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3	LAND USE COMMISSION		
4	STATE OF HAWAI'I		
5	ACTION		
6 7	DOCKET NO. A94-706 KA'ONO'ULU RANCH		
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10	TRANSCRIPT OF PROCEEDINGS		
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12	The above-entitled matter came on for a Public Hearing		
13	at the Courtyard Maui Kahului Airport, Haleakala Room,		
14	532 Keolani Place, Kahului, Maui, Hawai'i, commencing		
15	at 10:00 a.m. on November 15, 2012, pursuant to		
16	Notice.		
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21	REPORTED BY: HOLLY M. HACKETT, CSR #130, RPR		
22	REPORTED BY: HOLLY M. HACKETT, CSR #130, RPR Certified Shorthand Reporter		
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1	APPEARANCES				
2	COMMISSIONERS:				
3	KYLE CHOCK, CHAIR SHELDON BIGA				
4	LANCE M. INOUYE CHAD McDONALD ERNEST MATSUMURA NICHOLAS TEVES, JR. EXECUTIVE OFFICER: DAN ORODENKER				
5					
6					
7					
8					
9	AUDIO TECHNICIAN: WALTER MENCHING				
10	Docket No. A94-706 KAONOULU RANCH (Maui)				
11	For the Intervenors Maui Tomorrow Foundation, Inc., South Maui Citizens for Responsible Growth Daniel Kanahele:				
12					
13	TOM PIER	CE, JR., ESQ.			
14	For the County: MICHAEL	HOPPER, ESQ.			
15	JANE LOV	orporation Counsel ELL, ESQ.			
16	WILL SPE	Deputy Corporation Counsel WILL SPENCE, Planning Drtr			
17	,				
18	Director	UKI, ESQ. Office of Planning			
19	Office o	JNAKOSHI f Planning			
20	Respondents: JOEL KAM				
21	JONATHAN	a Partners, LLC STEINER, ESQ.			
22	Pi'ilani Pro	Pi'ilani Promenade South, LLC Pi'ilani Promenade North, LLC Honua'ula Partners, LLC			
23					
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1 CHAIRPERSON CHOCK: Good morning. I'd like to call our meeting to order. The first item of 2 3 business is the adoption of minutes. Do we have a 4 motion to approve? 5 COMMISSIONER TEVES: So moved. 6 COMMISSIONER MATSUMURA: Second. 7 CHAIRPERSON CHOCK: Moved and seconded. 8 Any opposed? Minutes are approved. Executive 9 Officer, our meeting schedule. 10 Thanks, Mr. Chair. MR. ORODENKER: 11 next meeting is scheduled for December 6th and 7th 12. once again on Maui, the West Maui Land oral argument 13 and decision making scheduled for December 6th. 14 this hearing needs to be continued we have time for 15 Ka'ono'ulu Ranch. 16 On December 7th we have the Waiko 17 Industrial site visit. On January 10th and 11th, 2013 18 once again we're back here on Maui, West Maui Land 19 Adoption of Order and any proceedings required for 2.0 this Ka'ono'ulu Ranch. We'll also be addressing the 21 LUC Administrative Rules on January 10th and 11th. 22 January 24th and 25th once again here on 23 Maui for Waiko Industrial Investment. 24 XX 25 XX

1 CHAIRPERSON CHOCK: Thank you very much, 2 This is a continued hearing on Docket No. 3 A94-706 for Order to Show Cause. Will the parties 4 please identify themselves for the record. 5 MR. STEINER: Good morning, Chair, 6 Commissioners. Jonathan Steiner on behalf of Pi'ilani Promenade North and Pi'ilani Promenade South and 8 Honua'ula Partners, LLC. MR. KAM: Good morning, Chair and 9 10 Commissioners. Joel Kam for Pi'ilani Promenade South, 11 Pi'ilani Promenade North and Honua'ula Partners, LLC. 12. MR. HOPPER: Michael Hopper, deputy 13 corporation counsel. With me is Deputy Corporation 14 Counsel Jane Lovell representing the Maui County department of planning. With us is Planning Director 15 16 Will Spence and Planner Ann Cua. 17 MR. YEE: Good morning. Deputy Attorney 18 General Bryan Yee on behalf of the Office of Planning. 19 With me is Rodney Funakoshi and Lorene Maki from the 2.0 Office of Planning. 21 MR. PIERCE: Good morning. Tom Pierce on behalf of Intervenors. And with me today is Mark Hyde 2.2 23 to my left from South Maui Citizens for Responsible 24 Growth. And also behind me is Irene Bowie for Maui 25 Tomorrow and Daniel Kanahele.

CHAIRPERSON CHOCK: Good morning. Let me briefly update the record. On November 1st through the 14th the Commission received public testimony from 25 individuals and organizations whose names are on file. On November 9th the Commission mailed the Orders on the motions for this docket that it addressed at the November 1st meeting.

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Let me briefly describe our procedure for today. First, the Commission will hear public testimony. After the conclusion of public testimony the proceedings will begin with the continuation with the Petitioner's presentation. County will then make its presentation followed by OP and Intervenors.

At the conclusion of the presentations and after questions from the Commissioners the Commission will conclude the evidentiary portion of the proceedings. Oral argument and decision-making dates will then be scheduled and the Commission will conduct its deliberations on the Order to Show Cause.

Mr. Steiner, are you prepared to proceed with your witness Mr. Jencks, I believe?

MR. STEINER: I am, thank you.

CHAIRPERSON CHOCK: Proceed.

MR. PIERCE: Mr. Chair, I do have one housekeeping measure I just wanna raise before we

begin if I may.

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CHAIRPERSON CHOCK: Sure.

MR. PIERCE: Just real quickly, I was looking at the Order on — the Order denying without prejudice Intervenors' motion in limine. And I just wanted to put on the record we would like to have standing objections related to that. It was our understanding that that was the case after it was denied.

And the reason I say that is I don't want to be objecting to everything. It's just to keep it that I just want the record to reflect that it was a standing objection to those things we identified in the Motion in Limine.

15 CHAIRPERSON CHOCK: Thank you, Mr. Pierce.
16 Appreciate that. Go ahead.

MR. STEINER: Is the witness still under oath?

19 CHAIRPERSON CHOCK: Yes, sir.

THE WITNESS: Yes, I certainly am.

MR. STEINER: Thank you.

22 CHARLES JENCKS

being previously duly sworn to tell the truth, was examined and testified as follows:

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CONTINUED DIRECT EXAMINATION

2 BY MR. STEINER:

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- Q Good morning, Mr. Jencks.
- A Good morning.
- Q When we left off a couple of weeks ago on Friday when you had testified regarding your background and then your involvement in your capacity as deputy of the Department of Public Works and director of the Department of Public Works, your involvement with the LUC petition back in 1994 and then the change in zoning process. And that's kind of where we left off.

Before we continue with as far as chronological what happened next I think it might help the Commission. Could you just give a brief overview of the progress of the entitlements of the Project from back in 1994 through today. Just briefly to kind of orient them as far as what happened.

A Sure. Just briefly. I was the deputy director of Public Works for the county of Maui beginning in 1991 through to '93 — '94, excuse me. And I at the time participated in the state Land Use Commission hearings for the project that took place on Maui. I was actually called on by the mayor to participate as other department heads were. So I

testified at that hearing.

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I also then participated as the director of Public Works from '94 through 2000. When the application came before the county for the change in zoning I participated at the director's level in that discussion as well as in the planning commission but also the Maui county council, and also participated in the development of the Kihei-Makena community plan as a member of the mayor's staff reviewing the plan and the process of the planning commission and the Council.

Q Then can you bring us up to the present what happened? Just briefly?

A Up to the present time I left the county of Maui in 2000, went into the private sector. In 2005 the property was acquired by Maui Industrial Partners. Maui Industrial Partners was the subset of another partnership I was working for at the time.

They asked me to take over, process this Project through the subdivision process, which I did, which culminated in the final map in 2009 for the purposes of selling a portion of the property and ultimately development of an affordable housing project on one parcel of the property as a condition of approval for the Honua'ula Project.

Q So, Mr. Jencks this process from when there was a boundary amendment back in 1994 it took until 2009 to get through the stages of the, getting the change in zoning, then getting the subdivision approval?

A That's correct.

Q And when was the change in zoning

Q And when was the change in zoning completed?

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A The change in zoning application was completed in 1999.

Q Okay. What was your first involvement with entitlements for the property in the capacity as a representative of Maui Industrial Partners?

A Well, as I stated earlier the property was acquired by Maui Industrial Partners from Mr. Henry Rice in 2005. And immediately upon our acquisition of the property my job was to pick up the Project from where it left off with Mr. Rice, the previous owner.

He had applied for and received preliminary approval on a 4-lot large lot subdivision for the property which is nearly identical to the subdivision that's before us today.

My job was to pick that map up, get a preliminary approval, pick that map and start through the process of getting a final map. That process

basically involved hiring a team of technical consultants including a civil engineer, a traffic signal consultant for the design of the traffic signals, a traffic engineer, series of consultants. I pulled them together.

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And then we initiated the series of meetings with the county of Maui as well as the state department of transportation because primarily the major infrastructure needed for this Project, for any project on this 80 acres, involved the state department of transportation because of the Pi'ilani Highway and the designated corridor of the Kihei-Upcountry Highway.

Q And the subdivision that was applied for, as you said, it was not for 123-lot subdivision, it was a four-lot subdivision.

A That's correct. It was a 4-lot subdivision. Mr. Rice, reading the file, made it clear during his testimony to the Commission in the early '90s that he wasn't sure exactly how the Project would be built. He would perhaps sell off pieces. He would perhaps do it himself. He wasn't sure.

So in my opinion his application for a 4-lot, large lot subdivision kind of followed up on that line of logic. Any subdivision, any project of

1 this size begins with a large lot subdivision. 2 the beginning process. Then they sell the parcel or 3 that you may decide to re-subdivide that large lot 4 into many more parcels. It's start off with a large lot subdivision. 5 6 So his application made sense to me. And 7 like I say that's basically the same map we're working 8 with today. 9 Could you take a look at what's been marked as Pi'ilani Exhibit 11. It's in the book in front of 10 11 There's two sets of exhibits. The first set are vou. 12. the Honua'ula exhibits and then following that after 13 the green tab are the Pi'ilani exhibits. 14 Α Okay. 15 So if you could take a look at Exhibit 11 Q 16 please. 17 Α Okay. 18 It's got a tab Exhibit 11. Q 19 Α This is 11 here. 20 CHAIRPERSON CHOCK: If you could just give 21 the Commission a second to find that as well. 22 MR. STEINER: Ready, Chair? 23 CHAIRPERSON CHOCK: Go ahead. 24 (By Mr. Steiner): Do you recognize this 0 25 document?

A Yes, I do.

Q Is this one of the documents that was part of the subdivision application you were just describing?

A Yes.

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Q Could you describe what this document is?

A This letter — part of the subdivision approval process for this particular Project required the submittal of landscape plans for the right-of-way for the Kihei-Upcountry corridor as well as improvements on Pi'ilani Highway.

The plans were developed and then submitted to the county of Maui. They went before the arborist committee. And this letter signifies that those plans were approved by the arborist committee through the department of planning, signed by Mr. Michael Foley.

Q This letter is to a Mr. Ken Jencks.

A Ken Jencks is my brother.

Q And how was he involved in this Project?

A My brother was involved in this Project going back to the beginning when he worked for Phillips Brandt and Reddick, PBR Hawaii. He did some of the initial landscape design work for PBR for Mr. Rice.

And so what I did was I hired Ken who at

- 1 the time was working for Mr. Bryan Maxwell who had offices here on Maui, to implement that design system 2 3 and plan, irrigation and planting. So Ken and 4 Mr. Bryan Maxwell developed the plans and processed 5 them through the county for me. 6 You mentioned that this letter is from the 7 department of planning signed by Michael Foley. 8 you see that? 9 Α That's correct. 10 And is this the same Michael Foley who's Q 11 listed as an expert witness by the Intervenors in this 12. case? 13 Α That's correct. 14 And what was Mr. Foley's role at that time? Q 15 Α Mr. Foley was the director of planning. 16 And based on your experience in working for 0 17 the county and in land development in Hawai'i what's 18 the significance of Mr. Foley signing this letter? 19 Mr. Foley signed this letter means that his department, he approved the plan. 20 21 Okay. And that's the landscape plan, Q 22 correct? 23 Α That's correct.
- 25 page of this letter which Mr. Foley authored?

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What's the Project name listed on the front

- A The Project name is Ka'ono'ula Marketplace.
- Q Now, in some of the earlier documents that I've seen and that the Commission has seen, the name of the project is Kaonoulu Industrial Park. What, if any, is the significance of the different name on this Project?

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- A Well, when I first picked up the Project in 2005 it was Ka'ono'ula Light Industrial. And immediately upon purchasing the property, as is common practice, those kinds of transactions go into the Pacific Business News. So everyone in Hawai'i knows who's buying what, especially a large acquisition. It was a \$22 million acquisition.
- I immediately started getting calls from people who were interested in buying a parcel of land. One of those was the McNaughton Group out of Honolulu. We had spent probably nine months, 10 months working with the McNaughton Group on their proposal Letter of Intent. And therefrom came the name Ka'ono'ula Marketplace.
- Q Does "marketplace" denote something different from an industrial park?
- A It's an evolution from the industrial park name to a project that more accurately reflected what was needed in the marketplace at the time.

Q Did you have any discussion with anybody from the county of Maui where Mr. Foley was present where the subject of the discussion was the subject of this property that we're talking about today being developed to include a retail component?

A Yes, I did.

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Q Could you describe that meeting, please?

A After acquisition, and understanding that there were entities interested in this Project like the McNaughton Group, it was incumbent upon me to get clear direction from the county of Maui as to what would be allowed in the Project, because we would be making representations to people as to what could be developed on the property.

So what I did was I developed a series of alternative plans with different types of — representing different concepts we received from folks like the McNaughton Group on what could be built on the property.

And I took those plans and I scheduled a meeting with the office of the mayor who at the time was Alan Arakawa in his first term as mayor of Maui County. I believe those meetings started in 2005.

And what I did was I went in and met with the mayor. And I asked him to include at that

meeting the Director of Planning Michael Foley, the Deputy Director of Planning which was Mr Don Couch, who's now a councilmember, and I think Senior Planner, his name is Clayton Yoshida.

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And the reason why I wanted all those people present was I wanted clear, unambiguous direction as to what it was I could do with this property, what the permitted uses could be especially in the context of the zoning which is light industrial and the community plan which has some specific provisions with regard to commercial and light industrial in South Maui.

So we had the meeting. And essentially my plan broke down the Project as follows: So just briefly follow me here. I broke down the entire 88 acres. I took out eight acres for infrastructure, roadway widening lots, and the Upcountry Highway with a net of 80. I then included 48 acres of retail, 27 acres of B-3 which is the least neighborhood level, commercial in the zoning categories, and light industrial and then five acres of housing.

The five acres of housing was driven by the fact that at this time, 2005-2006, I was deeply involved in another project called Honua'ula Waialea 670. And one of the issues I was trying to solve for

the county was the provision of a homeless resource center in South Maui.

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For those of you who aren't from Maui then, and as today, there's a relative scarcity of small, easily developable parcels in South Maui.

The county had been successful in developing a center on the west side of Maui in Lahaina. They had been successful in developing one on Waiale Drive in Wailuku. And I heard that they were looking for a parcel. So I met with the director of Housing and Human Concerns, Alice Lee.

And I suggested to her that perhaps this piece, a portion of this piece of this 80 acres of this parcel, this Honua'ula Light Industrial could be broken out for a homeless shelter and then I would get, I would get some credit for that in the context of my entitlement work on Waialae 670 Honua'ula. And she was receptive.

So when I met with the mayor and Mr. Foley and Couch and Yoshida, I made sure that I included that because I wanted them to understand clearly that I not only had retail, it had some element of light industrial but I also had a housing component.

I wanted them to give me clear direction.

Clearly, unambiguously: Is this okay? Does this

1 comport with your interpretation, your opinion what the zoning allows and what the community plan allows? 3 Okay. And as you said, Mr. Foley was present at these discussions in his capacity as the 4 5 director of the department of planning, correct? 6 Α That's correct. 7 Did Mr. Foley ever express to you during 8 any of those meetings that the amount of proposed 9 retail was unacceptable? 10 MR. PIERCE: (off mic) Objection. (on mic) 11 Objection. That would be hearsay in this particular 12. situation it would be not only inadmissible but it 13 would be prejudicial. CHAIRPERSON CHOCK: Mr. Steiner, how is 14 15 that representation material to our case at hand 16 today? 17 MR. STEINER: Mr. Chair, Mr. Foley has 18 submitted testimony indicating, opining in fact, as an 19 expert based on his experience including his experience as the director of the department of 20 21 planning, that the proposed development is not 22 compatible with the zoning or the community plan. And 23 this goes directly to what he's going to testify. 24 So it's material to rebut anticipated, and

in fact already submitted written testimony of

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1 Mr. Foley. I think it's directly relevant. 2 CHAIRPERSON CHOCK: Just want to remind the 3 parties that we're here on a Show Cause hearing based on the original D&O, not necessarily on 4 5 representations that might have been made in the 6 mayor's office at that time. So if you can kind of keep that in mind as we continue moving through these 8 proceedings. 9 MR. STEINER: I'll try to keep it brief. 10 Thank you. CHAIRPERSON CHOCK: 11 Q (By Mr. Steiner): Did Mr. Foley ever 12. express that the amount of proposed retail was 13 inconsistent with the community plan? 14 Α No. 15 Did he ever express to you that the amount 16 of proposed retail is inconsistent with the district 17 boundary amendment here before the Land Use 18 Commission? 19 Α No. 20 And did he ever express that the inclusion 21 of affordable housing on this parcel was inconsistent 2.2 with the community plan? 23 Α In fact what I got back from that No. 24 discussion was the idea of combining housing, 25 especially that type of housing, with employment

opportunities. So it was a very positive thing.

- Q And he never expressed that the inclusion of either retail or zoning I mean or affordable housing was inconsistent with any zoning, community plan or boundary amendments?
- MR. PIERCE: Objection. That's been asked and answered. Now we're getting redundant with Mr. Steiner's questioning.
- 9 MR. STEINER: It's my final question along 10 these lines.
- 11 THE WITNESS: No.

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- Q (By Mr. Steiner) Just to wrap up this line of questioning. Did he ever subsequent thereto while he was director of the department of planning, ever raise any of those kinds of objections?
- 16 A No, he did not.
- 17 Q Did anybody from the county of Maui?
- 18 A No, sir.
- 19 Q I'd like to show you what's been marked as 20 Exhibit 18. Do you recognize this document?
- 21 A Yes, I do.
- 22 Q Could you describe what this is.
- A This is a letter from the Department of Public Works signed by Milton Arakawa who was the director of Public Works at the time. It's a final

subdivision approval letter for the Ka'ono'ulu Ranch large lot subdivisions and the Ka'ono'ulu Ranch water tank subdivision for the Project.

Q That's the Pi'ilani Project that we're here on today, correct?

A Correct.

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Q What is this — there's a discussion of subdivision bond. What is that?

A There are two methodologies for getting a final subdivision map approved for Maui County. One is to subdivide the land, design all the improvements, make the improvements, and then get a final subdivision map once all the improvements are in place.

The other commonly used practice is to subdivide the parcel, get the construction plans approved and then bond for those improvements, receive a final map so that you can then sell the property.

In this approach what we did was we processed the final map through to completion and posted a bond for the total value of the improvements which was \$22,058,000 and change to cover the -- it's basically a performance guarantee in exchange for receiving the final subdivision map for the county of Maui.

Q And that bond or actually "bonds" in this case, is represented on this page?

A That's correct.

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Q And this approximately 22 million in bonds, that was posted by the previous owner Maui Industrial Partners, is that correct?

A That's correct. We — this letter was received in August of 2009. Generally what has happened is that the bond is a lump sum surety device that's given to the county. You essential pay about 1 percent of that value for the privilege of getting that bond from the surety.

At this point in time in the economy it was very difficult to get any kind of surety bond for anybody. And the bonding company we finally convinced to give us this bond insisted that instead of giving us a lump sum bond they wanted it broken down into construction categories, hence the 15 individuals bonds totaling the total bonded amount.

Q When the property was sold to Pi'ilani and to Honua'ula, what happened with this bond?

A Two things. There are two options. One, the new owner could convince the surety to keep that bond in place and just continue on with the bond that was in place. Or you could switch it out for another

bond.

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In this case what happened was the surety didn't want to transfer so the new owners posted a cash bond with the county of Maui for \$22 million.

Q And which new owner is that?

A It would be -- I think it was Cliff Development.

Q So there's 22 million posted for these infrastructure developments as we speak.

A In cash.

Q Do these bonds all represent and relate to work which Pi'ilani will have to do in order to develop the property?

A Yes, sir.

Q The second time on the list for \$2,299,046, what's this for?

A That is the total amount for the improvements for the east Ka'ono'ula Street which is the Upcountry corridor through the property.

Q That's the amount that's going to be spent to improve that area?

A That amount, that's the roadway improvements. There are other elements to that corridor but that's just the roadway component.

Q And am I correct that that 2.3 million

- that's being spent to build the first portion, the bottom, I guess the west portion of the Pi'ilani -- or the Kihei Upcountry Highway?
 - A That's correct.

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Q What about the land that's going to be used there? Is that something that the county's buying?
Or how is that gonna work?

As a part of the final subdivision approval

- 9 there were three roadway lots that were provided. One
 10 is for the Upcountry corridor which will be given to
 11 the state, and then two roadway lots fronting on
 12 Pi'ilani Highway that would also be dedicated to the
 13 state. So there are no land values as a part of this.
 14 It's all going to be dedicated to the state.
 - Q When you say "given to the state" who's giving it to the state?
- 17 A The landowner.
- 18 Q Eclipse or Pi'ilani?
- 19 A That's correct.
- 20 Q And they're going to spend approximately
- 21 | 2.3 in building this roadway?
- 22 A That's correct.
- Q If Pi'ilani is not allowed to develop the Pi'ilani Promenade Project, would it still spend this money towards this improvement?

A I doubt it.

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Q Based on your experience on Maui both in the public and the private sector and as the deputy director and director of Public Works for the Maui County, what's the significance of the Kihei Upcountry Highway?

A Well, the Kihei Upcountry Highway started fully a decade ago as a way to get folks from the Maui Research and Technology Park in Central Kihei up to the top of the hill as a part of a DOD Project.

Because we had technology in the R&T park in Kihei and a lot of technology going on at the top at Haleakala.

There was a complete study done on alternative routes. This route was the final route that was accepted and an EIS was done. This Project — you're correct — this is the first completed increment if it is completed. It has driven — the Project kind of just sat dormant for a while.

This Project, the Promenade, has now driven the state to start the discussions on land control. They're got engineering studies in design in play right now. They're starting to talk to the landowners about acquiring the land to build this highway.

