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2	LAND USE COMMISSION		
3	STATE OF HAWAI'I		
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5	ACTION AND HEARING PAGE		
6	DR12-46 JAMES and PAMELA SPENCER) 1		
7	A11-793 CASTLE & COOKE HOMES, HAWAI'I, INC.) 6		
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11	TRANSCRIPT OF PROCEEDINGS		
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13	The above-entitled matters came on for a public		
14	hearing at Conference Room 204, 2nd Floor Leiopapa A		
15	Kamehameha, 235 S. Beretania Street,		
16	Honolulu, Hawai'i, commencing at 9:00 a.m. on June 7,		
17	2012, pursuant to Notice.		
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22	REPORTED BY: HOLLY M. HACKETT, CSR #130, RPR Certified Shorthand Reporter		
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1		APPEARANCES	
2	COMMISSIONERS:		
3	KYLE CHOCK		
4	THOMAS CONTRADES LISA M. JUDGE	m)	
5	NORMAND LEZY (Chairman) CHAD McDONALD JAYE NAPUA MAKUA		
6	NICHOLAS TEVES, JR.		
7	CHIEF CLERK: RILEY HAKODA STAFF PLANNERS: BERT SARUWATARI, SCOTT DERRICKSON		
8	DEPUTY ATTORNEY GENERAL: SARAH HIRAKAMI, ESQ. AUDIO TECHNICIAN: WALTER MENCHING		
9			
10	Docket No. DR12-46 JA	MES and PAMELA SPENCER	
11	For the Petitioner:	SEAN SMITH, ESQ.	
12	For the State:	BRYAN YEE, ESQ.	
13		***	
14	Docket No. A11-793 Ca	stle & Cooke Homes, Hawai'i, Inc	•
15	For the Petitioner:	BENJAMIN MATSUBARA, ESQ.	
16	1	CURTIS TABATA, ESQ. WYETH MATSUBARA, ESQ.	
17		LAURA KODAMA, Castle & Cooke	
18		DON KITAOKA, ESQ. Deputy Corporation Counsel	
19		MIKE WATKINS DPP	
20		BRYAN YEE, ESQ. Deputy Attorney General	
21		W 0.5	
22	For Intervenor Board	#25: RICHARD POIRIER KAREN LOOMIS	
23		r Clayton Hee, Sierra Club:	
24		ERIC SEITZ, ESQ. SARAH DEVINE, ESQ.	
25			

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1 CHAIRMAN LEZY: This is a meeting of the 2 state of Hawai'i Land Use Commission. The first item 3 on the agenda is an action meeting on Docket No. 4 DR12-46 James Spencer and Pamela V. Spencer, Hawai'i, 5 to approve the form of the order in this matter. On May 3, 2012 the Commission met in 6 7 Honolulu, Hawai'i and voted to grant DR12-46 James 8 Spencer and Pamela V. Spencer's Petition for a 9 Declaratory Order providing that the operation of a 10 pet boarding kennel is a permissible use on certain 11 land in the Agricultural District identified as Tax 12. Map Key 9-2-25:047 Kahuku, Ka'u, Hawai'i. 13 Is there anybody signed up for public 14 testimony? Is there anybody in the audience who 15 wishes to provide public testimony on this matter? 16 Hearing none, parties appearances, please. 17 MR. YEE: Deputy Attorney General Bryan Yee 18 on behalf of the Office of Planning. 19 MR. SMITH: Sean Smith for the Spencers. 20 Mr. Vitousek is on the Big Island sick this morning. 21 CHAIRMAN LEZY: Good morning. And I'll 22 note the absence of the county. Although not a party, 23 they appeared at the last hearing. Commissioners, 24 before you is a form of the order granting the 25 Petition in this docket. I'll entertain a motion to

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approve the form.
COMMISSIONER McDONALD: Move to approve,
Chair.
COMMISSIONER CONTRADES: Second.
CHAIRMAN LEZY: We have a motion.
Mr. Saruwatari, would you poll the Commission.
MR. SARUWATARI: On the motion to adopt the
form of the order, Commissioner McDonald?
COMMISSIONER McDONALD: Yes.
MR. SARUWATARI: Commissioner Contrades?
COMMISSIONER CONTRADES: Yes.
MR. SARUWATARI: Commissioner Judge?
COMMISSIONER JUDGE: Yes.
MR. SARUWATARI: Commissioner Teves?
COMMISSIONER TEVES: Yes.
MR. SARUWATARI: Commissioner Makua?
COMMISSIONER MAKUA: Aye.
MR. SARUWATARI: Commissioner Chock?
COMMISSIONER CHOCK: Yes.
MR. SARUWATARI: And, Chair Lezy?
CHAIRMAN LEZY: Yes.
MR. SARUWATARI: Chair, we have seven votes
in support of the motion.
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1	CHAIRMAN LEZY: Thank you. The next item
2	on the agenda is docket All-793. This is Oral
3	Argument on Docket No. All-793 to amend the
4	Agricultural Land Use District Boundary into the Urban
5	District for approximately 767.649 acres at Waipio and
6	Waiawa, Island of O'ahu, state of Hawai'i
7	TMK: (1)9-4-06: Por. 1, 2, 3, 5, 29, 31, 38, And Por.
8	39; 9-5-03: Por. 1 and 4; and 9-6-04:21. Parties,
9	appearances, please.
10	MR. MATSUBARA: Mr. Chairman, Members of
11	the Commission, Ben Matsubara, Curtis Tabata, Wyeth
12	Matsubara on behalf of Castle & Cooke Homes Hawai'i,
13	Inc. to my right Laura Kodama, director of planning
14	and development.
15	CHAIRMAN LEZY: Good morning.
16	MR. KITAOKA: Good morning. Don Kitaoka,
17	deputy corporation counsel on behalf of the department
18	of planning and permitting. And with me is Mike
19	Watkins of that department.
20	CHAIRMAN LEZY: Good morning.
21	MR. YEE: Good morning. Deputy Attorney
22	General Bryan Yee on behalf of the Office of Planning.
23	CHAIRMAN LEZY: Good morning.
24	MR. POIRIER: Good morning. Dick Porier
25	and Karen Loomis from Neighborhood Board No. 25. Good

morning.

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2 CHAIRMAN LEZY: Good morning.

MR. SEITZ: Good afternoon, Eric Seitz and Sara Devine representing Intervenors Senator Hee, who's present, and the Sierra Club.

CHAIRMAN LEZY: Good morning. Allow me to update the record on this matter. On April 5, 2012 the Commission concluded the evidentiary portion of this docket. On the same day the Commission received written correspondence or email from the following individuals: Marina Miller, Glads Bautista, Robert Sanders, Brian Emmons, Skye White, Carli Bober, and DLNR Commission on Water Resource Management.

On April 9, 2012 the Commission received correcting correspondence from the DLNR Commission on Water Resource Management. The parties timely filed their respective proposed findings of fact, conclusions of law and decisions and orders on May 2, 2012, their respective comments, responses, joinders, objections and replies on May 10, 14 and 21, 2012.

June 7, 2012 the Commission received email correspondence from Pearl Johnson on behalf of the League of Women Voters of Honolulu.

Allow me to explain our procedures for today. First, I will call those individuals desiring

to provide public testimony for this docket to identify themselves. All such individuals will be called in turn to our witness box where they will be sworn in prior to their testimony.

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Each party will then be allowed 20 minutes to present argument in support of their proposed decision and order, or to their exceptions to those proposed by the other parties. The Petitioner may reserve a portion of time for rebuttal.

At the conclusion of oral argument and after any questions from Commissioners, the Commission will conduct formal deliberations in this matter. Any questions on our procedures for today?

MR. MATSUBARA: No questions.

CHAIRMAN LEZY: Before I call public witnesses, please let me remind you that all public testimony from prior hearings has been transcribed and is part of the record in this action. For those of you that are testifying again, the Commission would appreciate it if you would confine your testimony to new information. Is there anybody signed up for public testimony?

MR. SARUWATARI: There are six individuals currently signed up. The first individual is Adam Bensley followed by Kioni Dudley.

1 ADAM BENSLEY being first duly sworn to tell the truth, was examined 2 3 and testified as follows: 4 THE WITNESS: Yes. 5 CHAIRMAN LEZY: Please state your name, 6 your address and proceed. 7 THE WITNESS: My name's Adam Bensley. My 8 address is 810 Kealaolu Avenue. Aloha, Commissioners. I would urge you to please, please deny the Petition 9 10 to reclassify this land from agriculture to urban. 11 Prime farmland is meant to grow food. We should not 12. have houses on prime ag land. 13 We cannot allow big corporations and big 14 businesses to continue to exploit Hawai'i for their 15 own needs. The people of Hawai'i need to come first. 16 First and foremost we need to eat. Eating comes 17 before working. It's something we all need to do. So 18 please deny this Petition. Thank you. 19 CHAIRMAN LEZY: Parties, questions? 2.0 MR. SETTZ: No. 21 CHAIRMAN LEZY: Commissioners, questions? 22 thank you. MR. SARUWATARI: Kioni Dudley. 23 24 CHAIRMAN LEZY: Good morning, Dr. Dudley. 25 KIONI DUDLEY

being first duly sworn to tell the truth, was examined and testified as follows:

THE WITNESS: I do.

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CHAIRMAN LEZY: Please state your name, your address and proceed.

THE WITNESS: Good morning, Commissioners. My name is Dr. Kioni Dudley. I'm currently living at 92-1365 Hauoni Street in Kapolei.

This morning I want to talk to you about three short issues. The first is that the world has really changed since this case first came before you. You know, there's been a pro-farm consciousness that's swept across America. And it has certainly swept across Hawai'i too.

In the last couple of years we have seen a mushrooming of public consciousness about fresh fruit and vegetables, about nutrition, about organic farming, about food security and the need to save our farmlands. All of these concepts are new. They weren't around a few years back, just three or four years back.

Organizations such as Kanu Hawai'i, Food
Policy Council, Save O'ahu Farmlands and numerous
others have grown up. Farmers markets which used to
be almost unknown now abound. Foodland, Costco, Down

to Earth, other markets, even Zippy's now advertise that their produce comes from local farms. There are major articles in the newspapers, surveys saying people are willing to pay more for locally-grown food. None of this was a fact three or four years ago.

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We live in a world that's really changed, a world that's really become food conscious. This property is very important for our future. It's very important for our future. This is not something that's just a flash in the pan. We need to save these lands.

The next point I'd like to make is about the city council. The city council is willing to set — willing to set Koa Ridge aside as Important Agricultural Lands. Important Agricultural Lands, Resolution 12-23. We made them perfectly clear, no question about it. These lands are in the Urban Growth Boundary. They are designated and according to city plans for development. But the city council voted to set that aside and wait for you folks to make a decision. So that if you decide to keep it in farmland they can make it Important Agricultural Lands. They will designate it. I don't know they will but I firmly believe they will.

The last point I want to make, why is this

Project not needed. And it's not needed because we already have enough housing. When you go back over Bob Stanfield's written documentation he says that we need 1800 houses a year for 'Ewa and Central.

