where you capture
- 7 that water and hold it back and then let it go more
- 8 slowly isn't important.
- 9 The important thing is that you do, you do
- 10 that. So Mililani wasn't required to put in detention
- 11 basins. That's, again, something that's been
- 12 developed in the last several decades.
- 13 So this will reduce the peak flow off of the
- 14 Mililani development. It will reduce the peak flow in
- 15 the stream therefore.
- 16 So the Koa Ridge Project won't need to
- 17 attenuate their flow as much because they've already
- 18 taken that off upstream of their Project.
- 19 Q And what other projects on O'ahu have you
- 20 worked on where they have done something similar?
- 21 A I don't recall anything similar. I thought
- 22 it was unique to this Project as far as I know. It
- 23 seems most -- detention basins haven't been around
- 24 that long in terms of this requirement.
- 25 So there isn't a lot of -- there aren't a

- 1 lot of detention basins in the state.
- 2 Q So you're not aware of any another project
- 3 that's done something similar?
- A Not where they've taken it off from another
- 5 project, no. Obviously as we develop that's going to
- 6 be a more common thing since there will be less space
- 7 for detention basins.
- 8 They do take space. And you've got more
- 9 developments now. Before, we had all ag, you could
- 10 put a detention basin anywhere you develop a project.
- 11 MR. YEE: All right. Thank you. I have no
- 12 further questions.
- 13 CHAIRMAN PILTZ: Mr. Yost, questions.
- 14 MR. YOST: Thank you, Chair. I do have a
- 15 few questions.
- 16 CROSS-EXAMINATION
- 17 BY MR. YOST:
- 18 Q Following up on some of the things you just
- 19 spoke about. It's my understanding that as you say in
- 20 your report both the Waikele and the Waiawa Stream
- 21 systems are currently categorized as impaired waters?
- 22 A Right.
- 23 Q And there isn't really, though, a precise
- 24 understanding of the degree of an impairment because
- 25 of the TMDL calculations have not been completed, is

- 1 that right?
- 2 A No. Actually the degree of impairment is a
- 3 function of the studies and things that have been
- 4 done. And come to the TMDL it's sort of the last step
- 5 in the process.
- 6 So these stream systems have gone through a
- 7 number of studies, some rough TMDL approaches have
- 8 been done. But, again, the Department of Health
- 9 believes, I think, that there isn't sufficient data to
- 10 do the TMDL calculations.
- 11 They have a way of categorizing how much
- 12 information they have about each stream when they list
- 13 it as impaired. Sometimes it's admittedly a guess.
- 14 So for these two streams they do -- they do know what
- 15 parameters they are concerned about.
- So things have been done to that extent
- 17 which is, which means that you would then look at
- 18 those parameters and any requirements for permits or
- 19 trying to direct people to clean things up. Those
- 20 would be the target parameters.
- 21 Q Once a stream has been identified as being
- 22 impaired, is it your understanding that the State then
- 23 has a goal of trying to restore the quality so that
- 24 it's not listed as impaired in the future?
- 25 A Yeah, that's exactly the process.

- 1 Q And --
- 2 A The purpose.
- 3 Q But given that this development will have
- 4 some impact on the -- and some negative impact on the
- 5 stream quality, isn't it the case that it's going to
- 6 make it more difficult to restore the already impaired
- 7 water by adding in some additional negative impact
- 8 onto it?
- 9 A I think every stream on O'ahu is impaired.
- 10 Obviously the reason is because this is where the
- 11 majority of the population lives. Whether we can, in
- 12 fact, return any of those streams is questionable.
- 13 I'm presently involved with the Ala Wai
- 14 Project which is a large Army Corps project that's
- 15 looking at Manoa, Palolo, Makiki basins to see is
- 16 there any way that we can both reduce floods and
- 17 improve these streams back to unimpaired or
- 18 non-impaired state. It's wrestling with a very
- 19 difficult problem.
- 20 Q I understand that it's challenging. But
- 21 isn't it just a matter of fact when you are going to
- 22 increase the impact on a stream that's impaired it's
- 23 going to make it more difficult to eventually restore
- 24 it to an unimpaired state?
- 25 A It is. Like I say, if the option were to

- 1 take this land and put it back in a native forest you
- 2 might be able to start moving things in the correct
- 3 direction, assuming you also got everybody else on
- 4 board.
- 5 But the Project isn't necessarily going to
- 6 make it more difficult, given the present land use,
- 7 which is agriculture. And agriculture is contributing
- 8 primarily nutrients and pesticides and things to the
- 9 stream.
- The proposed development will probably
- 11 reduce those. It may have other, maybe other
- 12 pollutants but they're not the ones that are currently
- 13 listed as what it's impaired for.
- 14 So I think trash is one of the ones listed
- 15 for Waiawa Stream. Clearly more people probably means
- 16 more trash. On the other hand, you do have the basins
- 17 that will allow you to trap a lot of that trash.
- So in one sense you might be actually
- 19 reducing that particular aspect of the reason that
- 20 it's impaired.
- 21 Q But the basins will be trapping trash that
- 22 comes from other areas not from the --
- 23 A Well, I was speaking of Castle & Cooke
- 24 Waiawa. That stream system is impaired for trash.
- 25 They all should be impaired for trash if you've been

- 1 on any other streams on O'ahu or anywhere else in the
- 2 Hawaiian Islands.
- But, yeah, you know, it doesn't really
- 4 matter. A beer can's a beer can. So if you
- 5 contribute one from your Project and take two off the
- 6 guy upstream you've reduced the number of beer cans in
- 7 the stream.
- 8 Q You mentioned that you don't actually know,
- 9 don't have a pre- and post-pollutant load analysis for
- 10 the Project.
- 11 A We're not tasked -- we haven't been tasked
- 12 to do that. I guess that's my answer. There may be
- 13 one being done. I understand that another engineering
- 14 firm may be tasked to do that.
- But I've just learned that recently and
- 16 haven't had a chance to see what it is they're doing
- 17 exactly.
- 18 Q My question is if you don't have one
- 19 currently, how do you know what the impact is going to
- 20 be on the development once it's finished?
- 21 Isn't that essential to understanding what
- 22 impact, understanding what the impact is now and what
- 23 the impact will be afterwards?
- 24 A You're saying that I need to know before and
- 25 after what the load's gonna be? All I can know about

- 1 the load after is to take existing data from other
- 2 developments and use that.
- 3 We do have that information. And we have
- 4 looked at it in our report. We haven't done it as a
- 5 calculation.
- 6 Very difficult to extend these. You get so
- 7 much variability when you look at one small area of
- 8 Mililani, you look at a small area of Mililani,
- 9 they're both quite different.
- 10 Do you assume that they're -- average the
- 11 two? Is one more typical of Koa Ridge? So it gets
- 12 very difficult to come up with meaningful calculations
- 13 of the sort you're saying.
- 14 Q Doesn't Koa Ridge include some greater
- 15 amount of commercial retail elements, and hospital,
- 16 other things that might change the runoff and so
- 17 forth?
- 18 A They probably would. But not -- roads are
- 19 roads. You've got the same amount of roads pretty
- 20 much. You obviously would have more traffic and
- 21 parking lots in an industrial area or commercial area
- 22 than you would in a neighborhood.
- So, yeah, the mix would clearly affect
- 24 certain pollutants.
- 25 Q Another question about peak flow. You

- 1 mentioned it's going to be unattenuated from Koa Ridge
- 2 into the surrounding streambeds because of the
- 3 mitigation that's occurring upstream.
- A Not totally unattenuated but would be less
- 5 attenuated than you would require of a project.
- 6 Q You mentioned the peak flow in your view
- 7 that time during a storm runoff is not pollution. But
- 8 isn't that water to a large extent coming off of
- 9 streets that have oil and have other pollutants --
- 10 A They contain pollutants. But the peak flow
- 11 itself is not pollution. It's a factor that affects
- 12 the stream ecology. But it's not...
- 13 Q But beyond the factors that affect stream
- 14 ecology you mentioned that there can be greater
- 15 erosion of stream banks and other things like that.
- There is going to also be an increase of
- 17 inorganic pollutant materials that are coming out of
- 18 the development in that kind of large rushing out of
- 19 water, correct?
- 20 A Sure. The pollutants that might be
- 21 associated with peak flows are going in there now for
- 22 Mililani. And they're not going in from Koa Ridge.
- 23 It hasn't been built.
- You build Koa Ridge, some of those
- 25 pollutants are going to go in from Koa Ridge and

- 1 you're taking them off the stream from Mililani. So
- 2 on balance the stream is getting a reduction or no
- 3 change in those pollutants. So it's not an addition.
- 4 It becomes hopefully a reduction.
- 5 Q Are you actually going to be taking them
- 6 off? Are those pollutants going to be somehow
- 7 filtered out?
- 8 A That's really a different question.
- 9 Detention basins primarily serve to reduce peak flow.
- 10 Q Right.
- 11 A Which has other beneficial effects: Reducing
- 12 solids and things like that that might be eroded from
- 13 the stream banks.
- 14 But there are a lot of pollutants that pass
- 15 right through detention basins. It's not meant to be
- 16 a scrubber of all pollutants that might be in the
- 17 stream.
- 18 Q My last question for you, Mr. Guinther is:
- 19 Are you familiar with the green infrastructure
- 20 improvement pilot project that Castle & Cooke is
- 21 planning to implement for this Project?
- 22 A Not really, no.
- Q Okay. You weren't aware they're going to
- 24 start off by installing a number of median and other
- 25 vegetative improvements throughout the development to

- 1 try to better control runoff, perhaps filter out some
- 2 pollutants that come off the roadways and so forth?
- 3 You weren't aware they were planning to do that?
- 4 A Well, I was aware in a general sense. I'm
- 5 not aware of all of the plans. Obviously any -- the
- 6 way that we control nonpoint source pollution,
- 7 probably the only way we can practically do it is to
- 8 develop wisely.
- 9 So I presume that with a new development you
- 10 would develop wisely to what is known at this point in
- 11 time to do that.
- 12 Q Do you think that those kinds of green
- 13 infrastructure improvements would be helpful in
- 14 reducing the impact on the surrounding streams?
- 15 A Oh, yeah. Definitely. Usually the worst
- 16 pollutants come from light and heavy industrial areas
- 17 where there's really no attempt to do anything with
- 18 the water. It's coming off of slag piles and roofs
- 19 and roads and things like that.
- 20 As soon as you get a little more green into
- 21 the environment and ways of filtering this runoff
- 22 before it gets there. There's also water quality
- 23 basins and things that are incorporated into the
- 24 plans.
- 25 So the detention basins are really to take