So this -- I would see that this Project and its ability to fund this has driven the state to

really get off — and start actually getting this thing built.

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Q The next item, the third item on Exhibit 18 is the bond for \$1,411,106. What's that for?

A That's the Pi'ilani Highway widening improvements. That provides for the accel-decel lanes and all the improvements in the highway corridor.

Q That's the highway corridor on Pi'ilani Highway at the intersection of this future Kihei Upcountry Highway?

A And as it fronts the property.

Q Those are the improvements that Mr. Phillip Rowell discussed, correct?

A Yes, that's correct.

Q And the eighth item on Exhibit 18 is an item of \$4,802,784. What is that for?

A That is for a — it's for a 1 million-gallon domestic water tank. The county of Maui Department of Water Supply required us to, in compliance of our source development for the Project, to build a 1 million-gallon tank at an elevation that was, of course, outside the Project Area. So I had to negotiate with Mr. Rice on the acquiring of an acre worth of land and subdivide that for the water tank.

So this tank will be built for the county

- to serve North Kihei because they have some pressure problems and supply issues in North Kihei. So we're going to build the tank, dedicate it to the county, connect it to the Central Maui System as a part of the Project.
 - Q When you say, "We're gonna build it" that means Pi'ilani is going to pay for it.
 - A That's correct.
- 9 Q You say it's a \$1 million water tank.
 10 Would the Pi'ilani Promenade Project use that entire
 11 million gallons of water?
- 12 A It's a 1 million-gallon tank.
- 13 Q I'm sorry.

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- 14 A That's okay.
- 15 Q Thank you. Would the Pi'ilani Promenade 16 Project use that entire 1 million gallons of water?
- A No, I think we're probably something less than 20 percent of the total supply.
 - Q Where would the rest of the water be used or who would it benefit?
- A Well, like I said previously it would be used to address fire flow issues in North Kihei, pressure control issues in North Kihei and also help to potentially in the future serve the new high school.

Q And if Pi'ilani is not allowed to develop
this Pi'ilani Promenade Project, would it still spend
the money to construct this water tank?

A No.

Q Are there any other benefits that have been

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Q Are there any other benefits that have been dedicated to the -- that benefit the Kihei-Makena community that Pi'ilani is providing as part of this development?

MR. PIERCE: Mr. Chair, we're going to object. Once again this has nothing to do with whether or not there's a violation. It may be relevant in the second phase of the case in terms of what the remedies are. But at this stage this is redundant and irrelevant.

CHAIRPERSON CHOCK: I'm going to reassert the comment I made about 10 minutes ago. We're not here to retry the merits of the original D&O. We're here to determine whether or not the representations that were made by the Petitioner at the time is in compliance with the direction of the Project is heading.

I'm not sure how this million gallon well has anything to do with that. What does it have to do with that, Mr. Steiner?

MR. STEINER: This goes to what's going to

- 1 be built on the Project, what's going to be constructed on the Project as well as how it's going 3 to benefit the community. But it does directly show what the Project is going to be to show to contrast 4 5 with what was represented to the Commission. 6 CHAIRPERSON CHOCK: I'll give you a little 7 more latitude in this area. 8 MR. STEINER: Okay. I'm almost done with 9 this area. 10 To get right to it, Mr. Jencks, is Pi'ilani 11 Promenade also dedicating further land for a MECO 12. station? 13 Α Yes. Part of the subdivision will include, 14 I think it's a one and-a-half acre parcel for a new 15 MECO -- Maui Electric Company substation. 16 And that substation, is that considered a 0 17 light industrial use under the current zoning code? 18 Yes, it is. Α 19 Could you take a quick look at Exhibit 17. 20 Just for the Commission could you identify what this 21 exhibit is? 22 Α That is the large lot map that was 23 finalized by the county of Maui. 24 There's a signature on it on the right.
 - HOLLY M. HACKETT RPR, CSR Ph/Fax (808) 538-6458

Does signify something?

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1 Α That should be the signature of the 2 director of Public Works. 3 What does that signify? Q 4 Α That he approves the map. 5 So that shows the subdivision was approved, 0 6 is that correct? 7 Α Yes. Following subdivision approval what 8 0 9 happened next with regard to the property? 10 Α Following subdivision approval. Well, we 11 were approached by -- the subdivision approval was 12. received in August of 2009. Prior to that I had 13 received zoning approval for Honua'ula, Waialae 670. And part of that was a condition that I provide 250 14 15 affordable housing units on the Project; 125 rental 16 and 125 owner-occupied fee simple units. We were also then approached by -- it was a 17 18 long period of time when there was nothing happening 19 in the marketplace. We were approached by Eclipse Development to purchase the remaining land. And we 2.0 21 discussed with them their potential plans which pretty

And shortly after the final map was received in August 2009 as well as the 13 acres to

Group. The land was then sold to Eclipse.

much followed the original approach with McNaughton

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1 Honua'ula for the affordable housing in 2009. 2 When these parcels were sold was the Land 3 Use Commission informed of this sale? 4 Α Yes they were. 5 How were they informed? Q 6 Α By letter. 7 Letter from? Q The letter would have come from -- on the 8 Α 9 Honua'ula transaction would have come from the main 10 office in Los Angeles for the ownership/partnership 11 from Maui Industrial Partners as well as for Eclipse. 12. Like to show you Exhibit 19 please. 13 recognize Exhibit 19? 14 Yes. These are the signed civil 15 construction plans for the Project. 16 What, if anything, is the significance of 0 17 the signatures on the right side of the first page of 18 Exhibit 19? 19 All those signatures indicate the approval 20 of state and county agencies in the review of the 21 civil plans. 22 So all of these different agencies of the 23 state and the county have reviewed these plans and 24 approved them, is that correct?

That's correct.

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Q Like to show you what's been marked as Exhibit 31 which is the site plan. I don't know whether any of the Commissioners brought the booklet with them that we passed out last time. Maybe I should have saved it for this time. We do have these to follow along. If you do have your booklet you can also follow along.

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A (Indicating large blow-up diagrams) If I may. This is the, this is the concept plan for the Pi'ilani Promenade Project. The entire 88 acres is this larger polygon. This 13-acre area here where the legend is is the affordable housing site which is 13 acres.

The balance is the Upcountry corridor here, the Pi'ilani Highway here. It's a total of 88 acres. Approximately 80 acres is actual development area. The balance of the 8 acres is this corridor and the road widening lots on Pi'ilani Highway.

As presently proposed the elements are a retail outlet center on this side. Then on the south side of the corridor a retail center, for lack of a better term. This is approximately 300,000 square feet. And this is about 350 as I recall. General square footage numbers the Project is fully parked on site and basically represents the four parcels, parcel

- 1, 2, 3, 4 that are in the large lot map.
- Q And the parcel on the north side that's been referred to, it's referred to as the Maui Outlet Center, is that correct?
 - A That's correct, this parcel here.
- Q And that's the first phase that's intended to be developed, is that right?
 - A That's correct. And this is the location of the Maui Electric substation here.
- 10 Q How big is that parcel that's going to be 11 dedicated for a substation?
 - A I think it's about an acre and-a-half.
- 13 Q And that's considered a light industrial 14 use.
- 15 A That is correct.

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- Q What type of tenants are anticipated for the Maui Outlet Center site?
 - A Well, there's about 60 spaces. That's going to be driven by demand. The tenants are principally tenants that are not on Maui at this point in time. They might be tenants that would be located on O'ahu that want to come to Maui.
 - They might be tenants on Maui that are looking for larger, more up-to-date and better visibility space on Maui. Or they might be tenants

that simply aren't here in the state that want to locate to Maui.

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Q And on the south side of the Project has the landowner determined yet what tenants are going to go in on that side?

A We have not. The spaces that are shown here are done to illustrate massing for the purpose of just basic design and laying out parking to see what can fit on the property.

Q Has the developer determined to dedicate any portion of this property to light industrial uses?

A Yes. As I was saying earlier when we first acquired the property in 2005 we were immediately getting calls. I remember one of the calls I got on a regular basis was from Home Depot on acquiring one of the parcels for a home improvement center in South Maui.

The logic was that with all the future developments on south Maui there was a clear demand even though there was an existing facility in Kahului. So what we've been talking about, we know what the outlet center is and we know what this generally is in terms of square footage on this site.

What we've agreed to commit to and represent to the Commission today that certainly there

needs to be a light industrial component in the Project.

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I've had discussions with the department of planning about what would best exemplify a light industrial use going back to the conversations I had with the mayor and Home Depot and other folks.

At present we're more than willing to commit to that concept here: 125,000 gross square feet of area, 125,000 gross square feet, for a use that would exemplify a home improvement center which would address both wholesale/retail in the needs of the community.

On this side of the property, on the south side of the corridor, 125,000 gross square feet, about 11 and-a-half acres of area which is basically this area here, to include the structure and the parking and all the accessory needs, the loading and all those kinds of things for the property.

So that we do in fact or would have a light industrial use on the Project, which according to the department of planning, exemplifies the kind of use they would seek to be light industrial.

Q Just so we're clear there hasn't been any lease or tenants signed up for this.

A There have not.

Q But the developer's willing to commit before the Land Use Commission today that at least this amount of land would be used for these light industrial type uses unless, of course, the developer would come back to the Land Use Commission for further clarification or instruction?

A Correct.

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MR. PIERCE: Objection. I would just object at this stage that there's been no foundation laid that Home Depot is a light industrial use. So it misstates — it's okay for the witness to talk about the fact that he is trying to get Home Depot in, but it has not been determined that this is a light industrial use. And that's what the question was asking. So it's misstating his testimony.

CHAIRPERSON CHOCK: Overruled. Continue, please.

Q (By Mr. Steiner) And as far as exactly where this would go, has that been determined or does that still stay flexible?

A It would depend a lot on the tenant, and it could be any of the home improvement center providers. It could be anywhere on this side. Just depends on what they're willing to pay and what kind of location they want. But it would be on the south side, the

Pi'ilani South.

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Q And the commitment, as you said, would be for a type of use that supplies both the retail sector as well as contractors, plumbers, so forth, with supplies which would be exemplified by something in the nature of a Home Depot but not necessarily Home Depot; is that correct?

A Correct.

Q That's what the developer is willing to commit to.

A Correct.

Q Can we take a look at what's been marked as Exhibit 30, please? Could you describe what this exhibit shows.

A This is an exhibit that shows you the basic, the same basic area for the concept plan.

Affordable housing site's here, Pi'ilani South,

Pi'ilani North, the outlet center, the other retail on this side.

Q This shows the different pedestrian and bikeway paths, is that correct?

A Correct.

Q Could you show for the Commission where bikes would go along the Pi'ilani Highway?

A At present the Pi'ilani Highway has on the

paved road section a striped shoulder. That's a bike pathway or bikeway. That will continue along. It will continue along on this side of the Pi'ilani Highway on the Frontage Road improvements we make, so that it continues on as designed and requested by the state department of transportation.

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Q In some public testimony in earlier hearings before the Land Use Commission certain members of the public complained that the current plans don't incorporate a greenways bikeway system along Pi'ilani Highway which is something that they had discussed with Ka'ono'ulu Ranch during the zoning phase.

Did Pi'ilani Promenade explore — or its predecessors explore the possibility of a similar greenways bikeway?

A There was a letter that was sent to the department of planning, as I recall, with regard to the discussions between the KCA and Mr. Rice.

Mr. Rice represented to the KCA that, in deed, he would like to do a greenway system along the frontage of the highway and the Project as part of the development plan.

Q Why don't you describe what that would mean, greenway bike system?

A It would mean — and not as opposed to a bikeway on the roadway surface, on the paved surface, it would mean a walkway and a bikeway in the right-of-way away from the edge of the pavement, a separated Class 1 type trail.

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We took that request to the state department of transportation, as I stated earlier in 2005 when I went in to say, "Okay, how are we going to design this Project? I have a subdivision map. I need your concurrence, you, DOT's concurrence on what I'm going to design." That was one of our topics of discussion.

The State said, "Absolutely not. We don't want the off-road trail because it gives people a different place to be. Then you end up with conflicts with vehicles. So you just continue on with the same bicycle trail you have now on Pi'ilani Highway and don't take people off the roadway section."

Q So, in other words, Pi'ilani or its predecessor, or Pi'ilani were willing to create this greenways bikeway system but the state department of transportation rejected that?

A That's correct.

Q What accommodations are made for bikes within the Project?

A On the Upcountry corridor, as Mr. Rice represented to the Commission, there is a — we have the full roadway improvement with medians and shoulders. And on the shoulders on each side there's a separated bicycle pathway and pedestrian pathway separated by a landscaped median.

Q What about pedestrians?

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A Same thing. Pedestrians on both sides and bicycles on both sides.

Q What does the blue represent on that drawing?

A Inside the Project we have connectors from the Project out to the right-of-way. All of these blue lines indicate walkways, dedicated walkways for pedestrians in the Project itself.

Q Now, when I look at certain of these blue lines in the Project it looks like these dedicated pedestrian walkways sort of go right over or sort of between parking spaces. Is that the idea you'd be walking in and out of these cars?

A No. Actually what happens is — and this is a good example right here. There's a median right down through the middle of the parking lot connecting this use area to this use area. Pedestrians can walk out of the parking lot to get from point A to point B.

1 Q But they would be walking on a dedicated 2 sidewalk for pedestrians? 3 Α That's correct. Is that true of the other --4 0 5 Yes. Α 6 0 -- examples? 7 Α Yes. 8 Not just the ones you pointed out. 0 9 Α Correct. You mentioned that along Ka'ono'ula Road, 10 Q 11 the future or Upcountry Highway that pedestrians and 12. bikes would have separate paths? 13 Α That's correct. 14 Why don't we take a quick look at 0 15 Exhibit 32. Can you describe what this is. 16 There are three sections cut through East Α 17 Ka'ono'ula Street top through or cut through the East 18 Ka'ono'ula, the Upcountry Highway. Then the bottom 19 section is cut through the Pi'ilani Highway showing 2.0 the improved section. 21 This shows you where the sections would cut 22 on East Ka'ono'ula and then the Pi'ilani Highway here. 23 And the one on the bottom, the Pi'ilani 0 24 Highway, that shows the highway with two bikepaths, 25 right?

1 CHAIRPERSON CHOCK: I'm sorry, Mr. Steiner. 2 What exhibit number is this? 3 MR. STEINER: This is 32. CHAIRPERSON CHOCK: Exhibit 32. 4 Thank you. 5 THE WITNESS: That's correct. (By Mr. Steiner): The positioning in the 6 0 7 location of those bikeways, that was what was mandated 8 by the state department of transportation along that highway, is that correct? 9 10 Α Correct. 11 Why don't you describe how bikes and Q 12. pedestrians are dealt with on the future Kihei 13 Upcountry Highway spur. 14 I'll just take the first condition which is 15 the upper section. You'll see this is the 16 right-of-way limit on both sides, which is 125 feet 17 width. It has two lanes of traffic in each direction, 18 a median in the middle. There's, on this side you 19 have a bikeway, a landscape median, a sidewalk, curb 2.0 gutter, roadway, median, roadway, curb gutter, 21 pedestrian pathway, landscape, bike path. 2.2 Okay. Let's take a look at what's been 23 marked as Exhibit 33. And I'll let the Commission

know these are four different pages that are one

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exhibit.

1 CHAIRPERSON CHOCK: Exhibit 33? 2 MR. STEINER: Yes. 3 Could you describe the first page of Q 4 Exhibit 33? 5 Is this the correct one? Α 6 0 Yes. 7 This is an exhibit that was done to help 8 illustrate the transition between the edge of pavement 9 on Pi'ilani Highway and the buffer that's required 10 with the landscape pallet that has been approved by 11 the county of Maui into the Project. 12. You can see that there's a parking lot in 13 back. Then you have the structures in the background. 14 So this gives you an idea. This is based 15 upon the civil construction plans and the topography 16 that would be created. So you see the edge of 17 pavement, the landscape buffer, parking lot, which you 18 can barely see here, and the structures in the 19 background. 20 And this rendering is supposed to show an 21 approximation of what once those structures are built 22 out what approximately they would look like. 23 Α Correct. 24 Could we take a look at the next page 25 which, Charley, is this one. Could you describe what

this second page of Exhibit 33 shows.

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A If you had a chance to review the record on the Project there was a lot of discussion from Tommy Whitten who at the time was executive vice president of PBR, talking about the site and how it, how it topographically falls from the mauka boundary to the makai boundary, falls at about 4 percent.

What we are able to achieve here — and once again this is the retail outlet side of the Project or the north parcel. You can see people here at grade. You can also see in the background an escalator system. This is a — it will be a split-level type of facility.

So you've the parking lot from Pi'ilani one level and will go up to another level so you'll have additional retail at the top. It is not enclosed. It's not a mall by definition. It's not an enclosed space. It's a retail center.

Q When you say it's not a mall could you expand on that a little what a mall is compared to a retail center?

A Typically malls are enclosed spaces, highly controlled. This is an outdoor open, as you can see the design is very open and free.

Q Again this is a rendering that was made by

the developer to kind of show what this would look like when it's built out?

A Correct.

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Q Could we take a look at the next page of Exhibit 33, please. Could you describe what this page of Exhibit 33 shows.

A Yes. I described it earlier, the transition between the parking lots and the retail space. And what you see here is parking on both sides and exactly what I was talking about. This is the type of walkway that would transition through the parking lots so people don't have to walk in back of cars to get from their car to the shopping.

Q This is heading, again, into the north side, the retail outlet center?

A Correct. This is the retail space, outlet space.

Q Why don't we take a look at the final page of Exhibit 33. Could you describe what this page shows.

A Once again this is the outlet side and this proves to better illustrate the open nature of the facility. It's not an enclosed space. Part of the intent here — I think you heard testimony in the first meeting about people wanting a place to go and

gather. This is a perfect example of that.

- Q Looks like there's a water feature in the front there.
 - A That's correct.
- Q Again this I see that there are different sort of roof lines and so forth in the rendering. Is that the plan for the development as opposed to an uniform front?
 - A Yes.

- Q Have any renderings been done for the south side of the Project?
- 12 A No. Because we don't -- we don't at this
 13 point know what it is and who's going to be there.
 - Q So other than the site plan that we presented as Exhibit I think was 31, there's appears no drawings of what that might look like.
 - A Correct.
 - Q Now, if Pi'ilani was allowed to move forward by the Land Commission, when could construction begin on, let's start with the infrastructure of this Project?
 - A Well, at present we've already pulled grading permits. Those are valid. Bonds were posted for those permits. So there's a grading bond in place as well. We are basically ready to go. The BMPs are

in place. And material has been ordered and placed on skips.

- Q So would it be correct to say that if this was approved by the LUC an absent any other unforeseen or unknown legal challenges that they would be ready to go in the very immediate future?
 - A That's correct.
- Q And this infrastructure, that's the same infrastructure that there's a \$22 million cash bond for?
- A Correct.

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- 12 Q How long would that process take of building that infrastructure?
 - A The contract right now calls for about, I think it's 14 months to build all the infrastructure including the water tank, the Upcountry corridor, and the improvements to Pi'ilani Highway along with the mass grading.
 - Q So that's 14 months worth of construction activity, construction jobs, and so forth?
- 21 A Correct.
- Q And once the infrastructure is put in what happens next?
- A Well, somewhere along that timeframe you would want to start the on-site direct construction

which is approximately \$185 million total on both sides. That could start approximately nine months into the site work process.

Q That's building what we see in this Exhibit

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33, is that correct?

A That's correct, the retail outlet center.

Q Do you have any estimate of how much is going to be spent in that process or maybe in the whole process including infrastructure?

A It's approximately 200 million. That would include the 20 million for the current contract bid for the infrastructure, and about 185 million, let's say, in direct construction.

Q How long — if there were no further legal challenges or other unanticipated delays — how long before you could anticipate the outlet center would be open for business and for retail jobs for the community?

A Little over two years.

Q And what about timing for construction of the sort of bricks and mortar on the south side?

A Well, once again that will be driven by the market and who signs up.

Q If there was a market there could construction begin relatively soon?

1 Α Yes. 2 For either of these sites, for further 3 construction, are there other discretionary approvals 4 needed? 5 Α No, there are not. Would the construction on the north side of 6 0 7 the parcel have any effects regarding marketing on the 8 south side based on your experience? 9 Α Would you repeat that. 10 Would the completing the construction or 0 11 beginning -- I guess, completing construction on the 12. north side of the Project, would that have any effect 13 on the market potential for the south side based on 14 your experience? 15 Based on my experience it would become a 16 driver for the balance of the Project. It would create excitement and need and demand. 17 18 So that might speed up the market there and 0 19 make it happen quicker. 2.0 Correct. А 21 And could you take a look at Exhibit 10 0 22 please. 23 Α Okay. 24 Could you describe what this is. Q

This is a letter of transmittal to three

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- individuals, including myself, with regard to the 1 Ka'ono'ulu Ranch annual report dated September 26, 2005. 3 And this transmittal is from R. Clay 4 5 Southerland. Who's that? 6 Α He's an attorney that was working for me. 7 For "me" you mean? Q 8 Maui Industrial Partners. Α 9 This is transmitting what's beyond --10 behind that letter of transmittal? 11 That's correct. Α 12. What's next? Q 13
 - A That is a letter from the department of planning to a Mr. Anthony Ching who was the executive officer of the state Land Use Commission, the annual report.
- 17 Q This is the tenth annual report which was 18 filed by Maui Industrial Partners, correct?
- 19 A Correct.

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- 20 Q Does this indicate that, in fact, that 21 annual report was submitted to the Land Use 22 Commission?
- 23 A Seems to me it does, yes.
- 24 Q And there's been some concern about whether 25 annual reports were submitted by Maui Industrial

- 1 | Partners between -- well, based on our office's search
- 2 | we came up with through the Land Use Commission the
- 3 | first nine annual reports that they had copies of.
- 4 Then we had the 15th. And then we filed the 16th.
- 5 Other than this 10th annual report did you attempt to
- 6 locate the other missing annual reports?
- 7 A Yes, I did. I had a number of
- 8 | conversations. The attorney for the Ranch was
- 9 Mr. Martin Luna, who testified earlier in this
- 10 proceeding. I used him. I also used Mr. Southerland
- 11 to develop these reports.
- We have all tried to figure out where those
- 13 remaining reports are. I remember having the
- 14 discussions and doing the updates, but I cannot seem
- 15 to find them.
- 16 Q Do you recall those reports being done back
- 17 | at the time?
- 18 | A Yes, I do.
- 19 Q Do you believe that those reports were
- 20 | submitted to the Land Use Commission?
- 21 A I believe they were.
- 22 Q But you haven't been able to locate the
- 23 copies.
- 24 A No, I can't find them.
- 25 Q The missing the ones we haven't been

able to locate, that was when Maui Industrial Partners owned the property, correct?

- A That's correct.
- Q Not when Pi'ilani Promenade or Eclipse owned the property, is that correct?

