```
1
 2
                    LAND USE COMMISSION
 3
                       STATE OF HAWAI'I
   HEARING
    A11-793 CASTLE & COOKE HOMES, HAWAII, INC. )
 6
 8
 9
                  TRANSCRIPT OF PROCEEDINGS
10
11
    The above-entitled matter came on for a Public Hearing
12 at Conference Room 204, 2nd Floor, Leiopapa A
13 Kamehameha, 235 S. Beretania Street, Honolulu,
14 Hawai'i, commencing at 9:10 a.m. on February 3, 2012
15 pursuant to Notice.
16
17
18
19
20
    REPORTED BY: HOLLY M. HACKETT, CSR #130, RPR
21
                 Certified Shorthand Reporter
22
23
24
25
```

1	APPEA	R A N C E S	
2	COMMISSIONERS: KYLE CHOCK (Vice-Chairman)		
3	THOMAS CONTRADES LISA M. JUDGE)	
4			
5	ERNEST MATSUMURA NICHOLAS TEVES, JR.		
6	NICHOLAS IEVES, UK.		
7			
8	EXECUTIVE OFFICER: ORLANDO ACTING CHIEF CLERK: RILEY STAFF PLANNERS: BERT SARU	HAKODA	
10	DEPUTY ATTORNEY GENERAL:	DIANE ERICKSON, ESQ.	
11	AUDIO TECHNICIAN: TODD 1	BODDEN	
12			
13	Docket No. A11-793 Castle	& Cooke Homes, Hawai'i, Inc	
14	For the Petitioner:	,	
15		CURTIS TABATA, ESQ. WYETH MATSUBARA, ESQ.	
16			
17	For the County:	DAWN TAKEUCHI-APUNA, ESQ. Deputy Corporation Counsel	
18		MICHAEL WATKINS	
19	For the State:	BRYAN YEE, ESQ. Deputy Attorney General	
20		beputy Accorney denotat	
21	For Intervenors The Sierra	a Club	
22	and Senator Clayton Hee:	ERIC SEITZ, ESQ. SARAH DEVINE, ESQ.	
23		DELLA BELATTI, ESQ.	
24	For Makakilo Neighborhood Board:		
2.5		RICHARD POIRIER	

KAREN LOOMIS

1	I N D E X	
2	DOCKET WITNESSES	PAGE
3	RONALD NISHIHARA	
4	Direct Examination by Mr. Tabata Cross-Examination by Mr. Yee Cross-Examination by Mr. Poirier	4 11 14
6	Clobb Brammacion by III. Politici	
7	TOM NANCE	
8 9 10 11	Direct Examination by Mr. Matsubara Voir Dire Examination by Mr. Seitz Cont'd Direct Examination by Mr. Matsubara Cross-Examination by Mr. Yee Cross-Examination by Mr. Poirier Cross-Examination by Mr. Seitz	18 20 22 25 32 33
12	MIKE WATKINS	
13 14 15	Direct Examination by Ms. Takeuchi-Apuna Cross-Examination by Mr. Poirier Cross-Examination by Mr. Seitz Redirect Examination by Ms. Takeuchi-Apuna	39 42 57 67
16	ANN FREED	
17 18	Direct Examination by Mr. Poirier Cross-Examination by Mr. Yee	76 82
19	KAREN LOOMIS	
20	Cross-Examination by Mr. Yee	87
21		
22		
23		
24		
25		

- 1 PRESIDING OFFICER CHOCK: Good morning.
- 2 This is a continued hearing in Docket All-793 to amend
- 3 the Agricultural Land Use District into Urban, for
- 4 approximately 767 acres of land in Waipio, Waiawa on
- 5 the Island of O'ahu. Is there anyone from the public
- 6 wishing to provide public testimony at this time? I
- 7 believe we have a number of testifiers registered to
- 8 provide testimony. (no responses) Okay. I think
- 9 we're good. Petitioner, your witness.
- 10 MR. TABATA: Thank you, Mr. Chairman.
- 11 RONALD NISHIHARA
- 12 being first duly sworn to tell the truth, was examined
- 13 and testified as follows:
- 14 THE WITNESS: Yes.
- 15 DIRECT EXAMINATION
- 16 BY MR. TABATA:
- 17 Q Please state your name.
- 18 A Ronald Nishihara.
- 19 Q And your address?
- 20 A 1916 Young Street.
- 21 Q Thank you. Mr. Nishihara, did you provide
- 22 written testimony in your curriculum vitae, which is
- 23 Petitioner's No. 36?
- 24 A Yes.
- 25 Q Does your curriculum vitae provide your

- 1 qualifications and experience in the fields of energy
- 2 conservation, sustainable developments and LEED?
- 3 A Yes.
- 4 Q Thank you. And are you a licensed architect
- 5 in the state of Hawai'i?
- 6 A Yes.
- 7 Q Are you also a LEED accredited professional?
- 8 A Yes.
- 9 Q Thank you.
- 10 MR. TABATA: Mr. Chair, the Petitioner
- 11 requests that Mr. Nishihara be admitted as an expert
- 12 witness in the fields of energy conservation,
- 13 sustainable developments and LEED.
- 14 PRESIDING OFFICER CHOCK: Parties, any
- 15 objections?
- MS. TAKEUCHI-APUNA: No objection.
- 17 MR. YEE: No objections.
- 18 MR. POIRIER: No objection.
- MR. SEITZ: None.
- 20 PRESIDING OFFICER CHOCK: Commissioners?
- 21 Proceed.
- MR. TABATA: Thank you.
- 23 Q Mr. Nishihara, are you familiar with what's
- 24 known as the Koa Ridge Sustainability Plan?
- 25 A Yes, I am.

- 1 Q Which is identified as Petitioner's Exhibit
- 2 No. 14?
- 3 A Yes.
- 4 Q And what is your experience with the
- 5 Sustainability Plan?
- 6 A Well, backing up, I started working with
- 7 Castle & Cooke in about 2007. And our assignment
- 8 initially was to help them with their sustainability
- 9 training. They wanted to look at ways to green their
- 10 company.
- 11 So we worked with them for about a year in
- 12 three primary areas: Their internal operations, their
- 13 construction practices, and the management of their
- 14 assets.
- 15 And after working with them for about a year
- 16 that's when we started, they asked us to continue on
- 17 and start helping them on the Sustainability Plan for
- 18 Koa Ridge.
- 19 Q Thank you. And what was the purpose for
- 20 developing the Sustainability Plan?
- 21 A Well, it was to incorporate a lot of the
- 22 training that we went through in the previous year,
- 23 and incorporate all of that into the planning of their
- 24 next master planned community.
- 25 Q Mr. Nishihara, could you describe for us

- 1 what is a sustainable development generally?
- 2 A Generally it's one that, well, backing up --
- 3 even development is a necessary. It's necessary in
- 4 this, in any kind of a community.
- 5 And where it has to happen what we believe
- 6 is that it should be as sustainable as possible to
- 7 have as little impact as possible. And so we
- 8 incorporate a lot of the concepts of Smart Growth and
- 9 sustainability in the preparation of this plan.
- 10 The plan was designed to really mitigate a
- 11 lot of the effects of development. And I think that
- 12 what we have developed is effective in achieving that.
- 13 Q Could you also describe for us generally the
- 14 Sustainability Plan, which is Exhibit No. 14?
- 15 A Yes. The way that it's structured from a
- 16 high level is that we had goals. And we have seven
- 17 categories. The seven categories being: Land use and
- 18 urban design, transportation, economics, parks and
- 19 open space preservation, water management, energy
- 20 management, and education.
- 21 For each one of those major topics we had an
- 22 overriding goal we wanted to achieve. Under the goal
- 23 there are several strategies for each goal. And the
- 24 strategies represent the commitments that the
- 25 developer's making for this Project.

- 1 Under the strategies are planned actions.
- 2 And the planned actions, if I could use an analogy,
- 3 the strategies would be like the targets. The planned
- 4 actions would be like the quiver of arrows. Those are
- 5 the ones that we would pick and choose from in order
- 6 to achieve those strategies or targets.
- 7 Q Mr. Nishihara, could you explain for us why
- 8 these seven sustainability goals were chosen to be a
- 9 part of the Sustainability Plan?
- 10 A Well, it goes back to the whole process that
- 11 we spent -- prior -- like I said, we spent about a
- 12 year just going through general sustainability
- 13 training. And it was about another year to develop
- 14 the plan.
- 15 And these were the goals that we felt would
- 16 have the biggest impact. And those were the ones that
- 17 we needed to deal with in terms of a project of this
- 18 magnitude.
- 19 Q Thank you. If you could, please turn to the
- 20 fifth goal stated. I believe it's on Page 11 of the
- 21 Sustainability Plan. It's entitled Water Management.
- 22 Could you briefly discuss the targets that are
- 23 identified and the strategies that are listed.
- 24 A Well, as far as the overall goal under Water
- 25 Management it's to care for our watersheds by reducing

- 1 and conserving water use, recharging groundwater and
- 2 protecting stream and ocean water quality.
- 3 And so we looked at it as almost how you
- 4 would look at a budget. You have income, you have
- 5 expense. We looked at how much water we're using, and
- 6 we looked at how much we can actually recharge. So
- 7 conservation as well as recharge.
- 8 So, you know, you look at the balance or the
- 9 net water consumption. So some of the strategies that
- 10 we identified would be to reduce water runoff with
- 11 green infrastructure design, reduce potable water use
- 12 by at least 20 percent in parks. In landscaped areas
- 13 reduce potable water use by at least 20 percent.
- 14 Commercial buildings, reduce potable water
- 15 use by at least 20 percent. And then in the
- 16 residential buildings, again, we're looking at hitting
- 17 20 percent reductions over new homes.
- 18 Q Thank you. And could you also describe the
- 19 targets and strategies for the section called the
- 20 Energy Management which is item No. 6 found on Page 12
- 21 of the plan.
- 22 A Sure. The overall goal under Energy
- 23 Management section is to reduce and conserve energy
- 24 use through efficient community layout and building
- 25 design, and incorporate alternative energy sources

- 1 where feasible. So some of the goals -- I'm sorry --
- 2 some of the strategies were that for the village
- 3 center we would reduce non-renewable energy use.
- 4 And some of the planned actions would be,
- 5 for example, increased the R value of insulation to
- 6 keep interiors cooler and reduce air conditioning
- 7 loads, incorporate natural ventilation techniques to
- 8 reduce the need for air conditioning, and landscaping
- 9 to shade and cool buildings.
- But for the residential buildings we also
- 11 have strategies which would be to achieve a 25 percent
- 12 reduction in energy use over a comparable newer
- 13 dwelling, or a 35 percent reduction over an older
- 14 dwelling.
- 15 Q Now, Mr. Nishihara, is it your understanding
- 16 that the Petitioner has committed itself to the
- 17 targets and strategies in the Sustainability Plan?
- 18 A Yes, that's my understanding.
- 19 Q And that is the means by which the
- 20 Petitioner intends to implement the plan while giving
- 21 itself the requisite amount of flexibility?
- 22 A Yes, that's my understanding.
- MR. TABATA: Thank you very much.
- 24 Mr. Nishihara is open for questions.
- 25 PRESIDING OFFICER CHOCK: County?

- 1 MS. TAKEUCHI-APUNA: No questions.
- 2 PRESIDING OFFICER CHOCK: State?
- 3 CROSS-EXAMINATION
- 4 BY MR. YEE:
- 5 Q Mr. Nishihara, what's the general or average
- 6 lifetime of a residential building?
- 7 A It can vary greatly but I would say 50 years
- 8 would be a good number.
- 9 Q So when you say, then, it's important to put
- 10 sustainability design measures at the time the
- 11 building is constructed rather than try to retrofit a
- 12 building to meet sustainable measures?
- 13 A Yes.
- 14 Q Because it's much less expensive to do it
- 15 at the time you build it rather than to try to
- 16 retrofit, correct?
- 17 A Correct.
- 18 Q And the same would be true for the general
- 19 design of a neighborhood. That if you want to put in
- 20 sustainable measures, the best time to put it in is
- 21 the time the neighborhood is developed rather than
- 22 wait until after the neighborhood is created?
- 23 A Correct.
- Q So in this case that's the purpose of the
- 25 sustainability plan to make sure that you thought

- 1 ahead and planned to build in these sustainable
- 2 design measures at the beginning rather than try to
- 3 retrofit later.
- 4 A That's correct.
- 5 Q And the particular targets and goals are, I
- 6 think -- let me rephrase that. The particular targets
- 7 and strategies I understand are things that Petitioner
- 8 has committed to. And then the planned actions are
- 9 possibilities -- possible ways in which those targets
- 10 and strategies will be achieved. Correct?
- 11 A That's correct.
- 12 Q I just want to go over a few of them.
- 13 A Sure.
- 14 Q So one of the strategies is to reduce
- 15 potable water for park use or park irrigation I
- 16 suppose, is that right?
- 17 A Yes.
- 18 Q And you have similar provisions for potable
- 19 water use reduction for commercial buildings and
- 20 residential buildings.
- 21 A That's correct.
- 22 Q Now, the particular way you achieve it I
- 23 understand would be different. But one of the ways
- 24 which you may achieve that is by having LEED Certified
- 25 commercial buildings?

