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LAND USE COMMISSION  
STATE OF HAWAI'I

CONTINUED HEARING )  
A10-787 Maui R&T Partners, LLC )  
\_\_\_\_\_)

TRANSCRIPT OF PROCEEDINGS

The above-entitled matter came on for a Public Hearing  
at Maui Economic Development Board, De Alahele Donald  
G. Malcolm Center, 1305 North Holopono Street, Suite  
1, Kihei, Maui, Hawai'i, commencing at 11:00 a.m. on  
July 26, 2013, pursuant to Notice.

REPORTED BY: HOLLY M. HACKETT, CSR #130, RPR  
Certified Shorthand Reporter

## A P P E A R A N C E S

## COMMISSIONERS:

RONALD HELLER, CHAIRPERSON

CHAD McDONALD, VICE CHAIR

SHELDON R. BIGA

DENNIS ESAKI

LANCE M. INOUE

ERNEST MATSUMURA

CAROL TORIGOE

EXECUTIVE OFFICER: DAN ORODENKER

CHIEF CLERK: RILEY HAKODA

STAFF PLANNER: BERT SARUWATARI

DEPUTY ATTORNEY GENERAL: DIANE ERICKSON, ESQ.

AUDIO TECHNICIAN: WALTER MENCHING

DOCKET no. A10-787 Maui R&amp;T Park

For the Petitioner: BENJAMIN MATSUBARA, ESQ.

WYETH MATSUBARA, ESQ.

CURTIS TABATA, ESQ.

For the County:

JAMES GIROUX,

Deputy Corporation Counsel

WILL SPENCE, KURT WOLLENHAUPT

PLANNING DEPARTMENT

For the State:

BRYAN YEE, ESQ.

Deputy Attorney General

RODNEY FUNAKOSHI

Office of Planning

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1           CHAIRPERSON HELLER: Okay. Let's call the  
2 meeting to order and get started. The first item on  
3 the agenda is agenda item VI, adoption of Order in  
4 docket No. A11-794. Before we get into that let me  
5 just briefly announce our schedule for today.

6           Because a number of Commissioners have  
7 flights to catch this afternoon, we're planning to  
8 go until approximately 1:30-1:45 and then break for  
9 the day. In view of that we're not planning to take  
10 a lunch recess. We're just planing to take short  
11 breaks for the benefit of the court reporter, and  
12 keep going until approximately 1:30-1:45. Okay.

13           Docket A11-794. This is an action meeting  
14 on the DOE Kihei High School matter to approve the  
15 form of the Order. Let me update the record.

16           On June 27, 2013 the Commission met in  
17 Kahului, Maui, Hawai'i and voted to grant Docket No.  
18 A11-794.

19           I understand no one has signed up for  
20 public testimony. Is there anyone present who  
21 wishes to provide public testimony? Seeing none,  
22 will the parties please identify themselves for the  
23 record. Do we have anyone for the Petitioner today?  
24 Okay. County?

25           MR. GIROUX: James Giroux with the

1 Department of Planning Maui County.

2 CHAIRPERSON HELLER: OP.

3 MR. YEE: Deputy Attorney General Bryan Yee  
4 on behalf of the Office of Planning. With me is  
5 Rodney Funakoshi from the Office of Planning.

6 CHAIRPERSON HELLER: Thank you.  
7 Commissioners, you have received the Form of the Order  
8 granting the Petition in Docket No. A11-794. Does  
9 anyone have any comments, questions or motions to make  
10 at this point? Is there a motion to approve the form  
11 of the Order?

12 COMMISSIONER BIGA: So moved.

13 CHAIRPERSON HELLER: Is there a second?

14 COMMISSIONER MATSUMURA: Second.

15 CHAIRPERSON HELLER: Any discussion?

16 Hearing none, will you please call for the vote.

17 MR. ORODENKER: Thank you, Mr. Chair. The  
18 motion is to adopt the Order. Commissioner Biga.

19 COMMISSIONER BIGA: Yes.

20 MR. ORODENKER: Commissioner Matsumura?

21 COMMISSIONER MATSUMURA: Yes.

22 MR. ORODENKER: Commissioner McDonald?

23 COMMISSIONER McDONALD: Yes.

24 MR. ORODENKER: Commissioner Inouye?

25 COMMISSIONER INOUE: Yes.

1 MR. ORODENKER: Commissioner Heller?

2 CHAIRPERSON HELLER: Yes.

3 MR. ORODENKER: Commissioners Esaki and  
4 Torigoe were not sitting at the time of the hearing so  
5 they're excused from this. The motion therefore  
6 passes with 5.