A That's correct. Most of the efforts at the time were focused on simply getting the county to review and approve the final subdivision. So there was nothing going on other than that process.

- Q Also those missing reports weren't when Honua'ula owned the Project, is that correct?
- 12 A Yes.

- Q The state Office of Planning in its filings in this proceeding has suggested it would have been better if Pi'ilani had moved to amend the Decision and Order to specifically allow construction at the proposed Project. Why didn't Pi'ilani simply move to amend?
- 19 CHAIRPERSON CHOCK: I'm sorry.
- 20 Mr. Steiner, could you please repeat that question.
- 21 Maybe just slow down just a pinch.
 - Q (By Mr. Steiner): Okay. The state Office of Planning, represented by Mr. Bryan Yee here, in its filings has suggested that it would have been better if Pi'ilani had moved to amend the 1995 Decision and

Order to specifically allow construction of the proposed retail Project.

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Why in this case didn't Pi'ilani simply move to amend?

A Well, I think it's — the obvious answer is that we are now at a point where we have acquired land; we've paid — the partnership paid \$20 million to acquire this land. They have posted a \$22 million cash bond with the county of Maui.

Taking an extended period of time to process the Motion to Amend would simply take the Project out of its marketability and it simply wouldn't work. There wouldn't be any need for it.

- Q One of the reasons is that it wasn't required, correct?
- A That's correct. And our position is -MR. PIERCE: Objection. That calls for a
 legal conclusion. The witness is not -- he's not
 been -- he's not a legal expert. We ask that that be
 withdrawn from the record.
- MR. STEINER: I'll withdraw the question and ask a different question.
- Q One of the reasons why the developer chose not to file a Motion to Amend is that in its opinion the Motion to Amend wasn't required, is that correct?

A That's correct.

Q The delay was the second reason that you talked about, right?

A Correct.

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Q If there was such a delay, in your opinion what would happen to the approximately 22 million that's bonded for the proposed infrastructure?

A Well, there's a couple of things that could happen. We have a final subdivision map of the bond posted with the county. One of the parcels that was created has been sold to a different party which is Honua'ula Partnership for their affordable housing Project.

So that makes dissolution of the final map impractical because you have another ownership. So what would probably happen here is that the map would remain in place, but the bond would also remain in place, or they could replace that bond with a different type of surety that would cost less, they coul maybe pay less on that bond and nothing would happen.

Q What if the owner chose not to go forward with the subdivision?

A Well, once again, he may decide not to go forward with the subdivision improvements and the

Project itself. The fact is we have a map in place that has to either be dissolved, and it can't be because we have an independent interest, or he would probably, in my best judgment, try to reduce his cost as much as possible by changing the instrument and just wait and maybe try to sell it.

Q Would the initial spur of the Kihei Upcountry Highway be constructed in that instance?

A It would not.

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Q You're also here as a representative of Honua'ula as you stated. What is the current plan as far as when Honua'ula plans to build the affordable housing units?

A The affordable housing units by condition have to be completed before any units are completed in the Honua'ula Project itself. Two hundred fifty offsite units required: 125 rental, 125 owner-occupied. Given today, where we are today the zoning was approved in 2008 by the Maui county council. Before the ink was dried on the unilateral agreement a lawsuit was filed by parties on Maui alleging that the county violated the Sunshine Law in the approval.

Then a lawsuit was filed by an individual in South Maui claiming the county failed to require an

EIS for the Project. Both of those lawsuits have since been, I guess you'd say denied in favor of the county of Maui.

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Shortly thereafter— during that period of time we initiated an environmental impact study for the Project because we had some triggers after the zoning approval was issued. That took four years.

I recently received a Final EIS approval from the Maui planning commission at which time the Sierra Club and Maui United filed a lawsuit claiming that the EIS was inadequate.

I'm sitting here today because an Order to Show Cause has been filed against the Promenade and the issue with regard to affordable housing in the Project and the representations made to the Commission.

So I think in all of that it's pretty easy to understand why it would be difficult to go to a bank and say, "Would you please fund a \$50 million affordable housing project?" with all that uncertainty. Not to mention the fact that infrastructure is key. There's \$20 million in infrastructure right here for this Project. I cannot allocate another \$80,000 a unit to 250 affordable housing units and still have it make any economic

sense. That's impossible.

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Plus we also have a marketplace for the last number of years has been basically cluttered by a housing market that's comprised basically of REO short sales and foreclosures. So it's difficult for anyone to be expected to build affordable housing that's highly leveraged, highly conditioned, as the workforce housing requirements are, and be competitive in this marketplace. It's impossible.

So until all that clears out and we get some clarity here, the affordable housing can't be built, can't be funded.

- Q So at this point there's a lot of uncertainty as far as when and if this affordable housing is going to be built.
 - A That's correct.
- Q Has Honua'ula pulled any grading, building or other permits necessary to start construction?
 - A No.
- Q Are there any immediate any plans to apply for any such permits in the near future?
 - A Not given the uncertainty we have.
- Q Are you aware of any other apartment or multi-family residential projects on Maui which are zoned light industrial and are also designated light

industrial on the community plan?

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MR. PIERCE: Objection. This goes beyond the bounds of what is necessary for the Commission to make a decision.

CHAIRPERSON CHOCK: Overruled. Do you know, Mr. Jencks?

THE WITNESS: Yes, I do. There's one in particular that I recall in the Wailuku Industrial Park which is community planned light industrial and zoned light industrial.

C. Brewer Homes had a fairly substantial affordable housing, I think it was 60 percent affordable housing requirement for their Kealani project district leveraged by the state Land Use Commission.

And the 'Iao Parkside Project, which was the first apartment project built in Maui County in a light industrial area. It was constructed in the early '90s by Schuler Homes. So certainly that exists.

There's another one on West Maui in a light industrial area calls Opukea which was built by D.R. Horton. And there's a second project which is being constructed by D.R. Horton. I don't know the name.

Q (By Mr. Steiner): What about retail

developments that are constructed in areas where, that are zoned and community planned light industrial? Do you have any examples of those?

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MR. PIERCE: We would just raise the same objection.

CHAIRPERSON CHOCK: So noted.

THE WITNESS: Light industrial in Maui
County, when people in government in the planning
department, public works, I would say even at the
commission, the council, when you talk about light
industrial everyone understands what that means. That
means land zoned for a combination of uses.

The light industrial category in Maui
County is the only district where you can effectively
combine commercial, industrial uses and residential in
one use category to get true multi-use activity.

There are a number of projects in Maui
County that are zoned light industrial, community
planned light industrial, that have transitioned,
either were deliberately built as or have transition
in the projects that are heavily balanced by
commercial activity.

Maui Marketplace is a good example on Dairy Road. The Kahului Industrial Complex is another.

25 Lahaina Gateway, which is adjacent to Kahoma Stream is

another one. Lahaina Business Park is another.

Wailuku Industrial Park is another. The Mill Yard is another.

So all these are developed and zoned community planned as light industrial, but everybody understands that these are an opportunity for commercial for housing where appropriate, and industrial activity.

Q By "housing" you mean apartment housing.

A That's correct.

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Q Are you aware of other district boundary amendments in the county of Maui, based on your experience as a developer and in the public sector in the county of Maui, that have evolved over time from what was — from the conceptual plan initially proposed to the Land Use Commission that have evolved over time?

A I think, I think all of them have to one degree or another. One in particular that I recently took note of was a project on the west side was represented as a commercial/light industrial project not dissimilar to what we're talking about here today. And in fact it is evolving into a more of a commercial center.

One of the things that takes place here in

Maui County, and I'm not sure how it's treated on the other counties, but you can take — if you have X number of lots, 10 lots, let's say, and you choose to consolidate those lots into one parcel, the county of Maui — just a brief aside.

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In the early '90s when I was the deputy director I helped author the bill that allowed this to occur — allows you a one-time option to consolidate your parcels into one larger piece for a whole lot of reasons.

Number 1 you just want to consolidate into one big lot. Or let's say you have encroachment issues. Gives you a one-time fast track, expedited review so you can consolidate the parcels.

In one project on the west side, for example, this was identified as a commercial/light industrial subdivision. The Mormon Church is building a really large facility in this subdivision. They're consolidating lots. I mean that's evolution.

That's availability of land. That's availability of land at the right price for someone to buy, consolidate and build something that wasn't represented in the D&O.

MR. PIERCE: Objection. The witness has no -- there's been no foundation that he reviewed the

D&O for this. Besides that's a legal conclusion. We would ask that that be stricken.

Q (By Mr. Steiner): Did you review the district boundary amendment --

MR. PIERCE: Wait. You started your question there's been a ruling on this.

CHAIRPERSON CHOCK: I'm so noting your objection. Mr. Jencks has been admitted as an expert in issues of land use and planning to this Commission in the past. I think some of what he's saying is relevant to our proceedings. Please continue.

Q (By Mr. Steiner) And for this particular — is this the Lahaina Business Park you're talking about?

A Yes.

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Q And you've reviewed the district boundary amendment for that project.

A Yes. I might add there's another use, another consolidation of the Project for an apartment project. Permits were applied for and they are, as I understand, ready to be issued for an apartment project. They're looking for someone to come in and buy that parcel and build the apartments in that project.

Q And this is being done without having to

come before the Commission seeking an amendment.

A As far as I know.

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Q Sort of to wrap up here. The initial boundary amendment in this case was obtained back in 1994. And you were involved in the public sector at that time.

Based on your experiences both in the
public sector as the deputy director of the Department
of Public Works, and the director of the Department
Public Works and your time in the private sector as
well as on the Land Use Commission, could you describe
how the market has changed for this particular
Project?

A Well, I guess I would start out by saying to you the D&O was issued in '95 I believe for this property. Mr. Rice received his D&O with his conditions of approval. That was in '95. He had to work his way through a community plan amendment.

The county at the time was working on the Kihei-Makena community plan update. He went through that process and then finally got his zoning in 1999, making it going from agricultural zoning to light industrial zoning.

Even if Mr. Rice wanted to subdivide when he got his D&O he couldn't. He could create an

agricultural subdivision, a bunch of 2-acre lots. That's not really what he was intending to do.

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Let's just say for the moment he gets his zoning in 1999. We have already gone through four years. He gets his zoning in 1999. He then applies for subdivision. And he did — I'm not sure exactly when he applied — but he got his preliminary for the 4—lot large—lot subdivision that we're talking about today in 2003. Okay.

Let's suppose, the only analogue I can offer you, I can offer you, and it's realistic and it's factual, is my experience trying to get a 4-lot subdivision approved through the county of Maui. When picked the property up in 2005 it took me four years to go from a preliminary in hand to working with the state department of transportation and every county agency to get a final — a bonded final map. It wasn't easy.

So let's just say for the sake of conversation here that Mr. Rice gets his preliminary in 2003 and then waits four years, which is not unrealistic, to get a final map. I did it on this same property. That's 2007. I think we all know what happened shortly thereafter. Okay? He missed two economic cycles.

So given that timeframe and let's say — and there's been a lot of talk about this 123-lot conceptual plan that was talked about for this Project in '94 and '95, I hate to think how much time it would take to get a 123-lot subdivision approved with all of the details that that would require. You're talking sheets and sheets and sheets.

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This is a 4-lot with basically water, sewer, electrical power to each lot which is a county requirement. Not 123, just 4-lots.

So the point here is he starts out in '95, gets his zoning then subdivision. He's missed two, probably two complete cycles. So the project has got to move off.

What he thought about or conceived with Lloyd Sodetani in 1994, even earlier, simply wasn't the same thing as it would be when he got a final map in 2007 or maybe later.

Then in 2008, September of 2008 ladies and gentlemen, Lehman Brothers filed bankruptcy. Lehman Brothers was our partner in this Project. Okay. So we had an economic collapse.

So who knows where that project would be today if Mr. Rice continued on that logical continuum of processing.

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               The point is it's going to have to change.
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    All these projects are going to have to change over
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    time.
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               Is that why when it was submitted, in your
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    opinion that they submitted it as a conceptual plan to
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    be driven by the market?
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               It had to be.
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               MR. STEINER: I have no further questions.
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               CHAIRPERSON CHOCK: Mr. Kam?
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               MR. KAM: No questions. Thank you, Chair.
11
               CHAIRPERSON CHOCK: Maui County?
12.
               MS. LOVELL: No questions, thank you.
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               CHAIRPERSON CHOCK: State? Bryan, how much
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    time do you need?
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               MR. YEE: Maybe 20 minutes.
               CHAIRPERSON CHOCK: Holly, how you doing?
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    How about a break?
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               THE REPORTER: I can go on but --
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               CHAIRPERSON CHOCK: We're going to --
2.0
    we'll take a 10-minute break for our court reporter.
21
    Thank you.
22
               (Recess held)
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               CHAIRPERSON CHOCK: (11:15 gavel.)
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   Mr. Yee, 20 minutes.
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CROSS-EXAMINATION

2 BY MR. YEE:

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Q Mr. Jencks, I want do start with the commitment for a home improvement center. Is this located anywhere in the written documentation that was submitted in this case?

A The offer I made here this morning?

O Yes.

A No.

Q So I was listening closely to the wording. I noticed the question was continually: Is there a willingness to commit? Are you committing to having an improvement — home improvement center within the

14 Petition Area?

A We're representing to this Commission today that we are committed to that use: 125,000 square feet in the proximate 11 and-a-half acre area.

Q The 125,000 square feet would be the area under roof, is that correct?

A That's correct.

Q The 11 acres would account for parking for example.

A Yeah, there's loading areas and parking and walkways, all that, setbacks.

Q In the exhibit, I think it was 31, where

1 you had the layout, the general layout of the property --3 CHAIRPERSON CHOCK: Hang on. Let's put 4 that exhibit back up for the benefit of the 5 Commission. Exhibit 31, Mr. Yee? 6 MR. YEE: Yes. Do any of those buildings constitute 7 8 125,000 square feet? 9 Α May I check? 10 Q Yes. 11 The building on the lower right is -- the Α bigger polygon is about 104,000. 12. 13 Could you just point it out on the map for 14 the Commission. Okay. 15 Α And the smaller polygon is another 28,000. 16 So that's approximately the size we're talking about. 17 Q While I understand you're not committing to 18 particular tenants, you are committing to having, I 19 quess, a substantially similar function as a Home 2.0 Depot outlet. 21 A 'home improvement center' would be the 22 proper term of art. 23 And that would include wholesale, a 0 24 wholesale function. 25 Α Yes.

1 0 Is there any commitment to a timetable for 2 when this home improvement center would be 3 constructed? 4 But I can say to you that it will be Α 5 driven to a great extent by the success of getting the 6 retail component underway. Would the 125,000 square feet be a typical 8 size for a big box home improvement center? 9 Α I would say more or less, yes. 10 Is the existence of a big box retailer 0 11 reflected in the TIAR submitted to the department of 12. transportation? 13 The square footage is reflected and the 14 retail aspects of that use are reflected. 15 Is it your understanding or are you aware 16 that the trip generations from big box proposals 17 differ than the average retail or smaller retail 18 outlets? 19 Α I wouldn't know. 2.0 If there is a significant distinction trip 21 generation from big box retailers, would that then be 2.2 reflected in the TIAR? 23 It would have to be, yes. Α 24 In the amended TIAR. Q 25 Α Yes.

1 With respect to the conversations I quess Q 2 you had with the county, did you specifically raise 3 with the county whether or not your proposal was 4 consistent with the Land Use Commission's Decision and 5 Order? 6 Α No, I did not. 7 Did you ever ask the Land Use Commission or 8 the Office of Planning as to whether your proposal was 9 consistent with the Land Use Commission's Decision and 10 Order? 11 I did not. Α 12. Did the Petitioner or some other 13 representative of the Petitioner have a discussion with the Land Use Commission or the Office of Planning 14 15 with respect to whether the proposal was consistent 16 with the Land Use Commission's Decision and Order? 17 MR. STEINER: Chair, just for clarification 18 to the Office of Planning, are we talking about the 19 state or the county? 2.0 MR. YEE: I'm sorry. The state. 21 THE WITNESS: I wouldn't know. 22 (By Mr. Yee) When was the first time --23 strike that. At what point did this commitment for a

home improvement center arise as a part of the plan

for this Pi'ilani Promenade?

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A Well, as an element of the Project I can say that with a high degree of certainty that in my initial discussions with Eclipse Development when they acquired the land in 2009, they asked me to assist them. Some of my first questions to them centered around: What kind of uses are we talking about here?

So we did talk about the retail component.

We did talk about the home improvement concept for this property. So it goes back to maybe 2009.

Q So I understand there was a discussion. At what point in that discussion did the home improvement center become a component of the plan itself?

A I would say probably — as a formalized component?

Q Yes.

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A To address a light industrial requirement, probably two months ago, two and-a-half months ago.

Q So prior to that time or in the more recent past, at least prior to that time, the plan was for two retail outlets.

A The plan was open. There was really no — the thing was moving around. There was talk about, there was some terms of art like 'lifestyle center' — it was very, you know — let's say 10 years ago there were a dozen people you could talk to with regard

buying space and building stores.

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Today there's half as many because of the economy and the marketplace. So this thing was totally evolving almost constantly. So I wouldn't say there was any specific discussion.

- Q You mentioned the Lahaina Business Park.

 Are you familiar with that Land Use case?
- A Only in the sense that I know the owners and the project is maintained out of my office.
 - Q Do you know the docket number of that case?
- 11 A No, I don't.
- 12 Q Do you know when it was approved by the 13 Land Use Commission?
- A My recollection it was maybe in the mid
 15 '90s?
- Q Are you familiar with the representations
 that were made in this case before the Land Use
 Commission?
- 19 A I read -- what I read -- I reviewed the 20 D&O, the Conclusion of Law, Findings of Fact.
- 21 Q Has Lahaina Business Park been constructed?
- 22 A No, not totally.
- Q What percentage of the park has been constructed?
- 25 A I would say maybe 50 percent.

1 0 Of that 50 percent is there any part of 2 that which is a light industrial activity? 3 How would you define "light industrial"? Α 4 0 Have you seen the Decision and Order in 5 this case? In "this case" meaning? 6 Α 7 Meaning in Ka'ono'ula. Q 8 Yes. Α 9 Have you seen the discussion and definition 10 of light industrial within the Decision and Order? 11 A definition of light industrial in the Α 12. Decision and Order? 13 0 Yes. 14 Α I don't recall specifically what it said. 15 Are you not aware of what, then -- without 16 a specific definition would you not be aware of what 17 light industrial activity would be? 18 MR. STEINER: I'm going to object. As we 19 have heard a lot of testimony there's, light 2.0 industrial is a designation in the zoning that's M-1 21 an includes B-1, B-2, B-3. So I don't think it's a 2.2 fair question. 23 CHAIRPERSON CHOCK: I'd like to hear a 24 little bit in terms of what this witness has to say.

He did opine earlier on some other land use

categories. So proceed.

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THE WITNESS: What was the question again?

I'm sorry.

Q (By Mr. Yee) Let's put it this way: What is your definition of light industrial?

A Well, my definition of light industrial is a common definition or description in Maui County which would be a combination of industrial types of uses like it could be warehousing/storage. It could be commercial. It could be apartments. It could be a variety of things.

Q So your definition of light industrial follows the county zoning definition.

A That's correct.

15 Q You read the transcripts for this 16 Ka'ono'ula case, correct?

A Yes.

Q You saw the discussion in the transcripts about the concern regarding a commercial, an increased commercial retail operations in a light industrial subdivision?

A I read Mr. Kajioka's comments and Mr. Sodetani's response.

Q And those comments reflected a clear understanding or clear assumption that there was a

difference between commercial and light industrial.

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A There was concern expressed about the amount of commercial that could be in the Project. There was no restrictions. I remember that discussion. There's a difference.

Q Between commercial and light industrial?

A How one would describe light industrial and how one would describe commercial, yes.

Q So given that difference do you have an estimate of the percentage of Lahaina Business Park's light industrial component versus its commercial component.

A That's a really interesting question. I'm glad you asked. Because if you go up and you drive through that project what was originally conceived to be a light industrial/commercial project as described in the D&O, what has happened over time is that folks would go in and buy a parcel of land.

They would pull a building permit. They would build a, what some would call a warehouse building which would be either maybe a tilt-up or a steel structure like a butler building. The next thing you know is that that structure has demising walls in it and they're all individual retail spaces.

So it's conceived as a light industrial

building but ends up being commercial space. And that has happened a lot in that project.

Q It sounds, the way you've described it, sounds as if they constructed or began as a light industrial building — a building for a industrial use, is that correct?

A Some of them, yes.

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Q Were they used, then, for light industrial initially?

A It's commercial. It was built and then occupied as commercial.

Q Then you also mentioned, I think apartments in particular some apartment case. But I never got the name of the apartment. What's the name of the apartment?

A I don't know the name of the apartments. I know that the proposal was to consolidate, I think, three lots and then build an apartment complex.

Q So if you don't know the names I assume you don't know the docket number.

A The docket number of what?

Q Of the Land Use Commission's Decision urbanizing that apartment complex.

A No.

Q Are you familiar with any of the other

facts regarding the Land Use Commission's proceedings in that case?

12.

A That was all in the context of the Lahaina Business Park.

Q You also talk about the greenway along Pi'ilani Highway. I was just curious to know who was it with the department — well, did you say that the state department of transportation said that you should not have a greenway along Pi'ilani Highway?

A They said they didn't want meandering bike path and the shoulder along the highway.

Q Was that within the state right-of-way or solely within the Petitioner's property outside of the state right-of-way?

A In the state right-of-way.

Q So department of transportation expressed no opinion about any activity outside of the state right-of-way, correct?

A No, just in the state right-of-way.

Q Who did you talk to at the department of transportation?

A Well, there were two individuals. One is a Mr. Freddie Cajugal who is, I think he's their supervisor here on Maui in the state DOT office and then Ms. Charlene Shibuya.

1 Q So the opinion is from them. 2 There was another gentleman. I'm sorry, I Α 3 don't recall his name. He was a staff engineer, 4 worked for Warren Unemuri's office and went to the 5 state. I don't think he's there anymore. 6 0 You mentioned also in your testimony about 7 electrical substation. Do you know how large that electrical substation is? 8 9 I think I said it was about an acre 10 and-a-half. 11 You heard the testimony with Mr. Rowell and Q 12. Mr. Tatsuguchi earlier regarding traffic? 13 Α I was here. 14 You heard the testimony that there is no 0 15 need for a frontage road along Pi'ilani Highway? 16 Α Yes. 17 Are you intending to construct a frontage 18 road along Pi'ilani Highway? 19 Α No. 20 With respect to Honua'ula Apartments are 21 there -- you've already testified there were no 2.2 additional discretionary permits for the Pi'ilani 23 Promenade construction; correct? 24 Correct. Α

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Q

Are there any discretionary permits needed

1 for the Honua'ula Apartments construction? 2 Not that I'm aware of. 3 You're aware that Honua'ula Apartments 4 originally filed a Motion to Bifurcate with the 5 representation that there would be no construction 6 until a Motion to Amend was granted? You're aware of that? I recall. 8 Α 9 You're also aware that that Motion to 10 Bifurcate was withdrawn. 11 Α That's correct. 12. Within that Motion to Bifurcate was that 0 13 representation that I referred to, correct? Regarding? 14 Α 15 Regarding that they would not construct Q 16 until a Motion to Amend was granted. 17 Α That's correct. 18 Is the withdrawal of the Motion to 0 19 Bifurcate also a withdrawal of that commitment? 2.0 No. А 21 Is there a --0 MR. STEINER: I'm going to object. 22 23 calls for a legal conclusion. 24 CHAIRPERSON CHOCK: Sustained. 25 MR. YEE: Okay.