- 1 A That's correct.
- 2 Q So I understand it's not a commitment to do
- 3 LEED Certified. I ask is that the current intention?
- 4 A I believe that is the current intention.
- 5 Q So it might be that you're eventually going
- 6 to decide on a different strategy to achieve the
- 7 reduction in both water use as well as electrical and
- 8 other sustainability measures, but the current
- 9 intention is for LEED Certified.
- 10 A That's the current intention. And what we
- 11 wanted to do was maintain flexibility in the planned
- 12 actions because of changes in technology. As an
- 13 example: When waterless urinals first came out that
- 14 was the latest and greatest thing. In 2006 the Army
- 15 mandated them for their projects.
- But in last year they rescinded that because
- 17 they found out that there were problems within it. So
- 18 we want to maintain that flexibility to be able to
- 19 adapt to new technologies.
- 20 Q So you may want to improve upon the planned
- 21 actions you've got listed as a means of achieving your
- 22 targets and strategies?
- 23 A Yes.
- 24 Q And is that intent, though, then, to -- the
- 25 intent I understand you're not committing to it --

- 1 the intent is to implement the planned actions unless
- 2 you, perhaps, find a better way or method of achieving
- 3 those targets and strategies?
- 4 A Correct.
- 5 Q There's not an intent to reduce the planned
- 6 or the quality of the planned actions, simply to save
- 7 money.
- 8 A No.
- 9 Q One of those strategies I believe is a
- 10 25 percent reduction in energy use over typical newer
- 11 buildings for the residential construction, correct?
- 12 A Correct.
- 13 MR. YEE: That's all the questions I have.
- 14 Thank you.
- 15 THE WITNESS: Thank you.
- 16 PRESIDING OFFICER CHOCK: Neighborhood
- 17 Board?
- 18 MR. POIRIER: Yes.
- 19 CROSS-EXAMINATION
- 20 BY MR. POIRIER:
- 21 Q Could you tell us something about your
- 22 sustainability goals for transportation, how you would
- 23 effectuate them?
- 24 A Well, the transportation goals are stated
- 25 where a lot of the planning of the community

- 1 incorporates jobs being within the community itself.
- 2 But I believe there's a transportation expert also
- 3 going to be testifying on that.
- 4 MR. YEE: Okay. Thank you.
- 5 THE WITNESS: Thank you.
- 6 PRESIDING OFFICER CHOCK: Mr. Seitz?
- 7 MR. SEITZ: No questions, thank you.
- 8 PRESIDING OFFICER CHOCK: Commissioners,
- 9 questions? Commissioner Judge.
- 10 COMMISSIONER JUDGE: Good morning.
- 11 THE WITNESS: Good morning.
- 12 COMMISSIONER JUDGE: This is sort of a
- 13 follow up to Mr. Yee's line of questioning. And I was
- 14 looking at the sustainability plan in the energy
- 15 measures and I don't see any mention of PV for the
- 16 commercial buildings and the community buildings, and
- 17 I'm just wondering why.
- 18 If that seems to be the most efficient use
- 19 of photovoltaic at the moment, is all the tax credits
- 20 and the commercial facilities actually seem to be the
- 21 most efficient use of photovoltaic, but I don't see
- 22 that mentioned anywhere.
- 23 THE WITNESS: Yeah, it may not be mentioned
- 24 but it's not a preclusion of it. I think that
- 25 definitely the developers of the commercial buildings

- 1 will be taking a look at it. It is getting more and
- 2 more, very viable.
- 3 COMMISSIONER JUDGE: So it's not something
- 4 that -- so it's something that would be looked at, but
- 5 it's not, it's not -- I don't see it as one of the --
- 6 so it's not necessarily one of the -- trying to look
- 7 for the terminology you used. So it's not a planned
- 8 action at this point. It's not included in your
- 9 planned actions.
- 10 THE WITNESS: It is not listed specifically
- 11 as one of them.
- 12 COMMISSIONER JUDGE: Is there a reason that
- 13 it was left out? I mean because it's a pretty
- 14 substantial use -- you've got it as a planned action
- 15 for your residential. I'm just wondering why it was
- 16 left out for the commercial and community buildings?
- 17 A Well, I think that a lot of the development
- 18 of the commercial buildings may not be done by the
- 19 Applicant. And I'm not sure if it's something that
- 20 they are going to be placing on the developer or
- 21 whoever is going to be going in and developing those
- 22 buildings.
- COMMISSIONER JUDGE: Okay.
- 24 PRESIDING OFFICER CHOCK: Commissioner
- 25 McDonald.

- 1 COMMISSIONER McDONALD: Morning, Ron.
- THE WITNESS: Morning.
- 3 COMMISSIONER McDONALD: You just mentioned
- 4 that it was likely that the Petitioner would not be
- 5 the developer of the commercial, I quess, parcels or
- 6 properties. So the statement that's made within the
- 7 sustainable plan, I guess I'm just trying to get a
- 8 handle on the statements that are being mentioned in
- 9 the sustainable plan. How is that being translated to
- 10 the ultimate developers of the commercial properties?
- 11 THE WITNESS: You know, I think I would need
- 12 to defer that to the developer of the Project, how
- 13 they're going to be putting those requirements onto
- 14 the developer of the commercial buildings. And that's
- 15 not to say that Castle & Cooke will not be the
- 16 developer of the commercial properties. It's just,
- 17 I'm not sure. They may or they may not.
- 18 COMMISSIONER McDONALD: Okay. Thank you.
- 19 PRESIDING OFFICER CHOCK: Commissioners, any
- 20 further questions for this witness? Thank you for
- 21 your testimony.
- THE WITNESS: Thank you.
- 23 PRESIDING OFFICER CHOCK: Petitioner, next
- 24 witness.
- 25 MR. MATSUBARA: Next witness is Tom Nance.

- 1 Mr. Nance will be our final witness today. Mr. Nance.
- TOM NANCE,
- 3 being first duly sworn to tell the truth, was examined
- 4 and testified as follows:
- 5 THE WITNESS: I do.
- 6 PRESIDING OFFICER CHOCK: Please proceed.
- 7 DIRECT EXAMINATION
- 8 BY MR. MATSUBARA:
- 9 Q Would you state your name and your
- 10 professional address for the record, please.
- 11 A Tom Nance, 560 North Nimitz Highway, Suite
- 12 213.
- 13 Q What is your profession, Mr. Nance?
- 14 A I'm a Registered Civil Engineer specializing
- 15 in groundwater and water resource development.
- 16 Q You've been a Professional Licensed Civil
- 17 Engineer since 1975.
- 18 A Thereabouts, yes.
- 19 Q About 37 years?
- 20 A Yes.
- 21 Q You're almost as old as me. (Laughter).
- 22 Could you give the Commissioners a brief background on
- 23 your educational background?
- 24 A As an undergraduate I have degrees from
- 25 Claremont Men's College in Economics and from Stanford

- 1 in Mechanical Engineering, and a Master's Degree also
- 2 from Stanford in Civil Engineering with a speciality
- 3 in Hydrology.
- 4 Q And over the years you've developed an
- 5 expertise in the area of groundwater and surface water
- 6 development?
- 7 A Since the early 1970s that's been the focus
- 8 of my profession.
- 9 Q Also hydraulics and water system design?
- 10 A Yes.
- 11 Q Fluid control and drainage?
- 12 A On occasion, yes.
- 13 Q And coastal engineering?
- 14 A On occasion also, yes.
- 15 Q Have you previously been qualified as an
- 16 expert hydrologist and water resource engineer before
- 17 the Land Use Commission?
- 18 A Yes.
- MR. MATSUBARA: Mr. Chair, I'd like to have
- 20 Mr. Nance qualified as an expert witness in hydrology
- 21 and water resource engineering.
- 22 PRESIDING OFFICER CHOCK: Parties, any
- 23 objections?
- MS. TAKEUCHI-APUNA: No objections.
- MR. YEE: No objections.

- 1 MR. POIRIER: No objections.
- 2 MR. SEITZ: May I ask a couple questions?
- 3 PRESIDING OFFICER CHOCK: Sure, go ahead.
- 4 VOIR DIRE
- 5 Q (Mr. Seitz) Mr. Nance, I have a report from
- 6 Daniel Lum. Is that the report that you're going to
- 7 be testifying about?
- 8 A I'm going to be testifying about water
- 9 availability for the Koa Ridge Makai Project, also the
- 10 Waiawa development.
- 11 Q Did you submit a report in this case
- 12 separate and apart from Mr. Lum?
- 13 A No, I did not.
- 14 Q Have you read Mr. Lum's report?
- 15 A Yes, I have.
- 16 Q And do you work with him?
- 17 A No.
- 18 Q Okay.
- MR. MATSUBARA: Maybe I can provide an
- 20 explanation as --
- 21 MR. SEITZ: That's what I was going to
- 22 suggest.
- MR. MATSUBARA: When we submitted our
- 24 witness list we listed those witnesses we would be
- 25 calling again to present direct testimony, and listed

- 1 those that we would submit prior testimony for. And
- 2 if there was any request, that we have those persons
- 3 present to request it.
- 4 We had Mr. Nance originally listed as a
- 5 rebuttal witness. Just prior to the hearing in
- 6 meetings with the Office of Planning, Mr. Yee
- 7 requested that somebody, either Mr. Nance or Mr. Lum,
- 8 testify on water availability.
- 9 Since we already had Mr. Nance scheduled for
- 10 rebuttal, and since no one had asked for Mr. Lum, we
- 11 just decided to have Mr. Nance address the questions
- 12 that the Office of Planning had, which was the
- 13 availability of water for this particular Project.
- 14 That's how he happens to be here today.
- MR. SEITZ: I have no objections to either
- 16 his qualifications or his testifying. But what I
- 17 would like to do, with your permission, is to reserve
- 18 the right to recall him if we later determine that
- 19 that may be necessary based upon the testimony of
- 20 other witnesses and other inquiry which we will
- 21 initiate in the next couple of weeks.
- 22 PRESIDING OFFICER CHOCK: That would be
- 23 fine.
- MR. MATSUBARA: I have no objections. And
- 25 Mr. Nance would be available for rebuttal on our case

- 1 also, Mr. Chair.
- 2 MR. SEITZ: Thank you. No objections, then.
- 3 PRESIDING OFFICER CHOCK: Commissioners, any
- 4 concerns, objections? Please proceed.
- 5 MR. MATSUBARA: Thank you.
- 6 CONTINUED DIRECT EXAMINATION
- 7 Q (Mr. Matsubara) Mr. Nance, now I'm going to
- 8 ask you to address the questions that the Office of
- 9 Planning had which basically focus on what the
- 10 groundwater needs for the Project would be and whether
- 11 or not you had an assessment of the supply of
- 12 groundwater available for this particular Project.
- 13 A I'm gonna be addressing both Koa Ridge Makai
- 14 and Waiawa. The calculated average -- I'm going to
- 15 call it average demand -- for potable water for Koa
- 16 Ridge Makai was 2 million gallons a day, and for the
- 17 Waiawa Project .7 for a total of 2.7.
- Those numbers are derived applying BWS
- 19 design criteria which, by their nature, are equal to
- 20 or greater than what ultimately is actually the water
- 21 use. So that infrastructure isn't designed with
- 22 sufficient capacity.
- 23 A previous witness on the sustainability
- 24 indicated the goal would be to possibly achieve up to
- 25 20 percent reduction in the potable water use. If