7 CHAIRPERSON HELLER: Thank you. Our next  
8 agenda item is item VII: Request for authorization to  
9 commence public hearings on proposed amendments to the  
10 LUC Administrative Rules. Dan, do you have any  
11 comments to make on that?

12 MR. ORODENKER: Thank you, Mr. Chair. What  
13 we're asking the Commission for right now is  
14 authorization to take the rules to the public and hold  
15 public hearings on each one of the islands so that the  
16 public has the opportunity to comment on the proposed  
17 amendments.

18 The amendments were, of course, approved  
19 by this Commission at a prior hearing. The  
20 governor's office has approved going out to hearing  
21 on the matter.

22 And the next step, of course, is to hold  
23 the hearings. Once those hearings are completed the  
24 Commission can then vote to adopt the post  
25 amendments. The hearings do not have to be by

1 Commissioners. They can be run and done by staff.  
2 We're asking for that authorization.

3 CHAIRPERSON HELLER: Okay. Commissioners,  
4 any questions, comments or discussion? Is there a  
5 motion to approve the request?

6 COMMISSIONER BIGA: So moved.

7 CHAIRPERSON HELLER: Is there a second?

8 COMMISSIONER MATSUMURA: Second.

9 CHAIRPERSON HELLER: Please call for the  
10 vote.

11 MR. ORODENKER: Mr. Chair, the motion is to  
12 authorize staff to proceed to public hearings on the  
13 proposed amendments to the rules. Commissioner Biga?

14 COMMISSIONER BIGA: Yes.

15 MR. ORODENKER: Commissioner Matsumura?

16 COMMISSIONER MATSUMURA: Yes.

17 MR. ORODENKER: Commissioner Torigoe?

18 COMMISSIONER TORIGOE: Yes.

19 MR. ORODENKER: Commissioner McDonald?

20 COMMISSIONER McDONALD: Yes.

21 MR. ORODENKER: Commissioner Esaki?

22 COMMISSIONER ESAKI: Yes.

23 MR. ORODENKER: Commissioner Inouye?

24 COMMISSIONER INOUE: Yes.

25 MR. ORODENKER: Chair Heller?

1 CHAIRPERSON HELLER: Yes.

2 MR. ORODENKER: Thank you, Mr. Chair. And  
3 thank you for the Commission for their support. The  
4 motion passes unanimously.

5 CHAIRPERSON HELLER: Thank you. The agenda  
6 item No. VIII is the continued hearing on A10-787. I  
7 believe we're ready for the Petitioner to proceed with  
8 their next witness. For the record let's just have  
9 the parties identify themselves again.

10 MR. TABATA: Curtis Tabata, Wyeth Matsubara,  
11 and Benjamin Matsubara on behalf of Petitioner. Thank  
12 you.

13 CHAIRPERSON HELLER: Thank you. County?

14 MR. GIROUX: Good morning. James Giroux,  
15 deputy corporation counsel on behalf of the Department  
16 of Planning. With me is Will Spence and Kurt  
17 Wollenhaupt.

18 MR. YEE: Good morning. Deputy Attorney  
19 General Bryan Yee on behalf of the Office of Planning.  
20 With me is Rodney Funakoshi from the Office of  
21 Planning.

22 CHAIRPERSON HELLER: Is the Petitioner ready  
23 to proceed?

24 MR. TABATA: Mr. Chair, we've had  
25 discussions between the parties this morning. And we



1 understand that the county would like to put on Dave  
2 Taylor first and that's okay with us.

3 CHAIRPERSON HELLER: Is there any objection  
4 by OP?

5 MR. YEE: No objection.

6 CHAIRPERSON HELLER: Go ahead.

7 MR. GIROUX: Thank you, Chair. I'll be  
8 calling Dave Taylor.

9 DAVE TAYLOR

10 being first duly sworn to tell the truth, was examined  
11 and testified as follows:

12 THE WITNESS: Yes, I do.

13 CHAIRPERSON HELLER: Please proceed.

14 MR. GIROUX: Thank you, Chair. We were  
15 going to rest on Mr. Taylor's statement. It's Exhibit  
16 No. 9. We've already submitted his resumé. And we  
17 just want him qualified as an expert at this time.  
18 After that Mr. Yee would have some cross for him.

19 CHAIRPERSON HELLER: For the record would  
20 you please define the area of his expertise.

21 MR. GIROUX: Mr. Taylor is an expert in the  
22 matters of water for the county being the water  
23 director. We'd like to have his opinions entered in  
24 as expert opinions.

25 CHAIRPERSON HELLER: Is OP objecting to

1 designating him as an expert?