- 1 the peak flow off. There are other basins that the
- 2 City and County requires that are really there to
- 3 handle more of these pollutants rather than, rather
- 4 than the peak flow.
- 5 MR. YOST: Thank you. I have no further
- 6 questions.
- 7 CHAIRMAN PILTZ: Mr. Poirier?
- 8 MR. POIRIER: We have no questions.
- 9 CHAIRMAN PILTZ: Commissioners, any
- 10 questions? Thank you.
- MR. TABATA: Mr. Chair, brief redirect?
- 12 CHAIRMAN PILTZ: Go ahead.
- MR. TABATA: Thank you.
- 14 REDIRECT EXAMINATION
- 15 BY MR. TABATA:
- 16 Q Mr. Guinther, on Page 4 of your written
- 17 testimony, on the first full paragraph starting with
- 18 "Operational period, stormwater quality" you mentioned
- 19 that in addition to the detention basins that were
- 20 discussed on cross-exam, that the Project would need
- 21 to meet city requirements and provide either detention
- 22 ponds or flow through base treatment devices on site.
- 23 This is in addition to the off-site detention basins,
- 24 correct?
- 25 A Yeah. That's what I just mentioned. The

- 1 detention basins really are there to take the peak
- 2 flow off.
- 3 But there are other requirements that are
- 4 going to have to be met for the drains, specifically
- 5 from the site that you can't -- these aren't going to
- 6 be moved to Mililani. Mililani, the latest
- 7 developments have these same sort of retention -- the
- 8 City and County calls them water quality basins.
- 9 They're dry extended detention basins. But
- 10 their purpose really is to catch pollutants from the
- 11 sort of moderate sized storms on down as opposed to
- 12 the detention basins which are really taking the peak
- 13 flow off the big storms.
- 14 Q And these treatment devices are intended to
- 15 mitigate the runoff and catch the pollutants that flow
- 16 from the Project.
- 17 A Right. More so than a detention basin per
- 18 se. Which is -- a detention basis has a pipe at the
- 19 bottom.
- The water comes in, goes and right out.
- 21 There's nothing -- but it comes in so fast that it
- 22 fills up the basin faster than it can go out.
- 23 The size of the pipe going out simply causes
- 24 the outflow to be retained over a period of time.
- These actually catch the smaller runoff and

- 1 then hold it allowing it to infiltrate through the
- 2 soil as well as the plants and things that might take
- 3 up pollutants and scrub. And then they need to be
- 4 cleaned on some schedule.
- 5 So their design is different. They're
- 6 really designed to take pollutants out of water as
- 7 opposed to the peak flow off which is what the
- 8 detention basins are designed to do.
- 9 MR. TABATA: Thank you.
- 10 CHAIRMAN PILTZ: That's it? Okay. Next
- 11 witness.
- 12 MR. WYETH MATSUBARA: Petitioner would like
- 13 to call Dr. Hammatt.
- 14 HALLETT H. HAMMATT, Ph.D.
- 15 being first duly sworn to tell the truth, was examined
- 16 and testified as follows:
- 17 THE WITNESS: Yes.
- 18 COMMISSIONER PILTZ: Would you state your
- 19 name and address in the microphone for the record.
- 20 THE WITNESS: Yes. My name is Hallett
- 21 Hammatt. My company address is the Town Center
- 22 Waimanalo, Kalanianaole Highway.
- 23 CHAIRMAN PILTZ: Go ahead.
- 24 xx
- 25 DIRECT EXAMINATION

- 1 BY MR. WYETH MATSUBARA:
- 2 O Dr. Hammatt, for this petition you've
- 3 prepared various archaeological inventory surveys and
- 4 cultural impact assessments for the Koa Ridge and
- 5 Waiawa Project, correct?
- 6 A That's correct.
- 7 Q Those are reflected in Petitioner's
- 8 Exhibits 7E, 7F and 19. You also prepared a written
- 9 summary, which has been already accepted into
- 10 evidence, of your various archaeological inventory
- 11 surveys and your culture impact assessments, correct?
- 12 A That's correct.
- 13 Q That's Exhibit 39. Also attached to your
- 14 written testimony you provided you referred to your
- 15 resumé which details your experience in both these
- 16 fields?
- 17 A That is correct.
- 18 Q You've testified before the Land Use
- 19 Commission as an expert in both these fields, correct?
- 20 A That is correct.
- 21 MR. WYETH MATSUBARA: Chair, at this time
- 22 the Petitioner would like to have Dr. Hammatt admitted
- 23 as an archaeological and cultural assessment expert.
- 24 CHAIRMAN PILTZ: So noted. Let me check.
- 25 Any objection?

- 1 MR. YEE: No objection.
- 2 MS. TAKEUCHI-APUNA: No objection.
- 3 MR. YOST: No objection.
- 4 MR. POIRIER: No objection.
- 5 CHAIRMAN PILTZ: Okay. Go ahead.
- 6 Q (By Mr. Wyeth Matsubara) Dr. Hammatt, since
- 7 we already had your written testimony submitted could
- 8 you briefly summarize your archaeological and cultural
- 9 impact assessments for us today?
- 10 A Yes. As a result of the eight studies that
- 11 were completed from, starting from 1996 for this
- 12 Project, first of all, the background study included
- 13 an examination of the traditional settlement patterns
- 14 for the area.
- 15 Traditionally and in pre-contact times the
- 16 Hawaiians were a concentrated population along the
- 17 coastal areas particularly in Waipio peninsula.
- This was traditionally a forested area used
- 19 for traversing to get to other areas and used to
- 20 collect forest resources. Of course there was a
- 21 minimum of settlement in this area.
- In terms of the archaeology and the
- 23 findings. As a result of five archaeological studies,
- 24 virtually all of the archaeological sites identified
- 25 are assigned to the post-contact period associated

- 1 with plantation and military use.
- 2 And I would also mention that the vast
- 3 majority of the Project Area, the 767 acres, has been
- 4 in pineapple and commercial cultivation since the
- 5 early part of the last century.
- And there have been many modifications over
- 7 those years which have changed the landscape and
- 8 erased the former evidence of any settlement.
- 10 assessments in your report, to my understanding all of
- 11 which have been accepted by the State Historic
- 12 Preservation Division, SHPD?
- 13 A That is correct.
- 14 MR. WYETH MATSUBARA: Chair, Dr. Hammatt is
- 15 available for cross-examination.
- 16 CHAIRMAN PILTZ: Cross?
- MS. TAKEUCHI-APUNA: The City has no
- 18 questions.
- 19 CHAIRMAN PILTZ: State, cross?
- 20 CROSS-EXAMINATION
- 21 BY MR. YEE:
- 22 Q I understand the archaeological inventory
- 23 survey has been accepted by SHPD, correct?
- 24 A That's correct.
- Q What remains to be done at some point in the

- 1 future?
- 2 A There are actually six sites, six
- 3 archaeological sites in which the intention is to
- 4 either preserve or do data recovery. There's further
- 5 study required for those six sites. And for those
- 6 there will be data recovery plans and preservation
- 7 plans prepared for each of those sites.
- 8 And there will also be consultation with
- 9 SHPD particularly in regards to the Waiahole Ditch.
- 10 Q And SHPD will eventually need to approve the
- 11 data recovery and preservation plans, correct?
- 12 A That is correct.
- 13 Q That will need to be done before, certainly,
- 14 ground disturbance?
- 15 A Yes.
- Q Will that be done by Petitioner?
- 17 A Yes.
- 18 MR. YEE: I have no further questions.
- 19 Thank you.
- 20 CHAIRMAN PILTZ: Thank you. Mr. Yost?
- MR. YOST: No questions.
- MR. POIRIER: No questions.
- 23 CHAIRMAN PILTZ: Commissioners, questions?
- 24 Okay. Thank you.
- THE WITNESS: Thank you very much. That was

- 1 the shortest ever. (Laughter)
- 2 CHAIRMAN PILTZ: Your next witness.
- 3 MR. TABATA: Chair, we were planning on
- 4 calling our next witness after lunch. Would that be
- 5 possible?
- 6 CHAIRMAN PILTZ: That works for me.
- 7 MR. TABATA: Thank you very much. We were
- 8 too efficient.
- 9 CHAIRMAN PILTZ: How about 1:00 we will be
- 10 back.
- 11 (Lunch recess was held 11:30)
- 12 CHAIRMAN PILTZ: We're back in session.
- 13 Petitioner, your next witness is Ann Bouslog?
- MR. TABATA: That's correct.
- 15 CHAIRMAN PILTZ: Let me swear you in,
- 16 please.
- ANN BOUSLOG, Ph.D.
- 18 being first duly sworn to tell the truth, was examined
- 19 and testified as follows:
- THE WITNESS: I do.
- 21 CHAIRMAN PILTZ: Would you state your name
- 22 and address for the record.
- THE WITNESS: My name is Ann Bouslog. My
- 24 address is P. O. Box 62074 Honolulu 96839.
- 25 CHAIRMAN PILTZ: Petitioner.

1

DIRECT EXAMINATION

- 2 BY MR. TABATA:
- 3 Q Thank you. Dr. Bouslog, did you prepare the
- 4 market assessment for Koa Ridge Makai and Waiawa and
- 5 Economic Fiscal Impact Assessment for Koa Ridge Makai
- 6 and Waiawa which are both comprising Petitioner's
- 7 Exhibit 7G?
- 8 A Yes, I did.
- 9 Q And did you also prepare your written
- 10 testimony and curriculum vitae for this proceeding
- 11 which is Petitioner's Exhibit 34?
- 12 A Yes.
- 13 Q And does your curriculum vitae describe your
- 14 qualifications and experience in the fields of real
- 15 estate market assessment and economic impacts?
- 16 A Yes.
- 17 MR. TABATA: Mr. Chair, the Petitioner
- 18 requests that Dr. Bouslog be qualified and admitted as
- 19 an expert in the fields of real estate market
- 20 assessment and economic impacts.
- 21 CHAIRMAN PILTZ: Any objection?
- MS. TAKEUCHI-APUNA: No objection.
- MR. YEE: No objection.
- 24 CHAIRMAN PILTZ: Intervenors?
- MR. YOST: No objections.