- 1 that were, in fact, the case the number might come
- 2 down, the 2.7 total might come down closer to
- 3 2 million gallons a day. For both those projects new
- 4 wells would have to be developed. For Koa Ridge Makai
- 5 there would be two sets of wells in two service
- 6 pressure zones; for Waiawa one well in one service
- 7 zone. Both projects overlie what is known as the
- 8 Waipahu/Waiawa Aquifer.
- 9 Use of groundwater from that aguifer, as
- 10 well as others, is regulated by the State Water
- 11 Commission. And it has been declared a Groundwater
- 12 Management Area. So all new wells would need a well
- 13 construction permit, pump installation permit and
- 14 water use permits.
- The state regulates the water use by setting
- 16 a sustainable yield amount. The sustainable yield is
- 17 the amount that can be withdrawn from the aquifer
- 18 without diminishing the quality or quantity of the
- 19 water supply. For the Waipahu/Waiawa Aquifer that
- 20 total sustainable yield number is 104 million gallons
- 21 a day.
- 22 At the present time up to, as of yesterday
- 23 in fact, the total allocated supply of the 104 was
- 24 84.856, let's just call it 85 million gallons a day.
- 25 That number, by the way, hasn't changed in the last

- 1 five years. There hasn't been any new allocations in
- 2 this aquifer over that period of time.
- 3 Between the 104 and the 85 that's allocated,
- 4 it's a total of 19 million gallons a day that is not
- 5 yet allocated that is available for people to apply
- 6 for water use permit.
- 7 It's also important to realize that of this
- 8 allocated supply 85 actual use at the present time is
- 9 about 55 million gallons a day. Meaning that there's
- 10 about 30 million gallons a day, a supply that's
- 11 allocated but not yet in use.
- 12 Another important thing, because the wells
- 13 that would supply these projects would be dedicated to
- 14 the Board of Water Supply, it's appropriate to look at
- 15 what the Board of Water Supply's share of the
- 16 allocated supply is. Where their facilities in this
- 17 aguifer they have an allocated supply of 64.292 mgd.
- 18 Their present pumpage -- and this is only an
- 19 approximation -- I don't have exact numbers, but it's
- 20 on the order of 40 million gallons a day or possibly a
- 21 little less than that.
- That means that more than 20 mgd of supply
- 23 currently allocated to BWS from this aquifer is not
- 24 yet being pumped. So of the 30 in the total that's
- 25 not being pumped, more than 20 of it is allocated to

- 1 the Board of Water Supply.
- With the 19 mgd that's currently
- 3 unallocated, the Project can apply for and if judged
- 4 to be a reasonable and beneficial use to be granted
- 5 water use permits for its wells. And the intention
- 6 then would be to turn those permits and dedicate the
- 7 facility to the Board of Water Supply to own and
- 8 operate. That's just a brief, set the framework for
- 9 whatever questions you might have.
- 10 Q So the long and the short of it, based on
- 11 the water demands this Project would have, and the
- 12 availability of water currently, the levels of the
- 13 currently available water, there's sufficient water
- 14 for this Project.
- 15 A That's correct, yes.
- 16 MR. MATSUBARA: Mr. Nance is available for
- 17 questions.
- 18 PRESIDING OFFICER CHOCK: County?
- MS. TAKEUCHI-APUNA: No questions.
- 20 PRESIDING OFFICER CHOCK: State?
- 21 CROSS-EXAMINATION
- 22 BY YEE:
- 23 Q Thank you, Mr. Nance. And you have answered
- 24 several of my questions. I just have a few other
- 25 follow-ups. As you noted, the permitted amount is

- 1 approximately 85 mgd. Whereas the actual usage -- I'm
- 2 sorry. Let me go back a second. Daniel Lum's
- 3 testimony indicated actual usage was approximately 50
- 4 or 51 mgd. I thought I heard you say 55. Is that an
- 5 update of numbers?
- 6 A Yeah. I think Dan's numbers were quoting
- 7 what was going on in about '05 or '06.
- 8 Q Right.
- 9 A And my numbers are more current than that.
- 10 Q Do you know what year they would be good
- 11 for? 2010?
- 12 A 2010.
- 13 Q But the unallocated supply from 2006 is
- 14 still valid today?
- 15 A Seems, yes.
- 16 Q So going back to my question. If the
- 17 permits -- permitted amount is approximately 85 and
- 18 the actual usage is 55, I guess my first question is
- 19 why do you need to dig a new well?
- 20 A You need to dig a well in a location where
- 21 it can serve the Project Area. So I would tell you it
- 22 doesn't necessarily -- well, let's back up. You go to
- 23 the Board of Water Supply. You say, "Here's what I'm
- 24 going to do. And I intend to dedicate all these
- 25 facilities to you." You have to meet their service

- 1 pressure zones that they have. So you need to put
- 2 sources of supply in the locations where the use is
- 3 going to occur.
- 4 You could also tell the Board of Water
- 5 Supply, "Hey, you've got all this allocated but unused
- 6 supply, why don't you just shift some of that to the
- 7 wells that I give you?" Their answer is probably
- 8 going to be, "No."
- 9 And they would tell you, "Go apply for a use
- 10 permit. Get the use permit and then give the use
- 11 permit to us."
- 12 You'd really have to ask the Board of Water
- 13 Supply why their answer would be "no". Some of that
- 14 not used or not pumped allocated supply is reserved
- 15 for other projects that are in the process of building
- 16 out or maybe haven't started but have acquired an
- 17 allocation from the Board of Water Supply, or might
- 18 have even put some facilities in that they're not
- 19 using.
- 20 But the first -- just based on past
- 21 experience -- the first cut in your request to the
- 22 Board of Water Supply will be, "Why don't you just
- 23 move something from this facility to that?" Which the
- 24 Water Commission has allowed them to do. And their
- 25 answer would be, "No, just go get a new permit and

- 1 give it to us."
- 2 Q You indicated that some of the unused --
- 3 some of the permitted allocated amount which is unused
- 4 currently may be due to future projects. I guess that
- 5 does lead me to my next question of what is the
- 6 capacity of the Waipahu/Waiawa Aquifer to take into
- 7 account not just your Project but all other projects
- 8 that may be coming online in the anticipated future?
- 9 A Almost an impossible question to completely
- 10 answer. But a couple of projects, Ho'opili being one,
- 11 most of what's going to happen in the 'Ewa Development
- 12 Plan area are already accounted for in existing use
- 13 permits for the 'Ewa Shaft, for example, which is
- 14 dedicated for uses in the 'Ewa Development Plan area.
- 15 Ho'opili has an ag use permit which can be
- 16 sequentially over a period of time turned into an
- 17 urban allocation for the Board of Water Supply.
- 18 What used to be the Gentry Waiawa project
- 19 has allocation on wells that they drilled sometime
- 20 ago, not sufficient for the total project, but
- 21 probably just for the first phase. Gentry's no longer
- 22 going to be the developer so I don't really know
- 23 what's going to happen there.
- 24 But I can't give you a point-by-point total
- 25 for projects that people have in mind versus allocated

- 1 or unallocated supply for them.
- 2 Q You generally in your field don't do some
- 3 sort of historical analysis to look at anticipated
- 4 increases over time just based upon some historical
- 5 data?
- 6 A In this particular -- we would do that on
- 7 outer islands primarily. But on this island because
- 8 Board of Water Supply has a system integrated that
- 9 covers most of the island and has a staff that does
- 10 long-range planning.
- 11 That kind of planning that you're asking for
- 12 is really Board of Water Supply takes it as their job
- 13 and isn't soliciting my opinion about that.
- Q Well, I mean, but that begs the question if
- 15 they've done that work have they calculated the water
- 16 needs in the near future?
- 17 A I believe so. For example, in the prior
- 18 docket for Ho'opili, Mr. Usagawa testified that there
- 19 would be enough for that project and it's that kind of
- 20 planning that they've done. I'm assuming that had the
- 21 question been raised here too to Mr. Usagawa the
- 22 response would have been the same.
- 23 Q But you haven't looked at their data to say
- 24 whether or not there's enough water for this and other
- 25 projects?

- 1 A I have not.
- Q Okay. Is there a reason why there's such a
- 3 big difference -- you sort of referred to this
- 4 question, but I'm just going to see if you have any
- 5 further information -- is there a particular reason
- 6 why there's such a big difference between the amount
- 7 of committed use and the amount of actual use?
- 8 A Are you talking about Board of Water Supply
- 9 or everybody in general?
- 10 Q Well, in this particular case if you have an
- 11 answer or generally if that's the only response you
- 12 have.
- 13 A Yeah. I mean I think for the Board of Water
- 14 Supply I don't really have anything to add to what I
- 15 testified for. They've got reservations for projects
- 16 that may not have gone. They've got reservations for
- 17 projects that are in the process of building out.
- 18 And the reservations are based on design
- 19 standards. And actual use may not meet the design
- 20 standard. Other unused allocations in the aquifer,
- 21 significant part of it is O'ahu Sugar, old O'ahu Sugar
- 22 Plantation facilities, in particular EP18 which is in
- 23 the Ho'opili Project Area. Allocation is 8. The
- 24 current use is 3.
- 25 Q Moving to a different general issue. Given

- 1 the fact that the Petition Area is within a
- 2 groundwater management area, does this support the
- 3 need to look at reasonable alternatives to potable
- 4 water use such as stormwater and R1 water for
- 5 irrigation?
- 6 A It's certainly -- you'd look at those kinds
- 7 of things. Stormwater is actually a, within this
- 8 Project Area, fairly difficult kind of thing because
- 9 it's not a high rainfall area. The runoff amount is
- 10 pretty small. You can look at nearby streams. You
- 11 also have Waiahole Ditch, whether people are willing
- 12 to take a look at using Waiahole Ditch water for this
- 13 kind of use.
- 14 Q But it's important to look at alternatives
- 15 for potable water for any development within the
- 16 groundwater management area.
- 17 A Certainly.
- 18 Q Would you also agree that it's important for
- 19 new developments to look at low impact design to
- 20 minimize the reduction in recharge to the increased
- 21 impervious surfaces?
- 22 A Yes.
- MR. YEE: That's all the questions. Thank
- 24 you.
- 25 PRESIDING OFFICER CHOCK: Neighborhood

- 1 Board?
- 2 MR. POIRIER: Yes, just one. Just one
- 3 question.
- 4 CROSS-EXAMINATION
- 5 BY MR. POIRIER:
- 6 Q In your best professional judgment to what
- 7 extent would the development contribute to aquifer
- 8 contamination relative to pesticides and industrial
- 9 solvents?
- 10 A I don't think it will be substantial. I
- 11 mean in Central O'ahu the urban development that has
- 12 occurred to date hasn't created that kind of problem.
- 13 Most of the problems that you're referring to are
- 14 linked to prior agricultural practices and,
- 15 unfortunately, fuel spills by military and others.
- But the Project itself doesn't -- in that
- 17 regard isn't very different than what's already been
- 18 developed out there which hasn't created those kinds
- 19 of problems.
- 20 Q But there were industrial solvents found in
- 21 the wells contributing to Wahiawa?
- 22 A Yes. I mean, but industrial solvents, I
- 23 don't think anything in the Project is planned to have
- 24 that kind of use here. Better off looking at
- 25 something like Mililani or Waipio Gentry, Waipio, all

- 1 the projects that have been developed makai of that.
- 2 And we don't have that kind of problems associated
- 3 with it. The contaminations are mostly military
- 4 activities and prior agricultural activities.
- 5 MR. POIRIER: Thank you.
- 6 PRESIDING OFFICER CHOCK: Mr. Seitz?
- 7 CROSS-EXAMINATION
- 8 BY MR. SEITZ:
- 9 Q Mr. Nance, what happens in terms of the
- 10 replenishment of the aquifer when we continue to
- 11 essentially pave over agricultural and other lands for
- 12 the purposes of building roads and homes? What's the
- 13 long-term impact on the refurbishment of the aquifer?
- 14 A Well, let me try to address that
- 15 specifically for these sites. They're in relatively
- 16 low rainfall areas. So the recharge that's ongoing in
- 17 these areas is relatively modest. During prior
- 18 agricultural activities there's additional recharge
- 19 due to excess irrigation applied and getting into the
- 20 aquifer.
- 21 But as lands stand fallow now rainfall
- 22 recharge is the only thing going on. And that's
- 23 relatively modest due to the relatively low rainfall
- 24 in these areas.
- 25 When you come in and develop you create a

- 1 certain amount of impervious surfaces, a certain
- 2 amount of landscaped surfaces, and a certain amount of
- 3 it that's left pretty much in its natural state.
- 4 Then when you develop you have to capture
- 5 surface runoff, put it in detention basins so you
- 6 don't increase the peak runoff. And what appears to
- 7 be happening in areas of relatively low rainfall,
- 8 relatively low recharge, is that the development as a
- 9 whole, including landscaped irrigation, including the
- 10 recharge that happens in the detention basins, that
- 11 the recharge actually is increased.
- Now, if this kind of development occurs in a
- 13 higher rainfall area, higher recharge area, the
- 14 comments I just made are probably not applicable. But
- 15 I think they do apply to these two Project Areas that
- 16 we're talking about.
- 17 Q But there's some degree of ambiguity as we
- 18 continue to build out projects over these lands as to
- 19 what the long-term effect would be on the aquifer; is
- 20 that fair to say?
- 21 A Could you be a little more specific about
- 22 "ambiguity"?
- 23 Q Well, we don't have a crystal ball. We
- 24 can't -- we can't ensure that the aquifer is going to
- 25 be adequately protected as we build out more and more