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Now, we've already got those houses. We've got the 34,805 houses in 'Ewa. And we've got another 12,000 houses in Waiawa. We've got another 3,500 houses in Launani Valley, and Waikele and Royal Kunia. When you add them all together it's 50,305. We only need 46,800 if we need 1800 a year.

So we've got an excess already on the books, you know. We've already approved them.

They're zoned. They're ready to build. Okay. We do not need one single house in order to fulfill the city requirements, not one from Koa Ridge, not one from Ho'opili.

As a mater of fact, if we build this we're going to have an excess, a glut in the market of 8,500 houses. Just ask to keep all these things in mind.

20 And I thank you very much for your time.

CHAIRMAN LEZY: Parties, questions?

Commissioners, questions? Thank you for your testimony.

MR. SARUWATARI: Cynthia Frith followed by
Michael Dau.

1 CHAIRMAN LEZY: 'Morning. 2 THE WITNESS: Good morning. 3 CYNTHIA FRITH 4 being first duly sworn to tell the truth, was examined 5 and testified as follows: 6 THE WITNESS: I do. 7 CHAIRMAN LEZY: Please state your name, 8 your address and proceed. 9 THE WITNESS: My name is Cynthia Frith and 10 I live at 42-128 Ka Uka Place in Kailua, 96734. 11 just have two points that I want to make very briefly. 12. The first one is the terrible congestion that occurs 13 on H-1. And it also occurs very dramatically on the 14 merge at H-1/H-2. 15 If this particular development is allowed 16 to go forth, you'll be producing approximately 5,000 17 homes, each one probably having at least one car. 18 So I'm just going to limit this to that 19 kind of ratio. Putting 5,000 more cars on the road at 2.0 that H-2/H-1 merge will produce an even worse choker 21 than you have today. It doesn't matter what you do to 2.2 try and ameliorate that problem at that merge by 23 adding more lanes or doing some other procedure. will have a terrible choking problem at the merge of 24 25 H-1/H-2.

Our traffic problems, as Panos Prevedouros explained when he testified, go much farther than that. They start all the way in the city and in the county with traffic lights that are not properly synchronized.

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We need underpasses in certain areas of the city to make traffic flow much more conveniently. We also need much better right turn/left turns at certain intersections, again, to make traffic flow.

And all of that is part and parcel of the congestin that backs up on H-1. So adding more homes and more traffic out in these areas is going to really impact H-1. And like the train or not like the train, the train will have nothing to do with decreasing traffic congestion.

Parsons Brinkerhoff and the city have already admitted that in the original EIS report. So please keep that in mind. Their traffic is bad enough now. I hate to see it get worse.

My other concern has to do with taking productive prime farmland and turning it into yet another housing development. People think that farming is a relatively easy way of life. And let me assure you even backyard farming is not easy to keep things growing, keep things productive.

1 I've lived in Hawai'i for eight years now 2 and, boy, did I get a shock between the bugs and 3 having to produce proper amounts of water, sunlight, 4 et cetera, et cetera. It's not an easy thing to do. 5 I don't think a lot of people will pursue farming if we do away with these nice green corridors 6 7 that can actually produce all the food that an area 8 like Mililani could possibly want to consume, if 9 allowed to produce the way they're producing now. And I think that's a much more realistic 10 way of looking at farming on this island to even 11 12. begin to make it sustainable than to try and have this 13 sort of backyard kind of farming concept. 14 So I just ask you to keep that in mind too. 15 This is a productive piece of property right now. And 16 it is prime farm land so it should be preserved. 17 Thank you very much. 18 COMMISSIONER LEZY: Parties, questions? 19 Commissioners, any questions? Thank you, ma'am. 20 MR. SARUWATARI: Michael Dau, followed by 21 Susan Rich. 22 MICHAEL DAU 23 being first duly sworn to tell the truth, was examined 24 and testified as follows: 25 THE WITNESS: Yes.

CHAIRMAN LEZY: Please state your name, your address and proceed.

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THE WITNESS: My name is Michael Dau, 94-500G Kam Highway, Waipahu Hawai'i. Good Morning, Land Use Commissioners. Koa Ridge, sugar coat it, baby. About 1988 when Castle & Cooke were trying to get approval for Mililani Mauka they promised to leave Koa Ridge a 20-year green belt so that urban sprawl would not connect from Waipio Gentry to Mililani. Why 20 years? I guess they knew Mililani Mauka would be built out, everyone would forget about the 20-year green belt. Koa Ridge. Sugar coat it, baby.

Then we have Tom, the Costco store manager, testifying at the LUC hearings that his store's sales were down 20 percent and that they needed Koa Ridge. About three months later on my morning walks I saw Tom on a break in the front of Costco Waipio.

And I said, "Hi. How's Koa Ridge doing?"

He said, "I don't know." I said, "Well, you testified at the land use hearings about Koa Ridge." He said,

"I don't know anything about Koa Ridge. Castle & Cooke asked me to testify." Koa Ridge. Sugar coat it, baby.

Land Use and lure. Major developers have some type of lures to start their project. Wahiawa

General needs Koa Ridge. Why? They're still in a beautiful location in the middle of Wahiawa. They could rebuild a world class medical center in their present location.

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Traffic, traffic. I travel Ka Uka
Boulevard daily. What a mess. The developer wants to
put two turning lanes from Ka Uka Boulevard northbound
onto Kam Highway where there's a four-lane highway
merging into two lanes. Now you're gonna have two
turning lanes coming out in the middle of that.

Then go a few hundred feet down and you have a right turn intersection turning in. That might help, but the right turn out isn't gonna help. A bottleneck right there. And then it goes down an 8 degree slope into Kipapa Gulch.

Yep, sounds like a nice bottleneck just before I get home. Also the state department of transportation has put a 16-ton limit on the Kipapa Gulch Bridge. The Honolulu Fire Department has restricted all fire trucks from using the bridge.

I had to laugh when the Land Use

Commissioner asked, "Why would you close a right-turn
in and out intersection when the Pineapple Interchange
is completed? They're at different ends of the

Project." It makes no sense.

To sum it up, traffic around the whole Project makes no sense. Koa Ridge. Sugar coat it, baby.

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Koa Ridge will be built over a polluted water aquifer that *could* cause cancer in humans. The water needs to be filtered which is going to cost millions of dollars. Who's gonna pay for this?

Now, to Important Agricultural Lands.

Don't worry, there's 180,000 unused acres of land in

Hawai'i. Where? You know, it's all private property,

has to be leased or bought.

Agricultural land on O'ahu is for sale.

Drive through Central O'ahu down to Waialua. Flooded with "Ag Lot For Sale" signs. But I see BMW's and Mercedes Benz's going down the dirt road, not a farmer in an old pickup truck. Gentleman ranchers? Maybe.

Not farming. Small farmers couldn't afford it.

You also need irrigation water, irrigation supplies, pumps, reservoir, the likes. Costs a lot of money. Koa Ridge already has an irrigation system that is gravity fed off Waiahole Ditch. No pumps, no reservoir. The present farmers use a former pineapple irrigation system. Just doesn't get any better than this.

In closing, I can safely say that

1 98 percent of the residents of Hawai'i do not know where the Land Use Commission is or how it works. 3 come to these meetings and I don't know how it works. 4 It appears that the Land Use Commission has never 5 disapproved a major urban development to save 6 Important Agricultural Lands on O'ahu. Thank you. 7 COMMISSIONER LEZY: Parties, questions? 8 Commissioners, any questions? Thank you for your testimony, sir. 9 10 MR. SARUWATARI: Susan Rich followed by 11 Gary Ropert. 12. SUSAN RICH 13 being first duly sworn to tell the truth, was examined 14 and testified as follows: 15 THE WITNESS: Yes. 16 CHAIRMAN LEZY: Please state your name, 17 your address and proceed. 18 THE WITNESS: My name is Susan Rich, 7438 19 Moku Hana Place. And I'm the assistant administer for 2.0 Wahiawa General Hospital. I've worked in hospitals 21 since the early 1970's and I've watched and 2.2 participated in the changing face of healthcare. 23 CHAIRMAN LEZY: Can you pull that 24 microphone closer.

THE WITNESS: Yes. I've worked in seven

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1 hospitals in my career. Most of them were community hospitals. They're specific challenges real hospitals 3 face in addition to the demands all hospitals are 4 facing now. One of the most common threatening 5 challenges for rural hospital experience is attracting new physicians to the communities they serve. As the 6 7 older physicians begin to retire new ones are not 8 coming to take their place. Physicians with 9 specialties tend to serve metropolitan areas where 10 they are on staff at several hospitals or only work at 11 the office and use hospitals to treat their patients 12. when they're in the hospital.

The rural hospital must keep up with the latest technologies and processes in order to compete. Larger hospitals may have office buildings or clinics close by to encourage referrals and offer conveniences to physicians.

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Many rural hospitals are landlocked due to existing construction, are not able to accommodate the additional buildings. For busy physicians efficiency, convenience and the latest technology can certainly determine where they choose to practice.

For rural hospitals that cannot offer these amenities, services may start to dissolve and dry up.

The big loser in this scenario becomes the patient.

If the services they need are not close by they're the ones inconvenienced as well as their families when they have to go further to get it.

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When you're ill, driving into town to see a physician or go to the hospital becomes a huge burden. I know this is true because I have lived with it while caring for my 89-year-old father who's since passed away. Because of him I have seen the other side of healthcare as well.

I feel it's imperative to have a long-range vision that provides quality services close to home to maintain and improve quality of not only the healthcare system but to the community.

At Wahiawa General Hospital we are already experiencing some of the effects I have mentioned, not because we're not able to provide quality care — we can and do — we have excellent surgical suites with up—to—date equipment and experienced nurses — but busy surgeons don't find the time to make the drive and we have limited options to provide them with office space.

The revenue derived from surgical services is where many hospitals make enough money to invest in future technologies. Even though Wahiawa General Hospital can and does provide quality care and

- 1 services, the new hospital that is designed for 2 today's healthcare needs can draw physicians and 3 services back to the local community, thereby improving the health of the community and also offers 4 5 employment opportunities to people in the community. 6 Thank you. 7 CHAIRMAN LEZY: Parties, questions? 8 Commissioners, any questions? Thank you for your 9 testimony. 10 MR. SARUWATARI: Gary Ropert followed by 11 Pearl Johnson. 12. GARY ROPERT 13 being first duly sworn to tell the truth, was examined 14 and testified as follows:. 15 THE WITNESS: I do. 16 CHAIRMAN LEZY: Please state your name, 17 your address and proceed. 18 THE WITNESS: My name's Gary Ropert. 19 live in 66-332 Pikai Street in Haleiwa. I've lived 2.0 there in the North Shore for the last 25 years, plus 21 years. I'm currently the radiology director of 2.2 Wahiawa General Hospital and been with 'em for over 20 23 years.
- 25 imaging department and perform -- we really perform

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I daily manage and work in the diagnostic

high quality state-of-the-art imaging there to the emergency room patients, outpatients, inpatients. And we serve the Central and North Shore communities there.