MR. STEINER: And I would represent that that withdrawal was a withdrawal of the commitment to move to amend.

Q (By Mr. Yee): Okay. Is there a commitment from Honua'ula Apartments that it will not construct until a Motion to Amend is granted?

A Not now.

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Q So at this time, although you've described the economic challenges of moving forward with Honua'ula Apartments, is it your position that — or the Petitioner's position that you may proceed with the construction of Honua'ula Apartments without any further discretionary permits and without any Motion to Amend granted by the Land Use Commission?

A Yes.

Q And it is also your representation that there's no commitment to wait on construction until a Motion to Amend is granted.

A Correct.

Q So when you argue to the Commission about -- let me rephrase.

So if the Commission does not deal with this question of Honua'ula Apartments as to whether or not its construction is consistent with the Decision and Order when should it deal with that question?

1 Α If it doesn't deal with it? 2 If it doesn't deal with it now. 0 3 Does that mean that it concurs it's an Α 4 allowed use? 5 If it makes no decision on the question? Q 6 Α What does that mean? 7 CHAIRPERSON CHOCK: Mr. Yee, can you 8 restate --9 MR. YEE: Sure. 10 CHAIRPERSON CHOCK: -- with some level of 11 clarity, please? (laughter) 12. MR. YEE: Sorry. 13 Well, you're aware that one of the 14 arguments you made is that the Commission should not 15 issue a decision on that because Honua'ula Apartments 16 has not yet done anything. 17 MR. STEINER: I'm going to object. This is 18 going to legal arguments that are being made by 19 counsel as opposed to Mr. Jencks' capacity as a 2.0 I think they can be addressed in legal witness. 21 arguments as opposed to what the percipient witness's 22 impression on what may or may not --23 CHAIRPERSON CHOCK: You want to rephrase 24 your question? 25 MR. YEE: That's a fair comment.

1		THE WITNESS: It's above my pay grade.
2		MR. YEE: Well, that's pretty high.
3		THE WITNESS: You may think so.
4	(laughter)	
5	Q	(By Mr. Yee) Before I forget, your role in
6	this, you'	re representing both Honua'ula Apartments
7	and Pi'ilani Promenade, correct?	
8	А	I'm representing Honua'ula Partners.
9	Q	Partners.
10	А	And Pi'ilani Promenade North and South.
11	Q	Is your role in this purely as a consultant
12	paid on an hourly basis? Or are you more of an	
13	investor who's paid depending on the financial success	
14	of the Project?	
15	А	I'm under contract with Honua'ula Partners
16	as their d	owner's representative. And I am the owner's
17	representative for Pi'ilani Promenade North and South.	
18	Q	I guess is your compensation dependent upon
19	the financial success, or some portion of your	
20	compensation dependent on the financial success of the	
21	Project?	
22	А	No.
23	Q	So it's just a monetary compensation?
24	А	I'm a work'n guy.
25	Q	Okay. Thank you. Do you think you

testified about the possibility that the subdivision map may need to be amended at some point. Do you remember that?

- A Subdivision map would need to be amended?
- 5 Q Yes.

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- A In what context?
- 7 Q You testified about that there're currently 8 a 4-lot subdivision.
 - A Correct.
- 10 Q And you talked about how long it would 11 take, it took to get the 4-lot subdivision final 12 approval, correct?
- 13 A Correct.
 - Q You talked at some point about how and this is the reason I'm asking you said something about the subdivision map could be amended in the future.
- A Perhaps in the context if you take one of those lots you want to re-subdivide it, yes, that was what I was talking about.
- Q I guess my question was is there any particular reason why the subdivision map in this case would need to be amended?
- A I was thinking I was speaking in the context of, let's say, Mr. Rice getting his large lot,

1 selling one of those large lots and having that entity 2 re-subdivide that parcel. 3 As we stand today is there any particular reason why you will need a further subdivision or 4 5 amendment of the subdivision map? 6 Α No. 7 I just misunderstood. Q 8 Thank you very much. MR. YEE: 9 THE WITNESS: You're welcome. 10 MR. YEE: Nothing further. 11 CHAIRPERSON CHOCK: That wasn't quite 20 12. minutes, Mr. Yee. We're not used to you leaving time 13 on the table. (Laughter). I think what we're going 14 to do we're going to break for lunch now. So we'll 15 give you some time, Mr. Pierce, to sharpen up your 16 knives. 17 MR. PIERCE: Thank you. (laughter) 18 CHAIRPERSON CHOCK: Let's reconvene at 19 1:30. 20 MR. PIERCE: Okay. Thank you, Mr. Chair. 21 (11:55 recess) 22 CHAIRPERSON CHOCK: (1:30 gavel) Okay. 23 We're back on the record. Mr. Pierce, ready to go?

CHAIRPERSON CHOCK: Mr. Jencks, ready to

MR. PIERCE: Ready.

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2 MR. JENCKS: I'm ready to go, Chair Chock.

3 CHAIRPERSON CHOCK: All yours.

MR. PIERCE: Mr. Chair, we had made some binders with tab copies of the Intervenors' exhibits but I just realized before break that the one that came over back from O'ahu was not tabbed. So I tried to tab the appropriate sections.

I understand that there's possibly, if Mr. Jencks is comfortable using it when we get into the exhibits and I'll try to keep them as minimal as I can, if Mr. Jencks is comfortable with it there's an iPad that has the exhibits on it that he could use I understand.

THE WITNESS: That's fine.

MR. PIERCE: That's fine? Okay. So can we make that available for Mr. Jencks and if you could just show him how to use it. That way we've got both options available.

20 CHAIRPERSON CHOCK: All right. Very good.
21 I'm liking this cooperation. Very good.

THE WITNESS: I don't know how to use an iPad.

MR. PIERCE: Okay. All right. So if it doesn't work I think I've tabbed most of the

1 appropriate spots there in the Intervenors' exhibits. 2 MR. STEINER: So, Tom, you have the paper 3 but you also have an iPad, is that right? 4 MR. PIERCE: The Commission has all of the 5 exhibits on their website apparently. So this is just 6 going straight to the website. 7 MR. STEINER: But you've got paper copies there if needed. 8 9 MR. PIERCE: Then there's a paper copy as 10 well, correct. Okay. 11 CROSS-EXAMINATION 12. BY MR. PIERCE: 13 Mr. Jencks, you and I know how to cooperate 14 because we used to work together back in 1988, right? 15 Α Yes, sir. 16 Under Mayor Lingle. So we'll try to keep 0 17 it as cooperative all the way through. I'll do my 18 part on that. I just want to go back through some of 19 the questions that you were asked by Mr. Steiner. 20 Now, at the very beginning did I hear your 21 testimony correctly that it was Ka'ono'ulu Ranch's 22 original proposal to do a 4-lot subdivision? 23 Α Their initial subdivision request was a 24 4-lot large-lot subdivision. 25 So they submitted a -- they literally Q

submitted a request for a 4-lot subdivision to the county of Maui.

- A Yes, sir, they did.
- Q But that changed, didn't it? Sometime in 2005 there was a request by Maui Industrial Partners for a 56-lot subdivision?
- A No. The 4-lot subdivision that they originally filed and received preliminary approval on in 2003, I think I'm correct, in 2003, is still the same basic 4-lot, large-lot subdivision we're dealing with today.
- Q So we are going to have to look at these
 Intervenor exhibits here initially. If you can select
 I-17 of the Intervenors' exhibits.
 - A I-17. I've got it.
- Q Okay. Take a look just through that. That consists of four pages.
- 18 A Yes.

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- 19 Q This was entered into evidence on our first 20 day. Do you recognize your signature on the last 21 page?
- 22 A Yes, I do.
- Q Do you recognize the subdivision application form?
- 25 A Yes, I do.

Q Why don't you just describe it for us.

A This is a subdivision application form made out to the Development Services Administration, the Department of Public Works for a subdivision. It's a standard form that's used to apply for a subdivision application.

- Q If you go to page three, which is called "supplementary information" do you see that?
 - A Yes, I do.
 - Q There's four numbers on that page.
- 11 A Yes.

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- 12 Q The first one says, "What research was done to prepare the preliminary plat?"
 - "It went through several iterations of layouts before settling on a 56-lot layout."
- 16 A Correct.
 - Q Can you explain that for us in light of your earlier testimony?
 - A Sure. This subdivision application was made, Mr. Pierce, I believe the date is August 21st, 2006 which is approximately a year after we acquired the property. The large lot map that Mr. Rice filed was filed in 2003.
 - This subdivision was for two parcels, the two mauka-most parcels on the property, the 13-acre

piece and I think it's a 19-acre piece on the south
side of the Upcountry Road corridor.

The sole purpose of this was to file a map

to see what the yield could be and get the comments back from the county on a light industrial subdivision.

- Q In fact it says No. 2 "to provide much needed industrial lots in South Maui"?
- A Justification for the subdivision application is all it is.
- Q Okay. Then it also says in No. 3 "construction plans for Ka'ono'ula Marketplace backbone improvements have been submitted for review"?
 - A That's correct.

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- Q And that those construction plans were related to a 56-lot layout?
- A No. Those construction plans the reference "construction plans" are related to the 4-lot subdivision.
- Q So do I understand correctly that the 56-lot layout is for the same piece of property that we're dealing with here today, portions of the same piece of property?
- 24 A Two of the lots, that's correct.
 - Q Two of the lots. And we're talking about

the two mauka lots?

- A Yes, we are.
- Q The one that would have been or that is currently owned by Honua'ula?
 - A That's correct.
 - Q The other one is by Pi'ilani Promenade...?
- 7 A South.
 - Q South. Okay. So after submitting this, so did you have two subdivision applications pending at the time?
- 11 A Yes.
- 12 Q You had one for a 4-lot subdivision and 13 this one here for the 56 lots.
 - A That's correct. As I described earlier this morning it's common once you have a large lot subdivision in process you have a potential buyer or you decide you want to build it. You apply for a subdivision for that large lot parcel.
 - That's exactly what we did here, just to see what the yield would be, what the comments would be as a way to stay ahead of where the market could potentially go.
 - Q So you were checking things out with the county in terms of how they felt about a 4-lot subdivision and also possibly a 56-lot subdivision.

1 Α Yeah. I had the preliminary comments on 2 the 4-lot. And this, the result of this process were 3 the preliminary comments on a 56-lot subdivision. And this was in 2006, right? 4 0 5 The last sheet page four says, "8-21-06." Α All right. No. 4 on the last page, this is 6 0 7 called an "owners acknowledgment/authorization to 8 subdivide". And you signed on behalf of the owner 9 Maui Industrial Partners, right? That's correct. 10 Α 11 And No. 4, I'm just going to read it here. Q 12. It says, "I confirm that I have uncontested legal 13 ownership," of course, they mean Maui Industrial Partners there, right? 14 15 Α Correct. 16 "I confirm that I have uncontested legal 0 17 ownership of the subject property without any 18 outstanding rights, reservations, or encumbrances which could nullify the intended development and use 19 of this subdivision." 2.0 21 Α Correct. 22 But you didn't check with the Land Use 23 Commission in 2005 or in 2006 to see what their 24 position was on that, did you? 25 Α No.

1 Also early in your testimony you mentioned 0 2 that your brother worked for PBR. 3 Α PBR Hawai'i. 4 What is PBR? 0 5 Phillips, Brandt & Redick. It is a Α 6 landscape, architecture, planning, environmental 7 consulting firm in Honolulu. Does he still work for PBR? 8 0 9 Α No, he does not. 10 You also mentioned in 2006 that you went 11 arranged a meeting with the mayor and with Mr. Foley, 12. Mr. Couch and Mr. Yoshida. I believe those were the 13 folks in the room with you. 14 Α That's correct. 15 Now, no one in that room quaranteed you any 16 entitlements, did they? 17 Α Guaranteed me any entitlements? What do 18 you mean by that exactly? 19 That no one said, "I promise you you can go do this"? 2.0 21 Α No. 22 And at that time you didn't take that Q 23 proposal to the Land Use Commission, did you? 24 I did not. Α 25 Now, if you'll go back to Pi'ilani Exhibit Q

18 -- this is Pi'ilani's exhibits now, not the 1 2 Intervenors. Sorry about that. 3 So I'm over here. Α CHAIRPERSON CHOCK: Exhibit 18? 4 5 MR. PIERCE: Exhibit 18, correct. 6 THE WITNESS: Okay. 7 (By Mr. Pierce) This was a -- essentially 0 8 you testified that these are the bonded subdivision 9 improvements. Do I have that accurate? 10 Α That's correct. 11 Now, some of these would have been Q 12. necessary for any type of development using a majority 13 of the property. Wouldn't that be accurate? 14 Α Yes. 15 Including if Ka'ono'ulu Ranch or if Maui 16 Industrial Partners had decided to go forward with the 123-lot subdivision, some of these same requirements 17 18 would be applicable. 19 Some of them. Α 20 Some of those requirements are -- there's a Q 21 nexus going back to the entitlement process with the 2.2 county, right? 23 Would you repeat that, please. Α 24 Some of those are required by county

or just basically county requirements, some of those

subdivision requirements.

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A I think most of these came — the county and the state department of transportation.

Q And were any of them voluntary?

A I think actually the water tank was a proposal that we made to the county -- that

Mr. Unemori made to the county prior to my involvement as a way to satisfy the water source.

Q So, in fact, some of these improvements may have been less or there may have been less — the requirements may have been different in that they may have been less costly if you had gone forward with the 123-lot subdivision process?

A I don't think that's true.

Q Okay. Now, you said -- you testified that in 2009 there was -- you notified the Land Use Commission. And there was a discussion about -- in fact I think there was an exhibit -- strike that. In 2009 you said that you informed the Land Use Commission.

A Regarding what?

Q That's what I would like to remind you of. What my recollection is that you informed them that there was a change in ownership?

A As I said earlier I was asked the question

whether or not the Commission was advised. And I said my understanding is the Commission was advised through letters from the corporate office in L.A. on the sales of property.

- Q Have you actually seen those letters?
- A I have not.

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- 7 Q How do you know that they actually 8 occurred?
 - A Because the attorney I was working with at the time that was working on both transactions,
 Mr. Douglas Fry, we talked about 'em as being a requirement.
- Q Okay. So, but that was not part of an annual report. That was a separate letter that was given.
- 16 A That's correct.
 - Q And then you mentioned that after 2009 you believe that annual reports were filed.
- 19 A Yes.
 - Q And your belief is based upon -- you mentioned that Clay Southerland was your attorney or Maui Industrial Partners' attorney, is that right?
 - A I had two attorneys. I had Mr. Martin Luna who had done work for Mr. Rice and had done all the previous reports. So I was talking to Mr. Luna. Then

1 I engaged Mr. Southerland to take over the reports. Neither of those attorneys has produced the 3 missing reports, have they? 4 Α No. 5 You mentioned that most of the tenants for, I believe this is for the outlet side, are coming, 6 potential tenants are from the mainland? It could be a combination of tenants from 8 9 off-island, from O'ahu, out of the state and on Maui. 10 Is that true of both the shopping center 11 uses on the south side and the outlet uses? Or is 12. that true of one more than the other? 13 It's probably in terms of number of tenants 14 certainly the retail side. On the south side you 15 could have folks that are already here taking down 16 those spaces on the south side. 17 Q Are you familiar with the Outlets of Maui? The Outlets of Maui? 18 19 Α I think that's this Project, is it not? 2.0 You're calling that the Outlets of Maui? Q 21 This has been called a Maui Outlet, yeah. Α 22 Are you aware that there's also, then, a 0 23 Outlets of Maui in Lahaina? 24 I've heard there's a rumor, yeah. Α 25 Q Are you aware that you're competing for the

1 same tenants? 2 I certainly am. 3 In fact some of the tenants are choosing to 4 wait to see what happens with your project because 5 they are attracted to your property? Yep. So let's speed it up. (Laughter) 6 Α 7 So, but they're not interested in leasing 8 at both locations, are they? They're choosing between 9 the two. 10 You have to ask them that question. Α 11 can't answer for that. 12. That's a property that's located in the 13 city center of Lahaina, right? 14 It's located at the north end of the 15 commercial district at the intersection of Papalaua 16 Street and Front Street. 17 Q It composes about 11 acres of land, right? 18 Α I couldn't -- I don't know. 19 Are you aware it has 10 buildings? Q 2.0 It has a lot of buildings on it. Α 21 It has 144,000 square feet of rental space? Q 22 Could very well be true. Α 23 And it's being refurbished and will go on Q

line again in midyear next year?

I wish 'em luck.

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Α

1 0 You mentioned that -- you testified that 2 the owners are committed to having some type of use 3 similar to Home Depot. 4 Α A home improvement center. 5 Home improvement center. And that that 0 6 would consist of -- the commitment would be for at least 11 acres of land? 8 11 and-a-half acres is what I represent. Α 9 And a portion of that would be parking and 10 what I heard was about 125,000 gross square feet would 11 be committed to the actual buildings? 12. That's what I said. Α 13 0 Okay. So the commitment is for not even one-third of the 88 acres to be used for those types 14 15 Is that a fair statement? of uses. 16 Α Okay. 17 Q Is it your position that Home Depot is a 18 light industrial use? 19 Yes, it's my position. Α 2.0 Are you aware that Home Depot advertises 21 themselves as the world's largest home improvement 2.2 retailer? 23 Α Fair enough. 24 And they also advertise themselves as the

fourth largest retailer in the United States?

1 Α Okay. 2 And the fifth largest retailer in the 0 3 world? 4 Α Okay. 5 They go on -- would Lowe's be another one Q of the categories that you consider to be similar to 6 Home Depot in terms of use? 8 Α Yes. Are you aware they advertise themselves 9 10 this way on their website "Lowe's has grown from a 11 small hardware store to the second largest home 12. improvement retailer worldwide"? 13 Α Okay. You went over the concept drawings with the 14 15 Commissioners before. I'd like for you to turn back 16 to Pi'ilani Exhibit 32. Do you have a -- is that one 17 of the board drawings that you have? 18 Α Yes sir, it is. 19 Would you mind putting one up for us, 20 please for Exhibit 32? 21 Α No problem. 22 CHAIRPERSON CHOCK: Exhibit 32 for the 23 record.

That's it,

THE WITNESS: Got it.

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Mr. Pierce.

1 MR. PIERCE: Thank you. 2 Now, you mentioned that the landowners are 3 constrained by what the department of transportation 4 wants with respect to bikeways, is that correct? 5 That's correct. Α 6 0 At the bottom of your Exhibit 32 you can 7 actually look at it there behind you, do you see that 8 red, the red legend? This? 9 Α 10 Right. To the right there's a legend. Q 11 Yes. Α 12. And that says "bike paths", right? Q 13 Α That's correct. In fact there's red on the concept drawing 14 0 15 showing where a biker is. Do you see that? 16 Yes, I do. Α 17 Can you describe for the Commission what 18 the lane is to the right of the biker? That says "northbound lane" doesn't it? And I have to put my 19 2.0 glasses on for that as well. Yes, you're correct. 21 Α 22 So that's the northbound lane of traffic 23 for Pi'ilani Highway. 24 Α Okay. 25 Then to the left of that biker doesn't it Q

say "acceleration lane"?

- A That's correct.
- Q So right now is the department of transportation's best wisdom to sandwich bikers between a northbound land of traffic and an acceleration lane. Is that your understanding?
 - A Can I give you some clarification on it?
- O Sure.

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A If you drive Pi'ilani Highway today you'll drive down the highway. On both sides you'll have two lanes of traffic. You'll have a center double stripe, two lanes of traffic and a shoulder. That shoulder is striped and has a sign that says, "bike path" or "bikeway" on it.

When we sat down with DOT to talk about this Project specifically and the issue with regard to the bikeway, State DOT said, "We don't want you to separate this bikeway from the paved section because it in many ways gives an individual on the bicycle a false sense of security because he's basically off the roadway.

"When he comes back on he's got to think about where he is and what he's doing. It's better to keep the bike path in the same alignment on the paved section."

So my question was, "What about the intersections? I would rather move that bike path around the intersection to the crosswalks so the bicyclist could cross at the crosswalks."

No, no, no, no. As this section shows as you drive Pi'ilani Highway today the bike path is on the shoulder. And when you get to an intersection where you have the right turn deceleration lane, there's a dashed line, then the bikeway picks up again and the bicyclist continues straight on to the intersection.

So in that configuration you have a bicyclist and to his right a deceleration lane.

That's what the State wanted. We went around and around and around, but that's what the State wanted.

Q Thank you for that. And we will not debate the State's wisdom or the department of transportation's wisdom on that one right now.

But the point is that you're asking for this Project to proceed without the Land Use Commission having an opportunity to opine on that, aren't you.

- A On the bicycle path location?
- 24 Q Correct.
- 25 A Yes.

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1 0 You also testified earlier that the 2 Pi'ilani landowners are ready to go. They're poised 3 and prepared to begin work. 4 They'd like to start work. Α 5 In fact are you aware that work is actually 0 6 occurring on the property today? And I mean literally 7 today. 8 There shouldn't be any work occurring on Α 9 the property today. 10 Okay. And you testified there would about 11 14 months to compete the infrastructure if everything 12. goes we'll and you're able to start, for example, 13 tomorrow? 14 Α Yes. 15 Now, those improvements that you're talking 16 about are the ones that were bonded through that 17 subdivision approval process, correct? 18 Α Correct. 19 Those improvements are being carried out by 20 the Pi'ilani landowners, right? 21 Α Correct. 22 Those improvements cover the entire 88-acre 0 23 parcel, don't they? 24 There's a mass grading. I think there are

two mass grading permits plus the civil construction

of roadways and the water tank. So, yes.

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Q Once that infrastructure is complete Honua'ula is in a position to request a building permit immediately, is that correct?

A I would request a building permit if I could find somebody to fund the Project.

Q We'll get to that in a moment. But assuming they had the financing they could request a building permit to initiate construction, right?

A Assuming all the lawsuits are settled and everybody will fund the Project, sure.

Q So Pi'ilani is essentially carrying out the work that Honua'ula needs to request a building permit. Isn't that a fair statement?

A I don't know what the relationship is contractually between Honua'ula Partners and Promenade in terms of who's doing what. So I don't know if I can answer that.