- 1 in these areas, even if they are, as of now,
- 2 relatively low rainfall regions.
- 3 A If -- again it depends on where it happens.
- 4 As I say if we've got landscaped irrigation to capture
- 5 surface runoff and having it infiltrate into the
- 6 ground in these low recharge -- low rainfall, low
- 7 recharge areas, I don't think -- I think the recharge
- 8 numbers aren't going to be much different or possibly
- 9 even be increased by the development. If that
- 10 development goes into forest preserves and the like,
- 11 unquestionably that would impair the aquifer.
- 12 Q Now, with respect to the figures that you've
- 13 been utilizing, I was looking at Mr. Lum's report.
- 14 And he has essentially the same figures that you have
- 15 been referring to: 104 million gallons per day would
- 16 be the estimated sustainable yield. Current regional
- 17 use is 50 million and so forth. And those figures
- 18 appear to be the same. But his figures are from 2006.
- 19 Do you know if those figures would change if
- 20 we were now six years later to make inquiries about
- 21 them?
- 22 A Made such an inquiry yesterday. Got a
- 23 printout from Roy Hardy of the Water Commission. The
- 24 numbers I told you today, the 104 and 84.856 is
- 25 allocated supply identical to what are in Mr. Lum's

- 1 report are the numbers today as of yesterday.
- 2 Q So from that we can infer, despite the
- 3 building that's occurred in the last six years or the
- 4 projects that have opened, that there's been no
- 5 changes. Is that your understanding?
- 6 A Not in the water use permit numbers. The
- 7 actual water consumption has increased. So I think
- 8 Dan was quoting a number about 50. I believe it's
- 9 closer to 54, 55 mgd today.
- 10 Q Now, with regard to Ho'opili, when we heard
- 11 testimony recently, there was testimony there was
- 12 adequate water supply. And Barry Usagawa came in and
- 13 confirmed that. But there was also testimony that
- 14 down the road they may need to engage in some
- 15 desalinization.
- There was some question about how that's
- 17 going to happen, when, and who's going to pay for it.
- 18 Are you aware of that?
- 19 A If "they" was the Board of Water Supply
- 20 you're referring to I'm aware of it, yes.
- 21 Q And you mentioned that you felt that if
- 22 Barry were to testify here that he would conclude that
- 23 there is adequate water for these projects which are
- 24 the subject of this Petition. Is that your
- 25 understanding?

- 1 A Yes.
- 2 Q Have you actually been involved in
- 3 discussions or conversations with him over that issue?
- 4 A No.
- 5 Q To what extent -- if, in fact, agriculture
- 6 is developed further on some of the former plantation
- 7 lands that are not now being irrigated or have useable
- 8 irrigation systems, to what extent might that affect
- 9 the numbers which you've been relying upon if, in
- 10 fact, there's any significant further development of
- 11 agriculture?
- 12 A It really depends on what source of
- 13 irrigation supply is going to happen for the
- 14 agriculture. If it continues to be Waiahole Ditch,
- 15 then more water would be brought into the aquifer.
- And the percentage of the applied irrigation
- 17 water that goes to recharge would actually be
- 18 increased over what's happening today.
- 19 If, instead of using Waiahole Ditch, a
- 20 farmer is using groundwater as that source of supply,
- 21 then he would be a competitor for this same remaining
- 22 unallocated supply.
- MR. SEITZ: Thank you. No further
- 24 questions.
- 25 PRESIDING OFFICER CHOCK: Redirect?

- 1 MR. MATSUBARA: No redirect.
- 2 PRESIDING OFFICER CHOCK: Commissioners, any
- 3 questions? Maybe just a couple of quick ones on my
- 4 end. Does your client have a water agreement approved
- 5 with the County Board of Water Supply?
- 6 THE WITNESS: Not to my knowledge. It
- 7 doesn't mean it hasn't. It's just I don't know.
- 8 PRESIDING OFFICER CHOCK: Okay. Any
- 9 questions, Commissioners? Thank you for your
- 10 testimony. Next witness.
- 11 MR. MATSUBARA: That concludes our witnesses
- 12 for today. The only remaining witness we have is
- 13 Mr. Pascua the traffic engineer.
- 14 PRESIDING OFFICER CHOCK: County, do we have
- 15 a witness today?
- MS. TAKEUCHI-APUNA: We do.
- 17 PRESIDING OFFICER CHOCK: Okay. Please
- 18 proceed.
- 19 MS. TAKEUCHI-APUNA: The County calls Mike
- 20 Watkins.
- 21 MIKE WATKINS
- 22 being first duly sworn to tell the truth, was examined
- 23 and testified as follows:
- THE WITNESS: I do.
- 25 xx

1 DIRECT EXAMINATION

- 2 BY MS. TAKEUCHI-APUNA:
- 3 Q Mr. Watkins, what is your employment
- 4 background with the city?
- 5 A I've been a long range city planner with the
- 6 city for 25 years, all of it with the Planning
- 7 Department or its successor, the Planning Division of
- 8 the Department of Planning and Permitting.
- 9 I have had the following types of experience
- 10 related to this Project: This is my third Land Use
- 11 Commission boundary amendment petition that I've
- 12 worked on. I've also handled zone changes, revisions
- 13 to the public infrastructure map. And I'm currently
- 14 the project manager for the County's General Plan
- 15 Revision Program. I also do an annual report on
- 16 housing construction on O'ahu.
- 17 Q Are you familiar with the Petition?
- 18 A I am generally familiar with the Petition,
- 19 but unlike some of the others of you, I was not here
- 20 last time.
- 21 Q What is DPP's position with regard to the
- 22 Petition?
- 23 A The Department of Planning and Permitting
- 24 supports this Petition.
- 25 Q And in a nutshell why does DPP support the

- 1 Petition?
- 2 A This Project is consistent with our
- 3 long-range land use plans for Central O'ahu.
- 4 Q How is the Petition consistent with the
- 5 O'ahu General Plan?
- 6 A The O'ahu General Plan has three priority
- 7 areas for development. First, redevelopment of the
- 8 Primary Urban Center to more intense uses.
- 9 Second, the full development of the
- 10 Secondary Urban Center in 'Ewa.
- 11 And third, further suburban development in
- 12 the rest of 'Ewa and in Central O'ahu.
- 13 O How is the Petition consistent with the
- 14 Central O'ahu Sustainable Communities Plan?
- 15 A First the Petition Area is within our Urban
- 16 Growth Boundary. It is also specifically listed as a
- 17 priority area for development. And it is included on
- 18 our maps and in our future population and housing
- 19 growth table.
- 20 And I would say furthermore, that there's a
- 21 specific policy allowing the medical center. And I'm
- 22 sure that there are other policies which generally
- 23 support residential development and also employment
- 24 centers within the Urban Growth Boundary.
- 25 Q Does the city have processes and

- 1 opportunities beyond this LUC proceeding to address
- 2 issues of traffic, housing and other areas? And if so
- 3 please explain.
- 4 A Yes. And as you probably all know the
- 5 county -- the Petitioner also needs to get this
- 6 Project rezoned. And at that time the city council
- 7 usually imposes unilateral agreement conditions in
- 8 addition to the State Land Use Commission's.
- 9 And in our report on the zone change we will
- 10 include recommendations on unilateral agreement
- 11 conditions that the city line agencies and our own
- 12 permit division requests.
- 13 And beyond that there will be additional
- 14 opportunities at the subdivision levels and at the
- 15 individual permit levels. And I might also mention
- 16 specifically for major residential projects there's
- 17 always an affordable housing requirement. And there
- 18 will be a detailed affordable housing agreement with
- 19 our department that the Petitioner must make.
- Q What is the city's main concern regarding
- 21 the access points to the Koa Ridge Makai Project Area?
- 22 A Obviously we want there to be good access to
- 23 all the uses in the Project and for the Project not to
- 24 have major negative impacts on the downstream traffic.
- 25 And since there are at least minor questions about two

- 1 of the three proposed access points, I would say the
- 2 city is concerned that at least two of these access
- 3 points do go forward and do get completed.
- 4 It looks like the Kamehameha Highway access
- 5 point is the most iffy. So I would say we would be
- 6 concerned with the Waipio Interchange and the main
- 7 entrance off of Ka Uka Boulevard as well as the
- 8 Pineapple Interchange. And we would be interested to
- 9 see whether the proposed third access point on
- 10 Kamehameha Highway proceeds or not.
- 11 MS. TAKEUCHI-APUNA: Mr. Watkins is now
- 12 available for cross-examination.
- 13 PRESIDING OFFICER CHOCK: Petitioner?
- MR. MATSUBARA: No questions.
- 15 PRESIDING OFFICER CHOCK: State?
- MR. YEE: No questions.
- 17 PRESIDING OFFICER CHOCK: Neighborhood
- 18 Board?
- 19 MR. POIRIER: Yeah.
- 20 CROSS-EXAMINATION
- 21 BY MR. POIRIER:
- 22 Q Basically what you say is that the Urban
- 23 Growth Boundary essentially determines whether a
- 24 project is allowed under the County General Plan
- 25 process?

- 1 A That's correct.
- 2 Q If it's in the Urban Growth Boundary it's
- 3 okay. If it's outside the Urban Growth
- 4 Boundary...(inaudible)
- 5 A I missed the last part of that, what you
- 6 said after I talked.
- 7 Q Okay. Basically you're saying that the
- 8 Urban Growth Boundary is the thing which determines
- 9 whether a project is acceptable and in keeping with
- 10 the County General Plan process. And if it's in the
- 11 Urban Growth Boundary it's okay. If it's outside the
- 12 Urban Growth Boundary it's not okay.
- 13 A That's a simple way of looking at it.
- 14 Q Simple way.
- 15 A Yes. And if we have done our development
- 16 plans and Sustainable Communities Plan right they do
- 17 conform to the General Plan.
- 18 Q Right. Okay. And also you say that your
- 19 priorities are the primary urban growth area,
- 20 secondary urban growth area and all other surrounding
- 21 suburban developments?
- 22 A In 'Ewa and Central O'ahu.
- 23 Q In 'Ewa and Central O'ahu. Could that be
- 24 considered as legalized urban sprawl in the sense that
- 25 everything from Pearl City out west is basically

- 1 allowable from the point of view of the county?
- 2 A Let me put it this way: The Primary Urban
- 3 Center stretches from Kahala to Pearl City. And there
- 4 are almost no vacant developable lands within the
- 5 Primary Urban Center. All future development and all
- 6 current development is occurring as redevelopment of
- 7 existing lands in use.
- 8 Waipahu is fully developed. And 'Ewa is
- 9 increasingly being developed. Ho'opili is one of the
- 10 last major areas that's completely undeveloped makai
- 11 of the H-1 Freeway.
- 12 And 'Ewa is, as you know, the secondary
- 13 urban center. Before 1989 it was the main growth,
- 14 suburban growth area of the entire area. So it's only
- 15 going up into Central O'ahu that you are really in
- 16 danger of urban sprawl.
- 17 And given that Mililani was the very first
- 18 one to go in, I believe that all the developments
- 19 south of Mililani are considered to be suburban
- 20 infill. They do not extend need for transportation.
- 21 They just add to the needs for transportation along
- 22 the existing routes and so forth.
- Q Okay. When you came up with the Urban
- 24 Growth Boundaries for 'Ewa and Central O'ahu, was
- 25 there any major land developers who were not included

- 1 in the Urban Growth Boundaries?
- 2 A Thank you for that question. There is one
- 3 case. This was actually in 'Ewa, but I think it
- 4 applies because we drew the growth boundaries for 'Ewa
- 5 and Central O'ahu at the same time.
- 6 Stanford Carr came in requesting the city
- 7 council amend our pending 'Ewa Development Plan to
- 8 include a project across from Village Park in the
- 9 Hawai'i Agriculture Research Station area mauka of H-1
- 10 Freeway and west of Kunia Road. And the city council
- 11 denied that because it was outside of our proposed
- 12 Urban Community Boundary.
- 13 That's an example of a request for the
- 14 development that had been denied because they're
- 15 outside of our Urban Growth Boundary.
- 16 Q And how large was that particular boundary?
- 17 A That was pretty large, maybe the size of
- 18 Village Park.
- 19 Q Which is?
- 20 A I don't know.
- Q Which is approximately?
- 22 A I have no idea the acreage. Maybe 500 or
- 23 something.
- Q Okay. You said that your concern -- that
- 25 one of your concerns was the negative impact of these