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We've always had the state-of-the-art imaging equipment like a 64-slice CT scanner 3-D and 4-D ultra sound, digital breast mammography and nuclear medicine as well as all forms of x-ray imaging.

But in order to support something like a robust high quality diagnostic imaging department in a hospital, there has to be a minimum level of use by the community, the patients in a community of doctors.

As far back as 1994 when I was even at the hospital, I remember the hospital recognizing even then that in order to serve a changing community and physician demographics a closer location to changing, to those changing demographics was needed for the hospital to thrive.

As Central O'ahu community grew towards
Mililani and Waipio, patients and physicians began
using Wahiawa General Hospital less and less. And as
a result it's been very difficult to recruit
physicians to the Mililani area. As physicians retire
there, very few are willing to now come out, and take

over the practices. So the practices just dry up and die.

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All the specialist physicians that I know of, none will drive out much further past Koa Ridge corridor? It's just — many of 'em work at Pali Momi or some will come from Queen's. They're going, "Just that extra little bit to drive into Wahiawa, it's not worth it." And the impact is that we no longer have physician — specialty physician services there.

For me, I believe, the Castle & Cooke Koa Ridge Project is critically needed to Wahiawa General Hospital and the communities out there to develop a medical complex that's gonna serve the future communities of Mililani, Waipio, Wahiawa and other Central O'ahu areas.

And I believe, from what I understand of the development, it could be developed without the impacts that we've heard against this Project. And I, therefore, would ask the Land Use Commission to approve the Koa Ridge Development Project.

CHAIRMAN LEZY: Parties, questions?

Commissioners, questions? Thank you for your testimony.

MR. SARUWATARI: Pearl Johnson.

25 PEARL JOHNSON

being first duly sworn to tell the truth, was examined and testified as follows:

THE WITNESS: Yes.

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CHAIRMAN LEZY: Please state your name, your address and proceed.

THE WITNESS: Peal Johnson, 2404 Kaneali'i Avenue, Honolulu, 96813. I'm Pearl Johnson, testifying for the League of Women Voters of Honolulu. As you make your decision about Koa Ridge, please keep 'Aina Le'a in mind. If you do give Castle & Cooke the urban designation it seeks, you cannot take it back no matter what Castle & Cooke does or does not do.

Castle & Cooke's track record for keeping its promises is not sterling. An impressive, attractive 28-acre medical campus promised for Koa Ridge has given this development considerable community support as we have seen by the two preceding witnesses. But, has Castle & Cooke always kept its promises?

The 150-acre retirement community Castle & Cooke planned for Mililani Mauka has been greatly downsized into Alaloa, 300-unit townhouse condos for seniors plus Plaza at Mililani, a 72-unit assisted living complex.

The already intolerable H-1/H-2 merge would be greatly exacerbated by the thousands of cars Koa Ridge would pour into that if you let them.

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Mitigation measures proposed by Castle & Cooke are costly and unlikely to be implemented. Koa Ridge land is mostly prime agricultural land outside the dedicated growth area of 'Ewa and the Second City of Kapolei.

Seventy-six percent of the land is classified a "prime agricultural" land. And 20 percent is "unique agricultural" land. Further destruction of healthy farmland jeopardizes opportunity for diversified agriculture, economic expansion in agriculture and self-sufficiency.

Koa Ridge agricultural lands are especially valuable because of their proximity to markets, the harbor and the airport. Furthermore, developing on agricultural land increases the speculative value of other agriculture lands around the state, making farming less economically feasible.

Water is another concern. The aquifer that this Project will draw from: Waipahu, Waiawa, part of the Pearl Harbor system, is nearing its sustainable yield. The Board of Water Supply has raised serious concerns not only about the current water

availability, but also about the impacts of paving over an important aquifer recharge area.

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The Koa Ridge Development, especially the mauka portions, will pave agricultural areas thus increasing runoff and decreasing groundwater recharge.

Please, protect the future of our beautiful state and reject this Petition. Thank you.

COMMISSIONER LEZY: Parties, questions?

Commissioners, questions? Thank you for your testimony, ma'am. Is there anybody in the audience who would like to provide public testimony on this matter? Hearing none, Mr. Matsubara are you prepared to proceed?

MR. MATSUBARA: Yes, I am, Mr. Chair.

Members of the Commission, good morning. Koa Ridge

Makai and Castle & Cooke Waiawa represents Castle &

Cooke's goal to create a planned residential community

in Central O'ahu that would provide needed homes for

Hawai'i residents and access to a medical facility

that would address needed community medical concerns.

In terms of the residential uses Koa Ridge Makai is planned to have 3500 units, Castle & Cooke Waiawa 1500 units. The planned residential units are targeted in helping address the projected 30,000 residential shortfall projected by 2030 for O'ahu and

the 6500 shortfall projected for Central O'ahu alone.

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The passage of some time has established that Central O'ahu continues to be a pleasant residential location attractive to local residents. The upland climate and the relative proximities to the island's main employment centers make it attractive.

Castle & Cooke's record in developing
Mililani and Mililani Mauka communities confirms the
continuing demand in this area by residents and
provides this Commission with a history of commitment
and the fulfillment of that commitment.

In this particular case Castle & Cooke's record has been as soon as entitlement has been received has proceeded with the actual construction of the homes. And although there may be other entitled properties, the question is whether or not and when they will be built.

Castle & Cooke is committed to proceeding as soon as the entitlements are secured. The medical complex that is being proposed by Wahiawa Hospital Association on 28 acres of land will provide comprehensive primary and secondary care medical services for Central O'ahu and North Shore residents.

There will be a hundred-bed acute case hospital with room to expand to 120 beds. There will

be in and out patient ambulatory care service, other diagnostic treatment services required for full service hospitalized, and, most important, a physician's building which will house 40 to 60 physicians and help provide a core of qualified medical professionals to service the hospital and the area. A skilled nursing facility with a hundred to 150 beds is also planned.

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These needed services would be available in a strategic location accessible by major transportation corridors. There are other economic benefits attendant to this Project. The total development cost for the Project is anticipated to be \$2.24 billion. This reflects a firm and positive commitment in this economy, and is anticipated to provide major benefits to our larger community.

For example, in employment: During infrastructure development and construction there should be close to 1900 jobs with a payroll between a hundred million to a hundred nineteen million.

After buildout there should be approximately 1,490 net new jobs which are jobs that would not have existed without this particular Project. Anticipated payroll of that would be \$90 million per year.

Revenue. City and county can anticipate approximately 10 million per year in property taxes and the state an additional 13 to 14 million during construction, 5 million after the Project is completed.

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Now, it goes without saying that a Project of this magnitude has impacts. Castle & Cooke has made every effort to mitigate and in certain cases eliminate these impacts.

To begin with, the site concept for this particular Project. The first planning step was to insure that this Project location was in conformance with controlling municipal plans governing long-range growth come use. This Project is located within the Urban Growth Boundaries of the Central O'ahu Sustainable Communities Plan adopted by the city and county of Honolulu.

The Urban Growth Boundary was established to provide a balance between urbanization required by normal growth and the protection of land necessary for agriculture. The Urban Growth Boundary was intended to give long-range protection from urbanization with 10,350 acres of prime and unique ag land and preservation of open space, while providing adequate land for residential, commercial and industrial uses

needed in Central O'ahu.

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Beginning in 2003 the Petitioner worked with the community to get their input through visionary groups. And the concept plan you see here relating to single family, multi-family units, retail uses, restaurants, healthcare facilities, churches, commercial and light industrial uses, community parks, and elementary schools emerged. This shaped by community input.

Agriculture has always been a sensitive issue for this particular area considering the quality of the land we are dealing with. We have worked with our existing farm tenant, who grew diversified crops, to relocate his operations to property of comparable acreage which has access to water from Tanada Reservoir and which is distributed through an existing irrigation system.

He also has an option for an additional 332 acres, if he so chooses, adjoining the current property he has which will more than double the existing farming he has. We waived the rent for tenants in January 1st, 2010 to help him defray costs that may be incurred in any of the relocation.

And that amounts to \$129,000 per year which we've waived since January of 2010, although he

continues to farm the property at Koa Ridge.

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Flying R Livestock Company will relocate their cattle grazing to Koa Ridge Mauka and to the North Shore areas they have available to them. Castle & Cooke has also, pursuant to a commitment made to the Land Use Commission in 2010, designated through the IAL process 679.4 acres of land as IAL land.

Commitment was made to this Commission to designate as much or more lands that was requested in our Petition for the Project. And we have fulfilled that commitment.

Based primarily on these actions I believe Castle & Cooke has fully mitigated their agricultural impacts on this site, considering the location and the assistance we've provided to our farm tenants and the fact that we have proceeded and we have designated more land than we are asking to reclassify to urban as IAL lands.

In terms of traffic, Castle & Cooke is committed to continue working with the department of transportation to enter in an agreement that would reflect appropriate traffic mitigation based on evolving traffic conditions. Castle & Cooke's commitment to undertake the same.

Nothing traffic and highway-wise can happen

until DOT issues an approved TIAR. There's a long road ahead in the entitlement process, assuming we are successful at the Land Use Commission, proceeding to the county level and much more design and consideration will be provided to the traffic situation.

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The condition we're concerned with with the Office of Planning in regard to the timing of the TIAR has been resolved to the extent that the Office of Planning is now willing to accept the condition that was adopted in the Wai'ale proceeding regarding the timing of an approved and accepted TIAR by the department of transportation.

Let me focus a little bit on some of the arguments relating to IAL land and the constitution. Intervenor Hee has argued that Article XI, Section 3 of the Hawai'i State Constitution prohibits the Land Use Commission from reclassifying the subject property. A closer look at this article provides a different picture.

The sentence the Intervenor is relying on says, "The State shall conserve and protect agricultural land, promote diversified agriculture, increase agricultural self-sufficiency and assure the availability of agricultural suitable lands."

The next sentences says, "The Legislature shall provide standards and criteria to accomplish the foregoing."

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It is clear that the constitutional mandate is directed to the Legislature to come up with the standards and criteria, not the Land Use Commission. This constitutional amendment was enacted in 1978. Thirty years later the Legislature enacted the IAL law.

It became effective in 2008 when benefits and credits were attached to the criteria of what becomes IAL land that was promulgated in 2005.

So in 2008, 30 years after the constitutional provision was enacted, the law came into effect. The length of time it took to promulgate that statute I think indicates the difficulty in coming up with a statute that would accommodate the interests and concerns of the various stakeholders that would be seriously affected by this law. And during that 30-year period this was what was hammered out.

Now, under the IAL law the Land Use Commission is designated as the agency to consider the petitions to designate IAL land. You have no authority to go out and initiate any petitions for IAL

lands.

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Your responsibility is to consider petitions filed either by private landowners or by the county. Those are the two procedures the law provides for you to consider IAL petitions.

The county does it through a process whereby they will do maps of lands within their county. They'll present it to the Commission for the Commission's consideration.

But what is of importance to the statute passed by the Legislature that we call the IAL statute, clearly provides that "the county maps will not include lands that have been designated through the state land use zoning or county planning process or for urban use by the state or county."