- 1 MR. POIRIER: No objections.
- 2 CHAIRMAN PILTZ: Commissioners? We'll
- 3 accept her as an expert witness.
- 4 MR. TABATA: Thank you.
- 5 Q Dr. Bouslog, would you briefly summarize
- 6 your written testimony.
- 7 A Sure. Both of my studies were completed in
- 8 2008, late 2008. They addressed the 5,000 residential
- 9 units at Waiawa and Koa Ridge Makai and the 410,000
- 10 square feet of commercial area. They also considered
- 11 light industrial area.
- 12 On the residential side what we found is
- 13 that even with the complete buildout of everything
- 14 that is entitled and planned for residential
- 15 development on the island, that there could still be a
- 16 shortfall of about 29,000 primary housing units by
- 17 2030.
- 18 And at least 6500 of those would appear to
- 19 be needed in Central O'ahu based on DPP's own 2009
- 20 projections that were prepared.
- 21 Of the residential units about 30 percent or
- 22 at least 30 percent would be proposed to be affordable
- 23 units in conformance with current county guidelines.
- 24 And the developer would -- that's based on
- 25 today's standards -- the developer will meet whatever

- 1 the standards are at the time an agreement is
- 2 negotiated.
- We estimated that Koa Ridge and Waiawa
- 4 together could close between 360 to 450 units per
- 5 year. That would lead to complete market absorption
- 6 of all of these units by somewhere between 2022 and
- 7 2025.
- 8 On the commercial side the 410 square feet
- 9 of commercial area, the primary retail area for that
- 10 would be considered to be the Central O'ahu
- 11 development area.
- 12 Whereas on the office side of it it might
- 13 stretch a little further into some of the 'Ewa
- 14 districts since people are more willing to travel
- 15 farther to work than they typically are to shop.
- 16 Even with the Project's additions to the
- 17 area's inventory there could still be some
- 18 1.8 million square feet of additional supportable but
- 19 unplanned commercial space in Central O'ahu by 2030.
- 20 That's based on projected population levels in Central
- 21 O'ahu and in the case of office uses also, in 'Ewa
- 22 areas.
- In terms of the economic and fiscal impact
- 24 assessments, the Project would lead to considerable
- 25 employment and tax benefits for both the state and the

- 1 county. During the period of infrastructure
- 2 development in the beginning years the Koa Ridge Makai
- 3 and Waiawa are estimated to generate about 1909
- 4 full-time equivalent jobs per year through direct,
- 5 indirect impacts related due to development.
- 6 And in the later period after about 2010 --
- 7 excuse me, 2015, the figure would be about 1730
- 8 full-time equivalent development related jobs.
- 9 Those jobs could generate personal earnings
- 10 within the state of about 119 million per year in the
- 11 2009 to 2015 -- excuse me. That's total. Not per
- 12 year. 2009 to 2015 period. And a hundred million
- 13 from 2016 to 2025.
- By the time of the Project's expected
- 15 completion in 2025, it could be expected to have
- 16 accommodated about 2,460 direct full-time equivalent
- 17 jobs on site.
- And some 1490 of those could be considered
- 19 net new jobs for the county and state. In other
- 20 words, jobs that would not have existed anywhere in
- 21 the county or state if Koa Ridge and Waiawa were not
- 22 developed.
- 23 Those jobs could generate personal earnings
- 24 for Hawai'i residents of about 90 million per year by
- 25 the time of the Project's stabilization in 2025 or an

- 1 average about 60,000 per full-time equivalent job.
- 2 In terms of the benefits, fiscal benefits to
- 3 the county and state government: New county
- 4 government revenues derived from the Project are
- 5 estimated to be about 13 times the new operating
- 6 revenues because there are tremendous differences in
- 7 the real property taxes that would be generated off
- 8 this site.
- 9 The State would also benefit considerably.
- 10 During buildout the State's revenue/expenditure ratio
- 11 is estimated at 9.4. So more than nine times the
- 12 additional revenues compared to the additional
- 13 expenses that the Project could generate.
- 14 And once the Project is completed and the
- 15 tax benefits that might be associated with
- 16 development, particularly GET, once those subside on a
- 17 going forward basis, the net fiscal benefit to the
- 18 State is estimated at about four times the initial --
- 19 four times -- the revenues are estimated at four times
- 20 the initial expenditures.
- 21 MR. TABATA: Dr. Bouslog is now available
- 22 for cross-examination.
- 23 CHAIRMAN PILTZ: City?
- MS. TAKEUCHI-APUNA: City has no questions.
- 25 CHAIRMAN PILTZ: Mr. Yee?

CROSS-EXAMINATION

2 BY MR. YEE:

1

- 3 Q I understand -- or did you conclude that
- 4 even through worst case economic cycles this Project
- 5 is still economically feasible?
- 6 A Yes, I believe it is still economically
- 7 feasible.
- 8 Q And I understand your market study was done
- 9 before the incremental development plan was submitted.
- 10 But are you familiar or aware of the incremental
- 11 development plan?
- 12 A Yes, I am.
- 13 Q And would it still be your conclusion that
- 14 based upon your market study and absorption rate that
- 15 the incremental development plan as submitted by the
- 16 Petitioner would still be consistent with your
- 17 conclusion that this Project is economically feasible?
- 18 A Well, actually our plan assumed that Koa
- 19 Ridge Makai would be developed before Waiawa. And my
- 20 understanding is that is the incremental development
- 21 plan that you would focus on Koa Ridge Makai first.
- 22 So it's still consistent with our study.
- 23 Q So Koa Ridge Makai could go independent of
- 24 Waiawa Ridge Increment I side.
- 25 A Waiawa Ridge?

- 1 Q I'm sorry. Let me rephrase and make sure I
- 2 use the right words. The Increment I which is the Koa
- 3 Ridge Makai and Increment II which is the Castle &
- 4 Cooke Waiawa, in your calculation you assumed
- 5 Increment I goes first, correct?
- 6 A When I first did the studies we were
- 7 assuming that there might be overlap between the two
- 8 but they could be developed sequentially also.
- 9 Q And that would not affect your final
- 10 conclusion that the Project's nevertheless
- 11 economically feasible, correct?
- 12 A No, it would not.
- 13 MR. YEE: Thank you. Nothing further.
- 14 CHAIRMAN PILTZ: Mr. Yost.
- 15 CROSS-EXAMINATION
- 16 BY MR. YOST:
- 17 Q Thank you. Dr. Bouslog, first question for
- 18 you. Do you know how much revenue is currently
- 19 generated on the Koa Ridge Makai side by ag uses on an
- 20 annual basis?
- 21 A I did have an estimate of, I think
- 22 employment and certainly taxes that were generated
- 23 there. I can't tell you offhand what the revenues
- 24 are.
- Q When you did your calculations about net

- 1 benefits to the state and so forth, did you take into
- 2 account the current value of all of the economic
- 3 activity related to the ag land and its present use?
- 4 A I know we took out the taxes. I'm not
- 5 really sure, for instance, if GET was taken out on the
- 6 ag uses there.
- 7 Q What about jobs?
- 8 A I can check if you'd like me to.
- 9 Q I'm sorry. What about jobs?
- 10 A Can you give me a minute?
- 11 Q Sure.
- 12 A No, the ag jobs were not backed up.
- 13 Q And you didn't also consider any ancillary
- 14 effects, economic benefits that may exist from the
- 15 local production of agricultural products and their
- 16 distribution and sale on the islands? You didn't
- 17 consider those either, did you?
- 18 A You mean the indirect effect of being able
- 19 to buy locally versus buying from the mainland?
- 20 Q There are some. Also the vendors, there are
- 21 other jobs that are created by the distribution of
- 22 agricultural products. There are other jobs related
- 23 to the provision of fertilizers and other, you know,
- 24 things that the ag operation needs to continue going,
- 25 that sort of stuff.

- 1 Did you consider those economic benefits
- 2 when you were trying to compare what net benefit may
- 3 exist to the state?
- 4 A No, those are not in there.
- 5 Q You mentioned that to Mr. Yee that you could
- 6 go independently Phase I, Phase 2 of this development
- 7 and that it would still be economically viable, is
- 8 that right?
- 9 A Um, yes.
- 10 Q So it would be possible, then, for Koa Ridge
- 11 Makai to be developed and for Koa Ridge -- for the
- 12 Castle & Cooke Waiawa to not be developed and Koa
- 13 Ridge Makai would still be economically viable and
- 14 wouldn't run into any issues because the Waiawa
- 15 portion was not developed?
- 16 A Certainly if you can provide a bigger
- 17 operation that's more efficient for the developer.
- 18 But I think they are both viable independently.
- 19 Q When you get into the affordable housing
- 20 calculations and projections are you relying on both
- 21 of the two sites being developed in order to achieve
- 22 the 30 percent affordable housing threshold that's
- 23 currently required?
- Or are you -- are you assuming that each of
- 25 these two separate sites would both have to have

- 1 30 percent affordable housing?
- 2 A We did not develop a plan, I'm not aware of
- 3 any, as to exactly where the affordable housing would
- 4 go.
- 5 It's just my understanding that the
- 6 developer would meet county guidelines for affordable
- 7 housing. So they would provide 30 percent of whatever
- 8 inventory they're building as affordable housing under
- 9 current guidelines.
- 10 Q So they weren't relying -- as far as you
- 11 know they weren't -- the developer's not relying on
- 12 Castle & Cooke Waiawa being developed to fill,
- 13 perhaps, a larger percentage of the affordable housing
- 14 requirement than Koa Ridge Makai may be able to be
- 15 achieve?
- There isn't some sort of tradeoff or
- 17 interaction between those two sites?
- 18 A There may be. I'm not aware of what that
- 19 is.
- 20 Q Okay. In terms of the demand for housing
- 21 you mentioned that, you know, the 5,000 houses that
- 22 are proposed or residential units are well within your
- 23 understanding of what the regional demand is on a
- 24 forward thinking basis.
- 25 How far out is that projection? You said

- 1 6500 homes. Is that by when? By 2030? Or by some
- 2 other date?
- 3 A That was by 2030.
- 4 Q Do you know how many homes are projected to
- 5 be needed by 2015 or 2020?
- 6 A The County has developed some of their own
- 7 projections of that which, by the way, are actually
- 8 considerably higher than what I had assumed would go
- 9 into Central O'ahu.
- 10 Q Okay. Is there any reason from your market
- 11 analysis that the 5,000 residential units proposed by
- 12 Castle & Cooke couldn't all by medium density
- 13 residential as opposed to a mix of medium and
- 14 low-density?
- 15 A I think any time you want to sell that many
- 16 units or develop a community it's very important to
- 17 have a mix of product types.
- 18 And I would not be as confident, the market
- 19 for this, if it were all of one type. Historically
- 20 that area, Mililani, Central O'ahu area has had about
- 21 30 percent of the units multi-family and the rest
- 22 single family.
- 23 It would be difficult to try to sell a whole
- 24 community that was multi-family. I just don't think
- 25 Hawai'i is ready for that.