- 1 developments going to town or going to the 'Ewa side.
- 2 Based on what we know the O'ahu
- 3 Transportation Plan says that our travel times are
- 4 going to increase from approximately an hour 15
- 5 minutes to 2 hours if all this development is allowed
- 6 to proceed. And I'm talkin' about the Castle & Cooke
- 7 developments plus the Bishop Estate developments.
- 8 How is that in keeping with your concern
- 9 regarding the impact on downward travel flows and
- 10 commuter times?
- 11 A Let me give you some background here. The
- 12 State Department of Planning, Economic Development and
- 13 Tourism does statewide and county-level population and
- 14 economic projections. And their projections through
- 15 2035 is what the county uses in our projections by DP
- 16 area.
- 17 And these are also -- the county projections
- 18 are the one that the O'ahu Metropolitan Planning
- 19 Organization uses when it does its traffic analyses,
- 20 computer traffic studies.
- 21 And basically what our projections are
- 22 saying is that the projected population will be met
- 23 and it doesn't matter which exact projects -- at which
- 24 exact projects the growth occurs.
- 25 So the traffic and transportation forecasts

- 1 are not project specific. They are for projected
- 2 growth. So we at DPP are assuming that the
- 3 development, enough development will occur to meet the
- 4 needs for population housing and jobs.
- 5 And we already have enough authorized
- 6 development such as Waiawa Ridge and Royal Kunia Phase
- 7 II and Makaiwa Hills and Kapolei West, and so forth,
- 8 that this population growth will occur.
- 9 So we cannot state that if this Koa Ridge
- 10 development is approved that automatically there will
- 11 be a problem based on the traffic projections. It
- 12 will simply provide growth that might otherwise go to
- 13 other developments. And the only major factor is the
- 14 localized and which downstream track your following
- 15 questions.
- 16 Q I haven't the slightest idea of what you
- 17 just said. I really don't.
- 18 A Oh, I'm sorry. I'm not a traffic expert.
- 19 And I cannot really comment on the adequacy of the
- 20 Final EIS or of the TIAR.
- 21 Q Do you agree that if you add developments to
- 22 a particular area that the traffic is going to be
- 23 increased? Do you agree with that?
- 24 A Certainly.
- 25 Q Do you agree that in the 'Ewa area you're

- 1 going to be adding -- or you want to add another
- 2 30,000 in Central O'ahu, another 20,000 housing units
- 3 which will generate X number of cars on the road,
- 4 which is going to generate increases in computer time?
- 5 A That's right.
- 6 Q Does the Department of Planning and
- 7 Permitting have a policy on how bad the traffic has to
- 8 be before you would disallow development based on the
- 9 traffic?
- 10 A No. We follow the OMPO long-range plan.
- 11 And we follow each developer's requirement to improve
- 12 traffic. And we rely on the State Department of
- 13 Transportation to worry about the adequacy of roads to
- 14 handle future regional traffic needs.
- 15 Q Okay. So you're saying that the adequacy of
- 16 the transportation system is someone else's problem,
- 17 the Land Use Commission, the State Department of
- 18 Transportation, the people doing rail, what have you?
- 19 You're saying that you guys are not concerned with
- 20 those particular kinds of impacts?
- 21 A I'm sure that our traffic engineers and
- 22 other engineers are concerned about these matters and
- 23 that they are raised by our department and by the
- 24 city. It's just that we do not have the lead on these
- 25 matters. And these questions, these concerns are

- 1 usually handled at a lower level than the State Land
- 2 Use Commission. That's my main answer.
- 3 And let me also say that our department's
- 4 main land use planning intent, so to speak, is as
- 5 required by the General Plan is to -- our requirement
- 6 in the General Plan is to plan for future population
- 7 growth. And we have to plan for the growth that DBEDT
- 8 projects.
- 9 And we have to look at all the developments
- 10 that are authorized or are upcoming and are likely to
- 11 be authorized, and see if enough development has been
- 12 authorized to meet the population projections.
- 13 And let me add the development plans are
- 14 designed to go beyond a 20-year planning horizon. So
- 15 it's current city policy not to cut off further
- 16 development approvals if there's enough development
- 17 already authorized to meet the next 20 years' worth of
- 18 growth.
- 19 We and the Land Use Commission are aware
- 20 that there's a certain amount of land banking going
- 21 on, and that economic conditions are changing. And
- 22 some of the authorized developments just might prove
- 23 unfeasible in the near term.
- So we are not doing as you suggest, and
- 25 proposing that new developments be cut off because

- 1 there's already enough development approved on the
- 2 books.
- 3 That's a similar answer to what the previous
- 4 testifier said about the unallocated potable water.
- 5 That there's a lot of approved developments that,
- 6 where there's no developer and there's no timeline for
- 7 those to develop.
- 8 So if they don't develop for another 20
- 9 years we need to rely on other more near-term
- 10 developments to meet the growth needs of O'ahu.
- 11 Q Yeah. But that's contradicted by your
- 12 development plans which implement the General Plan,
- 13 correct?
- 14 A It's not contradictory but the development
- 15 plans implement the General Plan.
- 16 Q Right. And the development plans for 'Ewa,
- 17 for example, call for things like phasing where one
- 18 development would be preferred over another, or some
- 19 kind of a sequence based on whatever rationale.
- It also talked about making sure that there
- 21 was adequate infrastructure to accommodate the
- 22 development. It also talked about the county coming
- 23 up with a CIP program which would essentially assure
- 24 that the -- that any infrastructure deficiencies would
- 25 be met through a county funding.

- 1 So, in other words, there's a whole bunch of
- 2 tests which are part of your Sustainable Communities
- 3 Plan, or your development plan, which lay out a number
- 4 of factors which must be taken into account before
- 5 zoning is granted, right?
- 6 Which contradicts what you're saying is that
- 7 what with the county general planning process
- 8 basically is a land banking scheme where any large
- 9 developer is basically allowed to develop at any
- 10 particular point and as long as the targets are met.
- 11 MS. TAKEUCHI-APUNA: Objection. Is there a
- 12 question or can he do a question?
- 13 PRESIDING OFFICER CHOCK: Can you get to a
- 14 question, Mr. Poirier?
- 15 Q (Mr. Poirier): Right. So my question is:
- 16 What happened in the 'Ewa Development Plan that had
- 17 all these criteria which you were supposed to apply
- 18 before granting zoning?
- 19 A Let me answer your question in pieces. Let
- 20 me start with the technical stuff because it's closer
- 21 to mind. The 'Ewa Development Plan is the only
- 22 development plan that has a phasing map that actually
- 23 phases allow development.
- The Central O'ahu Sustainable Communities
- 25 Plan does not say when the approved development should

- 1 occur. The 'Ewa Development's phasing map, the
- 2 phasing basically has already expired because it took
- 3 a while for 'Ewa to develop and all the milestones
- 4 have passed I think. So that the phasing plan of the
- 5 'Ewa Development Plan has never had much teeth.
- 6 In terms of infrastructure capacity
- 7 basically the city only handles sewers and water. And
- 8 the state handles highways and schools. Oh, the city
- 9 also handles refuse. So our CIP is not a major
- 10 determinant as to whether the Project has adequate
- 11 infrastructure.
- 12 And there's one more thought here, if I can
- 13 catch it again. Our General Plan and our policies
- 14 are, increasingly, rely on developers to pay for the
- 15 needed infrastructure improvements. So the city's CIP
- 16 is not a major factor in whether or not the Project's
- 17 infrastructure adequacy is being met.
- 18 And the larger answer to your question, as I
- 19 already said, the city's concern is that Final EIS is
- 20 adequate, that the developer is meeting conditions
- 21 imposed by the Land Use Commission, the requirements
- 22 of State DOT, State Department of Education, and once
- 23 we get to the zone change level any unilateral
- 24 agreement conditions that we impose.
- 25 We are assuming that the existing system for

- 1 infrastructure adequacy that is already in place will
- 2 solve the problem as much as possible. And if there
- 3 are existing problems with the transportation systems
- 4 that were not the fault of the development, that
- 5 that's a matter for State DOT to try to eventually
- 6 solve.
- 7 Q I mean it's more than State DOT. It's also
- 8 you guys. It's also you guys. It's also Department
- 9 of Transportation Services. Given the fact that
- 10 you're in charge of the rail project, that's not a
- 11 state project.
- 12 In other words, don't these people have to
- 13 get together, decide what the problem is and how best
- 14 to approach it? I mean you just can't say, "Because
- 15 it's not our kuleana, it's not our responsibility."
- 16 A The O'ahu Metropolitan Planning Organization
- 17 is where everybody gets together. And they basically
- 18 help these agencies get federal funds and do the
- 19 required federal long-range transportation planning.
- The city itself is only responsible for city
- 21 roads. So we're having only an advisory manner on the
- 22 regional transportation system. And our unilateral
- 23 agreement conditions are likely to come from the
- 24 Department of Transportation as well as our own
- 25 traffic engineers, and the Department of

- 1 Transportation Services.
- 2 So we are not independently working to do
- 3 State DOT's job. We are relying on them for their
- 4 regional -- and OMPO -- for their regional, the
- 5 regional transportation issues. And on rapid transit,
- 6 that is somewhat a separate issue in this particular
- 7 case because this Project is up in Central O'ahu and
- 8 is not being, directly being served by rapid transit.
- 9 They have to have feeder buses come down from
- 10 Mililani.
- 11 And I'm not an expert on the relationships
- 12 between rapid transit and the highway system. My
- 13 understanding that rapid transit will make congestion
- 14 slightly better than it would otherwise be. But the
- 15 main problem is future developments and existing
- 16 bottlenecks on the transportation system.
- 17 So all that the traffic engineers can do
- 18 beyond rapid transit and beyond highway improvements
- 19 and beyond what they require developers to build, is
- 20 to do other policy approaches such as traffic demand
- 21 management and ride sharing, and these other
- 22 approaches which try to improve things, telecommuting,
- 23 all that kind of stuff.
- 24 The bottom line is that traffic is going to
- 25 get worse. And rapid transit and highway widenings

- 1 are not going to completely solve the problem. And
- 2 all that we can ask the developers to do is to make
- 3 improvements that their projects are responsible for.
- 4 And if they're willing to do slightly more, then fine.
- 5 But we're not going to solve the
- 6 transportation bottlenecks in the future by denying
- 7 individual developments because the development -- the
- 8 growth will simply go elsewhere.
- 9 Q No -- well, okay. That doesn't make sense.
- 10 If the Land Use Commission did not approve Waiawa, if
- 11 they don't approve Castle & Cooke, we don't have a
- 12 problem. So, in other words, they are part of the
- 13 solutions which really resolve the problem made by
- 14 disallowing the development.
- 15 A If the Land Use Commission was to start
- 16 going back and removing permissions, that might --
- 17 Q I'm not saying that.
- 18 A -- solve the problem.
- 19 Q I'm not saying that. I'm saying any future
- 20 ones.
- 21 A Any future one. I'm sorry. But Central
- 22 O'ahu already has more than enough approved
- 23 developments for 30 or 40 years.
- Q Well, of course. So why should we approve
- 25 more from a county planning perspective?