This is Hawaii Revised Statutes, 205-47(a) which is part of the IAL law enacted by the Legislature. So it is clear that land within the Urban Growth Boundary that's part of the city's long-range planning will not be utilized or should not be utilized by the county in determining IAL lands in their mapping.

The other process of designating IAL lands, like I indicated, would be through petitions filed by individual landowners. I mean you should note that

since the law was passed in 2008 five petitions have been filed with you.

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And during that time period you have processed all five petitions expeditiously pursuant to that declaratory ruling procedure that's included within the law, so that all these actions take place in 90 days.

And in effect on all the petitions filed with you, you have designated 89,859 acres as IAL land on Kaua'i, Maui, Big Island and our IAL designation on O'ahu. On those four islands you have designated close to 90,000 IAL lands.

So if anything else, you've done a tremend— you've made a tremendous step forward fulfilling the statutory intent and purpose of the constitutional amendment and the law that enacted that gives you the authority to proceed. You've proceeded expeditiously in all these areas. No questions.

You have also been mindful that as a Commission member you serve on a Commission that was created by statute. And your duties and responsibilities are clearly spelled out by statute. There's an IAL statute which requires you to focus on the qualities of land that are suitable for IAL designation, which you've done in the IAL petitions.

There's also proceedings relating to district boundary amendments of which this is one. When you're dealing with district boundary amendments your focus is broader, your responsibility under the statute that you were — for the Commission you were appointed to sit on is much broader and therefore a balancing is required.

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You're not just looking at ag qualities of IAL land. You're doing a district boundary amendment. Under the statute there's numerous things you need to consider. Under 205-17, for example, you need to consider the preservation and maintenance of important natural systems or habitats.

You also need to consider the maintenance of valued cultural, historic and natural resources. You need to consider the maintenance of other natural resources relevant to Hawai'i's economy including agricultural resources.

You also need to consider the commitment of state funds and resources. You need to consider the provision of employment opportunities and economic development, and also the provision of housing opportunities for all income groups, particularly low, moderate and gap groups.

So all of these elements are things that

are before you in a district boundary amendment that you need to consider. Ag is one of the issues along with other issues you need to look at and balance and come to a decision on.

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Your decisions have always strived to achieve a balance by the required numerous criteria you're required to consider. I think it's the responsibility of the petitioners to present you a case that addresses these criteria that you are required to look at and examine before you make a decision.

I believe we've done in all areas that are relevant to the criteria you need to consider. I think we've taken the necessary steps to mitigate what was required to mitigate.

We believe the Project we're presenting to you meets these objectives, goals and criteria and we ask for your support in approving this Petition.

Thank you.

CHAIRMAN LEZY: Thank you. Mr. Kitaoka.

MR. KITAOKA: Thank you. Good morning, Mr. Chair, members of the Commission. The city has supported this Project because it is consistent with the city's plans and policies. It's consistent with the General Plan. It's consistent with the Central

O'ahu Sustainable Communities Plan. And it's consistent with the Urban Community Boundary that's drawn within that plan.

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And this is significant because as you know the city has a comprehensive process for land use planning and approvals. It's an arduous process. It's a public process. And if, in fact, redistricting is granted in this case, as Mr. Matsubara points out, there's a gamut of city approvals that the Petitioner must go through including zoning, subdivision, building permits, grading permits and so forth, that would assure the protection of public health and safety in addition to considerations of housing and traffic.

The adoption of the Sustainable Communities
Plan and the revisions of this plan is, in fact,
subjected to extensive public outreach and public
input. It would have to go through the planning
commission of the city. It would have to go through
the city council. And the Sustainable Communities
Plan is the result of intense, arduous work by
planning professionals and consultants both within the
department and in the private sector.

With this expertise the Sustainable Communities Plan is produced. Now, I understand that

1 the opponents of this Project are arguing to limit the 2 conversion of prime aglands and preserve open space. 3 But to paraphrase the description of the Urban Growth 4 Boundary in the Central O'ahu Sustainable Communities 5 Plan, it says that "The Urban Growth Boundary for 6 Central O'ahu was drawn to give long-range protection 7 from urbanization of prime and unique agricultural 8 lands, and for preservation of open space while 9 providing adequate lands for residential, commericial 10 and industrial uses needed in Central O'ahu for the 11 foreseeable future." 12. So that's why I say it's significant to say 13 that the Project is consistent with the city plans and policies. And I would ask this Commission to give 14 15 that consistency the significance it deserves. Thank 16 you. 17 CHAIRMAN LEZY: Thank you. Mr. Yee. 18 MR. YEE: Good morning. The Office of 19 Planning supports the Petition for reclassification 20 because it meets the standards set forth in our 21 statutes and rules. In particular it meets the 2.2 standards for urban district boundaries as set forth

We know it's proximately located to centers of trading and employment, has infrastructure and

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in 15-15-18.

basic public services available. It has satisfactory topography and drainage. It is reasonably free from natural hazards. It is contiguous from existing urban areas and it is within the Urban Community Boundary established by the city and county of Honolulu.

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As boring as this list may be it *is* the list by which we review and determine petitions for reclassification. And this Petition does meet all of those standards.

I want to separate my discussion today between the Office of Planning's concerns regarding the Petitioner's proposed decision and order from the Office of Planning's concerns regarding the Intervenors' proposed decision and order.

With respect to the Petitioner's proposed D&O the briefing has all been narrowing the issues. The Petitioner submitted 122 pages. We submitted comments and objections of 107 pages. They gave back six pages of a reply. So hopefully I can reduce those issues even further.

I know you were going to talk about larger themes and issues today, and my discussion on the Petitioner's would tend to be a bit mundane about the findings of fact. But at some point a decision and order has to be drafted. And we wanted an opportunity

to give our comments on the particulars of what we think you may be accepting.

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There are four particular issues. One, the first is regarding finding of fact 87 regarding the number of acres needed for self-sufficiency, fresh fruits and vegetables. The Petitioner gave you a finding of fact saying 25,000 acres is what's needed for self-sufficiency in fresh fruits and vegetables. We added a clause in there that says: Bruce Plasch testified that 25,000 acres was necessary. Petitioner disagreed saying there's no evidence to the contrary.

From the Office of Planning's perspective we don't think this finding is necessary for the reclassification. This involves a very complex area of analysis that was not fully vetted in the Land Use Commission.

The number of acres doesn't fully address issues of other necessary requirements for production. It doesn't address the economics of how expensive the land would be, how expensive the production would be in the lands.

In short, there's a much larger, complex analysis to determine how many acres of land is needed for fresh fruits and vegetables.

And we didn't want a finding in which the

LUC says or could be implied to say that you only have to protect 25,000 acres for self-sufficiency in fresh fruits and vegetables. So we want to recognize the conclusions of Bruce Plasch without actually including a particular finding on this very complex issue about the number of acres that's needed for preservation.

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The second issue involves findings of fact 95 through 98 and 100 through 103. This describes the process by which the Land Use Commission went through in designating Important Agricultural Land in one of the prior dockets. Findings of Fact 95 through 98 describes the procedural process. Findings of fact 100 through 103 describes the lands.

We do not disagree with the accuracy of the facts. We simply believe that the only important finding was the fact that the Castle & Cooke did designate certain lands as IAL for this Commission. But after reviewing their arguments, OP has no objection to including Findings of fact 100 through 103.

Although we still think the completely procedural discussion in findings of fact 95 through 98 are unnecessary, we're happy to defer to the LUC's judgment on this.

Finding of fact 106A relates to the basis

of the Department of Agriculture's lack of objection to the Petition for reclassification. OP proposed a new paragraph setting forth the necessary representations and commitments which the Department of Agriculture found necessary in order for them to conclude that they had no objection to this Petition.

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Petitioner reads this paragraph as saying that Petitioner's not yet performed these representations and commitments. We think this is a misreading of the paragraph. The whole purpose of the paragraph is simply to set forth that there were necessary conditions, necessary elements that had to be met before the Department of Agriculture could conclude that it had no objections to the Petition.

Because it's based upon an assumption of compliance with representations and commitments, it's stated in the future tense. It's not to be read, we think, as a finding that hasn't been done. It's simply — it's simply a statement of these things have to be done in order for DOA to conclude that it had no objections.

Finding of fact 180A and Condition 11 involves the timing of the TIAR. As stated by Mr. Matsubara, the Office of Planning accepts the conditions set forth in the Wai'ale case involving the

timing of the TIAR.

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I'll be honest, we would prefer to have the TIAR accepted at subdivision approval — I'm sorry — at zoning approval, but we understand the LUC's analysis and reasoning in the Wai'ale case. And the condition in the Wai'ale case would be acceptable to us in this case as well.

There are no other disagreements regarding the findings of fact, conclusions of law and decision and order as between OP and Petitioner. So with the exception of these relatively small issues we have no objection to their proposed D&O subject to the amendments proposed by OP and agreed to by Petitioner in their briefs.

Now, with respect to the disagreements between OP and Intervenors, these disagreements are a little more fundamental so I'll be speaking in larger, more general terms.

OP set forth its comments and objections to Intervenor Senator Hee and Sierra Club's Proposed Decision and Order. Intervenors, however, elected not to submit a response to OP's comments and rejections. So we will only highlight a few of the issues which we have raised.

This does not mean that the other issues

are not important, but these issues have, we think, been adequately addressed in our pleadings. We're happy to answer any questions.

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We've highlighted four issues: First, agriculture; second traffic, third water, and fourth a particular finding of fact in the citation to the director's testimony regarding the medical center.

First, of course, is agriculture. OP's analysis on agriculture begins with the Urban Growth Boundary established by the city and county of Honolulu and the urban designations in the Central O'ahu Sustainable Communities Plan.

As has been explained to you in this and in other cases, the purpose of the Urban Growth Boundary is to direct urban use to certain areas with the related purpose of preserving agriculture in other areas, allowing some agricultural lands to be urbanized to accommodate population, economic growth as part of the larger picture in which other agricultural lands are preserved.

From an islandwide perspective agricultural lands are protected by careful observance with the Urban Growth Boundaries. Intervenors have essentially argued that the city's Urban Community Boundaries are wrong and the Petition Area should be excluded from

the Urban Growth Boundary. But that's a discussion that should be argued at the city level.

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In this level the Petition Area meets all of the standards for HAR Section 15-15-18 regarding the standards for an urban community district as I discussed at the beginning of this argument.

Intervenors also argue that the city's Urban Growth Boundary is not binding on the LUC. Although they argue this, the Petition Area, as discussed previously, meets all the standards for reclassification in 205-17 and 205-16 and in your rules.

And the city's Urban Community Boundary under those rules is an important factor for your consideration.

Intervenors also argue that the Petition

Area should be designated as Important Agricultural

Land or at least could be. But in order to do so the

city would have to revise the Central O'ahu

Sustainable Community's Plan to remove the Urban

designation of the Petition Area and to redraw the

Urban Community Boundary to exclude the Petition Area.