2 MR. YEE: No. No, no.

3 CHAIRPERSON HELLER: Okay. Is anyone  
4 objecting to that?

5 MR. TABATA: No, no objections.

6 CHAIRPERSON HELLER: Okay. Then he will be  
7 accepted as an expert witness. Mr. Yee, go ahead with  
8 your questions.

9 EXAMINATION

10 BY MR. YEE:

11 Q Mr. Taylor, thank you for coming. I  
12 appreciate your taking the time. I know you're really  
13 busy. The few questions I have dealt with the part of  
14 your testimony where you described the viability and  
15 risks of a private water supplier. Could you  
16 elaborate what those risks would be?

17 A I'm sorry. Could you read back exactly  
18 what you're referring to?

19 Q Sure. In county Exhibit 9, your written  
20 testimony, you say, "Private water resource  
21 development entails certain logistical and viability  
22 risks for which the private developer assumes sole  
23 responsibility." And then it goes on to say how  
24 you're not assuming that responsibility.

25 What are those logistical and viability

1 risks?

2 A My understanding of this Project and those  
3 risks would be they would have to drill their own well  
4 where the water quality and the actual operation of  
5 that well may or may not work as they intended.

6 The treatment of that water, the costs  
7 incurred, the energy utilization, all of that would be  
8 something that the Applicant would be responsible for.  
9 And there are uncertainties with the science and  
10 engineering implementation of those as there are when  
11 we develop those projects. But in this case if they  
12 are the developer/operator of such a system, those  
13 risks would be theirs.

14 Q Are you suggesting that there's no  
15 difference between the risks of private versus county  
16 water development and it's just simply a matter of  
17 assignment of that risk? Or is there some additional  
18 risk being proposed by this Project?

19 A My belief is the risks are relatively the  
20 same and it's just the assignment of the risk.

21 Q Then I also noticed in your testimony you  
22 said that the county water supply, DWS, cannot provide  
23 potable water for the entire Project without further  
24 source improvements. I guess my question is have there  
25 been discussions by the developer and the county, in

1 terms of the developer providing additional source  
2 development for the county and then connecting up to  
3 the county water supply?

4 A I don't know the entire scope of discussions  
5 between the developer and our staff over the years.  
6 Usually these projects happen over a long time period.  
7 I don't know who's talked to whom. I know that we  
8 have previously written a letter, I believe the deputy  
9 director signed, which said that we currently do not  
10 have the capacity.

11 When you say "have there been discussions  
12 with...the...county," unlike the Board of Water Supply  
13 in City and County of Honolulu, our department is  
14 under the council's authority and the mayor's  
15 authority. So only the county council by ordinance  
16 can accept improvements. So any such agreement for us  
17 to accept or partner with a third-party would require  
18 authorization by the council through a resolution,  
19 ordinance, et cetera.

20 So there may have been various discussions  
21 of looking into the feasibility of different options,  
22 but there has never been an item in front of the  
23 county council for approval of such an endeavor.

24 Q Okay. Do you know of some reason why --  
25 well, let's backtrack. In order to provide this

1 private water utility they're going to need to develop  
2 their own water source, right?

3 A That's correct.

4 Q So the question, then, is why don't they  
5 just provide that water source to the county rather  
6 than creating a whole new water utility?

7 A Specifically that's a question that I think  
8 only the Applicant/developer can answer. Why are they  
9 choosing this rather than choosing something else? I  
10 can tell you we do not have the authority to force  
11 anyone to build a water system and give it to the  
12 county.

13 If they choose to build a system and have it  
14 private that is their decision. In order to partner  
15 with us, develop something and dedicate it to us, we  
16 would have to merge their timing with our timing and  
17 their budgets with our budgets.

18 Because of the methodology of the  
19 council-approved budgets approved year by year, these  
20 approvals would have to happen at a high level. I  
21 would speculate that the developer/applicant felt that  
22 their timeline was not capable of being merged with  
23 that process. But again why they chose this and  
24 didn't choose that is really a question I think only  
25 they can answer.

1           Q     Is there any reason why the county would  
2 refuse to inspect -- let's backtrack. Are you aware  
3 this is a reverse osmosis proposal?

4           A     Yes, I am.

5           Q     Is there any reason why that source is  
6 unacceptable to the county?

7           A     Again, *the* county in this case would be *the*  
8 County Council. Our department would recommend or not  
9 recommend certain things. But ultimately the County  
10 Council would either accept it or not.

11                     And even if from a technical standpoint my  
12 department recommended against something, the council  
13 could still accept it and we would have to operate it.  
14 It is not a decision that myself or my department has.