- 1 Q Have you done any market analysis
- 2 specifically on whether or not you could do all 5,000
- 3 units medium density and whether or not they would be
- 4 viable economically?
- 5 A Meaning have I done surveys of potential
- 6 buyers? What do you mean by that?
- 7 Q You've done market analysis generally to try
- 8 to determine whether or not this proposed Project is
- 9 economically viable, correct?
- 10 A I have not done a financial feasibility
- 11 analysis of it. My study is a market study.
- 12 Q Okay. So you don't have any opinion as to
- 13 whether or not 5,000 medium density residential units
- 14 would be marketable or not.
- You don't have any actual figures or facts
- 16 to say one way or the other; is that right.
- 17 A I do have figures and facts in talking to
- 18 agents who sell units about what types of units there
- 19 is demand for.
- 20 And there is just tremendous historical data
- 21 to show that there is a demand for single-family homes
- 22 as well as multi-family homes throughout O'ahu, but
- 23 particularly in Central O'ahu.
- 24 Q Let's say that you had just Koa Ridge Makai
- 25 going forward with 3500 residential units. And they

- 1 were all medium density. And they were all less
- 2 expensive than the average stand-alone single-family
- 3 residence.
- 4 Do you have any information that indicates
- 5 they would not be sold readily and taken up by the
- 6 population on O'ahu?
- 7 A Yes. The absorption figures we can see from
- 8 what sells in Hawai'i would probably not allow you to
- 9 get the 360 to 400 unit sales per year that we
- 10 projected if it were all multi-family.
- 11 That type of robust absorption assumes a mix
- 12 of product types so that you can hit many markets and
- 13 not just one relatively narrow market.
- 14 Q Okay. That's fine.
- 15 MR. YOST: I have no further questions about
- 16 that.
- 17 CHAIRMAN PILTZ: Mr. Poirier?
- MR. POIRIER: Yes, one question.
- 19 CROSS-EXAMINATION
- 20 BY MR. POIRIER:
- 21 Q You stated in your written testimony as well
- 22 as your verbal testimony that county government
- 23 revenues derived from the Project estimated about 13
- 24 times the new operating expenditures incurred by city
- 25 government. And the State government revenue

- 1 expenditure ratios estimated at 9.4 in 2025. And it
- 2 goes down to 4.0.
- I didn't see any analysis of capital costs
- 4 accruing to state and county governments. My question
- 5 is: Did your analysis include the impact, the fiscal
- 6 impact of State and County governments in terms of
- 7 providing a central mauka road estimated at \$160
- 8 million, dedicated access road from Ka Uka Boulevard
- 9 to Pearl Highlands station which are going to be in
- 10 the tens of millions of dollars?
- 11 Did it include school construction in the
- 12 amount of 30 to \$50 million per school plus the usual
- 13 add-ons that people want such as football fields and
- 14 all-weather tracts?
- Did it include the regional parks, community
- 16 parks and neighborhood parks that the City and County
- 17 is going to have to provide in the way of swimming
- 18 pools, gymnasiums, play courts of all types,
- 19 playgrounds of all types, play fields of all types,
- 20 dog park and skateboard parks?
- 21 A There is a provision for capital
- 22 expenditures. Because if you look at the county and
- 23 state budgets a very significant part of their
- 24 operating budget is to debt service.
- In other words, if a county or state

- 1 government has to build a \$160 million project they
- 2 don't take \$160 million out of their coffers. They
- 3 typically finance that. And that gets supported by
- 4 debt service.
- 5 So all of the existing debt service is in
- 6 there. In fact I'm just looking at the County's
- 7 budget that I used here. About more than 10 percent
- 8 of it is debt service.
- 9 Q I'm not talking about debt service. I'm
- 10 talking about capital cost that somebody is going to
- 11 have to pay for these facilities, not debt service.
- 12 A Well, debt service is how governments pay
- 13 for capital costs. That's how they support capital
- 14 outlays.
- 15 Q They do so by floating bonds which incur the
- 16 debt service.
- MR. TABATA: Excuse me, Mr. Chairman. I
- 18 believe this question goes beyond the scope of direct.
- 19 Therefore I'll lodge an objection.
- 20 CHAIRMAN PILTZ: Do you understand the
- 21 objection?
- MR. POIRIER: Yes, I do. I have no more
- 23 questions.
- 24 CHAIRMAN PILTZ: Redirect?
- MR. TABATA: If I my, thank you, Chair.

1

REDIRECT EXAMINATION

- 2 BY MR. TABATA:
- 3 Q Dr. Bouslog, are you aware that Castle &
- 4 Cooke is relocating the ag operations on Koa Ridge
- 5 Makai to similar acreage above Wahiawa?
- 6 A Yes, I did hear that that will be done.
- 7 Q When that occurs would that mean that there
- 8 would be little or no loss of jobs or income with
- 9 respect to the impacts to the state?
- 10 A Yes, it would. If those jobs were replaced
- 11 elsewhere from the county and state's standpoint the
- 12 impacts would be nil.
- 13 Q Thank you.
- 14 CHAIRMAN PILTZ: Commissioners?
- 15 Commissioner Judge, go ahead.
- 16 COMMISSIONER JUDGE: Good afternoon,
- 17 Dr. Bouslog. I had a question. I think I heard you
- 18 say that yours is a market study versus a feasibility
- 19 study?
- THE WITNESS: Yes.
- 21 COMMISSIONER JUDGE: How do those differ?
- THE WITNESS: Well, in other words, I didn't
- 23 run cash flows and put in development costs and see if
- 24 the sales of residential units, for instance, justify
- 25 the expenditure on roads, parks and building those

- 1 units.
- 2 What I did was to determine whether or not
- 3 there was a market for that product, whether there was
- 4 a need for these products in the county and state
- 5 marketplaces.
- 6 COMMISSIONER JUDGE: So when you say in your
- 7 opinion that the Project is feasible or viable, what
- 8 do you mean by that?
- 9 THE WITNESS: If I used the word "feasible"
- 10 I did not mean it as financially feasible. What I'm
- 11 saying it's viable as a market plan. So it can be
- 12 marketed.
- I believe it would find acceptance in this
- 14 marketplace and that there is, in fact, a great need
- 15 for the housing and the commercial areas that are
- 16 planned here on O'ahu.
- 17 The question as to whether, you know, can
- 18 you sell it at a price that justifies the development
- 19 costs would be one answered in a financial feasibility
- 20 analysis, which I did not do.
- 21 COMMISSIONER JUDGE: So you didn't look at
- 22 pricing, what they would have to price these things at
- 23 to make it...
- 24 THE WITNESS: I projected prices based on
- 25 what I think the type of product that's being proposed

- 1 here would be supportable for at in this marketplace.
- 2 So I did project sales prices for the homes.
- 3 COMMISSIONER JUDGE: Okay. So in this
- 4 marketplace I think when you were testifying you
- 5 stated that your studies were conducted in 2008, is
- 6 that correct?
- 7 THE WITNESS: Correct.
- 8 COMMISSIONER JUDGE: And would it be fair to
- 9 say that market conditions for both residential real
- 10 estate and commercial real estate have changed, I
- 11 don't know if dramatically, but have changed with the
- 12 financial turmoil that started back in October of
- 13 2008?
- 14 THE WITNESS: Yes. Certainly they're softer
- 15 at this moment.
- 16 COMMISSIONER JUDGE: So how would -- would
- 17 these different economic times, would that change your
- 18 conclusions regarding the viability or the absorption
- 19 for this Project?
- 20 THE WITNESS: No. What it might do is shift
- 21 some of the demand further out in time. But this
- 22 Project, even if it were to be approved by the Land
- 23 Use Commission relatively soon, it would not be
- 24 selling a unit until 2012 when you look at the
- 25 timeline of the additional approvals that are needed,

- 1 building infrastructure, then doing the vertical
- 2 construction of a residential unit.
- 3 So you're really looking at a marketplace
- 4 beginning in 2012. And when you have a project that's
- 5 thousands of units you're not so much looking,
- 6 concerned about what today's market is like.
- 7 What you're concerned about is what a
- 8 long-term average is. And you're not as certain with
- 9 trying to predict the business cycles.
- 10 What we're in now is a down business cycle.
- 11 And it's one that's been a little more dramatic than
- 12 some of our other downs. But I believe it is a
- 13 business cycle.
- 14 And I don't think there's almost anybody
- 15 that doesn't believe that this is a business cycle and
- 16 Hawai'i will come back.
- 17 Certainly no matter what happens to the
- 18 economy there are kids that are now 18 years old, who
- 19 were born 18 years ago and in 5 years they will be 23
- 20 years old.
- 21 After that they will be 25 years old and
- 22 some of them will be looking to form their own homes.
- 23 So there will be demand for new homes going forward.
- 24 And longer term that's where demand comes
- 25 from is population growth.

- 1 COMMISSIONER JUDGE: So if I understand
- 2 you're saying basically there will still be demand but
- 3 the absorption just may take longer.
- 4 THE WITNESS: Actually I believe the period
- 5 when this Project comes on could be a really climbing
- 6 real estate market. I think the period between now
- 7 and 2012 could still be soft years.
- 8 I think prices may continue to decline. But
- 9 there are many people, households now that are not
- 10 being formed because young people don't have jobs or
- 11 they can't afford to.
- 12 People are doubled up with their in-laws,
- 13 with their parents, and so forth. That is pent-up
- 14 demand that wouldn't be satisfied even today
- 15 necessarily if you put supply out there.
- 16 But in three or four years if you put supply
- 17 out there and those people then have jobs, I would
- 18 expect to see a pretty rapid rise in demand. So we
- 19 may see a strong rise in demand starting around 2012.
- 20 COMMISSIONER JUDGE: Thank you.
- 21 CHAIRMAN PILTZ: Commissioners, any other
- 22 questions? Thank you. Petitioner, your next witness.
- 23 MR. TABATA: Petitioner calls Todd Beiler.
- 24 xx
- TODD BEILER, P.E.

- 1 being first duly sworn to tell the truth, was examined
- 2 and testified as follows:
- 3 THE WITNESS: I do.
- 4 CHAIRMAN PILTZ: Would you state your name
- 5 and address for the record and take the questions from
- 6 the counsel.
- 7 THE WITNESS: Sure. My name is Todd Beiler.
- 8 My address is address is 602 Auwai Street in Kailua
- 9 96734. (check st spelling)
- 10 DIRECT EXAMINATION
- 11 BY MR. TABATA:
- 12 Q Mr. Beiler, did you prepare the
- 13 Environmental Noise Assessment Report for Koa Ridge
- 14 Makai and Waiawa, which is Petitioner's Exhibit 7J?
- 15 A Yes, I did.
- 16 Q Did you also prepare your written testimony
- 17 and curriculum vitae which is Petitioner's
- 18 Exhibit 43?
- 19 A Yes, I did.
- 20 Q Does your curriculum vitae describe your
- 21 qualifications and experience --
- 22 A Yes.
- 23 Q -- in noise assessment?
- 24 A Yes, it does.
- 25 Q Thank you.