And there's absolutely no evidence in this case to believe the city is going to do so. In fact, given the city's statements in support of this

reclassification, the only conclusion we can draw is that the city's highly unlikely to do so and is highly unlikely to designate this Petition Area as IAL. And, of course, we also note the Petitioner has designated other lands as IAL.

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So we don't think that the IAL considerations are a factor against reclassification.

Now, this does not mean that agricultural lands are unimportant. But in this case Petitioner found suitable replacement lands for its existing agricultural tenants.

This is not something that would have happened in the absence of this case. It was clearly done because of the efforts of the Petitioner. It was provided by lands available through the Castle & Cooke family of companies. And these agricultural tenants continue to farm in the Petition Area without rent.

And the Petitioner is committed to ensuring that the Project development operation will not impair the operations of the Waiahole Ditch or the delivery of irrigation water to other agricultural lands.

And as I said, importantly, Petitioner has voluntarily designated other lands on O'ahu as IAL. So agriculture is not a basis for denial in this case.

The second issue, of course, involves

traffic. Petitioner will mitigate the traffic impacts of the Project to the satisfaction of the department of transportation as substantiated by an updated and accepted Traffic Impact Analysis Report and Memorandum of Agreement.

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Petitioner cannot be expected to mitigate traffic impacts from other projects. And although the Final TIAR has not yet been accepted, the department of transportation's testimony indicates there should be no basis of worry that a TIAR will not be done.

And as you know in all other cases before you you've never required a TIAR to be completed prior to conclusion of the LUC case.

So although Intervenors do raise concerns about traffic, there's a sufficient basis by which the LUC can be assured that these impacts to state facilities will be addressed.

Third is water. Potable water is always an important issue in land use cases. The Office of Planning's analysis has asked whether there's sufficient resource, whether the amount of water used can be reasonably minimized. The Commission on Water Resource Management has ultimate authority over water permits. They do a detailed, in depth, numerical analysis for each water permit. The LUC is not

expected to duplicate the work of the Commission on Water Resource Management.

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The LUC looks more generally at the needs of the project and the availability of the resource in general. And in this case, based upon the record of the case, there appears to be enough water for the Project. For the analysis at the LUC level there is a sufficient resource.

Intervenors do cite to a variety of generalized concerns about the availability of water on O'ahu and the state. But the LUC cannot deal with speculative concerns. It must base its decision upon the evidence before it.

Intervenors' concerns, perhaps, raise legitimate arguments for minimizing the amount of potable water use as a logical and precautionary step. But they do not rise to the level of demonstrating that there's an insufficient resource.

The LUC should look at whether the development can reasonably minimize the amount of potable water used. And this is not necessarily part of this Commission on Water Resource Management review. So it does reasonably and appropriately fall to planning agencies to review proposed water reduction measures.

In this case, as in all others, Office of Planning has asked for a sustainability plan, and an explanation of what mitigation measures will be used to reduce the need for potable water.

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In this case Petitioner's sustainability plan has a strategy for reduction of potable water use by 20 percent for parks, landscaped areas, commercial buildings; and to reduce potable water use in residential buildings by 20 percent over new homes and 40 percent over older homes.

Petitioner's also committed to incorporate green infrastructure or use of R-1 recycled water where feasible to reduce potable water demand and has committed to LEED core and shell for the commercial buildings.

Petitioner has identified, made commitments for minimizing natural resource use in this case.

Finally, the medical center. Although this is a fairly small issue, because of the possibility that you might incorporate portions of anyone's findings of fact and because in particular it cites to the Office of Planning's testimony, we want to just spend a minute on this as well.

Findings of fact 55 and 56 of Intervenors' proposed decision and order cites to the testimony of

the director of Office of Planning to state that it has not been determined whether Wahiawa Hospital could obtain a Certificate of Need and that the recent closure of the hospital in 'Ewa has not been taken into account in considering whether Wahiawa Hospital will be built.

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We think this misstates the director's testimony. This is simply an analysis the Office of Planning has not done. So when asked, the director of the Office of Planning simply had no information to provide. It is not an analysis that's required to be done by OP or should be reasonably expected by OP.

Consequently, the director's testimony should not be used either for or against, whether or not Wahiawa Hospital is likely or not likely to be relocated to the Petition Area. We object to the citation of the director's testimony.

More importantly, the Office of Planning, as I said, believes that this meets all of the standards and criteria. We don't believe there's any basis for denial raised by Intervenors.

For these reasons we respectfully request that the Petition for Reclassification be granted. Thank you.

CHAIRMAN LEZY: Thank you. Before we move

on to the Intervenors let's take a 10-minute break.

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(Recess was held. 10:20-10:40)

3 CHAIRMAN LEZY: Mr. Poirier, are you ready 4 to proceed?

MR. POIRIER: Thank you, Mr. Chair.

Neighborhood Board 25 was the first board and largest board on O'ahu. We've taken positions, presented testimony on just about every major land use decision in Central O'ahu. Most of our positions on land use are unanimous as reflected in our exhibits. Most of our recommendations, advice and suggestions are ignored by governmental agencies.

What we face with respect to future development in Central O'ahu is as follows: More development and loss of prime agricultural land, and open space, more traffic and ever-increasing commuter times, inadequate resources to address or mitigate development impacts, little or no response on the part of the institutional safety net.

By "institutional safety net" we mean state planners, county planners, and state and federal transportation planners. Of this list traffic congestion's the greatest impacted experienced by all people in Central O'ahu.

Our community beliefs in this regard are:

The proposed unconditional addition of some 20,000 housing units in Central O'ahu is not only unreasonable but also a threat to the lifestyle and quality of life of all area residents.

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Additional developments in Central O'ahu can and should be allowed, providing that appropriate regional transportation and educational infrastructure are available.

And, finally, the apparent lack of orderly or common sense growth in Leeward Central O'ahu reflects the failure of governmental planning processes, what we call our "institutional safety net" that are either dysfunctional or non-existent.

Why is the institutional safety net broken? In our opinion decision-makers cannot say no to any major development. decision-makers cannot or won't address or mitigate adverse impacts. And decision-makers cannot or won't address community concerns.

Looking at state comprehensive planning, the problem there is that the state regulates land use but does not plan regularly to assure Smart Growth either regionally or on a statewide basis. The state does not assess cumulative impacts of proposed developments and share the results with

decision-makers.

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The state in implementing the land use law consistently fails to attach appropriate, meaningful conditions when permitting development to occur.

And, lastly, the Department of Education, department of transportation perpetually lack financial and/or staff resources to provide necessary educational and transportation infrastructure in a timely planner to support new development.

With respect to county planning, the county planning doesn't seem to be a high priority of county government. For example, the Sustainable Communities Plan for Central O'ahu was done nine years ago.

The 'Ewa Development Plan was done 15 years ago. Supposed to be revised every five years. None has. No reason has ever been given as to why city and county development Sustainable Communities Plans have not been reviewed or revised in a timely manner.

Why is the county planning system broken? County's initial Urban Growth Boundary was to direct future growth to Kapolei and the secondary urban center. This is the town of Kapolei and the area behind it going to the ocean with future development allowed in Central O'ahu, only to the extent of relieving pressure on the second city. At that time

we were considered an urban fringe area.

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In point in fact county planning growth policy is omnidirectional, I what we call legal sprawl, and virtually allows development anywhere in Central, Leeward O'ahu to the extent that the county development's plans now allow for more growth in Central O'ahu than ever.

How did this happen? The first thing the county did, they amended the General Plan policy in 1989 to, quote, "Encourage growth in the secondary urban center in Kapolei and in the urban fringe areas of 'Ewa and Central O'ahu to meet housing needs not available in the Primary Urban Center."

As a result Central O'ahu became a de facto de jure secondary urban center, although it continues to be erroneously referenced as an urban fringe as opposed to a secondary development area, and continues to be mislabeled as Sustainable Communities Plan as opposed to a development plan.

The second thing that happened is they amended or disregarded the General Plan population policy guidelines for Central O'ahu by incrementally raising Central O'ahu's share in the total population from 13 to 17 percent.

As you know, the population's projection

for the island of O'ahu are done by the state department of business, economic development and tourism. However, they are distributed islandwide by the city and county of Honolulu department of planning and permitting.

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In order to accommodate proposed developments in Central O'ahu DPP has to decrease General Plan population projections in the Primary Urban Center and increase General Plan projections in urban Central O'ahu. As a result the Central O'ahu urban fringe area ends up with more population than the 'Ewa Development Plan area.

Our conclusion regarding the county General Plan is that it accommodates growth rather than controls or manages such growth. Well, what about the several development plans? Don't they control or manage growth? The answer is yes, they do in theory. In theory development in the Sustainable Communities Plans for urban Central O'ahu do have a number of provisions which seek to control the managed development.

CHAIRMAN LEZY: Ms. Poirier, can you slow down just a little bit for the court reporter. You'll have plenty of time.

MR. POIRIER: Okay. In implementing the

1 'Ewa Development Plan, for example, the plan mandates 2 the phasing of development, the development of level 3 of service and facilities design standards, also known as concurrency quidelines for determining 4 5 infrastructure adequacy requirements, and the 6 establishment of these concurrency quidelines during 7 the capital improvements program and the incorporation 8 of guidelines in the city's transportation functional 9 plan.

The Sustainable Communities Plan for Central O'ahu also has phasing and also has a mandate to develop level of service regarding concurrency guidelines. None of these mandates was ever done or implemented. And it's highly unlikely that they ever will be.

Our conclusions regarding the county planning zoning system is that:

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- 1. The county land use planning is not a high priority of county government.
- 2. The general plan allows for more development of Central O'ahu than the secondary urban center.
- 3. The Urban Growth Boundary for Central
 O'ahu and 'Ewa are based primarily on developer
 proposals rather than the ability of the region to

sustain such development.

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4. Five-year review deadlines, facility design standards and Levels of Service requirements in development sustainable community plans are ignored.

Lastly, zoning conditions and unilateral agreements regarding existing developments fail to include concurrency requirements regarding developments themselves in relation to available infrastructure.

What about the state department of transportation? Two things regarding this one.

1. We had a great opportunity in the mid-2000s to basically come up with an analysis of what we really need in Central O'ahu regarding beneficial expenditures.

Basically we had asked DOT to conduct this study. And there was a \$1 million appropriation which was given to them by the Hawai'i State Legislature for that purpose.

The study was supposed to look at the nature and extent of the transportation planning problems, issues ad opportunities in Central O'ahu. This was supposed to identify and prioritize regional transportation projects that best address the needs and efficiencies in current plans.

It was supposed to identify what multi-modal solutions are best for Central O'ahu and how they connect with other plans and projects. The study would cover the impact of future developments on the carrying capacity of current regional transportation systems. And it would ascertain the full impact that a fixed guideway system would have on Central O'ahu travel times.

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We even recommended that consultants be retained by state DOT and the creation of an advisory group composed of area residents, area developers and state and county land use transportation officials to help guide the study.

Why did we want to do this? We wanted to avoid the nightmare scenarios occurring throughout the state such as Fort Weaver Road. We wanted to show residents that DOT is proactively addressing critical issues.

