1	LAND USE COMMISSION		
2	STATE OF HAWAI'I		
3	HEARING AND ACTION PAGE		
4	A09-782 TROPIC LAND, LLC (O'ahu)) 1		
5	STATUS REPORT)		
6	SP09-403 DEPARTMENT OF ENVIRONMENTAL) 140		
7	SERVICES (Waimanalo Gulch Sanitary) Landfill)		
8			
9			
10	TRANSCRIPT OF PROCEEDINGS		
11			
12	The above-entitled matters came on for a Public		
13	Hearing at Conference Room 405, 4th Floor, Leiopapa A		
14	Kamehameha, 235 S. Beretania Street, Honolulu,		
15	Hawai'i, commencing at 8:30 a.m. on Wednesday,		
16	February 2, 2011 pursuant to Notice.		
17			
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21			
22	REPORTED BY: HOLLY M. HACKETT, CSR #130, RPR Certified Shorthand Reporter		
23			
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2	APPEARANCES			
3	COMMISSIONERS:			
4	THOMAS CONTRADES VLADIMIR DEVENS (Chairman) RONALD HELLER CHARLES JENCKS NORMAND LEZY NICHOLAS TEVES, JR.			
5				
6				
7	ACTING CHIEF CLERK: RILEY HAKODA			
8				
9	DEPUTY ATTORNEY GENERAL: DIANE ERICKSON, ESQ.			
10	AUDIO TECHNICIAN: WALTER MENCHING			
11				
12	Docket No. A09-782 Tropic Land, LLC			
13	For the Petitioner: WILLIAM YUEN, ESQ. ARICK YANAGIHARA, Proj.Mgr			
14				
15	For the County: DAWN TAKEUCHI-APUNA, ESQ. Deputy Corporation Counsel			
16	MICHAEL WATKINS			
17	For the State: BRYAN YEE, ESQ. Deputy Attorney General			
18	MARY ALICE EVANS, RUBY EDWARDS Office of Planning			
19				
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22				
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1 CHAIRMAN DEVENS: This meeting is called 2 to order. Good morning to you all. Today is

Land Use Commission here in Honolulu. We will first

- 3 February 2nd, 2011. This is a meeting of the state
- 5 start of the adoption of the minutes. Are there any
- 6 corrections or changes? Hearing none, is there a
- 7 motion to adopt?
- 8 COMMISSIONER JENCKS: Move to approve.
- 9 CHAIRMAN DEVENS: Is there a second?
- 10 COMMISSIONER LEZY: Second.
- 11 CHAIRMAN DEVENS: Any discussion?
- 12 Hearing none, all those in favor say aye.
- 13 VOTING: Aye.
- 14 CHAIRMAN DEVENS: It's unanimous.
- 15 Minutes are adopted. Dan, you want to update us on
- 16 the schedule.
- MR. DAVIDSON: Thanks, Chair. You have
- 18 the tentative meeting schedule. Maybe the only thing
- 19 to mention is we're anticipating a pretty extensive
- 20 legislative briefing to the Commission on
- 21 February 25th. There are a lot of land use bills this
- 22 year and we will provide a full briefing at that time.

- 23 Thanks.
- 24 CHAIRMAN DEVENS: Thank you very much,
- 25 Dan. Moving on. The next item on the agenda is a

- 1 continuation of the hearing in the Tropic Land matter.
- 2 This is a continued hearing on Docket No. A09-782
- 3 Tropic Land, LLC to amend the Agricultural Land Use
- 4 District Boundaries into the, Urban District for
- 5 approximately 96 acres in Lualualei, Wai'anae
- 6 District, O'ahu, Hawai'i, Tax Map Key No.
- 7 (1)8-7-09:02. Can we have the parties note their
- 8 appearances starting with Mr. Yuen.
- 9 MR. YUEN: Thank you, Mr. Chair. Good
- 10 morning Commissioners. My name is William Yuen on
- 11 behalf of Tropic Land, LLC. With me is Arick
- 12 Yanagihara the project manager.
- 13 CHAIRMAN DEVENS: Morning.
- MS. TAKEUCHI-APUNA: Good morning.
- 15 Deputy Corporation Counsel Dawn Takeuchi-Apuna on
- 16 behalf of the Department of Planning and Permitting.
- 17 Here with me today is Mike Watkins.
- 18 CHAIRMAN DEVENS: Good morning.
- 19 MR. YEE: Good morning. Deputy Attorney
- 20 General Bryan Yee on behalf of the Office of Planning.
- 21 With me is Ruby Edwards from the Office of Planning.
- MS. TOWNSEND: Good morning. Martha
 Page 6

- 23 Townsend on behalf of the Concerned Elders of
- 24 Wai'anae. With me is Alice Greenwood of the Concerned
- 25 Elders.

- 1 CHAIRMAN DEVENS: Good morning to you
- 2 all. I understand there are a couple of witnesses
- 3 that we have that want to give public testimony. Is
- 4 there anyone else that wishes to give public testimony
- 5 please sign up on our witness sheet and we'll allow
- 6 you to give your testimony.
- 7 Let me update the record. Since the las
- 8 hearing the Commission has received the following on
- 9 January 31, 2010: 1. Intervenor's Second Amended
- 10 Witness List, Third Amended Exhibit List, and
- 11 Intervenor's Exhibit 29.
- 12 Second item is Petitioner's Fourth
- 13 Revised Exhibit List, Third Revised Witness List and
- 14 Petitioners' Exhibit 82.
- 15 before we get into the public testimony
- 16 are there additional exhibits that Petitioner wishes
- 17 to offer into evidence?
- 18 MR. YUEN: I'd like to offer Exhibit 82
- 19 into evidence. It's Kamaki Kanahele's resumè.
- 20 CHAIRMAN DEVENS: Parties have any
- 21 objections to that offer?

- MR. YEE: No objections.
- MS. TOWNSEND: No.
- 24 CHAIRMAN DEVENS: The city has no
- 25 objections as well. The exhibit will be admitted into 8
 - - 1 evidence.
 - 2 MR. YUEN: Thank you.
 - 3 CHAIRMAN DEVENS: County, did you have
 - 4 any additional exhibits?
 - 5 MS. TAKEUCHI-APUNA: No.
 - 6 CHAIRMAN DEVENS: OP?
 - 7 MR. YEE: No.
 - 8 CHAIRMAN DEVENS: Ms. Townsend?
 - 9 MS. TOWNSEND: Intervenor wishes Exhibit
 - 10 No. 29. It's the resumè of Miwa Tamanaha substitute
 - 11 for Dr. Stephanie Fried.
 - 12 CHAIRMAN DEVENS: Any objections to that
 - 13 offer?
 - MR. YUEN: No objection.
 - MS. TAKEUCHI-APUNA: No objections.
 - MR. YEE: No objections.
 - 17 CHAIRMAN DEVENS: That exhibit will be
 - 18 accepted into evidence. Dan, you want to call our
 - 19 first public witness.
 - MR. DAVIDSON: We have two sign-ups.
 - 21 First is Michael Kumukauoha Lee followed by Candace Page 8

- 22 Fujikane.
- 23 CHAIRMAN DEVENS: If we can first swear
- 24 you in first, sir.
- 25 MICHAEL KUMUKAUOHA LEE

- 1 being first duly sworn to tell the truth, was examined
- 2 and testified as follows:
- 3 THE WITNESS: I do.
- 4 CHAIRMAN DEVENS: Please state your name
- 5 and address.
- 6 THE WITNESS: My name is Michael
- 7 Kumukauoha Lee. My address is 91-1200 Keaunui Drive
- 8 Ewa Beach, Hawai'i.
- 9 CHAIRMAN DEVENS: Go ahead.
- 10 THE WITNESS: I'm a Native Hawaiian
- 11 practitioner recognized in First Circuit Court. My
- 12 practice is the medicine of the sea, lapa'au o ke kai
- 13 and lapa'au o ko'o limu.
- 14 I was taught by my grandfather and Aunty
- 15 Alice Holoka'i, George Holokai's mother, the master
- 16 hula chanter.
- I was also taught by my grandfather,
- 18 Aunty Alice and Uncle George, my family genealogical
- 19 chant, the kumulipo.
- I also do the -- I'm a papa kilo hoku.

- 21 I know 3,000 Hawaiian stars, their names, 261 star
- 22 constellations and how they relate to the kumulipo.
- 23 And in each 2102 lines the six kaunas for each line of
- 24 the 2100 and two lines of the kumulipo.
- 25 In the area I have registered last year

- 1 as a lineal descendant and also a cultural descendant.
- 2 Captain John Meek is my fifth great-grandfather. He
- 3 had the Big Tree Ranch, 5,000 acres in Wai'anae Uka.
- 4 We also -- he was there in 1839 to 1875.
- 5 And on my Hawaiian side I'm an ancestor
- 6 of Kalolakumu'ukoa who was the daughter of
- 7 Kahekilinuiahumanu, the King of O'ahu and also for
- 8 Maui.
- 9 Her husband, one of her husbands was my
- 10 grandfather Ke'eaumokupapa'aheahe. Their daughter,
- 11 Kaleimakali'i is my 5th great-grandmother.
- 12 I also put in lineal for the Hina cave
- 13 because Hina's my 37th great-grandmother. Maui's my
- 14 36th great-grandfather. Papa and Waikea are my 60th
- 15 great-grandparents.
- 16 As for this area most people don't know
- 17 that it's actually inside of a caldera of a volcano.
- 18 And, as you know, volcanos send their lava, as we see
- 19 on the Big Island, through pahoehoe lava tubes. And
- 20 there is a pahoehoe lava tube that snakes its way Page 10

- 21 through all the major sites.
- 22 What people don't know is our
- 23 underground lava tubes are also heiaus.
- 24 It snakes down through the caldera
- 25 through Ulehawa and goes down to the ocean where 19
 - 1 springs come out. The implication of 19 springs in
 - 2 this area means that any kind of storage of any kind
 - 3 of toxic materials or waste that leach into the ground
 - 4 will go into the lava tube. The lava tube was used at
 - 5 night for fishing. And the water flows beneath it.
 - 6 It's also burial caves up there. And
 - 7 it's a very significant area because -- most people
 - 8 don't know this, but through my family lineage and my
 - 9 cultural practice Kalanikauleleiaiwi and her half
 - 10 brother are my eighth great-grandparents. Which means
 - 11 I'm the nineteenth great-grandson of Pele, the volcano
 - 12 goddess and her husband, who was born in Wai'anae
 - 13 which is my nineteenth great-grandfather, Kamapua'a.
 - Most people don't know that Pele's iwi
 - 15 is in Wai'anae. It's not on the Big Island. It's not
 - 16 on Maui. It's in Wai'anae. It's in this area but I'm
 - 17 not going to tell you where it is. But it's in this
 - 18 area. My nineteenth great-grandmother is buried
 - 19 there.

- 20 So this is really significant, the first
- 21 time anybody in Hawai'i from the family line is coming
- 22 out to say this, that I'm getting chicken skin while
- 23 I'm saying this. But this is not something as a
- 24 practitioner who knows the kumulipo, the stars. I
- 25 actually do practice out there. I've taken groups to 12
- - 2 November 6th during a pokano night and also the 21st

do the star gazing in that area, most recently on

- 3 to take them to the ocean to see where their cultural
- 4 practice begins.
- 5 And that's where the freshwater meets
- 6 the saltwater. That's where the magic begins. That's
- 7 where you're going to find all the invertebrates
- 8 living off the limu. And the limu is propelled by the
- 9 freshwater that comes down there. There's 19 springs
- 10 there and we videotaped all of this.
- 11 Also when my grandmother came out, which
- 12 is in our cultural practice, Hina Ike Ahi, when the
- 13 lunar eclipse came, that Hina Ike Ahi is the sacred
- 14 name for my grandmother, my 19th great-grandmother,
- 15 which is Pele. It's Pele in the Flames. She controls
- 16 the winds. She controls the oceans, the tides and she
- 17 controls the lava and the magma.
- 18 So we can tell when the steam vents come
- 19 through our family line because of how the sun pulls Page 12

- 20 in the morning on the gas vents that come up.
- 21 As far as cultural practice in the area,
- 22 it goes back. My grandfather Hina Guerrero helped my
- 23 cousin do a lesson on limu and he did a map of the
- 24 islands. And this is one of the particular areas that
- 25 he did.

- 1 In fact it was put in evidence for my
- 2 case at First Circuit Court Michael Lee vs. Haseko
- 3 'Ewa, Inc. for the Papipi Road drainage which I did
- 4 prevail in that case. He documented all the places
- 5 that he went and the dates that he picked limu in
- 6 1960. And this area was one of the places 50 years
- 7 ago.
- In 2003, after I worked at Kamehameha
- 9 for a short time as a substitute teacher, I went to
- 10 pick limu there as part of the -- in 2003 in April, I
- 11 think about April 3rd, there was a presentation that I
- 12 did for the graduates of Kamehameha Schools on the
- 13 limu around the island.
- 14 As far as cultural practice, what I do,
- 15 I have done exorcisms, removing ku spirits. One of
- 16 particular note by He'eia for the person who runs the
- 17 Coconut Island. They had a ku stone and a particular
- 18 place in the house nobody could sleep over. They had

- 19 malevolent dreams. So I did my cultural practice --
- 20 in fact the entity that was placed there was one of
- 21 the relatives of mine so it wasn't hard moving them.
- MR. DAVIDSON: Excuse me, sir. Normally
- 23 we have a 3-minute rule. If you could summarize.
- 24 THE WITNESS: Sorry. So basically the
- $\,$ 25 $\,$ bottom line here is that this is a very culturally 14
 - 1 sensitive area. It's been overlooked for a long time
 - 2 but has to be put in the record how important Wai'anae
 - 3 is and how important it is to our cultural
 - 4 practitioners. Thank you very much.
 - 5 CHAIRMAN DEVENS: Parties have any
 - 6 questions for this witness?
 - 7 MR. YUEN: No questions.
 - 8 CHAIRMAN DEVENS: Mr. Yee.
 - 9 CROSS-EXAMINATION
 - 10 BY MR. YEE:
 - 11 Q Thank you. Are you generally familiar
 - 12 with the boundaries of the Petition Area in this case?
 - 13 A Yes, I am.
 - 14 Q You mentioned in your testimony that you
 - 15 have ancestors whose iwi are in the area. And if you
 - 16 don't want to answer I understand why you may not want
 - 17 to. But could you tell us as to whether or not the
 - 18 iwi are located within the Petition Area?
 Page 14

- 19 A Under Section 6E I respectfully continue
- 20 my right as a Native Hawaiian practitioner and a
- 21 family of the iwi kupuna to exercise Article XII
- 22 Section 7 of the State Constitution.
- 23 Q So you prefer not to reveal the
- 24 location.
- 25 A Yes.

- 1 MR. YEE: That's fine. That's all I
- 2 have. Thank you.
- MS. TOWNSEND: No questions, thank you.
- 4 CHAIRMAN DEVENS: Commissioners, any
- 5 questions for this witness? Thank you very much for
- 6 coming and sharing your knowledge. Next witness.
- 7 Candace Fujikane who's the last signed up witness:
- 8 CANDACE FUJIKANE,
- 9 being first duly sworn to tell the truth, was examined
- 10 and testified as follows:
- 11 THE WITNESS: Yes.
- 12 CHAIRMAN DEVENS: Please state your name
- 13 and address.
- 14 THE WITNESS: My name is Candace
- 15 Fujikane. And my address is 1733 Donagho Road.
- 16 That's D-O-N-A-G-H-O Road in Honolulu. So I wanted to
- 17 voice my concerns about three things that have been

- 18 coming up in the hearings.
- One is the proximity of the Petition
- 20 Area to the existing farms.
- 21 Second is the compatibility of
- 22 agricultural use with urban use -- incompatibility.
- 23 And, three, I wanted to just reiterate
- 24 the timeline 'cause I think there seems to be a little
- 25 bit of confusion about the timeline of events.

- 1 So I had prepared a PowerPoint and I
- 2 didn't realize there's no projector. So what I did
- 3 was I gave you a hard copy of the map that I had made
- 4 up. And the map is, illustrates where the farms are
- 5 in relations to the Petition Area.
- I think at the last meeting there was a
- 7 question of whether the nearest farm was half a mile
- 8 away from the Petition Area. But the actual farms as
- 9 you see here are much closer. Leon Lapenia's Farm, he
- 10 raises chickens, is approximately -- I think it's
- 11 60 feet. Let me see.
- 12 MR. YUEN: Can we see the map the
- 13 witness is referring to?
- 14 THE WITNESS: I'm sorry. Are there any
- 15 extra copies?
- 16 CHAIRMAN DEVENS: Candace, what we'll do
- 17 is we'll have this marked appropriately and made part Page 16

- 18 of the record. The other parties want a copy of this
- 19 map?
- MR. YEE: If you have one.
- 21 THE WITNESS: I have one other extra
- 22 black and white copy. Sorry about that. I had a real
- 23 nice PowerPoint. So I used another DPP Hollis map to
- 24 show the tax keys, tax map keys. And I also used
- 25 their measuring tool to measure the distance between 17
 - 1 Leon Lapenia's farm and the Petition Area, which is
 - 2 approximately 61 feet. And so it's 61 feet.
 - 3 And then when you look at Ken's Pig Farm
 - 4 and the Tavares Hog Farm, they are approximately
 - 5 230 feet from the Petition Area.
 - 6 So as you can see on the map there are a
 - 7 number of farms that run approximately 230 feet away
 - 8 from the Petition Area: The Tavares Hog Farm, Ken's
 - 9 Pig Farm. The Cabungsugs also have a pig farm and
 - 10 they raise goats, chickens. The Nakatas have a
 - 11 tropical fruit farm. And the Oshiros, the Kaneshiros,
 - 12 they raise green onions. There's the Nakahoto Nursery
 - 13 there. So those are only the farms that are 230 feet
 - 14 away. And there are many other farms in this area.
 - 15 So I think that is important to keep in
 - 16 mind. And partly because of this question of

- incompatibility of agricultural use and urban use. 17
- The land use ordinance designates that piggeries shall 18
- be set back a minimum of 300 feet from residential 19
- 20 districts.
- There's -- so I think that that's --2.1
- 2.2 that in addition to the fact that the Hawai'i County
- Code also stipulates that piggeries must be located no 23
- closer than a thousand feet away from any other zoning 24
- district. I know that the Hawai'i County Code does
- 18
 - not apply to the Honolulu County. But what that
 - indicates to me is that there is a concern about the 2
 - incompatibility of pig farms with urban use. 3
 - 4 And the pig farms also have to be a
 - 5 minimum of 3-acre lots, which really limits the
 - agricultural lots that can be used for pig farming. 6
 - 7 So many of the pig farmers noted to me that you cannot
 - just pig farm any place on agricultural land. You 8
 - need at least a 3-acre lot. So, again, that becomes a
 - 10 kind of restriction on pig farming.
 - 11 I also have a very brief history about
 - 12 the ways that development, development, urban creep
 - has resulted in the closure of the pig farms. So 13
 - 14 Yukiko Kimura is the author "Ise, Japanese Immigrants
 - 15 in Hawai'i". And she argues that urbanization was
 - 16 responsible for the closure of most pig farms in Page 18

- 17 Hawai'i.
- 18 And she is -- she bases her authority on
- 19 this issue and her interviews with the U.S. Department
- 20 of Agricultural Statistics Service, the Hawai'i State
- 21 Department of Agricultural, the Planning Department of
- 22 City and County of Honolulu, Bishop Estate Management
- 23 Division and Kaiser Land Development Company, all of
- 24 who she writes were responsible for the removal and
- 25 closing of the most of the Okinawan piggeries. So in 19
 - 1 1955 there were 222 commercial hog farms --
 - 2 MR. DAVIDSON: Excuse me, if I could
 - 3 interrupt you for one minute.
 - 4 THE WITNESS: Yes.
 - 5 MR. DAVIDSON: As indicated to the prior
 - 6 witness we normally have a 3-minute time. We are
 - 7 being liberal this morning but if you can make your
 - 8 points.
 - 9 THE WITNESS: I'm two-thirds of the way
 - 10 through. So 1955, 226 commercial hog farmers on
 - 11 O'ahu. The City and County of Honolulu Planning
 - 12 Department ordered the removal of piggeries from
 - 13 Kamehameha IV and Kalihi areas. Most moved to
 - 14 Wai'anae and others moved to Koko Head.
 - From 1949 to 1959 Bishop Estate's Land

- 16 Management Division requires the removal of piggeries
- 17 in the Waialae and Kahala areas, and 110 farmers moved
- 18 to Koko Head.
- 19 In 1966 all the farmers in Koko Head
- 20 closed their piggeries because of the Hawai'i Kai
- 21 housing project developed by Kaiser Land Development
- 22 Company which leased the Koko Head blow hole area from
- 23 Bishop Estate.
- Some of the pig farmers moved to
- 25 Wai'anae. If you look at the map there are -- many of 20
 - 1 these farmers were displaced from Hawai'i Kai and the
 - 2 Koko Head area and from that Kalama Valley area.
 - 3 So, for example, Pearl Tavares, the
 - 4 Tavares Hog Farm was forced to move by 1966, also the
 - 5 Cabungsugs and there are other farmers as well who
 - 6 have noted that displacement.
 - 7 So in 1988 Wai'anae was the largest hog
 - 8 raising area in O'ahu with 45 piggeries that raised
 - 9 65 percent of the hogs in Hawai'i. And hogs are pigs
 - 10 that are more than 120 pounds.
 - 11 By 2008 there was a sharp decline in the
 - 12 number of hogs that are raised. We went from 45
 - 13 piggeries in Wai'anae in 1988 to 27. We have 27
 - 14 piggeries in Wai'anae. The total number of hogs and
 - 15 the sales have decreased from \$8 million down to \$5 $$\operatorname{Page}\ 20$

- 16 million. This is all data from the National
- 17 Agricultural Statistics Service.
- 18 And I also wanted to go over very
- 19 quickly the timeline. Just a very quick discussion of
- 20 the timeline of events. I think there was a question
- 21 of why has the land lain fallow for such a long time.
- 22 But it actually has not. It is all a part of the
- 23 development process.
- 24 So from 1967 to 1978 Tadashi Araki
- $\,$ 25 $\,$ farmed that land for eleven years. And he raised 21 $\,$
 - 1 Wai'anae onions, sweet Wai'anae onions, green onions,
 - 2 egg plants, bell peppers, tomatoes, lettuces,
 - 3 cucumbers, papayas, watermelons and cantaloupe. They
 - 4 also raised a few hundred goats for milk.
 - 5 MS. ERICKSON: Can you slow down for the
 - 6 reporter.
 - 7 THE WITNESS: I'm sorry. I thought that
 - 8 might not be as important but to give you a sense of
 - 9 the range or produce that they had. 1978 the
 - 10 McCandless Family increase the rent and wanted a 6
 - 11 percent cut of the crop yield. So Mr. Araki had to
 - 12 leave. From 1978 to 1988. So when Mr. Araki left
 - 13 Mr. Higa moved in and farmed that land for 10 years.
 - 14 And Roy A. Higa farmed green onions and manoa lettuce

- 15 which he sold to the Teruya brothers at Times
- 16 Supermarket.
- 17 So in 1988 that's when Kabushiki Kaisha
- 18 Oban purchased the area, the 234 areas of Lualualei
- 19 active farmland. So it was active at the time that it
- 20 was purchased for the golf course. And Mr. Higa
- 21 coined the phrase, "No can eat golf balls." That was
- 22 the famous phrase in 1988.
- So between 1988 and 2005 it's been a
- 24 process of trying to get that land rezoned. But up
- 25 until 1988 there was continuous farming. And the only 22
 - 1 reason that that farming stopped was because Oban
 - 2 purchased the land to develop a golf course.
 - 3 So anyway I just wanted to say there's
 - 4 an agrarian revolution happening. In the newspapers
 - 5 you see that there's these farmers developing very
 - 6 innovative techniques based on Korean farming
 - 7 techniques and other indigenous practices as well as
 - 8 high tech kinds of understandings of microclimate.
 - 9 And I think that we need to preserve the
 - 10 land in order to promote that kind of revolution to
 - 11 happen. We can't just keep importing 90 percent of
 - 12 our food. Thank you very much.
 - 13 CHAIRMAN DEVENS: Thank you. Any
 - 14 questions for this witness?

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	15		CROSS-EXAMINATION
	16	BY MR. YUEN:	
	17	Q	You gave some statistics on pig farming.
	18	А	Yes.
	19	Q	Are you attributing the decline of pig
	20	farming to the	e development of this property?
	21	А	No. But it is a trend in urban creep
	22	that urbanizat	tion tends to push out pig farmers.
	23		MR. YUEN: No further questions.
	24		THE WITNESS: Thank you.
23	25		CHAIRMAN DEVENS: City?
23			
	1		MS. TAKEUCHI-APUNA: No questions.
	2		CHAIRMAN DEVENS: Mr. Yee?
	3		MR. YEE: No questions.
	4		CHAIRMAN DEVENS: Ms. Townsend?
	5		MS. TOWNSEND: No questions.
	6		CHAIRMAN DEVENS: Commissioners? Thank
	7	you very much	for spending your time here. Before we
	8	move into the	witnesses I just want to confirm the
	9	number of with	nesses we have. Mr. Yuen, you have one
	10	additional wit	tness and two potential rebuttal?
	11		MR. YUEN: Yes, that's correct.
	12		CHAIRMAN DEVENS: City, do you have any
	13	additional wit	nesses or evidence?

lucfeb2-11.txt 14 MS. TAKEUCHI-APUNA: No. CHAIRMAN DEVENS: OP? 15 16 MR. YEE: No. 17 CHAIRMAN DEVENS: Ms. Townsend, you have 18 three additional witnesses. 19 MS. TOWNSEND: That's right, I have three additional witnesses. We'd like to rest on 2.0 21 their written testimony. But they're here today available for questioning. An our civil engineer, 2.2 Professor Prevedouros, needs to leave by 11:00. 24 CHAIRMAN DEVENS: I'm sorry, you're 25 going to rest on the written testimony? MS. TOWNSEND: Yes. I would like to be 1 2 able to submit the written testimonies and don't do oral. 3 CHAIRMAN DEVENS: So you're not going to 4 call the witnesses. 6 MS. TOWNSEND: Yeah. But they're here today if any parties or the Commission have questions in cross-examine just to save time. CHAIRMAN DEVENS: Okay. Did the parties 9 10 work out an order as far as who you wanted to call 11 first? 12 MR. YUEN: I'm going to call

13 Mr. Kanahele. And I will call my rebuttal witnesses Page 24

- 14 following the Intervenor's case.
- 15 CHAIRMAN DEVENS: Very well.
- 16 Mr. Kanahele. Sir, if we can first swear you in.
- 17 KAMAKI KANAHELE,
- 18 being first duly sworn to tell the truth, was examined
- 19 and testified as follows:
- THE WITNESS: Yes.
- 21 CHAIRMAN DEVENS: Please state your name
- 22 and address.
- THE WITNESS: Aloha kakahiaka kakou.
- 24 Good morning, everyone. I am Kamaki Kanahele. My
- 25 residence is 89-237 Kauwahi Avenue, Nanakuli 25
 - 1 Homestead. The subject on the table are the areas that
 - 2 are --
 - 3 CHAIRMAN DEVENS: Mr. Yuen, are you
 - 4 going to ask a question?
 - 5 THE WITNESS: And then you'll ask --
 - 6 MR. YUEN: I'm going to ask you
 - 7 questions.
 - 8 DIRECT EXAMINATION
 - 9 BY MR. YUEN:
 - 10 Q First, Mr. Kanahele, could you please
 - 11 discuss your background and expertise in Native
 - 12 Hawaiian culture in general and in particular the

- 13 Lualualei and Nanakuli areas?
- 14 A My cultural background is to my right.
- 15 May I begin by introducing my mother. This is Dr.
- 16 Agnes Kalanihoka'akou. Thank you, mom. Mom has been
- 17 designated the state's living treasure on culture and
- 18 the arts. She has been honored by Hongwanji as a
- 19 living m um ; by mhm Officm of Hmwmiimn Affmim ;m
- 20 under Mayor Fasi designated her the living treasure
- 21 when she chaired the Culture and Arts Council for the
- 22 city and county.

- She has been honored by resolution from
- 24 both the House in the Senate for contributions to
- 25 Hawaiian cultural and the arts. And she was honored
 - 1 with an honorary Ph.D. from the University of Hawai'i
 - 2 in her contributions to culture and the arts.
 - 3 Her knowledge is mine. In me she leaves
 - 4 a legacy that I need to carry. From her comes her
 - 5 grandmother and her great-grandmother. From Kipahulu,
 - 6 Maui to Kohala our ancestry is a very simple one.
 - 7 People always ask us through my mother's knowledge,
 - 8 "Tell us about your family." And always they ask us,
 - 9 "Are you related to Kamehameha the Great?" We always
 - 10 tell him, "No, he's related to us."
 - 11 The ancestry of my mother's birthright is
 - 12 very clean and very pure. Her great-great-ancestry is Page 26

- 13 Ha'aeoama'i from the Kauelanuioma'i. May I make it
- 14 real quick? Give you an understanding of my mother's
- 15 ancestry.
- The Kauelanuioma'i was a great chief of
- 17 Kohala who had two sons, Ha'aeoma'i and Alapa'i,
- 18 Alapa'i Nui. Alapa'i became King of Hawai'i. Ha'ae,
- 19 the youngest brother, married Mikeokalaninui. And by
- 20 the way, my brother, Mr. Lee, who spoke,
- 21 Kauelanuioma'i also married the great Queen
- 22 Kalaninuiaiwi.
- 23 And from that marriage of Haaeoma'i to
- 24 Kalanikauleleiaiwi came an interesting daughter:
- $25\,$ Kekuiapoiwa II, mother of Kamehameha the Great. So my $27\,$
 - 1 mother's ancestry and royal blood lines are very, very
 - 2 clear.
 - 3 When I was in college I was challenged by
 - 4 my college classmates when they had found out that I
 - 5 could actually chant the entire 17 generations of my
 - 6 family. I was taught it since I was a little boy,
 - 7 memorized it and could actually go through, at that
 - 8 time in college while the memory was still sharp,
 - 9 almost 11 hours straight nonstop. My college mates
 - 10 just simply fed me and I kept on going.
 - 11 My knowledge of the area that is

- 12 specifically in question is because we were raised on
- 13 Ulehawa in Mikilua Valley on the street/stream. The
- 14 stream was only approximately 80 to a hundred yards
- 15 from our house.
- The property was owned by my mother's
- 17 sister, Ms. Hoaliku Drake, purchased by the family
- 18 many generations ago. And my mother's great-great-
- 19 grandfather owned Ohi'ilolo Ranch (phonetic) at the
- 20 far end of Kaena on the Wai'anae side.
- So my ancestral genealogy throughout the
- 22 entire side of that island was very clean. And
- 23 because I was little and knew the genealogy and knew
- 24 where everything was, the elders decided that me and
- $25\,$ my brother should be taught everything from Honouli -- $28\,$
 - 1 from the 'Ewa Plains all the way to Ka'ena. And
 - 2 traveled it, we walked it, we lived it. The
 - 3 difference here in the reading about some of the
 - 4 testimonials is that we lived it.
 - 5 My mother is an author of a book called
 - 6 "Ka po'e kahiku o Wai'anae". Twenty-five to 26
 - 7 kupunas were interviewed in that book about the entire
 - 8 cultural history of the Wai'anae Coast. I knew every
 - 9 one of those kupunas. I lived with them. I walked
 - 10 with them up that valley, up through Lualualei, down
 - 11 through Pohakea on the Kunia side. We auau in the Page 28

- 12 reservoir there and took a bath and did the hiking all
- 13 the way back. We knew it well.
- 14 We...knew...it...well, every foot, every step, every
- 15 mile.
- 16 When we crossed from our home across the
- 17 Ulehawa Stream and stepped onto the papa of the land
- 18 on that side, it is there that the land in question
- 19 that's on this table that's being discussed.
- 20 We knew the land very well. The land was
- 21 considered wasted land. And all we did was use it as
- 22 walk-through to get to Pohakea and Lualualei or a
- 23 walk-through to get down to the kai where we all went
- 24 fishing.
- 25 CHAIRMAN DEVENS: I'm sorry to
- 29
- 1 interrupt. I want to ask Mr. Yuen a question. I
- 2 don't think anyone's going to dispute Mr. Kanahele's
- 3 expertise or his CV. It's all part of the record.
- 4 MR. YUEN: I was going to ask that he be
- 5 qualified as an expert witness in Native Hawaiian
- 6 cultural practices.
- 7 CHAIRMAN DEVENS: Parties have objection
- 8 to that qualification? So qualified.
- 9 MR. YUEN: Thank you.
- 10 Q Mr. Kanahele, could you please describe

- 11 the relationship of Lualualei to the mo'olelo of Maui
- 12 and the significance of this area to Native Hawaiian
- 13 culture and to Native Hawaiians.
- 14 A We were trained with the history and the
- 15 culture of Maui, history and culture of Maui. That's
- 16 different from being told a story. In training we
- 17 actually had to walk the plain. And, by the way, this
- 18 is how we were taught: If it was an area that was
- 19 silent the elders would go (Witness placing hand over
- 20 mouth) as we walked. And everybody was quiet as we
- 21 passed by.
- When it belonged to Maui the elders went
- 23 (Witness moving hand over top of head) and that was a
- 24 signal we were coming to a location where some of the
- 25 ancient chants and the legends of Maui were located.

- 1 When we started to grow we started to
- 2 memorize each of those locations from the Hina caves
- 3 to the marking the fish marker points on both sides of
- 4 the valley. And this specific area that is in
- 5 question was absolutely flatland, and to all of the
- 6 kupunas, including those in mama's book, was simply a
- 7 footpath and called wasted.
- 8 There was no -- by the way I am -- part
- 9 of my background is that I'm the director of the
- 10 Native Hawaiian Traditional Healing Center at the Page 30 $\,$

- 11 Wai'anae Coast Comprehensive Health Center and my
- 12 skill and knowledge is 164 healing herbs.
- On that particular property there are no
- 14 healing herbs worth taking simply because of the
- 15 saltine flats that are there and the white coral area.
- 16 So the value of this property that is in question
- 17 during our time was wasted land and simply was a
- 18 passby through.
- 19 The sacred sites that can be on record
- 20 and discussed, we knew all of them simply because we
- 21 knew when to hamau and be silent when we passed them
- 22 and we knew where they were.
- Iwi on the property in question: None.
- 24 Otherwise we would never have been able to even walk
- 25 on that papa or that earth mound. All of the area
 - 1 told that Maui was on both the right side of the cliff
 - 2 and the left side. I was interested in the comment
 - 3 that was made regarding Maui, of a profile of the
 - 4 mountain.

- 5 You got to excuse me but I burst out
- 6 laughing simply because anyone who knows our Hawaiian
- 7 culture would know better than to mark a mountain
- 8 about an akua or a god of ancient past. If that were
- 9 true out mountains would have the image of Kamehameha,

- 10 and Lono, Ku and Kane.
- 11 No way would we have been able to dare
- 12 say, "That is Maui and the spirit of Maui." That
- 13 would have been absolutely out of the question in
- 14 cultural spiritual practices. So I don't know where
- 15 that one came from. That was a new one to me.
- 16 You all need to know that part of my
- 17 cultural background is that when we were at
- 18 Nanaikapono Elementary School we kids were so good at
- 19 our cultural knowledge of the area and knew the
- 20 background -- I think the majority of you are too
- 21 young -- but we were brought from Wai'anae to Ulumau
- 22 Village in Ala Moana Park -- that's why I said many
- 23 of you don't remember that village -- because we were
- 24 the skilled people of the legends of Maui. They hired
- 25 us there as little children when I was in intermediate 32
 - 1 school, drove every day at 4:00 for several years --
 - 2 CHAIRMAN DEVENS: I apologize for
 - 3 interrupting. Mr. Yuen, we need questions, otherwise
 - 4 it's just a narration. And we've got other witnesses
 - 5 that are on the clock here.
 - 6 Q Okay. Mr. Kanahele, other witnesses
 - 7 have testified about the significant relationship of
 - 8 the Petition Area to the mo'olelo of Maui and the
 - 9 necessity of maintaining its undeveloped state to Page 32

- 10 preserve the legends of Maui. Do you agree that
- 11 preserving a physical site is necessary to preserving
- 12 the mo'olelo of Maui?
- 13 A It depends on the site and it depends on
- 14 the location. The mo'olelo of Maui is very clear and
- 15 very distinct. There was none on this footpath area
- 16 that is in question. None. We simply used it as a
- 17 bypass.
- 18 If there was mo'olelo written in that
- 19 specific location, surely I would have sat here today
- 20 and said, "I'm sorry, this is kapu. The conversation
- 21 is end. Don't touch it."
- 22 Q Are you aware of night marchers
- 23 traveling over the Petition Area?
- 24 A No. Listen, I chant the chants of that
- 25 entire side of the island. I know exactly where the
 - 1 night marchers are from the Campbell Estate side to
 - 2 the Nanakuli side to the Ma'ili side. None walks
 - 3 through that side of the valley, only because of the
 - 4 Hina legends. And we'll talk about that one another
 - 5 day.

3.3

- 6 Q Are you aware of any historic sites
- 7 within the Petition Area or within a hundred foot
- 8 radius of the Petition Area?

- 9 A None.
- 10 Q Can you explain the concept of wahi
- 11 pana?
- 12 A You know, wahi pana was a word that was
- 13 never raised with us. And I only heard it once by the
- 14 most senior of the elders, Papakamakaokalani. Only
- 15 person in my ear that used that word. And the reason
- 16 why you don't use the word is because it was the place
- 17 where identified, very distinct sites that were laid
- 18 out as spiritual and kapu.
- 19 So we were as children made aware of
- 20 every one of those sites along both sides of the
- 21 valley from Nanakuli to Ma'ili'ili. Wahi pana is a
- 22 word that I, when I first heard it, I thought, "Who
- 23 has the gall to even talk to me about a single magic
- 24 word like that?" But it seems to be thrown around as
- 25 a vocabulary that everybody throws these days. But we 34
 - 1 were never allowed to use the word only because all it
 - 2 did was identify those sacred sites.
 - 3 Q The Concerned Elders of Wai'anae have
 - 4 used the term wahi pana. And they believe that
 - 5 development of this baseyard project would undermine
 - 6 Native Hawaiians' cultural continuity of Wai'anae
 - 7 because they feel that the access to cultural history
 - 8 cannot be limited to property lines.