15                     That decision of taking ownership, my  
16 understanding, really rests with the county council.  
17 I just want to be clear about who has what authority  
18 that you're talking about.

19           Q     Okay. Is there a reason why DWS would  
20 recommend against accepting a reverse osmosis source?

21           A     Yes. If it was my technical recommendation,  
22 would not be to accept a small desalinization plant  
23 such as this. We have, already have six treatment  
24 plants, 45 well sites. We as a large provider of  
25 public water cannot afford to operate small, expensive

1 systems. We need to operate larger utility-sized  
2 systems. What's being proposed is really too small.  
3 And probably the cost per thousand gallons is probably  
4 much higher than our current operating costs. So it's  
5 probably not something that we would want to take over  
6 for both of those reasons.

7 Q So if the developer wanted to contribute to  
8 DWS's source, your recommendation would be to either  
9 find another source or contribute to the development  
10 of a larger well or source somewhere else.

11 A Either that or partner with other private  
12 entities that also want source, develop something  
13 somewhere else that's larger, more cost effective, and  
14 together dedicate that to the county for their shares.

15 Q What would DWS's response be if this  
16 operation, this water utility failed? Would you  
17 provide any type of assistance to -- or what type of  
18 assistance, if any, would you provide to the resulting  
19 community that now no longer has water?

20 A I can tell you a couple of examples of what  
21 has happened in the past. Kahakuloa had a failure in  
22 the past. And I know the department trucked water to  
23 them. There was a very small water utility, whose  
24 name escapes me, up Baldwin Avenue which had a failure  
25 and we allowed them to have an emergency hookup to our

1 system.

2 When Molokai Ranch water utility threatened  
3 to close the State Department of Health had ordered  
4 the county to be ready to operate their water and  
5 wastewater treatment systems. That went through a  
6 legal hearing with the Department of Health which  
7 ended with the fact that the Department of Health said  
8 that the county water and wastewater had to provide  
9 emergency water to those people, but not operate those  
10 systems is my summary of what their directive was.

11 So basically we would do our best to try to  
12 keep anyone alive, provide public health and safety  
13 water, but we would not voluntarily take over the  
14 system. And we would not be able to provide the full  
15 amount of water that they were using probably.

16 Q Meaning there's no ability to provide  
17 long-term service to this new development if their  
18 water utility failed.

19 A That's correct. For example, during the  
20 winter rainy months when demand on the rest of the  
21 system is lower, it may be that if the system failed  
22 for four months during that time, we might be able to  
23 supply that water for that time period. Then when  
24 also summer drier came we may say, "Look, we don't  
25 have enough anymore." We would, as we always do, do



1 our best to help people when we can. But there would  
2 be no guarantee that we would do that over a long-term  
3 commitment.

4 MR. YEE: Thank you. Nothing further.

5 CHAIRPERSON HELLER: Petitioner, any  
6 questions?

7 MR. TABATA: No questions.

8 CHAIRPERSON HELLER: Commissioners, any  
9 questions? Commissioner McDonald.

10 COMMISSIONER McDONALD: Morning, Mr. Taylor.  
11 Thank you for your testimony. Just a quick question.  
12 Currently what is the county water rates per thousand  
13 gallons? Between 2 and 4 bucks?

14 THE WITNESS: Roughly in that neighborhood.  
15 The water rates have several different tiers based on  
16 low usage to high usage. Residential has four tiers.  
17 Agriculture just has a single cost. And general has  
18 three tiers. So there are different categories and  
19 different tiers, but basically between \$2 and \$5 per  
20 thousand gallons. Agriculture actually is only a  
21 little over a dollar per thousand gallons.

22 COMMISSIONER McDONALD: I'm not sure if you  
23 know. What would your guestimate be for operating  
24 this type of reverse osmosis system that the  
25 Petitioner is proposing?

1           THE WITNESS: Operating those systems is *not*  
2 my expertise. I was just actually speaking to their  
3 engineer before the meeting, who when the Honoulu  
4 Project, Wailea 670, whatever that's called these  
5 days, was being proposed, the EIS had a reverse  
6 osmosis, desalinization system. And I recall reading  
7 from that, which I believe their same engineer did  
8 that work, was between \$10 and \$12 per thousand  
9 gallons.

10           So as a ballpark in my mind I'm just  
11 assuming that it would be relatively close to that,  
12 that same money. But that would be really something  
13 that I think you should ask their engineer for any  
14 more detail or that.