- 1 MR. TABATA: Mr. Chair, Petitioner requests
- 2 that Mr. Beiler be admitted as an expert witness in
- 3 the field of noise assessment.
- 4 CHAIRMAN PILTZ: City, any objection?
- 5 MS. TAKEUCHI-APUNA: No objection.
- 6 MR. YEE: No objection.
- 7 MR. YOST: No objection.
- 8 MR. POIRIER: No objection.
- 9 COMMISSIONER PILTZ: Anyone? Counsel, we'll
- 10 admit that. Go ahead.
- MR. TABATA: Thank you.
- 12 Q Mr. Beiler, could you briefly summarize your
- 13 written testimony for us?
- 14 A Sure. We completed a noise assessment of
- 15 the Project site, the Petition Area, not only for
- 16 noise to the property but also noise that may impact
- 17 surrounding communities based on the Project.
- Our noise assessment was completed in 2008.
- 19 One of the first things we do is just review the
- 20 entire area and try and identify what potential noise
- 21 impacts might be in the area.
- We took long-term noise measurements, two to
- 23 four days in duration at four different locations
- 24 within the Petition Area.
- Noise levels that we measured they ranged,

- 1 obviously depending on the location, but at spots that
- 2 are near the noisiest part which would be along H-2
- 3 Freeway, noise levels ranged from 53 decibels to
- 4 around 66 decibels.
- 5 Some of the more quieter sections of the
- 6 property on the Northeast side of the Castle & Cooke
- 7 Waiawa area, noise levels are ranging from 30 dBA at
- 8 night to 57 dBA during the day. So those are some
- 9 average noise levels.
- 10 For this Project the largest noise concern
- 11 or noise source, if you will, is traffic noise which
- 12 is kind of common for some of these different
- 13 developments. So that's what we focused a lot of our
- 14 study on.
- And we used the Federal Highway
- 16 Administration's traffic noise model, the model of
- 17 what the traffic noise would be in the area.
- 18 What we found was that the increase in the
- 19 peak hour traffic is less than 2 dB due to the Project
- 20 which is not considered to be significant. A just
- 21 noticeable difference is around 3 decibels for most
- 22 people.
- 23 For traffic noise that might be impacting
- 24 the Project site or the Petition Area for the new
- 25 homes that might be built, what we found that homes

- 1 that would be built within 150 feet of the H-2 Freeway
- 2 would be exposed to noise levels that exceeded the
- 3 Federal Highway Administration noise limits of 67 dBA.
- 4 Again that's for peak hour traffic.
- 5 In addition, homes that were built within a
- 6 hundred feet of the Kamehameha Highway similarly would
- 7 exceed that FHWA noise limit.
- 8 These predictions of the 150 feet for H-2
- 9 and 100 feet for Kamehameha Highway are based on a
- 10 worst case scenario which means you have completely
- 11 flat land with a clear view of the roadway; does not
- 12 consider topography changes, natural berms or anything
- 13 like that. So it's a worst case scenario.
- 14 We also looked at the possibility of noise
- 15 impact on schools. And based on the location within
- 16 the Petition Area as we're aware of it a noise impact
- 17 is not expected.
- 18 The State Board of Education has a policy on
- 19 exterior noise which, let's see, it says: For air
- 20 conditioning should be installed in locations where
- 21 the school's exposed to a noise level, an L10 of 65
- 22 dBA or greater.
- 23 Based on our estimations we do not think the
- 24 school would be exposed to that noise level. But if
- 25 it is, then air conditioning could be provided to

- 1 mitigate some of that noise. I think that might sum
- 2 up pretty much for our noise study.
- 3 Q Mr. Beiler, just so I understand this
- 4 correctly. You mentioned that this 150 feet setback
- 5 area, the freeway, is a worst case scenario.
- 6 A Correct.
- 8 factors like berms or perhaps trees or other factors
- 9 that could lower the decibel levels.
- 10 A That's correct, yes.
- 11 Q Between the home and the freeway?
- 12 A Right, correct.
- 13 Q So you're not proposing a hard and fast rule
- 14 that there should be a hundred fifty foot setback from
- 15 the freeway, is that correct?
- 16 A Correct. I mean, again, that would be for
- 17 the worst case scenario for areas where it's flat land
- 18 and has a clear view of the highway. If there are
- 19 other areas where the roadway is blocked or partially
- 20 blocked, the homes could be built closer.
- 21 The main idea would be to do an analysis and
- 22 maintain that 67 noise limit, if you will. So if
- 23 we're looking at one specific location happened to be
- 24 partially blocked by the topography or the terrain and
- 25 that is within the 150-foot recommended setback, if

- 1 you will, but because it's -- based on that terrain
- 2 the noise level is less than 67 dBA, then that should
- 3 also be considered acceptable.
- 4 MR. TABATA: Thank you. Mr. Beiler is now
- 5 available for cross-examination.
- 6 CHAIRMAN PILTZ: City, cross?
- 7 MS. TAKEUCHI-APUNA: No.
- 8 CHAIRMAN PILTZ: Mr. Yee?
- 9 CROSS-EXAMINATION
- 10 BY MR. YEE:
- 11 Q Mr. Beiler, is it your understanding that
- 12 any homes that are constructed would have mitigation
- 13 measures built in to ensure that they meet the Federal
- 14 Highway Administration maximum noise limits?
- 15 A The way that the noise criteria is written
- 16 it just assumes standard building construction is used
- 17 in those special conditions.
- 18 Q Let me rephrase that. Is it your assumption
- 19 that mitigation measures will be implemented to ensure
- 20 that the actual noise levels within the homes even
- 21 under worse case scenarios would be below 67 dBA?
- 22 A The 67 dBA would be for exterior noise only,
- 23 criteria for exterior noise only.
- Q Oh, so there's no interior noise limit by
- 25 the Federal Highway Administration.

- 1 A They do list a guideline for interior noise.
- 2 I just want to make sure I tell you the right one.
- 3 (Pause) Yes, the guideline for interior noise is 52
- 4 dBA, so a reduction of 15 decibels.
- 5 Q Some of the mitigation measures seem to be
- 6 applicable to the exterior of the house and some of
- 7 them seem to be applicable to the interior of the
- 8 house, right?
- 9 A Correct, yes.
- 10 Q What are the standards, if any, that we met
- 11 then or do you understand would be met with respect to
- 12 these houses regarding noise? Are there any?
- 13 A I'm not sure if I understand the question.
- 14 Q You've identified that houses built within a
- 15 certain distance from the highway would be above --
- 16 would be above the Federal Highway Administration
- 17 decibel limit, right?
- 18 A Correct.
- 19 Q You say there are things that could be done
- 20 to reduce the decibel level, correct?
- 21 A Hmm hmm, correct.
- 22 Q What I'm looking for you is to say: What
- 23 would that reduction result in? Do you know?
- 24 A Well, it would have to be a design feature.
- 25 So, for example, a noise barrier wall or an earth

- 1 berm. If we blocked the line of sight we get about 5
- 2 decibel reduction.
- 3 There's sort of a practical limit of maybe
- 4 15 decibels reduction if you had a really all sound
- 5 barrier wall, a really tall berm.
- 6 Those are the limits for, say, earth berm or
- 7 barrier wall. And, again, that's for exterior noise.
- 8 Q Let me be clear. I'm not asking you to plan
- 9 out the Project. But is there a standard the Project
- 10 is intending to meet after you put in whatever design
- 11 plans that's eventually put in?
- 12 A From a noise standpoint the goal would be to
- 13 meet the exterior noise limit of 67 decibels.
- 14 Q Outside of the house?
- 15 A Yes.
- 16 Q So the things like carpeting wouldn't affect
- 17 that, right?
- 18 A Um, well, it certainly wouldn't do anything
- 19 for that exterior noise level. But it can help on the
- 20 insides of the house.
- 21 Q So the goal would be to design -- to either
- 22 locate the house in a particular area either further
- 23 away or to put in various design features so that the
- 24 exterior noise level is below 67.
- 25 A Correct, yes.

- 1 Q And that's the goal. Is it your
- 2 understanding that's how it will be designed? That is
- 3 what will be achieved after it's finally built?
- 4 A That's my understanding, yes.
- 5 Q Is it your understanding that it will also
- 6 meet the interior noise requirements of 52?
- 7 A That's correct, yes.
- 8 Q So the specifics you're not sure with, but
- 9 the final end result should be that it will meet
- 10 Federal Highway Administration noise limits, right?
- 11 A That's correct, yes.
- 12 Q With respect to the schools. You've seen
- 13 -- are you aware the Department of Education is
- 14 looking for locations of schools where air
- 15 conditioning will not be needed due to noise?
- 16 A I was not aware of that department
- 17 requirement or request.
- 18 Q Okay. If the Department of Education asks
- 19 that the site location be selected so that air
- 20 conditioning is not needed for noise, are the current
- 21 locations of the schools -- would the current location
- 22 of the schools allow for that?
- 23 A Based on the plans I've seen, yes.
- 24 Q Then you talked about in your testimony that
- 25 additional temporary noise mitigations may be required

- 1 if construction activities occur in the vicinity of
- 2 the elementary schools. Do you remember that?
- 3 A Yes, right.
- 4 Q What would be these temporary noise
- 5 mitigation measures?
- 6 A Well, the measures are usually developed by
- 7 the Department of Health. Or at least there are
- 8 requirements that they may ask. It's very site
- 9 specific.
- But many times what we have seen is a tall
- 11 fence made of plywood, solid plywood so that that
- 12 would help keep in the noise a little bit. It doesn't
- 13 get rid of all the noise but it helps drop down the
- 14 noise levels maybe five to ten decibels which helps
- 15 out.
- 16 Q And these are done by the developer, right?
- 17 A Right, yes. Other times they may develop a
- 18 hotline for many noise complaints that the local
- 19 community complains: Hey, we've got noise issues.
- 20 There's just some common things we've seen.
- 21 Q But if the noise mitigation measures are
- 22 required because of the construction activity, it's
- 23 the person doing the construction activity that's
- 24 responsible for the noise mitigation measure.
- 25 A That's correct, yes.