9	Do you agree with this contention? Or do
10	you believe that development of the Petition Area
11	would not have any adverse impact on the Native
12	Hawaiian culture and cultural practices?
13	A It would have no adverse impact. You
14	know, when you lay this one on me, "wahi pana," for me
15	that is so sacred that I don't even want to say the
16	word. We never said it only because we knew where the
17	areas were located that were kapu. Impossible to have
18	said it. You would have been hit by an elder to have
19	raised the word.
20	But in this area that's in question there
21	was nothing there. It was simply a footpath-through
22	area that we went from one end to the other end. None
23	of it was declared wahi pana. None of it was declared
24	sacred. And as little children we were the
25	practitioners while the kupuna were the master
1	teachers. We knew where kapu was and where kapu was
2	not. And this was nowhere near wahi pana or kapu.
3	MR. YUEN: Thank you. No further
4	questions.
5	CHAIRMAN DEVENS: County?
6	MS. TAKEUCHI-APUNA: No questions.

35

7

CHAIRMAN DEVENS: Office of Planning?

lucfeb2-11.txt 8 MR. YEE: No questions. 9 CHAIRMAN DEVENS: Ms. Townsend? 10 CROSS-EXAMINATION 11 BY MS. TOWNSEND: 12 Yes, I have a few. Aloha, Mr. Kanahele. 13 Aloha nui. Α 14 Thank you very much for coming to 0 15 testify. Okay. So I want to focus on the Cultural 16 Impact Assessment that was submitted for the Tropic Land. It's in the EIS Appendix G. Did you author the 17 18 Cultural Impact Assessment? 19 Α Say again? 20 Did you author the Cultural Impact 0 2.1 Assessment? 22 I contributed through questions that 23 were asked of me of that time of Hanalei Aipolani is Momma and I's only contributions to this, to this 24 25 effort. 1 0 Okay. Thank you. 2 Thank you. Α 3 In helping to develop this Cultural Impact Assessment were you paid by Tropic Land? 5 No. I'm a volunteer here today. I want

Q Thank you very much. In working to Page 36

to make sure our culture is held strong and correct.

36

- 8 develop this Cultural Impact Assessment do you know
- 9 what process the Mother Earth Foundation used to -- ?
- 10 A I have no idea.
- 11 Q I'm going to pass down to you, this is
- 12 State's Exhibit 22. And so that you can read from it.
- 13 But in the meantime as that's coming down you had
- 14 mentioned in your testimony that this area's a
- 15 footpath?
- 16 A Yes.
- 17 Q And did you include that information in
- 18 the CIA that was conducted?
- 19 A When the question was asked of me it was
- 20 just said, "I'm a Kamaki by Hanalei Aipolani. Tell me
- 21 about the area." Had I known it was going to be
- 22 specifically on a subject as delicate as this you can
- 23 bet we would have sat that young man down and walked
- 24 him through all of history and time.
- The questions that you're asking

- 1 specifically now was never asked of us. So in our
- 2 contribution it was just the conversation that took
- 3 place. Not the teaching. And that's the difference
- 4 here. So if you use the conversation as credibility
- 5 than you're faltering. The discussion that I had,
- 6 that was simply generic. It was never meant to be

- 7 instructive and to go to the na'au, which means you
- 8 remember it always.
- 9 Q Thank you. So talking about the
- 10 questions that Mr. Aipoalani asked. So he asked five
- 11 questions?
- 12 A Go ahead.
- 13 Q He asked only five questions. Did he
- 14 ask any additional questions?
- 15 A Even if he asked -- listen -- even if --
- 16 you know, you don't -- when you're talking to a kupuna
- 17 you ask one question, we're going to give you a whole
- 18 genealogy of things. That's teaching.
- 19 Because if you -- let me just say -- in
- 20 the western side of it, if you ask a question that's
- 21 delicate, for we Hawaiians will come to a screeching
- 22 halt in what Hawaiians call, maha'oi and niele. In
- 23 other words, none of your damn business.
- But when you're talking to a young opio
- $\,$ 25 that talks to our kupuna, we usually say -- mom will $\,$ 38 $\,$
 - 1 say, "Sit. Let me make sure -- what was your question
 - 2 again?" And he would ask a simple number one
 - 3 question. We would have to take him through all of
 - 4 the history of that experience. Then begin of all
 - 5 things with his own family. So identifying five
 - 6 questions? Impossible for me to answer. Page 38

- 7 Q Okay. Thank you. I can tell from
- 8 reading the Cultural Impact Assessment that four
- 9 people were consulted. Do you know if any other
- 10 people in addition to these four were consulted?
- 11 A I have no idea.
- 12 Q I can also see a bibliography of
- 13 documents that Mr. Aipoalani referred to. Do you know
- 14 if there are any additional documents that he maybe
- 15 reviewed and forgot to list?
- 16 A Well, when you're talking to me I don't
- 17 talk document and paper. I talk oral translation of
- 18 ancient chants and knowledge. That's how I was taught
- 19 by the kupuna. "Documents", you're talking to the
- 20 wrong Hawaiian.
- 21 Q Thank you. Just for the record to help
- 22 clarify since there's been some discussion about the
- 23 guidelines --
- 24 A Yes.
- 25 Q -- for drafting Cultural Impact

- 1 Assessments. I was wondering if you could -- the
- 2 Post-It note on that exhibit it's Page 2 the fourth
- 3 paragraph, it starts with, "The most important
- 4 element," I was wondering if you could read that the
- 5 big yellow Post-It note.

```
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 6
                  Oh, oh, okay. Page 2 and where are we?
          Α
 7
                  The fourth paragraph that's underlined
          0
    and begins with, "The most important..."
 8
 9
          Α
                  Okay. And your question is?
10
                  Can you just read it really quick?
11
                  "The most important element of preparing
          Α
    Cultural Impact Assessments is consulting with
12
13
    community groups especially with experts and
14
    responsible cultural practitioners within the
15
    ahupua'a of the project site. Conducting the
    appropriate documentary research should then follow
16
    the interviews with the experts."
17
18
                  Thank you very much. So just to button
          0
19
             It's your testimony that you're not aware of
    that up.
20
    the documentary research that was done for this
21
    Cultural Impact Assessment?
2.2
          Α
                  Right.
23
          Q
                  Okay. Thank you. The next large yellow
24
   Post-It note?
25
          Α
                  Yes.
 1
          0
                  It's Page 4, the fifth paragraph.
 2
                  Shall I read it?
          Α
 3
                  Yes.
          Q
 4
                  "The types of cultural resources subject
          Α
   to assessment may include traditional cultural
                          Page 40
```

- 6 properties or other types of historic sites both
- 7 manmade and natural including submerged cultural
- 8 resources which support such cultural practices and
- 9 beliefs."
- 10 Q So just in your perspective as an expert
- 11 do you agree that culturally significant areas can be
- 12 both manmade and natural?
- 13 A It depends on the type. And it depends
- 14 on the knowledge of the location. May I go back to
- 15 that the last sentence?
- 16 Q Please do.
- 17 A ".... which support such cultural
- 18 practices and beliefs." The area that you're
- 19 specifically talking about simply was an area that we
- 20 simply walked from one favorite location to another.
- 21 It was a walking path.
- 22 Q Okay.
- 23 A If there were cultural assessments,
- 24 practices and beliefs on this specific site, you would
- $\,$ 25 have seen this discussion come to a complete halt and $41\,$

1 say "Don't touch it."

- 2 Q Okay. And just to clarify do you know
- 3 if Mother Earth's Foundation or Mr. Aipoalani
- 4 contacted Office of Hawaiian Affairs or maybe Hui

- 5 Malama or the Hawaiian Railway Society in conducting
- 6 this Cultural Impact Assessment?
- 7 A I can only speak with regard to my
- 8 conversation with Mr. Aipolani.
- 9 MS. TOWNSEND: Okay. Thanks. Thank
- 10 you. We're done.
- 11 THE WITNESS: Thank you very much.
- 12 CHAIRMAN DEVENS: Commissioners, any
- 13 questions for this expert witness? Commissioner Lezy.
- 14 COMMISSIONER LEZY: Aloha, Mr. Kanahele.
- 15 THE WITNESS: Aloha nui.
- 16 COMMISSIONER LEZY: Thank you for your
- 17 testimony this morning. In the course of the hearings
- 18 on this Petition we have had some very heart-felt
- 19 testimony from other experts in cultural practices --
- THE WITNESS: Yes.
- 21 COMMISSIONER LEZY: -- who have offered
- 22 opinions that they do believe that there is cultural
- 23 significance to this Petition Area. And I'm just
- 24 curious to know whether you can offer some insight to
- 25 us on how there can be such a wide divergence in

- 1 opinions.
- THE WITNESS: I can only speak for
- 3 myself. On the site that everybody is specifically
- 4 speaking on, the difference between the opinions that Page 42

- 5 I read about and myself is that I lived it and I
- 6 walked it all of my childhood life with great masters
- 7 and heroes of culture and etiquette and genealogy.
- 8 They told me the site. They told me
- 9 everywhere that I walked. They knew what was sacred
- 10 and what was not. Today I'm a practicing kahu in the
- 11 traditional phrase.
- 12 I would know if this specific area would
- 13 have required the elements of kapu and sacred and
- 14 forbidden simply because I would have learned it when
- 15 I was a child. The area is not.
- 16 COMMISSIONER LEZY: Thank you very much.
- 17 CHAIRMAN DEVENS: Commissioner Jencks.
- 18 COMMISSIONER JENCKS: Aloha,
- 19 Mr. Kanahele.
- THE WITNESS: Aloha nui.
- 21 COMMISSIONER JENCKS: Thank you for
- 22 being here.
- THE WITNESS: Thank you for having me.
- 24 COMMISSIONER JENCKS: Thank you for your
- 25 testimony. Just a couple questions. Given your

- 1 history with the property, growing up in the area,
- 2 it's clear that you've had a lot of contact with the
- 3 land, understand the land.

- 4 THE WITNESS: Yes.
- 5 COMMISSIONER JENCKS: And you had
- 6 involvement with the Cultural Impact Assessment to
- 7 some degree on the Project.
- 8 THE WITNESS: To some degree, yes.
- 9 COMMISSIONER JENCKS: Did you read the
- 10 final report, the final Cultural Impact Assessment and
- 11 the final Archaeological Impact Survey that was done
- 12 for the Project?
- 13 THE WITNESS: I only read glimpses of it
- 14 simply because -- let me just say this -- simply
- 15 because when I heard about the location, you know, it
- 16 didn't bother me only because I thought oh, it's one
- 17 of the paths that we got one area -- no big deal. So
- 18 I never paid attention to actually the detail of that
- 19 assessment.
- 20 And I had --listen, if it was as
- 21 important a sacred site as everybody says it was,
- 22 these two individuals would have been the warriors up
- 23 in the front stopping everybody here. (Witness
- 24 indicating his mother and relative seated.)
- That's how important our efforts are

- 1 when we appear to say. "Be careful what people are
- 2 saying about specific areas especially when we live it
- 3 and we walked it and we knew it well." Page 44

- 4 Those kinds of recommendations of being
- 5 kapu and sacred and wahi pana never existed in this
- 6 specific area because we were only -- our home was
- 7 only a hundred, couple hundred yards from it. And we
- 8 knew it. And all it was a passthrough. Never laid as
- 9 a kapu.
- 10 COMMISSIONER JENCKS: Thank you.
- 11 CHAIRMAN DEVENS: Any other questions
- 12 from the Commissioners? Mr. Yuen, any follow-up?
- MR. YUEN: Just one follow-up.
- 14 REDIRECT EXAMINATION
- 15 BY MR. YUEN:
- 16 Q Are you aware of any lava tubes under
- 17 this property?
- 18 A That one was a shocker. I knew of
- 19 sinkholes because Nanakuli has sinkholes, Ma'ili, all
- 20 of us have sinkholes. And that's when the tubes
- 21 collapse. We slept in the sinkholes. The entire area
- 22 is blue rock and blue coral. So we knew that there
- 23 were hidden places for iwi and bones and feather and
- 24 birds of the old school days.
- 25 But an actual lava tube, none that I know

- 1 of, especially the Ulehawa Stream side. If there was
- 2 I would have been very surprised since Ulehawa Stream

- 3 legends go all way from mauka to makai and out to the
- 4 sea with an area that covets its fishing sites.
- 5 By the way, when you're looking at
- 6 Mikilua and Lualualei, Nanakuli, you have to also,
- 7 gentlemen and ladies, pay attention to looking at it
- 8 not from the land to the sea but also from the sea
- 9 backwards to the land. Because you need to recognize
- 10 that the whole was the cultural impact of the entire
- 11 area.

46

- 12 When you did your fishing markers and
- 13 when you did your fishing sites, one had to feed to
- 14 the other.
- In order to survive in Wai'anae and
- 16 Nanakuli we had to read the mountain to know what's
- 17 growing out in the sea. When the yellow keawe beans
- 18 were yellow, wana was ripe in the sea.
- 19 When the lehua blossoms bloomed from the
- 20 cold mountainside or the hala white flower, then we
- 21 knew what fish was running. We could actually read
- 22 the mountain and know what season was in the sea.
- 23 So whenever you do an assessment like
- 24 this you need to look at it both ways. And that path
- 25 that we are still addressing had no influence in my

1 education, my upbringing and my knowledge.

2 MR. YUEN: Thank you. No further Page 46

- 3 questions. 4 CHAIRMAN DEVENS: Mr. Yee? MR. YEE: Could I ask one quick. 5 6 CHAIRMAN DEVENS: Sure. 7 CROSS-EXAMINATION BY MR. YEE: 8 9 Q You know, when you testified that the Petition Area is simply a pathway from one sacred site 10 11 to another, I just need to --12 No. Not fishing areas. 13 Q I'm sorry. It's simply a pathway from 14 one site to another? 15 Α Yes. Is there any particular cultural 16 significance to that particular pathway or as long as 17 18 you get from A to be it's irrelevant how you get 19 there? 20 In the traditional rule, if there was significance in the pathway we would have to go around 21 22 it, and find another way. 23 0 So there is no cultural significance to
- 25 A No, no.

that particular path.

47 No, 110.

1 MR. YEE: Thank you.

- 2 MS. TOWNSEND: I actually had one
- 3 follow-up to Commissioner Lezy's question. I think it
- 4 will help clear it up.
- 5 CHAIRMAN DEVENS: All right.
- 6 RECROSS-EXAMINATION
- 7 BY MS. TOWNSEND:
- 8 Q Mr. Kanahele, would you mind educating
- 9 the Land Use Commission on the concept in Hawaiian
- 10 culture about how not all knowledge is kept in one
- 11 school?
- 12 A Absolutely.
- 13 Q Thank you.
- 14 A However, not all knowledge is kept in
- 15 one school, but everybody knew the school that it was
- 16 in. So the experts in that specific school, if they
- 17 were very, very good, everyone would pay attention to
- 18 the kumu or the teachers of that school. It's a hula
- 19 term. And, by the way, my mother is the last of the
- 20 great Lokalia Halau, the last student and I am Grandma
- 21 Lokalia's heir. Grandma Lokalia is one of the great
- 22 living or legendary hula masters.
- The theme is this way: Not all knowledge
- 24 comes from one school or stays in one school. The
- 25 variety of experience from each of the kupunas in the 48

1 families can differ. But when you are a lineage of, Page 48

- 2 as Mr. Lee will tell you as he is, a lineage of a
- 3 kahuna line, there's very specific controls on the iki
- 4 or the knowledge that you have and far more respected
- 5 than the generic families who might have knowledge in
- 6 the areas that surround us.
- 7 So there's a very clear distinction that
- 8 has to be made there. The priesthood knowledge, the
- 9 maka'ainana, the common knowledge, and the ali'i
- 10 knowledge. So when you say all knowledge rests in one
- 11 school you cannot be as generic and open as that.
- 12 There are limitations and controls.
- 13 Q Okay. And so just to clarify. When you
- 14 have those different lines even within a family
- 15 secrets are kept in order to preserve the power of the
- 16 knowledge?
- 17 A The secrets are kept to preserve the
- 18 integrity of the site.
- 19 Q Thank you very much.
- MS. TOWNSEND: No further questions.
- 21 CHAIRMAN DEVENS: Mr. Yuen, do you have
- 22 any follow up?
- MR. YUEN: No questions.
- 24 CHAIRMAN DEVENS: Thank you very much
- 25 for sharing your knowledge. Why don't we take a short

- 1 break.
- 2 (Recess was held. 10:00)
- 3 CHAIRMAN DEVENS: All right. We're back
- 4 on the record. Mr. Yuen, I understand that you have
- 5 called your last witness in your case in chief and you
- 6 have two possible rebuttals.
- 7 MR. YUEN: That's correct.
- 8 CHAIRMAN DEVENS: I understand
- 9 Intervenor will make her witnesses available at this
- 10 time. I understand Professor Prevedouros has a --
- MS. TOWNSEND: Eleven o'clock. He needs
- 12 to leave by 11:00.
- 13 CHAIRMAN DEVENS: Should we put him on
- 14 the stand first?
- MS. TOWNSEND: Sure, if anyone has any
- 16 questions.
- 17 CHAIRMAN DEVENS: Mr. Yuen, did you have
- 18 any cross-examination --
- MR. YUEN: I do.
- 20 CHAIRMAN DEVENS: -- or any of the
- 21 parties have cross-examination? All right. Why don't
- 22 we put the professor on the stand first.
- MS. TOWNSEND: Intervenors call
- 24 Professor Prevedouros.
- 25 PANOS PREVEDOUROS

- 1 being first duly sworn to tell the truth, was examined
- 2 and testified as follows:
- 3 THE WITNESS: I do.
- 4 CHAIRMAN DEVENS: If you can state and
- 5 your name and address and also let me tell you
- 6 whatever testimony has been offered on your behalf
- 7 will be made -- or has been made part of the record.
- 8 THE WITNESS: Correct. Hello. Good
- 9 morning. My name is Panos D. Prevedouros. My address
- 10 is 2944 Pacific Heights Road.
- 11 CHAIRMAN DEVENS: Go ahead, Mr. Yuen.
- MR. YUEN: Is she going to at least ask
- 13 him any preliminary questions, establish a foundation
- 14 or anything?
- 15 CHAIRMAN DEVENS: No, she's done. She's
- 16 standing on the written testimony. Is that correct,
- 17 Ms. Townsend?
- MS. TOWNSEND: Yes.
- 19 CROSS-EXAMINATION
- 20 BY MR. YUEN:
- 21 Q Professor Prevedouros, first in your
- 22 written testimony you criticized our traffic
- 23 consultant, Mr. Okaneku's, use of the Institute of
- 24 Transportation Engineers or ITE trip generation
- 25 methodology in his report.

- Do you teach your students to use the ITE
 methodology in preparing their transportation
- 3 analysis?
- 4 A I do.
- 5 Q And is the ITE trip generation
- 6 methodology generally accepted by the State of Hawai'i
- 7 Department of Transportation and the City and County
- 8 of Honolulu Department of Transportation Services for
- 9 preparation of these kinds of traffic impact reports?
- 10 A Yes. It is the basic national standard.
- 11 Q And so what is the basis of your
- 12 criticism of our traffic engineer's use of this
- 13 methodology?
- 14 A My objection was not that he used the
- 15 ITE trip generation. My objection was that he, even
- 16 if he did not do any numerical adjustment, he didn't
- 17 even mention that fleet size in Hawai'i is
- 18 significantly different than the mainland average.
- 19 Therefore, the projected mostly truck numbers
- 20 generated by this industrial park are likely to be
- 21 larger in Hawai'i because of our smaller fleet size.
- I did not offer him quidance on how to
- 23 adjust the numbers. But at a minimum the study should
- 24 have said that this is a possibility and as a result
- 25 what is indicated in the study is not necessarily

- 1 conservative. It is representative of the national
- 2 standard, not necessarily of Hawai'i.
- 3 Q Okay. In one of your second comments
- 4 you state that for the AM peak hour the number of
- 5 vehicles in the Honolulu-bound direction is expected
- 6 to triple from 315 vehicles per hour to 863 vehicles
- 7 per hour without the I'm sorry -- it's gonna triple
- 8 from 315 vehicles per hour without the Project to 863
- 9 vehicles per hour with the Project. And this would be
- 10 vehicles leaving Lualualei Access Road onto Farrington
- 11 Highway.
- I showed you a number of pages from our
- 13 Exhibits 13A and 13B which represent corrections to
- 14 the traffic analysis that we have subsequently filed
- 15 with the Land Use Commission after we filed the EIS in
- 16 the original traffic report.
- 17 Have you had a chance to review these
- 18 pages?
- 19 A Yes, I just did, like, three minutes
- 20 ago. And I appreciate the correction. However, you
- 21 are correct, and I have here the pages you gave. And
- 22 you're correcting, if I'm not mistaken, page 11. Let
- 23 me just make sure of what you gave me. Yes. You're
- 24 correcting page 11. And that is not a critical page
- 25 in my calculations because probably the consultant had

- 1 made a copying mistake. That's why I identified his
- 2 AM/PM generation was identical, that it was a copy
- 3 mistake.
- 4 My numbers are derived from pages 14 and
- 5 15. And I do not believe that you gave me corrections
- 6 for those. So my estimates stand. For example, as
- 7 you see the original mistaken number was in the order
- 8 of 400+. And this number has been adjusted to roughly
- 9 100. That is consistent with pages 14 and 15.
- 10 So pages 14 and 15 bottom line they did
- 11 not contain an error. So my numbers come from two
- 12 pages that you did not amend.
- 13 Q Okay. What do you suggest is the
- 14 threshold to determine whether other intersections
- 15 should be included in a Traffic Impact Analysis
- 16 Report?
- 17 A I believe the city and county has a
- 18 threshold of Level of Service D, which is already
- 19 surpassed by anybody's account on Farrington Highway.
- 20 So there is a lot of congestion along Farrington
- 21 Highway in the AM and PM at the peak direction.
- 22 Q So the present condition of the
- 23 Lualualei Access Road/Farrington Highway intersection
- 24 is already operating at an unsatisfactory level. Is
- 25 that your testimony?

- 1 A This is actually your consultant's
- 2 testimony, yes, and I would agree with it.
- 3 Q Now, I think am I correctly stating that
- 4 your conclusion or your recommendation that the
- 5 Project should not be approved until a TIAR proposes a
- 6 traffic mitigation plan that maintains a Level of
- 7 Service of at least D at that intersection?
- 8 A Actually my objection is that not only
- 9 at that intersection, but if you visit the site, as I
- 10 did two times, there are at least six signalized
- 11 intersections downstream that they will receive the
- 12 entire input of that additional flow. That has not
- 13 even been, even remotely demonstrated in this study.
- So if we had a regional approach to this
- 15 we would even go all the way to say what is the impact
- 16 of this new development on the H-1/H-2 merge, but this
- 17 may be a little too much. But these are six nearby
- 18 traffic signalized intersections. And we have no
- 19 idea. So we are fixing one. What happens to the
- 20 other five?
- 21 Q Are you aware that the state Department
- 22 of Transportation is proposing to construct southbound
- 23 left-turn storage lanes at two of those five
- 24 intersections?

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Α

- 1 discussed for many, many years, yes.
- 2 Q And to the extent that the traffic
- 3 mitigation measures proposed for this intersection
- 4 would improve the Level of Service from F or an
- 5 unsatisfactory level to a Level of Service C in the AM
- 6 peak hour and PM peak hour periods, wouldn't this
- 7 satisfy your objection with respect at least to the
- 8 Farrington Highway/Lualualei Naval Road intersection?
- 9 A Let me answer your question in two ways.
- 10 First of all, looking at Page 17 of Appendix E. The
- 11 current conditions for AM are E and F. That's the
- 12 Level of Service, it's a Level of Grade. A to D is
- 13 acceptable. E and F is unacceptable.
- 14 So the current time Level of Service is E
- 15 and F. And in the future with the corrections with
- 16 the Project these will be E and E, still unacceptable
- 17 by this TIAR. So it never comes to Level of Service
- 18 C. And I'm reading the main movements as you see
- 19 southbound through SBT. That's a critical movement.
- 20 Westbound left turn, F,F,E,E. There's no Level of
- 21 Service E.
- 22 Q That's without the improvements. I
- 23 think you're looking at the chart there saying without
- 24 the improvements they're F,F.

25 A Without improvements you're correct it's 56

- 1 F.F. I didn't circle that. With improvements it's
- 2 E,E. Without improvements it's F,F. for the PM. With
- 3 improvements it's E and E.
- 4 Q I see E and A for the AM and -- oh, I
- 5 see.
- 6 A Right. You have some movements that are
- 7 naturally very light. They are A in the existing
- 8 conditions. So, in fact, if you really want to be
- 9 picky about it, existing conditions for northbound
- 10 right turn is C. And with the Project becomes D. So
- 11 quite a few things.
- 12 Bottom line is that if you look with the
- 13 mitigations and the Project the resultant Level of
- 14 Service is, as I called it in my evaluation, is
- 15 marginal. And it's likely to get worse. So it's not
- 16 typical.
- 17 I wouldn't allow a student to pass a TIAR
- 18 in which he or she created mitigations at Level of
- 19 Service E because it is by default already
- 20 unacceptable.
- MR. YUEN: No further questions.
- 22 CHAIRMAN DEVENS: City?
- MS. TAKEUCHI-APUNA: No questions.

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1	CROSS-EXAMINATION
L	CROSS-EXAMINATION

- 2 BY MR. YEE:
- 3 Q Dr. Prevedouros, you know you've been
- 4 qualified here as a traffic expert today, correct?
- 5 A Yes, but I'm court qualified in Hawai'i
- 6 as a traffic engineering expert since 1991.
- 7 Q And while I understand you've some
- 8 experience in a city issue involving land use, you
- 9 know you're not being introduced today as a land use
- 10 expert.
- 11 A No, I'm not.
- 12 Q Okay. So I guess my question is when
- 13 you conclude that the -- well, let me backtrack. So I
- 14 understand -- I want to be clear -- I understand you
- 15 have concerns about the adequacy of Petitioner's TIAR.
- 16 I'm not going to ask questions about that.
- I do have a question, though, about your
- 18 conclusion that the TIAR should be -- I'm sorry, that
- 19 the Project should not be approved until an adequate
- 20 TIAR is completed. And the question involves the
- 21 timing in the land use process. Is that question, the
- 22 question of when in the land use process a TIAR should
- 23 be approved, is that more of a land use question? Page 58

- 24 A I believe it may be a process question.
- $25\,$ We see the result all over O'ahu because the process $58\,$
 - 1 has failed us. The piecemealing and the timing of
 - 2 things is not adequate, and we have congestion piling
 - 3 on congestion because of perhaps expeditious steps
 - 4 that they don't look what is going on. So we're
 - 5 digging a deeper hole, but please go ahead.
 - 6 Q My question, though, is from a land use
 - 7 perspective -- or is it a land use question as to
 - 8 whether the TIAR should be completed now before
 - 9 zoning, before subdivision, before active
 - 10 construction? That question of what point in the
 - 11 process is more of a land use question than a traffic
 - 12 engineering question, is that correct?
 - 13 A Let me answer you in a very simple way.
 - 14 That if we're considering any land use decision on a
 - 15 road that's Level of Service F, we should not even
 - 16 consider a land use decision.
 - 17 Fix the road to something acceptable and
 - 18 then consider some kind of change in the land use.
 - 19 Obviously this road cannot take any more. So why are
 - 20 we deliberating land use decisions?
 - 21 Q And what part of your traffic
 - 22 engineering expertise is that part of?

- 23 A The part that's called common sense.
- 24 (Audience Laughter)
- 25 Q That's fine. That's perfectly fine. Do 59
 - 1 you know the difference between lay testimony and
 - 2 expert testimony?
 - 3 A That's right.
 - 4 Q Okay. Would that be a lay opinion
 - 5 rather than an expert opinion?
 - 6 A Not exactly. I mean we are aware of --
 - 7 quite significant trained in origin destination and
 - 8 trip generation which is intimately covered and
 - 9 related to land use.
 - 10 In fact I cannot do my class that I teach
 - 11 now if I don't teach land use and the IT trip
 - 12 generation because every different land use generates
 - 13 a completely different set of trips by quantity and by
 - 14 time of day. So we actually know quite a lot of the
 - 15 details of land use.
 - 16 That's why I was also mentioning that
 - 17 even traffic composition changes. A hotel will not
 - 18 generate truck movements. An industrial park will
 - 19 generate truck movements. So sensitivities like this
 - 20 are very important to the network and the pavement and
 - 21 everything.
 - Q Okay. In that case let me ask you some Page 60

- 23 questions about land use. Are you familiar with the
- 24 Land Use Commission and its processes?
- 25 A Not intimately.

- 1 Q Okay. Are you familiar with other cases
- 2 before this Land Use Commission -- or let me
- 3 backtrack. Have you ever presented testimony as an
- 4 expert before the Land Use Commission before?
- 5 A No. I have read testimony and I was
- 6 listed in another case but I was not called as a
- 7 witness.
- 8 Q Are you familiar with the level of study
- 9 that's generally required for a TIAR before the Land
- 10 Use Commission?
- 11 A Yes. It's actually a preliminary level.
- 12 That's exactly what my objection is. That at the
- 13 preliminary level it does not take at least a cursory
- 14 regional view.
- 15 Q So you're familiar with the level of
- 16 study that's generally required for the Land Use
- 17 Commission. Are you familiar with the likelihood of
- 18 DOT approval prior to the Land Use Commission
- 19 approval?
- 20 A I'm not sure I understand your question
- 21 so I don't want to jump into an answer.

- 22 Do you know how often the Department of
- 23 Transportation, State Department of Transportation,
- will have completed and finally approved a TIAR before 24
- the Land Use Commission makes a decision on a 25

- Petition? Do you know how often that happens?
- Α Not sure.
- 3 Okay. 0
- I know that they review quite a few, but 4
- I don't know at what stage and if it's uniform all the
- time. 6
- 7 Okay. Do you know -- let me backtrack.
- If the TIAR is approved prior to zoning, then the
- traffic mitigations will be a requirement at the 9
- 10 county level, is that correct?
- 11 I'm not sure that there's legal
- precedent that that makes it an absolute. 12
- 13 If there's Land Use Commission to
- require that, would you agree that would be a 14
- 15 condition?
- 16 Α Perhaps.
- 17 From a traffic engineering perspective
- as long as improvements are made prior to development 18
- 19 there should not be a significant traffic impact if
- the TIAR's approved before development and the 20
- mitigation efforts are made as part of that Page 62

- 22 development?
- 23 A Well, it depends what mitigations we're
- 24 talking about.
- Q Well, let's assume the TIAR is approved
 - 1 and approved correctly.
 - 2 A As we said, Farrington Highway requires
 - 3 mitigation as is. And it requires additional
 - 4 mitigation if additional projects are attached to it.
 - 5 Which part are we talking about? The existing
 - 6 deficiency or the deficiency plus the added traffic?
 - 7 Q Just referring -- well, let me
 - 8 backtrack. I understand your question. That's a
 - 9 sufficient answer. Thank you.
 - 10 A Okay.
 - 11 CHAIRMAN DEVENS: Ms. Townsend.
 - MS. TOWNSEND: No questions at this
 - 13 time.
 - 14 CHAIRMAN DEVENS: Commissioners?
 - 15 Further questions? Parties have any questions? Thank
 - 16 you very much.
 - 17 THE WITNESS: Thank you.
 - 18 MS. TOWNSEND: Intervenors have two
 - 19 remaining witnesses available for questioning:
 - 20 Kehaulani Souza, the anthropologist, and Miwa

- 21 Tamanaha, the economist.
- 22 CHAIRMAN DEVENS: Mr. Yuen do you have
- 23 cross-examination for either witness?
- MR. YUEN: Yes.
- 25 CHAIRMAN DEVENS: Which one would you

- l like to start with?
- 2 MR. YUEN: Let's do Mr. Souza first.
- 3 MS. TOWNSEND: Intervenors call
- 4 Kehaulani Souza.
- 5 KEHAULANI SOUZA,
- 6 being first duly sworn to tell the truth, was examined
- 7 and testified as follows:
- 8 THE WITNESS: I do.
- 9 CHAIRMAN DEVENS: If you can state your
- 10 name and address.
- 11 THE WITNESS: Kehaulani Lilihoa Souza,
- 12 94-115 Pualani Loop, Mililani, 96789.
- 13 CHAIRMAN DEVENS: Mr. Yuen.
- 14 CROSS-EXAMINATION
- 15 BY MR. YUEN:
- 16 Q Ms. Souza, in your written testimony you
- 17 criticized the adequacy of the Cultural Impact
- 18 Assessment prepared by Tropic Land. In particular you
- 19 criticized Tropic Land for failing to cite the
- 20 Cultural Impact Assessment that you prepared for the Page $64\,$

- 21 proposed Nanakuli Landfill.
- Were you aware that prior to the
- 23 Concerned Elders filing this Cultural Assessment as
- 24 their exhibit that this document was not publicly
- 25 available?

- 1 A No, I wasn't.
- 2 Q Okay. How close is the Nanakuli
- 3 Landfill project on the assessment you worked on, how
- 4 close is this project to the Tropic Land Project?
- 5 A It's adjacent. It's actually the same
- 6 pu'u. It's Pu'uheleakala. So this is on the side of
- 7 it. My project was facing the ocean so it's mauka of
- 8 it -- I mean makai.
- 9 Q You in your written testimony for this
- 10 Project, you say that the ahupua'a of Lualualei should
- 11 be protected as a traditional, cultural property
- 12 because it consists of landscape features and
- 13 archaeological sites and is associated with stories
- 14 and legends that are significant.
- 15 And you also describe the concept of wahi
- 16 pana that makes Lualualei a place of continuing
- 17 cultural practices.
- 18 Did you discuss this concept of wahi pana
- 19 in the Cultural Assessment you prepared for the

- 20 Nanakuli B Landfill?
- 21 A I did. And the reason why I stated that
- 22 is because the kupuna that I interviewed for that
- 23 cultural impact assess had used that word. They
- 24 expressed that this was a very significant area of the
- 25 birthplace of Maui and Hina, who's his mother. And 65
 - 1 that this area is not found anywhere else on O'ahu and
 - 2 that this whole area is significant.
 - 3 And another thing that I wanted to add is
 - 4 that in the Cultural Impact Assessment guidelines it
 - 5 says, No. 1, it says, "To identify and consult with
 - 6 individuals, organizations with expertise of cultural
 - 7 resources, practices and beliefs." It also says
 - 8 "broad geographic area, for example, district or
 - 9 ahupua'a." So it basically tells you.
 - 10 Q So I'm going to show you the Cultural
 - 11 Impact Assessment you prepared for the Nanakuli B
 - 12 Landfill. Can you show me where in this assessment
 - 13 you discuss the wahi pana concept?
 - 14 (Pausing. Witness looking through
 - 15 documents)
 - 16 CHAIRMAN DEVENS: Mr. Yuen, is there a
 - 17 specific page you want to direct her to to speed this
 - 18 up?
 - MR. YUEN: I don't have the records. I Page 66

- 20 couldn't find it.
- 21 THE WITNESS: Page 71 says, "Wahi pana:
- 22 Story or sacred place. The concept of wahi pana a
- 23 place with a story, legend attached that is very
- 24 important in Hawaiian culture because it's a
- 25 connection to the past and therefore the ancestors.

- 1 "From the name of a place one can know
- 2 intimate details about the people who live there,
- 3 their environment, cultural practices and historical
- 4 events that took place.
- 5 "In Hawaiian culture if a particular
- 6 spot is given a name it is because of an event
- 7 occurred there that has meaning for the people of that
- 8 time because Hawaiian culture was based on oral
- 9 traditions, place names and their stories were an
- 10 important way of remembering these traditions and
- 11 ensuring stories." There's a section on wahi pana.
- 12 Q (Mr. Yuen) : Did you hear Kamaki
- 13 Kanahele's testimony today about that concept?
- 14 A Mm-hmm.
- Do you disagree with his conclusions?
- 16 A No. Because in our culture --
- 17 CHAIRMAN DEVENS: Which conclusions are
- 18 you referring to? I mean he gave quite a bit of

- 19 testimony.
- 20 Q (Mr. Yuen): Do you disagree with Kamaki
- 21 Kanahele's conclusion that the property in question
- 22 was merely a pathway from one site to another and has
- 23 no cultural significance?
- 24 A No, I don't agree with that. Because
- $\,$ 25 the kupuna that I've interviewed had stated that this $\,$ 67 $\,$
 - 1 area is, the sightlines, the whole Lualualei area
 - 2 especially Pu'uheleakala where this property is
 - 3 adjacent to, is the womb of Hina and the birthplace of
 - 4 Maui. And there's been so many cultural impacts
 - 5 already, Maui's rock for one. When they tried to
 - 6 remove the pohaku they desecrated the rock. And it
 - 7 actually cracked in half.
 - 8 Another cultural impact is the viewline
 - 9 from Maui's pohaku, Maui's rock. You cannot see --
 - 10 from that area you cannot see his silhouette when the
 - 11 sun is rising and when the moon is up on certain Hina
 - 12 nights.
 - 13 As well as the stream, Ulehawa Stream,
 - 14 has also been impacted. And many kupuna have gathered
 - 15 from there as well. So this area has seen many
 - 16 cultural impacts. And I feel that four people have
 - 17 been contacted for this cultural impact. It was 10
 - 18 pages. And this was cultural impact. It's over a Page 68

- 19 hundred pages. And...
- 20 You did not consult --
- 21 CHAIRMAN DEVENS: Well, did you finish
- 22 your testimony? Did you finish your last sentence?
- THE WITNESS: No.
- 24 CHAIRMAN DEVENS: Can we let her finish?
- 25 THE WITNESS: I just wanted to state

- 1 that four people I feel it doesn't really represent
- 2 the whole community. And another thing is that the
- 3 guidelines for conducting cultural impacts
- 4 specifically state that you conduct ethnographic
- 5 interviews and oral histories.
- And the definition of ethnographic
- 7 interviews and oral histories is ethnography is the
- 8 study and systemic recording of human culture. So
- 9 oral history is tape recorded historical information.
- 10 So a lot of, you know -- basically when we do cultural
- 11 impacts we record, like, an oral history or
- 12 ethnography. I'm done.
- 13 Q (Mr. Yuen): You did not consult
- 14 Mr. Kanahele as one of the kupuna in preparing your
- 15 study, did you?
- 16 A I tried. I actually called and didn't
- 17 get a response.