- 1 A I think I already answered that. We are
- 2 planning for up to 50 years. And we are assuming that
- 3 not all of the approved developments will proceed any
- 4 time soon. And our policy is not like it was decades
- 5 ago before our current development plans came into
- 6 being.
- We are allowing developments within the
- 8 Urban Growth Boundary as long as their EIS says their
- 9 impacts can be resolved, and as long as there are no
- 10 major objections from the State Department of
- 11 Transportation or other, or other infrastructure
- 12 bottlenecks that are pointed out at the time of Land
- 13 Use Commission zone change, and possibly revisions to
- 14 the development plans.
- 15 Q So you're saying that in, with respect to
- 16 Ho'opili, for example, under the previous
- 17 administration the Department of Transportation did
- 18 have -- did have an objection in the sense that there
- 19 was going to be gridlock if you allow anything else
- 20 out there.
- 21 So if that's true, and based on what you
- 22 said, then DPP should be against -- at that time
- 23 should have been against Ho'opili. Were they?
- 24 A I would have to say that I was not involved
- 25 in that. And I can't give you a complete answer on

- 1 behalf of DPP. But obviously the fact that DOT
- 2 changed their mind the second time around without the
- 3 size of the Project being reduced, suggests that DOT's
- 4 concerns may have been technical rather than -- and
- 5 with the size of the Project.
- 6 Q Right. Now, I'm having a hard time thinking
- 7 of anything that would happen between the last
- 8 administration and this administration that would
- 9 change either relative to project impact regarding
- 10 transportation.
- 11 A So all I can tell you is --
- MR. YEE: I'm sorry. I'm going to object on
- 13 the basis that the discussion of Ho'opili and why
- 14 DOT's position did or did not change on Ho'opili is
- 15 irrelevant to this matter.
- 16 PRESIDING OFFICER CHOCK: So noted.
- 17 Mr. Poirier, please stick to the matter in chief.
- 18 MR. POIRIER: I shall stop questions then.
- 19 PRESIDING OFFICER CHOCK: Mr. Seitz.
- 20 CROSS-EXAMINATION
- 21 BY MR. SEITZ:
- 22 Q Mr. Watkins, I don't see your name on the
- 23 witness list. Are you appearing as the representative
- 24 of Mr. Tanoue?
- 25 A That's correct.

- 1 Q So you speak for the department, is that
- 2 correct?
- 3 A I am the project manager and I'm the one
- 4 selected to testify here today.
- 5 Q So you're speaking to the Land Use
- 6 Commission for the department, correct?
- 7 A I believe so, yes.
- 8 Q Okay. Is your department bound by the
- 9 Constitution of the State of Hawai'i?
- 10 A In general yes. The Constitution is a bit
- 11 general on a lot of subjects.
- 12 Q How about Article 11 of the Constitution?
- 13 Is it too general for you to understand?
- 14 A You'd need to tell me the subject of Article
- 15 11.
- 16 Q Well, let me read it to you: "The State
- 17 shall conserve and protect agricultural lands, promote
- 18 diversified agriculture, increase agricultural
- 19 self-sufficiency, and assure the availability of
- 20 agriculturally suitable lands." Are you familiar with
- 21 that language?
- 22 A Yes.
- 23 Q How does your support of this particular
- 24 proposal implement the Hawai'i Constitution as set
- 25 forth in Article 11 that I just read to you?

- 1 A Thank you for your question.
- 2 Q My pleasure.
- 3 A The Petitioner gave a similar answer to
- 4 ours. And our department gave a similar answer for
- 5 Ho'opili. And I would have to repeat some of the
- 6 things we said in Ho'opili in answer to your question.
- 7 That article in the State Constitution is
- 8 only one of the state requirements, things that must
- 9 be addressed including housing, economic development
- 10 and so forth. So we have done the best that we can in
- 11 our Central O'ahu Sustainable Communities Plan by
- 12 creating an Urban Growth Boundary that does protect
- 13 huge amounts of agricultural land from development,
- 14 and that does reserve these lands, hopefully in
- 15 perpetuity.
- And we did design our Urban Growth Boundary
- 17 in conjunction with the State Office of Planning and
- 18 the State Department of Agriculture. And we followed
- 19 their advice to protect the very best prime
- 20 agricultural lands that look to be safe from
- 21 development for the foreseeable future, which is
- 22 basically west of Kunia Road and north of the H-1
- 23 Freeway, along with military lands within the Pearl
- 24 Harbor blast zone.
- 25 And we are also basing our recommendation

- 1 here on Bruce Plasch's testimony. We have hired him
- 2 as well on our General Plan revision project. And the
- 3 development plan that Central OSCP used earlier
- 4 versions of Bruce Plasch's findings to state that
- 5 there's plenty of available agricultural land, way
- 6 more than is likely to be needed in the foreseeable
- 7 future, especially on the neighbor islands. And so we
- 8 are confident that we were meeting this State
- 9 constitutional requirement.
- 10 Q And do those other available agricultural
- 11 lands, do they have water available to them now so
- 12 somebody can move in and farm?
- 13 A That is a technical question that we're not
- 14 really considering at the State Land Use Commission
- 15 level or in our development plan level. We know that
- 16 water is potentially available on the ditch and Board
- 17 of Water Supply availability and non-potable water
- 18 wells and so forth.
- 19 Q You know, do you not, that the current land
- 20 at issue here and in Ho'opili -- since you raised
- 21 that -- is among the best, most productive
- 22 agricultural land in the state of Hawai'i, is that
- 23 correct?
- 24 A Yes.
- 25 Q And you know that those lands are currently

- 1 in cultivation and producing crops which are sold to
- 2 people in Hawai'i for local consumption, correct?
- 3 A Yes.
- 4 Q And yet you're willing, in your department's
- 5 wisdom, to surrender those lands for development in
- 6 favor of supposed other agricultural lands that don't
- 7 have water at the present time, is that correct?
- 8 A Let me say this...
- 9 Q Well, maybe you can answer my question
- 10 first.
- 11 A Okay.
- 12 Q Is that a yes or no?
- 13 A Why don't you repeat your question because I
- 14 was thinking about this other answer.
- Okay. I think we'd probably do better here
- 16 if you answer my question, think about it, as opposed
- 17 to thinking about something else.
- 18 My question simply is this: You, in your
- 19 wisdom in your department, would rather surrender
- 20 lands that are currently in cultivation, that are
- 21 producing food for consumption in Hawai'i, for
- 22 development purposes in favor of lands that may be
- 23 ultimately valuable for agricultural purposes but
- 24 currently don't have the infrastructure for
- 25 agriculture to occur there. Is that correct?

- 1 A No. I would disagree with that on a few
- 2 points.
- 3 Q Go ahead. Why do you disagree?
- A First, the development plans came in before
- 5 these lands were, or at least some of the lands, were
- 6 put into agricultural use. So our development plan
- 7 policy came before the use.
- And what's my other point? We were assured
- 9 at the time that we adopted these development plans
- 10 that there were lands that did have adequate water;
- 11 that it was not a matter of there were no lands with
- 12 water available.
- 13 Q All right. Let me take those questions in
- 14 order. With respect to your plans, the plans that
- 15 you're talking about with regard to urban boundaries
- 16 and urban development, they were developed 30, 40, 50
- 17 years ago, correct --
- 18 A No.
- 19 Q -- in some instances?
- 20 A Our new development plans were put in place
- 21 starting in 1997 and Central O'ahu was 2002, I
- 22 believe.
- 23 Q Okay. Even if we say that those are the
- 24 dates, 8, 10, 12 years ago, in any event is it your
- 25 testimony here that a plan that was developed some

- 1 time ago that may now be obsolete in terms of the
- 2 public's interest in protecting and growing
- 3 agriculture in Hawai'i; that you are simply entitled
- 4 to go right ahead because those plans are on the
- 5 table, and ignore any changes with respect to the
- 6 public's demand to protect agricultural lands? Is
- 7 that your position?
- 8 A No. I disagree with your assumptions as
- 9 well as the thrust of your question.
- 10 Q Thank you. Now, I want to ask you several
- 11 other questions. First of all, you would agree that
- 12 the traffic situation coming in on H-2 right now is a
- 13 problem, correct?
- 14 A I'm not personally familiar with rush hour
- 15 traffic on H-2. I'll have to rely on the traffic
- 16 studies.
- 17 Q Okay. So you are not able to testify, and
- 18 your department is not able to provide any assessment
- 19 as the basis for its opinions that the traffic
- 20 situation out there is already pretty horrendous? You
- 21 haven't taken that into account?
- 22 A I would say that we relied on the final
- 23 environmental impact statement as part of our decision
- 24 last time around to support this Project.
- 25 Q And have you or anybody in your department

- 1 looked at the H-2/H-1 Interchange there to determine
- 2 whether or not the situation there has gotten any
- 3 better, any worse since the last time you were here?
- 4 A I am fairly confident that our traffic
- 5 engineers are aware of the situation. But they have
- 6 not reported any concerns of us -- any concerns to us
- 7 at this Land Use Commission level. Their concerns are
- 8 for lower level permits to zone change and
- 9 subdivisions and so forth.
- 10 They are concerned about the TIAR updates.
- 11 But they're not concerned at the Land Use Commission
- 12 level or with regard to the broad land use policy
- 13 questions.
- 14 Q Well, I'm not addressing now the Land Use
- 15 Commission level. I'm addressing your recommendations
- 16 for the purpose of this Project going forward and the
- 17 fact that you and the people who you work with
- 18 apparently don't have any concern for the existing
- 19 traffic problems, or the fact those problems will be
- 20 grossly aggravated because there is not, apparently,
- 21 any solution to them. Is that a fair statement?
- 22 A No. We are well aware of the problems. We
- 23 just don't see any solution to the existing traffic
- 24 problems other than all the things that are already
- 25 being proposed.

- 1 Q So it's the position of your department that
- 2 although there are no solutions to already existing
- 3 traffic problems on the freeways, we should just go
- 4 ahead blindly and continue to build and aggravate
- 5 those problems because ultimately maybe somebody will
- 6 come up with a solution. Is that a fair appraisal of
- 7 your testimony?
- 8 A No, I don't agree with that.
- 9 Q All right. Lastly, do you know what the
- 10 so-called 'affordable price' is going to be for the
- 11 units that are proposed to be built in this particular
- 12 Project?
- 13 A No. I'm not involved in that. And it
- 14 probably is not certain at this point. I believe Laura
- 15 Kodama testified on that. And the really tricky
- 16 thing -- our division does handle that when, after the
- 17 zone change unilateral agreement and we start
- 18 negotiating with the developer. And the tricky thing
- 19 is it depends on how many bedrooms the home has and so
- 20 forth.
- 21 It also depends on what the HUD median
- 22 price -- median income is, median household income is
- 23 at that time. So to say what the price would be when
- 24 the homes start being offered for sale is almost
- 25 impossible.

- 1 Q Were you here yesterday when Ms. Kodoma
- 2 answered my question?
- 3 A Yes.
- 4 Q And you recall that she estimated that give
- 5 or take, the affordable range for a four-person family
- 6 would be about \$450,000, give or take? Did you hear
- 7 that testimony?
- 8 A I heard that conversation.
- 9 Q In terms of public policy, which you folks
- 10 are responsible for addressing, do you think a
- 11 \$450,000 home for a family of four would be affordable
- 12 for, for example, by a teacher or a carpenter or even
- 13 that young lady who testified here yesterday, in
- 14 today's market? Would that be an affordable price?
- 15 A I'm not a real estate expert. And I'm not
- 16 an expert on our affordable program. But I would say
- 17 if the median price of single-family homes is, like,
- 18 600,000, then a much cheaper price than that might be
- 19 affordable to the various target groups, the upper
- 20 income target groups that we have in our affordable
- 21 housing agreements.
- 22 Q The city has a policy, does it not, of
- 23 wanting to have at least 30 percent of the homes be
- 24 affordable so that people, like the young lady who
- 25 testified here, can buy a home in these new

- 1 developments, is that correct?
- 2 A Yes. Very much so.
- 3 Q And isn't it important, however, above and
- 4 beyond whatever HUD may determine, above and beyond
- 5 what the mortgage market allows for, isn't it
- 6 important that your department advocate in such a
- 7 manner that the homes are truly affordable for Hawai'i
- 8 people? Wouldn't you agree with that?
- 9 A Yes. And that's a very good statement to
- 10 make, but I would add that our city's housing powers
- 11 are limited. So there's not all that much we can do
- 12 to lower the prices of affordable homes. The only
- 13 matter that's been proposed, in fact, is to open the
- 14 flood gates and let all developments proceed and
- 15 hopefully affordable housing will be cheaper then.
- 16 And we're not doing that.
- 17 MR. SEITZ: Thank you. No further
- 18 questions.
- 19 PRESIDING OFFICER CHOCK: Redirect?
- 20 MS. TAKEUCHI-APUNA: I just have a few
- 21 questions.
- 22 REDIRECT EXAMINATION
- 23 BY MS. TAKEUCHI-APUNA:
- Q Do you know the negative -- the possible
- 25 negative impacts of the Project that the Neighborhood