15           COMMISSIONER McDONALD: Thank you.

16           CHAIRPERSON HELLER: Yes.

17           COMMISSIONER BIGA: Good morning,  
18 Mr. Taylor. Thank you for coming to testify this  
19 morning. I have a question. What would be the  
20 timeline if the developer and the county would work  
21 together to get this system where you guys could be a  
22 partner in it?

23           THE WITNESS: I'm sorry. Could you define  
24 "this system".

25           COMMISSIONER BIGA: The system that we're

1 talking about for this development here. What would  
2 it take, what process and how long would it take to go  
3 through all the process, and as you said, it stops at  
4 the council. What would it take?

5 THE WITNESS: As far as this system we are  
6 not currently pursuing in the near term  
7 desalinization. So we would not be interested in  
8 partnering on the system they're proposing at all.

9 COMMISSIONER BIGA: Okay. I understand. If  
10 it was, what would be the timeline from ground zero  
11 to....

12 THE WITNESS: If you're talking about  
13 developing, let's say groundwater in another area,  
14 which is something we're working on. We have some  
15 long-term strategies, I should say medium-term  
16 strategies over the next several years to develop more  
17 water source for our system.

18 These timelines include multiple phases of  
19 raw science, preliminary engineering, design,  
20 construction, land acquisition, environmental impact  
21 statement, these kind of things most of which  
22 haven't been funded yet.

23 So again back to what I said about the  
24 County Council approving funding for each step year  
25 by year. I cannot guarantee that any future year

1 funding for anything will ever be granted. Assuming  
2 that those are funded we could have -- and assuming  
3 we don't run into any big legal roadblocks with EIS  
4 challenges and those kinds of things, we could have  
5 new source online, say, in five or six years,  
6 something like that.

7 So we would probably be in a five to  
8 six-year timeframe before we would know for certain  
9 that we could commit a million dollars -- a million  
10 gallons. I'm sorry.

11 COMMISSIONER BIGA: Thank you.

12 CHAIRPERSON HELLER: Commissioners,  
13 anything further? Thank you. Petitioner, you're  
14 ready to proceed?

15 MR. TABATA: Thank you.

16 CHAIRPERSON HELLER: Oh, I'm sorry. Dan,  
17 you wanted to add one update to the record.

18 MR. ORODENKER: Yes. I'd like to inform the  
19 Commission that yesterday in the afternoon we received  
20 a letter from the U.S. Department of the Interior Fish  
21 and Wildlife Service with regard to this matter.

22 And unfortunately I don't have the  
23 capabilities to print it so I'd like to, it's a  
24 short letter, I shall read it into the record and  
25 make the parties aware of what was said.

1           The letter was addressed to: Commissioner  
2     Kyle Chock, State of Hawai'i Land Use Commission.  
3     Subject was docket A10-787 Maui R&T Partners, LLC,  
4     Petition for District Boundary Amendment and  
5     exhibits TMK 2-2-2-002:084:

6           "Dear Mr. Chock: We have information to  
7     share regarding the TMK owned by Haleakala Ranch  
8     2-2-2-002:084 for which rezoning from the  
9     Agricultural District to the Urban District is being  
10    petitioned through a public hearing on July 26,  
11    2013.

12           "Approximately 200 acres in the southern  
13    portion of this TMK is being considered for  
14    designation as critical habitat for 17 plant species  
15    as published in our proposed rules for the Island of  
16    Maui Nui, 77 FR24464, June 11, 2012.

17           "In addition the endangered plant  
18    "*Canavalia pubescens*", I'm not good with Latin,  
19    thank you, "was last observed in the area in 1999  
20    and may be present on the site. The primary  
21    regulatory effect of critical habitat is described  
22    in the Endangered Species Act Section 7A2  
23    requirement that federal agencies refrain from  
24    taking any action that destroys or adversely  
25    modifies critical habitat.

1            "If there's a federal nexus involving an  
2 action authorized, funded or carried out by a  
3 federal agency, the agency implementing the action  
4 would enter into consultation with the Service to  
5 avoid and minimize any harmful effects from their  
6 actions or to the endangered or threatened species  
7 in this critical habitat.

8            "If you have any questions regarding the  
9 proposed designation please contact Cheryl  
10 Phillipson, Fish and Wildlife biologist." This is  
11 signed by Larry Murhau, field supervisor." Thank  
12 you.

13            CHAIRPERSON HELLER: We'll ask that copies  
14 of that be mailed out to the parties. Can we post the  
15 letter on the LUC web site?

16            MR. ORODENKER: Yes, Mr. Chair, as soon as  
17 this hearing is over and I can get back to the  
18 computer at our office we'll post it.