We wanted to coordinate with major developers while they are still at the table willing to negotiate. And the \$1 million appropriation was set to lapse. State department of transportation did, indeed, let lapse the \$1 million appropriation for planning the future of the Central O'ahu transportation needs.

Lastly, if the state transportation planning system is flawed and not working, what about the availability and use of federal transportation monies to address Central O'ahu's regional transportation structure needs?

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This is very important to us because we're gonna have more residents in 2030 than they do in 'Ewa, additional 20,000 housing units projected over the next several years in Central O'ahu. We have no rail spur. There's none included in the city and county mass transit plan. Our existing travel times exceed one hour from Mililani to downtown during peak morning hours.

So we are here talking about OMPO, the O'ahu Metropolitan Planning Organization, while when we talk about the O'ahu Regional Transportation Plan that refers to the plan prepared by the OMPO plan is been adopted by the policy committee.

OMPO was established by federal and state law. It's a very important agency. It's responsible for coordinating the transportation planning on O'ahu. Participating agencies are DTS, DPP, state DOT, state DBEDT, OMPO development plans and programs to produce an integrated, intermodal surface transportation system.

Federal funding for transportation projects and programs are channeled through this process. The O'ahu Transportation Plan — Regional Transportation Plan, which is updated every five years, outlines transportation goals, objectives and policies for O'ahu as well as identify specific highway and transit projects designed to improve safety, reduce congestion and increase mobility for O'ahu residents and visitors.

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We were kind of excited when the O'ahu Transportation Plan came out for the year 2030. In addition to the usual interchange projects they called for a project involving the extension of Paiwa Street which would have gone through the Central O'ahu Regional Park, would add connectivity to the region by allowing people living in Koa Ridge or Central O'ahu to go through the park and access H-1 going out to Kapolei.

It also included the Kam Highway widening project. It's an important project, but it's really a safety project. Does not add capacity or connectivity to the region, but it's an important project.

And they had two other projects. One was a Central, what they call a Central Mauka Road and the Wahiawa Secondary Access Road. Both of these were

considered illustrative projects.

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Illustrative projects are those projects where there's no funding source or it cost too much money and they can't find money for it, so they put it on the plan to make people feel happy about having something to dream about.

Although, I have to admit the Central Mauka Road project was part of the 2025 plan but not as an illustrative project. In 2025 we had Central Mauka Road which their planners thought was necessary to accommodate our future growth.

Then 2030 they had that one, now an illustrative project and the Wahiawa Secondary Access Road which is a road going from Mililani Mauka to Wahiawa as the second access to that particular area.

And the last thing the 2030 plan did was talked about increased travel times from Mililani to Ala Moana to exceed two hours each way. This by 2030. What happened? Between 2030 and 2035 -- when the 2035 plan came out they said traffic on H-2 and Kam Highway would be significantly worse without alternative roadways to provide access to and from the Waiawa Koa Ridge area.

Then we looked at what projects they had in addition to usual interchanges. The only one left

was the Kam Highway widening project, central mauka road, second access road, Paiwa Road left.

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So now, based on the last plan that was in 2035 we have no projects other than Kam Highway widening. And we have no rail transit line. The worst part of that plan was that they talked about travel times. And they have, as part of that plan, that in 2007 travel times from Mililani to downtown was 45 minutes. Then they, correctly, 2011 travel times from Mililani-downtown were 60 to 75 minutes.

But then they said the 2035 what they call baseline travel times, Mililani-downtown were some 45 to 60 minutes. Here we went from 60-75 to 45-60.

Then they said the 2035 projected travel times, that's the difference in savings from Mililani to downtown, and they, quote, "would be up to 15 minutes. Whereas travel times improved by up to 15 minutes for trips traveling downtown from Central O'ahu."

This was not only outrageous but it was not understandable. Our conclusion regarding the 2035 plan is neither logical or internally consistent and fails to explain why the Paiwa Road/Central Mauka Road Wahiawa second access projects recommended in the 2030 plan, all of which add connectivity, increase roadway

capacity in the region were dropped in the 2035 plan.

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The 2035 plan fails to explain and substantiate how the baseline travel time from Mililani to downtown in 2035 is or can be less than travel time experienced from Central O'ahu to downtown in 2011.

And, finally, the 2035 plan fails to explain or substantiate how a projected travel time from Mililani to downtown is 15 minute less than the 2035 baseline travel time, especially in view of the lack of a fixed rail line from Mililani to downtown, the addition of some 20,000 additional housing units in Central O'ahu by 2035, the lack of any capacity-adding road project in Central O'ahu, the plan's own analysis which says that traffic will get significantly worse in Central O'ahu without alternative roadways.

Our community conclusions regarding
Hawai'i's comprehensive planning safety net are as
follows: The state needs to plan more and do better
planning. The city and county does not do planning as
much as the county accommodates growth but does not
control or manage it. The state/federal
transportation plan either don't know what planning is
or want to engage in it.

1 Finally, your role today is you can vote 2 You can vote "no". You can vote "yes, but". 3 There's many reasons to vote "yes". Castle & Cooke's 4 development meets market and affordable housing needs. 5 It's a well thought out and designed development, has 6 a proven history of development successes, provides 7 jobs and economic development opportunities, sensitive 8 to agricultural needs, and concerns, et cetera. The 9 list goes on. 10 There are many reasons to vote "no". 11 Wrong development in the wrong place in the wrong 12. time. Cumulative impacts cannot possibly be 13 mitigated. Contributes to the continuing loss --14 development contributes to continuing loss of 15 Important Ag Lands, urban sprawl, inevitable gridlock. 16 There are many reasons to vote, "yes, but". 17 Example: "Yes" meaning "yes with conditions." 18 Concurrency is the only way to balance more pro-public 19 planning and the lack of regional school and 20 transportation infrastructure and cumulative impacts. 21 Mr. Poirier, could you slow THE REPORTER: 22 down right now please on this last part. 23 MR. POIRIER: Okay: (repeating) There are 24 many reasons to vote, "Yes, but." For example "yes, 25 with conditions." Concurrency is the only way to

balance poor planing — poor public planning and the lack of adequate regional school and transportation infrastructure with cumulative impacts.

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Voting "yes" will be of little or no benefit to the quality of life of existing residents in Central O'ahu.

While you are not obliged or obligated as Commissioners to solve the obvious defects of state and county planning processes and the lack of regional infrastructure resources, you are obligated at least morally not to make things worse.

If you vote "yes, but" we would like to see the following: A realistic concurrency condition relating to the mitigation of impacts in relation to commuter travel time.

Community review prior to finalization of the Memorandum of Agreement between state DOT and Castle & Cooke Homes Hawai'i.

A realistic deadline for the construction of the Pineapple Road Interchange. And a developer/school fund to be used to mitigate regional impacts. Thank you.

CHAIRMAN LEZY: Thank you. Mr. Seitz.

MR. SEITZ: Quite frankly, I don't think there's anything I can add to this discussion that you

haven't already heard by way of the testimony, by way of the briefs that we have submitted, by way of the arguments you've heard today. But I do want to add at least some thoughts.

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In the first place, as you now know, as we all know, Hawai'i has the worst traffic problems in the country.

In addition to that we are approaching a serious dilemma with respect to water use which we refuse to deal with and which now, hopefully, somebody will grapple with when the county's or the district plans are sent up to the Water Board and the Water Board has the opportunity to do some long-term planning. But we know we have a finite supply of water.

And with respect to agriculture, we all know that we now only produce a very small percentage of what we need to feed people in Hawai'i. That's a fact. So how are we going to deal with these crises both on the short run and in the long run?

I listened to the presentation by Castle & Cooke here. And over the years I've been involved in litigation and had my differences with Castle & Cooke. But I have to say that they have acquitted themselves in these proceedings admirably. I don't think that

they're hiding the ball anywhere. I don't think they're dishonest.

I will say different things tomorrow when I appear before you in another matter.

(audience laughter)

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But I've got to say with respect to Castle & Cooke and its representation here, they have set out for you in adequate detail what it is they want, what it is they propose to do, and what the problems are. So I don't fault them in any manner.

If this proposal had come before this board 25 years ago or maybe even 15 years ago, it would have sailed through. But that was then. And here we are now facing some rather monumental problems which this proposal doesn't really deal with.

And it is, in my opinion, your responsibility, just as Mr. Poirier has said. It is your responsibility in some measure to jump into the breach that the state and the county have created, to deal with some fairly larger issues which are entrusted to you.

We are here at a different time because now there is, with respect to agriculture and water use, in particular, a much greater public consciousness about those issues and about concerns. We know there

are lots of housing units that have already been permitted that haven't been built. There are various reasons why they haven't been built.

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And one particular interesting aspect of this particular proposal is you remember it was supposed to proceed in tandem with a development by Kamehameha Schools, which Kamehameha Schools has now abandoned. That raises some interesting questions for this proposal.

But more importantly the question is:
Where are these homes going to be built? When are
they going to be built? And will they ever actually
be sold and occupied? We don't know the answer to
that.

Yes, abstractly we need more homes to be developed. But we also need water. We need agricultural land. And we need, as you've just heard, to address the traffic problems.

Now, in a somewhat very glib manner the counsel for the city and county, and the state, basically highlighted to you their failures. If they have confidence that the departments of transportation will address the issues and present an adequate TIAR at some point down the road, then I don't share their confidence. And I can't imagine that any single

resident living in Mililani would share that confidence as well.

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They have created those problems because over the years we have had people running those departments who just simply don't have the imagination or the dedication to serve the people of O'ahu.

O'ahu is a mess when it comes to traffic.

And that is because of the failures of the city and county and the state, and in particular the people who have been operating those departments. And it's not going to be fixed today, tomorrow.

And it's certainly not going to be fixed in any TIAR that they're going to come up with with respect to this Project. Those problems, right now at least, appear to be insoluble.

And so the answer that they're saying, giving you, is, "Well, let's just build anyway and let's make 'em worse." And that is absolute and utter hypocrisy. There's no justification for that level of irresponsibility.

We have problems with schools which have been highlighted with lots of problems with public education in Hawai'i. But what we are faced with in the Project is a situation where they're going to provide elementary schools and they're saying: Well,

leave it to the DOE, our wonderful DOE, with whom I do litigate often, they're going to solve these problems by deciding where the middle schools are, the high schools are. And they're gonna send kids to Mililani High School on the one hand perhaps, or Waipahu High School, or maybe Pearl city which are three of the most overpopulated high schools currently.

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Those problems have not been analyzed. So they want to build more homes where more children are going to grow up where they're ultimately going to be bussed to schools in other areas. And that is a problem that has not been addressed here.

These are all problems that have arisen in the course of these proceedings. We're talking about a proposal that I concur on paper in the testimony that's been presented sounds like a very good proposal. But it's at the wrong time in the wrong place.

Now, our primary concern here is agriculture. If they were going to build this Project on lands that were not currently producing crops that are consumed in Hawai'i, we probably would not be here.

The traffic problems, the other problems, those are not the primary concern. Although in the

analysis when you approach this case, when you are going to take prime agricultural land out of production and use it for some other purpose, you have to be clearly convinced that there are needs that justify that. And so that's the reason primarily that we bring up these issues.