- 18 MR. YUEN: Okay. Thank you very much.
- 19 No further questions.
- 20 CHAIRMAN DEVENS: City, any questions?
- MS. TAKEUCHI-APUNA: No questions.
- 22 CHAIRMAN DEVENS: Mr. Yee?
- MR. YEE: No questions.
- 24 CHAIRMAN DEVENS: Ms. Townsend?
- MS. TOWNSEND: I have one clarifying

- 1 question.
- 2 EXAMINATION
- 3 BY MS. TOWNSEND:
- 4 Q Ms. Souza, when you testified that the
- 5 desecration of Maui rock and how you cannot see the
- 6 sightlines now, can you just clarify why it is we
- 7 cannot see the sightline from Maui rock?
- 8 A Oh, yeah. Well, when they were building
- 9 that residential area it would have been good if they
- 10 spoke to the community. 'Cause right now from Maui's
- 11 rock there's houses and townhouses that is blocking
- 12 the sight view.
- 13 So just to see that you have to, I quess,
- 14 go somewhere else actually up on Hakimo Road. And as
- 15 well as it also is said that the blockage, the
- 16 sightline should never be blocked from the pohaku to
- 17 the ocean. And it is blocked. So...

- 18 Q To clarify for the Commission why are
- 19 you bringing this up as an example?
- 20 A Bringing it up because --
- Q Why is this important?
- 22 A This is important because the whole
- 23 cultural landscape of Lualualei is a living -- it's
- 24 alive. Our culture is still alive. To take -- it's
- 25 important for the children also, for them to really 70
 - 1 understand and feel the stories of this place. And
 - 2 this place that it is special and it is sacred.
 - 3 There's no other place like this on the island of
 - 4 0'ahu.
 - 5 From the Project actually you can see
 - 6 Pohakea Pass. That's another association to Maui. So
 - 7 viewing all of those sightlines and incorporating it
 - 8 into this tapestry, each place in this area is just a
 - 9 little thread to this tapestry that we try to create
 - 10 and transfer to our keiki.
 - 11 There's many cultural practices still
 - 12 going on in the area. I was actually on a kupuna
 - 13 tour, Hamakuaka'i which is a tour where we're on a bus
 - 14 and we actually drive through the area. Actually
 - 15 William Aila was basically telling them olelo about
 - 16 this area.

- 17 And also another thing that I wanted to
- 18 note is that for Cultural Impact Assessments if you go
- 19 to the OEQC website it gives you the guidelines. And
- 20 it also gives you a list of each island of people to
- 21 contact. So Edward actually was the first one on that
- 22 list. I don't think he was contacted.
- MS. TOWNSEND: Thank you. No further
- 24 questions.
- 25 CHAIRMAN DEVENS: Commissioners, any 71
 - 1 questions? Commissioner Lezy.
 - 2 COMMISSIONER LEZY: Thank you, Chair.
 - 3 Aloha, Ms. Souza. Thank you for your testimony. I
 - 4 think I'd like to ask you the same question that I
 - 5 asked Mr. Kanahele earlier. And I think, if I heard
 - 6 your testimony correctly, that you're of the opinion
 - 7 that the Petitioner's cultural assessment here was
 - 8 insufficient. And I appreciate that.
 - 9 But I'm still curious and I'm hoping
 - 10 maybe you can offer some insight into how you can end
 - 11 up with such widely divergent opinions of the cultural
 - 12 significance of an area like this, given what
 - 13 Mr. Kanahele testified to earlier and given what you
 - 14 just testified to.
 - 15 THE WITNESS: I think that in your
 - 16 family and, say, in your family there's many Page 72

- 17 traditions even if you come from, say, we're all
- 18 Hawaiian -- there's many different lines that are
- 19 passed on to certain families. There's the wai ohana.
- 20 They have different traditions. You have taro
- 21 farmers. You have the kahuna line.
- You have -- you have different aspects
- 23 to our culture and everything is not shared within one
- 24 'ohana. So I think that no matter where you go you're
- 25 gonna find difference of opinions.

- 1 But it's just like in words. We have --
- 2 our poi pounders. We have poi pounders from O'ahu
- 3 that look different from Kaua'i. Kaua'i poi pounders
- 4 have a handle and they're both the same, used for the
- 5 same thing but they have different ways of using them,
- 6 different ways of making them, different traditions.
- 7 COMMISSIONER LEZY: Thank you.
- 8 CHAIRMAN DEVENS: Any other questions?
- 9 That's all. Thank you very much.
- 10 THE WITNESS: Mahalo.
- 11 CHAIRMAN DEVENS: Ms. Tamanaha will be
- 12 the last witness. Mr. Yuen, you have
- 13 cross-examination for her?
- MR. YUEN: Yes.
- 15 CHAIRMAN DEVENS: Mr. Yuen, if I may ask

- 16 how much rebuttal time are you going to need for your
- 17 two witnesses?
- 18 MR. YUEN: Probably about no more than a
- 19 half an hour.
- 20 CHAIRMAN DEVENS: Okay. Shooting to
- 21 break at about 11:15 because something that I need to
- 22 attend. I wanted to try get this wrapped up before
- 23 lunch so you don't have to hold your witnesses over.
- MR. YUEN: I'd like to be able to do
- 25 Randall Okaneku before lunch.
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 - 1 CHAIRMAN DEVENS: Sure. Ms. Tamanaha, if
 - 2 we can swear you in.
 - 3 MIWA TAMANAHA
 - 4 being first duly sworn to tell the truth, was examined
 - 5 and testified as follows:
 - THE WITNESS: I do.
 - 7 CHAIRMAN DEVENS: If you can state your
 - 8 name and address.
 - 9 THE WITNESS: My name is Miwa Tamanaha.
 - 10 And my address is 84-506 Makaha Valley Road, 96797.
 - 11 CHAIRMAN DEVENS: Mr. Yuen.
 - 12 CROSS-EXAMINATION
 - 13 BY MR. YUEN:
 - 14 Q Did you assist Stephanie Fried in
 - 15 preparing her testimony?

- 16 A I did not.
- 17 Q So how are you going to answer any
- 18 questions about her testimony?
- 19 A I read through the testimony. And I
- 20 have a degree in economics. And I'm available to
- 21 answer questions to the best of my ability.
- MR. YUEN: It was represented to me that
- 23 the witness assisted in the preparation of this
- 24 testimony. I was going to ask some questions
- 25 challenging the testimony. And I frankly don't think 74
 - 1 I can ask them if she didn't assist.
 - 2 CHAIRMAN DEVENS: I agree. So are you
 - 3 done with the questioning?
 - 4 MR. YUEN: I'm done with the questioning
 - 5 and I guess I'm going to object to the introduction of
 - 6 the exhibits for Stephanie Fried.
 - 7 CHAIRMAN DEVENS: Do you have a response
 - 8 for that, Ms. Townsend?
 - 9 MS. TOWNSEND: Is it possible for
 - 10 Mr. Yuen to ask the questions and see if Ms. Tamanaha
 - 11 knows the answers?
 - 12 CHAIRMAN DEVENS: I think he's already
 - 13 represented the questions he wants to ask are not in
 - 14 her knowledge. If you want to try, Mr. Yuen.

- MR. YUEN: I was going to ask why she
- 16 didn't study something, but she obviously can't answer
- 17 that, what she considered.
- 18 CHAIRMAN DEVENS: What do you want to
- 19 do, Ms. Townsend? Is this a critical piece that you
- 20 need for your case?
- MS. TOWNSEND: I'm deciding. Hang on.
- 22 CHAIRMAN DEVENS: Okay.
- MS. TOWNSEND: Is it possible for the
- 24 Commission to accept our written testimony on face
- 25 value, you know, understanding the basis of the 75
 - 1 foundation?
 - 2 CHAIRMAN DEVENS: You know, I'm always
 - 3 of the preference to accept as much evidence as
 - 4 possible. The only thing that is a bit unfair is that
 - 5 Mr. Yuen and the other parties don't have a chance to
 - 6 cross-examine and test the testimony. That to me is a
 - 7 critical part --
 - 8 MR. YUEN: Nor does the Commission.
 - 9 CHAIRMAN DEVENS: -- it's a critical
 - 10 part to the fairness of the whole process. So while
 - 11 I'm inclined to want to accept it so that we have that
 - 12 information, I think in this case it would probably be
 - 13 more unfair to the other parties in the case not to
 - 14 have that opportunity. So I would probably move to Page 76

- 15 strike it at this point.
- 16 If you want to bring the witness on you
- 17 certainly would be given that opportunity, but we're
- 18 also trying to move this proceeding along. We do have
- 19 something this afternoon, another agenda item.
- MS. TOWNSEND: Dr. Fried is in
- 21 (inaudible) so couldn't figure on this afternoon. I'm
- 22 curious what analogy could be drawn between the way
- 23 the Commission treated the Cultural Impact Assessment
- 24 and Mr. Kanahele as the foundation witness and the
- 25 economic analysis and Tamanaha as the foundation 76
 - - 2 CHAIRMAN DEVENS: I'm sorry, what's the
 - 3 question?

witness.

- 4 MS. TOWNSEND: Because Mr. Kanahele did
- 5 not actually write the report for the Cultural Impact
- 6 Assessment but was still able to answer some
- 7 questions, although none of mine, challenging why
- 8 certain weren't considered, certain people weren't
- 9 asked.
- 10 I'm wondering if the similar kind of
- 11 leeway can be given for the economic analysis.
- 12 Otherwise I would like to move to strike the Cultural
- 13 Impact Assessment. Do you understand what I'm saying?

- 14 CHAIRMAN DEVENS: Well, I don't know if
- 15 I followed all the way.
- MS. TOWNSEND: Sorry.
- 17 CHAIRMAN DEVENS: No. It may just be
- 18 me, but we had Mr. Kanahele on the stand and everyone
- 19 had a chance to cross examine him. And that's really
- 20 the sword to get to the truth of the evidence that
- 21 we're presented with.
- 22 And as it stands Mr. Yuen doesn't have
- 23 that same opportunity, you know, with that testimony.
- 24 Otherwise, we're going to be trying cases by just
- 25 submitting paper with no one having a chance to really 77
- 1 question the validity and credibility.
 - 2 At the end of the day we have to give
 - 3 the appropriate weight to whatever is presented to us
 - 4 and we will to the evidence that's already been
 - 5 admitted and accepted by the Commission.
 - 6 MS. TOWNSEND: Okay. Thank you.
 - 7 CHAIRMAN DEVENS: Commissioner Lezy.
 - 8 COMMISSIONER LEZY: If I may just make a
 - 9 suggestion. I think you raised a good point that
 - 10 maybe this goes to weight. I'd ask Mr. Yuen to ask
 - 11 his questions and let the witness respond. And we can
 - 12 then judge whether or not -- first of all, whether the
 - 13 expert testimony should be admitted, secondly what Page 78

- 14 weight to give it. Just a suggestion.
- 15 CHAIRMAN DEVENS: No, I agree.
- 16 Commissioners have any other thoughts on this piece of
- 17 evidence? I'm inclined to go along with what
- 18 Commissioner Lezy is suggesting.
- 19 Mr. Yuen, if you want to ask whatever
- 20 questions you do have about the offered testimony, if
- 21 you want to take a crack at it and we can decide from.
- MR. YUEN: I was going to ask whether
- 23 the witness considered the availability of industrial
- 24 zoned land along the Wai'anae Coast in the preparation
- 25 of the testimony.
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- 1 CHAIRMAN DEVENS: Ms. Tamanaha, can you
- 2 answer that question?
- 3 THE WITNESS: Yes. Actually Stephanie
- 4 speaks specifically to that in her written testimony
- 5 and the fact that that was not considered in your
- 6 analysis.
- 7 Q (Mr. Yuen) Did she, did Stephanie Fried
- 8 consider the availability of industrial zoned land in
- 9 her analysis?
- 10 A No. She just pointed out that it was
- 11 not considered in the analysis that was prepared by
- 12 Tropic Land's -- or consultants for Tropic Land.

- 13 Excuse me.
- 14 MR. YUEN: We're talking apples and
- 15 oranges here. And I really don't think I can ask the
- 16 witness to go any further in terms of what Stephanie
- 17 Fried's thought process was, frankly.
- 18 CHAIRMAN DEVENS: Well, do you want to
- 19 ask her and just see what her response may be? She
- 20 may have had some conversations or she may have some
- 21 other source.
- 22 Q (Mr. Yuen): Are you aware how much
- 23 industrially zoned land is available on the Wai'anae
- 24 Coast?
- 25 A I am not. Stephanie's report refers to 79
 - 1 anecdotal -- anecdotes, anecdotal evidence of unused
 - 2 industrial space along Farrington Highway and notes
 - 3 that that was not taken into account in the analysis
 - 4 prepared by the consultant for Tropic Land.
 - 5 Q I'm going to show the witness what we
 - 6 have marked as Petitioner's Exhibit 75B. And ask you
 - 7 if you can comment on the availability or just how
 - 8 much land is zoned for industrial purposes along the
 - 9 Wai'anae Coast.
 - 10 A Um, not including those -- I'm assuming
 - 11 N/A means not available? The data was not available
 - 12 for three of these TMK's. Let's see, 25 plus 1.5 is Page 80

- 13 26.5 plus 3 is 29, 49, 51, about 60. There's no units
- 14 on here. So I don't -- 60 of some undescribed unit.
- 15 Q Do you consider that a sufficient supply
- 16 of industrial zoned land along the Wai'anae Coast?
- 17 A I don't -- I wouldn't consider myself
- 18 qualified to answer that question.
- 19 MR. YUEN: No further questions.
- 20 CHAIRMAN DEVENS: City, any questions?
- MS. TAKEUCHI-APUNA: No questions.
- 22 CHAIRMAN DEVENS: Mr. Yee?
- MR. YEE: No questions.
- MS. TOWNSEND: No questions.
- 25 CHAIRMAN DEVENS: Commissioners? Okay.

- 1 Nothing further.
- THE WITNESS: Thank you.
- 3 CHAIRMAN DEVENS: Ms. Townsend, that is
- 4 the end of the witnesses that you wanted to call?
- 5 MS. TOWNSEND: Intervenor rests their
- 6 case.
- 7 CHAIRMAN DEVENS: Mr. Yuen, you had a
- 8 rebuttal witness you wanted to start, Mr. Okaneku?
- 9 MR. YUEN: Yes, Mr. Okaneku.
- 10 CHAIRMAN DEVENS: Mr. Okaneku, if we can
- 11 swear you in.

lucfeb2-11.txt RANDALL OKANEKU,

- 13 being first duly sworn to tell the truth, was examined
- 14 and testified as follows:
- 15 THE WITNESS: Yes.
- 16 CHAIRMAN DEVENS: Your name and address.
- 17 THE WITNESS: My name is Randall
- 18 Okaneku. My address is 1188 Bishop Street, Honolulu,
- 19 Hawai'i.

- 20 CHAIRMAN DEVENS: Mr. Yuen.
- 21 DIRECT EXAMINATION
- 22 BY MR YUEN:
- 23 Q Mr. Okaneku, you've previously testified
- 24 as the traffic consultant for Tropic Land. In
- 25 connection with your work on this Project I've asked 81
 - 1 you to review what has been marked as Exhibit 74 and
 - 2 74A, which is the Draft Environmental Assessment
 - 3 prepared for the DOT highway improvements to the
 - 4 intersections of Farrington Highway and Haleakala
 - 5 Avenue and Farrington Highway and Nanakuli Avenue, as
 - 6 well as reviewing a transcript of Mr. Sniffen's
 - 7 testimony before the Commission on December 10th,
 - 8 2010.
 - 9 Have you reviewed these exhibits and
 - 10 Mr. Sniffen's testimony?
 - 11 A Yes, I have.
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- 12 Q I first wanted to ask you some questions
- 13 regarding Mr. Sniffen's testimony. Mr. Sniffen
- 14 testified that the Department of Transportation was
- 15 rescinding its prior approval of the Traffic Impact
- 16 Analysis Report that you prepared because the
- 17 Statewide Transportation Office had not consulted with
- 18 the Highway's Division prior to approving the report.
- 19 Can you explain to the Commission the
- 20 procedure that was followed in obtaining DOT's
- 21 approval of your TIAR?
- 22 A DOT's initial review of the Traffic
- 23 Impact Analysis Report was coordinated by Kimura
- 24 International who prepared the EIS. I had no formal
- $\,$ 25 discussions with DOT until their preparation for these $\,82\,$
 - 1 Land Use Commission hearings.
 - 2 Q Is it normal to submit the TIAR to both
 - 3 the Statewide Transportation Planning Office as well
 - 4 as the Highways Division for review?
 - 5 A Official submittal to the Department of
 - 6 Transportation is made to the director of
 - 7 transportation. He will forward those reports to
 - 8 various branch of the Highways Division, one of which
 - 9 will coordinate the response for the department.
 - 10 Q Mr. Sniffen expressed a concern that DOT

- 11 could not determine whether there are any regional
- 12 impacts to the west of Farrington Highway other than
- 13 the intersection with Lualualei Naval Road because you
- 14 did not study any other intersections. And I believe
- 15 Mr. Prevedouros made the same objection to your study.
- 16 Do you believe these criticisms are
- 17 legitimate?
- 18 A Well, in preparation of a Traffic Impact
- 19 Analysis Report I consult what is prepared by the
- 20 Institute of Transportation Engineers for the
- 21 preparation of such reports. The ITE presents
- 22 criteria for the establishing study areas for the
- 23 traffic study.

- 24 One of the criteria is that all traffic
- 25 signals -- signalized intersections within a 2-mile
 - 1 radius of the Project should be included in the study
 - 2 area. The Project site is located 2.3 miles away from
 - 3 Farrington Highway.
 - 4 Another criteria is that the Project's
 - 5 traffic -- if the Project traffic increases the
 - 6 facility's peak hour traffic by more than 5 percent,
 - 7 then it should be included in the study area. In this
 - 8 case -- well, my calculations estimate that the
 - 9 Project's traffic will increase Farrington Highway
 - 10 traffic by 3.4 percent in the morning in the Page 84

- 11 southbound direction and 4.4 percent in the afternoon
- 12 in the northbound direction. So according to the ITE
- 13 guidelines the study area for the Traffic Impact
- 14 Analysis Report was adequate.
- 15 Q Is the ITE methodology and guidelines
- 16 that you've noted in the TIAR generally accepted by
- 17 both State DOT and Honolulu DTS for Traffic Impact
- 18 Analysis Reports?
- 19 A Yes.
- 21 recommended construction of a southbound left-turn
- 22 storage lane on Farrington Highway at Lualualei Naval
- 23 Road, is this correct?
- 24 A Correct.
- 25 Q And is this the same kind of improvement 84
 - 1 DOT is preparing to make on Farrington Highway at
 - 2 Haleakala and Nanakuli Avenue?
 - 3 A Yes.
 - 4 Q Did you review the traffic study that
 - 5 DOT commissioned for these two intersections?
 - 6 A Yes, I did.

 - 8 performed, did it include a study of traffic
 - 9 conditions at other intersections along the highway

- 10 then, the two?
- 11 A No, it did not.
- 12 Q Do you find it inconsistent that DOT
- 13 recommends that you study more than the intersection
- 14 in question when DOT did not do so for its traffic
- 15 study?
- 16 A Well, the scopes for the DOT study and
- 17 the study for the Nanakuli Community Baseyard are
- 18 different. DOT's traffic study is limited by their
- 19 budget as well as study area to the two intersections.
- 20 Whereas a Traffic Impact Analysis Report
- 21 study area is basically limited to the size of the
- 22 project itself.
- 23 Q How did you characterize traffic
- 24 conditions at the Farrington Highway/Lualualei Naval
- 25 Road intersection?

- 1 A During the morning peak hour the
- 2 intersection of Farrington Highway and Lualualei Naval
- 3 Road operated at an overall Level of Service D.
- 4 Southbound Farrington Highway operated at Level of
- 5 Service E, with the left-turn movement from Farrington
- 6 Highway to Lualualei Naval Road operated at Level of
- 7 Service F.
- 8 In the afternoon the intersection
- 9 operates at Level of Service C with the southbound Page 86

- 10 left-turn movement from -- excuse me, the left-turn
- 11 movement from Lualualei Naval Road to southbound
- 12 Farrington Highway was operating on Level of Service
- 13 D.

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- 14 O Do current traffic conditions warrant
- 15 construction of a southbound left-turn storage lane on
- 16 Farrington Highway at this intersection?
- 17 A Yes, it does. I think, as I previously
- 18 testified, the left-turn movement from the through
- 19 lane of Farrington Highway pretty much shuts down the
- 20 left lane of Farrington Highway in the townbound
- 21 direction, basically reducing Farrington Highway to
- 22 one lane going toward Honolulu.
- 23 Q How does the traffic conditions at the
- 24 Farrington Highway/Lualualei Naval Road intersection
- 25 compare with the conditions at the Farrington
- - 2 intersections?
 - 3 A According to the DOT study the
 - 4 Farrington Highway/Haleakala Avenue intersection

Highway/Haleakala Avenue and Nanakuli Avenue

- 5 operated at Level of Service E during both peak hours,
- 6 AM and PM peak hours. Nanakuli Avenue intersection
- 7 operated at Level of Service C in the morning and F in
- 8 the afternoon.

- 9 Q Again, I want to compare your prediction
- 10 for the AM and PM peak hour traffic conditions at
- 11 Farrington Highway/Lualualei Naval Road intersection
- 12 in the year 2020 both with and without construction of
- 13 the baseyard.
- 14 First, what did you predict for these
- 15 intersections with and without the baseyard?
- 16 A Well, the intersection of Farrington
- 17 Highway and Lualualei Naval Road during the AM peak
- 18 hour it will operate at Level of Service F during both
- 19 with and without the Project.
- In the afternoon the intersection's
- 21 expected to operate at Level of Service D without the
- 22 Project and Level of Service F with the Project.
- 23 Q And how does your projection compare
- 24 with DOT's projection for the Nanakuli Avenue and
- 25 Haleakala Avenue intersections without the Project?

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- 1 A DOT's traffic study for the
- 2 intersections at Haleakala Avenue and at Nanakuli
- 3 Avenue predicted Level of Service F conditions without
- 4 any traffic improvements.
- 5 Q So the conditions are essentially the
- 6 same at the three intersections.
- 7 A Yes.
- 8 Q DOT also commented that it could not Page 88

- 9 determine whether an additional right-turn departure
- 10 lane would be necessary from Farrington Highway going
- 11 up Lualualei Naval Road, or whether the storage lane
- 12 distance of 350 feet is adequate because it did not
- 13 know what kind of vehicle information you used in this
- 14 study. Was this information provided?
- 15 A Let's see. The last question first, the
- 16 vehicle classification. I did not take any vehicle
- 17 classification counts on Farrington Highway. I used a
- 18 default truck factor of 2 percent on the highway to
- 19 estimate the background truck traffic on Farrington
- 20 Highway. I expect a more detailed analysis to occur
- 21 during the design phase of the intersection
- 22 improvements.
- 23 Q You assumed the trip distribution in the
- 24 year 2020 of 75 percent of Project traffic entering
- 25 from Farrington Highway in the northbound direction

- 1 and 25 entering from the southbound direction with a
- 2 reverse split occurring with traffic in the PM hour.
- 3 DOT questioned whether this 75/25 split
- 4 should be more evenly weighted. Can you comment on
- 5 the basis for your projected trip distribution?
- 6 A The basis for the traffic assignment is
- 7 explained on Page 10 of the TIAR. Basically it's

- 8 based upon the future population growth of Wai'anae
- 9 Coast and the 'Ewa Plain, which was presented in the
- 10 O'ahu Transportation Regional Plan prepared by OIPO.
- 11 Q DOT believes that because traffic
- 12 increase at the Farrington Highway/Lualualei Road
- 13 intersection is the direct result of the Project,
- 14 Tropic Land should bear the entire cost of the
- 15 intersection improvements. Do you agree with this
- 16 conclusion?
- 17 A No, I don't.
- 18 Q Can you explain why you do not agree
- 19 with the conclusion?
- 20 A Well, the improvements as far as the
- 21 left-turn lane from Farrington Highway is currently
- 22 warranted under existing conditions.
- 23 Lualualei Naval Road provides access to a
- 24 number of users including the U.S. Navy, shopping
- 25 center, other industrial parks and some residences.

- 1 The Farrington Highway is a regional
- 2 highway that provides access to all the Wai'anae
- 3 Coast. So clearly any improvements to this
- 4 intersection will benefit the people up in Wai'anae
- 5 and Makaha.
- 6 On previous projects that I've been
- 7 involved with DOT has established what is called a Page 90

- 8 fair-share assessment, which is basically a project is
- 9 expected to pay for a particular portion of its share
- 10 of a regional improvement because you really can't --
- 11 if it was like a shopping center having an
- 12 intersection on a highway, a new intersection on a
- 13 highway, obviously all the costs are borne by the
- 14 shopping center.
- Whereas, in this case you have an
- 16 existing roadway, existing users, and basically
- 17 Nanakuli community baseyard is another user on this
- 18 roadway. So what DOT has done in the past is to
- 19 establish a fair-share assessment where each project
- 20 is assessed its percentage of peak hour traffic.
- 21 Q Mr. Sniffen testified that DOT was
- 22 making the intersection improvements at Haleakala
- 23 Avenue and Nanakuli Avenue because of safety concerns
- 24 and not due to traffic considerations.
- To your knowledge is highway safety the 90
 - 1 primary concern that DOT addresses in prioritizing
 - 2 traffic improvements?
 - 3 A Traffic safety is generally the number
 - 4 one concern.
 - 5 MR. YEE: I'm going to object to the
 - 6 ability of the witness to testify as to the purpose of

- 7 the Department of Transportation. He can testify
- 8 about technical issues. He can testify to his
- 9 experience. He cannot testify to the intent and
- 10 purpose of the Department of Transportation.
- 11 CHAIRMAN DEVENS: Unless you have some
- 12 understanding.
- 13 THE WITNESS: I have a general
- 14 understanding as far as --
- 15 CHAIRMAN DEVENS: Based on what?
- 16 THE WITNESS: My experience in my
- 17 dealings with the Department of Transportation.
- 18 CHAIRMAN DEVENS: So you're talking
- 19 about a general sense?
- THE WITNESS: Yes.
- 21 CHAIRMAN DEVENS: Okay. With that
- 22 understanding you're still objecting, Mr. Yee? I
- 23 understand the objection. It is -- I agree with it.
- 24 But he's going to give a general understanding based
- 25 on past experience.

- 1 MR. YEE: From my perspective that's an
- 2 insufficient -- it's such a general description of the
- 3 basis of his information there's no way one can
- 4 understand why, what the basis of it is.
- 5 He has a conversation he wants to relate
- 6 that's fine. DOT told him something, that's fine. If Page 92

- 7 there's something in writing, that's fine. But he's
- 8 not the Department of Transportation. He can't
- 9 justify what they're thinking.
- 10 CHAIRMAN DEVENS: I understand. We'll
- 11 let the question go. Go ahead and answer.
- 12 Q (Mr. Yuen) : Go ahead and answer.
- 13 A Okay. Well, from my experience again
- 14 traffic improvements that the traffic safety is the
- 15 number one concern, is the main concern of any traffic
- 16 improvement. But traffic operations also is another
- 17 concern that it ties into traffic safety. Basically
- 18 if you have a poorly operated intersection or highway,
- 19 then you risk traffic safety.
- 20 With regard to this particular study I
- 21 found it curious that if safety is the number one
- 22 concern, there is a, basically a half page letter from
- 23 Department of Transportation, the traffic safety
- 24 branch, regarding the accident experience at these
- 25 intersections. And no real detail, no real numbers 92
 - 1 were provided in the report. Most of the report was
 - 2 operations.
 - 3 Q Finally, the Project's opponents have
 - 4 testified that development of the Project will result
 - 5 in 500 heavy trucks an hour traveling on Hakimo Road

- 6 and Lualualei Naval Road every day. Is this a true
- 7 characterization of your traffic projections?
- 8 A Well, my traffic projections are based
- 9 upon peak hour analysis. So basically a 60-minute
- 10 period in the morning and a 60-minute period in the
- 11 afternoon. This is how we study impacts to any kind
- 12 of facility because that's the worst case conditions
- 13 that it will occur during the day.
- So in the morning and in the afternoon
- 15 the site is expected to generate primarily employee
- 16 traffic which will consist of private vehicles, small
- 17 pickup trucks.
- MR. YUEN: I have no further questions.
- 19 CHAIRMAN DEVENS: City? Mr. Yee?
- 20 CROSS-EXAMINATION
- 21 BY MR. YEE:

- 22 Q Mr. Okaneku, you heard -- did you hear
- 23 or read of Mr. Sniffen's testimony?
- 24 A I looked over his testimony, yes, I did.
- 25 Q So you understand that he had asked
 - 1 for -- that he had suggested that additional
 - 2 information was needed for the TIAR.
 - 3 A Yes.
 - 4 Q And the information you gave us today is
 - 5 part of that additional information he was asking for, Page 94

- 6 correct?
- 7 A Um, it was a response to his request for
- 8 additional information, not yet.
- 9 Q And have you communicated, been given a
- 10 letter to the Department of Transportation with this
- 11 information?
- 12 A No, I have not.
- 13 Q Have you had substantive communications
- 14 or the Petitioner or Petitioner's agents had
- 15 substantive communications with the Department of
- 16 Transportation on these issues?
- 17 A Only informally with staff.
- 18 Q Okay. So if this Project's approved
- 19 would this be part of the anticipated continuing
- 20 conversation with the Department of Transportation?
- 21 A My understanding that the traffic
- 22 mitigation is still in question with the Department of
- 23 Transportation.
- 24 Q Let me rephrase. If this Project is
- 25 approved do you anticipate having further

- 1 conversations with the Department of Transportation?
- 2 A Yes.
- 3 Q And you'll be having conversations and
- 4 you'll be talking about the kinds of things you talked

- 5 about today.
- 6 A Yes.
- 8 Transportation would then provide you feedback about
- 9 their thoughts about your responses?
- 10 A Yes.
- 11 Q And it's just part of an ongoing
- 12 continuing conversation or discussion between the
- 13 Petitioner and the Department of Transportation,
- 14 correct?
- 15 A Yes.
- Okay. So these issues are likely to be,
- 17 if this Project's approved, are likely to be decided
- 18 at a later date.
- 19 A Yes.
- MR. YEE: Okay. I have nothing further,
- 21 thank you.
- 22 CHAIRMAN DEVENS: Ms. Townsend?
- MS. TOWNSEND: I have a few questions,
- 24 thank you.
- 25 CROSS-EXAMINATION

- 1 BY MS. TOWNSEND:
- 2 Q Aloha, Mr. Okaneku. Thank you very much
- 3 for testifying again.
- 4 A Aloha.

- 5 Q You testified that current use of
- 6 Farrington Highway necessitates traffic improvements
- 7 at the Lualualei Naval Access Road.
- 8 A Yes.
- 9 Q And I'm just curious are there other
- 10 intersections anywhere on O'ahu that have low levels
- 11 of service and may be in need of improvement?
- 12 A Yes, there are.
- 13 Q Okay. So it's possible that the
- 14 Department of Transportation might be taking into
- 15 consideration things other than just L-O-S when
- 16 determining whether to make traffic improvements?
- 17 A Yes.
- 18 Q Thank you. You also testified that the
- 19 conditions between the three intersections are exactly
- 20 the same. The three intersections being Haleakala,
- 21 Lualualei Naval Access Road and Nanakuli.
- 22 A Well, the traffic volumes are increasing
- 23 as you get further south. But, yes, that's all Level
- 24 of Service, they pretty much operate at the same
- 25 conditions.

- 1 Q Okay. But I want to be really specific
- 2 here. So you said the conditions at the three
- 3 intersections are the same.

- 4 A The Level of Service conditions, yes.
- 5 Q Level of Service conditions.
- 6 A Yes.
- 7 Q Upon what are you basing that opinion?
- 8 A My analysis for this Project at
- 9 Lualualei Naval Access Road as well as another traffic
- 10 study I prepared for Nanakuli Village, which is
- 11 located between the two intersections -- well, future
- 12 Nanakuli Village.
- 13 Q And have you visited the property? Have
- 14 you visited these intersections?
- 15 A Yes.
- 16 Q So you're aware that there are at least
- 17 three public schools between Nanakuli and Haleakala
- 18 Avenues?
- 19 A Yes.
- 20 Q Are there any public schools on
- 21 Lualualei Naval Access Road?
- 22 A No.
- 23 Q Okay. So in reality on the ground the
- 24 conditions actually aren't exactly the same. There
- 25 are -- is it fair to say that there are facilities and 97

1 institutions and homes that maybe change the

- 2 conditions between the three intersections, influence
- 3 the conditions between the three intersections? Page 98

- 4 A I believe the schools are located about
- 5 mid-block between Haleakala Avenue and Nanakuli. So
- 6 they're not really at the intersection itself. So
- 7 they don't really impact the intersection directly.
- 8 But I believe one of the schools -- there's no access
- 9 onto Farrington Highway from, I can't remember the
- 10 name of the school but the one on the mauka side of
- 11 the highway there's no access. Basically it's a gated
- 12 access and the access from inside the valley.
- 13 Q But it's fair to say that in order to
- 14 get to school kids and their parents would use that
- 15 intersection to drive up to the mid-block?
- 16 A Yes.
- 17 MS. TOWNSEND: Thank you. No further
- 18 questions.
- 19 CHAIRMAN DEVENS: Commissioners, any
- 20 questions for this witness? Commissioner Lezy.
- 21 COMMISSIONER LEZY: Thank you, Chair.
- 22 Good morning, Mr. Okaneku. Thank you for your
- 23 testimony. I just want to be clear about something.
- 24 Mr. Yuen asked you some questions
- $\,$ 25 $\,$ regarding the criticisms that were leveled by both DOT $\,$ 98 $\,$

1 and the Intervenor's expert regarding your TIAR and

2 the scope of it, in particular I think the absence of

- 3 an analysis of the impact of the intersections in the
- 4 southbound direction.
- 5 And if I understood your testimony
- 6 correctly you testified that because you applied the
- 7 ITE standards and criteria that you were not required
- 8 to take into account the impact of those
- 9 intersections, is that correct?
- 10 THE WITNESS: Yes.
- 11 COMMISSIONER LEZY: Okay. And I think I
- 12 heard you say that under the ITE standards it requires
- 13 you to look at intersections within a 2-mile radius of
- 14 the Project site, correct?
- 15 THE WITNESS: Signalized intersections,
- 16 yes.
- 17 COMMISSIONER LEZY: Okay. And you
- 18 testified that in this instance the Project is --
- 19 proposed Project, pardon me, is 2.3 miles from the
- 20 nearest signalized intersection, correct?
- 21 THE WITNESS: That's correct.
- 22 COMMISSIONER LEZY: Do the ITE standards
- 23 require you to apply them without any sort of
- 24 discretion?
- THE WITNESS: No. The ITE

- 1 recommendations are quidelines. So they're basically
- 2 guidelines given to traffic engineers and departments Page 100

- 3 in both preparing and when reviewing Traffic Impact
- 4 Analysis Reports.
- 5 COMMISSIONER LEZY: Okay. So if you, in
- 6 your professional opinion, believed that there were
- 7 peculiarities in the particular area, it would be
- 8 within your discretion to include a broader analysis
- 9 than what the ITE standards and guidelines provide?
- 10 THE WITNESS: Yes.
- 11 COMMISSIONER LEZY: Let me ask you:
- 12 Knowing Farrington Highway -- I'll tell you that's one
- 13 of the most peculiar roadways that I'm aware of on the
- 14 island of O'ahu -- wouldn't you -- wouldn't it make
- 15 sense in order to properly evaluate the potential
- 16 impacts, given the peculiarities of Farrington Highway
- 17 to two lanes, very heavy traffic, lots of congestion,
- 18 many signalized intersections over a short span,
- 19 wouldn't it have made sense to take into account and
- 20 offer an opinion in your analysis regarding the impact
- 21 that the downstream, the south downstream
- 22 intersections would have?
- 23 THE WITNESS: Well, as I testified
- 24 earlier, one of the criteria that ITE presents is the
- $\,$ 25 $\,$ amount of traffic that a project will add to existing $\,$ 100 $\,$

1 traffic or projected traffic without the project.

- 2 In this case in the morning the
- 3 southbound direction the Project traffic is only
- 4 3.4 percent.
- 5 Basically it's going -- the peak flow of
- 6 traffic from the Project is going in the contraflow
- 7 direction of what normal commuter traffic is.
- 8 Bascially they're going northbound in the morning and
- 9 southbound in the afternoon. That's one of the
- 10 reasons why I did not go beyond the connection to
- 11 Farrington Highway.
- 12 I view Farrington Highway from Wai'anae
- 13 all the way down to Kahe Point as a regional, regional
- 14 facility. And there are problems where left-turn
- 15 lanes don't exist. There are no medians and no
- 16 sidewalks, those kinds of things.
- But that, from my perspective, is a
- 18 regional, a regional problem that should be addressed
- 19 by someone larger than Nanakuli or Tropic Land, for
- 20 that matter.
- 21 COMMISSIONER LEZY: So if I understand
- 22 your testimony, then, you're saying that you don't
- 23 believe the impact that this particular Project would
- 24 have would have any -- bear any significance of the
- 25 Level of Service on Farrington Highway.

2	COMMISSIONER	LEZY:	And Mr.	Yuen	asked

- 3 you a question about something that's been discussed
- 4 frequently. And that is the types of vehicles that
- 5 will be coming out of this Project and the number of
- 6 vehicles.
- 7 And in particular he asked you whether
- 8 there was any validity to the statement that it's
- 9 estimated there will be some 500 heavy-type trucks
- 10 coming out of this potential project during the course
- 11 of the day.
- 12 And your testimony was just looking at
- 13 the peak hours you really, you only saw small vehicle
- 14 traffic, mostly employee vehicles.
- 15 Did you ever come to any conclusion
- 16 about the likelihood of what the number of heavy truck
- 17 trips that will come out of, that will be generated by
- 18 this Project?
- 19 THE WITNESS: I can't make a further
- 20 analysis of that type of assessment without knowing
- 21 the tenants of the Nanakuli Community Baseyard. (sic)
- 22 They could be high tech type of, warehouse,
- 23 warehousing.
- 24 Whether it's trucking companies or large
- 25 vehicles I couldn't make that assessment at this point

- 1 without knowing exactly who these people are and who's
- 2 going to come into this baseyard.
- 3 COMMISSIONER LEZY: Did the Petitioner
- 4 ever provide you or did you ever ask for any
- 5 information on that issue as far as tenants that
- 6 expressed interest in the Project, anything like that?
- 7 THE WITNESS: Well, my understanding is
- 8 that they can't make any commitments until all of
- 9 these approvals have been processed. So, it's....
- 10 COMMISSIONER LEZY: So at this juncture
- 11 we really don't know what the potential impact may be
- 12 based on the type of vehicles that are coming out
- 13 aside from the guidelines that ITE provides.
- 14 THE WITNESS: That's correct.
- 15 COMMISSIONER LEZY: Thank you.
- 16 CHAIRMAN DEVENS: Commissioner Heller.
- 17 COMMISSIONER HELLER: Thank you.
- 18 Actually I had some of the same questions that
- 19 Commissioner Lezy had, but I just want to kind of
- 20 extend it a little bit.
- 21 First, with respect to the ITE
- 22 guidelines, you talked about the 2-mile radius and the
- 23 5 percent threshold. How does that relate or does
- 24 that relate to the concept of regional mitigation and
- 25 coming up with fair-share estimates?