19            CHAIRPERSON HELLER: So that was just for  
20 informational purposes. If the parties have any  
21 response we can take that up later. Petitioner, you  
22 may proceed.

23            MR. TABATA: Thank you. Mr. Chair, our  
24 original witness schedule called for the next  
25 witnesses to be called in this order: Darren Unemori,

1 Hong Li, Tom Nance, Tom Holliday. Due to travel  
2 schedules we would ask to take certain witnesses out  
3 of order instead begin with Tom Nance, then proceed  
4 with Hong Li, Tom Holliday and Darren Unemori last if  
5 that's permitted.

6 CHAIRPERSON HELLER: Do the other parties  
7 have any objections?

8 MR. GIROUX: No objection.

9 MR. YEE: No objection.

10 CHAIRPERSON HELLER: That's fine. Go ahead.

11 MR. TABATA: Thank you. Petitioner calls  
12 Tom Nance.

13 TOM NANCE  
14 being first duly sworn to tell the truth, was examined  
15 and testified as follows:

16 THE WITNESS: I do.

17 CHAIRPERSON HELLER: Go ahead.

18 DIRECT EXAMINATION

19 BY MR. TABATA:

20 Q Tom, would you please state your place Of  
21 employment and position please.

22 A I'm employed at the company called Tom Nance  
23 Water Resource Engineering, 530 North Nimitz Highway,  
24 Gentry Pacific Design Center.

25 Q Ask you're the president, correct?

1 A Yes.

2 Q Tom, pursuant to our request you did provide  
3 your written testimony and resumé which is identified  
4 as Exhibit 41, correct?

5 A Yes.

6 Q And your resumé contains all of your  
7 educational and work experience, correct?

8 A Most of it anyway.

9 Q Thanks. And in your resumé it describes  
10 your qualifications as a hydrologist which includes  
11 being a licensed professional civil engineer licensed  
12 in Hawai'i, correct?

13 A Yes.

14 Q And you have been a practicing hydrologist  
15 for, correct me if I'm wrong, 38 years?

16 A I think it's 41 now.

17 Q Forty one. (Laughter) Congratulations.  
18 Now, as a hydrologist does that also include  
19 professional experience in the field of water resource  
20 development?

21 A Yes.

22 Q And that also includes groundwater impacts?

23 A Yes.

24 Q Thank you.

25 MR. TABATA: Mr. Chair, the Petitioner would



1 like to request that Mr. Nance be admitted as an  
2 expert in the fields of hydrology, groundwater impacts  
3 and water resource development.

4 CHAIRPERSON HELLER: Any questions or  
5 objections?

6 MR. GIROUX: No objection.

7 MR. YEE: No objection.

8 CHAIRPERSON HELLER: So admitted.

9 MR. TABATA: Thank you.

10 Q Tom, did you also prepare what was called  
11 the Assessment of the Potential Impact on Groundwater  
12 Resources for this Project which was identified as  
13 Petitioner's Exhibit 11-I?

14 A Yes.

15 Q Thank you. Now, regarding your written  
16 testimony which is Petitioner's Exhibit 41, could you  
17 please summarize that for us?

18 A Okay. I was called in to do some work by  
19 MRTP. At that point in time they had had discussions  
20 with the Maui Department of Water Supply that Dave  
21 Taylor sort of summarized.

22 Essentially with their source capabilities  
23 today they can provide water for the unoccupied  
24 parcels of this first increment of development tier.  
25 But for any of the expansion beyond that they can't

1 make a commitment to source. Dave indicated maybe  
2 five or six years the quickest if they don't have some  
3 issues.

4           So I was asked to take a look at  
5 alternatives to using the Department of Water Supply  
6 system. And I analyzed two possibilities for well  
7 depth, one possibility being wells that would be above  
8 the Project site at about 580-foot elevation, a series  
9 of wells that would run north to south basically  
10 perpendicular to the direction of groundwater flow  
11 towards the shoreline.

12           The second alternative was a series of wells  
13 that would be within the development area itself. I  
14 want to emphasize that these are really plans B and C.  
15 Plan A, their preference, if it's timely, would  
16 continue to expand use of the Department of Water  
17 Supply water in the Project.

18           But if the timing doesn't work, and they are  
19 forced instead by the timing to develop their own,  
20 then they would do one or the other of these  
21 proposals: One on Haleakala Ranchland and the other  
22 within the Project site.