- 1 MR. YEE: I have nothing further. Thank
- 2 you.
- 3 MS. TAKEUCHI-APUNA: No questions.
- 4 CHAIRMAN PILTZ: Mr. Yost?
- 5 MR. YOST: No questions.
- 6 CHAIRMAN PILTZ: Mr. Poirier?
- 7 MR. POIRIER: I don't have any questions.
- 8 CHAIRMAN PILTZ: Commissioners? Let me ask
- 9 you. On noise abatement for the exterior construction
- 10 of walls along with vegetation, would it increase the
- 11 abatement? Say along the highways you know you have
- 12 the concrete walls. How much would you abate? Only
- 13 five?
- 14 THE WITNESS: Well, if you just get -- the
- 15 main thing when looking at an earth berm or a barrier
- 16 wall is to block the line of sight. If you don't
- 17 block the line of sight you really get zero reduction.
- 18 If you block the line of sight, so if I
- 19 start building my wall up until I'm blocking the line
- 20 of sight I almost immediately get five decibel
- 21 reduction.
- 22 As I start getting higher than that then I
- 23 start going over 5. But there's --even if I build a
- 24 really tall wall there's an upper limit of 15 decibel
- 25 reduction.

- 1 CHAIRMAN PILTZ: How about if you put in
- 2 front of those vegetation, trees and that kind of
- 3 stuff? Does that help at all?
- 4 THE WITNESS: There's a psychological
- 5 effect. If you can't physically see the highway with
- 6 blocking with vegetation, but trees and other bushes,
- 7 shrubs typically don't do very much to attenuate the
- 8 noise levels if you were to measure it.
- 9 CHAIRMAN PILTZ: Along with the walls, would
- 10 that?
- 11 THE WITNESS: Unless it's about 300 feet
- 12 deep or more of thick vegetation then you start to see
- 13 a reduction in noise level. Otherwise you don't.
- 14 CHAIRMAN PILTZ: Good. Okay. Redirect?
- MR. TABATA: Petitioner has no redirect.
- 16 CHAIRMAN PILTZ: Thank you. Do you have one
- 17 more?
- MR. BEN MATSUBARA: We have a final witness.
- 19 Garret Matsunami.
- GARRET J. MATSUNAMI, P.E.
- 21 being first duly sworn to tell the truth, was examined
- 22 and testified as follows:
- THE WITNESS: Yes.
- 24 CHAIRMAN PILTZ: Please state your name and
- 25 address for the record.

- 1 THE WITNESS: My name is Garret Matsunami.
- 2 My address is 400 Kahelu Ave. Mililani 96789.
- 3 CHAIRMAN PILTZ: Go ahead.
- 4 MR. BEN MATSUBARA: Thank you.
- 5 DIRECT EXAMINATION
- 6 BY MR. BEN MATSUBARA:
- 7 Q Garret, you're the director of engineering
- 8 and site construction for Castle & Cooke, right?
- 9 A Yes.
- 10 Q So you have been primarily responsible for
- 11 site engineering and construction work that's been
- 12 done?
- 13 A Yes.
- 14 Q Have you done this for other projects
- 15 undertaken by Castle & Cooke?
- 16 A Yes.
- 17 Q Could you name those other projects?
- 18 A Mililani, Kapolei, Makakilo, Waipio Point.
- MR. BEN MATSUBARA: Thank you. If I may I'd
- 20 like to qualify Mr. Matsunami as an engineering and
- 21 site construction expert.
- 22 CHAIRMAN PILTZ: Okay. City?
- MS. TAKEUCHI-APUNA: No objection.
- 24 CHAIRMAN PILTZ: State?
- MR. YEE: No objection.

- 1 MR. YOST: No objections.
- 2 MR. POIRIER: No objection.
- 3 CHAIRMAN PILTZ: Okay.
- 4 Q (By Mr. Ben Matsubara): Thank you. Prior
- 5 to assuming your position with Castle & Cooke you were
- 6 with the Board of Water Supply.
- 7 A Correct.
- 8 Q You were there for ten years?
- 9 A Correct.
- 10 Q At the time you left you were head of their
- 11 new construction division, were you not?
- 12 A Correct.
- 13 Q You've prepared written testimony.
- 14 A Yes.
- 15 Q Which we have marked Exhibit 32.
- 16 A Yes.
- 17 Q Could you summarize that testimony for the
- 18 Commission, please.
- 19 A Sure. The infrastructure reports that were
- 20 prepared for the development include drinking water,
- 21 water resources, wastewater, stormwater, electrical,
- 22 communication, traffic impacts, preliminary soils
- 23 report. I'm going to briefly go over each one real
- 24 quick.
- 25 Water. The water usage for Koa Ridge Makai

- 1 will be about 2 million gallons per day and .7
- 2 million gallons per day for Castle & Cooke Waiawa. We
- 3 expect this demand to be met from the 19
- 4 million gallons per day of remaining sustainable yield
- 5 in the Waipahu-Waiawa Aquifer.
- 6 To serve Koa Ridge Makai two additional
- 7 wells and a new 1.5 million-gallon reservoir will be
- 8 constructed adjacent to the existing Board of Water
- 9 Supply site now situated on Koa Ridge Makai adjacent
- 10 to the freeway. You can see it from the freeway, when
- 11 you drive past there.
- 12 Another well site to serve Koa Ridge Makai
- 13 will be located to the northeast mauka of the H-2
- 14 Freeway and will consist of three wells and a
- 15 1.5 million-gallon reservoir.
- 16 Castle & Cooke Waiawa area will be served by
- 17 one well along with a one-and-a-half million gallon
- 18 reservoir mauka of the site.
- 19 And because the neighboring Waiawa Ridge
- 20 Development also requires a drinking water system at
- 21 the same elevation, the necessary improvements will be
- 22 coordinated between the two developers.
- 23 Regarding sewer: Koa Ridge Makai and Castle
- 24 & Cooke Waiawa are estimated to generate peak
- 25 wastewater flows of 5 million gallons per day and

- 1 1.6 million gallons per day respectively.
- 2 For Koa Ridge Makai a new 36-inch main is
- 3 proposed from Koa Ridge to Waipahu pump station along
- 4 approximately a 10-foot easement through Central O'ahu
- 5 Regional Park and through Waipahu Town.
- 6 A Castle & Cooke Waiawa on-site sewer system
- 7 will connect to a proposed off-site sewer improvement
- 8 system planned for Waiawa Ridge Development. And that
- 9 wastewater will flow to the Pearl City pump station.
- 10 Regarding drainage: New on and off-site
- 11 drainage improvements will be constructed per City and
- 12 County storm drainage standards to address the
- 13 increase in stormwater runoff at both Koa Ridge Makai
- 14 and Castle & Cooke Waiawa.
- 15 As we heard earlier the detention basins
- 16 will be constructed to dampen the peak flow rates into
- 17 the adjacent streams by controlling the rate of
- 18 outflow leaving the basin.
- 19 The detention basins will satisfy stormwater
- 20 discharge rates. So the net impact of the Project
- 21 and its mitigation measures will be no increase or
- 22 potentially a net decrease in discharge at the point
- 23 of contribution from the site.
- 24 In addition to the City and County drainage
- 25 standards, the installation of green infrastructure

- 1 from stormwater capture and reuse is being discussed
- 2 with the appropriate City and State agencies.
- 3 The types of green infrastructure being
- 4 considered in addition to the previously discussed
- 5 detention basins are tree-well bio-retention systems,
- 6 vegetated swales and flow-through planters.
- 7 The intent is for the stormwater to be
- 8 captured in these systems and transported through a
- 9 gravity pipe network to be stored in underground
- 10 vessels beneath parks and other open spaces to be
- 11 reused for irrigation purposes.
- 12 Regarding electrical: Hawaiian Electric
- 13 anticipates that its generation system will be
- 14 adequate to carry the Project's demand of 50 megawatts
- 15 since the annual load growth for the Project is
- 16 anticipated to be gradual.
- 17 The existing 138 kV lines will be relocated
- 18 to accommodate the Project but will remain overhead.
- 19 Easements for the 138 kV line typically about 75 feet
- 20 wide will be required along the entire route for each
- 21 pole line.
- We'll work with HECO who will design and
- 23 construct the pole line, to secure the necessary PUC
- 24 approvals as well as equipment procurement processing.
- 25 Finally, for preliminary soils report. It

- 1 indicates both Castle & Cooke Waiawa and Koa Ridge can
- 2 be developed as proposed.
- 3 In a later stage of the development a
- 4 geotechnical engineer will conduct an extensive
- 5 geo-tech exploration of the Project site, provide
- 6 specific design parameters for the proposed
- 7 improvements.
- 8 Surface soils that exhibit poor to
- 9 moderately expansive engineering characteristics under
- 10 their current conditions will be removed, recompacted,
- 11 replaced or capped with low expansion materials.
- 12 Appropriate erosion and sediment controls
- 13 will be instituted during the Project grading
- 14 operations and construction site work activity in
- 15 compliance with the City and County of Honolulu's
- 16 grading ordinance and the Department of Health
- 17 National Pollution Discharge Elimination System
- 18 program.
- MR. BEN MATSUBARA: Mr. Matsunami is
- 20 available for cross-examination, Mr. Chairman.
- 21 CHAIRMAN PILTZ: City.
- 22 xx
- 23 xx
- 24 xx
- 25

- 1 BY MS. TAKEUCHI-APUNA:
- 2 Q I have one question regarding detention
- 3 basins. What is your understanding as far as if the
- 4 areas on which they are located are sold off by Castle
- 5 & Cooke, how would they be preserved or would they be
- 6 preserved?
- 7 A If for the basins where they're located --
- 8 O Yes.
- 9 A If we were to sell off the land?
- 10 Q Yes.
- 11 A Right now as we construct it we'd be
- 12 responsible. We intend to -- we would like the city
- 13 to own and operate the basins but we don't expect that
- 14 will happen.
- In that case we will have the association
- 16 own and maintain the basins.
- MS. TAKEUCHI-APUNA: Okay. Thank you.
- 18 CHAIRMAN PILTZ: Mr. Yee.
- 19 CROSS-EXAMINATION
- 20 BY MR. YEE:
- 21 Q You discuss the potential installation of
- 22 green infrastructure. Could you go into that in some
- 23 additional detail about what these are.
- 24 A With regard to green infrastructure we are
- 25 working with the City and the State who have come up