- 1 THE WITNESS: Well, anything less than
- 2 5 percent ITE considers as not a significant increase
- 3 in traffic based upon their studies. So, for example,
- 4 if increase in traffic at Nanakulu Avenue intersection
- 5 increases by 3 percent, the operations as far as the
- 6 motorists and just operation of the intersection won't
- 7 be significantly increased.
- Whereas, if it's over 5 percent then you
- 9 have a significant increase. So they can impact on
- 10 operations. That's where you start drawing the study
- 11 area line where the impact of the project expands up
- 12 until that 5 percent threshold.
- 13 COMMISSIONER HELLER: Okay. And so the
- 14 reason that you didn't include those is because you
- 15 estimated less than a 5 percent increase.
- 16 THE WITNESS: That's correct.
- 17 COMMISSIONER HELLER: Now, is it
- 18 possible that some other traffic engineer doing a
- 19 similar study might have come up with a slightly
- 20 different estimate, maybe 4.6 or 4.7 instead of 3.4?
- THE WITNESS: Sure.
- 22 COMMISSIONER HELLER: Maybe 5.2 instead
- 23 of 3.4?
- THE WITNESS: Yes. Sure.
- 25 COMMISSIONER HELLER: So just because

- 1 your estimate came out where it did, you left out
- 2 those other intersections.
- THE WITNESS: Yes.
- 4 COMMISSIONER HELLER: Whereas it's
- 5 possible that somebody else might have included those
- 6 other intersections depending on their particular
- 7 study and its conclusions.
- 8 THE WITNESS: Yes. Well, I mean the
- 9 traffic study is based upon accepted guidelines as far
- 10 as trip generation and trip distribution. So while
- 11 another traffic engineer may come up, if they have
- 12 different information, may come up with different
- 13 numbers.
- 14 COMMISSIONER HELLER: But there's a
- 15 certain amount of judgment applied in taking the raw
- 16 data and converting it into your conclusions.
- 17 THE WITNESS: No. The traffic -- the
- 18 trip generation rates are pretty explicit as far as
- 19 the types of uses and the independent variables used
- 20 in establishing trip generation.
- 21 Trip distribution is a little more of an
- 22 art, but, again, my basis is not a number I picked out
- 23 of the air. It's something that I based upon
- 24 population projection, basically an employee pool in
- 25 the region.

1	COMMISSIONER HELLER: But in terms of,
2	for example, the breakdown between cars and heavy
3	trucks, you said you couldn't do that without more
4	information.
5	THE WITNESS: Yes.
6	COMMISSIONER HELLER: And wouldn't that
7	breakdown affect to some degree the demand placed on
8	these intersections?
9	THE WITNESS: Sure.
10	COMMISSIONER HELLER: If, for example, a
11	big truck that's turning left takes longer to
12	accelerate and get out of the way?
13	THE WITNESS: Yes.
14	COMMISSIONER HELLER: And that's
15	something that at least given the data that you have
16	at this point you couldn't really get into any detail.
17	THE WITNESS: No, I couldn't. Like I
18	said we need to know who the users are, who the actual
19	tenants are going to be in the baseyard. Whether, is
20	it a trucking company or is it guys making circuit
21	boards? What kind of activity is involved? Because
22	I'm given a generic industrial park that's how I
23	analyze it.
2.4	COMMISSIONER HELLER: So going back to

25 my questions about regional mitigation. Can you

- 1 really conclude that there's no need to consider
- 2 regional mitigation for the downstream intersections?
- 3 THE WITNESS: Well, based upon the
- 4 information that I have to this point, yes.
- 5 COMMISSIONER HELLER: Okay. Thank you.
- 6 CHAIRMAN DEVENS: Any other questions?
- 7 Do the parties have any further questions for this
- 8 witness?
- 9 MR. YUEN: None.
- 10 CHAIRMAN DEVENS: Okay. Mr. Yuen, I
- 11 wanted to propose we take our break now. And if we
- 12 reconvene at 1:00 you can put Mr. Yanagihara on.
- 13 Would that work for you folks?
- MR. YUEN: Yes.
- 15 CHAIRMAN DEVENS: How much time do you
- 16 think you'll need for Mr. Yanagihara?
- MR. YUEN: I won't take more than 15
- 18 minutes.
- 19 CHAIRMAN DEVENS: Okay. Because we have
- 20 something starting at 1:30 so I think that will work.
- 21 Okay. Is that okay with the parties? Okay. So we'll
- 22 take our break at this point. Thank you.
- 23 (Recess was held. 11:10)
- 24 CHAIRMAN DEVENS: (1:00). We're back on
- 25 the record. Mr. Yuen, you had your last rebuttal Page 108

- 1 witness, Mr. Yanagihara, is that correct?
- 2 MR. YUEN: That's correct.
- 3 CHAIRMAN DEVENS: Mr. Yanagihara, if we
- 4 can swear you in.
- 5 ARICK YANAGIHARA,
- 6 being first duly sworn to tell the truth, was examined
- 7 and testified as follows:
- 8 THE WITNESS: I do.
- 9 CHAIRMAN DEVENS: State your name and
- 10 address.
- 11 THE WITNESS: Good afternoon. My name
- 12 is Arick Yanagihara. My address is 1001 Bishop
- 13 Street, Suite 2690, Honolulu, 96813.
- 14 CHAIRMAN DEVENS: Mr. Yuen.
- 15 DIRECT EXAMINATION
- 16 BY MR. YUEN:
- 17 Q Mr. Yanagihara, at the conclusion of the
- 18 December 3rd hearing the Chair instructed Tropic Land
- 19 to provide a letter stating that Tropic Land had
- 20 reached an agreement with the Navy for the use of
- 21 Lualualei Naval Road prior to the conclusion of the
- 22 hearing.
- 23 We've introduced in evidence Petitioner's
- 24 Exhibit No. 71, which is a letter from you to the

25 Nmvml Fmcilimim Enginm ing Com nd Hmwmi'i;m

- 1 Exhibit 72 which is a letter from you to Navy Region
- 2 Hmwmi'i dm d Dmcm bm 17, 2010; mnd Exhibim 73 whichm
- 3 is a letter from you to the Commission also dated
- 4 December 17th, 2010.
- 5 Can you please summarize for the
- 6 Commission Tropic Land's progress in obtaining a
- 7 long-term access easement to Lualualei Naval Road?
- 8 A Well, based on the dialogue and concern
- 9 that was expressed to us by the Commissioners at the
- 10 last hearing on December 3rd, it was our perception
- 11 that perhaps we or I did not do an adequate enough job
- 12 in conveying to the Commission the high priority and
- 13 importance we did place on securing a long-term
- 14 easement for Lualualei Access Road, along with the
- 15 fact that for the past three years we have been
- 16 diligently attempting to secure a long-term easement.
- 17 That's why we felt it appropriate to send
- 18 a letter to the Commission detailing and
- 19 chronologizing our efforts over the past three years
- 20 ever since the City told us that they were not going
- 21 to take title to the road.
- 22 At this point we feel that significant
- 23 progress has been made and we do have an agreement in
- 24 principle with the Navy for a long-term easement for Page 110

25 Lualualei Access Road.

- 1 Q So as part of the letters you sent as of
- 2 December 17th, 2010 did Tropic Land accept the Navy's
- 3 offer of a long-term easement?
- 4 A Yes, we have. In hindsight based on the
- 5 directions we were given by the Commission, that in
- 6 essence was a kick in the pants to us and was a
- 7 catalyst to accept the fact that we need to move on
- 8 with this. We therefore sent two letters to the Navy
- 9 accepting their 5-year license agreement and accepting
- 10 their offer of a long-term easement.
- We did have a follow-up meeting with the
- 12 NAFAC people on January 4, 2011 wherein we discussed
- 13 finalizing the terms and conditions as proposed by the
- 14 Navy. And subsequent to that our attorney, Mr. Yuen,
- 15 and their attorney are having active suggestions on
- 16 the matter.
- 17 Q Have you discussed the length of the
- 18 easement term with the Navy?
- 19 A Yes, we did. We did express concern
- 20 that a 10-year term as initially put forth in the
- 21 Navy's letter was totally insufficient. The local
- 22 NAFAC personnel agrees with us and have, in fact,
- 23 asked us to help provide them with arguments that they

- 24 could put forth to the Pentagon in order to put forth
- 25 a request for a longer term easement.

- 1 Q In your experience how long of a term do
- 2 you believe is necessary for -- a minimum term that
- 3 you would find necessary to go forward with this
- 4 Project?
- 5 A Let me backtrack a little. Because when
- 6 we first started discussions with the Navy in terms of
- 7 securing a long-term easement, we were first told
- 8 originally that they do not grant such an easement nor
- 9 do they grant long-term interest in real estate.
- 10 However, when we did our further research
- 11 we found that they did, in fact, grant a 50-year
- 12 easement for the Waipio Point Access Road to the city
- 13 and county. We put forth this findings to the Navy.
- 14 And their response to us, "They're a government
- 15 entity, you're a private entity. We're not sure
- 16 you're going to be around for that long."
- 17 Based on our further research we found
- 18 that they granted a long-term lease to the McNaughton
- 19 Group for the leasing and operation of the Moanalua
- 20 Shopping Center. So based on that, that resulted in
- 21 our ongoing discussions with the Navy.
- 22 And I do have some background in this
- 23 because I used to head the Bank of Hawaii's commercial Page 112

- 24 real estate loan division. And for the past 10 years
- 25 I've been a commercial mortgage broker.

- 1 For a commercial project of this nature
- 2 the normal amortization term is 25 years. Normally
- 3 lenders want a little cushion above that. So the
- 4 target that we told the Navy as far as the term would
- 5 be 30 years to start with, with some renewable
- 6 options.
- 7 Q So you feel a 30-year lease term for an
- 8 easement would be sufficient for you to go forward
- 9 with this Project?
- 10 A Yeah, it should be sufficient, although
- 11 we have asked for a longer term.
- 12 Q Turning to another facet of that
- 13 agreement. Can you tell the Commission whether other
- 14 landowners who use Lualualei Naval Road are willing to
- 15 participate with Tropic Land in the proposed easement
- 16 agreement with the Navy?
- 17 A We have had active meetings with the
- 18 principals of PVT who also own the Leeward land
- 19 property which is located right next to us. We've
- 20 also had a meeting with Mr. Joaquin Silva of Pine
- 21 Ridge Farms. And we had a full discussion with a
- 22 representative of Pacific Malls.

- 23 All of them expressed very strong
- 24 interest in securing a longer-term easement for the
- 25 road and are very pleased that Tropic Land is taking 112
- ---
- 1 the lead in accomplishing this on behalf of a proposed
- 2 LLC that would own and manage the road on their
- 3 behalf.
- 4 Q How long do you think it will take to
- 5 negotiate and have an easement agreement signed by the
- 6 Navy?
- 7 A Well, in our January 4th meeting we
- 8 asked the Navy personnel: How long can we expect it
- 9 to take them to put forth to the Pentagon and we can
- 10 obtain a final working easement that we agree to in
- 11 principle? They said probably anywhere from six
- 12 months to a year.
- 13 Q Finally, I'd like to clarify a point
- 14 that was left in question when the Office of Planning
- 15 cross examined you. OP has suggested as a condition
- 16 of reclassification that Tropic Land execute an
- 17 agreement for the use and maintenance of Lualualei
- 18 Naval Road prior to filing an application for a zone
- 19 change with the City and County of Honolulu.
- 20 I believe you testified that Tropic Land
- 21 should not be precluded from filing a zone change
- 22 application before finalizing an access agreement, but Page 114

- 23 the Commission should require the easement agreement
- 24 be signed as a condition subsequent to zoning.
- 25 Can you please explain to the Commission

- 1 what Tropic Land's position in regard to the timing of
- 2 the access easement, when that should be in place by?
- 3 A I believe I just mentioned that based on
- 4 discussions with the Navy they mentioned it should
- 5 take approximately six months to a year to finalize
- 6 the long-term easement.
- 7 On a parallel basis the Honolulu Planning
- 8 Commission will be conducting its hearing on February
- 9 16th to review the most recent draft of the Wai'anae
- 10 Sustainable Communities Plan amendment.
- It is possible that if we get to that
- 12 hearing and the WSCP is put forth to the City Council,
- 13 that they could approve the amendment of WSCP before
- 14 we are able to secure a long-term easement.
- The OSP has recommend that we complete
- 16 the construction of the backbone infrastructure for
- 17 this Project within 10 years from the date of the
- 18 proposed LUC approval.
- 19 So we don't think it will be reasonable
- 20 to impose artificial delays that would require us to
- 21 obtain approvals in a particular sequence. However,

- 22 we could accept the condition that requires us to
- 23 obtain the easement either as a condition of the
- 24 unilateral agreement that Tropic must sign prior to
- 25 approval of the zoning ordinance, or prior the sale of 114
 - 1 condominium lots within the Project.
 - Neither of these approvals should cause
 - 3 any delays in satisfying the Commission's construction
 - 4 condition.
 - 5 MR. YUEN: No further questions.
 - 6 CHAIRMAN DEVENS: County, do you have
 - 7 any cross?
 - MS. TAKEUCHI-APUNA: None.
 - 9 CHAIRMAN DEVENS: None. Mr. Yee?
 - 10 CROSS-EXAMINATION
 - 11 BY MR. YEE:
 - 12 Q Mr. Yanagihara, regarding Exhibit 71
 - 13 this is your letter accepting a 5-year easement, is
 - 14 that correct?
 - 15 A Yes, it is.
 - 16 Q The five --
 - 17 A It's a 5-year license agreement.
 - 18 Q I'm sorry, 5-year license. Thank you.
 - 19 The 5-year license does not allow you to operate a
 - 20 light industrial baseyard. It allows you to construct
 - 21 m lighm indum iml bm ym d; im mhm com cm?m Page 116

- 22 A It does allow us to enter formal legal
- 23 access to use Lualualei Access Road.
- Q But for the purpose of construction, not
- 25 for the purpose of operating an industrial baseyard.

- 1 A That is correct.
- 2 Q So the long-term easement letter
- 3 acceptance is Exhibit 72, is that correct?
- 4 A I believe so.
- 5 Q Now, I just want to be clear about what
- 6 you said and the letter says and make sure you're
- 7 meaning the same thing. In your letter, and I'll just
- 8 read to you. It says: "You acknowledge the
- 9 requirements described in your letter of July 26, 2010
- 10 and would like to proceed with the finalization of a
- 11 formal long-term access easement for the Lualualei
- 12 Naval Road."
- 13 What I want to be clear on is when you
- 14 say you acknowledge the requirements does that mean
- 15 you accept the requirements?
- 16 A We accept the proposal for a long-term
- 17 easement. However, based on the meeting we had we are
- 18 still working on finalizing some of the specific terms
- 19 and conditions contained in that original letter that
- 20 we received from the Navy, which the NAFAC personnel

- 21 did acknowledge.
- Q One of the conditions is the length of
- 23 the easement, right?
- 24 A Correct.
- Q Other than the length of the easement
- 116
- 1 what are the other conditions that are set forth in
- 2 the Navy's letter with which you are still in
- 3 discussions and have not yet reached agreement?
- 4 A For example, one of the conditions was
- 5 the fact that contained in their letter was that we
- 6 bring the road up to county and state standards. We
- 7 did some research -- which was ongoing on our part
- 8 since we got the letter -- that according to our
- 9 engineer there are no really formal state or county
- 10 standards for a road that applies to our Project.
- 11 There may be subdivision standards for a
- 12 particular subdivision for the improvements to the
- 13 road, but nothing that was applicable to situations
- 14 such as ours.
- In the Navy's case the original --
- 16 according to their interpretation what the Pentagon
- 17 wanted it was a liability concern. That's why they
- 18 wanted to make sure that there's no liability imposed
- 19 on the Navy should they grant the easement to a
- 20 third-party such as Tropic Land and the other Page 118

- 21 landowners.
- Q Anything else?
- 23 A I believe those were the two major
- 24 concerns. The other concern was perhaps, I'm going by
- 25 memory, the cost that they would charge us for the 117
 - 1 granting of the easement. Our position is that right
 - 2 now the Navy's actually paying for maintaining that
 - 3 road.
 - 4 And just for education on your part.
 - 5 When we first talked to the Navy they get partial
 - 6 reimbursement by way of the license agreements.
 - 7 However, that money does not go into the local NAFAC's
 - 8 pocket. It goes to the general fund. The local NAFAC
 - 9 people actually have to pay out-of-pocket for cost
 - 10 maintaining and managing the road.
 - 11 So our premise is: We're going to take
 - 12 that off your hands. Why is there an additional
 - 13 charge for us to just use the road? Plus the fact
 - 14 that we already have an easement along the majority of
 - 15 the road that doesn't have any requirements for
 - 16 standards or payments.
 - 17 Q So I just want to be clear then. The
 - 18 remaining conditions that have not yet been agreed
 - 19 upon would include the time period of the easement,

- 20 correct?
- 21 A Yes.
- 22 Q The costs that would be paid?
- 23 A Yes.
- 24 Q The standard to which the road will be
- 25 built?

- 1 A Correct.
- 2 Q Now, there was one requirement that you
- 3 reach an agreement with the other major landowners
- 4 along the road. Do you remember that?
- 5 A Yes.
- 6 Q Now, you're in agreement with that,
- 7 correct?
- 8 A Well, we hope to accomplish that
- 9 agreement with the other landowners on a parallel
- 10 basis as we move towards finalizing the agreement with
- 11 the Navy.
- 12 Q But you haven't reached an agreement
- 13 with the other landowners.
- 14 A It's kind of like a chicken and egg
- 15 situation. Until we finalize the terms of the Navy we
- 16 can't reach formal final agreement with the other
- 17 landowners.
- 18 Q Is your discussion an equal sharing of
- 19 costs among other landowners?

A Among the discussion -- not necessarily
equal sharing, but we have to come up with a formula
partially based on length of the road that's being
used, traffic usage. That concept has been discussed
in principle. So far we are moving towards obtaining

25 an agreement among the parties.

- 1 Q How many parties are there? You and the
- 2 others.
- 3 A Right now active discussions have been
- 4 held with PVT and its principles which also owns, as I
- 5 mentioned, Leeward Land, Joaquin Silva of Pine Ridge
- 6 and we had just an initial discussion with a
- 7 representative of Pacific Malls.
- 8 Q Then with respect to the timing of the
- 9 easement do you need to receive the zoning approval --
- 10 or do you intend to receive the zoning approval before
- 11 you execute the easement? Not at the application but
- 12 the actual receipt of approval?
- 13 A Well, we hope to obtain the easement as
- 14 soon as possible. Whether or not we get that before
- 15 we obtain final zoning approval is anyone's guess at
- 16 this moment.
- 17 Q Let me just express an issue and I'd ask
- 18 you for your comment on it. The Office of Planning

- 19 has concern if there's development on property and
- 20 then a failure to meet a condition.
- 21 If you receive your zoning approval and
- 22 you begin development on the premise you're going to
- 23 get an easement in the future, won't that pose a
- 24 problem if you aren't able to successfully obtain that
- 25 easement?

- 1 A Well, I presume that -- the current
- 2 unilateral agreement for the golf course has a
- 3 condition that access and a permanent easement to
- 4 Lualualei Road be obtained before the golf course can
- 5 be started. I presume, or we presume that a similar
- 6 condition will be imposed upon us should we not have a
- 7 permanent easement for Lualualei Access Road by the
- 8 City Council.
- 9 Q But if you've already done the grading
- 10 and the improvements and the infrastructure and
- 11 whatever buildings you might be building on it, and
- 12 then fail to get the Lualualei Naval Access easement,
- 13 won't that pose a problem?
- 14 A I don't think it's practical for us to
- 15 actually start construction until when the zoning is
- 16 finalized. And the finalization of the zoning would
- 17 be predicated, I presume, on us getting the permanent
- 18 easement.

- 19 So as a condition of obtaining the 2.0 zoning approval you anticipate that you need to get --21 to execute a long-term easement with the Navy. 22 Can you repeat that question? 23 As a condition of receiving the zoning 24 approval you anticipate that you will need to have an 25 executed access easement from the Navy. 1 Well, we project that hopefully we'll get the zoning approval. But one of the conditions of 3 that approval would be for us to get a formal long-term agreement for the use of Lualualei Road finalized. 6 Is that a condition that has to occur before or after the zoning approval? 8 Α What -- can you define what "zoning 9 approval" means? 10 Before you get approval --11 You can get a unilateral agreement that would be subject to our getting the access agreement. 12 Once that is done then I presume zoning approval is 13
 - 14 finalized. Am I misinterpreting your...?
 - 15 Q Before you get City Council, Commission
 - 16 approval do you anticipate having an executed easement
 - 17 agreement with the Navy?

lucfeb2-11.txt 18 Α Anticipate? We hope to have. 19 That's all. Thank you. Q 20 CHAIRMAN DEVENS: Ms. Townsend. 21 CROSS-EXAMINATION BY MS. TOWNSEND: 2.2 2.3 Aloha, Mr. Yanagihara. Q. 2.4 Aloha. Α 25 To follow up on Mr. Yee's question let Q. 122 me try ask it a different way. If you -- if Tropic Land's unable to obtain an executed easement with the Navy for long-term use of the road, would Tropic Land 3 still pursue zoning and the additional permitting? 5 Can you repeat that question and go a little slower? 6 Sorry. If Tropic Land is unable to 7 obtain an executed long-term easement for the Navy road, would Tropic Land continue to pursue permitting 10 for the industrial park zoning, et cetera? 11 Well, it depends on what "unable" means because right now we have an agreement in principle. 12 13 It's a matter of us coming to an agreement on finalizing some of the specific terms and conditions 14 15 of that agreement in principle. 16 Q Okay. So from your perspective -- let me say back what I hear you saying and confirm for me

Page 124

- 18 if it's correct. From Tropic Land's perspective the
- 19 agreement that you have with the Navy so far is
- 20 sufficient to motivate Tropic Land to continue with
- 21 the permitting process for this --
- 22 A Coupled with the discussions we have had
- 23 with the Navy and are ongoing, yes.
- Q Okay. I notice in your list of people
- 25 considered in the road management group, you listed
- 123
- 1 PVT, West O'ahu Aggregate.
- 2 A Pardon?
- 3 Q West O'ahu Aggregate, the Silvas.
- 4 A Pine Ridge Farms.
- 5 Q Pine Ridge Farms. Okay. Pacific Mall.
- 6 Did you mention them?
- 7 A Yes.
- 8 Q Did you mention Mr. Lapenia?
- 9 A Well, we asked the Navy who do they
- 10 consider as people we need to talk to. They told us
- 11 that people who currently have a legal access and a
- 12 license agreement in effect with the Navy, that's who
- 13 they asked us to talk to. And those were the three
- 14 parties they mentioned. Because conceivably every
- 15 party along Lualualei Naval Access Road has an
- 16 alternate legal access besides just using Lualualei

- 17 Access Road.
- 18 Q Okay. I don't know I'm willing to
- 19 assume that. But okay. Let's move on.
- 20 A That's what we were told by the Navy.
- 21 Q Okay. Do you have any documentation of
- 22 your discussions with Pine Ridge, PVT or the Pacific
- 23 Mall?
- 24 A Well, contained in the letter that I've
- 25 sent to the Navy there's some e-mails I traded with 124
 - 1 Albert Shigemura, the president of PVT, confirming the
 - 2 fact that we have had active discussions and meetings.
 - 3 As far as Mr. Silva we don't have a
 - 4 formal e-mail. I'm not sure he has e-mail. But we
 - 5 have met with him. And I did call and talked to a
 - 6 representative of Pine Ridge -- Pacific Mall and asked
 - 7 them if they are interested to the extent we move
 - 8 along further with obtaining a permanent easement, if
 - 9 they're interested in becoming part of a user group
 - 10 and finalizing terms and conditions of that user
 - 11 group. The answer was affirmative.
 - 12 Q Okay. In your discussions with the Navy
 - 13 did you ask them whether they would consider a 50-year
 - 14 lease term?
 - 15 A Yes, we did.
 - 16 Q And what did they say? Page 126

- 17 A They said -- well, the discussions we
- 18 have had, as I mentioned, is with the local NAFAC
- 19 people. They said the formal decision-making is not
- 20 up to them. It's up to Washington. And they are not
- 21 certain whether we can, in fact, get a 50-year
- 22 easement.
- They did grant a 50-year easement to the
- 24 City but again they told us that the City is a
- 25 government entity. We're a private entity. So there 125
 - 1 was a difference. But then we also pointed out the
 - 2 fact that they did get a long-term lease -- they did
 - 3 grant a long-term lease to the McNaughton Group for
 - 4 the Moanalua Shopping Center which also represents an
 - 5 interest in real estate.
 - 6 Q How long is that lease?
 - 7 A I'm not sure, specifically sure. I know
 - 8 it's more than 25 years.
 - 9 Q It's more than 25 years.
 - 10 A Yeah.
 - 11 Q Did the local Navy representatives that
 - 12 you work with, did they express how long of a lease
 - 13 term seemed plausible to expect?
 - 14 A Well, they asked us what would we like
 - 15 to see. We told them a minimum of 30 years. And as I

- 16 mentioned in my testimony they asked us for supporting
- 17 information, arguments that they can put forth to
- 18 Washington on our behalf.
- 19 Q The timeframe that you mentioned, six
- 20 months to a year, this includes -- this is the
- 21 executed agreement within a year?
- 22 A That's what they mentioned that they can
- 23 get a final approval from Washington. We didn't go
- 24 into detail about having a formal signed, executed
- 25 agreement within that timeframe.

- 1 MS. TOWNSEND: Okay. Thank you.
- 2 CHAIRMAN DEVENS: Commissioners, any
- 3 questions for this witness? Commissioner Jencks.
- 4 COMMISSIONER JENCKS: Thank you for your
- 5 testimony today. Appreciate it. And I appreciate
- 6 your coming back with some responses to our concerns
- 7 we had at our last meeting. Just a couple questions.
- 8 You mentioned you had agreement in
- 9 principle with the Navy. Do you have anything from
- 10 them like a Letter of Intent or anything that says
- 11 "Yes, we discussed this. And we agree on these parts
- 12 of the issues. We disagree..."? Do you have anything
- 13 at all from the Navy?
- 14 THE WITNESS: Well, it started with a
- 15 letter from the Navy dated sometime in July offering Page 128 $\,$

- 16 the long-term easement on December 17. We sent a
- 17 letter back to them.
- 18 We did have a meeting on January 4, I
- 19 believe, I don't have it with me -- we do have an
- 20 email from M. Tanaka of NAFAC confirming the meeting
- 21 of January 4. I'll have to go back to my computer and
- 22 locate that e-mail.
- 23 COMMISSIONER JENCKS: It seems to me the
- 24 Commission asked you to come back with some kind of
- $25\,$ commitment. I've read the letters you sent to the $127\,$
 - 1 Navy. That's fine. You're agreeing to their terms
 - 2 and conditions. But it seems to me you'd want to
 - 3 bring back something that says, "Okay, yes. We the
 - 4 Navy agree and we will move forward on an agreement in
 - 5 principle," but we have nothing.
 - THE WITNESS: Understood.
 - 7 COMMISSIONER JENCKS: Okay. On the
 - 8 requirement to improve the road you seem to have some
 - 9 experience in development. What would be a reasonable
 - 10 standard for your improvements to the road? You
 - 11 talked about there is no, in your mind, any standard
 - 12 with City and County. What would you be expected to
 - 13 do?
 - 14 THE WITNESS: Well, our personal opinion

- 15 is the Lualualei Naval Road is an overengineered road.
- 16 It's wide, it's made to withstand whatever it is the
- 17 Navy has been transporting on the road.
- 18 Who knows what they actually had back in
- 19 that naval base. We have seen huge convoys go up and
- 20 down the road, I mean huge trucks.
- 21 COMMISSIONER JENCKS: Have you estimated
- 22 the cost to improve the road to some reasonable
- 23 standard?
- 24 THE WITNESS: In terms of cost you're
- 25 talking about -- if you're talking about sidewalks, 128
 - 1 streetlights, curbs, gutters, no, we have not done the
 - 2 estimate.
 - 3 COMMISSIONER JENCKS: Okay. With the
 - 4 other owners that share the road that would be
 - 5 expected to share cost, did you discuss any costs with
 - 6 them?
 - 7 THE WITNESS: Well, all the other owners
 - 8 also agree with us that Lualualei Access Road in its
 - 9 present state is adequate for our needs.
 - 10 COMMISSIONER JENCKS: But do you have
 - 11 anything from those other owners in writing that says,
 - 12 "Yes, we agree to participate in (a) the improvements
 - 13 and in (b) the maintenance of the road"?
 - THE WITNESS: No. Page 130

- 15 COMMISSIONER JENCKS: You don't.
- 16 THE WITNESS: No.
- 17 COMMISSIONER JENCKS: You have banking
- 18 experience.
- 19 THE WITNESS: Yes, I do.
- 20 COMMISSIONER JENCKS: In your opinion as
- 21 a banker, if someone came to you with a project and
- 22 said, "I have 25 acres of land that I want to build a
- 23 light industrial park on. The only problem is that I
- 24 don't have any secured access. But I want a loan, I
- 25 want to get a loan to construct a light industrial 129
 - 1 park for \$20 million," what do you think the odds are
 - 2 you're going to be able to get a loan to construct a
 - 3 light industrial park with no long-term fixed access?
 - 4 THE WITNESS: I believe it would be
 - 5 subject to our securing that easement. By "securing"
 - 6 meaning obtaining that easement, not necessarily
 - 7 securing it, right?
 - 8 COMMISSIONER JENCKS: So you're saying
 - 9 the odds are you wouldn't be able to get a loan until
 - 10 you secured the easement.
 - 11 THE WITNESS: If we did not have that
 - 12 agreement finalized and in hand. We could get a
 - 13 letter of interest and intent from the bank saying

- 14 that a formal commitment would be subject to your
- 15 getting a formal easement that's acceptable.
- 16 COMMISSIONER JENCKS: So in reality if
- 17 we -- when was the last meeting, was December 3rd I
- 18 think we were here -- we're really not any different
- 19 today than we were on December 3rd. You've had some
- 20 discussions.
- You have told the Navy that you would
- 22 agree to this. But we have nothing. We have nothing
- 23 as Commissioners that says, "We have an agreement in
- 24 principle. We have a letter of intent."
- We have nothing in paper that tells us
 - 1 with regard to this redesignation that we have any
 - 2 secured long-term agreement in principle or interest
 - 3 in this access.
 - 4 THE WITNESS: Yeah. Based on what my
 - 5 understanding is of what you're getting at no.
 - 6 COMMISSIONER JENCKS: Okay. That's all
 - 7 I have. Thank you.
 - 8 CHAIRMAN DEVENS: Commissioner Lezy.
 - 9 COMMISSIONER LEZY: Thank you, Chair.
 - 10 Good afternoon, Mr. Yanagihara. Thank you for your
 - 11 testimony. Just a couple of questions. My first
 - 12 question to you is: When we last had this discussion
 - 13 one of the points that was raised by Tropic Land Page 132

- 14 regarding the issue of the long-term easement, and in
- 15 particular the difficulties encountered in dealing
- 16 with the U.S. Navy, was that the personnel command
- 17 changed frequently. And essentially you would end
- 18 up --
- 19 THE WITNESS: The command of NAFAC has
- 20 changed, yes.
- 21 COMMISSIONER LEZY: Right. So you would
- 22 end up in a position where you would have discussions,
- 23 have discussions, have discussions, and then you have
- 24 someone new come in. And it would essentially put you
- $\,$ 25 back in square one. Do you have an idea how long the $131\,$
 - 1 current commander is going to be in place?
 - THE WITNESS: Well, since -- we have not
 - 3 met the current commander. But prior to that we did
 - 4 get a letter back for the approval with Washington's
 - 5 blessing to move forward with the easement which we
 - 6 accepted.
 - 7 But again, to be honest with you, I
 - 8 don't know how much of an important active role the
 - 9 current NAFAC commander has in this process based on
 - 10 their rotation. I do know he has some influence but
 - 11 I'm not sure what formal say he has in finalizing the
 - 12 approval.

- 13 As I documented in my letter to
- 14 Commissioner Devens and the rest of the Chair (sic),
- 15 how we actually got this kick started was by seeking
- 16 assistance of then Congressman Abercrombie's office
- 17 which, based on their intervention to the process,
- 18 helped kick start the process for us again.
- 19 COMMISSIONER LEZY: And I think that
- 20 leads into my next question. I'm a little puzzled.
- 21 You testified that the points that were raised at the
- 22 last meeting, the concerns about the interplay of the
- 23 access and the importance of the access to this
- 24 Project, I think you used the term kind of "kicked you
- 25 folks in the butt" to do something.

- 1 And over the last 60 days there have at
- 2 the very least been some signif -- sounds like
- 3 significant discussions with the Navy and the adjacent
- 4 landowners as far as the group that will be
- 5 responsible or would be responsible for maintaining
- 6 the road.
- 7 But, you know, I look back at the
- 8 history of the correspondence. And we're literally
- 9 talking about a year-and-a-half of time that's passed.
- 10 And I'm just wondering why was it that Tropic Land
- 11 didn't identify this as a critical issue to this
- 12 district boundary amendment process?
 Page 134

13	And	why	Tropic	Land	didn'	t	put	the	same

- 14 sort of effort into getting the things done now, that
- 15 it is attempting to get done 12 months ago?
- 16 THE WITNESS: Well, I believe we have,
- 17 as I mentioned, a high priority has been based on
- 18 that. We have been doing our darndest in trying to
- 19 obtain the formal easement, but being faced with the
- 20 bureaucracy of the NAFAC has this stretched process
- 21 out two, three years to where we are today.
- I mean I believe the documentation that
- 23 we provided demonstrates the frustrations we've had in
- 24 trying to get them to grant us a long-term easement.
- $25~{
 m I}$ mean I'm not sure what else I can respond to you in $133~{
 m I}$
 - 1 that regard.
 - 2 COMMISSIONER LEZY: But within the last
 - 3 60 days there apparently has been some sort of turn
 - 4 around.
 - 5 THE WITNESS: Well, we did accept their
 - 6 letter. We did have a follow up meeting. But even
 - 7 prior to that we weren't sitting on our okoles. We
 - 8 were conducting due diligence in terms of our
 - 9 insurance requirements, looking at some of the issues
 - 10 in terms of what is considered standard.
 - 11 There was also a question of about how

- 12 much of an access easement we already had in place on
- 13 Lualualei Access Road which, we discovered that for
- 14 the whole front of our property we already have an
- 15 easement that doesn't have any conditions for payment,
- 16 that doesn't have any conditions for bringing it up to
- 17 a certain standard.
- 18 There was also an interpretation that
- 19 conceivably, conceivably we may have already had
- 20 access to Farrington Highway by virtue of the rest of
- 21 the road. But it was a legal opinion that perhaps at
- 22 this point in time we felt it was not appropriate to
- 23 pursue.
- So therefore we felt, based on the
- 25 discussions we had in the last December 3rd meeting, 134
 - 1 let's move forward. Let's accept the terms of the
 - 2 Navy's letter, and let's finalize some of the
 - 3 conditions contained therein that creates a problem
 - 4 for us.
 - 5 COMMISSIONER LEZY: And just my last
 - 6 question. The last meeting, the admonition from the
 - 7 Commission was before the close of Tropic Land's case
 - 8 that you were to have a long-term easement in place.
 - 9 And that obviously has not occurred, correct?
 - 10 THE WITNESS: It has not occurred
 - 11 unfortunately. And we've been trying.
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- 12 COMMISSIONER LEZY: And I assume today
- 13 you will close your case.
- 14 THE WITNESS: Pardon?
- 15 COMMISSIONER LEZY: I assume today with
- 16 the end of your testimony your case will be closed.
- 17 THE WITNESS: I presume so. Correct,
- 18 Bill?
- 19 COMMISSIONER LEZY: Thank you.
- 20 CHAIRMAN DEVENS: Any other questions
- 21 from the Commissioners? Do you have any redirect,
- 22 Mr. Yuen?
- 23 REDIRECT EXAMINATION
- 24 BY MR. YUEN:
- 25 Q I want to just follow up on a couple of 135
 - 1 areas. First, in response to Commissioner Lezy's
 - 2 question you mentioned that Tropic Land does have an
 - 3 easement to a portion of the road without any
 - 4 conditions.
 - I want to refer you to Exhibit No. 33
 - 6 which is Land Court Order No. 45711. Is this the
 - 7 basis of your conclusion that Tropic Land presently
 - 8 enjoys an easement to a portion of the road?
 - 9 A Yes, it is.
 - 10 Q In response to Commissioner Jencks'

- 11 questioning as to if you were to approach a bank and
- 12 say you wanted a loan for this Project, and you
- 13 presently have the agreement that you have from the
- 14 Navy but no formal access easement, would you grant a
- 15 loan or would you be able to obtain a loan.
- In the same manner wouldn't you also need
- 17 approval from the Land Use Commission in order to get
- 18 that loan?
- 19 A Yes.
- 20 Q And approval for the change in zoning?
- 21 A Yes.
- 22 Q And also approval -- in order to get the
- 23 change in zoning you'd also need the Wai'anae
- 24 Community Plan approval, would you not?
- 25 A Correct. 136

Q

1

- - 2 condominium sales would you also be required to have

And since you're going to do a

- 3 obtained your preliminary public report from the Real
- 4 Estate Commission?
- 5 A Correct.
- 6 O So there are a number of conditions that
- 7 you would have to satisfy as a part of any commitment
- 8 you received from the loan before you actually
- 9 received the money?
- 10 A Most definitely.
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11	MR. YUEN: No further questions.
12	CHAIRMAN DEVENS: Any other questions
13	from the parties? Mr. Yee, you have more questions?
14	MR. YEE: No. But if I could.
15	Commissioner Lezy had asked the Office of Planning a
16	question at the last hearing as to the term that the
17	Office of Planning would consider to be a long-term
18	easement.
19	I just wanted to report that the Office
20	of Planning independently determined that 30 years
21	would be an appropriate time period both because it's
22	an issue of financing as well as actually an issue
23	that state lands are leased out for 30-year periods.
24	So you had asked us what we would
25	consider to be long term. Our conclusion is 30 years.
1	CHAIRMAN DEVENS: Thank you.
2	Commissioner Lezy, do you have any follow up on that?
3	COMMISSIONER LEZY: No, thank you.
4	CHAIRMAN DEVENS: Commissioners have
5	anything else you want to ask? Nothing. Thank you
6	very much, Mr. Yanagihara. Mr. Yuen, does that
7	conclude your presentation?
8	MR. YUEN: That concludes my case. I

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9 want to just have the clerk verify that our Exhibits 1

- 10 through 82 have been introduced into evidence.
- MR. HAKODA: (off mic) Yes, they have.
- 12 CHAIRMAN DEVENS: He does confirm that.
- 13 If the parties have all concluded their case, which I
- 14 understand is the case, then we will then close the
- 15 evidentiary portion at this time.
- 16 Whatever evidence has been accepted into
- 17 evidence or admitted into evidence is in evidence at
- 18 this point.
- 19 So given that the parties have rested we
- 20 will close the evidentiary portion of this case. What
- 21 I'd like to do is set some of the deadlines for
- 22 proposed findings of fact, conclusions of law and the
- 23 decision and order.
- Why don't I start by giving you folks
- $\,$ 25 $\,$ the dates and we'll work backwards from there as far $\,$ 138 $\,$
 - 1 as what we'd like to ask you to submit to us and the
 - 2 other parties.
 - 3 The first item will be February 24, 2011
 - 4 for the parties to submit, file and serve your
 - 5 proposed findings of fact, conclusions of law and
 - 6 decision and order.
 - 7 March 14 will be the deadline to submit
 - 8 comments or objections to those proposed findings of
 - 9 fact, et cetera.