23           So I took a look at what it would take to  
24 develop such a system. Basically it would be a dual  
25 system, potable supply, non-potable supply. The

1 non-potable portion of supply would be served  
2 primarily wastewater treated to R.1 from the county.  
3 In talking to the Wastewater people they said they'll  
4 give you what they've got. But they know in  
5 summertime that's not going to be enough. So that the  
6 brackish wells, that are the feed water supply for the  
7 potable side, would also be the backup supplementary  
8 side for the non-potable use.

9           For the potable use what's being described  
10 here is what we call RO, reverse osmosis. It's  
11 actually a treatment process that uses a high pressure  
12 filtration to strip the salts out, producing a  
13 permeate stream which is the product water with the  
14 salts removed, and a concentrate stream with the salts  
15 being pulled out of the product and put in the  
16 concentrate.

17           In this case on either of the options we're  
18 talking about, the quality of the groundwater is  
19 actually pretty good. It's slightly brackish but it  
20 will be pretty good. So that the reverse osmosis in  
21 this case is more in the line of what I call polishing  
22 of the removal of many salts rather than starting with  
23 seawater, such as being done at NELHA or saline  
24 ground, or what we're going to be doin' on Lana'i, for  
25 example, with the Ellison project.

1           The wells up at 580-foot elevation above the  
2 Project site, it's likely that the product stream  
3 would be maybe around two-thirds, 67 percent of the  
4 feed water supply. One-third would be the  
5 concentrate. It wouldn't be hypersaline or even  
6 seawater salinity but it would be brackish, too salty  
7 for irrigation reuse.

8           So what we would do in that case, we would  
9 put that into disposal wells. It would be disposed  
10 into the groundwater strata where the receiving  
11 groundwater was of the same salinity as the  
12 concentrate being disposed of.

13           So it returns about a third of what you  
14 pumped out of the ground back into what we call a  
15 transition zone of the basal lens.

16           For the wells a little bit further makai on  
17 the Project site the recovery rate probably won't be  
18 one-third, two-thirds. It might be 60/40, something  
19 like that. But again the concentrate for disposal  
20 would be brackish to salty for reuse and returned into  
21 the transition zone below the basal lense where  
22 receiving groundwater was of similar or slightly  
23 greater salinity.

24           Either of these options you have to look at  
25 what impact it has on the basal lens. It will --

1 obviously we're pumping a certain amount out,  
2 returning only a fraction of that back down. So we  
3 are proposing reducing the total flow of groundwater  
4 through there on the order of 15 plus or minus percent  
5 of what is the natural groundwater through that  
6 mauka/makai corridor of the Project.

7           The realities are because of some of that  
8 return back into the transition zone, which I'll call  
9 the unusable portion of the groundwater flow, the  
10 impact is more like 20 odd percent of the total flow.  
11 That's well within the, let's say, the guidelines of  
12 what the Water Commission states is okay for using of  
13 the groundwater, the spacing and so forth.

14           In fact I space the wells with a little more  
15 conservative approach than the Water Commission's  
16 approach in sustainable yield because I think in a  
17 thin basal lens, which is the groundwater occurrence  
18 here, the Water Commission thinks you can develop 44  
19 percent of the total flow as a developable supply  
20 without an adverse impact.

21           In this particular case I think that's way  
22 too aggressive. I'd reduce that to more like  
23 30 percent or something like that being a safe way to  
24 develop groundwater. If the lens was more robust,  
25 meaning greater flow through it, or if we had

1 substantial deposits at the shoreline that functioned  
2 as a caprock to retard salinity intrusion, we might be  
3 able to develop a larger fraction of a flow-through.

4 But in this case that's not the case. It's  
5 a thin basal lense. We have no caprock. We need to  
6 be careful about how much we take, what we do for pump  
7 capacity, spacing of wells relative to the flow of  
8 groundwater. There are in this whole aquifer 134  
9 wells of record with the Water Commission, of which  
10 the number that are operating today is a question mark  
11 because only, like, five are actually reporting their  
12 use to the Water Commission.

13 That's gonna be remedied when they go to the  
14 electronic thing. They can automatically find out  
15 who's not reporting. But right now the sustainable  
16 yield there is about 11 mgd. The current actual  
17 pumpage is probably 3+ mgd. It's a lower number now  
18 because the two golf courses at Makena are not in use  
19 at the moment.

20 When they are and when they will be done in  
21 the future that pumpage is probably going to be in the  
22 range of 4 to 5 mgd. And most of it down in  
23 Wailea/Makena, very little of it in this northern half  
24 of this aquifer.

25 In the downgradient are of this Project,

1 those 134 registered wells or known wells, about 24 of  
2 them would presumably have some sort of effect or  
3 impact measurable or not as a result of this Project.  
4 If I looked at -- most of them are within the decades  
5 of the '50s or '60s, probably never used and certainly  
6 aren't being used today. Maybe there's only four of  
7 those 24. Maybe their total use is less than a  
8 hundred thousand gallons a day.