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But when it comes to agriculture, as you heard earlier, first of all, the constitutional presumption is not merely that you preserve lands but that you increase lands. You enable those lands to increase production of food in Hawai'i. There is no conceivable argument in this case that supports that constitutional mandate.

You have here now lands that are productive that are growing crops that are sold and consumed in Hawai'i. The mere fact that the current farmers on that land may have a place to move to at some other location does not in any way directly address the issue that the land, if taken out of production, is going to further limit the resource of agricultural land in Hawai'i, and further make it more difficult to move toward food sustainability because the other agricultural lands that have been identified in Hawai'i still don't have the infrastructure to enable people to farm on those lands productively and

economically.

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So our position is when you have land that is already productive in this day and age, given the facts which are indisputable, to take that land out of production and put houses there or even to put a new hospital, which we may or may not need depending on what happens with St. Francis West and other issues that are going to affect medical care in our community, to put homes on this valuable agriculture land is simply suicidal for the long-term interests of the people of Hawai'i.

And, again, unlike 20 years ago when, perhaps, people were less conscious, when perhaps people were less concerned about the issues that have surfaced here, at that point in time there would have not been much disagreement or concern if you were simply to grant this proposal, which is largely well thought out, which is sensitive to some of the needs that we've talked about and which was presented to you intelligently.

But it does, in fact, create a very sharp dispute with what the constitutional mandate is. And it is not an answer to that mandate to simply say, "You should leave it up to the Legislature."

In fact, when they argue, and various

people argue at different times that the constitutional provision is not self-executing, in fact that doesn't end the discussion there.

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It may not be self-executing in particular applications, but it is still a provision of the constitution which all of you, when you took your oath to be members of this board, agreed to support and enforce. So that article, Article XI, is an obligation whether it's self-executing or not, which has to guide all of your decisions.

The county can come in here and say, as they do: Well, these are not Important Agricultural Lands. We're entitled to proceed as we wish to despite our sloppy procedures which have gotten us to the place where we are right now.

And they cite to you that this is part of an urban planning, an urban zone which therefore precludes any discussion about preserving it in agriculture. Well, that is legally wrong. As you know, the state law regarding determination of Important Agricultural Lands has eight criteria. Inclusion in a county zone or plan is only one of those eight criteria.

It is unclear if a particular land meets the other seven criteria whether it is appropriate to

go ahead and utilize those lands for other purposes when they might, in fact, presumptively be Important Agricultural Lands.

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That was an exercise by the Legislature of its authority to implement Article XI of the constitution. And everyone here is bound by that.

Maybe there's some ambiguity about some of these legal issues that needs to be clarified, just as there has been, up until recently, ambiguity about whether the Land Use Commission can attach conditions to its actions and then later enforce them.

It now appears that you cannot.

So when Mr. Poirier says you can vote as an alternative: "Yes, but" I don't believe that that's a safe action for you to take at this point in time until the Legislature clarifies that you have authority to enforce what you do, or that somebody else would have that authority down the road.

Right now in the real world in which we occupy today these positions of decision-making, you have before you a piece of very important, very valuable, very productive agricultural land. Because it is producing, because it does meet the needs of the people of Hawai'i by producing crops which are in demand here and in an increasing demand, there is

simply no justification on the evidence that you've heard to take it out of production and grant this Petition.

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We, therefore, urge that you deny the Petition altogether and that be the action to conclude this matter. Thank you.

CHAIRMAN LEZY: Thank you. Mr. Matsubara, rebuttal?

MR. MATSUBARA: I believe that everything that needs to be said has been said and is before this Commission through the testimony during the course of the hearing and arguments presented by Counsel, in the proposed findings of fact and the objections thereto. I thank the Commission for its patience listening to this proceeding as it's progressed. I'd be glad to answer any questions if there are any. Thank you.

CHAIRMAN LEZY: Commissioners, any questions of the parties? The Commission will now conduct formal deliberations concerning whether to grant this Petition, whether in whole or in part, or to deny it. If the Commission grants the Petition in whole or in part, it will determine what conditions of approval to impose.

I note for the parties and the public that during the Commission's deliberations there will be no

1 additional input from the parties or the public unless the Commission makes a specific request. 3 The Commission held hearings on the merits 4 of this Petition on February 2 and 3, 2012 and 5 April 5, 2012. Oral argument was concluded today. 6 Commissioners, allow me to confirm that each of you have reviewed the record, and read the transcripts for 8 any meeting that you may have missed and are prepared 9 to deliberate on the subject docket. After I call 10 your name please signify whether you're prepared to 11 deliberate on this matter. 12. Commissioner Chock? 13 COMMISSIONER CHOCK: Yes. 14 CHAIRMAN LEZY: Commissioner Contrades? 15 COMMISSIONER CONTRADES: Yes. 16 CHAIRMAN LEZY: Commissioner Makua? 17 COMMISSIONER MAKUA: Aye. 18 CHAIRMAN LEZY: Commissioner Judge? 19 COMMISSIONER JUDGE: Yes. 2.0 CHAIRMAN LEZY: Commissioner McDonald? 21 COMMISSIONER McDONALD: Yes. 2.2 CHAIRMAN LEZY: Commissioner Teves? 23 COMMISSIONER TEVES: Yes. 24 CHAIRMAN LEZY: I am likewise prepared to 25 deliberate on this matter. The Commission will render

a decision by way of motion on whether to grant in whole or in part or deny Petitioner's request to reclassify the subject Petition Area.

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If a decision is rendered staff, with the Commission's guidance, will be directed to draft appropriate findings of fact, conclusions of law and decision and order reflecting the Commission's decision. With that in mind, Commissioners, what is your pleasure on this matter?

COMMISSIONER McDONALD: Chair Lezy.

CHAIRMAN LEZY: Commissioner McDonald.

COMMISSIONER McDONALD: In regards to

13 Docket Al1-793 to consider reclassification of

14 approximately 767.649 acres of land at Waipio

15 | currently in the Agricultural District to Urban

16 District, I would first like to thank all the parties

17 as well as public testifiers for the time and

18 commitment afforded this Commission.

I would also like to acknowledge Castle & Cooke for their pro-active effort in working with Aloun Farms on the relocation of their farming

22 operations to 335 acres in Wahiawa.

Furthermore, I understand an additional 332 acres would also be available for their operations on abutting lands, all of which have sufficient access

to water.

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In addition, Castle & Cooke's action in designating 679 acres of their land on O'ahu into IAL in 2011 should also be recognized. The Petitioner is the only landowner to obtain voluntary IAL designation on the Island of O'ahu.

Based on the evidence presented in these hearings I believe the Project does meet the Land Use Commission's decision-making criteria under HRS 205-17 and HAR 15-15 and, therefore, move to approve the reclassification of Koa Ridge Makai comprised of approximately 576 acres to Urban District and an incremental redistricting of Castle & Cooke Waiawa comprised of approximately 191 acres.

I find that the incremental redistricting of Waiawa is reasonable and warranted due to the uncertainty of a Waiawa Ridge Development and the infrastructure improvements associated with it.

The reclassification is subject to LUC's standard conditions as well as those conditions filed with the Commission and agreed to between OP and the Petitioner.

Regarding Condition 11 with regards to the TIAR. The Memorandum of Agreement between the Petitioner and DOT is kinda left open ended. I would

like to see a deadline as far as — a deadline imposed as part of the conditions in which the MOA is agreed to by both the state and the Petitioner.

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So I'm not — I guess for OP, you know, regarding schedule review time, is a year from now sufficient? Is six months from now? Based on the testimony the highways administrator had stated that they're in the process of reviewing and should be completed with their review and forward those comments and concerns to the Petitioner.

So I'm trying to get a feel as to what is a reasonable date to establish as far as execution of the MOA.

MR. MATSUBARA: Bryan can correct me if I'm wrong. But my understanding is DOT is willing to wait until they've acted upon and approved the final TIAR so the MOA can incorporate the changes and the requirements that are included in the final TIAR, so that they're ensured at the very least, that the latest figures, calculations, volumes, et cetera, so on, are going to be addressed and included as part of the MOA.

That was my understanding, Bryan, that that would be sufficient.

MR. YEE: As we had stated we were, OP was

willing to accept the conditions set out in the Wai'ale case which links the MOA acceptance to the subdivision approval, which is different than what you're asking for. So the link was not to a particular date but to a process of the land use case at the county level.

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If you're asking for a date I can probably get you one, but I do not have one now. And I could probably — so I'm sorry. That's the only answer I can give you.

COMMISSIONER McDONALD: Is the actual acceptance of the TIAR required as part of the MOA?

MR. YEE: Essentially the answer is gonna be yes, because they're sort of done concurrently together. So the TIAR sets out the basis by which all of the provisions in the MOA are done. The MOA in some sense is really sort of the summary conclusion of what has to be done based upon the analysis done in the TIAR.

So the analysis has to be approved or accepted before you can figure out what the actual improvements are to be made. And I will say that there's often a certain additional analysis that might be done on some of the specifics in the MOA.

Just as an example, the TIAR might say,

"You need a right-turn lane." The MOA might say, "You shall have a right-turn lane of this length." So there's a sequence to it in which the TIAR accepts the numbers, not the MOA.

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COMMISSIONER McDONALD: Would the state and the Petitioner be willing to agree to a deadline for the MOA?

MR. MATSUBARA: I have no problem with a deadline. The only real life issue is the fact that under the TIAR condition in the Wai'ale case we're going to submit a revised TIAR with the zoning application. So the county and DOT will have their revised TIAR based on changes that may have occurred during the county entitlement process. So DOT will have a revised TIAR at that time to review.

And under the concept we have in Wai'ale, acceptance would be prior to subdivision. So they have that time when the zoning Ap is submitted, they get the revised TIAR.

And during that process I imagine an MOA can be executed and a final TIAR can be done at the same time before subdivision approval.

I mean it's a moving date depending on when the county finishes.

COMMISSIONER McDONALD: Right. Right. I

understand the challenges with the acceptance of the TIAR. My concern is more with, you know, DOT has reviewed the TIAR, made their comments, formulated an MOA between the state and the Petitioner and the Project moves forward based on that agreement.

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It's not — for me I'm not necessarily looking for an approval or an acceptance of the TIAR, but an understanding between the Petitioner and the state that these things will need to happen as the Project moves forward.

MR. YEE: If I could insert just — maybe it's a terminology issue. There was in the record discussions about an Agreement in Principal. That's not the MOA that we were talking about. So I think when you were asking about the MOA, in my mind I had made a clear distinction about the particular documents that you were referring to.

There certainly is a document of an Agreement in Principal which, quite frankly, I think we might have just dropped in anticipation that we're no longer looking at that as a necessary element to the case.

So I just add that information so in case you were looking at testimony or documents in the record that refer to an Agreement in Principal

particularly in the last case, that's a different document than the MOA.

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The MOA, quite frankly, is intended to be more technical, much more engineering wise. The Agreement in Principal tends to be a little broader in terms of what would be done.