10	And responses to the objections will be
11	due no later than March 21st. Any of you need me to
12	repeat those deadlines? So it's February 24th,
13	March 14th and March 21st. And we will schedule oral
14	arguments sometime after we receive the pleadings.
15	In drafting your proposed findings and
16	conclusions and decision and order we ask that you
17	make reference to the witness, date, page and line
18	from the transcript. And also make the appropriate
19	citation to any exhibits you may reference in your
20	proposed.
21	We also have standard conditions that we
22	ask you to consider to include in the proposed
23	findings of fact, et cetera. If you don't have them
24	you can get a copy from the Commission staff.
25	To the extent you want to stipulate to
1	any of these proposed findings we encourage you to do
	any of these proposed findings we encourage you to do so. Other than that, the parties have any questions
2	so. Other than that, the parties have any questions
2	so. Other than that, the parties have any questions about the deadlines or the forms? Hearing none,
2 3 4	so. Other than that, the parties have any questions about the deadlines or the forms? Hearing none, Commissioners want to add anything more? Any of the
2 3 4 5	so. Other than that, the parties have any questions about the deadlines or the forms? Hearing none, Commissioners want to add anything more? Any of the parties have anything more they want to add for the

- 9 concludes where we're at right now. We do want to
- 10 thank the parties for their presentations that you
- 11 have made. We, as a Commission we believe that all of
- 12 the parties should be confident that their attorneys
- 13 have represented their interests very well and
- 14 excellent presentations by you all.
- We appreciate you working with the staff
- 16 to streamline the process. And we'll await the
- 17 proposed and set the oral arguments from there. Thank
- 18 you very much.
- MR. YUEN: Thank, Mr. Chairman.
- 20 CHAIRMAN DEVENS: Thank you. We'll go
- 21 in recess.
- 22 (Recess was held. 1:40-1:50)
- 23 xx
- 24 xx
- 25 xx

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- 1 xx
- 2 APPEARANCES
- 3 Docket No. SP09-403 SUP Waimanalo Gulch Status Report

4

5 For the City and County
Department of Environmental Services:

6

DANA VIOLA, ESQ.
Deputy Corporation Counsel
SHARON BLANCHARD, ESQ.

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9	Deputy Corporation Counsel TIM STEINBERGER,
10	Director, ENVS
11	Department of Planning and Permitting:
12	RAYMOND YOUNG
13	Intervenor Colleen Hanabusa: RICHARD N. WURDEMAN, ESQ
14	Ko Olina Community Association Senator Maile Shimabukuro: WYETH MATSUBARA, ESQ.
15	BENJAMIN MATSUBARA, ESQ.
16	
17	Also Present: ABBEY MAYER, KOCA representative
18	
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2	I N D E X
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13	Patricia Patterson 261
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2	SP09-403 Status Report
3	CHAIRMAN DEVENS: All right. We're back
4	on the record. Next item on the agenda is Docket No.
5	SP09-403. This is a status report on a Special Use
6	Permit allowing for the expansion and continued
7	operation of the Waimanalo Gulch Sanitary Landfill, on Page 144

- 8 a limited basis and with conditions that was approved
- 9 by the Commission on October 22, 2009.
- Before we get started can we have the
- 11 parties note their appearances please.
- MS. VIOLA: Good afternoon. Deputy
- 13 Corporation Counsel Dana Viola. Also present is
- 14 Deputy Corporation Counsel Sharon Blanchard. And I
- 15 have the Director of the Environmental Services, Tim
- 16 Steinberger.
- 17 CHAIRMAN DEVENS: Good afternoon to you.
- MR. YOUNG: Good afternoon, Chairman
- 19 Devens. This is Raymond Young from the Department of
- 20 Planning and Permitting.
- 21 CHAIRMAN DEVENS: Good afternoon to you.
- 22 MR. WURDEMAN: Good afternoon. Richard
- 23 N. Wurdeman with Intervenor Colleen Hanabusa who's
- 24 present.
- 25 CHAIRMAN DEVENS: Good afternoon.
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- 1 MR. W. MATSUBARA: Good afternoon, Chair
- 2 Devens, Commissioners. Wyeth Matsubara, Ben Matsubara
- 3 on behalf of Ko Olina Community Association, Senator
- 4 Maile Shimabukuro. With me as representative of KOCA
- 5 is Abbey Mayer.
- 6 CHAIRMAN DEVENS: Good afternoon to you

- 7 all. I believe we did get the substitution of counsel
- 8 from your office, Mr. Matsubara. Mr. Wurdeman, I
- 9 understand that you are making an appearance for the
- 10 Intervenor in this case.
- MR. WURDEMAN: Yes, that is correct.
- 12 CHAIRMAN DEVENS: I'd like to make a
- 13 disclosure if I may. I do know Mr. Wurdeman. He has
- 14 done some work with the union that I'm affiliated
- 15 which is SHOPO. Obviously SHOPO is not involved in
- 16 this matter in any way, but I make that disclosure and
- 17 ask the parties if they have any concerns or
- 18 objections they can raise them at this time. (pause)
- 19 Hearing none we'll proceed.
- 20 We asked for this status, informational
- 21 meeting for the following: In light of the recent
- 22 discharges of the municipal solid waste into the ocean
- 23 from the Waimanalo Gulch Sanitary Landfill, the
- 24 Commission requested the Department of Environmental
- $\,$ 25 Services appear before the Commission to provide a $\,$ 144
 - 1 status report regarding the circumstances surrounding
 - 2 the recent discharges and what steps are being taken
 - 3 to prevent any reoccurrence.
 - 4 The Commission also requested that the
 - 5 Department provide an update regarding the status of
 - 6 the City's efforts to identify and develop alternative Page 146

- 7 sites to replace or supplement Waimanalo Gulch
- 8 Sanitary Landfill as required by Condition 4 of the
- 9 Commission's October 22, 2009 Decision and Order in
- 10 this matter.
- 11 In addition, the Commission requested
- 12 that the Department take this opportunity to update
- 13 the Department of Environmental Services July 28, 2010
- 14 report regarding compliance with the 16 conditions
- 15 contained in the Commission's Decision and Order.
- On January 31st, 2011 the Commission
- 17 received e-mail correspondence from Doug and Sherrill
- 18 Sleeter regarding the Waimanalo Landfill.
- On February 1st, 2001 the Commission
- 20 received Notice and Appearance of Counsel advising
- 21 that Matsubara-Kotake would appear as counsel for
- 22 Intervenors Ko Olina Community Association and Maile
- 23 Shimabukuro.
- On February 2nd, 2011 the Commission
- 25 received written correspondence via email from a 145
 - 1 William and Sara Barnes. In addition, today the
 - 2 Commission has received a letter dated February 2nd,
 - 3 2011 from Director Steinberger which enclosed a status
 - 4 report as requested. In addition, also filed today
 - 5 was Ko Olina Community Association and Maile

- 6 Shimabukuro's report on the impacts regarding the
- 7 discharges from Waimanalo Gulch Sanitary Landfill.
- 8 Did the parties get a copy of the two
- 9 filings that were submitted today? Looks like
- 10 everyone -- sorry, you did not receive it?
- MR. YOUNG: Was it handed out today or
- 12 was it delivered?
- 13 CHAIRMAN DEVENS: It was filed today.
- 14 We just got it a few minutes ago.
- MR. YOUNG: We didn't.
- 16 CHAIRMAN DEVENS: We'll get a copy to
- 17 you. The procedure today will be to allow the
- 18 Department of Environmental Services to present its
- 19 status report, then allow the parties the opportunity
- 20 to offer brief comments and then allow for public
- 21 testimony on these matters.
- 22 At this point we'll have the
- 23 Environmental Services go first.
- 24 MR. STEINBERGER: Thank you. To answer
- 25 the first two points we've asked our contractor Waste 146
 - 1 Management Hawaii. They are contracted by the City
 - 2 and County of Honolulu to operate the landfill. And
 - 3 then the second two issues, the City will respond to.
 - 4 So if I may I'd like to let Waste Management, Mr. Joe
 - 5 Whelan respond to those.

6 CHAIRMAN DEVENS: We're going to have to swear you in first, sir. 7 JOE WHELAN, being first duly sworn to tell the truth, was examined 10 and testified as follows: THE WITNESS: I do. 11 12 CHAIRMAN DEVENS: State your name and 13 address, please. 14 THE WITNESS: My name is Joe Whelan, 44-15 051 Kainui Place Kaneohe, Hawai'i. 16 CHAIRMAN DEVENS: Go ahead, sir. 17 THE WITNESS: My name is Joe Whelan. I'm the general manager of Waste Management of Hawaii. 18 19 We operate three landfills in the state, one here, one on the Big Island and one on the island of Kaua'i. 20 21 What I'd like to do initially is just briefly go over 22 the map behind me and show you the features of the

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23

24

25 okay?

1 This is the landfill itself, the older

landfill. And then I'll explain what happened

throughout the various storms. Everybody hear me

- 2 portion. And of course the area up here is the area
- 3 that was just granted the expansion in 2009. When you
- 4 look at this map it's from 2008. So there's a fair

- 5 amount of this gulch right here that now has a blue
- 6 tone to it because that's where the excavation is
- 7 ongoing.
- 8 By way of features on the map you'll see
- 9 here is the ash monofil. All of ash that's generated
- 10 from the H-Power plant goes to Waimanalo Gulch. It's
- 11 disposed of here in the monofil.
- 12 This area here is the existing or older
- 13 portion of the landfill that commenced operations I
- 14 believe around 1989.
- The area right here is the expansion
- 16 from 2003 which are noted as the E cells. The
- 17 property boundary goes up here and then comes, follows
- 18 back down the ridgeline here.
- 19 CHAIRMAN DEVENS: Mr. Whelan, I
- 20 apologize for interrupting. We're familiar with the
- 21 background. We just want to know what happened. We
- 22 want to know how this thing happened.
- 23 THE WITNESS: Okay. The watershed that
- 24 feeds the Waimanalo Gulch Landfill is up in this area.
- 25 The long-term plan has always been to divert water

- 1 that comes from here through this gulch currently
- 2 through the landfill to around this landfill.
- 3 And how that diversion was going to take
- 4 place is that along here there's a diversion berm that Page $150\,$

- 5 is under construction. It's about 14 or 16 feet high
- 6 and goes from one side of the canyon to the other.
- 7 What it is designed to do is divert
- 8 water across here to an open box culvert that runs
- 9 1500 feet or so. It will then dump into 7-foot
- 10 diameter Fiberglas piping which goes along the
- 11 ridgeline here and down into this existing concrete
- 12 channel diverting all of the stormwater around the
- 13 active portion of the landfill.
- 14 That construction period began in, I
- 15 believe, November of 2009 and is under construction as
- 16 we speak. Any other questions on the actual landfill
- 17 itself?
- 18 CHAIRMAN DEVENS: No. You know, we're
- 19 trying to get to find --
- THE WITNESS: Right.
- 21 CHAIRMAN DEVENS: -- out -- what this
- 22 Commission knows is basically what we've heard in the
- 23 media. And I can tell now personally it's been very
- 24 disturbing to hear what happened. Of course we don't
- 25 have all the facts.

- 1 THE WITNESS: Right.
- 2 CHAIRMAN DEVENS: And we're just trying
- 3 to find out what happened and the extent of the spill.

- 4 THE WITNESS: The first storm occurred
- 5 on December 19th, according to the Palehua rain gauge.
- 6 We got around 7.9 inches of rain in about 13 hours.
- 7 Stormwater from that area flowed into the new
- 8 expansion area and inundated cell 6.
- 9 As I just mentioned the long-term
- 10 stormwater diversion channel at that time was several
- 11 weeks away from being functionally complete. Which
- 12 means that it wouldn't be complete from a contract
- 13 standpoint, but it would, in fact, have diverted the
- 14 majority of the water around the landfill and out into
- 15 our existing sedimentation basin.
- 16 At that time after the first storm,
- 17 because of the fact that water had ponded on top of
- 18 cell 6, we then created a dam, if you will, or a berm
- 19 on the south side of that cell 6 in order to keep that
- 20 water from becoming a catastrophic event and leaving
- 21 the site.
- 22 At that time we also brought in
- 23 additional pumps, fortified all of our ditches. We
- 24 reinforced the existing 36-inch diversion berm and
- 25 diversion piping that were installed to handle

- 1 stormwater that fell in the cell 6 area during the
- 2 time of construction of the long-term stormwater
- 3 diversion channel.

4 Or	1	December	27	we	received	another	maj	or
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- 5 storm where we got just under 4 inches of rain in 4
- 6 hours. At that time we then, again the cell 6 area
- 7 filled again with water. We reinforced the temporary
- 8 berm that we constructed before, used the existing
- 9 pumps, reinforced all of our diversion structures
- 10 again.
- 11 The last storm, which was the major one,
- 12 happened on the evening of January 12th into
- 13 January 13 where we received 10.7 inches of rain in a
- 14 24-hour period which was 7 and-a-half inches of rain
- 15 in about 6 hours. The sheer volume of that amount of
- 16 water again went in and filled up the area of cell 6
- 17 and caused that water to then go through the
- 18 sedimentation basin and off site.
- 19 As far as our cleanup efforts: Once we
- 20 realized that the storm was that magnitude on the day
- 21 of the storm, the 13th, we and the City had a meeting,
- 22 teleconference meeting with the Department of Health,
- 23 explained the problems. At that time we then began
- 24 assembling a team to start performing sampling as well
- 25 as putting some warning out, warning signs at our

- 1 drainage outlet which ultimately turned into
- 2 additional signs going in a north and south direction

- 3 at the Ko Olina Resort.
- 4 We first discovered municipal solid
- 5 waste including some amounts of medical waste had
- 6 escaped the landfill later Thursday evening. At that
- 7 time then we began cleaning up that waste onsite at
- 8 the same time they were performing the initial
- 9 sampling event as well as noticing the beaches.
- 10 The following day, Friday, we then went
- 11 down to our outfall and cleaned up what we could at
- 12 the outfall. Since that day, which was the 13th-- or
- 13 14th, we dispatched cleanup crews every day through
- 14 Friday the 21st. Where as we were notified that there
- 15 was any type of waste that was found on a particular
- 16 beach, then we would send a crew out there to clean up
- 17 whatever we found on the beaches.
- 18 We did coordinate with other agencies,
- 19 with DOH. EPA arrived on the site on Saturday two
- 20 days after the storm and were there for approximately
- 21 five days. We worked well with the City Department of
- 22 Health. We've had multiple meetings over that time to
- 23 coordinate the cleanup effort.

- 24 The new stormwater diversion system that
- 25 would have prevented the majority of this water from
 - 1 inundating the facility, as I mentioned, is about two
 - 2 weeks away from being functionally complete. Had it Page 154

- 3 been completed it would have taken most of the waste
- 4 around, most of the stormwater around the landfill and
- 5 not through it.
- 6 This diversion system is an
- 7 approximately \$15 million project. So it's not
- 8 something that lends itself to be done in a very short
- 9 time. As I mentioned, we began construction
- 10 activities in November of 2009. And that project is
- 11 still underway. After completion of the entire
- 12 project obviously the system will be much better
- 13 suited to handle any future rainwater storms.
- 14 Currently we are in the process of
- 15 pumping out our sedimentation basin and cleaning it
- 16 out to put it back to the condition that it was prior
- 17 to the initial storm.
- 18 We've also evacuated all of the water
- 19 from the cell 6 area so that in the event that there's
- 20 a storm that occurs prior to completing this new
- 21 long-term diversion system, we'll at a minimum have
- 22 storage capacity that is intended to keep any
- 23 stormwater from again flowing off of the site. At
- 24 this time I'll take some questions.
- 25 CHAIRMAN DEVENS: Commissioners? I had 153

1 one question. You know, on the Planning Commission's

- 2 findings of fact and conclusions that we had approved,
- 3 finding of fact 74 addresses the drainage that was
- 4 required to have been in place. Was there a violation
- 5 of that condition in this case?
- 6 THE WITNESS: I don't believe there is.
- 7 The company and the City --
- 8 CHAIRMAN DEVENS: You have medical waste
- 9 washing out into the ocean as far as Nanakuli/
- 10 Wai'anae and there was no problems with the drainage?
- 11 THE WITNESS: The company began
- 12 constructing of the long-term drainage plan. Within
- 13 about 30 to 40 days of the time that we received our
- 14 approvals, our regulatory approvals to do so, we were
- 15 not allowed to begin construction of that long-term
- 16 system until we had the actual permitted approvals to
- 17 do so.
- 18 CHAIRMAN DEVENS: So as you're
- 19 constructing I mean what precautions were taken?
- 20 Obviously not enough because this happened.
- 21 THE WITNESS: The actual operating
- 22 permit that we have in there has provisions for this
- 23 type of a storm. And there was -- there was
- 24 definitely a risk during this construction period.
- 25 But we were not allowed to do any preconstruction of 154

1 the stormwater diversion berm until we had the Page 156

- 2 appropriate regulatory approvals.
- 3 CHAIRMAN DEVENS: So how much discharge
- 4 was there? I'm not clear on what the volume was. We
- 5 have photographs that have been submitted by Ko Olina
- 6 which shows quite a bit. But what was the actual
- 7 discharge volume? And what exactly was discharged
- 8 other than syringes and what we've seen on the news?
- 9 THE WITNESS: Most of what was
- 10 discharged was municipal solid waste, which is the
- 11 majority of what goes into the landfill. It did have
- 12 some sterilized medical waste mixed in with it.
- 13 As a function of our daily operations
- 14 medical waste and/or any other type of special waste
- 15 is mixed into the landfill, the residential waste that
- 16 comes in. And then every day that's covered.
- 17 In this particular case as the
- 18 stormwater washed through there, it washed some of
- 19 that cover off and took amount of municipal waste with
- 20 it that just happened to contain some sterilized
- 21 medical waste.
- 22 CHAIRMAN DEVENS: How much?
- 23 THE WITNESS: We don't have any way of
- 24 knowing how much waste actually left the site. The
- 25 main part of the storm occurred around 1 or so I

- 1 believe on the morning of the 13th. So by the time
- 2 our employees arrived at 4 or 5 there was quite a bit
- 3 of water already on the site.
- 4 CHAIRMAN DEVENS: I read somewhere where
- 5 someone had made the statement that this was like a
- 6 hundred year rain. I really found that hard to
- 7 believe because no one else was saying that. I
- B remember a few years ago when we had the 30 days and
- 9 30 nights of rain, that didn't even approach a 50-year
- 10 storm. Was there anything unusual about this rain
- 11 that contributed to this problem?
- 12 THE WITNESS: The idea of a hundred year
- 13 storm, it really depends on the intensity of the
- 14 storm. In that I believe in this case on the third
- 15 storm, which was the major one, there was 10 point
- 16 something inches in 24 hours, but 7.6 of that fell
- 17 within a six or seven hour period. So it's the
- 18 intensity of the storm that's the critical portion
- 19 that causes the amount of damage rather than the
- 20 actual amount of rainfall that could be over a longer
- 21 period.
- 22 CHAIRMAN DEVENS: So going back to my
- 23 prior question. Do you have an idea of what the total
- 24 volume of discharge was? I know you can't quantify
- 25 the medical waste. But how about the total volume?

- 1 How much actually went down to the ocean onto Ko
- 2 Olina's property and down to Nanakuli side?
- 3 THE WITNESS: We can't quantify that.
- 4 What we do know is that --
- 5 CHAIRMAN DEVENS: Did you know how much
- 6 was in that cell that busted open?
- 7 THE WITNESS: The amount -- the area
- 8 where the water came through washed off the top of a
- 9 part of a cell but we can't estimate how big that is.
- 10 Once the water left that spot, which was on the
- 11 northern or uphill end of the cell, it then flooded
- 12 out the rest of the cell.
- One key thing to remember in this case
- 14 this was the third flooding of that particular cell.
- 15 And each time that happened, as I mentioned earlier,
- 16 the construction at this site, which is a canyon
- 17 construction, involves forming the sides of the canyon
- 18 which then creates a huge amount of rock and soil.
- 19 That rock is then processed and reused in the bottom
- 20 to form the areas where the liner goes.
- So each time that we had a rainfall that
- 22 washed down through there, washed all of this material
- 23 off of the sides and the bottom and literally covered
- 24 up the top of the waste cell. So we know that the
- 25 entire cell wasn't affected by this storm because it

- 1 was already under 10 feet of water and had probably 10
- 2 or 15 feet of sedimentation and soil that had been
- 3 deposited on top of that cell by the first couple of
- 4 storms.
- 5 So only the area in the one section of
- 6 the cell that was actually in the higher area that was
- 7 above the waterline was actually affected. That's why
- 8 it's difficult for us to determine how much was
- 9 actually removed.
- 10 When you look at that part of the cell
- 11 what you see is there's some lose material at the top.
- 12 Certainly all the floatable material, plastic bags and
- 13 bottles and things like that, are the pieces that
- 14 would go first.
- 15 And in this case the same way with the
- 16 plastic, sterilized plastic syringes that were
- 17 predominantly what was found on the beach, those are
- 18 all fairly floatable so they would have been washed
- 19 out more quickly than another type of waste, say,
- 20 chairs or other things that would have been in the
- 21 cell at that time.
- 22 CHAIRMAN DEVENS: So when did the first
- 23 discharge occur?
- 24 THE WITNESS: The first discharge?
- 25 CHAIRMAN DEVENS: Yeah. When did it

- THE WITNESS: Sometime during the night.
- 3 We don't know that.
- 4 CHAIRMAN DEVENS: On what day?
- 5 THE WITNESS: On the 13th. When the big
- 6 storm hit it happened during the night. We don't know
- 7 when it started. As soon as we saw the conditions at
- 8 the site at that time, our first concern is for the
- 9 safety of our employees because it was a pretty strong
- 10 event.
- 11 The contractor has been working around
- 12 the clock just to get back in there to redo the damage
- 13 from the first two storms and now this third one.
- 14 CHAIRMAN DEVENS: So on the 13th at
- 15 about what time did you first get notice that
- 16 something was going wrong?
- 17 THE WITNESS: Well, as soon as we
- 18 arrived at the site.
- 19 CHAIRMAN DEVENS: Which is about what
- 20 time?
- 21 THE WITNESS: Probably, I think my first
- 22 employees arrived there around 5:00 or so in the
- 23 morning. Then shortly after that management was there
- 24 probably by 6:30 or so. At that time we assessed the
- 25 upper portions of the canyon because we were concerned

- 1 about our employees as well as any catastrophic events
- 2 as far as -- if you'll recall I had mentioned that at
- 3 the time of the first storm we actually built a
- 4 temporary dam so that any water that was impounded in
- 5 the cell 6 area would not leave the site.
- If it had left the site it would have
- 7 ran down the back side of the HECO power plant and
- 8 into the ocean which would have been an uncontrolled
- 9 discharge.
- 10 Once the company realized that our
- 11 equipment as well as our employees were safe, then at
- 12 that time we began taking evasive actions to keep any
- 13 uncontrolled discharges from occurring. And then at
- 14 some point after that is when we realized now we have
- 15 water that is actually -- and waste material that is
- 16 discharging.
- 17 CHAIRMAN DEVENS: At what time was that
- 18 determination made?
- 19 THE WITNESS: I would say it was
- 20 sometime in the afternoon. We did meet with --
- 21 CHAIRMAN DEVENS: At about what time?
- 22 THE WITNESS: I don't have an exact
- 23 time.
- 24 CHAIRMAN DEVENS: Once you realized that
- 25 medical discharge had escaped the dump, what, if any, Page 162

- 1 warning was given to the community, the folks at Ko
- 2 Olina, the folks down on the Leeward coast? What, if
- 3 any, warnings did your company take to at least warn
- 4 the people that we may have syringes out there, we may
- 5 have blood components floating around in the water?
- 6 THE WITNESS: We met with the Department
- 7 of Health at noon on the day --
- 8 CHAIRMAN DEVENS: I'm not talking about
- 9 the Department of Health. I'm talking about the
- 10 community at large. What efforts did your company
- 11 make to give at least some warning to the community
- 12 that there was this danger out there?
- 13 THE WITNESS: Once we decided -- or we
- 14 didn't -- once collectively the decision was made to
- 15 put warning signs up at the beach or at the outfall
- 16 area was our main concern because that's where
- 17 material would have left the site -- then we assembled
- 18 those signs from one of the departments at the City
- 19 and we put those up at around 4 or 5:00 that
- 20 afternoon.
- 21 We didn't realize or find out that there
- 22 was medical waste involved in it until around that
- 23 same time, 4:00 or 5:00 in the afternoon because we
- 24 were dealing with huge amount of water that was

25 leaving the site.

- 1 Once we realized that there was medical
- 2 waste in there we had already put up warning signs
- 3 saying that there's potentially contaminated material
- 4 that is leaving the site. We also started a sampling
- 5 program at that time.
- 6 Then the next day we had a crew down at
- 7 our outfall because by that time we realized that
- 8 there was some sterilized medical waste that had gone
- 9 off of the site. And we began cleaning that up.
- 10 The evening of the storm on the 12th we
- 11 also began a cleanup on own site at the same time they
- 12 were doing the sampling and putting the warning signs
- 13 up to make sure that whatever was on our site wouldn't
- 14 continue to go off site and further impact our
- 15 neighbors.
- 16 CHAIRMAN DEVENS: Okay. Commissioner
- 17 Lezy, you had a question?
- 18 COMMISSIONER LEZY: Thank you, Chair.
- 19 Good afternoon. Thank you for your testimony. I want
- 20 to see if I can understand kind of the chronology of
- 21 some of the events and the actions that were taken by
- 22 Waste Management in response to those events.
- You've testified three storms.
- 24 Obviously the final storm of the three was the one Page 164

25 that apparently put the cell over the top as far as 162

- 1 the discharge was concerned. You were aware or your
- 2 company was aware by the time of the second discharge
- 3 that the cell was retaining water, correct? It was
- 4 flooding and retaining water.
- 5 THE WITNESS: Yes.
- 6 COMMISSIONER LEZY: When did that occur?
- 7 When were you aware as of the second storm that that
- 8 problem existed?
- 9 THE WITNESS: Once the first storm hit,
- 10 the cell was inundated with water. At that time is
- 11 when we built the additional berm. When the second
- 12 cell was -- I mean the second storm came it added more
- 13 water on top of what was already there. So at that
- 14 time we reinforced that berm so that it would hold
- 15 more water. Then prior --
- 16 COMMISSIONER LEZY: When was that?
- 17 THE WITNESS: Actually after the first
- 18 storm then --
- 19 COMMISSIONER LEZY: The second storm and
- 20 the reinforcement, when did that occur?
- 21 THE WITNESS: On the 27th.
- 22 COMMISSIONER LEZY: So that was
- 23 approximately two weeks prior to the event, the storm

- 24 event that caused the discharge, correct?
- THE WITNESS: Yes.

- 1 COMMISSIONER LEZY: During that time
- 2 period what sort of evaluation, if any, was performed
- 3 by your company to determine the risk of: Well, if
- 4 there's a further storm, if we have a similar type of
- 5 a storm, is there a possibility that the cell, the
- 6 berm's been built could fail or the cell could end up
- 7 discharging waste?
- 8 THE WITNESS: Yes. That's why we built
- 9 the berm in the first place. At the time of the first
- 10 cell there was no berm there -- or the first storm.
- 11 And the water came up from probably a foot of
- 12 overtopping the existing containment area.
- 13 COMMISSIONER LEZY: I understand that.
- 14 But what I'm asking you is you have provided us with a
- 15 chronology of events. And it sounds like in each
- 16 instance it was kind of dodging a bullet. The first
- 17 time it flooded and fortunately there was no
- 18 discharge.
- 19 The second time it flooded and there had
- 20 been some sort of work done to build a berm to
- 21 strengthen the cell to avoid a discharge. I assume
- 22 that's the key, right?
- THE WITNESS: Yes.
 Page 166

- 24 COMMISSIONER LEZY: You then get to the
- 25 third event. More rain, more water and there's an 164

- actual discharge. So what I'm wondering is what sort
- of an evaluation was done in order to quantify what
- the risk was that there would be a discharge if there
- was more rain and more water ended up in the cell?
- THE WITNESS: Well, in the first place 5
- we would have no, no forewarning that a storm of the 6
- third magnitude would be coming. The requirements
- 8 that we go under are for 24-hour storms. And that's
- what the site is designed for.
- 10 In this particular case the actual
- long-term diversion, even though the requirements were 11
- 12 for 24-hour storm, it was actually -- the
- specifications were for a hundred-year storm. 13
- 14 problem was it just wasn't completed at that time.
- 15 COMMISSIONER LEZY: I'm talking about
- the steps that you folks actually did take. You 16
- actually undertook efforts --17
- 18 THE WITNESS: Right.
- 19 COMMISSIONER LEZY: -- to avoid what
- 20 happened. What I'm trying to find out is how you
- 21 reached the decision to do what you did and why there
- was an obvious shortcoming in what was done.

- 23 THE WITNESS: Just to back up a little.
- 24 Once -- I would say back in October prior to the rainy
- 25 season we doubled the shifts so that that long-term
- 165
- 1 diversion would be complete. It just wasn't.
- 2 COMMISSIONER LEZY: I understand. I'm
- 3 not particularly interested in the long-term diversion
- 4 project. What I'm interested in is the efforts that
- 5 you folks took once you had the first event.
- 6 THE WITNESS: Right.
- 7 COMMISSIONER LEZY: After you had the
- 8 second event and then you had the third event, what
- 9 was done in between the second and the third event to
- 10 evaluate: Jeez, we just dodged a big one here? What
- 11 do we need to do to make sure that if it rains more
- 12 since obviously the cell was retaining water at that
- 13 point --
- 14 THE WITNESS: Right.
- 15 COMMISSIONER LEZY: -- what do we need
- 16 to do to make sure that there is no potential for
- 17 discharge?
- 18 What was done to evaluate that and
- 19 address it?
- 20 THE WITNESS: There is a 36-inch drain
- 21 line that by design runs underneath this new cell
- 22 that's part of the expansion. During the first storm, Page 168

- 23 that overtopped and was silted in due to the amount of
- 24 material that came down.
- 25 After that we went out and evaluated why 166

- 1 that happened. And we cleared the area and built a
- 2 berm up above it to try to stop any water that would
- 3 be coming down.
- 4 At the same time we also built a --
- 5 right in front of it we built a very large structure
- 6 out of boulders that would act as a velocity changer,
- 7 if you will, where when the water came down the canyon
- 8 it would hit this pile of boulders and cause it to
- 9 divert around to where this inlet was.
- 10 At the same time then we also reinforced
- 11 at that area another berm that we had constructed in
- 12 the first storm to make sure that we had a little dam
- 13 behind that so that it would never get into the cell
- 14 in the first place.
- 15 All of that failed because of the
- 16 magnitude of that storm.
- 17 COMMISSIONER LEZY: So are you telling
- 18 me, then, that there could have been an evaluation
- 19 done based on the magnitude of the storm that actually
- 20 did occur, that would have allowed you to address
- 21 problems and to have avoided this event?

- THE WITNESS: No. I'm not saying that.
- 23 I'm saying that after the first storm we took evasive
- 24 actions on the available 36-inch outlet that we had
- 25 that was designed to handle this water because it had
- 167
- 1 failed the first time. And we -- our contractor went
- 2 back in there and beefed up that area to keep that
- 3 from happening a second time.
- 4 COMMISSIONER LEZY: So do I understand
- 5 you to say, then, at least in your company's
- 6 estimation that this event was unavoidable?
- 7 THE WITNESS: Yes.
- 8 COMMISSIONER LEZY: With regard to this
- 9 permanent diversion project, as part of the planning
- 10 for that were any of the particular cells within the
- 11 landfill identified as being at risk for flooding in
- 12 this type of event?
- 13 THE WITNESS: It wasn't an actual
- 14 identification of the cells. However, our operating
- 15 permit contemplated that during the construction of
- 16 this long-term diversion system there could be periods
- 17 when there would be either no means to convey the
- 18 m om wm m ound mhm mxim ing lmndfill cmllm; om mhm
- 19 a storm could cause stormwater to overflow into the
- 20 cell 6 area, which it did in this case, which would
- 21 allow, then, that water to flow out from the active Page 170

- 22 area of the cell.
- 23 COMMISSIONER LEZY: So there was an
- 24 acknowledgment prior to any of these storms that cell
- 25 6 was particularly at risk for this type of an event? 168
 - 1 THE WITNESS: There was an
 - 2 acknowledgment in our permit that stated until this
 - 3 long-term diversion is completed there could be some
 - 4 risk, yes.
 - 5 COMMISSIONER LEZY: Was there some
 - 6 particular reason why then cell 6 didn't simply stop
 - 7 accepting MSW during the time period that the
 - 8 long-term diversion project was being finished?
 - 9 THE WITNESS: Cell 6 is the only area of
 - 10 the landfill that has capacity at this point. And
 - 11 after the first storm no more waste went into the cell
 - 12 6.
 - 13 COMMISSIONER LEZY: It couldn't, right?
 - 14 It was flooded with water.
 - 15 THE WITNESS: Right, yes. But that was
 - 16 after the first storm. So from a practical standpoint
 - 17 there was no waste that could have gone into the cell
 - 18 6 area.
 - 19 COMMISSIONER LEZY: My last question to
 - 20 you is: Do you have any understanding or personal

- 21 knowledge as to why medical waste sterilized or
- 22 otherwise is it not incinerated?
- 23 THE WITNESS: I believe the rules for
- 24 incineration were changed several years ago. But
- 25 that's not my area of expertise. I know that at the 169
 - 1 site we have -- medical waste is considered a special
 - 2 waste where it has to be pre-characterized under
 - 3 record of federal standards. And that's what we do.
 - 4 That's our standard practice.
 - 5 COMMISSIONER LEZY: And what does that
 - 6 mean?
 - 7 THE WITNESS: It means that a generator
 - 8 of medical waste has to fill out characterization
 - 9 forms and get that waste stream approved both by
 - 10 federal regulations and by the terms of our permit.
 - 11 And then they certify on each load that comes into the
 - 12 site that it has, in fact, been rendered
 - 13 noninfectious.
 - Most of the companies use autoclaving,
 - 15 but I'm not sure whether that's the requirement or any
 - 16 method that allows them to make that statement is
 - 17 acceptable. All of the sterilization process is
 - 18 overseen by the Department of Health.
 - 19 COMMISSIONER LEZY: All right. Thank
 - 20 you.

21	CHAIRMAN DEVENS: Any other questions
22	from the Commission? One thing you answered in
23	response to Commissioner Lezy was that this was
24	unavoidable. I have a real hard time believing that
25	this was unavoidable.
1	What it sounds like to me is that you
2	folks went ahead with this construction, did not take
3	any proper preventive measures and just hoped it
4	wasn't going to rain. And when it did you folks were
5	caught with your pants down. And this is what
6	happened. Isn't that really what happened in this
7	case?
8	THE WITNESS: No, I wouldn't
9	characterize it that way at all in that this
10	CHAIRMAN DEVENS: I know you wouldn't
11	characterize it that way. Isn't that really what
12	happened, though, in this case? There were no
13	preventive measures in place while this construction
14	was going on. It rained. And it wasn't an unusual
15	rain by any standard. And we have this massive

18 discharge and what was actually contained in that

16 discharge. And there was just a lack of urgency, in

my mind, with the public not knowing the extent of the

19 discharge.

17

- 20 I was shocked when I heard that there
- 21 were needles on the beach at Ko Olina, down in
- 22 Nanakuli flowing down to Wai'anae. I was also shocked
- 23 to see that people were picking that up with their
- 24 bare hands and in slippers. And yet there were no
- 25 warnings out there to the community warning about

- 1 those dangers. What's the response to that?
- 2 THE WITNESS: I believe, as I mentioned,
- 3 whenever we had a call, which we did, from any beaches
- 4 along the western side of the Leeward Coast, we
- 5 dispatched a team to go out there. And we didn't just
- 6 pick up medical waste. We picked up any storm debris
- 7 that we saw except for tree limbs or wood or that kind
- 8 of thing. But everything else we picked up. And we
- 9 continued to go every day to those same beaches until
- 10 we no longer saw the waste material.
- 11 We established a hotline, I believe it
- 12 was on Sunday, that people could call in, which they
- 13 did. And as soon as we got a call on our hotline or
- 14 from any other source we would dispatch a team to go
- 15 out there and check it out.
- 16 We also talked to lifeguards at the
- 17 various beaches that had lifeguards. And we continued
- 18 doing that for several days after we last saw any type
- 19 of medical waste.