Q You've been representing Pi'ilani for how long, Mr. Jencks?

A Well, I started on the Project in 2005.

Q Were you representing Pi'ilani at the time?

A I represented Maui Industrial Partners up to the time that Eclipse purchased the land in, I think, in August or September of 2009.

1 Q Were you representing Pi'ilani in 2009 when 2 they purchased the land or Eclipse Development? 3 Not before the purchase. 4 0 Okay. So you start representing them after 5 the purchase. 6 Α That's correct. 7 You were representing Honua'ula before Q 8 2009, correct? 9 Α Yes. 10 Before 2005? Q 11 Α Yes. 12. So did you assist in the relationship in Q 13 any of the negotiations between Honua'ula? 14 Α Not at all. 15 And Pi'ilani? Q 16 Not at all. Α 17 Q Do you have any reason to believe that 18 Pi'ilani is not carrying out this work for Honua'ula? They're not going to only improve, say, some of this 19 20 bonded work, they're not going to stop -- let's, for 21 example, take the electrical. They're not going to 22 stop and not do the electrical over on Honua'ula's 23 property, are they? 24 No. Α 25 Q They're going to do that, stub out --

1 Α Sure. -- that kind of thing, right? So is it 2 3 fair to say that the property's going to be all ready 4 for Honua'ula at the conclusion of the infrastructure 5 improvements? 6 Α The minimum requirements to satisfy the 7 subdivision will be implemented. That means utilities 8 and roadway service to the lot. 9 And you're aware of the fact that the Motion to Bifurcate was withdrawn, the Motion to 10 11 Bifurcate that was filed by Honua'ula? 12. Α That's what I understand, yes. 13 And originally they were proposing: Look, 14 let's just have everything wait for approximately 14 15 months and then we'll file a request to amend? 16 Well, I'm not familiar with what went on Α 17 between the attorneys and the partnership. 18 I'm talking about one of the documents that 19 was filed here. You never read the Motion to 2.0 Bifurcate? 21 I didn't get into it. Α 22

Q Do you have any reason to believe that the way I just described it is incorrect?

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A I didn't read that document so I can't talk to them.

1 0 You also talked about all of the 2 complications that your clients have had getting 3 through the entitlement process. You mentioned 4 lawsuits, those kinds of things. Do you recall that? 5 Yes, I do. Α 6 0 And you also mentioned that a 4-lot 7 subdivision was significantly more simple than if your 8 clients had attempted to apply for a 123-lot 9 subdivision, right? 10 Α Correct. 11 Now, you also mentioned a couple other Q 12. projects that have been built that look quite a bit 13 like the Ka'ono'ulu Ranch proposal. For example, the Wailuku Mill-yard would be one, right? 14 15 Α No. 16 You disagree with that? 17 Α Okay. You're comparing the mill-yard to 18 the original conceptual plan that Mr. Rice proposed. 19 Right. 20 They're similar in that they're both light Α 21 industrial subdivisions. 2.2 You're not aware of any lawsuits or 0 23 long-term entitlement problems with that project, are 24 you? 25 I'm not. Α

1 0 Now, you also mentioned that Honua'ula can't find funding to, or someone who's willing to 2 3 finance the 250 units? 4 MR. STEINER: Objection. Misstates the 5 witness's testimony. 6 MR. PIERCE: I'll withdraw that question. 7 We'll actually come back to that. 8 You testified about some other projects on 9 Maui that are zoned M-1 light industrial and have been 10 able to have a variety of uses including apartment 11 uses and retail uses. Is that a fair generalization 12. of the earlier testimony? 13 Α Yes. 14 But you haven't looked underneath each one 15 of those to see what the land use conditions were, if 16 any, have you? 17 Α I've looked at a couple of 'em. 18 Okay. But not all of them. Q 19 Α No. 20 And you also haven't looked to see what the 21 limitations, if any, were in the community plans for 2.2 those various projects, have you? 23 Limitations in the community plans? Α 24 Correct. With respect to the specific

property if there were any.

1 Α I looked at --2 MR. STEINER: I have an objection. He said 3 "with respect to that specific property". And no 4 specific property has been identified. 5 (By Mr. Pierce): With respect to the ones Q that you testified to earlier that you identified. 6 7 I looked at the community plans to see if 8 there were any conflicting issues in the plan. You didn't look for limitations. 9 10 Α No. 11 Okay. And, of course, just because Q 12. something gets actually constructed, as you testified 13 has occurred, doesn't necessarily mean that it could not have been challenged. 14 15 Α That's true. That's a true statement. 16 MR. PIERCE: Mr. Chair, I talked to 17 Mr. Steiner before. And I understand Mr. Jencks is 18 available today. I think that actually most of my 19 continued cross will be within the realm of the 2.0 earlier discussion. 21 However, we had also identified him as an 2.2 adverse witness. And we would like to continue in 23 that direction with our questioning. 24 CHAIRPERSON CHOCK: Parties, any 25 objections?

1		MR. STEINER: No objection.
2		MR. KAM: No objection.
3		MR. YEE: No objection.
4		MS. LOVELL: No objection.
5		CHAIRPERSON CHOCK: Proceed, Mr. Pierce.
6	Q	(By Mr. Pierce) Okay. Mr. Jencks, if you
7	could pull	Intervenors' Exhibit 28. You've got it?
8	А	Yes.
9	Q	This is the Sixteenth Annual Report of the
10	Honua'ula 1	Partners, LLC Successor Petitioner to
11	Ka'ono'ulu	Ranch. That's how it's titled, right?
12	А	That's correct.
13	Q	This was filed on October 10, 2012.
14	А	Okay. I see that.
15	Q	And were you this is signed by your
16	attorneys.	But were you did you assist in the
17	preparation of this report?	
18	А	Yes, I did. I sent them prior reports and
19	some backg	round information.
20	Q	So you understand what's in this report.
21	А	Yeah. Yeah, I would say yes.
22		MR. PIERCE: Mr. Chair, I don't think this
23	in evidence	e yet. I'd ask that it accepted in evidence
24	or admitted	d into evidence, rather.
25		CHAIRPERSON CHOCK: What's the document or

1 the exhibit? 2 MR. PIERCE: This is the Exhibit I-28, 3 Sixteenth Annual Report of Honua'ula Partners, LLC 4 Successor Petitioner to Ka'ono'ulu Ranch. 5 CHAIRPERSON CHOCK: Hang on for a second. 6 MS. LOVELL: For the record I have that as 7 having been admitted in evidence on November 1st. 8 MR. PIERCE: I apologize. I think we're 9 in. I'm sorry about that. 10 CHAIRPERSON CHOCK: Okay. We're okay? All 11 right. (By Mr. Pierce): Mr. Jencks, if you would 12. 13 turn to the second page of Exhibit 28. 14 Α Okay. 15 And there's a discussion of some of the 16 background activities here. And let's look at the 17 second paragraph. It talks about the 250-unit 18 workforce affordable housing units. It starts off as 19 required by Condition No. 5 of the county of Maui ordinance No. 3554. Do you see that? 2.0

A Yes, sir, I do.

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Q Let's just to expedite things, there's a Condition 5 that required the workforce housing to be built on the 13 acres on our subject property here today, right?

- A That's correct.
- Q That's the mauka left-hand or the northern corner, right?
 - A Correct.

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- Q That was actually a result of your client's or your client Honua'ula, proposing that to the council back in 2005, right?
 - A That's correct.
- Q I'm sorry. I think I misspoke. 2007?
- 10 A Yeah, I think it started about that time.
 - Q Okay. It says, "Construction of this workforce housing project is dependent upon and must follow the installation of certain infrastructure for the Project to be developed on the Pi'ilani parcels."

 Do you see that?
- 16 A Yes, I do.
- 17 Q But we know from the earlier discussion 18 that you and I had that actually can occur and will 19 occur by the Pi'ilani owners, correct?
- 20 A They will be doing the work.
- 21 Q So do you recall back actually I have 22 the letter here — back in July of 2007 you wrote to 23 Danny Matteo who's a councilmember or was at the time. 24 And you proposed the idea of building 250 units on the 25 property, the 88-acre property?

- 1 Α You have a signed letter that I signed? 2 Yes, I do. Q 3 Α Then I quess I did. 4 0 You're happy to take a look at it if you'd 5 like. 6 Α I'd love to take a look at it. 7 MR. PIERCE: Mr. Chair, may I approach the 8 witness? 9 CHAIRPERSON CHOCK: Sure. 10 MR. STEINER: I'm going to object. This is 11 a document that apparently is not a document which was 12. an exhibit in this case. We had deadlines for 13 submission of exhibits. This is being offered as part of his direct examination of Mr. Jencks, not as 14 15 impeachment or rebuttal or anything like that. So I 16 would object to this late exhibit. 17 MR. PIERCE: Mr. Chair, if I may respond. 18 CHAIRPERSON CHOCK: Hang on, Mr. Pierce. 19 (pause) Go ahead. 20 This is not being asked to be MR. PIERCE: 21 offered in evidence. The witness is asked for his 22 memory to be refreshed. And that is permitted under 23 the judicial rules and certainly should be permitted 24 here.
 - It does not have to be presented into

1 evidence. And there needs to be no initial warning to 2 the other parties. But if it turns into a big deal I 3 can deal with it another way. 4 CHAIRPERSON CHOCK: Mr. Pierce, can we take 5 a look at that document? 6 MR. PIERCE: You may. 7 MR. STEINER: Is this the only copy? 8 MR. PIERCE: Yes. 9 (Document handed to Chair Chock) 10 CHAIRPERSON CHOCK: Give us a one minute recess in place to kind of sort this out. 11 12. MR. PIERCE: You know, Mr. Chair, let me 13 see if we can work with Mr. Jencks without us dealing 14 with the exhibit. Let's try that first. 15 CHAIRPERSON CHOCK: It seems pretty 16 relevant to most of the testimony that's been 17 provided. 18 MR. STEINER: My other concern is the fact 19 that he's going to ask him questions about it and I 2.0 don't have a copy of the letter. I'm sure that's a 21 concern. (By Mr. Pierce): Let's try this another 22 0 23 way, Mr. Jencks. 2007 were you engaging in 24 conversations with the County with respect to

proposing 13 acres or some amount that would handle

- 250 units? And you were proposing this lot that's the subject of our case today, right?
 - A Correct.

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- 4 Q That was in 2007.
 - A I was in the land use committee of the council in discussions on the conditional zoning for the Honua'ula Wailea 670 project.
- 8 Q Now, you were proposing this on behalf of 9 Honua'ula.
- 10 A Correct.
- 11 Q Because they were going through the change 12 in zoning, right?
- 13 A That's correct.
- Q But at the time you were also representing
 Maui Industrial Partners, right?
- 16 A That's correct.
- Q Did Maui Industrial Partners did not inform the Land Use Commission that there was a potential buyer that was being considered for that
- 20 | 13 acres, correct?
- 21 A Not to my knowledge.
- Q Have you read all of the Decision and Order that was filed in 1995 by Ka'ono'ulu Ranch?
- 24 A Yes.
- Q Would you agree that Condition 16 requires

the landowner to inform the Land Use Commission of proposed or possible buyers?

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A I don't know if that's 16 or what condition it is. I don't have it in front of me.

Q Let me read it to you. Condition 16 says, "Petitioner shall give notice to the Commission of any intent to sell, lease, assign, place in trust or otherwise voluntarily alter the ownership interests in the property prior to development of the property."

MR. STEINER: I'm gonna object to the extent that this condition was not one of the conditions that was raised in the Motion for the Order to Show Cause. I don't believe that it's been breached, but I think we're getting pretty far afield here.

CHAIRPERSON CHOCK: Sustained.

MR. PIERCE: Mr. Chair, may I make an offer of proof on that and have a reconsideration? The Order to Show Cause was not limited to any specific conditions. It was a request of whether there was a violation of the Order.

CHAIRPERSON CHOCK: Mr. Steiner, to your knowledge does the Order specify any condition on the Show Cause?

MR. STEINER: As far as I know it does not.

- Our understanding was that the Commission wanted relevant evidence. I think when you add, one, the fact that this is based on an exhibit that isn't he's asking about an exhibit that wasn't presented before.
 - So we didn't have any notice that this condition was alleged to have been violated, and it wasn't raised in the motion. I just think it's prejudicial and unfair. But, again, I don't think it's been violated anyway.
- 11 CHAIRPERSON CHOCK: So noted. I'm going to
 12 be give you a little latitude, Mr. Pierce.
- 13 MR. PIERCE: Thank you.

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- 14 CHAIRPERSON CHOCK: It wasn't admitted,
 15 but it seems pretty relevant to what your witness has
 16 been testifying to this morning. So proceed.
 - Q (By Mr. Pierce): So in 2007, Mr. Jencks, you're engaged with the county of Maui land use commission in discussing this possibility of bringing the 250 units on the 13 acres, right?
 - A Correct.
- Q And you received or your client
 Honua'ula received conditional zoning approval in
 24 2008, March of 2008?
 - A Correct.

Q That is where Condition 5 is embodied is in that conditional zoning, right?

A Correct.

Q What they call their Condition 5. I'm going to take us to it real quickly. This is, if you want to read along, is Intervenors' Exhibit 27. Let me know when you're there.

A I'm there.

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Q We do not have the entire exhibit here. We have the first page.

MS. LOVELL: Excuse me, Mr. Pierce. I'm sorry to interrupt, but according to my records
Exhibit I-27 is not in evidence. It was objected to by the County.

MR. PIERCE: Well, I'm laying a foundation for its admission then. Mr. Chair, by the way, this is a legislative act. It's a bit odd that the County would have asked for the Commission to have taken administrative notice or official notice of many other legislative acts but not this particular one.

MS. LOVELL: I believe our objection was that even though it is a legislative act and could be judicially noticed or officially noticed by this Commission, it deals with a different project.

CHAIRPERSON CHOCK: County, I think we

noted your objection at the time this exhibit was based by Intervenor.

MS. LOVELL: Yes. And at least according to my records there was no decision whether to admit.

CHAIRPERSON CHOCK: Mr. Pierce, this exhibit was not admitted at this point.

MS. LOVELL: Therefore we request that it not be read or displayed or anything until that question of its admissibility is decided. Thank you.

CHAIRPERSON CHOCK: Got it. Denied.

- Q (By Mr. Pierce): Mr. Jencks, let me start at this spot which is: Have you ever seen this ordinance before?
- 14 A Yes.

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- 15 Q Probably more than you would like it sounds 16 like.
- 17 A That's probably true.
- 18 Q If you will flip to the very last -- I'm 19 sorry it's not the very last page -- but if you'll 20 flip four pages in.
 - A Page 3?
- Q It'd be the fourth page, the one that says,
 "Unilateral agreement and declaration for conditional
 zoning."
- 25 A Yes.

1 So you see that there's a Bureau of Q 2 Conveyances stamp at the top? 3 Yes, sir. Α And it says, "Document 2008-036711." 4 Q 5 Α Correct. 6 0 And the date is March 10, 2008? 7 Correct. Α 8 Is this when this was recorded against Honua'ula's Wailea 670 property? If you look at the 9 10 bottom of that page there's a TMK. 11 Α Yes. 12. This unilateral agreement is part of what 13 is required under the ordinance 3554, right? 14 I believe this was recorded and the mayor 15 signed the bill I think April 8th. 16 Okay. Do you see any reason to think that 0 there's anything wrong here with the authenticity of 17 18 this document? 19 Α No. 20 MS. LOVELL: For the record we are not 21 objecting to authenticity. We are objecting to 22 admissibility on relevance grounds. It's a completely 23 separate legal concept. 24 MR. PIERCE: So, Mr. Chair, I'm first

laying the foundation. I'm going to ask for it to be

- 1 admitted. Then we can get to Ms. Lovell's objection. 2 MR. YEE: Chair, if I could just note. 3 With respect, I think this is a copy of OP Exhibit 4 4 in which I believe was admitted. OP Exhibit 4 5 contains, I believe, the full ordinance with all the 6 exhibits and pages in it. 7 CHAIRPERSON CHOCK: County, is that your 8 understanding? 9 MS. LOVELL: Let me look. (pause) Yes. 10 According to our records it was submitted with OP's 11 Supplemental Response on July 27, 2012. 12. CHAIRPERSON CHOCK: Did you object to OP's 13 exhibit? 14 MS. LOVELL: No, we did not object to their 15 supplemental response. 16 CHAIRPERSON CHOCK: Thank you. Mr. Pierce, 17 go ahead.
- MR. PIERCE: Thank you. So we're asking that Intervenors' Exhibit I7 be admitted into evidence.
- 21 CHAIRPERSON CHOCK: Chair's going to admit 22 the exhibit.
- MR. PIERCE: Thank you.
- Q Mr. Jencks, on the very last page of Exhibit I-27 is that your signature? I'm sorry. The

second-to-last page.

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A Yes, it is.

Q Now, Condition 5 is a few pages just before that. I'm sorry. Let's strike that. If you start at the beginning of the exhibits and you go in three pages, it's marked as page, it will be four pages, marked as page 3. And it says — it's numbered 5 at the stop. Do you see that?

A Yes, I do.

Q All right. So I'm going to just read from a portion of it. There's a discussion of the residential workforce housing. And there's a requirement that Honua'ula Partners quote, "shall provide workforce housing" quote, then it goes on to identify the bill or the county ordinance that they're required to do it by.

And it says, quote "...shall be located at the Ka'ono'ula Light Industrial Subdivision and completed prior to any market rate unit. That 125 of those workforce housing units shall be ownership units; and that 125 of those units shall be rental units." Do you see that?

A Yes, sir.

Q Then it goes on to say quote, "In addition, construction of those workforce housing units shall be

1 commenced within two years provided all necessary permits can be obtained within that timeframe." Do 3 you see that? 4 Α Yes, sir, I do. 5 And that's part of Condition 5, right? Q 6 Α That's correct. 7 So obviously you've identified some reasons 8 why it has not been able to proceed yet. But this is 9 an obligation on Honua'ula Partners, correct? 10 Α Yes. 11 The only way that they can get out of this Q 12. objection -- or out of this condition, is to go back 13 and request a change in zoning, right? 14 MR. STEINER: Objection. Calls for a legal 15 conclusion. 16 The witness has answered. MR. PIERCE: 17 THE REPORTER: What was your answer? 18 CHAIRPERSON CHOCK: Did you say "yes"? 19 THE WITNESS: Correct. 20 (By Mr. Pierce): Now, the date of the Q 21 recording date on this was -- we said was... 22 Α 2008. 23 2008. Now, going back to the summer of Q 24 2007 when this was first discussed, did Maui

Industrial Partners, who owned the property, who you

1 represented who was one of your clients, did they inform the Land Use Commission --3 MR. KAM: I'm gonna --4 MR. PIERCE: I haven't finished my question 5 yet. 6 MR. KAM: Go ahead. 7 Had Maui Industrial Partners MR. PIERCE: 8 or did they -- did Maui Industrial Partners inform the 9 Land Use Commission that there was an intent to change 10 or to enter into a very different use, 250 affordable 11 housing units on the property? In 2007? 12. Α 13 0 2007, excuse me. 14 Α No. Because I didn't know where it was 15 going to go. 16 But in 2008 we had -- the ordinance was 17 filed against the property, right? It became a 18 condition. 19 Α Right. 20 Maui Industrial Partners at that point also 0 21 did not inform the Land Use Commission, correct? 2.2 Α We were working with the Maui planning 23 department. 24 That's not the Land Use Commission, right? Q 25 Α That's correct.

Q If you'll turn to — well, let me just ask you this. Maybe we can avoid this. Would you agree that Maui Industrial Partners conveyed the 13 acres to Honua'ula Partners on August 20th, 2009?

A I believe that's correct.

Q Maui Industrial Partners did not inform the Land Use Commission in 2009, did they, of that change in ownership?

A My understanding is that they provided Notice to the Commission out of the L.A. office.

Q But that's the letter you haven't seen.

A That's correct.

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Q And it's not been admitted into evidence here today.

A I can't speak to that.

Q I guess it was also your testimony that they may have done it in 2010 but no one has a copy of that document of an annual report that was filed in 2010?

MR. STEINER: I'm going to object. There was, in fact, and I believe it's in evidence, a 15th annual report for 2000 -- well, I guess I need to check whether it's 2010 or 2011. But I believe after they purchased there was, in fact, an annual report that is in the record.

1 MR. PIERCE: Let me strike that. 2 Mr. Jencks, until that 16th annual report, 3 the one that was filed a couple months ago in October, 4 until that was filed none of the landowners of that 5 13 acres, Maui Industrial Partners first, Honua'ula 6 second, none of them ever informed the Land Use 7 Commission that they were going to use the property 8 for 250 units for housing, did they? 9 Α No. 10 Would you agree, Mr. Jencks, based upon Q 11 your experience, that there are impacts whether they 12. be environmental, social, economic, et cetera, that 13 are associated with constructing infrastructure? 14 MS. LOVELL: I object to the form of the 15 question as both compound and unintelligible. 16 CHAIRPERSON CHOCK: You can repeat the 17 question, Mr. Pierce. 18 (By Mr. Pierce): When you're building 19 infrastructure there are impacts associated with it 2.0 sometimes, right? 21 Α Sure. 22 Those could be environmental impacts, 0 23 right? 24 They could be dust, noise, variety of Α

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things.

1 Thank you for giving me those compound 0 2 It also could be economic? There could be 3 impacts that are economic? 4 Α I suppose. 5 Well, isn't that, in fact, what a lot of 0 6 your testimony was earlier about all the wonderful things that are going to occur from the infrastructure 8 that the landowners are proposing to build? 9 Α Well, they're economic benefits resulting 10 from the construction activities, certainly. 11 And social benefits? Q 12. Yeah. Α 13 0 Would you also agree that there are impacts associated with constructing 250 housing units? 14 15 Α Sure. 16 Now, you testified earlier that Wailea 670 0 17 just obtained a Final EIS, right? 18 Α That's correct. Now, you were, according to the Final EIS 19 20 which you signed, you said "It was prepared under my 21 direction or supervision and the information submitted 2.2 to the best of my knowledge fully addresses document 23 content requirements as set forth in section 11-200-17 24 Hawai'i Administrative Rules."

Do you recall declaring that when you

1 signed the Final EIS in June of 2012? 2 I'm going to object. This seems MR. KAM: 3 like -- what are we talking about? Are we talking about Wailea 670 EIS now? It seems like we're getting 4 5 pretty far off track here. MR. PIERCE: Mr. Chair, I'll connect it up 6 7 very quickly in the next couple questions. 8 CHAIRPERSON CHOCK: Very quickly. (By Mr. Pierce): All right. Mr. Jencks, 9 10 if you go to Intervenors' I-30. Let me know when 11 you're there. 12. I only have up to I-29 here, Mr. Pierce. 13 What am I looking for? 14 MR. STEINER: I would also note for the 15 record that this is an exhibit that we objected to and 16 has not been admitted into evidence. 17 MS. LOVELL: I join. 18 MR. PIERCE: Let me do this way, 19 Mr. Jencks. 20 Do you recall --Q 21 CHAIRPERSON CHOCK: I-30's not in yet, 2.2 Mr. Pierce.