MR. MATSUBARA: Mr. Yee's correct. In the prior hearing we had a document that was referred to as an LOI, letter of intent, which was broader and more general which was submitted as part of the evidentiary exhibits.

That would then lead to the second step once you have the final revised TIAR, to come up with an MOA which would have the specifics and the detail that you're required to have in when you finally do your construction.

So Bryan's right. We thought that we would proceed right to the MOA as opposed to have that general Letter of Intent. That's the difference between what happened previously when that letter was submitted by DOT as part of the record before you, as opposed to in this instance when I think DOT's preference is just to go to the MOA straight. Don't have the Letter of Intent. That's why a bit of confusion in what the process and procedure should be.

1 COMMISSIONER McDONALD: When I read 2 Condition 11, "Petitioner shall obtain acceptance of 3 the Revised TIAR prior to city approval of a zone 4 change for the Petition Area..." 5 MR. YEE: Well, that was originally OP's 6 condition, I think, not Petitioner's. As I indicated 7 OP's willing to accept the Wai'ale condition. 8 COMMISSIONER McDONALD: I don't have --9 (pause) Bert, do you have Condition 11? 10 MR. SARUWATARI: For Wai'ale? 11 COMMISSIONER McDONALD: No, for this 12. Project. 13 MR. MATSUBARA: The condition we submitted 14 in our originally proposed D&O? 15 COMMISSIONER McDONALD: I quess what you 16 folks, the Petitioner and the state had agreed to 17 regarding the TIAR. 18 MR. MATSUBARA: We agreed to what you 19 adopted yesterday in the Wai'ale Decision and Order. 20 MR. YEE: And my understanding is the 21 revised TIAR will be submitted prior to or on the date 2.2 of the zoning application. But the MOA has to be 23 executed prior to the subdivision approval. Those 24 were the links in the land use process we created. 25 We didn't set forth dates, you know, in

1 part because the dates weren't as important in terms of concurrency as the land use process approvals. 3 as long as you get certain things done by a certain 4 time in the land use process, that's what we're 5 looking at. 6 (Pause) 7 COMMISSIONER McDONALD: Chair, I'd like to 8 move for executive session. 9 COMMISSIONER CHOCK: Second. 10 COMMISSIONER LEZY: There's a motion. 11 (aye) All opposed? You folks can stay in favor? 12. here. We'll exit. Ten minutes. 13 (Executive session was held 11:25-11:45) 14 CHAIRMAN LEZY: Back on the record. 15 thank you for your patience, everybody. When we broke 16 for executive session there was a start of a motion I 17 believe by Commissioner McDonald. 18 COMMISSIONER McDONALD: Thank you, Chair. 19 The motion before us is to approve the 2.0 reclassification of Koa Ridge Makai comprised of 21 approximately 576 acres to Urban District and the 2.2 incrementally redistricting of Castle & Cooke Waiawa 23 comprised of approximately 191 acres. 24 Again, I find that the incremental 25 redistricting of Waiawa is reasonably warranted due to

the uncertainty of the Waiawa Ridge Development and the infrastructure and improvements associated with it.

The reclassification is subject to LUC's standard conditions as well as those conditions filed with the Commission and agreed to between OP and the Petitioner. I would like to restate the condition for the Commission as well as the parties regarding the highway improvements.

"The Petitioner shall fund, construct and implement all construction improvements and measures required to mitigate impacts to state roadway facilities caused by the Project and as set forth in an MOA agreed to and executed between the DOT and the Petitioner.

"The Petitioner shall submit to DOT prior to application for zone change an updated TIAR. The Petitioner shall obtain acceptance of the Project's TIAR from DOT and shall execute the MOA prior to final subdivision approval of the initial phase of onsite development by the Petitioner."

CHAIRMAN LEZY: For the record,

Commissioner McDonald, that is Condition No.?

COMMISSIONER McDONALD: This would be

25 | Condition 11.

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CHAIRMAN LEZY: Thank you. Is there a second?

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COMMISSIONER JUDGE: I'd like to second that with a friendly amendment. It would build on the Condition No. 11. I think the discussion that Commissioner McDonald was raising before I think goes to the issue of concurrency. Because as we've heard testimony, and it's common knowledge that the problems of transportation and traffic are a real problem in this area. And I think it's only fair that there is an assurance to the public that there will be concurrency of the necessary improvements along with the development of the commercial and the housing.

So I'd like to add a sentence to that last paragraph that Commissioner McDonald just read to state that, "The executed MOA shall contain language that ensures that identified transportation improvements will be built concurrently with the commercial and residential improvements," so that we know that they're not going to build a bunch of houses and commercial, then the roadways and improvements will come 10 years later.

It needs to be concurrently so that the traffic issues will be mitigated as they occur rather than be dealt with later, so we don't make the

situation worse than it already is.

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And the second friendly amendment would also be to include, change the finding of fact 87 to the proposed finding of fact 87A that the Office of Planning incorporated regarding the statement of the acreage needed for agricultural production.

Because I do feel that that is not something that the — personally I don't feel that's something that the Commission should be saying that we only need X amount, but that's something simply that was testimony from Mr. Plasch.

CHAIRMAN LEZY: Commissioner McDonald, do you accept the amendments?

COMMISSIONER McDONALD: Yes.

CHAIRMAN LEZY: Commissioner Teves.

COMMISSIONER TEVES: Mr. Chairman, I'd also like to add a friendly amendment and clarification of Petitioner's finding of fact 82. "The Petitioner agrees to complete the design and construction of the Pineapple Interchange including all associated on and offramps and necessary freeway improvements."

And under finding of fact 187 it goes on to say that the, "DOT is particularly concerned about the development thresholds for the construction and completion of the Pineapple Road Interchange."

I want to add, contain language to specify that "After the 1800th residential unit is completed and/or after the 320,000 square feet of commercial floor area is completed, the Pineapple Interchange and all on and off-ramps and the highway improvements be completed and operational before any further units are occupied or commercial space occupied."

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CHAIRMAN LEZY: Commissioner McDonald?

COMMISSIONER McDONALD: Accepted.

CHAIRMAN LEZY: Any other amendments?

Discussion? I have a few things I'd like to say.

First, I echo Commissioner McDonald's thank you's to the parties for their presentations, in particular the Intervenors for your very well-articulated positions.

We don't often get, as a Commission, get what I would characterize as a true adversarial process. And we've had the luxury of that in the two pending — O'ahu pending petitions that are before us.

I'd also like to thank the public for their attention to this case and for their contributions, and, of course, also to the staff for their hard work on this Petition.

I think, as most of you know, this Petition in a previous life was approved but set aside because of a defect in the approval of the form of the

decision and order. In that prior Petition I voted in favor of this Petition. And for the same reasons that I supported the prior Petition I support this Petition.

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I think that this Petition Area is appropriate for redistricting under the Commission's criteria as has already been discussed at some length today. And I think, maybe more importantly, that in this Petition the Petitioner, the actions that the Petitioner has taken to mitigate the impacts that this development will have, and in particular the agreement to designate IAL voluntarily, I think speaks to the commitment that the Petitioner has to the community.

That said, I think Commissioner Heller, who is conflicted on this case, said something in the Petition that we heard just recently that is a very simple point but it's something that the Commission faces on every Petition that we have. "We never have a Petition that is perfect. There are always going to be concerns."

And it's about, as Mr. Seitz pointed out, trying to balance the positive and the negative aspects of any Petition and ensuing development.

I believe in this instance the positives far outweigh the negatives. And for that reason I

will again vote in favor of this Petition.

Commissioner Judge.

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COMMISSIONER JUDGE: Thank you, Chair. I was also lucky enough to hear this case for a second time. And I think it was interesting because when it came back it came back in an improved form. I think a lot of the questions and issues that we had raised the first time there were answers and there was some resolutions because there had been time to talk with the different agencies.

Castle & Cooke had also made good on their commitment to designate the, I think it was over -- I think it was, like, 900 acres of land into the Important Agricultural Lands. And also I think it's important that this land is designated within the Urban Community Boundaries. It is consistent with the General Plan, as the state said.

And I recognize that it's a planning process that may not be perfect, but having been in the County Planning Department on Maui it is an lengthy process. It is a thorough process and it's a process that does invite a lot of public participation.

And so I would invite all these people who have given testimony to us that they please

participate in those community planning events when the community plans are up for approvals or updates, that that is also a great time for your voice to be heard.

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But I think once these plans are adopted they are a blueprint for the future. And I think even though perhaps they're not set in absolute concrete stone, they are a guide for the community and for anybody seeking to, you know, to go forward with any development whether it be non-profit or profit. I mean that is the — that's the blueprint.

So I do think that's an important process and an important aspect that it is consistent with the city's plan and the state's plan. So I also, I supported it the first time and I will be supporting it the second time.

COMMISSIONER LEZY: Further discussion?
Mr. Saruwatari.

MR. SARUWATARI: On the motion to approve the reclassification of Koa Ridge Makai and the incremental districting of Castle & Cooke Waiawa subject to the LUC standard conditions and the conditions agreed to by Petitioner and OP with amendments to Condition No. 11, as stated by Commissioner McDonald, with further amendments to the

1	condition and findings of fact proposed by		
2	Commissioners Judge and Teves.		
3	On that motion, Commissioner McDonald?		
4	COMMISSIONER McDONALD: Yes.		
5	MR. SARUWATARI: Commissioner Judge?		
6	COMMISSIONER JUDGE: Yes.		
7	MR. SARUWATARI: Commissioner Teves?		
8	COMMISSIONER TEVES: Yes.		
9	MR. SARUWATARI: Commissioner Contrades?		
10	COMMISSIONER CONTRADES: Yes.		
11	MR. SARUWATARI: Commissioner Makua?		
12	COMMISSIONER MAKUA: Aye.		
13	MR. SARUWATARI: Commissioner Chock?		
14	COMMISSIONER CHOCK: Yes.		
15	MR. SARUWATARI: And, Chair Lezy?		
16	CHAIRMAN LEZY: Yes.		
17	MR. SARUWATARI: Chair Lezy, we have seven		
18	votes in support of the motion. The motion passes.		
19	CHAIRMAN LEZY: Thank you. Thank you,		
20	everybody unless there's something you'd like to add.		
21	MR. MATSUBARA: On behalf of my clients I'd		
22	like to thank the Commission especially for sitting		
23	through this a second time, accommodating this hearing		
24	through your busy schedule and reaching a decision		
25	before June 30th. Thank you very much.		

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1	CHAIRMAN LEZY: Thank you. Wit	th that we
2	stand adjourned.	
3	(The proceedings were adjourned at 12:0	00 p.m.)
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CERTIFICATE I, HOLLY HACKETT, CSR, RPR, in and for the State of Hawai'i, do hereby certify; That I was acting as court reporter in the foregoing LUC matters on the 7th day of June 2012; That the proceedings were taken down in computerized machine shorthand by me and were thereafter reduced to print by me; That the foregoing represents, to the best of my ability, a true and correct transcript of the proceedings had in the foregoing matter. 12. This____ day of_____ DATED: HOLLY M. HACKETT, HI CSR, RPR Certified Shorthand Reporter