20	As far as the actual storm itself, this
21	long-term diversion plan was proposed over 10 years
22	ago. We're just in a position now, or as of 2009,
23	where we could actually go out and begin the
24	construction on it. We can't do that unless we have
25	the appropriate permits.
1	CHAIRMAN DEVENS: And I understand that.
2	But over the last 10 years couldn't you have thought
3	of what the preventive measures were going to be while
4	the construction was going on instead of leaving
5	everything open the way it was? I just can't believe
6	that no preventive measures could have been taken to
7	avoid this. I don't buy that this was unavoidable. I
8	hear what you're saying, but it doesn't make any sense
9	to me.
10	You know, this was a very tough decision
11	for this Commission to have extended the permit. The
12	parties were here. It was a difficult decision that
13	this Commission had to wrestle with. The very fears
14	that the community raised before this Commission were
15	realized by this spill. And then it comes back to us
16	as a Commission because we passed it.

172

17

18 informational meeting because we need to know what

And that's the reason why we wanted this

- 19 happened. There's conditions that we approved. I see
- 20 finding, Condition 74 it talks about drainage. And
- 21 this was a drainage problem from what you're
- 22 describing to us. And I still don't understand, you
- 23 know, why this wasn't prevented.
- You know, I m Mm. Willim on TV; hm'm
- 25 obviously distressed. He didn't get the call from you 173
 - 1 folks. He's worried about his community. He's
 - 2 worried about his employees. They're out there
 - 3 picking up the waste. Obviously there was a lack of
 - 4 communication to at least warn people like him who was
 - 5 here opposing this but expressed these very fears and
 - 6 then look what happens. I mean what happened out
 - 7 there?
 - 8 THE WITNESS: That's what I've attempted
 - 9 to explain to you.
 - 10 CHAIRMAN DEVENS: I hear you, but it's
 - 11 not making any sense to me.
 - 12 THE WITNESS: We put warning signs up on
 - 13 the day of the storm. As a matter of fact while we
 - 14 putting the warning signs up the City had instructions
 - 15 to, I believe, double or triple the amount of them.
 - 16 So as we learned more about the extent
 - 17 of any waste material, whether it's medical waste or
 - 18 not, that left the site, we believe we took Page 176

- 19 appropriate actions to make sure that people knew,
- 20 first of all, what was going on.
- 21 Remember this was also at a time where
- 22 the entire island had an advisory notice put out each
- 23 day by the local weather stations warning people not
- 24 to go in the water because it was a major storm, not
- 25 just at the landfill but around the island itself.

- 1 CHAIRMAN DEVENS: Well, you know,
- 2 putting up warning signs and telling someone that
- 3 there may be needles sticking in the sand to me are
- 4 two different, radically different types of warnings
- 5 in my mind.
- 6 Let me ask the parties if they have any
- 7 questions for the witness since he was put under oath.
- 8 Ko Olina, you folks have any questions for this
- 9 witness?
- 10 MR. W. MATSUBARA: Chair, going to
- 11 Commissioner Lezy's concerns regarding the first what
- 12 they call a storm. I'm looking at the investigative
- 13 report by the Clean Water Branch. It was attached as
- 14 KOCA's exhibits. And it refers to an investigation
- 15 done in response to that first storm.
- 16 And Commissioner Lezy, with all due
- 17 respect, stated they were luckily fortunately

- 18 dodge-able, and there was no discharge. But I noticed
- 19 in this report, I know it's not final, but it does say
- 20 that there was a discharge of water. And that was
- 21 done in response to the accumulation of water in this
- 22 cell.
- Now, I can understand maybe there may be
- 24 situations where rainfalls may come and you can do
- 25 only certain things. But what this report indicates 175
 - 1 is that this was a response by your department, a
 - 2 decision made by your department to remove water from
 - 3 this cell, not stormwater, but remove water from a
 - 4 cell and put that into the storm drain.
 - 5 So my concern would be, you know, we're
 - 6 talking about stormwater entering cells here. But now
 - 7 there's actually a conscious decision made to remove
 - 8 water, whether it may be infected or not I don't know.
 - 9 And I'm sure there will be further investigation to
 - 10 determine that.
 - 11 But this is just from the first storm
 - 12 that we had assumed was a dodge of the bullet. So the
 - 13 concern would be what -- not only what methods or what
 - 14 protocols are you establishing to prevent rainfall but
 - 15 after the rainfall is in these cells what
 - 16 accommodations or what are you doing to also ensure
 - 17 that the removal of this water into the ocean in that Page 178

- 18 area was appropriate?
- 19 THE WITNESS: Just to back up a little
- 20 bit. No water from within the cells themselves was
- 21 discharged. What we're talking about is stormwater
- 22 that had accumulated on top of the cells, in this case
- 23 cell 6, one cell.
- 24 And as I mentioned as the first storm,
- 25 second and third storm progressed it deposited more 176
 - 1 and more and silt on top of the cell which further
 - 2 isolated it from the water sitting on top. We're not
 - 3 talking about water that was actually in the cell
 - 4 itself during cell operations.
 - 5 Concerning the pumping or not, until the
 - 6 report was filed we were cooperating with the
 - 7 Department. However I'm not going to comment on that
 - 8 because, as you mentioned, the Department has an
 - 9 investigation that's ongoing.
 - 10 MR. W. MATSUBARA: Are you aware of this
 - 11 investigative report compiled by the Department of
 - 12 Health Clean Water Branch?
 - 13 THE WITNESS: I'm aware of it. I
 - 14 haven't read the entire thing. But I know that it's
 - 15 out there, yes.
 - MR. W. MATSUBARA: I'm not making

- 17 accusations. They are. They're making accusations
- 18 that the water that was discharged was leachate and it
- 19 did contain MSW.
- THE WITNESS: We don't believe that.
- 21 That's, like I said, that's something that's under
- 22 investigation. And I can't really comment on what
- 23 their Department has planned or what the ultimate
- 24 outcome of that investigation is.
- MR. W. MATSUBARA: Thank you.

- 1 CHAIRMAN DEVENS: Mr. Wurdeman, did you
- 2 have any questions of this witness?
- 3 MR. WURDEMAN: Yes, Mr. Chairman. You
- 4 know, this investigation that Mr. Matsubara is just
- 5 referring to, you're saying that none of this is true?
- 6 You're saying the Department of Health alleged were
- 7 clear violations of the conditions that were imposed
- 8 by this Commission by the City and County of Honolulu
- 9 and Wastewater Management (sic) are you denying all of
- 10 these allegations in the state of Hawai'i Health
- 11 Department report?
- 12 THE WITNESS: No, I'm not denying or
- 13 admitting them. I'm merely stating that because this
- 14 is an investigation that is ongoing I believe the
- 15 Department made that statement. It would not be
- 16 prudent for me to comment on it at all. Page 180

- 17 MR. WURDEMAN: And, Mr. Chair, I'm
- 18 referring to Exhibit 5 of Ko Olina's packet here. The
- 19 Chairman asked you earlier during the questioning
- 20 about Condition No. 74 and asked you point blank if
- 21 that had been violated. And you said, "No." But you
- 22 referenced the January rainfall and discharge,
- 23 correct?
- THE WITNESS: I don't have a copy nor am
- $\,$ 25 I familiar with Condition 74 is. So if you want me to $\,$ 178 $\,$
 - 1 comment on that you'll have to read it to me.
 - 2 CHAIRMAN DEVENS: I have it. Do you
 - 3 want me to read it?
 - 4 MR. WURDEMAN: If you could,
 - 5 Mr. Chairman.
 - 6 CHAIRMAN DEVENS: Sure.
 - 7 MR. WURDEMAN: I'd appreciate it.
 - 8 CHAIRMAN DEVENS: 74 reads as follows
 - 9 "Drainage for the property is intended to capture
 - 10 stormwater and divert it around the landfill if it
 - 11 originates offsite, surface runoff or into the
 - 12 existing sedimentation basin if it originates onsite
 - 13 surface runoff. The sedimentation basin is designed
 - 14 to allow stormwater to settle so that dissolved solids
 - 15 that come off the landfill can settle out in that

- 16 basin.
- 17 "The water's eventually discharged to
- 18 the ocean subject to state of Hawai'i Department of
- 19 Health permitting requirements under the National
- 20 Pollution Discharge Elimination System. A third-party
- 21 company takes samples to ensure compliance with
- 22 certain discharge limits. In addition, DOH inspects
- 23 Waste Management's ditches and slopes."
- 24 THE WITNESS: And what is that from?
- 25 CHAIRMAN DEVENS: Yes?

- 1 MS. VIOLA: If I may point out
- 2 Condition No. 74 is a finding of fact.
- 3 CHAIRMAN DEVENS: Correct.
- 4 MS. VIOLA: It's not a conclusion of
- 5 law, so it's not necessarily a condition that was put
- 6 upon the parties in the compliance requirement. It's
- 7 a finding of fact, not necessarily a conclusion. So
- 8 I'm not sure -- I mean in terms of -- well, I have
- 9 some questions relating to this. But in terms of a
- 10 requirement it's a finding not a conclusion.
- 11 CHAIRMAN DEVENS: Right. You're
- 12 correct.
- MR. WURDEMAN: So the finding of fact
- 14 was, Mr. Chair, what was adopted by this Commission
- 15 and what was required of them to comply with, correct? Page 182

- 16 CHAIRMAN DEVENS: That's my
- 17 understanding. That's correct.
- MR. WURDEMAN: Also the paragraph 75
- 19 while we have the document out, if we could reference
- 20 that as well.
- 21 CHAIRMAN DEVENS: I don't have that one
- 22 with me, I'm sorry.
- MR. WURDEMAN: Okay. It reads,
- 24 "Leachate does not come into contact with stormwater.
- $\,$ 25 $\,$ The stormwater, surface water system is separate from $180\,$
 - 1 the leachate collection system."
 - 2 The January rainfall that the Chair had
 - 3 asked you about previously, does that violate
 - 4 paragraph 75 as I have just read? Was there any
 - 5 leachate coming into contact with stormwater as
 - 6 indicated in this paragraph?
 - 7 THE WITNESS: I wouldn't want to
 - 8 reference whether as indicated in the paragraph. But
 - 9 it is our understanding that leachate, which is inside
 - 10 of the cells, was not affected by this storm.
 - MR. WURDEMAN: Was that situation of
 - 12 leachate and stormwater coming into contact with each
 - 13 other present during the December rainfalls that were
 - 14 the subject of the state of Hawai'i Health Department

- 15 investigation?
- 16 THE WITNESS: As I earlier testified I
- 17 haven't read the entire investigation. And it's still
- 18 ongoing. But my understanding is that at no time
- 19 through any of these storms did leachate that was in
- 20 the cells contact stormwater that was on top of the
- 21 cells.
- We have a system in place which is an
- 23 automatic system that pumps out leachate from all of
- 24 the cells. And that leachate is taken to the
- 25 wastewater treatment plant for appropriate treatment 181
 - 1 and disposal under their own permits.
 - 2 So stormwater is discharged routinely
 - 3 from the site under our NPDES Stormwater Discharge
 - 4 Permit.
 - 5 MR. WURDEMAN: How about this statement
 - 6 in the Health Department investigation where it reads
 - 7 that, "There's clear evidence that leachate was
 - 8 purposefully discharged into the landfill's stormwater
 - 9 drainage system"? Are you familiar with that
 - 10 reference?
 - 11 THE WITNESS: I'm hot familiar with that
 - 12 reference, no.
 - 13 MR. WURDEMAN: Would you admit or deny
 - 14 that allegation?

- 15 THE WITNESS: I would not because this
- 16 is still under investigation.
- MR. WURDEMAN: Well, that's what the
- 18 investigators are alleging.
- 19 THE WITNESS: That may be true.
- MR. WURDEMAN: You're aware of the
- 21 situation out at Waimanalo Gulch, correct?
- 22 THE WITNESS: I am aware of the
- 23 situation. And I've just testified that we do not
- 24 have leachate that is in our cells that is pumped off
- 25 as stormwater. We have a separate system for that.
- 182
- 1 MR. WURDEMAN: It also says in this
- 2 report by the Health Department, "In conclusion it
- 3 appears that the landfill owners and operators,
- 4 including the City and County of Honolulu and Waste
- 5 Management, violated Hawai'i water pollution rules and
- 6 regulations by discharging water pollutants to state
- 7 waters without authorization."
- 8 Are you familiar with that reference in
- 9 the Health Department report?
- 10 THE WITNESS: As I've stated before I
- 11 have not read the entire report, no.
- 12 MR. WURDEMAN: You're not familiar with
- 13 that reference having been made? That's a pretty

- 14 strong conclusion. As you sit here today you're not
- 15 familiar with that reference?
- 16 THE WITNESS: As I mentioned I haven't
- 17 completed a review of that report. And the contents
- 18 of that report, as I understand today, is still under
- 19 investigation.
- MR. WURDEMAN: So you have no idea
- 21 whether the investigators ever came to that conclusion
- 22 as you sit here today?
- 23 THE WITNESS: I don't know what they
- 24 came to conclude because as I mentioned I haven't
- 25 finished my review of that report.
- 183
- 1 MR. WURDEMAN: Well, it's three pages.
- 2 I mean how long did it take you to review the report?
- 3 We're not talking about a hundred-page document.
- 4 We're talking about a 3-page investigative report.
- 5 What did you do, read the first page and stop after a
- 6 couple minutes? What are we talking about here?
- 7 THE WITNESS: I already testified that I
- 8 was aware of the report, but I have not completed my
- 9 review of it.
- 10 MR. WURDEMAN: Going back to paragraph
- 11 74 that the Chair read to you aloud. There was a
- 12 sentence in there: "A third-party company takes
- 13 samples to ensure compliance with certain discharge Page 186

- 14 limits."
- 15 A third-party company. Was a third
- 16 company party involved in taking samples to ensure
- 17 compliance in either December or in January of this
- 18 year?
- 19 THE WITNESS: There was a third-party
- 20 company who obtained samples on the day of the storm.
- MR. WURDEMAN: Which storm are we
- 22 referring to?
- 23 THE WITNESS: The major storm on the
- 24 13th.
- MR. WURDEMAN: What about in December,
 - 1 was a third-party company involved?
 - 2 THE WITNESS: I don't recall if there
 - 3 was or not.
 - 4 MR. WURDEMAN: You don't recall?
 - 5 THE WITNESS: I don't recall, no. I
 - 6 know that there was in this one because we had an
 - 7 actual discharge.
 - 8 MR. WURDEMAN: You have Health
 - 9 Department investigators out there. They're coming to
 - 10 these strong conclusions about intentional acts in
 - 11 their report. And there's requirements of you to have
 - 12 third-party companies take these samples to ensure

- 13 compliance. And you made no efforts to ensure whether
- 14 or not that was done in just, what, six weeks ago.
- 15 You don't even know whether or not that was done.
- 16 THE WITNESS: We have an NPDES discharge
- 17 permit with certain requirements that come along with
- 18 our operating permit. We comply with the terms of
- 19 those permits.
- In the case of the larger storm, the
- 21 last one, because we had such a volume of water,
- 22 stormwater leaving the site, we on our own took an
- 23 additional set of samples.
- MR. WURDEMAN: Okay. But you don't know
- 25 if a third-party company did, correct?
- 185
- 1 THE WITNESS: A third-party company took
- 2 those on our behalf, yes.
- MR. WURDEMAN: What company was that?
- 4 THE WITNESS: I can't tell you that. It
- 5 was a third-party company.
- 6 MR. WURDEMAN: So that was for both
- 7 January and December that was done?
- 8 THE WITNESS: No. That's what I just
- 9 stated. We did that at the last storm but I don't
- 10 know if we did at the first two.
- 11 MR. WURDEMAN: So January it was done
- 12 but you don't recall the name of the company.

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- 13 THE WITNESS: I recall the name of the
- 14 company. I'm just not willing to give that to you
- 15 because it's a contractor that works for us. We don't
- 16 routinely give out --
- MR. WURDEMAN: What privilege are you
- 18 asserting to not provide that name?
- 19 THE WITNESS: I'm not an attorney so I'm
- 20 not gonna answer that question.
- MR. WURDEMAN: Mr. Chair, I'd ask that
- 22 the witness be --
- 23 CHAIRMAN DEVENS: Sir, you're under oath
- 24 before this Commission. I don't hear you asserting
- 25 any type of privilege, and I'm not aware of any 186
 - 1 privilege that would apply. If you want to consult
 - 2 with the City attorneys we'll give you that time to do
 - 3 so. Ms. Viola, do you want to take a short break and
 - 4 allow him to consult? Why don't we take a 2-minute
 - 5 break.
 - 6 (Recess was held.)
 - 7 CHAIRMAN DEVENS: We're back on the
 - 8 record. Before we took a short break, Mr. Whelan, we
 - 9 gave you an opportunity to consult with your
 - 10 representatives. Do you have a response to
 - 11 Mr. Wurdeman's last questions?

- 12 THE WITNESS: I do. And thank you for
- 13 allowing us to have a few moments to clarify.
- 14 CHAIRMAN DEVENS: Sure.
- THE WITNESS: On the advice of counsel I
- 16 will give you the name of the contractor. It was
- 17 AECOM, A-E-C-O-M.
- MR. WURDEMAN: And that was in January,
- 19 correct?
- THE WITNESS: Yes.
- 21 MR. WURDEMAN: December was AECOM under
- 22 contract with your company?
- 23 THE WITNESS: Were they under contract
- 24 with us?
- MR. WURDEMAN: Yes.

- 1 THE WITNESS: Yes.
- 2 MR. WURDEMAN: Did they take samples?
- 3 THE WITNESS: I testified already I'm
- 4 not sure if they did or not.
- 5 MR. WURDEMAN: Who in your company would
- 6 know that?
- 7 THE WITNESS: Our environmental manager
- 8 would most likely know that.
- 9 MR. WURDEMAN: Who's that?
- 10 THE WITNESS: Justine Lodick. (phonetic
- 11 spelling)

- 12 MR. WURDEMAN: Now, you entered into an
- 13 agreement just recently with the EPA, correct? EPA
- 14 has been involved?
- 15 THE WITNESS: Yes.
- MR. WURDEMAN: And you entered into --
- 17 your company entered into an agreement on or about
- 18 January 25th, 2011 with the EPA on what you should be
- 19 doing to resolve this issue?
- THE WITNESS: Yes, we did.
- MR. WURDEMAN: And do you recall if in
- 22 entering into that agreement if a Mr. Robert Longal
- 23 (phonetic spelling) -- who's Mr. Robert Longal?
- THE WITNESS: He is, he's in management
- 25 at Waste Management out of our LA market group office.

- 1 MR. WURDEMAN: And he has authority to
- 2 enter into agreements on behalf of Waste Management
- 3 Hawaii?
- 4 THE WITNESS: He would.
- 5 MR. WURDEMAN: He would.
- 6 THE WITNESS: I don't recall his exact
- 7 title but, yes.
- 8 MR. WURDEMAN: Okay. And did you have a
- 9 chance to read that agreement that Mr. Longal entered
- 10 into with the EPA?

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	11	THE WITNESS: I did.					
	12	MR. WURDEMAN: You did?					
	13	THE WITNESS: Yes.					
	14	MR. WURDEMAN: You're intimately					
	15	familiar with what's required of you in					
	16	THE WITNESS: I'm familiar with what's					
	17	in there.					
	18	MR. WURDEMAN: And it's set forth in					
	19	this agreement, correct?					
	20	THE WITNESS: It is.					
	21	MR. WURDEMAN: I'm talking about the one					
	22	signed January 25th, 2011 signed by Mr. Longal and					
	23	also representative of the US EPA, correct?					
	24	THE WITNESS: That is correct, yes.					
100	25	MR. WURDEMAN: And are you familiar with					
189							
	1	a provision in that agreement in which it states, "The					
	2	conditions described in the findings of fact above					
	3	constitute an actual or threatened release of a					
	4	hazardous substance from the facility," and then they					
	5	reference varies provisions under CIRCLA, "and may					
	6	present an eminent and substantial endangerment to the					
	7	public health or welfare or the environment in					
	8	accordance with section 106A of CIRCLA 42 USC 9606A."					
	9	Are you familiar with that?					
	10	THE WITNESS: I am familiar with that. Page 192					

- 11 And I believe the term "hazardous substances" refers
- 12 to municipal solid waste and/or medical waste.
- MR. WURDEMAN: Okay. And you admitted
- 14 to that, correct?
- 15 THE WITNESS: I'm admitting that I know
- 16 what's in the order.
- MR. WURDEMAN: Your company admitted to
- 18 that, what I just read, that provision.
- 19 THE WITNESS: We signed the order. We
- 20 did sign the order.
- MR. WURDEMAN: I'm sorry I only have one
- 22 copy, Mr. Chairman. I could provide additional
- 23 copies, but if I could make a copy of this EPA
- 24 agreement as part of the record I'd appreciate it.
- 25 CHAIRMAN DEVENS: Sure. We'll have 190
 - 1 Mr. Hakoda make the copies and have it attached.
 - 2 MR. WURDEMAN: Now, there was some kind
 - 3 of deadline -- and prior to today I was getting a lot
 - 4 of my information from the media as well as was the
 - 5 Commission apparently -- but was there some sort of
 - 6 deadline as far as meeting certain regulations that
 - 7 the EPA had set forth that was set forth yesterday? I
 - 8 think that was referenced.
 - 9 THE WITNESS: The intent of the

- 10 administrative order on consent, and the key word is
- 11 "on consent" is because when EPA arrived at the site
- 12 on Saturday, January the 15th, two days after the
- 13 storm we were already -- the City and Waste Management
- 14 were in the middle or the midst of our plan for both
- 15 containing and correcting anything that happened on
- 16 site as a result of the storm in addition to our
- 17 activities as far as cleaning up any material that had
- 18 left the site.
- 19 EPA, as I mentioned, arrived that
- 20 Saturday. They spent the rest of the day there. They
- 21 were there all day Sunday from probably 9 until 7:00
- 22 that night, and were back again Monday until probably
- 23 1 or 2:00.
- 24 The result of that was this order that
- 25 you're referring to. However, all of the terms that 191
 - 1 were in the order were already being undertaken at the
 - 2 time that the order was signed.
 - 3 To answer your specific question, there
 - 4 was a set of deliverables that were due yesterday and
 - 5 those deliverables were, in fact, sent in to the
 - 6 department yesterday.
 - 7 MR. WURDEMAN: What do you mean by that?
 - 8 THE WITNESS: You asked me if there were
 - 9 deliverables that were due yesterday according to the Page 194

- 10 terms of the order. And my answer is yes they were
- 11 due and they were delivered.
- MR. WURDEMAN: So what specifically was
- 13 delivered? That's my question.
- 14 THE WITNESS: There were five or six
- 15 work plans and reports, status reports that were in
- 16 there that were delivered. I probably can't recall
- 17 all of them. I know there was one that was a work
- 18 plan to restore the sedimentation basin to the level
- 19 or the efficiency status that it was before the first
- 20 storm.
- 21 There was one on the hydraulic head in
- 22 cell 6. I believe we were supposed to submit the
- 23 facility health and safety plan. I can't recall the
- 24 names of the other ones. I think there was a
- 25 documentation of what we had done for the beach 192
 - 1 cleanup. There was several other statements in there,
 - 2 but I don't recall exactly all of them. I believe
 - 3 there were six or seven altogether.
 - 4 MR. WURDEMAN: Let me go back to the
 - 5 allegations of that State Health Department
 - 6 investigation that you apparently didn't fully review
 - 7 yet.
 - 8 MS. VIOLA: Chairman?

lucfeb2-11.txt 9 CHAIRMAN DEVENS: Yes. Go ahead. 10 MS. VIOLA: I just wanted to note that 11 this is an investigation that's ongoing. And the State actually -- the City has not received a copy of 12 13 this from the Department of Health yet. There's no indication to us that they are in the process of 14 finalizing any kind of enforcement action. 15 16 So in deference to the Department of 17 Health who's not here to answer these questions, I think it's premature for counsel to be asking 18 questions of the potential respondent if they do end 19 20 up doing an enforcement action. 21 At this point we don't have the final 22 report, the final document or final enforcement action 23 from the agency. So to ask him any questions in terms 24 of him interpreting a document that's not finalized I think would be supposition at best.

25 think would be su 193

And at this point he's correct in

- 2 stating that he doesn't -- to protect himself because
- 3 there may be potential litigation that he should not
- 4 be answering questions trying to predict what the
- 5 Department of Health is thinking in its report.
- 6 CHAIRMAN DEVENS: Yes, I certainly can
- 7 appreciate your statements. What I understood
- 8 Mr. Wurdeman to be asking was just generally whether Page 196

- 9 or not he agreed as to whether or not these
- 10 allegations are true or not. And if that's something
- 11 he doesn't know or doesn't have the answer to he can
- 12 answer that way.
- 13 MS. VIOLA: And I would object in the
- 14 sense that this may be potential enforcement action.
- 15 At this point for him to deny or admit is premature.
- 16 So I would object to any kind of admission or
- 17 acknowledgment in regards to anything that's in that
- 18 report that again the city has never seen before up to
- 19 this point.
- 20 CHAIRMAN DEVENS: And he can answer that
- 21 way if that's the way he wants to handle that
- 22 question. What I understood Mr. Wurdeman to do is
- 23 just trying to figure out if any of this information
- 24 or allegations contained in the report were true or
- 25 not based on whatever knowledge this witness may have.

- 1 But your points are well taken.
- 2 MS. HIRAHARA: Chair, if I may? My name
- 3 is Lisa Hirahara and I represent Waste Management.
- 4 And I have advised my client not to answer these
- 5 questions because it is an ongoing investigation. And
- 6 we haven't even gone through it yet.
- 7 So I would just like to -- it hasn't

- 8 been authenticated. DOH is not here to authenticate
- 9 the report. And my client has been instructed not to
- 10 answer.
- 11 CHAIRMAN DEVENS: What's the basis of
- 12 not answering?
- MS. HIRAHARA: It's a pending
- 14 investigation.
- 15 CHAIRMAN DEVENS: Right. But we're also
- 16 looking into it right now as well as a Commission
- 17 because this matter did come before us. And we're
- 18 trying to seek answers.
- 19 MS. HIRAHARA: This particular matter
- 20 was not on your agenda.
- 21 CHAIRMAN DEVENS: It was to get
- 22 information and he was offered as a witness. And he's
- 23 given testimony under oath trying to explain what
- 24 happened. We're just trying to get to the bottom of
- 25 all this.

- 1 MS. HIRAHARA: That's fine, but I object
- 2 on the Waste Management's behalf.
- 3 CHAIRMAN DEVENS: Mr. Wurdeman.
- 4 MR. WURDEMAN: What makes you believe
- 5 that this is an ongoing investigation? Is there
- 6 something in the document that says this is a
- 7 preliminary report, not a final report? Page 198

- 8 THE WITNESS: I told you I hadn't
- 9 completed a review of the document.
- 10 MR. WURDEMAN: Would you like me to show
- 11 you a copy of the document? And you can show me
- 12 where --
- 13 THE WITNESS: Not necessarily. I still
- 14 wouldn't comment on it because, as both counsel has
- 15 already stated, it's something -- that document is
- 16 under investigation or the situation is under
- 17 investigation and that's a preliminary document. We
- 18 don't know what the Department of Health is doing in
- 19 their investigation.
- MR. WURDEMAN: Well, it says
- 21 "Investigation report." It's three pages. It's
- 22 signed off by members of the Health Department on
- 23 January 4, 2011 for date of investigation
- 24 December 23rd, 2010. Is there anything that you
- 25 recall in your review, preliminary review of this

report, that this isn't their final report?

- 2 THE WITNESS: As I mentioned I haven't
- 3 reviewed the report. But I'm not gonna comment on it
- 4 because I do know from general -- the consensus if not
- 5 anywhere else but here that there is an ongoing
- 6 investigation.

- 7 MR. WURDEMAN: What leads you to believe
- 8 that this isn't a final -- I mean they signed off on
- 9 it. It doesn't say this was a preliminary draft.
- 10 THE WITNESS: I don't know what's in
- 11 there.
- MR. WURDEMAN: Do they say that the
- 13 investigation is ongoing? What makes you think that
- 14 this isn't a final report from the Health Department
- 15 of violations in December of 2010?
- 16 THE WITNESS: I'm not going to comment
- 17 on what's in that or why I would think a certain way.
- 18 I haven't reviewed that. I've explained that to you
- 19 several times. I don't know what's in there. Why
- 20 would I comment on what's in there when --
- 21 MR. WURDEMAN: May I approach the
- 22 witness, Mr. Chair?
- 23 CHAIRMAN DEVENS: Yeah. Mr. Wurdeman,
- 24 if you don't mind me just asking the witness: What
- 25 would be the end result of this investigation? Would 197
 - 1 it result in civil fines or something else?
 - THE WITNESS: I don't think we know that
 - 3 at this time.
 - 4 CHAIRMAN DEVENS: If it should be a
 - 5 violation sustained the allegation --
 - THE WITNESS: If could be some -- Page 200

- 7 CHAIRMAN DEVENS: Hold on, let me get
- 8 the question out because the court reporter's going to
- 9 get angry at us in a little while. What would be the
- 10 end result if the violations are sustained? Is it a
- 11 civil fine that you're looking at? Or is it something
- 12 else?
- 13 THE WITNESS: It be could be civil. It
- 14 could be other. I'm not an attorney so --
- 15 CHAIRMAN DEVENS: Does it involve any
- 16 criminal action?
- 17 THE WITNESS: I don't know that. I'm
- 18 not an attorney.
- 19 CHAIRMAN DEVENS: You don't have to be
- 20 an attorney to know if something's criminal or not.
- 21 Has anyone told you that there's criminal implications
- 22 from this investigation?
- 23 THE WITNESS: No one has told me that.
- 24 COMMISSIONER CONTRADES: Excuse me,
- $25\,$ Mr. Chairman. The counsel has already told him not to $198\,$
 - 1 answer. I mean he said I don't how many times he's
 - 2 not gonna answer. Why are we continuing this? I
 - 3 don't get it. He said he's not going to answer.
 - 4 She's told him not to answer. If she was my counsel
 - 5 and told me not to answer I wouldn't answer. So why

- 6 are we continuing? He's not going to say anything!
- 7 It's ridiculous!
- 8 MR. WURDEMAN: With all due respect,
- 9 Mr. Contrades, usually if there's a reason not to
- 10 answer there must be some legal basis for asserting
- 11 that.
- 12 COMMISSIONER CONTRADES: I'm not a
- 13 judge. I'm not in court. Okay? I mean I have never
- 14 in my life, and I've been on this Commission six
- 15 years, ever had such a situation. This is not
- 16 someplace we're gonna hang somebody.
- 17 I'm terribly insulted by what you're
- 18 doing. I really am. Because I would never treat a
- 19 man like that. He said, "I cannot answer." She told
- 20 him not to. She told him not to. Why would he
- 21 answer? I wouldn't answer. If somebody tells me not
- 22 to, they're my representatives, I'm not going to stay
- 23 anything more.
- And why don't you ask her, who is
- 25 representing him, why she doesn't want him to answer
 - 1 if that's what you need? But the continuance of this
 - 2 is wasting my time. That's how I feel. It's wasting
 - 3 my time. And I'm insulted by the way you're treating
 - 4 this man.
 - 5 MR. WURDEMAN: You know what? With all Page 202

- 6 due respect, Mr. Contrades, I think the community of
- 7 the Leeward Coast is insulted by what happened to
- 8 them.
- 9 COMMISSIONER CONTRADES: I'm sure they
- 10 are. I'm sure they are.
- 11 MR. WURDEMAN: And we have -- we have --
- 12 as Intervenors we have an obligation to get to the
- 13 root of this.
- 14 COMMISSIONER CONTRADES: But not to
- 15 continuously badger somebody. You don't have that
- 16 obligation.
- 17 MR. WURDEMAN: I have an obligation to
- 18 represent --
- 19 COMMISSIONER CONTRADES: He already
- 20 said, "I'm not going to answer." Why do you continue
- 21 asking him the same questions?
- 22 CHAIRMAN DEVENS: Tommy, let me just --
- 23 I was just trying to establish what the bases are. I
- 24 think we're ready to move on.
- 25 COMMISSIONER CONTRADES: Thank you.

- 1 MR. WURDEMAN: I'll defer to the Chair
- 2 on this matter. I'd like to make some concluding
- 3 remarks, however. I do believe that it is clear from
- 4 the investigative report of the State Health

- 5 Department as attached as Exhibit 5 as well as the EPA
- 6 report that they admitted to previously, that there
- 7 are clear violations of 74 and 75 that we discussed.
- 8 MS. VIOLA: (off mic) Excuse me. Is
- 9 this testimony?
- 10 MR. WURDEMAN: I'm just making a
- 11 concluding remark and I'll be done.
- MS. VIOLA: It appears to be testimony
- 13 and conclusive.
- 14 CHAIRMAN DEVENS: If you can kind of
- 15 wrap it up, Mr. Wurdeman. I was going to give the
- 16 director if he had another person that you folks were
- 17 going to call to give further explanations. Is that
- 18 the plan?
- 19 MS. VIOLA: And I apologize but I would
- 20 like to ask a few questions of Mr. Whelan first.
- 21 CHAIRMAN DEVENS: Of course.
- MR. WURDEMAN: I'll hold off on my
- 23 comments.

1

- 24 CHAIRMAN DEVENS: But there was also
- $25\,$ going to be one more witness you were going to call? $201\,$
- - 2 CHAIRMAN DEVENS: Fine. Is that all the
 - 3 questions you have, Mr. Wurdeman?
 - 4 MR. WURDEMAN: At this time, yes. Page 204

MS. VIOLA: Yes.

- 5 CHAIRMAN DEVENS: Planning, did you want
- 6 to ask any questions, sir?
- 7 MR. YOUNG: No.
- 8 CHAIRMAN DEVENS: Ms. Viola, you want to
- 9 ask some follow-up questions?
- 10 MS. VIOLA: Thank you. Mr. Whelan,
- 11 could you tell the Committee what is the normal
- 12 rainfall for the entire year that Waimanalo Gulch
- 13 experiences?
- 14 THE WITNESS: Yes. We normally receive
- 15 19 inches or thereabouts of rain per year. This
- 16 particular set of three storms deposited 22 inches of
- 17 rain in just over three weeks.
- 18 MS. VIOLA: So would you characterize
- 19 that as an unprecedented storm in its intensity?
- 20 THE WITNESS: I would definitely say
- 21 it's unprecedented both in the volume and the short
- 22 amount of time. And I also mentioned in my earlier
- 23 testimony that the final storm, which was the larger
- 24 one, dropped 7.6 inches of rain in about six hours
- $25\,$ time. So as I mentioned the intensity is the one that $202\,$

1 causes the most amount of damage.

- MS. VIOLA: So Chair Devens had asked
- 3 you to compare it to the 40 days -- I know a few years

- 4 ago we had 40 days of rain. How would you compare it
- 5 to that?
- 6 THE WITNESS: This would be much more
- 7 devastating because if you had a 40-day period where
- 8 it never stopped raining, but the intensity of the
- 9 rain was such that the existing infrastructure or
- 10 roadways or ditches or anywhere else on the island
- 11 would have been able to handle that.
- 12 In this particular case we had an area
- 13 that was closes to two miles square, I believe, in the
- 14 upper watershed dropping rain that came down through
- 15 the landfill which, again, this is a gulch which means
- 16 that it has very high sides on both sides.
- So you had a very large watershed that
- 18 came through a very limited amount of spatial area in
- 19 a very, very short time. And that total amount of
- 20 rainwater was enough to overcome the design that was
- 21 approved for that location.
- MS. VIOLA: And at all times during the
- 23 storms, all three storms, had the drainage that was in
- 24 place, was that as required by the permit or your
- 25 permit with DOH?

- 1 THE WITNESS: Yes. We are required to
- 2 maintain 24-hour, 5-year storm and that's what the
- 3 landfill is designed for.

- 4 MS. VIOLA: So at the time of the storms
- 5 and during the expansion you had the drainage that was
- 6 required by the permit.
- 7 THE WITNESS: Yes.
- 8 MS. VIOLA: Are you aware of any test
- 9 results from any of the tests of the stormwater that
- 10 was released?
- 11 THE WITNESS: Yes. I believe I
- 12 testified that the water was tested on the day of the
- 13 release.
- 14 MS. VIOLA: Right. Are you aware of the
- 15 results of those tests?
- 16 THE WITNESS: I am, yes.
- 17 MS. VIOLA: And what were the results?
- 18 THE WITNESS: The results came back. It
- 19 stated, and I believe they were in a press release
- 20 that was issued by the Department of Health at that
- 21 time, that stated that while the water results testing
- 22 that was done not only on site but in the area at our
- 23 offsite outlet that they were within the realm of what
- 24 you would expect to see during a major storm around
- 25 the island.

- 1 And as I testified earlier there was a
- 2 significant brownout around the island or a brown

- 3 advisory for several days after this storm.
- 4 MS. VIOLA: And Chair Devens also asked
- 5 you about an estimate of the total waste that was
- 6 discharged. And I heard that you said that you
- 7 couldn't quantify that. But could you tell the
- 8 Committee how many bags you did collect in your clean
- 9 up?
- 10 THE WITNESS: Yes. We collected during
- 11 the week-long process approximately 55 or so 40-gallon
- 12 trash bags full of waste. And out of that we probably
- 13 had a gallon to a gallon and-a-half or so of
- 14 sterilized medical waste. The majority obviously of
- 15 what we picked up at all of the beaches was material,
- 16 MSW storm material.
- MS. VIOLA: Finally, in your dealings
- 18 with EPA throughout the negotiations that you
- 19 mentioned, did EPA indicate to you at any time their
- 20 impression of your cleanup efforts?
- 21 THE WITNESS: Yes they did actually.
- 22 During the course of their time with us both of their
- 23 inspectors as they were exiting the site made a point
- 24 of telling not only the City but Waste Management
- 25 representatives that we had done a good job in

- 1 assessing what needed to be done both with onsite
- 2 restoration of the site as well as our beach cleanup. Page 208

3	The	intention		and	they	further	stated
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- 4 that the intention of the administrative order was to
- 5 document what we had done and to formalize our plans
- 6 as we move forward to continue with our restoration
- 7 activities.
- 8 In addition to that I had an e-mail over
- 9 the weekend from a lady from EPA congratulating us on
- 10 the job that we had done during the cleanup
- 11 activities.
- MS. VIOLA: No further questions.
- 13 CHAIRMAN DEVENS: Mr. Whelan, can I ask
- 14 you a quick question and we'll move on to the
- 15 Director's next witness. Are there preventative
- 16 measures that are being put into place now? I assume
- 17 the construction is still ongoing?
- 18 THE WITNESS: Yes. As far as the
- 19 diversion that we spoke of earlier, back in October we
- 20 had increased the number of shifts to try to get it
- 21 finished before the rainy season.
- 22 The contractor, though, was in the field
- 23 the day after the storm doing double shifts, again to
- 24 try to get this thing back in place as soon as
- 25 possible. And I believe that the current date is

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1 about 10 days from now that it will be functionally

- 2 complete, which would mean that in the event of
- 3 another storm of this magnitude the amount of water
- 4 from the watershed above us would go around the active
- 5 landfill and not through it.
- 6 CHAIRMAN DEVENS: Commissioners have any
- 7 further questions for this witness? Commissioner
- 8 Heller.
- 9 COMMISSIONER HELLER: Just wanted to
- 10 follow up on one point. In response to a question
- 11 from counsel, you indicated that you were in
- 12 compliance at all times during the whole period of the
- 13 three storms with the requirements of your permits.
- 14 THE WITNESS: Yes.
- 15 COMMISSIONER HELLER: Now, just want to
- 16 make sure I understand. With respect to that berm
- 17 that was under construction but not yet finished, are
- 18 you saying that you were in compliance while it was
- 19 in its unfinished state? Or that you would be in
- 20 compliance once it's finished?
- 21 THE WITNESS: We were in compliance
- 22 while it was being constructed per the terms of our
- 23 permit. And just a point of clarification. We're
- 24 speaking about the diversion drainage swale that will
- 25 take the water around the landfill.