23 MR. PIERCE: All right. That's fine.

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Q Do you recall, Mr. Jencks, working with PBR on a response to the Hawai'i Environmental Center with

respect to their concerns -- let me strike that. Let me start it this way.

Do you recall a letter written from Hawai'i Environmental Center to you expressing concerns that the EIS failed to address the impacts of the 250 units?

- A I remember getting a letter.
- 8 Q Do you recall --

you remember that part?

- A A comment letter.
- Q -- and do you recall that PBR responded to that letter as part of the comments process?
- 12 A Yes.

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- 13 Q In the EIS. Do you recall that they said
 14 that they first said that, "We don't need to deal
 15 with it here because it's does not trigger you
 16 said "providing workforce affordable homes at
 17 Ka'ono'ula Light Industrial Subdivision does not
 18 trigger the need for an Environmental Assessment or
 19 Environmental Impact Statement under Chapter 343." D
- MS. LOVELL: I object to this question.

 It's reading from a document that's not in evidence.

 It's an EIS. It's a portion of an EIS for a different project. The comments, the comment letters on that

 project and the responses thereto are a part of the

document that is not yet in evidence and is, frankly, irrelevant.

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MR. STEINER: In addition we would join in that objection. It's irrelevant. It's getting into the adequacy of the EIS which is the subject matter of another lawsuit that Mr. Pierce is involved with. It's not relevant.

I haven't seen any showing. We're getting a lot of evidence in with no showing of how this connects up to this property.

MR. PIERCE: Mr. Chair, it's not being offered --

CHAIRPERSON CHOCK: We're going to take a one minute recess in place.

MR. PIERCE: Let me just give my offer of proof.

CHAIRPERSON CHOCK: We're going to take a 1-minute recess in place. (pause) Back on the record. Mr. Pierce, how is this FEIS for Honua'ula relevant to this particular show cause hearing?

MR. PIERCE: The very next part of my questioning, which is the PBR's relationship back to the 1994 transcript and 1995 Order in which the — in which the PBR on behalf of Honua'ula stated that the impacts were addressed in 1994 for the 250 units of

1 housing. 2 (Commissioner Makua departing the hearing). 3 CHAIRPERSON CHOCK: What page in this EIS are you specifically referencing? 4 5 MR. PIERCE: This would be of the exhibit, 6 it would be the final page of the exhibit, the very 7 top paragraph, the first sentence of that paragraph. 8 CHAIRPERSON CHOCK: Mr. Pierce, I'm going 9 to ask you to move on. I don't see how -- this 10 exhibit has not been admitted and I don't see its 11 relevance to what we're talking about. 12. MR. PIERCE: Okay. Thank you. 13 Mr. Jencks, turning your attention to 0 14 Exhibit I-29, Intervenors' Exhibit I-29. 15 Α Okay. 16 This is the 16 annual report. But now not 0 17 for Honua'ula, instead for the Pi'ilani Promenade 18 landowners. Do you see that? 19 Yes, sir. I do. Α 20 This was admitted in evidence. Now, if you 0 21 would go to page 3, the first full paragraph there. 22 Α Beginning with? 23 Do you see the second sentence there? 0 24 I'm going to read from it. It says, "Because the 25 conceptual plan is" and it has it underlined

conceptual" end of underlining, "in nature, the 1 precise configuration of the onsite improvements to be 3 constructed and the mix of tenants will depend upon and be largely determined by the commercial real 4 5 estate market after infrastructure for the Pi'ilani 6 Promenade is completed and all necessary building 7 permits and approvals for Pi'ilani Promenade have been 8 obtained." Do you see that? 9 Α Yes, sir, I do. 10 So it's not so conceptual, is it, 0 11 Mr. Jencks that you're not able to attract tenants, 12. right? 13 CHAIRPERSON CHOCK: Can you restate that 14 question? 15 (By Mr. Pierce): Mr. Jencks, you testified 16 earlier that, in fact, the Project is attracting 17 tenants currently. 18 They're using the information they've Α 19 developed that you see on this exhibit in a conceptual 2.0 nature to talk to tenants. 21 Turn to Exhibit I-19 please. Let me first 0 22 ask you before you review it. Have you worked with 23 Eclipse Development or have you ever seen any of 24 Eclipse Development's websites with respect to their

outlets or their shopping center advertising?

1 Α When I first learned of Eclipse's interest 2 in the property I went to their website and looked at 3 it. 4 So have you seen any of the advertising 5 that Eclipse has put up with respect to the shopping 6 center? To this specific one? Α 8 Yes. Q 9 Α Yes. 10 And the outlet mall? Q 11 Α Yes. 12. Those are intended to attract tenants, 0 13 correct? 14 Α Correct. 15 Q In fact there's, one of the website pages 16 says that they're offered for lease, right? 17 Α Hmm-hmm. So are you able to sign a lease right now? 18 Q 19 You're talking to the wrong guy with regard Α 20 to lease, who they talked to, what the process is. 21 I'm not involved in that process. Are you able to -- do you know if there's 22 Q 23 been any leases that have been signed? 24 My understanding is leases have been 25 signed.

1 Q Do you know how many? 2 I understand it's about 50 percent. Α 3 Have those tenants been allocated a certain 0 4 amount of square footage? 5 I would assume they're signing up for Α 6 something. 7 MR. STEINER: I'm going to object and 8 instruct the witness not to speculate. It sounds like he's speculating. If you know the answer you can --9 10 CHAIRPERSON CHOCK: If you know you know. 11 If you don't know you don't know. 12 THE WITNESS: It's out of my bailiwick. 13 am speculating. 14 CHAIRPERSON CHOCK: If it's leased you 15 gotta assume that they're leasing it for a certain 16 amount of square footage. 17 Q (By Mr. Pierce): So it's not so conceptual 18 that Eclipse isn't able to market it, correct? 19 Α Correct. 2.0 And assign leases. Q 21 Correct. Α 22 Let's ask about this now. It's not so 23 conceptual that it couldn't -- could it be turned back 24 into a 123-lot subdivision now?

That's not a question I can -- I can't

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Α

answer that question. I don't know.

Q Well, you said that you were engaged in looking at the 16 annual reports and assisting with the preparation of those, right?

A Hmm-hmm. Yes.

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Q So it says in there that they're conceptual in nature right now, the designs?

A That's correct.

Q Okay. But it would not return to a 123-lot subdivision, would it?

MR. STEINER: I'm going to object. This question is vague. I'm not sure what it's asking, whether entitled it could be re-subdivided? It's really unclear as far as what's being asked here.

Q (By Mr. Pierce): Eclipse has made certain promises here today. It would not return this to 123 lots at this stage, would it?

MR. STEINER: "Made promises here today"?

I'm sorry I don't understand that either. I'm going to object.

Q (By Mr. Pierce) Mr. Jencks, earlier today there was a representation made by, I think you and then Mr. Steiner, that there was going to be a commitment to do Home Depot uses or a Home Depot type of use, right?

1 Α Home improvement type of use. 2 Right. So we had a commitment for a 3 certain amount of gross square footage for that, 4 right? 5 That's correct. Α It won't be greater than that, will it? 6 0 7 Whether it's that exact number I can't tell Α 8 you. And that would be a minimum. 9 Now, when Maui Industrial Partners bought 10 the property back in 2005, it owned it for a few years 11 before it sold it, right? 12. Α Correct. 13 You were representing Maui Industrial 14 Partners during that entire period of time, right? 15 Α From 2005 yes. 16 During that entire time the Land Use 0 Commission Order was encumbering the property, right? 17 18 Α Correct. 19 And it continues to encumber the subdivided 20 properties today, right? 21 It's recorded against the land, that's Α 2.2 correct. 23 Maui Industrial Partners didn't make any 0 24 guarantees to the current owners as to what they could 25 use that property for, did they?

- A They did their own due diligence.
- Q If you'll turn to Intervenors' Exhibit I-2 which is the Decision and Order. Do you have that?
 - A Yes, sir, I do.
- Q All right. If you'll turn to Findings of Fact 21?
- 7 A Page 6?

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- 9 Page 6, correct. Findings of fact 21 9 starts this way "Petitioner proposes to develops the 10 property as the Ka'ono'ula Industrial Park, a 123-lot 11 commercial and light industrial subdivision." Do you 12 see that?
- 13 A Yes I do.
- 14 Q Do you see the record "conceptual" there at 15 all?
- 16 A It's not there, no.
- 17 Q Now, go to Finding of Fact 38 which is on 18 page 10. Are you there?
- 19 A Yes, sir, I am.
- Q So the second sentence of Finding of Fact
 38 says this: "The 88-acre Petition Area would be
 subdivided and sold as individual parcels providing
 businesses with the opportunity to purchase lots in
 fee simple and to build their own structures." Do you
- 25 | see that?

1 Α Yes. It doesn't say anything about that being 2 3 conceptual there, does it? 4 No, it doesn't. Α 5 Now, let's go to finding of fact -- let's Q 6 go to page 7 of the Findings of Fact in the 1995 7 We are still referring to Intervenors' Exhibit T-2.8 Page 7 you said? 9 Α 10 Yes. Q 11 Α Okay. 12. Now, to speed things along I'll make a 13 representation to you here, but you're welcome to read 14 it, Findings of Fact 27 through 32 are specific 15 information about the property and the uses and how 16 they relate to the Kihei Makena community plan. Do 17 you see that? 18 Yes, I do. Α 19 And you mentioned that you were familiar 20 with the Kihei community plan in a couple of the 21 different positions that you've held, right? 22 Α Generally, yes. 23 One was as Public Works Director. Q 24 Correct. Α

Q Then another one you actually advised or

served with respect to the community plan amendment process? Did I hear that correctly?

A As a deputy director and the director of — as a deputy director of Public Works and director of Public Works I participated in the development of the Kihei-Makena community plan that was adopted in 1998.

- Q All right. Now Finding of Fact 32, I'm going to read it to you. It says, "The Project would conform with the proposed light industrial designation for the property." Then it goes to say, "Light industrial uses include warehousing, light assembly and service and craft type industrial operations." Do you see that?
- 14 A Yes, I do.

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- 15 Q It doesn't have retail in there, does it?
- 16 A It does not.
- Q And it doesn't have housing in there, does it?
- 19 A It does not.
- Q All right. Are you familiar enough with the Kihei-Makena community plan to know what, how this property, the subject property, is designated in the Kihei community plan?
- 24 A It's designated as light industrial.
- 25 Q Have you paid attention to how, exactly how

1 it's designated, what the wording is? 2 MS. LOVELL: Could we have a clarification 3 please? We are talking about the community plan that was in effect at the time that this D&O was entered in 4 5 1995, is that correct? 6 MR. PIERCE: Mr. Chair --7 CHAIRPERSON CHOCK: Can you clarify that, 8 Mr. Pierce? Are we talking about the community plan that was in effect at the time of this D&O and the 9 10 findings of fact? 11 MR. PIERCE: I will do that. I was trying 12. to speed along. 13 CHAIRPERSON CHOCK: Thank you. 14 Let's step back for a moment. MR. PIERCE: 15 CHAIRPERSON CHOCK: Mahalo. 16 MR. PIERCE: And I apologize. 17 Q Mr. Jencks, we're going to have to take you 18 back for a moment to the Findings of Fact 27 through 19 32. I want to try to give you a summary of these and 20 we'll see if whether I get an objection. But what was 21 happening here was that the Findings of Fact 2.2 contemplate that there was ongoing discussions with 23 the citizen advisory committee. 24 And the citizen advisory committee is a

group that advises on how things are going to happen

at the community plan stage, right?

A Correct.

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Q All right. So what I'm representing that happened here, and you're welcome to read this on your own, was that there are several Findings of Fact identifying the work that went on.

Brian Miskae, who was the director at the time, so the planning director proposed that it be placed in the light industrial. Feel free to read that if you like. But does that sound familiar? Maybe you recall this.

A I recall reading that in meeting minutes.

Q Okay. Let's actually go to paragraph -- go to page 24 Finding of Fact 98.

A 98 did you say?

Q Right. And I want to read it for you. Let me know when you're there. Are you there?

A Yes.

Q "The Project is consistent with the current urban designation of the property in the Kihei-Makena community plan and their planning directors and Maui planning commission's light industrial urban designation in the recommended update of the Kihei-Makena community plan." Do you see that?

A Yes, I do.

1 0 That recommend update ultimately became 2 what is the Kihei-Makena community plan dated 1998, 3 correct? I object to the question. 4 MS. LOVELL: 5 There's no foundation laid that this witnesses has the proper knowledge to answer that question. There's 6 been no foundation laid that what is referred to in 8 paragraph 98 in fact later became the 1998 9 Kihei-Makena community plan in its entirety. 10 CHAIRPERSON CHOCK: Mr. Pierce, maybe you 11 can clarify your question. We're looking at paragraph 12. 98 of the findings of fact. I think the witness 13 should answer the question, but if you can clarify. 14 MR. PIERCE: Sure. 15 Mr. Jencks, you've testified that you're 16 familiar with the Kihei-Makena community plan as well 17 as the amendment process that occurred in the '90s, is 18 that right? 19 Α Yes. 20 Are you familiar enough to know whether the 1998 -- excuse me -- whether the Kihei-Makena 21 2.2 community plan was amended during the '90s? 23 Α Yes. 24 Do you know what the date of that amendment 25 was when it actually was enacted by the county

council?

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A 1998.

Q Do you have any reason to believe, based upon your review of the findings of fact I've given you that they're referring to a different Kihei-Makena community plan in this Land Use Commission Order?

A Meaning the recommended update of the Kihei-Makena community plan?

O Correct.

A Correct.

11 Q All right. Now, if you'll turn to 12 Intervenors' Exhibit I-9.

A I don't have it marked here, Mr. Pierce.

Q I can come help you if you need it.

A What is it I'm looking for?

Q It'll actually show Kihei-Makena community plan on the first page. It's going to be about one-third of the way through.

CHAIRPERSON CHOCK: What date was that document produced?

MS. LOVELL: Chair, I-9 is the Kihei-Makena community plan adopted in 1992 to which the County objected on grounds of relevance. We also had a motion on this.

MR. PIERCE: Right. Of course, Mr. Chair,

you haven't ruled on that. This, of course, is the time for us to get into that.

CHAIRPERSON CHOCK: Chair's going to admit the exhibit.

MR. PIERCE: Thank you.

Q Are you there?

A Yes.

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Q Thank you, Mr. Jencks. Sorry about that. All right. So have you seen this Kihei-Makena community plan Exhibit 4? Take a look at it.

A Is this the '98?

12 Q Correct. I'll make that representation for 13 you.

14 A Yes.

Q And we've not given you the entire community plan because it's quite large. But I'd like to first turn your attention to the very last page of that exhibit, which is a map. Do you see that?

A I'm gettin' there. Okay. I'm here.

Q Do you see the subject property located on that community plan?

A Yes, I do.

Q What is the designation within — let me step back for a second. All of these properties on this map have different identifying marks on them.

1 Some of them say a-q. What does that stand for? Α Aq. 3 Q Thank you. CHAIRPERSON CHOCK: Mr. Pierce, for the 4 5 benefit of this Commission where is their parcel in 6 relation to this map? 7 MR. PIERCE: Okay. 8 Mr. Jencks, do you see the parcel there? Q 9 Α Yes, I do. 10 And it's marked with an LI, correct? Q 11 That's correct. Α 12. All right. And it's right to the right of 0 13 the existing mauka industrial park, correct? 14 THE WITNESS: Mr. Chair: (Witness pulling 15 up diagram). 16 CHAIRPERSON CHOCK: Got it. 17 Q (By Mr. Pierce): So the property is 18 identified, that 88 acres, all the 88 acres is 19 identified in the Kihei community plan, isn't it? 2.0 Α That's correct. 21 And is identified as LI. Q 22 Α Correct. 23 Which stands for? Q 24 Light industrial. Α 25 All right. Now, if you'll turn back three Q

pages please. It's page No. 55.

A Okay.

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Q There's a definition for light industrial. It says, "This is for warehousing, light assembly, service and craft type industrial operations." Do you see that?

A Yes.

Q It's been a while but do you recall that this is exactly the same verbiage that was used in the findings of fact? I can take you back to that if you need to see it again.

A It sounds close.

Q All right. Let's go two pages further back towards the front. Do you see this is what's identified as page 18?

A Yes.

Q Do you see paragraph K?

A Yes, I do.

MR. STEINER: I'd like to note an objection on this line of questioning. This line of questioning appears to address the issue of whether or not the proposed Project is compliant with the light industrial subdivision designation, which is by law a determination to be made by the county, not by the LUC. So I think it's irrelevant to this proceeding.

1 CHAIRPERSON CHOCK: So noted but overruled. 2 (By Mr. Pierce): Mr. Jencks, on that note 3 let's go back for a moment. Well, I don't want you to 4 lose your place. Let me just finish reading this and 5 we'll take you back to the Order. 6 So Exhibit K. You see where it says at the 7 very beginning, "Provide for a limited expansion of 8 light industrial services in the area south of the 9 Ohukai and mauka of Pi'ilani Highway"? 10 Α Yes. 11 Do you have any reason to believe that Q 12. they're not referring to the 88-acre parcel there? 13 MS. LOVELL: Again I renew my objection on 14 grounds of relevance in that this language was not 15 even adopted in 1995. 16 In addition, I would also MR. STEINER: 17 note that unlike the other language on page 55 that 18 Mr. Pierce referred to, this language it's not been 19 established that it was referred to in any way in the 2.0 Decision and Order which is before the LUC. 21 CHAIRPERSON CHOCK: Mr. Pierce, is this 22 language in the original D&O? 23 MR. PIERCE: Mr. Chair, the offer of proof 24 is this: Condition number 1 of the Order --25 CHAIRPERSON CHOCK: Mr. Pierce, was this

language in the original D&O?

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MR. PIERCE: No, but that's not the offer of proof, Mr. Chair. The offer of proof is that Condition 1 requires the Petitioner to get a community plan amendment change. And the only reason that a community plan amendment change would be relevant is if the Land Use Commission back in 1995 was concerned that the Project be consistent.

CHAIRPERSON CHOCK: Are community amendments processed at the LUC or at the county?

MR. PIERCE: They're processed at the county level, but there's a specific Order by the Commission in 1995 to require consistency with the community plan. So that's our offer of proof.

MR. STEINER: I would object to that. It doesn't require consistency with the community plan. It states that a community plan amendment will be obtained.

MR. PIERCE: Mr. Chair, that would be utterly a senseless condition if consistency was not a necessary condition precedent.

MR. STEINER: And the point here that I'm making is that the amendment was made, whether it's consistent with the designation or not by law under the Lana'i City Case is to be determined by the county

1 not by the Land Use Commission. 2 So for this Commission to find a violation 3 on the basis of inconsistency would be going beyond the scope of this Commission's jurisdiction. 4 5 MS. LOVELL: Yes, and I would also like to 6 add --7 Wait, wait, wait. MR. PIERCE: 8 Chair --9 CHAIRPERSON CHOCK: Hang on. Hang on. 10 Hang on. Mr. Pierce, it seems as if the background in 11 paragraph K that you're questioning this witness on, 12. we have it right in front of us. I'm not sure what 13 more you need for us to see or read here. 14 MR. PIERCE: Thank you. I can move on. 15 MS. LOVELL: Chair, could I just --16 CHAIRPERSON CHOCK: Move on, please. Thank 17 you. 18 Chair, could I just note an MS. LOVELL: 19 objection for the record? 20 CHAIRPERSON CHOCK: So noted. Move on. 21 (By Mr. Pierce): Mr. Jencks, your clients 0 22 aren't applying for an amendment to the community 23 plan, the Kihei-Makena community plan, are they? 24 Because the Project THE WITNESS: No. 25 is --

1 Q Mr. Jencks, you answered my question. 2 Α No. 3 MS. LOVELL: Wait. Wait. Wait. 4 MR. PIERCE: It did not require an 5 explanation. 6 MS. LOVELL: Wait. Wait. Excuse me, but I 7 think we went over this the last time. We agreed --8 MR. PIERCE: What is the evidentiary 9 objection, Counsel? 10 Interrupting, interrupting. MS. LOVELL: 11 CHAIRPERSON CHOCK: You guys are all 12. interrupting me. 13 MS. LOVELL: Sorry. 14 CHAIRPERSON CHOCK: We're trying to get 15 through this thing and you guys are talking over each 16 other. Mr. Pierce, were you in the process of asking 17 a question to this witness? If so proceed. 18 MR. PIERCE: Thank you. 19 CHAIRPERSON CHOCK: Let him finish and then 20 object. 21 (By Mr. Pierce) Mr. Jencks, you're going to 0 22 have an opportunity to have your witness -- excuse 23 me -- your attorney ask you as many questions as they 24 want on redirect. 25 Α Fine.

1 I will attempt to give you questions that 0 2 don't require an explanation. Is that fair? 3 So far so good. Α 4 All right. So I think you testified before 0 5 that your clients are not obtaining or requesting or 6 applying for a community plan amendment, is that 7 correct? 8 Α Correct. 9 Thank you. If they did apply they would be 10 required to get an environmental assessment, wouldn't 11 they? 12. MR. STEINER: Objection. Calls for 13 speculation and calls for a legal conclusion. This 14 witness is not a lawyer. 15 CHAIRPERSON CHOCK: He can't testify to what his client's going to do? Are going to get an 16 17 EA? Yes or no? 18 MR. STEINER: He asked him if he did apply. 19 He's already said that they're not going to. 20 asked: Well, if he did they'd be required to get X,Y 21 and Z which calls for speculation 'cause they haven't 22 applied. He said they're not going to. And it also 23 requires a legal conclusion. 24 CHAIRPERSON CHOCK: Want to restate your

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question?