- 1 with guidelines, however, have not necessarily
- 2 implemented any of those guidelines.
- We're working with them in taking a look at
- 4 our Project. We are actually having them be involved
- 5 with the planning process. So it could be tree well,
- 6 simple tree well bio-retention system. It could be an
- 7 open curb.
- 8 I believe yesterday's testimony by Rodney
- 9 showed some pictures of that with the planter systems
- 10 open to accept water, natural water quality system
- 11 with the vegetation to go into underground parks or
- 12 vessels. We can reuse that for irrigation.
- 13 So we're working with the Commission on
- 14 Water Resource Management, the Water Commission and
- 15 Department of Planning and Permitting to try to
- 16 implement some of these things.
- 17 Q For example, could you just explain what is
- 18 a tree well bio-retention treatment system?
- 19 A It's simply a planter that's open, not
- 20 covered with concrete to allow percolation.
- 21 Q So instead of having the water simply flow
- 22 through either a pipe or pavement it would be directed
- 23 to an area where it could soak into the ground.
- 24 A Correct.
- 25 Q And the water is then somehow collected

- 1 through a pipe?
- 2 A In that case we'd hope it would recharge --
- 3 O Okav.
- 4 A -- the groundwater. But there could be
- 5 situations where the soil might not allow that in
- 6 which case we would capture that and store it for
- 7 reuse later on.
- 8 Q And if these turned out to be feasible and
- 9 practical and acceptable to the city and state
- 10 agencies, then it's the intention of Castle & Cooke to
- 11 implement that?
- 12 A Yes.
- 13 Q Have you also looked at low impact
- 14 development possibilities for this Project?
- 15 A Low impact development?
- 16 Q Have you, for example, looked at pervious
- 17 pavements?
- 18 A Yeah, we are looking at all of that too.
- 19 The pervious pavement is something we need to work
- 20 with the City also, another thing we need to work with
- 21 the City also because they do not accept that at this
- 22 time.
- 23 Q Any other low impact measures that are under
- 24 consideration?
- 25 A There might be some I can't remember right

- 1 now. There's a whole list of things that are in the
- 2 guidelines that mostly follow what's happening in
- 3 Portland or Washington or in California.
- 4 Q Do you have a name at all that you could
- 5 give us for the guidelines to describe these?
- 6 A No. I can get that for you.
- 7 Q Regarding the stormwater drainage, my
- 8 understanding is you're going to build detention
- 9 basins off site to reduce the amount of flow from
- 10 other properties in order to allow sort of an -- in
- 11 order to not attenuate the flow from the Koa Ridge
- 12 Makai project.
- 13 A Correct.
- 14 Q And these detention basins will be no higher
- 15 than -- will be less than 25 feet.
- 16 A Correct.
- 17 Q And 'cause if you went to 25 feet it would
- 18 fall within the regulation as a dam, correct?
- 19 A Yes.
- 20 Q Then you'd be subject to all the DLNR
- 21 reviews, permitting and monitoring, correct?
- 22 A Yes.
- 23 Q So if you don't fall within these DLNR
- 24 reviews and monitoring, what do you fall within?
- 25 A There's no regulations for, for that.

- 1 Q So if you have -- I assume you have four
- 2 retention basins because you couldn't keep all the
- 3 water in a single retention --
- 4 A Detention basin.
- 5 Q I'm sorry. Detention. You have four
- 6 detention basins because you couldn't detain enough
- 7 water in a single one to account for the flow from Koa
- 8 Ridge Makai.
- 9 A We didn't want to get into that dam
- 10 situation where we require an inspection every year.
- 11 What I think maybe needs to be cleared up a little bit
- 12 is that the detention basin, if you're thinking that
- 13 it holds water like a dam would, it doesn't.
- 14 The water -- in fact it's empty most of the
- 15 year. Only in heavy storms will it be, will it have
- 16 water in it. And the water will be allowed to flow
- 17 out at a certain rate.
- 18 There's an overflow also that if it did get
- 19 full it would go over. So it's not going to hold back
- 20 water.
- 21 So when you think about a structure breaking
- 22 and damaging something downstream, it probably would
- 23 not occur which is why they don't require any
- 24 regulations on a berm like that.
- 25 Q So I understand it doesn't normally hold a

- 1 lot of water, but in a flood presumably it would
- 2 hold. That's the whole purpose of the berm, right?
- 3 A Yes.
- 4 Q So in the case of a flood there are ways to
- 5 make sure that the structure is strong enough to hold
- 6 back the water without breaking, right?
- 7 A Per the design approval process they would
- 8 look at the structure and determine if it's strong
- 9 enough.
- 10 Q Who looks at that?
- 11 A Department of Planning and Permitting.
- 12 Q What requirements do they follow?
- 13 A The City's stormwater drainage standards.
- 14 Q And in that is there a provision for
- 15 monitoring?
- 16 A No.
- 17 Q So who makes sure that the berm is properly
- 18 maintained?
- 19 A Well, there is a maintenance, a maintenance
- 20 plan that needs to be submitted during the approval
- 21 process. So that in order for us to get approval we
- 22 have to submit that plan.
- 23 Q Assuming the City doesn't take over these
- 24 detention basins, that the responsibility of the
- 25 maintenance you intend to provide to the homeowners

- 1 association.
- 2 A Yes.
- 3 O So who makes sure the homeowners association
- 4 is properly maintaining these detention basins?
- 5 A The City inspectors will come out every once
- 6 in a while, they still do, to make sure that all these
- 7 basins are maintained properly.
- 8 Q So if I asked the City, "Do you have a
- 9 routine of going out to inspect the detention basins?"
- 10 they'll say, "Oh, yes we go out on this periodic
- 11 basis"?
- 12 A Sure.
- 13 Q How would you ensure that the homeowners
- 14 association has the capacity to successfully manage
- 15 the detention basins?
- 16 A We need to set it up that way. It's
- 17 something that we did similarly with Mililani.
- 18 Q I'm not sure I quite understand what you
- 19 mean.
- 20 A I'm sorry. "Mililani" is Mililani Town
- 21 Association. We have spoken with them about having to
- 22 maintain our basins that we have in Mililani. So the
- 23 same would occur at Koa Ridge for Koa Ridge's
- 24 association.
- Q When did you talk to them about it?

- 1 A Mililani Town Association?
- 2 O Yes.
- 3 A We continuously talk to them as we have
- 4 similar basins at Mililani.
- 5 Q Is this an ongoing process?
- 6 A Yes. Because we haven't turned it over to
- 7 the City yet.
- 8 Q Are there any problems or they're having any
- 9 challenges? Does Mililani Town Association have any
- 10 challenges in taking care of and maintaining these
- 11 detention basins?
- 12 A No.
- 13 Q Then why are you continually talking to
- 14 them?
- 15 A That's a whole different process of turning
- 16 something over to the City.
- 17 Q Okay. What's required for maintenance?
- 18 A The association would simply ensure that the
- 19 entryways to the outlet structures are clear of trees
- 20 or debris and ensure that the access is clear also.
- 21 Q And there's an overflow.
- 22 A Yes. So that should be clear. There's also
- 23 the berm, the 24-foot berm that we talked about, the
- 24 grass should be cut.
- 25 Q Are there any examples of detention basins

- 1 that are located upstream in order to handle the, I
- 2 guess in order to allow for if the non-attenuation of
- 3 water on site?
- 4 A Not that I know of.
- 5 Q Is the first one you're aware of?
- 6 A Yes.
- 7 Q Have you looked at the possibility of using
- 8 a non-potable water sources for the property from the
- 9 Board of Water Supply?
- 10 A Yes.
- 11 Q And what's the status of that?
- 12 A We need to prepare a non-potable report for
- 13 the Board of Water Supply.
- 14 Q If a non-potable water source is available,
- 15 will it then be your intention to connect up to the
- 16 non-potable water source?
- 17 A Yes.
- 18 Q Do you know when you're going to make that
- 19 determination or what stage?
- 20 A Likely within the next couple of months.
- 21 MR. YEE: Thank you. I have no further
- 22 questions.
- 23 CHAIRMAN PILTZ: Mr. Yost.
- 24 xx
- 25 CROSS-EXAMINATION

- 1 BY MR. YOST:
- 2 Q Thank you. Good afternoon, Mr. Matsunami.
- 3 A Good afternoon.
- 4 Q First question for you relates to the
- 5 interaction between average daily water demand and
- 6 then also your separate calculation for estimated peak
- 7 wastewater flows.
- 8 I just wanted to make sure I understand
- 9 you've got an average daily water demand -- let me ask
- 10 you this first.
- 11 Do you know what the peak water demand might
- 12 be for the Koa Ridge Makai development?
- 13 A 5.14 million gallons per day.
- 14 Q Five point -- I'm asking about the peak.
- 15 A That's the peak.
- 16 Q Use, usage. Do you have --
- 17 A Did you say "wastewater" or did you say --
- 18 Q No, drinking water.
- 19 A I'm sorry.
- 20 Q So you have -- the peak, you have average as
- 21 2 million gallons a day. Do you have any sense what
- 22 the peak might be for drinking water?
- 23 A Probably three times that. The Board of
- 24 Water standards is three times the average daily
- 25 demand for peak.

- 1 Q When you say "drinking water" you're not
- 2 including any water that's being used for watering
- 3 lawns and irrigation of the parks and things like
- 4 that, or are you?
- 5 A That's included in there, potable water.
- 6 Q Okay. So drinking water means potable
- 7 water?
- 8 A Yes.
- 9 Q Right now you're assuming that there are no
- 10 non-potable water sources.
- 11 A Yes.
- 12 Q All the water that's going to be used is
- 13 going to be potable water.
- 14 A Yes.
- Okay. Do you have any information about --
- 16 let me then ask this. If the peak is 6 million that's
- 17 just for Koa Ridge Makai, right? Then that
- 18 corresponds to the 5.14 million gallons per day for
- 19 peak wastewater?
- 20 Because that's always going to be some
- 21 amount of absorption or something else so it's not all
- 22 discharged?
- 23 A Yes. Except with wastewater there's always
- 24 infiltration during rain. But, yeah.
- Q Okay. Do you have any information about the

- 1 peak potable water needs of the other development
- 2 that's already been or is potential for the
- 3 surrounding area like, take, for example, the Waiawa
- 4 Ridge Development?
- 5 Do you have any idea what their peak potable
- 6 water demand might be?
- 7 A Probably around nine or so.
- 8 O About nine?
- 9 A I would think.
- 10 Q Are there any other developments that are
- 11 potential for the surrounding area in addition to
- 12 Waiawa Ridge that would also --
- 13 A Royal Kunia Phase 2.
- 14 Q Do you have any idea how much that might be?
- 15 A Two.
- 16 Q So if I'm adding these up correctly, and
- 17 just from thinking about peak again, six from -- well,
- 18 let me ask for Castle & Cooke Waiawa too. What's the
- 19 peak for Castle & Cooke Waiawa? About three times .7?
- 20 A Yeah.
- 21 Q So 2.1. If you add all these up together
- 22 you're getting pretty close to or exceeding the 19
- 23 million.
- 24 A Well, 19 is not peak. Nineteen is average
- 25 day, based on average daily use. So you

- 1 can't multiply the 19 times three maybe. That's just
- 2 the average flow 19 million gallons per day.
- 3 Q I'm asking about the availability from the
- 4 aquifer.
- 5 A Correct, 19 million gallons per day based on
- 6 average use.
- 7 Q Okay. So what you're saying there's a peak
- 8 availability from the aquifer?
- 9 A The peak is determined by the Board of Water
- 10 Supply for times of maybe fire, the fire flow, peak
- 11 flow during the evening.
- 12 So it's not, they use average day because
- 13 it's what you use daily on average not these peak
- 14 hours.
- 15 So the 19 million gallons per day would
- 16 correlate to an average day usage. So I wouldn't
- 17 think you could say this is the peak demands, three
- 18 times everything and compare that to the 19
- 19 million gallons per day.
- The 19 million gallons is a sustainable
- 21 yield amount that's based on a long period of time of
- 22 what the aquifer can produce, a long period of time.
- 23 Q So it could produce more than that on
- 24 short-term basis.
- 25 A Sure.