- 2 is only -- it's not in our permit -- it's only
- 3 something that we did as a preventive method after we
- 4 saw the results of the first storm and while it was
- 5 actually still raining. We were concerned that there
- 6 would be an uncontrolled release. So at that time
- 7 then we constructed a berm to keep that water on site.
- 8 COMMISSIONER HELLER: Okay. I apologize
- 9 if I got the terminology wrong. The swale that was
- 10 under construction --
- 11 THE WITNESS: Yes.
- 12 COMMISSIONER HELLER: -- you're saying
- 13 that while it was under construction but not yet
- 14 completed you were at that point in compliance with
- 15 your permits.
- 16 THE WITNESS: We were. That actual
- 17 language was written into the permit.
- 18 COMMISSIONER HELLER: So, in other
- 19 words, operating without the protection fully in place
- 20 is still in compliance with the permits.
- THE WITNESS: Yes.
- 22 COMMISSIONER HELLER: Thank you.
- 23 CHAIRMAN DEVENS: Any other questions?
- 24 COMMISSIONER TEVES: I have a question.
- 25 CHAIRMAN DEVENS: Go ahead,

- 1 Commissioner Teves.
- 2 COMMISSIONER TEVES: Thank you,
- 3 Mr. Chairman. Mr. Whelan, how long has Waste
- 4 Management been operating the Waimanalo Landfill?
- 5 THE WITNESS: Since the beginning of the
- 6 site. I believe the landfill opened in 1989. And
- 7 we've been the contractor since then.
- 8 COMMISSIONER TEVES: Okay. And how
- 9 often does this medical waste wash down to the beach?
- 10 THE WITNESS: To my knowledge we've
- 11 never had a release of any solid waste from the site.
- 12 Certainly I don't believe there's been ever a case
- 13 where medical waste has gone off the site.
- 14 COMMISSIONER TEVES: So this would be
- 15 the first time.
- THE WITNESS: Yes.
- 17 COMMISSIONER TEVES: Except for the
- 18 hundred year storm.
- 19 THE WITNESS: Yes.
- 20 COMMISSIONER TEVES: This is the first
- 21 time with medical waste.
- THE WITNESS: Yes.
- 23 COMMISSIONER TEVES: And no other time?
- THE WITNESS: Not to my knowledge no.
- 25 We did canvass employees internally to try to

- 1 determine that. And there was no evidence to show
- 2 that that ever happened before.
- 3 COMMISSIONER TEVES: Thank you.
- 4 THE WITNESS: You're welcome.
- 5 CHAIRMAN DEVENS: Commissioner
- 6 Contrades.
- 7 COMMISSIONER CONTRADES: I have finally
- 8 found this investigation report from the Department of
- 9 Health Clean Water Branch. I don't know who I'm
- 10 supposed to ask this question to because it doesn't
- 11 state who it was sent to or where it was supposed to
- 12 go to. But it is correct. It's only three pages
- 13 long.
- 14 And I just wanted to read for the
- 15 record. It says on Page 3 "In conclusion, it appears
- 16 that the landfill owners and operators including the
- 17 CCH and Wastewater Management violated Hawai'i water
- 18 pollution rules and regulations by discharging water
- 19 pollutants to state waters without authorization.
- 20 "Further enforcement actions may be
- 21 required to ensure remediation of the violation. At
- 22 this time the DOH/CWB will pursue enforcement action
- 23 in the form of a Notice of Apparent Violation and
- 24 requests for information. Further escalating the
- 25 enforcement action may also be forthcoming as updated

- 1 information regarding this case is received."
- 2 I'm not an attorney. But if somebody
- 3 read that to me I'd be very careful of what I said.
- 4 Another point I'd like to make to
- 5 everybody here: The reason we have this hearing is
- 6 because this Commission, upon reading all of that
- 7 stuff that went on in the newspapers and all the
- 8 accidents that happened, we were very concerned
- 9 because we were the ones that was involved in the
- 10 approval of giving them the opportunity to stay open
- 11 to 2012.
- 12 And we did this because we also are
- 13 concerned. But I'm also concerned in treating people
- 14 fairly. I don't know where this came from. I don't
- 15 know who it was addressed to. I don't know how
- 16 anybody got it. And I only received it today. But
- 17 this doesn't say anything to me as far as: Yes, they
- 18 did something wrong.
- 19 There is an ongoing investigation. I
- 20 would like to know what happened also. But I think we
- 21 should treat people fairly here. That's all I have to
- 22 say.
- 23 CHAIRMAN DEVENS: Any other questions?
- 24 Director, you want to move to your next witness?
- MR. STEINBERGER: Yes.

- 1 CHAIRMAN DEVENS: Mr. Whelan, thank you
- 2 for coming down. We appreciate it.
- 3 THE WITNESS: Thank you for your
- 4 hospitality.
- 5 MR. STEINBERGER: Mr. Chair, we have a
- 6 short summary that we put on a PowerPoint because we
- 7 wanted to go over the 16 conditions. So for members
- 8 that are sitting here outside of the Commission so
- 9 they could actually see the wording of the 16
- 10 conditions.
- 11 We thought it would be prudent if we
- 12 were able to project that up on the wall so people
- 13 could see. If you can just bear with us for a couple
- 14 of minutes.
- 15 CHAIRMAN DEVENS: Of course.
- MR. STEINBERGER: Or perhaps if you'd
- 17 like to take a short recess.
- 18 CHAIRMAN DEVENS: Yes, why don't we take
- 19 a short break and we'll reconvene when you're ready.
- 20 (Recess was held. 3:30)
- 21 CHAIRMAN DEVENS: We're going to go back
- 22 on the record. Director, if you're going to be
- 23 narrating I've been advised we still have to put you
- 24 under oath.
- MR. STEINBERGER: Yes, that's fine.

1	xx
2	TIM STEINBERGER,
3	being first duly sworn to tell the truth, was examined
4	and testified as follows:
5	THE WITNESS: I do.
6	CHAIRMAN DEVENS: And if you could just
7	state your name for the record.
8	THE WITNESS: For the record my name's
9	Tim Steinberger. I'm the director of the Department
10	of Environmental Services for the City and County of
11	Honolulu.
12	CHAIRMAN DEVENS: Thank you very much.
13	MR. STEINBERGER: First off I'd like to
14	thank the Commission for inviting us here today. As I
15	had discussion with Mr. Davidson shortly after the
16	event at the Waimanalo Gulch I felt it would be
17	appropriate that we come in and give an update to this
18	Commission. And then shortly after we received this
19	left from you.
20	Today I'm here to address the items that
21	have to deal with the movement towards selecting an
22	alternative to replace or supplement the Waimanalo
23	Gulch Sanitary Landfill which was from Condition 4 of
24	the 16 conditions. And then also just to go through

25 all of the 16 conditions to present to you the status. Page 216 $\,$

- 1 You did receive from us a report. It's
- 2 an update of our annual report in which we did, we
- 3 have provided written in there as well.
- 4 So if I may, first off just very quickly
- 5 this is some information that this Commission probably
- 6 knows more than it really wants to know about.
- 7 But as you know the landfill began
- 8 operation in about 1989 and our operator is Waste
- 9 Management Hawaii. It does operate under a permit
- 10 issued by the Department of Health.
- 11 Primarily we receive MSW, the bulk of it
- 12 being bulky type trash, also ash and residue from
- 13 H-Power. Right now we're seeing about 400,000 tons
- 14 annually coming into the landfill.
- This is just a quick breakdown of what
- 16 the landfill sees. Again, in MSW the number that we
- 17 are operating at now's about 163,000 tons annually.
- 18 This is a -- oh, incidentally, that FYO6 is incorrect.
- 19 It should be fiscal year 10. This has been quite a
- 20 bit of a drop from the last data that you saw. I
- 21 believe it was more around 650 tons a day. As you can
- 22 the islandwide recycling has taken quite a bite out of
- 23 the amount of MSW that's going into the landfill.
- So if I may go into where we are right

25 now as far as the selection process. We have gone

- 214
- 1 through, and this occurred back in, starting back
- 2 about, I'm going to say last summer 2010 -- we did
- 3 start identifying potential members to sit on the
- 4 committee which is going to be tasked with finding an
- 5 alternate or a supplemental site for Waimanalo Gulch.
- 6 That committee process went though an identification
- 7 utilizing the consultant that we had put on board
- 8 earlier. And also our staff provided input as well as
- 9 some other people from throughout the city.
- 10 That list went over to the Mayor's
- 11 office in about October of 2010. The approval of the
- 12 list came back to us. And at that time we sent out
- 13 letters of invitation to those people. So they had
- 14 not been contacted up until about December 20, 21st
- 15 timeframe, asking them if they could participate.
- 16 We were looking for a committee of about
- 17 12 people. And specifically when we were looking at
- 18 who would qualify for this type of a position we were
- 19 looking at two areas. First, we wanted individuals
- 20 that had a background in community involvement, and
- 21 they could bring to the table an understanding of
- 22 issues and concerns that would be important from a
- 23 community's point of view.
- 24 Second was to ensure that the majority Page 218

25 of the committee members could understand the 215

- technical issues and the complexities involved in
- siting a new landfill, including but not limited to
- 3 the environmental and legal issues.
- The first committee that was established 4
- 5 back in, I believe it was 2003 was made up about 16
- committee members. And many of those people did not 6
- have a very good technical background. So in the end
- they had to establish a technical advisory group
- 9 utilizing the consultant and other sub-consultants to
- provide information to the members, which just added 10
- 11 sometime to the overall process.
- 12 So at this time we were looking more for
- 13 a diverse group of people that already had substantial
- knowledge in various issues. 14
- 15 The present committee is designed to
- 16 balance the committee and technical needs again to
- provide more meaningful discussion at the table before 17
- 18 any recommendation goes over to the mayor.
- This is the list of Advisory Committee 19
- 20 members. As you can see there's quite a few notable
- 21 people in there that have a fairly strong background
- 22 in environmental issues, as well as people who are
- known to be very active in the community. Bruce

- 24 Anderson, who served as the former director, actually
- 25 Deputy Director for Department of Health. Also David

- 1 Arakawa who's now an Executive Director with the Land
- 2 Use Research LURF. Thomas Arizumi, he recently
- 3 retired from the Department of Health. He was in the
- 4 Environmental Management Division.
- 5 David Cooper. He's with the Hana Group.
- 6 It's an infrastructure support services. He also has
- 7 knowledge of the Leeward area.
- John DeSoto, former councilmember. He's
- 9 been very active in the Leeward community.
- John Goody. He actually was with the
- 11 military for some years. He's now working with Belt
- 12 Collins as an environmental planner.
- Joe Lapilio. Again he's an urban and
- 14 environmental planner. He's got a pretty good
- 15 knowledge of the Wai'anae Coast issues in the
- 16 community.
- 17 Tesha Malama. She's with HCDA. And
- 18 she's a Director with that Kalaeloa group that's doing
- 19 the development out on that side of the island.
- Janice Marsters. At the time I believe
- 21 she was one of the directors of the local Sierra Club
- 22 I'm not sure if she still sits on that board or if
- 23 she's just at this time associated with them. But she Page 220 $\,$

- 24 is also an environmental geologist with quite a bit of
- 25 background in dealing with these types of issues.

- 1 Richard Poirier. He used to be with
- 2 State Planning, knows Coastal Zone Management quite
- 3 well.
- 4 Chuck Prentiss. He used to be the
- 5 executive secretary for the Planning Commission for
- 6 the City and County.
- 7 And then George West. He's a retired
- 8 Ameron executive.
- 9 So these people were 12 people that were
- 10 selected out of the many people that were invited.
- 11 Not everybody could commit as much time that was
- 12 required. We were looking at seven meetings with this
- 13 committee. So it is quite a bit of dedication of time
- 14 and service.
- 15 And as was indicated at the opening
- 16 meeting if you're on a jury at least you get paid, but
- 17 for this group you do not get paid, but you're still
- 18 sitting in there just as much time as though you were
- 19 on a jury.
- This is our advisory committee schedule.
- 21 We had our first meeting on January 20th. And this
- 22 was -- an overview was presented. Our next meeting is

- 23 going to be on February 10th. And this is going to be
- 24 a tour of the island's waste facilities. This will be
- $25\,$ both H-Power, Waimanalo Gulch, and we also requested a $218\,$
 - 1 tour of PVT. And I believe we did get authorization
 - 2 from the PVT manager to bring the committee up there.
 - 3 On March 10th we'll be looking at the
 - 4 engineering report. This will be the first time that
 - 5 the sites that have been identified, potential sites
 - 6 have been identified, will be presented. So we have
 - 7 not even seen those sites yet. That will come on the
 - 8 10th of March from the consultant.
 - 9 Also we'll be presenting the previous
 - 10 landfill sites. And this committee does have the
 - 11 ability and the authority to request additional
 - 12 information. They also may suggest additional sites
 - 13 to be considered and ask the consultant to go through
 - 14 the process again when they went to put this list
 - 15 together for them.
 - On March 31st again there will be
 - 17 request for additional community criteria, consultant
 - 18 description of the process.
 - May 12 review of alternative sites,
 - 20 distribute evaluation sheets and they'll weigh the
 - 21 criteria. This is what they call a double blind type
 - 22 process. They're really looking at establishing a Page 222

- 23 criteria that they feel is important for the siting of
- 24 the landfill. And once that's established, then it
- 25 pretty much sets the stage as to what site is the best 219
 - 1 suited.
 - June 23rd results of the analysis.
 - 3 Reveal sites selected by the committee. And then they
 - 4 will establish what the content of the report that's
 - 5 going to up to the mayor will be.
 - And then on their last meeting,
 - 7 July 21st discuss the draft report, revise for the
 - 8 final and then submit to mayor.
 - 9 Now, this schedule is, the schedule that
 - 10 we've put together, it may be longer. So right now
 - 11 we're looking at this report going in towards the end
 - 12 of July. But given that some of the issues that may
 - 13 occur or perhaps not every member of the committee may
 - 14 be able to meet all the time, it may extend as late as
 - 15 August or early September. So that's where we are on
 - 16 this.
 - 17 As far as the previous sites these were
 - 18 the sites that were shown to the committee back in
 - 19 2003, 2004 timeframe. So these are all of the old
 - 20 sites. I don't know at this point which one of those
 - 21 sites is still available. Some of the sites may have

- 22 been taken off. I do not know at this time if any new
- 23 sites have been added on.
- 24 There was a bit of an issue about a
- 25 letter that went out -- or two letters that went out.

- 1 One went to the federal government and one went to the
- 2 state of Hawai'i, having to do with two sites over
- 3 towards Waimanalo and Bellows. Those two sites
- 4 actually appeared in the 2003/2004 timeframe. And
- 5 similar letters were sent out to the federal
- 6 government and the state asking if those sites could
- 7 be placed on the consideration list. At that time
- 8 both the federal government and the state replied
- 9 that, no, they could not be placed on there.
- 10 The reason we ask that permission is
- 11 because the county does not have the authority to
- 12 condemn federal or state land.
- Now, just before I go into the
- 14 conditions. When the Order came out from the Land Use
- 15 Commission in 2009 as far as Condition 4, we had
- 16 already put money into the budget in the fiscal year
- 17 10 budget which went through approval in March, April,
- 18 May timeframe of 2009 to procure, so we could secure a
- 19 consultant to start doing the work, the preliminary
- 20 work that is needed before you can present something
- 21 to a committee.

22 So the motivation behin	d goin	g forward
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- 23 at that time was because of the County's Integrated
- 24 Solid Waste Management Plan had already identified the
- 25 need to start the process because the process is quite

- 1 long.
- 2 'Cause once you actually select the site
- 3 it's then going forward beyond that and getting the
- 4 site and getting the permits for the site and then
- 5 constructing the site. So we knew at that time that
- 6 it was going to be a timely process. So that's why in
- 7 2009 we already started the process.
- 8 And the condition under Condition 4 I
- 9 believe it said that we had to start the process in
- 10 November of 2010. We actually got a head start on it
- 11 by one year.
- 12 If I may, is there any questions on this
- 13 before I move on? Or you want me to --
- 14 CHAIRMAN DEVENS: You can finish your
- 15 presentation and we'll call for questions.
- MR. STEINBERGER: Okay. As far as the
- 17 16 conditions: Condition 1 which is, "The Applicant
- 18 shall obtain all necessary approvals for the
- 19 Department of Health, Department of Transportation
- 20 Commission, Water Resource Management" --

- MS. ERICKSON: Could you please slow
- 22 down.
- THE WITNESS: I'm sorry.
- 24 CHAIRMAN DEVENS: Yes, we've got the
- 25 court reporter.

- 1 THE WITNESS: Slower? I'll start over.
- 2 "The Applicant shall obtain all necessary approvals
- 3 from the State Department of Health, Department of
- 4 Transportation, Commission on Water Resource
- 5 Management and Board of Water Supply for all onsite
- 6 and offsite improvements involving access, storm
- 7 drainage, leachate control, water, well construction
- 8 and wastewater disposal."
- 9 At this time all of those applicable
- 10 permits and approvals have been obtained.
- 11 CHAIRMAN DEVENS: If I can suggest
- 12 instead of having to read each condition, because we
- 13 have the conditions and they are part of the record --
- MR. STEINBERGER: Yes, yes.
- 15 CHAIRMAN DEVENS: -- I think the record
- 16 will be clear enough if you just want to say this is
- 17 the condition. Just say Condition 2 and whatever the
- 18 status you want to report.
- 19 MR. STEINBERGER: That would be fine.
- 20 CHAIRMAN DEVENS: That works for you. Page 226

- MR. STEINBERGER: That'd work for me
- 22 just fine. Thank you, Chair. Condition No. 2. This
- 23 has to do with dust control. The dust control
- 24 measures and management plan have been provided as
- $25\,$ part of the solid waste management plan. And that was $223\,$
 - 1 issued by the Department of Health.
 - 2 Condition No. 3, which has to do with
 - 3 the indemnity, so noted.
 - 4 Condition No. 4, I just went through so
 - 5 I'll go straight to Condition No. 5.
 - 6 Condition No. 5 again looking at
 - 7 alternative technologies. I'll give you an update
 - 8 where we are on this right now. We were able to
 - 9 successfully move forward and award a contract for the
 - 10 construction of the third boiler out at H-Power.
 - 11 What this does is it provides us with an
 - 12 additional 300,000 tons annually of processing
 - 13 municipal solid waste. It also allows us to increase
 - 14 our power generation by an additional 32 megawatts.
 - 15 So at that time we'll be looking at putting somewhere
 - 16 in the neighborhood of about 80 megawatts onto the
 - 17 grid.
 - 18 For sludge reuse, a contract has been
 - 19 issued. The contract is not just sludge reuse. It

- 20 also indicates, involves green waste and food waste
- 21 and sludge. So that contract is issued and the
- 22 contractor is now preparing an EIS. That is scheduled
- 23 to come online in 2012 as well.
- 24 For the materials recycling, we
- $\,$ 25 $\,$ completed the final phase of the curbside rollout. We $\,$ 224 $\,$
 - 1 also came out with an RFP for looking at possibilities
 - 2 of reusing the ash that's produced at H-Power as well
 - 3 as the fly ash at H-Power. Unfortunately we did not
 - 4 get any respondents to those RFPs.
 - 5 We also had an RFP for looking at
 - 6 dealing with the residue that is generated. This is
 - 7 this kind of grainy material that comes out. And that
 - 8 one too we did not have any respondents.
 - 9 There was also an RFP out for a
 - 10 demonstration project. We are looking for somebody
 - 11 who we would provide the land to and they would build
 - 12 their facility. And we would pay them so much per ton
 - 13 to process MSW in what has been defined as an
 - 14 alternative project for such things as plasma arc, or
 - 15 pyrolysis or one of these.
 - 16 We had a lot of people, contractors show
 - 17 up at our meetings, but we didn't have anybody who --
 - 18 an actual developer willing to step forward and build
 - 19 one.

20	As far as the offisland shipping, we
21	awarded that contract. There was an environmental
22	assessment that was prepared by the USDA which would
23	allow it to be shipped to the Roosevelt landfill in
24	Washington. This was challenged by the Yakima Indian
25	Nation. And at a later date it was also challenged by
1	the Friends of the Columbia River. And as such the
2	contractor was unable to perform in his contract.
3	The end result was that the EA was
4	withdrawn as well as the permit was withdrawn from the
5	contractor. And to this date the various
6	non-government organizations continue to solidify in
7	closing the entire West Coast to shipping. So right
8	now Oregon and Washington is closed. But the last one
9	that we heard was that they were not they were
10	going to continue to pursue shutting down the whole
11	West Coast. And I haven't heard anything more in that
12	respect for probably six or seven months. So I don't
13	know if they're still actively pursuing it or not.
14	As you all know the facility was
15	severely damaged by fire as well as some of the
16	equipment. The facility itself has been deemed

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The last time I talked to Department of

17 unusable. They believe it to be a risk.

- 19 Planning and Permitting, they said they were most
- 20 likely going to issue a condemnation on that
- 21 particular building because they felt it was unsafe.
- 22 So as it is now the HWS Hawaii Waste
- 23 Shipping was unable to ship any of the material out.
- 24 What we ended up doing with them, and this is mostly
- $\,$ 25 $\,$ 'cause they came in and represented that they were $\,$ 226 $\,$
 - 1 bankrupt and they had no more money, and the investors
 - 2 would put no more money into the facility. We came to
 - 3 an agreement that if they would take their bundles of
 - 4 MSW, and there were some 20,000 tons at the time. And
 - 5 it was well publicized. I think the news media did
 - 6 such a good job of publicizing it I don't have to go
 - 7 in to much detail on this.
 - 8 But the agreement was that they would
 - 9 break the bales apart. They would separate everything
 - 10 that was combustible out and they would take it up to
 - 11 H-Power. And that material that could not be burned
 - 12 would then go to Waimanalo Gulch. The whole idea was
 - 13 to stay in the spirit of the original contract award
 - 14 which was to minimize the burden on the gulch from
 - 15 MSW.
 - 16 What was delivered to the shipping
 - 17 company was mostly bulky trash that we pick up along
 - 18 the curbside as well as convenience center waste, Page 230

- 19 which is material that homeowners bring in generally
- 20 on the weekends. So that was the nature of what they
- 21 were dealing with.
- 22 So they did manage to separate and
- 23 dispose of the bulk of it, some 13,000 tons. It's my
- 24 understanding they have about 7,000 tons still
- 25 remaining and they're unable to process at this time
- 227
 - 1 because they do not have what the Department of Health
 - 2 requires, which is an environmentally enclosed area.
 - 3 So right now they're on hold. So nothing
 - 4 has been processed. But hopefully they'll come to
 - 5 some resolution with DOH and they'll get this cleared
 - 6 up.
 - 7 Condition No. 6. The subsequent reports
 - 8 will be submitted on June 1st of each year.
 - 9 Condition No. 7, which is the closure
 - 10 sequence. The closure sequence "A" will be completed
 - 11 and the final cover will be applied by December 31st,
 - 12 2012.
 - 13 Condition No. 8, which has to do with the
 - 14 timeframe. The Solid Waste Management permit that's
 - 15 been issued by the Department of Health requires that
 - 16 the landfill operations be confined to 7:00 a.m. to
 - 17 4:30 p.m. In the event that there is an extended

- 18 outage of H-Power and the need arises, we would
- 19 petition the Department of Health to extend those
- 20 hours during that period of time.
- 21 Condition No. 9, the coordination with
- 22 Hawaiian Electric will be done. Again, to ensure that
- 23 the landfill construction and the operations are
- 24 adequately separate from the overhead lines.
- 25 Condition No. 10. This is the Honolulu 228
 - 1 Ordinance 21-5.680. We were advised by the Department
 - 2 of Planning and Permitting that since the property is
 - 3 property that's designated for public use that this
 - 4 particular ordinance does not apply to Waimanalo
 - 5 Gulch.
 - 6 Condition No. 11 so noted.
 - 7 And Condition No. 12 also so noted.
 - 8 Condition No. 13. The respective
 - 9 notifications will be made prior to determination of
 - 10 the use of the property as a landfill.
 - 11 Condition No. 14. This is the provision
 - 12 that the municipal solid waste shall by allowed at
 - 13 Waimanalo Gulch up to July 31st, 2012. The date
 - 14 restriction on the acceptance of MSW at Waimanalo
 - 15 Gulch was appealed to the Circuit Court of the First
 - 16 Circuit. On August 3, 2010 the court denied ENV's
 - 17 request to strike Condition 14.

18 ENV timely appealed to the Intermediat

- 19 Circuit Court of Appeals that portion of the decision
- 20 which affirmed the July 31st, 2012 date and for the
- 21 acceptance of MSW at the landfill. And this case is
- 22 still currently pending at ICA.
- Condition No. 15. This is having to do
- 24 with the Honolulu City Council and the City
- 25 Administration reporting to the public every three 229

1 months. On August 3rd, 2010 the Circuit Court of the

- 2 First Circuit issued its order modifying this
- 3 condition by substituting the Department of
- 4 Environmental Services for the City Council and the
- 5 City Administration.
- 6 That order was not appealed. The status
- 7 of the efforts of the Environmental Services in regard
- 8 to the continued use of Waimanalo Gulch Sanitary
- 9 Landfill, including any funding arrangements that are
- 10 being considered by the City Council and the City
- 11 Administration, are reported to the public during
- 12 public hearings. And these are conducted every three
- 13 months.
- 14 Which leads us into Condition 16. For
- 15 Condition 16, again, I won't repeat what I just said
- 16 earlier, but the Circuit Court did take the City

- 17 Council out of it and designate Environmental
- 18 Services.
- 19 As of the date of this report we've had
- 20 four public hearings. And they have been held at
- 21 Kapolei Hale, the first one being on July 21st, 2010.
- 22 The second one April 21st, 2010. The third one
- 23 July 21st, 2010 and another one on October 19, 2010.
- 24 So these, again, they were all held out at Kapolei
- 25 Hale.

- 1 The first meeting, the one in
- 2 January 21st, was held about 2:00 in the afternoon.
- 3 It was determined that perhaps that was too early
- 4 because we had nobody show up for that meeting from
- 5 the public. So the time was changed to be later in
- 6 the afternoon so that it would allow people to get
- 7 home from work. And if they so wished to attend they
- 8 could.
- 9 It was also brought up that we should
- 10 probably be finding ways to encourage more people to
- 11 show up at these meetings. So what we did was we
- 12 shifted it to Honolulu Hale to make it a more central
- 13 location. And the reason we did that is because we
- 14 sent out a request to the Neighborhood Commission to
- 15 notify all the Neighborhood Boards of these meetings
- 16 that were coming up. So this way we could expand the Page 234

- 17 base of people that perhaps would show up at these
- 18 meetings.
- 19 At this meeting on January 18th we had
- 20 one person from the public again attend. So we've
- 21 been averaging about one person from the public per
- 22 meeting. And I do have to back up a little because on
- 23 the July 21st meeting the person who showed up was
- 24 actually a person who was marketing a product as
- 25 opposed to wanting to listen what was going on with 231
 - 1 the landfill. And that's where we are at this point.
 - 2 So I'm open to questions.
 - 3 CHAIRMAN DEVENS: Thank you very much.
 - 4 Also thank you for taking the time to be here, present
 - 5 us to with that information. Commissioners, any for
 - 6 Director Steinberger? Commissioner Contrades.
 - 7 COMMISSIONER CONTRADES: This may sound
 - 8 like a little bit of a crazy question considering
 - 9 you're a professional and I'm not. But I have this
 - 10 question that's been bothering me for a long time.
 - 11 The boilers can handle how much municipal waste?
 - MR. STEINBERGER: Well, the current
 - 13 facility right now at H-Power can handle a little over
 - 14 600,000 tons a year. So right now we are pushing just
 - 15 about between 600,000 to 610,000 tons a year through

- 16 that facility. The contract is more in the
- 17 neighborhood of about 560,000.
- 18 So that kind of boils down to we're
- 19 putting in about 2,000 to about 2500 tons daily
- 20 through the H-Power facility. We generate a little
- 21 over 50 megawatts. And I believe about 3 or 4
- 22 megawatts are used for internal running of the
- 23 facility and the rest goes on the grid.
- 24 COMMISSIONER CONTRADES: So when the new
- 25 boiler comes on how much more will it be taking?
 - 1 MR. STEINBERGER: We will be putting an
 - 2 additional 300,000 tons annually into -- so we'll be
 - 3 at a total of 900,000 tons. That's if we continue
 - 4 running the first two boilers at the 600,000 tons. So
 - 5 we'll be up to about 900,000 tons at that point with
 - 6 an additional generator set which gives us an
 - 7 additional 32 megawatts. So at that time we'll
 - 8 probably be putting out close to 80 megawatts on the
 - 9 grid.

- 10 COMMISSIONER CONTRADES: And how much
- 11 municipal waste does the City and County have total?
- 12 MR. STEINBERGER: The total amount that
- 13 the -- actually it's been dropping and part of that is
- 14 because of the recycling program. But the City has
- 15 been generating about 3,000 tons a day in MSW. Page 236

16	COMMISSIONER CONTRADES: So isn't there
17	a way that you guys could do it so that all of the
18	municipal waste goes down to your boilers down here?
19	MR. STEINBERGER: You know, that would
20	be great if we could. The only problem is there's a
21	few things that we always have to deal with. Not
22	everything can be combusted and converted into power.
23	There's also several items out there that you cannot
24	take to the H-Power such as dead animals, for
25	instance. Those you can't run through.
1	Other items such as if you drive
2	around and you'll see what's on the street side,
3	toilets and bathtubs and old sinks and these type of
4	things, these just do not combust. So they would not
5	be going in there.
6	The other item that we end up is a lot
7	of material like shattered glass, little bits of glass
8	and sand and rocks and these type of things. So those
9	are, you know, a lot of the items that just cannot go
10	in there.
11	COMMISSIONER CONTRADES: So how much of
12	that is generated per year that you cannot burn and
13	you must bury?
14	MR. STEINBERGER: Well, right now based

- 15 off of what's coming through the current boiler you'll
- 16 notice we're seeing about 250 tons a day of residue,
- 17 of material that can't be burned that goes from
- 18 H-Power on up.
- 19 The total loading right now to Waimanalo
- 20 Gulch on an annual basis is about 163-, 164,000 tons
- 21 annually. So it's way down. It's about, like I said,
- 22 from what we showed on the graph it's about 400 to
- 23 about 450 tons a day coming into Waimanalo Gulch.
- 24 Years ago it used to be closer to 1300 tons a day.
- 25 COMMISSIONER CONTRADES: Thank you.
- 234
- 1 CHAIRMAN DEVENS: Commissioner Lezy.
- 2 COMMISSIONER LEZY: Thank you, Chair.
- 3 Good afternoon, Director Steinberger. Thanks for your
- 4 testimony. Just one follow-up question. On the site
- 5 selection committee, the Department of Environmental
- 6 Services at this point has no idea what the potential
- 7 sites are?
- 8 MR. STEINBERGER: Well, let's say that,
- 9 you know, we are overseeing the consultant contract.
- 10 I as a political appointee do not. We established a
- 11 fire wall between this committee and anybody on the --
- 12 as far as the mayor's office and such so as not to
- 13 influence the decision of this committee. The only
- 14 appearance I've had at the committee was that first Page 238

- 15 meeting to welcome everybody. And I believe the
- 16 Managing Director was also there. And then at that
- 17 time we left.
- 18 COMMISSIONER LEZY: All right. Thank
- 19 you. I'll pose the question that I posed to
- 20 Mr. Whelan to you. And that is: Why is it the
- 21 medical waste isn't incinerated at H-Power?
- MR. STEINBERGER: At this time I'm going
- 23 to have to give you my best thought on that. And I
- 24 believe it's because Covanta, who's the operator of
- 25 the facility, does not want to take that type of 235
 - 1 material in. But again I would have to verify that.
 - 2 COMMISSIONER LEZY: Okay. Thank you.
 - 3 Then the last question I have for you, and it's a
 - 4 little bit of a sandbag, but I think that I read
 - 5 recently in the newspaper that Mayor Carlisle
 - 6 mentioned at some event that he attended that it's the
 - 7 intent of the City and County to come back and request
 - 8 for a further extension of the operating life of
 - 9 Waimanalo Gulch. And I appreciate that Environmental
 - 10 Services is appealing the Circuit Court's refusal to
 - 11 strike Condition 14.
 - 12 Can you tell us today, though, if, in
 - 13 fact, you fail to prevail on that appeal if it is the

- 14 intent of the City and County to come back and ask for
- 15 the date restriction to be extended?
- MR. STEINBERGER: Yes. I can affirm
- 17 that.
- 18 COMMISSIONER LEZY: Do you know when the
- 19 City and County intends to file its request to modify
- 20 that condition?
- 21 MR. STEINBERGER: Well, it was our
- 22 original intent to actually go to the Planning
- 23 Commission basically starting this process over again
- 24 in January of this year, the past month. However,
- 25 with the change in administration and several events 236
 - 1 that have occurred that have been rather distracting,
 - 2 we were not able to start that process.
 - 3 So we're hoping to be back with the
 - 4 Planning Commission February but certainly no later
 - 5 than March of this year.
 - 6 COMMISSIONER LEZY: All right. Thank
 - 7 you very much.
 - 8 CHAIRMAN DEVENS: Any other questions?
 - 9 Commissioner Jencks.
 - 10 COMMISSIONER JENCKS: Mr. Steinberger,
 - 11 thank you for being here today. A couple questions on
 - 12 the berm that Mr. Whelan talked about. It's on the
 - 13 mauka side of the main facility. Do you know when the Page $240\,$

- 14 permits were applied for to construct that berm?
- 15 MR. STEINBERGER: You're speaking of the
- 16 west berm, the stabilization berm?
- 17 COMMISSIONER JENCKS: Yes.
- 18 MR. STEINBERGER: No, I don't have that
- 19 information. That would be better requested of
- 20 Mr. Whelan.
- 21 COMMISSIONER JENCKS: But the permits
- 22 would have been processed by the City and County, the
- 23 grading permits and those permits?
- MR. STEINBERGER: Well, those permits
- 25 would have been -- yes, they would have been processed 237
 - 1 by the Department of Planning and Permitting, that's
 - 2 correct.
 - 3 COMMISSIONER JENCKS: Does anybody from
 - 4 the City and County know when those permits were
 - 5 applied for and how long it took to get those permits
 - 6 issued?
 - 7 MS. VIOLA: I don't have that
 - 8 information right now but we could get that for you.
 - 9 COMMISSIONER JENCKS: I'd like to know.
 - 10 I'm just curious. It sounds to me as though if that
 - 11 facility had been constructed, permitted and
 - 12 constructed on a timely basis maybe we wouldn't be

- 13 sitting here today.
- 14 MR. STEINBERGER: Okay. If I may
- 15 clarify, you're asking about the west berm. Or I'm
- 16 believing what you're asking about is the west berm.
- 17 But I think what you're really asking about is the
- 18 water diversion ditch.
- 19 COMMISSIONER JENCKS: That's correct.
- MR. STEINBERGER: That allows us to
- 21 collect the offsite water. And it's my understanding
- 22 that as soon as Waste Management received their permit
- 23 to move forward and be able to go back into that area
- 24 they at that point applied for those permits.
- 25 COMMISSIONER JENCKS: But we don't know 238
 - 1 today what the permitting process time took to get
 - 2 those permits.
 - 3 MR. STEINBERGER: I would not be able to
 - 4 answer that. Again, I think that perhaps Waste
 - 5 Management would be the one who could best answer.
 - 6 COMMISSIONER JENCKS: I'd like to know
 - 7 what those dates were. Thank you.
 - 8 CHAIRMAN DEVENS: Any other questions?
 - 9 Director, I had a quick question if I may on the
 - 10 written status report that you submitted to us today.
 - 11 On Page 5 you make a reference or represent that only
 - 12 "a small amount", and those are the words in the Page 242

- 13 report, "small amount of sterilized medical waste was
- 14 discharged."
- 15 Again, if I heard Mr. Whelan's testimony
- 16 correctly, and I hope I'm not misrepresenting what he
- 17 said, I thought he said they could not really
- 18 determining the amount or volume of waste that came
- 19 out of that cell that broke loose.
- 20 MR. STEINBERGER: And I heard the same
- 21 thing as far as the total volume of MSW. I think that
- 22 perhaps the better term in that report should be "The
- 23 medical waste that was recovered by Waste Management".
- 24 Again, I believe that when Waste
- 25 Management went out they had requested that everybody 239
 - 1 who found medical waste to call them and they would
 - 2 come pick it up. And I believe that came down to what
 - 3 they actually recovered.
 - 4 CHAIRMAN DEVENS: And on the same page
 - 5 there's a statement referring to how much medical or
 - 6 -- strike that -- "There was a recovery of two
 - 7 syringes and a vial. And that was the most medical
 - 8 waste that Waste Management found on any beach on any
 - 9 day."
 - 10 Is that any one day or is it over the
 - 11 whole entire period up to now that is all that's been

- 12 recovered as far as syringes and vials?
- 13 The reason why I'm asking this is if I
- 14 look at the evidentiary photographs submitted by Ko
- 15 Olina, one photograph alone has more than a handful of
- 16 syringes in a bucket.
- I'm just wondering how am I supposed to
- 18 be reading that or we as a Commission should be
- 19 interpreting this.
- MR. STEINBERGER: Well, you know, I
- 21 think what they were indicating was by location as
- 22 opposed to not the total stretch of beach. But again
- 23 I think that it's best answered by Waste Management.
- I can tell you what the City did from
- 25 this their side. The lifeguards were notified. The 240
 - 1 Department of Parks was notified. There was sweeps
 - 2 done at the beach. They actually came out with
 - 3 prisoners also and did a walk through of the City
 - 4 beaches looking for material. And that material was
 - 5 to have been turned back over to Waste Management.
 - And I believe that one of the requests
 - 7 from EPA was that Waste Management segregate all of
 - 8 the medical waste from all the other material that
 - 9 they had picked up. But again perhaps that's best
 - 10 answered by Waste Management.
 - 11 CHAIRMAN DEVENS: I appreciate that.
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- 12 Let me see if the parties have any questions for you.
- 13 Mr. Matsubara.
- 14 MR. W. MATSUBARA: Just briefly, Chair
- 15 Devens. Thank you. Director Steinberger, thank you
- 16 very much for the update and the status report. I
- 17 just want to follow up. It was very comprehensive.
- But Page 11 Condition No. 10 there's two
- 19 parts, you addressed the first part. And I just
- 20 wanted to confirm the second section of Condition 10.
- 21 I'm not alluding that you purposely did
- 22 it. I know you had a lot to cover in a short period
- 23 of time. But there is a second part to Condition No.
- 24 10. And that relates to "....any and all applicable
- 25 rules and regulations of the State Department of 241
 - 1 Health that WGSL will be in compliance with the
 - 2 requirements."
 - 3 MR. STEINBERGER: Correct.
 - 4 MR. W. MATSUBARA: I just wanted to
 - 5 confirm. And today you were present when there were
 - 6 certain comments made regarding possible Department of
 - 7 Health investigations. Has your Department on its own
 - 8 intending to ensure that the operation is complying
 - 9 with the Department of Health?
 - 10 MR. STEINBERGER: Well, the Department

- 11 receives copies of the permits that are issued to
- 12 Waste Management. And it is the -- we have a project
- 13 manager that oversees the contract. And as part of
- 14 their management, obviously they would request or
- 15 inquire with Waste Management as to the compliance.
- 16 We have not received or the Waste
- 17 Management has not received any type of violations
- 18 that were associated with this particular incident.
- 19 So at this time I would say that they have been
- 20 compliant.
- MR. W. MATSUBARA: I understand that,
- 22 that you have not received anything. But based on
- 23 today's testimony there's some possibility that there
- 24 may be some allegations. Has your Department made a
- $25\,$ determination going forward to do your own independent $242\,$
 - 1 looking into the matter? I'm not asking -- all I'm
 - 2 asking is do you intend to do it or something? I'm
 - 3 just asking.
 - 4 MR. STEINBERGER: If I may just clarify.
 - 5 You're asking if we are going to conduct our own
 - 6 independent investigation on this?
 - 7 MR. W. MATSUBARA: Correct. Regarding
 - 8 compliance with the Department of Health regulations.
 - 9 MR. STEINBERGER: Well, at this time
 - 10 we're deferring to the Department of Health.
 Page 246

	11	MR. W. MATSUBARA: Okay.
	12	CHAIRMAN DEVENS: Is that all,
	13	Mr. Matsubara?
	14	MR. W. MATSUBARA: Yes.
	15	CHAIRMAN DEVENS: Mr. Wurdeman, did you
	16	have any questions for this witness?
	17	MR. WURDEMAN: Yes, Mr. Chairman. Good
	18	afternoon, sir. Could I ask who performed the EIS's
	19	to date for the City and Waste Management out at
	20	Waimanalo Gulch?
	21	MR. STEINBERGER: The EIS I believe was
	22	prepared by R.M. Towill Corporation.
	23	MR. WURDEMAN: Okay. And I'm looking
	24	at and they performed, what, at least a couple of
242	25	the last EIS's that were done?
243		
	1	MR. STEINBERGER: Well, that I cannot
	2	answer for sure because I do not have that information
	3	in front of me.
	4	MR. WURDEMAN: Do you know if they
	5	conducted the last EIS that was performed?
	6	MR. STEINBERGER: I only know that they
	7	conducted the EIS that was relevant to this latest
	8	expansion.