1 MR. PIERCE: I can do it this way 2 Mr. Chair. 3 Mr. Jencks, you testified earlier that you 4 have a great deal of entitlement experience, correct? 5 Α I wouldn't say a great deal. Enough. 6 (Laughter) Would you have enough to where, in fact, 8 this is not an esoteric concept, is it? Developers need to know when an EA is going to be triggered, 9 10 don't they? 11 Α Yes. 12. In fact we talked earlier about that 13 exhibit which shall not be named, but you in fact were the head person on a much more complex, very complex 14 15 EIS, right? 16 That's a question to me? Α 17 Q Yes. 18 Α Yes. 19 And you understand the EIS law sufficiently 2.0 to know what some of the triggers are, right? 21 Α Yes. 22 Would a request for a change in the 23 community plan made by a landowner trigger an 24 environmental assessment under Chapter 343? 25 MR. STEINER: Objection. Calls for legal

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1	conclusion	. If he knows he can answer.
2		CHAIRPERSON CHOCK: Do you know?
3		THE WITNESS: Yes.
4	Q	(By Mr. Pierce): And what's the answer?
5	А	Yes.
6	Q	It does trigger an EA.
7	А	The 343, yes.
8	Q	Now, you didn't advise your clients that
9	they didn'	t need a change, did you?
10	А	No.
11	Q	Mr. Jencks, the Kihei community plan that
12	we've just	looked at, your Project's inconsistent with
13	it, isn't	it?
14	А	No.
15		MR. PIERCE: Thank you. No further
16	questions,	Mr. Chair.
17		CHAIRPERSON CHOCK: Holly, how you doing?
18		THE REPORTER: Break?
19		CHAIRPERSON CHOCK: Sounds like about that
20	time. Oka	y 10-minute break.
21		(Recess was held.)
22		CHAIRPERSON CHOCK: (Gavel) Redirect?
23	XX	
24	XX	
25		REDIRECT-EXAMINATION

BY MR. STEINER:

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Q Mr. Jencks, you were asked by the attorney for the Office of State Planning and by Mr. Pierce for Maui Tomorrow and his other clients, regarding the fact that you did not go back to the Land Use Commission to inform them of the fact that there was, that you — there was an intention by Honua'ula to build affordable housing on one part of the property. And the fact that there was an intention to build a retail by Pi'ilani Promenade.

Do you recall when you were asked those questions?

A Yes.

Q Why didn't you go back to the LUC to ask about that?

A Well, my first response is number one, based on the simple reading, and I think I described this earlier today based upon the simple reading of the D&O it seemed to me, based upon the common interpretations of the use descriptors in the D&O and the community plan zoning that we were entitled to build the uses we were proposing, that being the housing and the retail center.

The second response is that I took the time to look at the community plan and the D&O and the

zoning and deliberately scheduled meetings with the mayor, the director of planning, the deputy director of planning to discuss what it is we were proposing.

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And made specific reference to the sections of the community plan that Mr. Pierce brought out, and to ask a specific question. "Is this something that comports with your interpretation of these documents?" And the response was "yes it does."

So it's always been my impression that the county of Maui makes the final determination on issues in the D&O. For example the director of planning would make the decisions on what would explicitly be permitted in interpreting a D&O in land use. So I went to the areas where I should go to make that determination.

- Q Who, if you know, who is responsible for enforcing the zoning in Maui?
 - A Be the director of planning.
 - Q Of the county of Maui?
- A The department of planning, director of planning, county of Maui.
- Q And who is responsible for enforcing the community plan?
- A The same. It'd be the department of planning, planning director.

1 Who, if you know, is responsible for 0 2 enforcing if there's an alleged -- or who would be 3 responsible for enforcing a violation of a district 4 boundary amendment? 5 Α My understanding it would be the director 6 of planning. 7 Of the county of Maui? 8 The county of Maui. Α 9 Mr. Pierce asked you some questions. Не 10 sort of paraphrased paragraphs 27 through 32 of 11 Intervenors' Exhibit 2. Could you get that in front 12. of you again? 13 Intervenors' Exhibit 2? 14 Yes, which is the Decision and Order in 0 15 this case. You see that? 16 Α Okay. 17 And he asked you some questions 18 regarding -- he sort of paraphrased paragraphs 27 19 through 32 which talked about the adoption of a new 2.0 community plan. Do you remember that? 21 Α Yes. Could you take a look at -- or following 22 23 that paragraph 34 of the Decision and Order. Do you 24

see that paragraph?

Yes, I do.

Α

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1 Q Could you read that? 2 "The Maui County planning department Α 3 represented that they will request that the Maui 4 county council condition any change in zoning with the 5 appropriate limitations on commercial uses allowable 6 under the county light industrial zoning ordinance as was done with the Kahului Industrial Park." 8 9 10 11 Α Yes. 12.

So would this indicate that it appears that there was going to be some, acknowledge there's going to be some commercial use of this property.

This came right after they talked about community planning it light industrial, right?

Α That's correct.

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In your experience when you were on the Q Land Use Commission as well as your other experience, the representations that are made to the Land Use Commission are those contained solely within the Decision and Order that is adopted by the Land Use Commission?

Α I think it's the entire record. No.

Would that include the Petition and the documents submitted with it?

Yes, absolutely. Technical reports, the meeting minutes. Everything that's submitted is a

part of the record.

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- Q Would it also include things that are said to the Commission at the hearings?
 - A Absolutely.
- 5 MR. STEINER: I have nothing further.
- 6 CHAIRPERSON CHOCK: Commissioners,
- 7 | questions? Commissioner Teves.
- 8 COMMISSIONER TEVES: Thank you, Chair.
- 9 Good afternoon, Mr. Jencks. I have some clarification
- 10 on the affordable housing. Can we go to Exhibit, I
- 11 | think it's 31? Yeah, that's the one. Can you point
- 12 out to me where the affordable housing is going to go?
- 13 | Is that in the upper left-hand corner?
- MR. JENCKS: Yes. The 13-acre parcel is
- 15 | right up here.
- 16 | COMMISSIONER TEVES: That's 13 acres right
- 17 | there.
- 18 MR. JENCKS: Yes.
- 19 COMMISSIONER TEVES: Okay. How many units?
- 20 | Is that 250 units?
- 21 MR. JENCKS: It's 250. 125 -- by condition
- 22 | 125 are rental and 125 owner occupied.
- 23 COMMISSIONER TEVES: That's good. When
- 24 | will it be built? Along what phase?
- MR. JENCKS: Well, what phase in this --

It would be built as soon as funding is available, we get through all these legal challenges, and there's some certainty in the marketplace.

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COMMISSIONER TEVES: Could it be possible that owner could come back to the LUC for the 13 acres to the county and request that be changed to retail or industrial instead of housing?

MR. JENCKS: No. I have a specific condition in my unilateral agreement for Honua'ula that says affordable housing gets built right there. And I'm not going to back down.

COMMISSIONER TEVES: So that's set in stone.

17 MR. JENCKS: That's set in stone.

COMMISSIONER TEVES: Okay. Great. What about access to that residential? Can they use the new roads?

MR. JENCKS: Absolutely. Absolutely.

COMMISSIONER TEVES: Is there any other roads that would be available to them besides this access road?

MR. JENCKS: There was, if I may, when

Mr. Rice was getting his entitlement for this property there is — we do have an easement from this corner of the property out to Ohukai Road. It could be used for emergency, egress/ingress. It's a utility easement.

The county's 36-inch main distribution line comes right along this easement at this point and

crosses the property. There is an alternative access but I've made the commitment to the community that we wouldn't be using that because it goes to Ohukai and all the traffic's coming down here.

COMMISSIONER TEVES: So you could never -you could never stop the residential tenants from

13 using the interior roads then, your roads, your

14 | interior roads.

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MR. JENCKS: Correct.

COMMISSIONER TEVES: There wouldn't be any restrictions on that.

18 MR. JENCKS: No, no.

19 COMMISSIONER TEVES: Okay. Thank you.

20 MR. JENCKS: You're welcome.

21 CHAIRPERSON CHOCK: Commissioner McDonald.

COMMISSIONER McDONALD: Good afternoon,

23 Mr. Jencks.

MR. JENCKS: Good afternoon.

25 COMMISSIONER McDONALD: Just a couple, I

guess, clarifications. You mentioned that a Motion to Amend the Petition would cause undue delay to the Project. Why would you suspect a Motion to Amend would delay your Project?

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MR. JENCKS: Well, I've never processed a

Motion to Amend with the Commission. I don't know
anybody that has. But there are some analogs out
there. I have taken a look at them just so I would
understand what it would take. I would say to you
that it would probably take close to a year to just
develop the technical reports. You're basically doing
a full disclosure environmental document.

It's a very complex document. A lot of technical studies that would have to be done, time spent. So it would take time just to get that done, just the technical sides done. So overall you're talking a couple years here by the time you get through the process.

COMMISSIONER McDONALD: Second question is I believe it's Pi'ilani's Exhibit 19, the approval of the construction plans.

MR. JENCKS: Okay.

COMMISSIONER McDONALD: Okay. I believe the previous witness, Phillip Rowell, had noted that the TIAR is still under review with the DOT.

MR. JENCKS: That's correct.

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COMMISSIONER McDONALD: Has not been accepted. I'm just curious as to how the department of transportation actually ended up signing off on these construction drawings.

MR. JENCKS: That's a really good question. We had engaged Mr. Rowell to do a TIAR for this large lot subdivision which is the subject of these plans that he signed off. We had to make some assumptions on traffic and on land use and those kinds of things.

So putting this in context this is pre-2000, August of 2009. So we did have a TIAR that had gone through a number of reviews with State DOT. They wouldn't have signed off on this unless they were comfortable with the TIAR that was done at the time.

So we had one and they reviewed it. We went back and forth. It was accepted by them. And that's whey they signed off on the plan. Otherwise they wouldn't have signed off.

COMMISSIONER McDONALD: And there's a little note, looks like "Freddie" signed off on this thing. There's a note below his signature, if I can read it, "For added State DOT conditions outlined on above referenced letter." What are those conditions in reference to?

1 MR. JENCKS: I had -- this process -- this 2 is a major highway that the State is interested in, 3 the Upcountry Highway. We worked long and hard 4 getting the State to agree to the design parameters 5 that we have here on these plans. And even as they 6 were signing these plans, this is kind of one of those 7 deals where it's like I'm not quite going, you know 8 (witness motioning with documents.) So I had to -- I had to commit to Freddie 10 that if they had any additional changes on these plans

they would be incorporated, made as a part of the Project before I could occupy. And I said, "Fine." He wanted to make sure that he was covered. I said, "That's not a problem for us."

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COMMISSIONER McDONALD: You know what, Chair, if I may. You know, could we get a copy of that letter that Freddie is referring to as far as the DOT conditions unless it's already in evidence.

MR. STEINER: To be honest I don't know whether it is in evidence. If the Commission would like a copy of that letter, Charley, do you have a copy of that letter?

MR. JENCKS: If it's in my office I can find it, sure.

MR. STEINER: As long as everyone is

1 agreeable we'd be happy to provide a copy of that 2 letter. 3 COMMISSIONER McDONALD: Chair, I'd 4 appreciate it. 5 MR. JENCKS: That's fine. 6 CHAIRPERSON CHOCK: How about tomorrow 7 morning, Charley? 8 MR. JENCKS: Sure. 9 CHAIRPERSON CHOCK: Thank you. 10 Commissioners, any other questions? Commissioner 11 Biga. 12. COMMISSIONER BIGA: Charley, just one. Τf this Project does go through and proceed, as far as 13 14 contractors, you'll quarantee the local contractors 15 here in Hawai'i would be able to work on this site. 16 MR. JENCKS: Yes. We've already got a 17 contract with Goodfellow Brothers, Incorporated. 18 COMMISSIONER BIGA: Thank you. 19 CHAIRPERSON CHOCK: Commissioner Matsumura. 2.0 COMMISSIONER MATSUMURA: Do you have any 21 program where you give a discount to the local 2.2 businesses like kama'aina rates and the rentals? 23 MR. JENCKS: The subject of making sure 24 that the retail mix incorporated local folks came up 25 in a discussion that we had with Mayor Alan Arakawa

1 because he was keen on that and we committed to that. 2 I can't tell you that it's defined and 3 refined to the point where we have a document at this point in time but we did commit to that to help out. 4 5 COMMISSIONER MATSUMURA: Okay. 6 CHAIRPERSON CHOCK: Commissioner Inouye. 7 COMMISSIONER INOUYE: Thank you, Chair. 8 Thank you for your testimony, Mr. Jencks. I believe 9 you testified that you had a hand in preparing the 10 16th annual reports for both Pi'ilani and Honua'ula. 11 MR. JENCKS: Correct. 12. COMMISSIONER INOUYE: Okay. Did you 13 prepare the response to Condition 15 for Honua'ula or 14 did somebody else prepare it at your...? 15 MR. JENCKS: It was prepared by the Project 16 attorney. 17 COMMISSIONER INOUYE: Oh, okay. But you 18 are representing Honua'ula as well as Pi'ilani South 19 and North? 20 MR. JENCKS: That's correct. COMMISSIONER INOUYE: In it -- and this 21 22 report was sent in, I believe, in October after the 23 Motion to Bifurcate was submitted. But it says 24 basically that Honua'ula is going to come in with a 25 Motion to Amend, not -- yeah a Motion to Amend.

heard testimony back and forth about that being withdrawn with the bifurcation. Is this statement incorrect in the 16th annual report?

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MR. JENCKS: That's a legal issue. I wouldn't be comfortable answering that.

COMMISSIONER INOUYE: Okay. That's why I asked.

MR. STEINER: I'd be happy to respond if you'd like me to.

COMMISSIONER INOUYE: Okay, if you can.

MR. STEINER: Yes. Circumstances changed and that the determination to file the motion was made that we were not going to be filing a Motion to Amend. Therefore the bifurcation motion on that grounds was withdrawn.

Therefore, the statement that we are going to be moving to amend is no longer valid. If, you know, I'm stating that for the Commission. But if the Commission would like we could submit an update to that sixteenth annual report if that would be preferable.

COMMISSIONER INOUYE: No, I'm not insisting on it. But I just wanted to make a clarification.

MR. STEINER: I wanted to be clear. We are not at this point intending to move to amend.

1	COMMISSIONER INOUYE: Thank you.		
2	CHAIRPERSON CHOCK: Commissioners, any		
3	other questions for this witness? Thank you for your		
4	testimony, Mr. Jencks.		
5	MR. JENCKS: You're welcome.		
6	CHAIRPERSON CHOCK: Mr. Steiner, do you		
7	have another witness?		
8	MR. STEINER: No. No further witnesses.		
9	CHAIRPERSON CHOCK: Mr. Kam.		
10	MR. KAM: No. No witnesses.		
11	CHAIRPERSON CHOCK: County?		
12	MS. LOVELL: Thank you, Chair. The county		
13	of Maui calls Will Spence our planning director.		
14	WILLIAM SPENCE		
15	being first duly sworn to tell the truth, was examined		
16	and testified as follows:		
17	THE WITNESS: I do.		
18	CHAIRPERSON CHOCK: Name and address.		
19	THE WITNESS: My name is William Spence.		
20	My business address 250 South High Street, Wailuku.		
21	CHAIRPERSON CHOCK: Proceed.		
22	DIRECT EXAMINATION		
23	BY MS. LOVELL:		
24	Q Thank you, Chair. Good afternoon,		
25	Mr. Spence. Would you please state for the record		
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1 your current position with the county of Maui? 2 I'm the planning director for the county. 3 Would you please summarize briefly your 4 background, training experience and education in the 5 field of planning. 6 Α I have an undergraduate degree in urban and 7 regional planning from Polytechnic in Pomona. 8 number of people have said that's hard to say. I 9 worked in Los Angeles doing technical EIS work in air 10 quality issues. 11 When I moved to Maui I spent 10 years as a 12. staff planner where I worked on community plans. 13 did a number of special projects like comprehensive 14 zoning for interim zoned properties. 15 I also processed the gamut of discretionary 16 permits, SMA permits, changes in zoning which would be 17 legislative, special use permits, those kinds of 18 things. When you say "staff planner" you mean for 19 20 the county of Maui's planning department? 21 Α Yes. 22 Are your qualifications and background, by 23 the way, set forth in Exhibit 3, the County's

Exhibit 3?

A I believe that would be my resumé.

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1 Q Thank you. Would you please continue. 2 Okay. From 2002 to 2010 I was a private Α 3 consultant where I represented landowners in either 4 discretionary or legislative approvals before the 5 Then in 2012, excuse me, 2011 when the county. current mayor was re-elected to office, he appointed 6 me as the planning director. 8 And you have served as the planning 9 director since that time. 10 Yes, for almost two years now. Α 11 MS. LOVELL: At this time we offer 12. Mr. Spence as an expert in the field of planning. 13 CHAIRPERSON CHOCK: Parties, any 14 objections? 15 MR. STEINER: No objection. 16 MR. KAM: No objection. 17 MR. YEE: No objection. 18 No objection. MR. PIERCE: 19 CHAIRPERSON CHOCK: Proceed. 20 (By Ms. Lovell): Mr. Spence, at the 21 beginning of these proceedings there was, I believe, 2.2 an objection by the Intervenors to your 23 qualifications. I believe the objection was you that 24 had stated you were not an expert in the Land Use 25 Commission. Could you clarify for the Commission,

please, what you meant by that.

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A The proceedings before the Land Use Commission, I mean just procedural issues, are somewhat different than, say, either of our three planning commissions or other boards that our office staffs.

For instance, the Chair has the authority to dispose of motions, which in any of our commissions the chair does not have that kind of authority.

So those kinds of things, you know, I can't give you the background on why the chair can do that or not. So that part is unfamiliar to me.

The planning issues of the four state districts, conditions on permits or on entitlements or procedures or legal, you know, the legality of the Commission's authority, those things are very familiar to me.

Q You didn't mean to imply that you don't believe that you're an expert in the field of planning, did you?

A No. Absolutely not.

Q Next I would like to ask you to summarize briefly your written testimony. But, Chair, I will note that our written testimony, which is the County's Exhibit 1, has been objected to. So I renew my offer

of the written testimony in evidence at this time.

CHAIRPERSON CHOCK: Chair's going to admit the exhibit.

MS. LOVELL: Thank you.

- Q Do you have County's Exhibit 1 in front of you, Mr. Spence?
 - A Yes, I do.

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- Q Would you please summarize your testimony to the Commission.
 - A I'd like to sort of give a really brief summary, then go into a little bit of the details of why I believe of the evidence here. First off it's the County's position that there has been no breach of any of the conditions of the Commission's Decision and Order.
 - Q Could I stop you right there.
- 17 A Yes.
- 18 Q How did you reach that conclusion?
- 19 A When I reviewed the Decision and Order I
 20 look for and the assertion is that this was
 21 supposed to be a light industrial development. And
 22 when I look at the Decision and Order I see no such
 23 specific condition that says "only light industrial"
 24 or a "percentage of light industrial" or, you know,
- 25 only a certain amount of "commercial". There's no

specific condition on that.

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The assertion is there's a violation of representations made to the Commission. So when I look at the representations made to the Commission, there was quite a bit of discussion of what could be done on the property with, you know, this Commission's approval for urban. Then the Petitioner said: Well, if you grant us urban we're going to ask the Maui county council to zone us light industrial.

And then there was discussion on the record through Mr. Sodetani and about what all of those different uses could be. They mention retail, all the uses in B-1, B-2, B-3, all of our, the County's business districts as well as apartments which are allowed as of right in the Light Industrial District.

So those things were represented to the Commission in open session similar, I imagine it was a similar session as we're having here.

The Commission discussed — I should rather say the planning director at that time Mr. Brian Miskae, he suggested to the Commission that should you grant the urban designation he was going to request that the county council impose a condition to limit the commercial uses on the property.

So there was specific discussion on the

record before this Commission that there would be a condition put on or at least requested of the county council.

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The Commission at that time in 1995, chose not to put a specific condition on this Decision and Order. So even though that was in the Commissioners' mind, the Commission made no such condition on that Decision and Order.

So lacking such a condition I can't see how there would be any breach of such a condition.

Q Would you please continue with your summary of your written testimony?

A Specifically — the summary picked up most of it. During the hearings before the Commission in '95 that Petition included as a part of the marketing study it included a copy of the County's M-1 Light Industrial District zoning and also included the B-1, B-2 and B-3 business zoning ordinances.

Excuse me. That was a part of the market feasibility study and economic report. So that was in the Commission's record at that time. The Project throughout the Decision and Order eight times it refers to a commercial and industrial development. So certainly within the Decision and Order there was not a limitation on strictly light industrial.

1 Did your review of the record before the Q 2 Commission in 1995 find anything about apartment uses? 3 Yes. There was as a part of -- well, as a part of that M-1 light industrial ordinance apartments 4 5 are listed specifically as a permitted use. 6 Then in discussion in testimony from the 7 market feasibility expert Mr. Lloyd Sodetani, it was 8 Commissioner Kajioka at that time. 9 And the Commissioner asked, "It appears 10 that" -- and I'm reading a section of the transcript 11 "It appears that the terms of the permitted uses 12. within light industrial, it appears to be pretty broad 13 B-1, B-2, B-3 districts permitted uses. Even 14 apartment houses are permitted use in light 15 industrial." 16 Mr. Sodetani responds "Right." 17 "Question: In other words, we could have a 18 preponderance of retail and service type 19 establishments in this." Mr. Sodetani replies, "That's a possibility 20 21 but I would like to say that the light industrial 2.2 entities would probably be more likely to be located 23 in a project like this rather than commercial entities 24 as described."

"Question: But there's no way you can stop

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"Answer: That's true, but I think the market will dictate that as well."

So that was what all the Commissioners heard at that time.

Q Then I believe that there was discussion that you briefly mentioned with Director Miskae at the time of what he would do at the Maui county council when it came up for a change in zoning. Could you describe what happened there?

A The planning director testified in front of the Commission that there was a broad range of uses allowed by the M-1 industrial zoning, and that he intended to seek a condition when the county council zoned the property to they would limit the amount of light industrial uses.

Q That would limit the commercial?

A Excuse me. That would limit the commercial uses on the property. This has been a fairly standard practice within Maui County when properties come in and request zoning of the county, especially for light industrial.

Sometimes the county council will place conditions on properties and sometimes they will not. In this case, even though requested several times by

the planning department, the council chose not to place any conditions to limit the commercial uses on this property.

Q Mr. Spence, when there is a change of zoning such as occurred here on this Project, and the planning department advocates for restriction of uses in other words, more restrictive uses than are allowed within our very broad category of light industrial, is that a public proceeding?

A Yes, it is.

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Q Can you describe the procedural path that's taken and the public's participation?

A When an Applicant comes in for a change in zoning there are certain notification requirements just for applying.

There are notices within the paper, within the newspaper to surrounding landowners. I'd have to look specifically in the code if it's in 500 feet or just adjoining landowners or what.

The planning department processes that application which once it hits the planning department is a public document. Anybody can come in and review the file. The planning commission holds a public hearing. That public hearing is advertised in the newspaper. It is — there's an official notice sent

to surrounding landowners within 500 feet. The planning commission conducts a public hearing on that.

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Once the commission is done with the hearing they make a recommendation to the council — excuse me — that and the entire record up to that point is sent up to the council. That's referred to committee. The committee then has their own public hearings.

Officially the public hearing takes place with the planning commission but, nevertheless, the committee holds a public hearing in which any members of the public can come and testify.

Once — because a change in zoning is legislative it's passed out of committee to the full council for two readings. At either one of those readings there's also opportunity for members of public to testify.

Q So with respect to the planning department's recommendation at that time that a specific limitation be put on this Project to describe how much commercial would be allowed versus how much light industrial, the public had four different opportunities to come in and support that recommendation?

A That's correct.