- 1 Board had asked about, aren't those -- such as
- 2 traffic, aren't those addressed at the zoning level or
- 3 beyond this proceeding by the county?
- 4 Didn't you mention that there's ways that
- 5 they can specifically address these impacts?
- 6 A Yes. The zone change stage is when the
- 7 county does its traffic analysis and imposes
- 8 conditions on other infrastructure that the Project
- 9 will need.
- 10 Q So, in fact, the city doesn't simply rely on
- 11 their plans but there are points beyond this
- 12 proceeding where the city can look at specific areas
- 13 of the Project.
- 14 A And I will say also for master planned
- 15 communities and other fairly large projects, the city
- 16 does rely heavily on the State Department of
- 17 Transportation's position and their requirements that
- 18 they're trying to impose.
- 19 Q And as far as the development plans, you
- 20 said that they were put in place in 1997 and updated
- 21 in 2002?
- 22 A No. What I said was the 'Ewa Development
- 23 Plan was adopted in 1997. And the Central O'ahu
- 24 Sustainable Communities Plan was adopted, I think, in
- 25 2002. And they are now in the process of being

- 1 updated. But we've only managed to actually update
- 2 and revise one of the eight development plans, and
- 3 that was the North Shore, fairly recently.
- 4 All the other six that we're working on are
- 5 still in process.
- 6 Q So DPP is under a mandate to have these
- 7 plans updated periodically, is that correct?
- 8 A We are supposed to update them every five
- 9 years. And due to budget constraints we haven't been
- 10 able to do that. And I must say that we are having to
- 11 hire private planning consultants to even get them
- 12 done at all.
- 13 Q But they are updated periodically.
- 14 A We are in the process of updating. I think
- 15 we have one more that's ready -- two more that are
- 16 ready to go through the Planning Commission and City
- 17 Council and a couple more that are ready for a public
- 18 review draft.
- 19 Q Right.
- 20 A Release of a public review draft.
- 21 Q So when they are updated they include a
- 22 process that, like you said, includes city council
- 23 approval and other public input during the updates, is
- 24 that correct?
- 25 A Yes. The update includes consultation with

- 1 the line agencies, the infrastructure experts.
- 2 Q And therefore we're not relying on the plan
- 3 that was first originated back in 2002. There are
- 4 updates and there is public input during these
- 5 updates.
- 6 MR. SEITZ: Mr. Chairman, I'm going to have
- 7 to object at this point. If Ms. Takeuchi wants to
- 8 testify, let her take the witness stand. But she
- 9 should not be asking every question in as leading a
- 10 manner as she is. She's basically testifying.
- 11 PRESIDING OFFICER CHOCK: So noted. Can you
- 12 please --
- 13 MS. TAKEUCHI-APUNA: That's fine. I'll move
- 14 on.
- 15 Q The H-1/H-2 merge that Mr. Seitz had spoken
- 16 of, and the problems there, is the H-1/H-2 merge a
- 17 city highway of concern?
- 18 A No. All the freeways are under state
- 19 control. Basically the city roads only are within
- 20 urban, rural and suburban communities, not between
- 21 them.
- MS. TAKEUCHI-APUNA: I have no further
- 23 questions.
- 24 PRESIDING OFFICER CHOCK: Commissioners, any
- 25 questions? Commissioner Judge.

- 1 COMMISSIONER JUDGE: Good morning.
- THE WITNESS: Good morning.
- 3 COMMISSIONER JUDGE: I wonder if you could
- 4 clarify a point for me. The last time through the
- 5 city was very adamant about the timing of the
- 6 construction of the Pineapple Interchange. I believe
- 7 there was a -- the county was asking for a date of
- 8 2017 and wanted real concrete windows of when that
- 9 interchange would get constructed. I don't see that
- 10 this time around. It seems to be absent. I'm just
- 11 wondering if you could shed light on why that is.
- 12 THE WITNESS: I wasn't here last time
- 13 around. But I understand that we raised those
- 14 concerns at the draft findings of fact stage rather
- 15 than during our testimony. So it may have been later
- 16 in the process last time as well.
- 17 And I would answer more directly to your
- 18 question. We have consulted with our traffic experts.
- 19 They are not quite as adamant this time around. And
- 20 we may not even request conditions on traffic and
- 21 transportation.
- 22 COMMISSIONER JUDGE: Can you explain why?
- 23 Because you don't see that traffic is of the same
- 24 level of concern? Go ahead.
- 25 THE WITNESS: I would say that's an internal

- 1 matter to our department.
- 2 PRESIDING OFFICER CHOCK: Commissioners,
- 3 any further questions? Commissioner Matsumura.
- 4 COMMISSIONER MATSUMURA: Good morning,
- 5 Mr. Watkins. For clarity, if you can answer for me.
- 6 You talked about 2035. You talked about 50 years
- 7 projection. Does the state, the county of O'ahu,
- 8 Honolulu -- excuse me -- I'm from the Big Island --
- 9 have a population ceiling projected within that
- 10 timeframe?
- 11 THE WITNESS: There's two different things
- 12 there. We do not have a maximum ceiling for what we
- 13 want the population to never grow beyond. All we're
- 14 doing is following the state's projections. The state
- 15 makes the best estimate of what the population will be
- 16 in 2035 for O'ahu. And we follow that by trying to
- 17 figure out where on O'ahu this population will go.
- 18 We do our own projections by development
- 19 plan area, the eight areas of O'ahu, based on what we
- 20 know about future developments and real estate and
- 21 development trends and so forth.
- 22 COMMISSIONER MATSUMURA: So if it's open
- 23 ended as such, and you're projecting 35, 50 years, are
- 24 you going to hit some kind of a saturation point in
- 25 your Urban Growth Boundaries? When that happens then

- 1 what?
- 2 THE WITNESS: Let me answer it this way. We
- 3 feel that our Urban Growth Boundaries are adequate for
- 4 future growth and the development for the foreseeable
- 5 future. We see and the State Department of Business
- 6 and Economic Development foresees population growth
- 7 continuing to decline more and more in the future. So
- 8 that O'ahu is not going to continue any sort of boom
- 9 growth.
- 10 The occasional economic downturns will
- 11 continue and may result in no -- in only rare economic
- 12 booms in the future, fairly slow economic and
- 13 population growth over the long term.
- 14 COMMISSIONER MATSUMURA: So you use that as
- 15 an assumption for that. Is that a projection for the
- 16 state?
- 17 THE WITNESS: Excuse me. This is more staff
- 18 level analysis than DPP's official position. And I
- 19 can't testify for DBEDT. They probably only talked to
- 20 2035 which is basically a 20 to 25-year projection.
- 21 COMMISSIONER MATSUMURA: No further
- 22 questions.
- 23 PRESIDING OFFICER CHOCK: Commissioner
- 24 Judge.
- 25 COMMISSIONER JUDGE: Thank you. This is

- 1 just a clarification from my last question. So am I
- 2 correct in understanding, then, from your response, is
- 3 that the Department of Planning's change in position
- 4 on the construction of the Pineapple Interchange is
- 5 not due to any change in the traffic data, but it's
- 6 due to more of a change in administration policy?
- 7 THE WITNESS: If you want more detail I
- 8 would say first that we have not necessarily changed
- 9 our position, yet, since we didn't mention this, I
- 10 don't think, in our testimony last time. We waited
- 11 till the findings of fact stage.
- So we don't know yet exactly what we're
- 13 going to do at the draft findings of fact stage this
- 14 time, whether we'll propose any conditions or not.
- 15 Second. By 'internal change within the DPP'
- 16 I meant that it had nothing to do with traffic
- 17 projections or changes in traffic analyses. I don't
- 18 want to say anything more specific than that. It was
- 19 not due to a change in director or a change in mayor
- 20 necessarily.
- It was just a change in opinions as to how
- 22 we should proceed at the State Land Use Commission
- 23 level. That's about as specific as I think I should
- 24 go.
- 25 COMMISSIONER JUDGE: Okay. That's fine. I

- 1 just can't remember last time. But I just remember
- 2 the county coming out pretty clearly. And I thought
- 3 it was during -- you did lay foundation for making
- 4 that condition during testimony. It didn't just come
- 5 up at the end.
- I thought there was some foundation laid
- 7 during your position statement, that it just didn't
- 8 come out at the end.
- 9 So that's why I was asking if there was --
- 10 why the change occurred, why it's not included. But I
- 11 think you've answered as far as you can so I'll leave
- 12 it at that.
- 13 PRESIDING OFFICER CHOCK: Commissioners, any
- 14 further questions for this witness? Thank you for
- 15 your testimony, Mr. Watkins. We're going to be taking
- 16 a 10-minute break -- actually why don't we take a
- 17 15-minute break and reconvene at 11 a.m.
- 18 (Recess was held. 10:40)
- 19 PRESIDING OFFICER CHOCK: (11:05) Okay.
- 20 We're back on the record. County, does that conclude
- 21 your case?
- MS. TAKEUCHI-APUNA: Yes. The City rests.
- 23 PRESIDING OFFICER CHOCK: Neighborhood
- 24 Board, I understand you have two witnesses --
- MR. POIRIER: Yes, we do.

- 1 PRESIDING OFFICER CHOCK: -- that you were
- 2 able to -- we really appreciate that. Thank you very
- 3 much for your consideration. Why don't you proceed.
- 4 MR. POIRIER: Okay. Our first witness is
- 5 Ann Freed. Ann is a member of our board and I will
- 6 introduce her, ask her to state her name and your
- 7 address, please.
- 8 PRESIDING OFFICER CHOCK: Before we do that
- 9 can I swear you in?
- 10 THE WITNESS: Absolutely.
- 11 ANN FREED
- 12 being first duly sworn to tell the truth, was examined
- 13 and testified as follows:
- 14 THE WITNESS: I sure do. My name is Ann
- 15 Freed. I live in what is called Melemanu. And I'm a
- 16 member of the Melemanu Neighborhood Board 25. My
- 17 address is 95-227 Waikalani Drive, 843 Mililani. And
- 18 I've been involved in the neighborhood board for quite
- 19 some time. Have moved to O'ahu -- most of the
- 20 Commissioners have heard my testimony before. But
- 21 there are some new folks so it bears repeating some of
- 22 the things that have been said in the past on this
- 23 issue.
- You know, I've been listening to the
- 25 discussion of the roads and the traffic. And the

- 1 experts have all testified on that. I understand that
- 2 the environmental impact statement that was done did
- 3 not consider the impact of traffic when it reaches the
- 4 H-2/H-1 merge where Middle Street merges on that.
- 5 So traffic in and around may have been
- 6 deemed adequate but it certainly is going to degrade
- 7 the quality of life for people who are commuting and
- 8 working in O'ahu, commuting from Central O'ahu.
- 9 I had to sit in that traffic like I did for
- 10 two and-a-half years when I worked at the Legislature.
- 11 I can tell you it was a nightmare.
- 12 And it hasn't gotten -- it's gotten
- 13 progressively worse without these thousands of homes
- 14 that are proposed to be developed in our neighborhood.
- 15 The second concern that we have, I have as a
- 16 community member, has already been stated, the
- 17 preservation of agricultural land. I understand the
- 18 Land Use Commission was created to protect Hawai'i's
- 19 land. As Mr. Seitz has pointed out that that is in
- 20 our constitution. It's a requirement.
- 21 So I would ask that some ag land be
- 22 preserved. I think that was some of the things, the
- 23 conditions that the Neighborhood Board would consider
- 24 in supporting a development such as this, is that some
- 25 parts of the agricultural land be preserved. The

- 1 suggestion from some of the farmers when they came
- 2 here, would community farms be part of that.
- 3 The other thing that has not been mentioned
- 4 is the condition of our sewers. I heard a lot of
- 5 discussion about water, water supply. Our sewers are
- 6 in, approaching failure in the city and county of
- 7 Honolulu.
- 8 So where brand new sewers may be adequate
- 9 for the problem within your community, the pressure
- 10 they put on our interconnected sewer system leaves
- 11 something to be questioned. I have concerns about
- 12 that.
- 13 Okay. The other part was education. We --
- 14 developers and concurrency. The developers have
- 15 basically been given a green light to do whatever they
- 16 want. When they say, "I plan to do," it means I plan
- 17 to do. It doesn't mean I will do or I must do. And
- 18 so we have to look towards government and government
- 19 bodies, and agencies to ensure that those developments
- 20 live up to the things they said they were gonna do.
- 21 Now, we have plenty of examples of where that has not
- 22 happened.
- 23 In our own Mililani Mauka there was a school
- 24 planned there that is not there. Department of
- 25 Education says that, you know, it's adequate. Their