MR. WURDEMAN: Okay. And I'm looking at

- 10 the status report that was prepared by your
- 11 department. On Page 2 it indicates, I guess on
- 12 June 25, this is current status, the first paragraph?
- MR. STEINBERGER: Okay, yes.
- MR. WURDEMAN: It says, "On June 25,
- 15 2010 the City contracted consultant R.M. Towill Corp.
- 16 to facilitate the landfill site selection process..."
- 17 Do you see that?
- 18 MR. STEINBERGER: Yes, I do.
- MR. WURDEMAN: Do you see a conflict at
- 20 all between R.M. Towill serving as a facilitator in
- 21 the selection process of the landfill sites and being
- 22 the same entity or company that did this last relevant
- 23 EIS?
- 24 MR. STEINBERGER: Ah, no, I don't really
- $25\,$ see a conflict on that. It's not unusual for when you $244\,$
 - 1 hire a consultant that when you're looking for a
 - 2 facilitator to assist a committee, that that is part
 - 3 of their contract.
 - 4 MR. WURDEMAN: That's all I have for the
 - 5 witness.
 - 6 CHAIRMAN DEVENS: Dawn, did you have any
 - 7 questions?
 - 8 MS. TAKEUCHI-APUNA: No questions.
 - 9 CHAIRMAN DEVENS: Anything else you want Page 248

- 10 to ask, Ms. Viola? Okay. Commissioners, anything
- 11 else of this witness? We appreciate it very much that
- 12 you took the time to prepare the report and give us
- 13 the update today.
- 14 MR. STEINBERGER: Thank you very much,
- 15 Chair.

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- 16 CHAIRMAN DEVENS: Do the parties want to
- 17 add anything else, add any comments or anything else?
- 18 Otherwise we're going to move into public testimony.
- 19 If you want to add anything to the record you can do
- 20 it at this time. Mr. Matsubara, did you want to --
- MR. W. MATSUBARA: Thank you for the
- 22 opportunity and the Chair and for the Commission for
- 23 coming forward and asking for a status.
- 24 CHAIRMAN DEVENS: Thank you for coming
- 25 today. Mr. Wurdeman, did you want to add anything?
- - 2 the Chair and the Commission members. I know this is

MR. WURDEMAN: Yes. Thank you also to

- 3 a very sensitive topic for all, not only for you in
- 4 making your difficult decisions, but also for the
- 5 community that has to deal with what it had to deal
- 6 with this last month.
- 7 I would just respectfully -- I'm not
- 8 sure where the Commission intends to go with this

- 9 discussion today. But I would respectfully ask that
- 10 the Commission consider what appears to be some very
- 11 clear violations not only in January, that the Chair
- 12 and other Commission members had raised, but also
- 13 December.
- 14 And certainly if it's helpful for the
- 15 Commission to request further information from the
- 16 State Department of Health in its decision-making
- 17 process, that's certainly something that all of us
- 18 would respectfully request the Commission to consider
- 19 doing.
- 20 But it is a very serious concern and not
- 21 only -- I just recently learned that not only did all
- 22 this medical waste go out on the beaches of the
- 23 Leeward Coast as many in this room had learned, but
- 24 that there were these violations apparently that had
- 25 been ongoing even prior to that date. And this wasn't 246
 - 1 just a one-time too much rain in a 24-hour period.
 - 2 This seems to be a problem that had been ongoing from
 - 3 December.
 - 4 MS. VIOLA: Excuse me. I object to
 - 5 that. That was not discussed, so I don't think it's
 - 6 appropriate for him to draw conclusions from
 - 7 violations that were not discussed in today's hearing.
 - 8 CHAIRMAN DEVENS: I understand. He's Page 250

- 9 just making statements for the record. We're not
- 10 going to be making any kind of decision here today.
- 11 It was more for informational and to get the point of
- 12 view from the City and Waste Management, which we
- 13 sincerely appreciate. But I'm just asking for any
- 14 other comments that they want to make for the record.
- 15 You'll be able to respond if you need to.
- MR. WURDEMAN: Thank you.
- 17 CHAIRMAN DEVENS: I'm sorry,
- 18 Mr. Wurdeman.
- 19 MR. WURDEMAN: And that's all I ask of
- 20 the Commission, to take into account all these
- 21 different issues that have arisen today, many of which
- 22 we're only learning about for the first time. And I'm
- 23 confident that you will take the appropriate action.
- 24 CHAIRMAN DEVENS: Let me reassure you
- 25 Mr. Wurdeman, that this Commission, we take our
- 247
- 1 obligation to the public very seriously. We have some
- 2 oversight responsibilities. And we were very
- 3 distressed as everyone else was when we found out what
- 4 happened. And that was the catalyst for asking what
- 5 happened.
- 6 And I think we have more information
- 7 today. I think there's still many questions that

- 8 aren't answered. But I do want to assure you and the
- 9 public that we definitely take this seriously. It's
- 10 very distressing to all of us on this Commission to
- 11 have heard and seen what we did in the media. We do
- 12 appreciate your being here today and we do appreciate
- 13 your comments.
- MR. WURDEMAN: Thank you, sir.
- 15 CHAIRMAN DEVENS: Ms. Viola, do you want
- 16 to add anything more?
- MS. VIOLA: Just briefly. I also want
- 18 to thank the Chair and the Commissioners for having
- 19 this hearing today. And I would just first of all
- 20 object to any characterization there's been any
- 21 establishment of clear violations here today for the
- 22 record.
- 23 The City's position is that this was an
- 24 unprecedented storm or a series of unprecedented
- 25 storms that severely impacted the landfill. And that, 248
 - 1 as testified today, Waste Management at all times they
 - 2 were compliant the drainage permit requirements as
 - 3 dictated by the DOH. And that essentially this was
 - 4 unavoidable. They were faced with a rainfall that
 - 5 they couldn't anticipate or they couldn't prepare for.
 - If we were to require all landfills to
 - 7 construct in anticipation of any possible occurrence, Page 252

- 8 any possible rainfall, flooding, any kind of
- 9 catastrophic event, then we'd never have any
- 10 construction. We wouldn't have working facilities.
- 11 So I think that's what happened in this
- 12 present case. It was unfortunates, of course, that
- 13 there was a release of medical waste, but it wasn't
- 14 due to any mismanagement on the part of Waste
- 15 Management of the City. Thank you.
- 16 CHAIRMAN DEVENS: Just to reassure you
- 17 we're definitely not making any such finding at least
- 18 as of this time. But I also want to emphasize that we
- 19 have a real concern for the Leeward community when
- 20 things happen out there. They have this dump in their
- 21 backyard. There was a lot of pretty strong feelings
- 22 expressed to this Commission about shutting it down
- 23 and we passed on it. It's still within our
- 24 jurisdiction.

- So that was another primary reason why
- 1 we wanted to at least try and get more information so
 - 2 the public knows that we are concerned about it. We
 - 3 do worry about that community. 'Cause they always
 - 4 seem to be getting the short end of the stick in my
 - 5 opinion. That's my personal opinion.
 - But we do appreciate you coming, the

- 7 Director for taking the time. We know you have your
- 8 hands full. We do appreciate the steps that you're
- 9 taking to try and rectify the situation. We're just
- 10 hopeful that it does not happen again. I know no one
- 11 wanted it to happen. But just hoping that it does not
- 12 happen again and that we are taking the steps to avoid
- 13 that. I see Ken in the audience. Ken, if you want to
- 14 add anything?
- MR. WILLIAMS: No, appreciate it,
- 16 Chair. Thank you.
- 17 MR. STEINBERGER: Chair?
- 18 CHAIRMAN DEVENS: Yes.
- MR. STEINBERGER: We do have, if the
- 20 Committee is interested, if this Commission is
- 21 interested, we do have copies of the packet that was
- 22 handed out to the selection committee. So if you all
- 23 were interested we can provide the copies.
- 24 CHAIRMAN DEVENS: We would appreciate
- $25\,$ that. Can we provide copies to the other parties as $250\,$

1 well?

- 2 MR. STEINBERGER: Yes. Well, we have
- 3 enough --
- 4 CHAIRMAN DEVENS: We'll make them.
- 5 MR. STEINBERGER: We'll just leave it
- 6 with Riley, maybe?

- 7 CHAIRMAN DEVENS: We'll make sure the
- 8 parties also get a copy. Thank you very much. Holly,
- 9 you want to take a short break? We have public
- 10 witnesses. Okay.
- 11 (Recess was held. 4:20)
- 12 CHAIRMAN DEVENS: (4:30) We're going to
- 13 go back on the record and take public testimony at
- 14 this time. I believe we have about 10 witnesses that
- 15 have signed up. If there's anyone out there that
- 16 wants to give public testimony, please let us know.
- 17 Dan, you want to call the first witness.
- 18 MR. DAVIDSON: Sure. And let me inform
- 19 the testifiers due to the lateness of the hour and the
- 20 fact that the air conditioning has been turned off,
- 21 we're going to limit public testimony to 2 minutes
- 22 each.
- 23 This is a status report. And certainly
- 24 there will be other opportunities in the future. So I
- 25 appreciate everybody's understanding of that. First 251
 - 1 testifier is Greg Nichols followed by Chuck Krause.
 - 2 UNIDENTIFIED SPEAKER: I believe Greg
 - 3 Nichols had to leave.
 - 4 MR. DAVIDSON: Chuck Krause, go ahead.
 - 5 Followed by Edwin Arellano. Sorry.

- 6 CHAIRMAN DEVENS: Chuck, can we swear
- 7 you in first?
- 8 CHUCK KRAUSE,
- 9 being first duly sworn to tell the truth testified as
- 10 follows:
- 11 THE WITNESS: Yes.
- 12 CHAIRMAN DEVENS: Your name and address,
- 13 please.
- 14 THE WITNESS: My name is Charles or
- 15 Chuck Krause, 92-1498 Ali'inui Drive in Kapolei.
- 16 CHAIRMAN DEVENS: Go ahead. You have
- 17 two minutes.
- 18 THE WITNESS: Okay. I'm here today
- 19 because I do have some concerns as not only a resident
- 20 but as a business operator on the West Shore. I'm the
- 21 general manager of Ko Olina Marina so I've seen some
- 22 of the repercussions of the out-spill, especially for
- 23 and, in particular, to my boat operators. So I'm here
- 24 to pose a couple questions and/or comments to the
- 25 Commission and to the general manager of the landfill.

- 1 One would be: Is Waste Management
- 2 preparing to establish any sort of a relief fund for
- 3 the businesses that have been financially affected
- 4 from this out-spill? Because I can tell you that two
- 5 of our major boat companies have lost thousands of Page 256 $\,$

- 6 dollars as a result of this. And when an incident like this happens, in most cases there's some sort of relief fund for those who can prove that they do have financial loss. 10 Also, I just returned from the 2011 Boat Show in Seattle. And I was absolutely amazed. I had 11 a booth there for Ko Olina and for Ko Olina Marina. I 12 13 was amazed at how far-reaching this bad news has 14 spread. When you're spending 10, 12 hour days in a 15 booth representing one of the most beautiful places in the world to have people continually coming up and 16 17 say, "Aren't your beaches contaminated with medical waste? What was that all about?" 18 19 I would then ask again: Is Waste 20 Management prepared to participate in any public relations effort to help us reestablish the reputation 21 22 that not only Ko Olina but the west side of O'ahu has
- 25 general manager --

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23

24

- MR. DAVIDSON: 30 seconds, sir. 1
- 2 THE WITNESS: Okay -- if the general
- manager and the counsel have classified this out-spill

maintained for years and years and years as having

some of the nicest beaches in the world? If the

from the third storm as unavoidable, I don't know how

- 5 this Commission in good faith can permit the continued
- 6 use of the landfill at this particular site. If we
- 7 can't guarantee that this isn't going to happen, then
- 8 obviously another site has to be chosen to avoid
- 9 what's just happened to the West Coast of O'ahu.
- 10 Thank you.
- 11 CHAIRMAN DEVENS: Thank you for your
- 12 testimony. Parties have any questions for this
- 13 witness? Hearing none, Commissioners? None. Thank
- 14 you very much for taking the time to be here today.
- 15 Next witness.
- MR. DAVIDSON: Edwin followed by Charles
- 17 Leonard.
- 18 EDWIN ARELLANO,
- 19 being first duly sworn to tell the truth testified as
- 20 follows:
- THE WITNESS: Yes.
- 22 CHAIRMAN DEVENS: Name and address.
- THE WITNESS: Edwin Arellano, 1084
- 24 Pu'uwai Street, Honolulu, Hawai'i 96819.
- 25 CHAIRMAN DEVENS: Go ahead.

- 1 THE WITNESS: I'm here on behalf of
- 2 Hawaii Biowaste. And I'm here to voice some concerns
- 3 about not having an open landfill. The reason is we
- 4 process about 4-tons of regulated medical waste and Page 258

- 5 foreign waste at our facility. If we do not have any
- 6 open landfill at this point we cannot receive any more
- 7 and process them. So it is a concern.
- 8 I can honestly say that in two days
- 9 without pickup at the hospitals and dialysis clinics
- 10 they were overflowed. So that is my main concern at
- 11 this point. There is no place for us to discharge any
- 12 treated waste.
- 13 CHAIRMAN DEVENS: Thank you very much.
- 14 Any questions for this witness? Hearing none,
- 15 Commissioners? Commissioner Lezy.
- 16 COMMISSIONER LEZY: I'm going to ask you
- 17 the same question, Mr. Arellano, I asked two other
- 18 witnesses today. And that is, do you know why medical
- 19 waste is not incinerated on this island?
- 20 THE WITNESS: That I'm not sure why it's
- 21 not accepted at H-Power. But I believe the concerns
- 22 are maybe needle sticks. As they go through conveyor
- 23 belts they tend to stick, any sharp material.
- 24 At our facility we process pathological
- 25 and chemo waste through high temperature process which 255

1 is similar to incineration, which is pyrolysis.

- 2 That's about 30 percent of the waste that we receive
- 3 from our facility it goes through that process. But

- 4 for H-Power I believe that's probably one of their
- 5 concern. I'm not sure. Because we did ask them
- 6 before but it's not, it's one of those waste they
- 7 don't accept at this point.
- 8 COMMISSIONER LEZY: Okay. Thank you.
- 9 CHAIRMAN DEVENS: Any other questions?
- 10 Hearing none, thank you for being here. Next witness.
- 11 MR. DAVIDSON: Charles Leonard followed
- 12 by Lee Mansfield.
- 13 CHARLES LEONARD,
- 14 being first duly sworn to tell the truth testified as
- 15 follows:
- 16 THE WITNESS: I do.
- 17 CHAIRMAN DEVENS: Please state your name
- 18 and address.
- 19 THE WITNESS: My name is Charles
- 20 Leonard. I live at 1910 Ala Moana Boulevard unit 19C.
- 21 I'm president of Rolloffs Hawaii. Been in the
- 22 industry 30 years at the executive level of two major
- 23 corporations for 20 years overseeing landfills,
- 24 developed landfill projects, so I have a very clear
- 25 understanding of this issue.

- 1 But one thing I haven't seen is the kind
- 2 of impacts over the past three months with trucks
- 3 waiting in line because of the closure of not only Page 260

- 4 Waimanalo Gulch but H-Power and the timing of such
- 5 which created 3-hour waits at Waimanalo when H-Power
- 6 was closed and then we're still -- I was out there
- 7 yesterday -- we're still incurring 3-hour waits at
- 8 H-Power because of this issue. So the domino effect
- 9 is devastating.
- 10 As far as the rain impact, our disposal
- 11 bill in the month of December went up \$83,000 in one
- 12 month. Same volume, same number of container yards.
- 13 So it's water weight. So I can tell you there was
- 14 significant rainfall during that time.
- Whether it was a devastating event for
- 16 them, I'm sure it was, but it's been tremendously
- 17 devastating to the entire industry. So I don't think
- 18 everybody realizes the kind of domino effect you're
- 19 talking about if you're considering even closing this
- 20 landfill without an option.
- 21 CHAIRMAN DEVENS: Any questions for this
- 22 witness? Hearing none, Commissioners? None. Thank
- 23 you very much.
- 24 THE WITNESS: Thank you.
- MR. DAVIDSON: Lee Mansfield followed by 257

- 1 Cynthia Rezentes.
- 2 LEE MANSFIELD

- 3 being first duly sworn to tell the truth testified as
- 4 follows:
- 5 THE WITNESS: I do.
- 6 CHAIRMAN DEVENS: Give us your name and
- 7 address, please.
- 8 THE WITNESS: Lee A. Mansfield, 839
- 9 Kaipi'i Street, Kailua, Hawai'i. I'm manager of
- 10 Hawaii American Water. We own and operate the
- 11 treatment plant that serves the community of Hawai'i
- 12 Kai. We serve 35,000 residents.
- 13 I'm here just to stress the importance
- 14 to us of having an open landfill and a future landfill
- 15 for the disposal of the sewage sludge we generate at
- 16 our facility.
- 17 We generate about 5 to 6 tons of sludge
- 18 a day. Currently we have stockpiled that sludge in
- 19 our drying beds. And it's beginning to impact our
- 20 capacity to process the wastewater sludges. So I
- 21 appreciate the work the Commission's doing. And again
- 22 just want to emphasize the importance to us of having
- 23 a means of disposal. Thank you.
- 24 CHAIRMAN DEVENS: Any questions for the
- 25 witness? Hearing none, thank you very much.

- 1 MR. DAVIDSON: Cynthia Rezentes followed
- 2 by Patricia Patterson.

3	CYNTHIA REZENTES,						
4	being first duly sworn to tell the truth testified as						
5	follows:						
_							

- 6 THE WITNESS: Yes, I do.
- 7 CHAIRMAN DEVENS: You name and address.
- 8 THE WITNESS: Cynthia Rezentes, 87-149
- 9 Maipela Street, Wai'anae, 96792. Thank you for having
- 10 this hearing. I think it's very important that we all
- 11 had the opportunity to hear what was stated.
- 12 As you know I've been an opponent of
- 13 continuing this landfill. One of the things that I
- 14 would like to share with you is we've heard today that
- 15 mhim wm unmvoidmblm; nobody could fom mhm mhim
- 16 kind of storm event would happen in this area of the
- 17 island.
- I would like to remind everybody that
- 19 this is not unprecedented along the Leeward Coast. In
- 20 1996 we had some massive rains in Makaha Valley that
- 21 had not been seen before to the point where we had a
- 22 landslide that ended up in the Towers, the first floor
- 23 of the Towers in that building.
- As a child growing up in that area we
- $25\,$ have had massive storms. So I don't believe that $259\,$

1 there should have been -- there should not have been

- 2 foresight that major storms do hit the Wai'anae Coast,
- 3 whether it's 25-year storms or 100-year storms. And I
- 4 think that especially with the facility as important
- 5 as this is if it's going to stay open they need to
- 6 take the highest level of safety concerns under
- 7 advisement for the sake of the community.
- 8 We've been saying that all along. And
- 9 I'm going to continue saying that because this
- 10 community, our community was impacted severely by
- 11 this. Not just the brown water and that runoff and
- 12 whatever was in the bacteriological content, whether
- 13 it was enterococcal or choleriform counts that were
- 14 experienced along there, but the waste also that came
- 15 down.
- There should not be, "Well, 25 year
- 17 storm is good enough." That is not good enough for
- 18 out there. I'm sorry. Not when you're dealing with
- 19 this kind of waste. Not when you're dealing with this
- 20 kind of facility that has the potential of being an
- 21 extremely... it can... if it's not managed properly we
- 22 can literally close off that coast if anything happens
- 23 and it affects that road.
- 24 There's nothing in my mind that is too
- 25 great from an engineering standpoint to be able to

1 take into account things which should have been Page 264

- 2 expected, because this is not the first time the
- 3 Wai'anae Coast has had a hundred-year storm or a
- 4 50-year storm within the last 10 years.
- 5 MR. DAVIDSON: Thirty seconds.
- 6 THE WITNESS: So I would ask, again I
- 7 really appreciate the fact that you've had this
- 8 hearing, that you've allowed us to bring some of this
- 9 information out. And I would encourage you to make
- 10 sure to help protect our coastline and our folks by
- 11 putting the conditions on to make sure that we are
- 12 protected. Thank you.
- 13 CHAIRMAN DEVENS: Any questions for the
- 14 witness? Hearing none, thank you for being here.
- 15 MR. WURDEMAN: Could I ask?
- 16 CHAIRMAN DEVENS: Yes, Mr. Wurdeman.
- MR. WURDEMAN: Good afternoon,
- 18 Ms. Rezentes. You're an engineer, correct?
- 19 THE WITNESS: Yes, I am.
- 20 MR. WURDEMAN: You know, in fact I know
- 21 because I've studied the (inaudible) cause I represent
- 22 some victims on the North Shore in 2008 during a huge
- 23 flood. And I know that the Wai'anae Coast was also
- 24 impacted just two years ago by that same rainfall.
- 25 Undoubtedly that was a much bigger storm than what

- 1 happened a month or two ago is my understanding. But
- 2 thank you for your comment.
- 3 THE WITNESS: Thank you.
- 4 CHAIRMAN DEVENS: Thank you very much.
- 5 MR. DAVIDSON: Patricia Patterson
- 6 followed by William and Sara Barnes.
- 7 PATRICIA PATTERSON,
- 8 being first duly sworn to tell the truth, testified as
- 9 follows:
- 10 THE WITNESS: I do.
- 11 CHAIRMAN DEVENS: Your name and address,
- 12 please.
- 13 THE WITNESS: Patricia Patterson
- 14 otherwise known as Pat, 84-755 Ala Mahiku, Makaha. I
- 15 don't live at the Towers but the plantation just
- 16 below. And I'm glad the Towers was there or we would
- 17 have gotten all those rocks.
- 18 Several things that I noticed. You
- 19 know, this landfill was engineered in 1985 for 25-year
- 20 storm. Why not a hundred years at that time? And
- 21 nobody mentioned liners today. Some of 'em came out
- 22 of there. Liners do decompose eventually.
- 23 And they talk about cell 6 but they also
- 24 talk about cells within that cell 6. And that was
- 25 really confusing to me to read about that. And I

- 1 think that ought to be clarified and named something
- 2 other than "little cells" or "mini cells".
- 3 And I wonder how often the Department of
- 4 Health representatives go and inspect that landfill
- 5 and whether anyone's on site 24 hours a day. It
- 6 didn't sound like anyone was there from early in the
- 7 morning until 5:00 when they came to work. I think
- 8 that ought to be considered.
- 9 They talk about a hotline about we could
- 10 call if we saw something. I don't know how they
- 11 advertised that. I didn't see anything about a
- 12 hotline to call.
- 13 And mainly I want to say to the
- 14 Commission please don't extend that again, not the
- 15 limit or the time. But be fair. Have every community
- 16 in this state take care of their own opala. Don't let
- 17 that committee select one site. Have them find a site
- 18 for each of our communities at least on this island.
- 19 Thank you.
- 20 CHAIRMAN DEVENS: Any questions for this
- 21 witness? There are none. Thank you very much for
- 22 being here.
- 23 MR. DAVIDSON: William and Sara Barnes.
- 24 I don't know if each of you is going to speak.
- MR. BARNES: I will speak for both of us.

1	CHAIRMAN DEVENS: I'll swear you in.
2	WILLIAM and SARA BARNES
3	being first duly sworn to tell the truth testified as
4	follows:
5	MR. BARNES: Yes.
6	MS. BARNES: Yes.
7	CHAIRMAN DEVENS: Please state your name
8	and address whoever's going to speak.
9	MR. BARNES: William and Sara Barnes,
10	92-1001 Ali'inui Drive at Ko Olina. Thanks very much
11	for having this hearing and for the opportunity to
12	speak before you. We are homeowners and residents of
13	Kaiulani which is the closest residential community to
14	the Waimanalo Landfill. It's directly across the
15	Farrington Highway and has suffered from the various
16	failures of the landfill over many years.
17	These include blowing dust and dirt on a
18	frequent basis, toxic runoff and closed beaches and
19	even loose trash in plastic wet bags that blow on
20	windy days.
21	Trucks entering and leaving the landfill
22	are also an additional source of heavy dirt and dust
23	on the property.
24	I've brought along a few photographs

24

25

just to show the proximity of the landfill to both

- 1 Kaiulani and the rest of Ko Olina including the new
- 2 Disney resort and I'll circulate those. The photos
- 3 demonstrate how close the excavation activities of the
- 4 landfill are to our homes and to the community.
- 5 While at once it may have made a great
- 6 deal of sense to have the landfill in this area 21 or
- 7 22 years ago when it was a sugarcane field and there
- 8 was no Kapolei, we have a very different situation
- 9 today, an opposite situation.
- 10 What was deemed acceptable 21 years ago
- 11 I think is not acceptable now. So planning needs to
- 12 start to think about how in the longer run O'ahu can
- 13 meet its landfill needs but not do so by putting the
- 14 landfill immediately adjacent to a sizeable community.
- 15 Ko Olina is now a multi-million dollar
- 16 resort as many of you know. And in short previous
- 17 testimony employment center bringing millions of tax
- 18 dollars to the city and the state and adding
- 19 substantially to O'ahu's tourists industry.
- Next I'd like to just say it's been
- 21 difficult for us to watch today City representatives
- 22 defend energetically Waste Management, almost acting
- 23 as their legal counsel in defense. And at the same
- 24 time indicate that they do not see themselves as
- 25 having any responsibility for initiating any testing

- 1 to be in compliance with the various conditions that
- 2 this Commission has asked. And instead regarded as a
- 3 matter that should be handled by the Department of
- 4 Health at the state level.
- 5 Curiously enough I have a letter dated
- 6 January 28th from the governor who responded to a
- 7 letter that my wife and I wrote to him on the subject
- 8 of the Gulch in which he said, "As you may know it's
- 9 managed by the City and County of Honolulu.
- 10 Appreciate your concerns. However, all decisions
- 11 directly affecting the landfill or discharge of
- 12 medical waste are under the jurisdiction of the City
- 13 and County of Honolulu."
- 14 Presumably, therefore, we all ought to
- 15 be able to look to Mr. Steinberger and his colleagues
- 16 at the City to take proactive efforts to make sure
- 17 that plenty of testing and plenty of oversight and
- 18 energetic regulation of this landfill is taking place.
- MR. DAVIDSON: Sir, 30 seconds.
- 20 THE WITNESS: Thank you very much. We
- 21 did not hear that today. But going forward we
- 22 understand the Mayor's Advisory Committee will base
- 23 its recommendations on pre-identified selection
- 24 criteria. Mr. Steinberger has shared some of those
- 25 criteria on Monday with the City Council. Much Page 270

- 1 depends on making sure the selection criteria defined
- 2 with sufficient precision, clarity and weighting so
- 3 that a new alternate or second landfill site can be
- 4 picked and we do not get a repeat of the situation of
- 5 some years ago where simply the Waimanalo Gulch was
- 6 reselected once again. Thank you very much for
- 7 listening to us today. Appreciate it.
- 8 CHAIRMAN DEVENS: Did you want to make
- 9 your pictures part of the record of this proceeding?
- 10 THE WITNESS: Yes. Could we?
- 11 CHAIRMAN DEVENS: We will do that, sure.
- 12 THE WITNESS: Thank you.
- 13 CHAIRMAN DEVENS: Any questions for this
- 14 witness? There are none. Thank you very much for
- 15 being here.
- MR. DAVIDSON: Clair and Peter van
- 17 Wingerden.
- 18 CHAIRMAN DEVENS: If we can first swear
- 19 you in.
- 20 CLAIRE AND PETER VAN WINGERDEN
- 21 being first duly sworn to tell the truth testified as
- 22 follows:
- MR. AND MRS. WINGERDEN: We do.
- 24 CHAIRMAN DEVENS: State your name and

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- 2 Van Wingerden, 92-1001 Ali'inui Drive, Kailani in
- 3 Kapolei. We too are residents of Kailani at Ko Olina.
- 4 We live directly below the dump. We look at it every
- 5 day. And we live directly above the pipe that falls
- 6 into the water. So we have a very good viewpoint of
- 7 the spill and its effects. And we are very concerned
- 8 not just about the environmental impact which is, of
- 9 course, a major concern and the public health impact.
- 10 We are also concerned, as one of the
- 11 other witnesses has said, about the economic impact on
- 12 the resort and on the people who work there and who
- 13 live in the area.
- 14 We would strongly urge that the landfill
- 15 be closed in 2012 as at one point was planned. We
- 16 were very disappointed to hear that there would be a
- 17 plan to appeal that closure. We don't feel that the
- 18 continuation of the dump can be justified given the
- 19 proximity to both Ko Olina, which has greatly grown
- 20 since the landfill was placed there, but also to the
- 21 entire Wai'anae Coast. Thank you. And thank you very
- 22 much also for looking into this so deeply. Appreciate
- 23 it.
- 24 CHAIRMAN DEVENS: Thank you for being Page 272

25 here. Any questions for these witnesses? There are 268

- 1 none, thank you very much. Our last witness.
- 2 MR. DAVIDSON: Alice Greenwood.
- 3 ALICE GREENWOOD,
- 4 being first duly sworn to tell the truth testified as
- 5 follows:
- THE WITNESS: Yes, I do.
- 7 CHAIRMAN DEVENS: Your name and address.
- 8 THE WITNESS: I live at 87-576
- 9 Kula'auponi, Apartment C-102. I'm part of an
- 10 organization called Concerned Elders of Wai'anae. Pat
- 11 is our oldest. She's 8 years old. And I'm the
- 12 youngest. I'm 6. Sorry. (Laughter)
- 13 Anyway, our issues has always been about
- 14 the landfill, yes. We were concerned because of the
- 15 traffic, the dust, whatever was impacting our
- 16 community. And we considered Ko Olina as part of that
- 17 community 'cause it's in the range where we go home
- 18 to.
- Anyway here I have a bunch of papers.
- 20 And I know the landfill started in 1989. And I'm
- 21 looking at these papers. And it's saying gee,
- 22 June 4th, 2010 61 pages, page 39 to 41 mentions all
- 23 about E6, the one we're talking about and we're

- 24 concerned about.
- 25 And it tells me that there's supposed to 269
 - 1 be a berm. And this is by the Department, State of
 - 2 Hawai'i Department of Health and got the names that
 - 3 the people that had testified here on it.
 - 4 And it says that there's going to be --
 - 5 and remember we got a deadline June or July 2012 --
 - 6 over here says, they talk about the west drainage
 - 7 system cell E6.
 - 8 And then the ending part says, "During
 - 9 construction of surface water systems the permittee
 - 10 shall ensure that existing stormwater collection and
 - 11 conveyance are significant to manage 24 hours on
 - 12 25-year storm events."
 - Now this is part of the closage (sic)
 - 14 that they're supposed to be doing. And they got a
 - 15 deadline, 2012. And then all of a sudden I hear about
 - 16 that's June 4, 2010. Saturday December 18 in another
 - 17 report says "E6 last operated 12-inches layer." And
 - 18 that was the last operation of this day. It was
 - 19 covered.
 - 20 "Sunday December 19th heavy rain. The
 - 21 landfill intermediate pump stormwater which
 - 22 accumulated in the landfill E6 cell into the
 - 23 landfill's stormwater drainage system." This is Page 274

- 24 mentioned on Tuesday December 23.
- Now from June 4th, that's five months to
 - 1 Saturday December 18th -- I mean one month later
 - 2 December 19th. December 23rd we get the ones that you
 - 3 guys read. We got that report.
 - 4 Then December 28 this report says it's
 - 5 already gone to the Pacific Ocean. That's
 - 6 December 23rd. Tuesday December 28 we have another
 - 7 storm. Okay? January 4 that's when this thing is
 - 8 signed, January 4th, stating that "We have a problem
 - 9 here guys." And I was shocked.
 - January 10th we get message that there
 - 11 is medical waste which all was verified in here in
 - 12 these documents. They already have the medical waste
 - 13 in E6.
 - I don't blame us for being worried, not
 - 15 Pat and I. We're only 8 and 6. Can you imagine our
 - 16 children and our grandchildren that's using those
 - 17 beaches? We're lucky we found 'em onshore. What
 - 18 about out in that ocean?
 - 19 You know, I'll put it this way. I was
 - 20 homeless 2007 and '8. I didn't realize when some of
 - 21 the children came up to me and told me they found
 - 22 needles, I thought gee, these guys doing drug things

- 23 around here.
- 24 Could that have happened during that
- $\,$ 25 timeframe and not let any of us know what was $\,$ 271
 - 1 happening? Like I said I'm not concerned about
 - 2 myself. My time is limited. I am very concerned
 - 3 about our children. Please, it's got to be more
 - 4 management than what's going on. If it's too big
 - 5 then, like Pat says, spread it around. Maybe that's
 - 6 the problem. Thank you.
 - 7 CHAIRMAN DEVENS: Alice, I know you've
 - 8 sat through this whole agenda today. And we
 - 9 appreciate your concerns and being involved in the
 - 10 process. We really do.
 - 11 Any questions for this witness? Hearing
 - 12 noun I believe that is the last witness for the day.
 - 13 Thank you very much. Parties want to add anything
 - 14 else for the record before we wrap up? Commissioners?
 - 15 Yes, go ahead.
 - MS. VIOLA: Can we get copies of
 - 17 whatever was submitted?
 - 18 CHAIRMAN DEVENS: Sure. Riley will give
 - 19 you whatever you'll need.
 - MS. VIOLA: Thank you.
 - 21 CHAIRMAN DEVENS: That's it. We'll
 - 22 stand adjourned. Thank you very much for being here. Page 276

	23	
	24	(The proceedings were adjourned at 5:00 p.m.)
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	2	CERTIFICATE
	3	
	4	I, HOLLY HACKETT, CSR, RPR, in and for the State
	5	of Hmwmi'i, do hm by cm ify;m
	6	That I was acting as court reporter in the
	7	foregoing LUC matter on the 2nd day of February
	8	2011
	9	That the proceedings were taken down in
	10	computerized machine shorthand by me and were
	11	mhm fm m ducmd mo pminm by m; m
	12	That the foregoing represents, to the best
	13	of my ability, a true and correct transcript of the
	14	proceedings had in the foregoing matter.
	15	
	16	DATED: This day of2011
	17	
	18	
	19	
	20	
	21	HOLLY M. HACKETT, CSR #130, RPR Certified Shorthand Reporter

Certified Shorthand Reporter Page 277