1 Q Or to argue against it.
2 A Yes, that's correct.
3 O What finally happened w

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Q What finally happened when the county council took the issue up?

A The county council did not adopt any condition that would limit the commercial use on the property.

- Q Has the county council done that in other instances?
 - A Yes, they have.
- Q Are you aware of any instances where the Land Use, the state Land Use Commission has placed such limitations?
- A Yes. I'm aware of Maui Business Park Phase II where I have it in my testimony in Maui Business Park Phase II that's docket No. A03-739 there's an express condition regarding the amount of commercial use. I can read it into the record. It is rather long.

It says, "For a period of eight years from the date of the County's approval of zoning for the Project, a total of at least 50 percent of the Project acreage shall be (A) Used and developed by the Petitioner for non-retail light industrial use and/or

(B) Sold or leased to and developed and used by a

third-party buyer for non-retail light industrial use."

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Q Then did the condition go on to expressly define the phrase "light industrial" as used in that paragraph?

A Yes, it does. It says, "The phrase 'light industrial' as used in this paragraph includes warehousing and distribution type of activity as well as compounding, assembly for treatment of articles or materials with the exception of heavy manufacturing and processing of raw materials."

Q As the director of planning for the county why is it important for you to have explicit conditions such as that one in the Land Use Commission Decision and Order?

A Because if we do not have explicit conditions we can't tell what the Commission's — and I'm speaking of your decisions and order — unless it's explicit like this I can't tell if there's a breach or not.

Q All right. Continuing, then, with your summary of your testimony. Your testimony also directs the Commission's attention to certain other projects on the island of Maui that were built with light industrial zoning, correct?

A That's correct.

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Q Could you summarize that part of your testimony, please.

A When — it's very common in Maui County that properties that are zoned light industrial can be used for a wide variety of uses. I think that at one time light industrial was — this zoning district was adopted roughly in the '60s, early '60s.

The economy was very different. It was a largely agrarian kind of economy. The plantations were going full steam ahead. So there was a lot of land zoned light industrial.

But that zoning also allowed all these business uses. So over time a lot of properties, as the economy transitioned, so did these properties transition from baseyards or equipment storage or other kinds of industrial uses into commercial uses.

Examples would be Maui Mall. That property was a baseyard at one time if you look at the old aerial photos. It's now one of our malls. If you look at Queen Ka'ahumanu Center, which is currently the largest mall on the island, that's zoned heavy industrial.

But more recent projects that have been build would be like Lahaina Gateway in Lahaina that I

think it's been referred to as Lahaina Industrial Park. That's more recent. There's a large commercial component to that.

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But I think also apartments are very, are very common. Probably the largest apartment project on the island that both community planned light industrial and zoned light industrial is the 'Iao Parkside where you have 480 apartment units.

Opukea on the west side was also community planned light industrial and is zoned light industrial. That's, I believe, 120 units.

Q I think on your testimony it says 114 on page seven.

A That's correct. And I would note that those were built — the building permits for those structures were pulled in 2007, so fairly recent construction. This is 'Iao Parkside dates from approximately 1994. Opukea in 2007. There's a number of other apartment units, structures and mixes of uses throughout the county ranging from the '60s up to more recent days.

Q Is there anything else you would like to direct the Commission's attention to in your written testimony before I move on to some more specific questions?

A Go ahead.

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Q Okay. I'd like to turn now to the issue of a conceptual plan. We've heard a lot so far in this proceeding about a conceptual plan that was presented to this Commission for a 123-lot subdivision in 1994 and 1995.

What does the term "conceptual plan" mean to you as a planner?

A As a planner who has been doing this on, specifically on Maui Island for 20 years, when I look at a set of plans that is marked 'conceptual', it can mean this is what we could build or what could be the result of the project.

But those plans are presented at the very early stage of entitlement process. I would see in a case like this the early stage would be presenting to the Land Use Commission. That's the very first step. If you can get an urban designation on your property you can tell the Commission, "This is what we intend to build."

But then you have other steps through that where this project may change. You then have to go to the Maui planning commission and to our county council. And then if you're in the Special Management Area you have to get a special use permit — excuse

me, an SMA permit.

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The conditions imposed by any of these decision-making bodies along the way can substantially change the project. This Commission may put conditions on or the county council may, which may change that initial concept that was presented at the beginning. And what you may end up with is completely different.

A project can also change with the market, you know. There was earlier testimony today and I didn't realize just subdivision took years to do. But through the Land Use Commission and the through the county council it can take five, seven, 10 years to get those entitlements. The entire world economy has changed in the last 10 years.

It's difficult to say that "this concept that I'm presenting today is exactly what I'm going to build." State law and county law can change in the meantime. The zoning or the State Land Use laws, environmental laws.

Then, finally, once those entitlements are given and 10 years later and conditions are changed there may be other market demand. There may be buyers that are looking for raw land that's entitled, and looking to build something different than that

original concept.

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Q If any kind of commission, whether it be the state Land Use Commission or the Maui planning commission, wanted to hold a developer to a conceptual plan that was presented, are there mechanisms for doing that?

A Yes. There would have to be specific conditions on projects either through, say, through this process, through the district boundary amendment process, or change in zoning.

We've discussed those kinds of conditions specifying an amount of commercial or specifying a certain layout or any number of conditions related to the project.

Q For example, could a commission considering a project attach a conceptual plan as an exhibit and say that the developer had to develop in accordance with that attachment?

A Yes, they can. And we have an example with Maui Lani, which is not in evidence here today. But that's like the one zoning ordinance that has a very specific map attached to it. So that's certainly within Maui County's experience.

Q But nothing like that was done here.

A No.

Q Next I'd like to turn to the issue of the County's light industrial zoning. There's been a lot of the discussion about this. And we've heard the terms B-1, B-2, and B-3.

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Would you explain in a little more depth, please, what business uses are allowed in the M-1 light industrial zoning district in the county of Maui and how those uses relate to B-1, B-2 and B-3?

A In my earlier testimony, gosh, it was a month ago, I explained a little bit how Maui County zoning code is a Euclidian zoning code. It's a very old style of zoning. It contains tiers. So when you have — our business districts B-1 is the Neighborhood Business District I mean for uses serving the neighborhood.

You have B-2 which is more general. And then you have a B-3 which is a more intensive use which incidentally includes some light industrial kinds of uses.

Those things are then considered compatible with light industrial kinds of uses because they're considered not as intense. So the light industrial zoning is supposed to permit the most intensive kinds of uses: Manufacturing, noisy sorts of things, perhaps hazardous materials, baseyards, all these

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1 kinds of things. So all those other uses are 2 considered to be a little more benign and therefore 3 allowed within that district. 4 That would include retail. 0 5 That would include retail, any kinds of Α 6 retail, any kind of office use, et cetera. And apartment buildings? 8 Apartment buildings are listed in our Α zoning code specifically as a permitted use within 9 10 light industrial. 11 I believe at one the earlier sessions in 0 12. this docket there was a question because there 13 appeared to be some ambiguity in the way our M-1 zoning ordinance treated dwellings versus apartments. 14 Has that been addressed by the county 15 16 council? 17 Α Yes, it has. And actually they passed the 18 ordinance just last month. 19 For the record that's Exhibit 7 to the 20 County's submissions in this docket. 21 And what the county council did --Α 22 Mr. Chair, we're going to MR. PIERCE: 23 object to this line of questioning because what we're talking about here is -- well, first it's irrelevant.

The M-1 zoning that's at issue was from 1995.

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County's already put that into evidence. So we would ask, we would be objecting to the introduction of this testimony and this evidence.

CHAIRPERSON CHOCK: Overruled. Proceed.

MS. LOVELL: Thank you.

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THE WITNESS: And actually this property was rezoned in 1999. County zoned. There was an ambiguity within the M-1 Light Industrial District wherein the beginning part of it where it's like the purpose and intent. It said this district is not for residential uses. But then at the very end of the list of permitted uses it said apartments are permitted. So there was an internal conflict in that.

So the county council just recently revised this section of our code to say that residential uses are excluded except for dwelling units located above or below the first floor and apartments. So apartments are expressly a permitted use in this section as well as in the permitted uses.

Q (By Ms. Lovell) Even before the amendment how did the county zoning authority interpret the M-1 zoning with respect to apartments?

A The first part of this — all of our zoning districts are, they have different sections. The first section is — at least this used to read

generally but what it is is a purpose and intent. This is the intent of this zoning district.

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But then sections further down it will list the actual permitted uses. So you can look at the intent of the zoning district and it'll talk about warehouses or different uses or predominant uses, those kinds of things.

But then when you get down to the specific uses, that's not intent anymore. That's this similar specific uses that are permitted by that zoning district. And apartments being listed there we have allowed them.

Q Next I would like to turn to the issue of the community plan which I actually had not intended to go into because we had objected to its relevance. But since it came up, let me first ask whether the Decision and Order in this docket required the developer to get a community plan amendment.

MR. PIERCE: Objection. That calls for a legal conclusion.

MS. LOVELL: I will rephrase the question.

CHAIRPERSON CHOCK: Thank you.

Q (By Ms. Lovell): Is it your understanding from reading the Decision and Order, Mr. Spence, that the developer was required by the state Land Use

1 Commission to get a community plan amendment? 2 I'd like to look at the exact... Α 3 I believe it might be Condition No. 1. Q 4 Α Okay. Which page? Proposed Order. 5 Of the Decision and Order. Q 6 Α Yes. That condition reads, "Petitioner 7 shall obtain a community plan amendment and change in 8 zoning from the county of Maui." My understanding is 9 without a legal conclusion is the Petitioner would 10 have to do that. 11 Did the Petitioner do that? Q 12. Α They did both of those things. Yes. 13 So the Petitioner did already get a 0 14 community plan amendment. 15 Α Well, I would say that through the update 16 of the community plan process that area was changed 17 from a project district that was supposed to be 18 residential to a light industrial designation. 19 And they also did get a county change in 20 zoning to light industrial, correct? 21 Α Yes, they did. 22 Now, the 1992 Kihei-Makena community plan 0 23 was not in effect in 1995, was it? 24 That's correct. Α

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Could you just tell us generally what is a

community plan?

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A The community plan is a guide for many different things. Certainly one of those things very important is to guide decision—making on land uses. The community plan in this case eventually through the process was designated light industrial.

What that tells the decision-makers, in this case our county council, is this is what you must zone this property.

The county council with a light industrial designation the county cannot zone it single family. They cannot zone it hotel. They must follow the community plan which is light industrial.

When the council zones light industrial, unless there are specific conditions limiting the uses that light industrial zoning allows everything underneath that's listed in the light industrial ordinance.

Q Including, for example, apartments.

A Yes. That would be one of the permitted uses.

Q Or retail.

A Yes. That would be definitely permitted under that zoning district.

Q Okay. There was a question raised earlier

about whether this proposed Project, proposed by the Pi'ilani Partners, is consistent with the Kihei community plan that was enacted after the Decision and Order in this it docket. Do you have an opinion on that?

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A This Project is consistent with the Kihei-Makena community plan. The reason I say that, when the county council — okay, the community plan is a guide towards decision making. So I'll say these community plans show two things. They show existing uses. So they'll show all the residential subdivisions, the other shopping centers, hotels, parks, et cetera. But they also show where future development is going to go.

And when the community plan, as in this case is light industrial, like I said the county council is going to zone that light industrial. The council as a matter of law in 19-510 of the Maui county code, says the council has to zone consistently with the community plan.

They are -- so in that decision-making they will look at the text of the plan which the issue has been raised and we'll probably get other questions on it too.

The questions in the text of that plan are

that there shall be predominantly light industrial uses with, you know, the commercial uses only being, you know, there to complement the industrial uses. I believe that's close enough paraphrase.

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The county council will look at something like that and then they will, and then as we also said listening to the former planning director, recommending a limitation on the zoning. And the county council then makes a decision.

Using this guide they can either choose to go with that recommendation to limit the uses or they may decide not to.

In this particular case the county council decided not to implement that specific language in the plan and did not place a condition on it. The community plan is not zoning.

Q What is the implementing mechanism for the community plan?

A The implementing mechanism specifically in this case is the legislative act of zoning the property.

Q Next I would like to ask you some questions about the characteristics of light industrial development on Maui. Can you describe how light industrial projects have been developed on Maui?

MR. PIERCE: We would object as irrelevant and redundant.

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CHAIRPERSON CHOCK: Overruled. Continue.

THE WITNESS: The light industrial subdivisions on Maui, as this would have been developed as if it had gone through as that particular Project, they're definitely a hodgepodge of different uses.

When the property is subdivided into individual lots, property owners, people will come buy those properties either for speculation purposes to build multi-tenant kinds of buildings to house a number of different businesses.

You can get larger entities to come in and build very large buildings. I think the term earlier used today was "butler" building. So it's a mishmash of architectural styles.

There's construction baseyards, heavy equipment baseyards, the storage of materials. It's overall around Maui county they're very unsightly.

But unsightly the purpose of that subdivision is form — excuse me, function over form. A retail establishment is meant to be attractive to attract retail buyers. A light industrial subdivision development it's functional in nature not meant to be

attractive.

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Q (By Ms. Lovell) Now, we have a couple of fairly recent industrial parks that I believe were mentioned earlier, one on Waiale Road in Wailuku and one in Lahaina. How are the uses — well, what uses have been allowed in those so-called industrial parks?

A The one on Waiale Road, Consolidated Baseyards, and by the way there was specific limitations on that zoning enacted by the council. I believe that was in 2003 or 2004 when Mr. Foley was planning director.

That is predominantly industrial. Just per chance, because I knew I'd probably be testifying today, I took a drive around there to see what was there. You have a number of warehouses. You have, as I described, some multi-user tenant buildings. You have construction baseyards which tend to acquire everything under the sun. They're unsightly and just have various parts strewn about the property.

- Q And that is with a specific limitation.
- A Yes. That's a very specific limitation.
- Q What about Lahaina, was there a specific limitation on that industrial property?

A That zoning I did not check, but again that is also -- I would say there's probably not a whole

1 lot of limitations on it because we have some, it's a 2 really popular restaurant up in that area, Star 3 Noodle.

Q Highly recommended. (laughter)

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A Highly recommended. Next time the Commission is over on the west side.

The various uses: car washes, warehousing uses, again storage yards and all those kinds of uses are intermixed. There's no unifying architectural style.

Q What about Wailuku Mill Yard. Can you tell us what some of the uses are in that project?

A The union halls, one of the older light industrial parks on Maui. Union halls are in there.

15 I don't know what the proper term is, there's

warehousing uses. There's distribution centers.

There are professional offices. There are ethnic bars within that development.

19 Again, it's quite a mishmash of uses.

20 There's not — if you want to use plenaries for that 21 kind of thing. There's no sense of place. There's no

22 -- it looks very unplanned.

Q Next, I'd like to turn just to the, briefly to the issue of enforcement. Were you asked by the Intervenors in this case to take any enforcement

action against the Pi'ilani Promenade Project?

A I was sort of waiting for an objection, but yes, I was.

Q What did you do in response to that request?

A Gosh, I forget if we wrote a letter or not. There is basically nothing to enforce at this time.

Q And why is that?

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A Well, for a number of reasons. When we have a — there's no specific use on the property as yet. It's still vacant. They're doing some grading, but two, we have a very vague, at least to me, we have a very vague condition on the Decision and Order as to representations made to the Commission. I can't interpret that.

I mean if you had something like a Maui Business Park II, I can start counting, okay this is eight years. This is the percentage of retail or commercial you can have. I can start measuring those things.

Representations made to the Commission I don't — I'm not the one that can determine whether there is a breach of that condition or not. That's what we are here for today. This is a Commission decision, not mine.

1	Q Having looked at the entire record that was
2	before the Commission in 1994 and '95 and having
3	looked at some of the representations that were made
4	at that time, did you form a personal conclusion as to
5	whether there's a violation at this time?
6	MR. YEE: I'm sorry. Can I just clarify?
7	When you asked for a personal conclusion, are you
8	asking, I would have thought you're asking for an
9	opinion of the director rather than the opinion of the
10	individual.
11	MS. LOVELL: Yes. As the director of
12	planning.
13	MR. YEE: Okay. I was just wondering.
14	THE WITNESS: As the director of planning
15	my opinion is there is no violation of the conditions
16	of this Decision and Order.
17	Q (By Ms. Lovell): Did you want to continue
18	or shall we just leave it at that?
19	A No. I would just say again lacking a
20	specific condition.
21	MS. LOVELL: Thank you.
22	CHAIRPERSON CHOCK: Questions, Mr. Steiner?
23	MR. STEINER: Just briefly.
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25	CROSS-EXAMINATION

BY MR. STEINER:

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Q You talked about some of these different industrial uses at some of these different projects. I just want to briefly go over whether certain uses would qualify as a light industrial use as opposed to a business use.

For example, a lumber yard, would that be considered a light industrial use?

- A We would consider that light industrial.
- Q Okay. And a plumbing supply store would that be considered light industrial?
- 12 A Yes, it would.
- Q Would that be considered light industrial even if the public was allowed to come in and buy plumbing supplies there?
 - A Usually those kinds of stores or shops or industrial uses the general public *can* come in and purchase materials.
- Q Okay. Another example would be an electrical supply store. Would that be light industrial?
- 22 A That's correct.
 - Q You heard Mr. Jencks testify about a home improvement type of store available to the general public as well as contractors, correct?

1 Α That's true. 2 That would be something that would combine 3 all these light industrial uses. You talked about the 4 lumber yard, the plumbing, the electrical, correct? 5 Α That's correct. These uses standing along 6 a lumber yard would be a light industrial uses. It's 7 more of a warehousing kind of thing. 8 I've been to electrical supply shops where 9 the contractors shop and I can purchase them. 10 combine them all together into a home improvement 11 thing, the public is still welcome there; the 12. contractors also shop there. 13 So would that qualify as light industrial 14 or retail or is it both? 15 Α It's a little of both, but because of the 16 nature of what is being sold I would more classify it 17 as light industrial. 18 MR. STEINER: Thank you. Nothing further. 19 CHAIRPERSON CHOCK: Mr. Kam? 20 MR. KAM: Just a few questions, thank you, 21 Chair. 22

CROSS-EXAMINATION

23 BY MR. KAM:

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Dr. Spence, Ms. Lovell was asking you about enforcement. I want to ask you one follow up question about that. As planning director you have the statutory obligation under chapter — HRS Chapter 205 to enforce Land Use Commission Decision and Orders, is that not correct?

A That's correct.

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Q You also talked about, I think you said that without a specific condition in the Decision and Order you cannot tell if there's been a breach or not, is that correct?

A That's correct.

Q If you, as the officer charged with the statutory obligation to enforce the Decision and Order, if you cannot tell whether there's been a breach, in your opinion is it reasonable to expect a subsequent landowner to be able to tell whether there's been a breach if there's no specific condition in the Decision and Order?

MR. PIERCE: Objection. That calls for a legal conclusion. It requires the witness to speculate. In addition — well, I'll leave it at that.

CHAIRPERSON CHOCK: Can you rephrase your question, Mr. Kam.

Q (By Mr. Kam): Director Spence, in your opinion would a prohibition or a restriction against

1 apartment use or retail use on the subject property that is not specified in the Order be reasonably 3 ascertainable? 4 Sorry. I just want to be clear. Α 5 thinking more of an answer than as you were asking. In your opinion would a prohibition or a 6 0 7 restriction against apartment use be reasonably 8 ascertainable to a landowner if it's not specified in the Decision and Order? 9 10 If it's not specified it would not be Α No. 11 ascertainable. 12. In your opinion would a prohibition or 13 restriction against retail use be reasonably 14 ascertainable to a landowner if it is not specified in 15 the Decision and Order. 16 If it's not specified I don't see how you Α 17 can ascertain. 18 MR. KAM: Thank you, Chair Chock. 19 CHAIRPERSON CHOCK: State. 20 CROSS-EXAMINATION 21 BY MR. YEE: 2.2 Director Spence, you had testified 23 regarding the various definitions of light industrial 24 under county zoning, correct? 25 Α Correct.

Q And you were asked a question by Mr. Steiner about whether a home improvement center and its various functions would constitute a light industrial use. When you answered those questions were you using the term "light industrial" from a planning definition rather than a zoning definition?

I'm not sure that they're really different.

Let me rephrase then. You had testified that retail is a light industrial use under county zoning, correct?

I testified that retail uses are allowed in Α light industrial zoning.

When you were answering Mr. Steiner's question were you thinking that these home improvement center functions were retail uses and therefore qualified as light industrial uses?

Α No.

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You were applying a different definition of light industrial in his question, in the context of his question, is that right?

What I was -- if I need to clarify. Α You have all these light industrial uses that normally would be found in a light industrial park except in this case they're combined under one roof.

So I would classify that use as more

- industrial in nature than it would be retail in
 nature. And in both cases whether it's a stand alone
 chop or a lumber yard, members of the public can still
 go into those particular shops and purchase items.
- 5 Just because it's combined under one roof I don't see 6 how that changes.
 - Q Well, and I guess the distinction I'm trying to draw is under zoning you can have a restaurant that's permitted under the light industrial zoning, correct?
- 11 A That's correct.

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- 12 Q But a restaurant would not be considered a 13 light industrial use as you answered Mr. Steiner's 14 question.
- 15 A That's correct.
- Q Would an apartment use be a light
 industrial use in the same context as you would answer
 Mr. Steiner's question?
- 19 A No, it would not.
 - Q You answered or you responded to a variety of questions I'm sorry, let me rephrase. You explained how conceptual plans change over time as markets change, different approving agencies review conceptual plans. Do you remember that?
 - A Yes.

1	Q As you reviewed this record has the plan
2	for this property changed since 1994?
3	A Yes, it has.
4	MR. YEE: Nothing further, thank you.
5	CHAIRPERSON CHOCK: Mr. Pierce, how much
6	time do you think you might need for this witness?
7	MR. PIERCE: I'm going to guess over a half
8	hour.
9	THE WITNESS: Oh, my goodness. (laughter)
10	CHAIRPERSON CHOCK: I think he's being
11	brief. (laughter)
12	MR. PIERCE: My guess may be off.
13	CHAIRPERSON CHOCK: I think we're going to,
14	on that note, recess until tomorrow morning 8:00.
15	He's your witness when we resume. Okay. Adjourned.
16	(gavel)
17	(The proceedings were adjourned at 4:34 p.m.)
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 CERTIFICATE

I, HOLLY HACKETT, CSR, RPR, in and for the State of Hawai'i, do hereby certify;

That I was acting as court reporter in the foregoing LUC matter on the 15th day of November 2012;

That the proceedings were taken down in computerized machine shorthand by me and were thereafter reduced to print by me;

That the foregoing represents, to the best of my ability, a true and correct transcript of the proceedings had in the foregoing matter.

This____ day of____ DATED:

> HOLLY M. HACKETT, HI CSR #130, RPR Certified Shorthand Reporter

> > HOLLY M. HACKETT RPR, CSR Ph/Fax (808) 538-6458