- 1 Q And then on a long-term basis it shouldn't
- 2 be producing more than 19 million.
- 3 A According to the Commission's study, yes.
- 4 Q Are you aware of plans by the Board of Water
- 5 Supply to at some point build a desalinization plant?
- 6 A I know there are studies, but, no, it was
- 7 not feasible.
- 8 Q So there's nothing in the works that would
- 9 anticipate that they may have to do that by 2020?
- 10 A They have conducted studies but not that I
- 11 know of, no.
- 12 Q Would the usage of the proposed projects,
- 13 would that in any way hasten the need to do something
- 14 like build a desalination plant?
- 15 A No.
- 16 Q Why is that?
- 17 A Because there's still adequate amount at 19
- 18 million. For our projects using just 2.7.
- 19 Q For the detention basins has there ever been
- 20 any consideration to somehow capturing some of the
- 21 water that gets collected in there at some point, and
- 22 redirecting it for non-potable irrigation purposes?
- 23 A Definitely. That's something that I
- 24 mentioned that we are trying to recapture storm water
- 25 and hold it in vessels beneath the parking lots,

- 1 beneath parks, to reuse that for irrigation.
- 2 Definitely. We're working with the city and state on
- 3 that.
- 4 Q I understand that part. But for the
- 5 detention basins themselves right now I understand
- 6 it's just a hole with a pipe, one pipe going out. So
- 7 is there any, ever any --
- 8 A It's kinda, it's tied together.
- 9 Q Okay.
- 10 A Whatever comes on site, whatever comes from
- 11 on site is going to go to those basins. So it's,
- 12 we're capturing up top, not necessarily below next to
- 13 that basin below there, but capturing it up and using
- 14 it next to the area of need so we don't have to pump
- 15 water all the way from a basins, extra cost pump it
- 16 up, extra maintenance.
- 17 What it would be best for us to do is
- 18 capture it right beneath that park and use it for that
- 19 park to minimize costs.
- 20 Q But the detention basins are largely
- 21 upstream, right? So couldn't you potentially capture
- 22 some and do gravity feed down to the areas of need?
- 23 A It's in a gulch. It's in a gulch. So we
- 24 probably wouldn't do that.
- Q Okay. I'm not exactly sure exactly where

- 1 they are. I know they're not necessarily located in
- 2 the stream. They're kind of up on the side.
- 3 A Flat map, yeah, it's in a gulch.
- 4 MR. BEN MATSUBARA: Just for the record the
- 5 demonstrative that Garret just referred to Exhibit 15
- 6 our incremental plan figure 1.
- 7 MR. YOST: I have no further questions. I
- 8 think my mic has been turned off -- oh, no, it's back
- 9 on again. I have no further questions.
- 10 CHAIRMAN PILTZ: We weren't trying to block
- 11 you. (laughter) Mr. Poirier, go ahead.
- 12 CROSS-EXAMINATION
- 13 BY MR. POIRIER:
- 14 Q A couple quick things. How many of the five
- 15 wells proposed do you expect will be contaminated
- 16 because of previous pesticide use?
- 17 A All.
- 18 Q All of them. And so that means they're
- 19 going to have to be put through some kind of activated
- 20 charcoal system in order to purify them?
- 21 A Correct. Granular activated carbon system.
- Q Who bears the cost of that?
- 23 A We will.
- 24 Q You will. Okay. Second question. I'm not
- 25 sure that I understood you correctly. Do you expect

- 1 the existing town association is also going to manage
- 2 or control what happens in Koa Ridge Makai?
- 3 A I'm sorry. The Koa Ridge Association.
- 4 Q The Koa Ridge Association. Okay. What
- 5 happens if they don't want to accept or manage these
- 6 detention basins?
- 7 A We're gonna make them.
- 8 (Laughter).
- 9 Q But you can't make them, really.
- 10 A Yeah, we can.
- MR. POIRIER: No further questions.
- 12 CHAIRMAN PILTZ: Commissioners, questions?
- 13 COMMISSIONER JUDGE: One more question.
- 14 CHAIRMAN PILTZ: Commissioner Judge.
- 15 COMMISSIONER JUDGE: I just have one
- 16 question. I was listening to the State's questions
- 17 about the maintenance of these detention basins.
- THE WITNESS: Yes.
- 19 COMMISSIONER JUDGE: And in the last answer
- 20 I think you said these detention basins were in a
- 21 gulch. How does that affect the ability to maintain
- 22 them, mow them?
- 23 THE WITNESS: There would be access roads to
- 24 the basins. We need to have them in like that.
- 25 COMMISSIONER JUDGE: Okay.

- 1 THE WITNESS: So the access roads would go
- 2 into the basin area. And we'd maintain them like any
- 3 other basins.
- 4 COMMISSIONER JUDGE: Okay. Thank you.
- 5 CHAIRMAN PILTZ: Questions? Just one. On
- 6 just a regular drainage at the top of the Project --
- 7 all I see is a storm drain CFS. What is the current
- 8 CFS right now?
- 9 Do you have that? What is it, you know,
- 10 after they have put in concrete and all of that, solid
- 11 surfaces?
- 12 THE WITNESS: One second. According to the
- 13 written testimony the estimated existing stormwater
- 14 discharge rate is 19,576 cubic feet per second.
- 15 CHAIRMAN PILTZ: That's the storm. I mean
- 16 without any storm and a standard condition when it
- 17 rains.
- 18 THE WITNESS: Without.
- 19 CHAIRMAN PILTZ: Without the storm.
- THE WITNESS: I don't have that information.
- 21 I guess it depends on how heavy the rain is.
- 22 CHAIRMAN PILTZ: And has the figures been
- 23 put out so that once you have a hardened surface that
- 24 it doesn't increase at the end of the, at the bottom
- 25 of the Project? You have to retain all the regular

- 1 standard drainage on site, is that correct?
- THE WITNESS: With storm drains, for
- 3 example?
- 4 CHAIRMAN PILTZ: Well, yeah, it would go
- 5 into the storm rain.
- 6 THE WITNESS: The basins are going to be
- 7 designed to have a net zero impact on the stream or be
- 8 better. So we'll capture all of that.
- 9 CHAIRMAN PILTZ: Okay. All right. Okay.
- 10 MR. YEE: Can I ask a question of counsel?
- 11 Is there going to be another witness on water quality?
- 12 Do you have another witness on the treatment?
- 13 MR. BEN MATSUBARA: Groundwater resources.
- 14 MR. YEE: I was thinking more in terms of
- 15 the -- he talked about flood control but he didn't
- 16 really talk about the quality of the water.
- 17 THE WITNESS: The TMDL?
- 18 MR. YEE: Like TMDL, those kinds of things.
- 19 I understand that you have a separate detention basin
- 20 that deals with flooding issues.
- 21 THE WITNESS: Right.
- MR. YEE: But there's an on-site --
- THE WITNESS: Water quality basin.
- 24 MR. YEE: Is that this witness or another
- 25 witness?

- 1 MR. BEN MATSUBARA: For the...
- THE WITNESS: What's your question on the
- 3 TMDL? (Laughter)
- 4 FURTHER CROSS-EXAMINATION
- 5 BY MR. YEE:
- 6 Q What are you doing to remediate the water?
- 7 I know they're just flowing off eventually.
- 8 A That's the detention basins. Within these
- 9 detention basins will be a water quality feature in
- 10 addition to the on-site water quality basins or water
- 11 quality features.
- 12 Q My understanding is you have an on-site
- 13 remediation of the water. Is that wrong?
- 14 A Yes, on site.
- 15 Q And then the water flows into the gulch, not
- 16 into the detention basin from Koa Ridge Makai.
- 17 A Then it flows into the detention basins --
- 18 oh, for Koa Ridge Makai?
- 19 Q Yes.
- 20 A No. That would go out to the stream.
- 21 Q So there's a remediation on site and then
- 22 unattenuated flow into the gulch.
- 23 A Correct. Water quality -- there'd be water
- 24 quality on site and then flow into the gulch.
- 25 Q Are you going to be -- is there -- are you

- 1 going to be subject to the MS4 requirements or permit
- 2 requirements for the City?
- 3 A Likely the City's MS4 requirements.
- 4 Q That's your intent that the water that flows
- 5 off Koa Ridge Makai will be subject to the MS4 IV
- 6 requirements.
- 7 A Yes.
- 8 MR. YEE: Okay. Thank you.
- 9 MR. BEN MATSUBARA: That answers your water
- 10 questions?
- 11 MR. YEE: Yes.
- MR. BEN MATSUBARA: This was the witness for
- 13 that question.
- 14 (Audience laughter)
- Just as a status, we have gone through nine
- 16 of our witnesses. We have seven more. And I thank
- 17 the Commission for its patience in providing us the
- 18 opportunity to do this.
- 19 CHAIRMAN PILTZ: Thank you. Since we have
- 20 no other business we're adjourned. Thank you.
- 21 (The proceedings were adjourned at 3:00 p.m.)
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25 CERTIFICATE

1						
2	I, HOLLY HACKETT, CSR, RPR, in and for the State					
3	of Hawai'i, do hereby certify;					
4	That I was acting as court reporter in the					
5	foregoing LUC matters on the 22nd day of January 2010;					
6	That the proceedings were taken down in					
7	computerized machine shorthand by me and were					
8	thereafter reduced to print by me;					
9	That the foregoing represents, to the best					
10	of my ability, a true and correct transcript of the					
11	proceedings had in the foregoing matter.					
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13	DATED: This day of2010					
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