- 1 idea of adequate is that we still have falling down
- 2 temporary school rooms over in Mililani High School.
- 3 And the school-sized rooms, the class sizes
- 4 are approaching 30. And in order to accommodate
- 5 they're sending these children to school in three and
- 6 four shifts throughout the day, throughout the year.
- We have a very low rating in our public
- 8 education system. We're going to the bottom. And yet
- 9 here we are going to plan another community without --
- 10 talk about interim plans.
- 11 That before DOE actually builds the schools
- 12 that are planned there, which there's no guarantee
- 13 that they will do that because they have to have money
- 14 to do that, and we know what the state of our finances
- 15 are in the state right now, those schools are not
- 16 going to be built for quite a while. And if they're
- 17 not built then what happens to the children who are in
- 18 those neighborhoods?
- 19 So another point that I wanted to make was
- 20 the idea of affordable housing. You know, again
- 21 Mr. Seitz has pointed out what is really affordable.
- 22 400,000 K is going to attract people like me. I'm a
- 23 retiree with a pension. I don't have a problem
- 24 financially.
- 25 But we have families in Hawai'i who are

- 1 gonna wind up homeless because there's no good rental
- 2 housing. That 400,000 is certainly not something
- 3 someone who is living hand-to-mouth and barely --
- 4 working two or three jobs, is going to be able to
- 5 afford to buy. There's no rental in here.
- 6 So, okay, the other point I wanted to make
- 7 was the urban boundary. We've heard, again, the city
- 8 and county testifying how they have not yet concluded
- 9 their review of the sustainability plan. And yet
- 10 they're going to give away permits without current
- 11 review.
- 12 To me that means kapakahi, really upside
- 13 down. I don't understand how you give out permits
- 14 when all around you, all you have to do is look at
- 15 what's happening on our roads, look at what's
- 16 happening in our schools, look at what's happening
- 17 with our food safety and food security.
- But you're gonna go ahead and give a permit
- 19 to a planned residential development that's going to
- 20 attract more population from the mainland and do
- 21 nothing to provide for Hawai'i's families.
- 22 So I'm really having some doubts about
- 23 whether or not the Neighborhood Board should support
- 24 this Project at all. The only reason that I think we
- 25 have supported this is the need for medical for

- 1 another hospital, for Wahiawa General to find another
- 2 place to go because they can't rebuild the current
- 3 structure in affordable fashion.
- 4 But I think some things have changed now
- 5 that the two hospitals have closed. I'll tell you a
- 6 little story. I have a friend who had to go to the
- 7 emergency room two days ago at Wahiawa General. And
- 8 she wound up in the hallway for two days with a, you
- 9 know, just a screen around her because they're
- 10 overwhelmed.
- 11 So my question to the Commission that I
- 12 think you should ask of this developer in this area in
- 13 the community is: Is that hospital actually going to
- 14 get built? What is the business plan for Wahiawa
- 15 General? Are they actually going to be able to move
- 16 there? I understand there's no provision for an
- 17 emergency room right now. They're not planning to
- 18 have an emergency room at this facility. Right?
- 19 And I think that this development would be
- 20 better if it were not residential, if it were some
- 21 combination of agricultural and medical park. That
- 22 would serve the needs of our community. That would
- 23 serve the needs of our people.
- 24 Residences need to be built within the
- 25 existing urban corridor, whatever the guy said,

- 1 rebuilding the current structures.
- I look in Waipahu, I don't see very many
- 3 highrises down there. It seems to me that that's the
- 4 way we need to go. We need to go with highrises that
- 5 are built for families, large apartments, some of them
- 6 truly affordable, some of them rentals.
- 7 But right now our plan is gonna put our
- 8 people and Hawai'i in ruin. As a retiree who came
- 9 here and cares very much about the 'aina, I would be
- 10 devastated to see that happen. So thank you.
- 11 MR. POIRIER: Questions?
- 12 PRESIDING OFFICER CHOCK: Go ahead.
- 13 Petitioner?
- MR. MATSUBARA: No questions.
- 15 PRESIDING OFFICER CHOCK: County?
- MS. TAKEUCHI-APUNA: No questions.
- 17 PRESIDING OFFICER CHOCK: State?
- 18 MR. YEE: I do have one question.
- 19 CROSS-EXAMINATION
- 20 BY MR. YEE:
- 21 Q With respect to your support for the Wahiawa
- 22 Hospital or the medical center for park and further
- 23 agriculture, are you aware that the Petitioner is
- 24 donating the 28 acres for the hospital?
- 25 A I don't know that I was, but that's laudable

- 1 if they are.
- 2 Q So does it make much economic sense to go
- 3 through this process just to donate 28 acres to a
- 4 medical hospital?
- 5 A No. But I also need to point out that they
- 6 also donated land, that was the word they used, to the
- 7 O'ahu Arts Center and then took that back.
- 8 MR. YEE: Thank you. Nothing further.
- 9 PRESIDING OFFICER CHOCK: Mr. Seitz?
- 10 MR. SEITZ: No questions. Thank you.
- 11 PRESIDING OFFICER CHOCK: Any redirect,
- 12 Mr. Poirier?
- 13 MR. POIRIER: No.
- 14 PRESIDING OFFICER CHOCK: Commissioners, any
- 15 questions? Thank you, Ms. Freed, for your testimony.
- 16 Next witness?
- 17 MR. POIRIER: Our next witness is Karen
- 18 Loomis who's going to testify from an educational
- 19 perspective.
- 20 KAREN LOOMIS
- 21 being first duly sworn to tell the truth, was examined
- 22 and testified as follows:
- THE WITNESS: Yes, I do. My name's Karen
- 24 Loomis. I've been a resident of Mililani for over 35
- 25 years. My address is 94-599 Pulehu Street, Mililani

- 1 96789.
- 2 I have a number of concerns regarding the
- 3 proposed development. But for my testimony now I
- 4 would like to speak to the educational impacts. I
- 5 believe there are issues for both the students who
- 6 move into Koa Ridge as well as the students and the
- 7 families in the surrounding schools and neighborhoods.
- 8 The Petitioner predicts that there will be
- 9 over 1,000 students from the Koa Ridge development:
- 10 628 elementary, 179 middle school and 209 high school
- 11 aged students. A single elementary school is proposed
- 12 to be located within the Koa Ridge development.
- 13 It is anticipated that middle and high
- 14 school students would attend schools that have been
- 15 proposed for the Waiawa Ridge development which has no
- 16 developer. While the Petitioner has agreed to provide
- 17 land and a financial contribution for an elementary
- 18 school on the Koa Ridge site, and seeks close
- 19 coordination with the Department of Education,
- 20 neither the developer nor the DOE can actually deliver
- 21 on these intentions. It's been mentioned before
- 22 because the funding needs to come from the
- 23 Legislature.
- 24 So the reality is that many of the families
- 25 who move into Koa Ridge, particularly in the early

- 1 phases, will likely have to send their children to
- 2 schools elsewhere.
- 3 And the DOE has said that they believe that
- 4 the Waiawa Ridge development will eventually be built
- 5 with its proposed schools, and that Koa Ridge alone
- 6 will not trigger the need for a new middle school or a
- 7 new high school. But I think the development of
- 8 Waiawa Ridge is speculative at best.
- 9 And so the question then becomes where will
- 10 those middle and high school students living in Koa
- 11 Ridge go to school? According to the figures provided
- 12 by the DOE and contained in the Petitioner's EIS,
- 13 Mililani High School already has nearly 500 students
- 14 more than its official capacity.
- 15 According to the DOE Mililani Middle School
- 16 has capacity for about 150 more students, but this is
- 17 only because they are using a multitrack system where
- 18 only two-thirds of the students are in school at any
- 19 one time. So if they were to be on a normal school
- 20 calendar they would be overcapacity as well.
- 21 While Pearl City High School appears to have
- 22 some excess capacity according to DOE figures,
- 23 Highlands Middle School has very little extra space.
- 24 So if this development goes forward its children will
- 25 be attending overcrowded schools in the surrounding

- 1 communities.
- 2 The commuting distances are certainly not
- 3 within the sustainable walkable community concept that
- 4 the Petitioner has proposed. And the educational
- 5 impact is negative both for the Koa Ridge students and
- 6 for those in the surrounding neighborhoods.
- 7 As a mitigating measure I would ask that the
- 8 developer provide funding in addition to the
- 9 construction contribution already agreed to. Such
- 10 funds would be for the surrounding schools that need
- 11 to absorb the additional students from that
- 12 development until such time that the new schools are
- 13 actually built.
- 14 This may not be an ideal solution, but if
- 15 money were made available over and above the way the
- 16 student formula funding is, perhaps the affected
- 17 schools would be able to afford additional staff,
- 18 transportation services and equipment to improve the
- 19 educational experience for their students. That's all
- 20 I have.
- 21 PRESIDING OFFICER CHOCK: Questions?
- MR. POIRIER: No questions.
- MR. MATSUBARA: No questions.
- 24 PRESIDING OFFICER CHOCK: County? State.
- MR. YEE: Yes.

CROSS-EXAMINATION

2 BY MR. YEE:

1

- 3 Q Are you aware that an educational agreement
- 4 has already been executed between DOE and the
- 5 Petitioner?
- 6 A Yes, I am.
- 7 Q Have you had an opportunity to review that
- 8 document?
- 9 A I think I did for the hearings two years
- 10 ago.
- 11 Q Do you recall how much more you're looking
- 12 for in cash contribution than is already provided?
- 13 A My understanding is the cash contribution is
- 14 towards the construction of the new schools.
- 15 Q You're familiar with the testimony from the
- 16 Department of Education that if the Waiawa Ridge
- 17 development does not move forward that there's
- 18 sufficient capacity in the middle and high school --
- 19 there's sufficient capacity for the middle and high
- 20 schools and other schools to account for just the Koa
- 21 Ridge Makai Project?
- 22 A I don't recall that testimony.
- MR. YEE: That's it. Thank you.
- 24 PRESIDING OFFICER CHOCK: Mr. Seitz?
- MR. SEITZ: No questions, thank you.

- 1 PRESIDING OFFICER CHOCK: Redirect,
- 2 Neighborhood Board?
- 3 MR. POIRIER: No.
- 4 PRESIDING OFFICER CHOCK: Commissioners, any
- 5 questions? Thank you for your testimony, Ms. Loomis.
- 6 I believe that is our last witness for today. The
- 7 Chair would like to entertain a motion to amend our
- 8 agenda to include an executive session matter relating
- 9 to personnel.
- 10 COMMISSIONER TEVES: So moved.
- 11 COMMISSIONER JUDGE: Second.
- 12 PRESIDING OFFICER CHOCK: Moved and
- 13 seconded. All in favor say aye. (Voting aye) Any
- 14 opposed? We're in exec session. And after that we'll
- 15 be coming back to recess and conclude the meeting.
- 16 So, Parties, I think that concludes your portion of
- 17 the day. Any questions before we break?
- 18 MR. MATSUBARA: Just thanking the Commission
- 19 for taking the time. Sorry we couldn't fill up your
- 20 day since you devoted the whole day to this. I hope
- 21 at the next scheduled meeting all of the parties can
- 22 finalize it by having all their witnesses present so
- 23 that we can utilize the full day that you set aside.
- 24 And it may be helpful if a list of witnesses
- 25 were exchanged between the parties at least a week in

- 1 advance so that we would know how much time we need to
- 2 set aside and when we can close the hearing down.
- 3 PRESIDING OFFICER CHOCK: Parties, would you
- 4 be amenable to do that? That would be the preference
- 5 of this Commission.
- 6 MR. YEE: OP will have its witnesses
- 7 available, all witnesses available at the next
- 8 hearing. We'll send that list to all the parties and
- 9 the order of witnesses.
- 10 PRESIDING OFFICER CHOCK: Okay. Thank you
- 11 very much. Have a great weekend.
- 12 (Executive session held at 11:18)
- 13 (The Commission reconvened from executive
- 14 session at 11:40. Vice Chair Chock announced that
- 15 Executive Officer Davidson was authorized by the
- 16 Commission to begin proceedings to seek his
- 17 replacement and process the necessary personnel and
- 18 administrative documents in order to assist the
- 19 Commission in its ultimate selection of a candidate.
- 20 There being no further business the meeting adjourned
- 21 at 11:40)

22

--000000--

24

25

1	CERTIFICATE					
2						
3	I, HOLLY HACKETT, CSR, RPR, in and for the State					
4	of Hawai'i, do hereby certify;					
5	That I was acting as court reporter in the					
6	foregoing LUC matter on the 3rd day of February 2012;					
7	That the proceedings were taken down in					
8	computerized machine shorthand by me and were					
9	thereafter reduced to print by me;					
10	That the foregoing represents, to the best					
11	of my ability, a true and correct transcript of the					
12	proceedings had in the foregoing matter.					
13						
14	DATED: This day of2012					
15						
16						
17						
18						
19	HOLLY M. HACKETT, HI CSR #130, RPR					
20	Certified Shorthand Reporter					
21						
22						
23						
24						
25						