9           If they're gonna be impacted, it would be by  
10 a very slight increase in salinity. They may not  
11 measure it, maybe 5 to 10 percent. Probably the  
12 accuracy of how they measure salinity is less accurate  
13 than that. But you can't say there's not any effect.  
14 It may not be obvious. But certainly there's a  
15 diminishing of flow that goes through the groundwater  
16 when you pull it out. It doesn't go to the shoreline.  
17 It gets used. That's pretty much a summary of my  
18 testimony.

19           Q     Thank you. Tom, we've got some questions  
20 during our hearing regarding this reverse osmosis  
21 process. Would you consider that process to be one of  
22 first impression in Hawai'i?

23           A     One of first impression?

24           Q     The use of reverse osmosis. Excuse me.

25           A     No. It's been used for a lot of years at

1 the Kona Village at a very small use rate at that  
2 time. But there are -- at the Hualalai Resort today  
3 they have an installed capacity of 3 mgd and they're  
4 treating water from seven wells of a salinity probably  
5 quite similar to what we would see here.

6 The problem with those wells is that they're  
7 also near the rift zone of Hualalai. And they've got  
8 a number of other constituents that pose problems.  
9 It's an operating system. It's been in operation for,  
10 I don't know, 10+ years maybe. Right next door Kukio  
11 is doing the very same thing. I don't know what their  
12 capacity is but it's probably somewhat less than  
13 Hualalai. It's not new.

14 Q Okay. We've also heard questions about the  
15 need for electricity and the high usage required for  
16 reverse osmosis. Are you aware of any cost saving  
17 methods that could be implemented for this Project?

18 A Let's back up a little bit. The desal --  
19 the energy required to push the feed water through  
20 these fine filters of RO is proportional to the  
21 salinity of the feed water source and to some extent  
22 the temperature of that source.

23 If you went to NELHA today and took a look  
24 at some of these guys doing the bottled water thing,  
25 they're pushing about 750 PSI to get the water through



1 the filters to produce the product water. It's the  
2 equivalent of pumping a well that might be 1800 to  
3 2000 feet deep. A bunch of those wells, which we have  
4 above Mamalahoa Highway in West Hawai'i.

5 We're looking at doing saline, groundwater,  
6 desal on Lanai, for example, a project that I'm  
7 working on right now. And the pressures to push that  
8 water through may be on the order of 750, maybe even  
9 900.

10 We have to get the holes in the ground see  
11 what temperature we're dealing with. But it's that  
12 kind of range. That's a very high energy. It's  
13 equivalent of pumping water out of a well that's  
14 approaching 2,000 feet deep. It's not an inexpensive  
15 thing.

16 At Hualalai with similar feed water to what  
17 we're talking about here, possibly less problematic  
18 water we're talking about here, the pressure required  
19 to push it through the filters is about 200 PSI  
20 because the feedwater source itself is brackish,  
21 slightly brackish of much better quality than seawater  
22 or saline groundwater.

23 They use simply a drop from a tank to the  
24 desal plant to pressurize and run the system, just a  
25 gravity drop. They pump the water up to 1300, put it

1 in the tank. It drops down to a treatment plant at  
2 800 which is run by the gravity pressure of the drop.

3 So 200 PSI is equivalent of pumping water  
4 about 460 to 500 feet which is typical for well  
5 development in some cases. Depending if you're on the  
6 Big Island it's actually a modest pumping. So it  
7 isn't the kind of huge electrical requirement that a  
8 much saltier feed water source would require.

9 The other thing is that -- something I  
10 didn't know until earlier this year, embarrassed, but  
11 these two product water streams that come out the  
12 throw away product, the concentrate retains about  
13 90 percent of the pressure that was pushed on the feed  
14 water source. They now have pressure recovery systems  
15 that can take the pressure out of that concentrate's  
16 stream and assist in pressurizing the feed water  
17 source. That has brought the operating costs down  
18 tremendously.

19 The other aspect of the operation is  
20 something that, again, I'm just learning, Israeli  
21 Desal Company working on Lana'i. But they're now able  
22 to do the cleaning processes without chemicals and  
23 simply using evacuated pressures and the like. So  
24 operating abilities and costs and undesirable  
25 byproducts are all on the improvement.

1           Part of it is my own ignorance on a learning  
2     curve probably. But the reality is RO is a huge thing  
3     worldwide. And it's improving all the time.

4           Q     Did you get a chance to look at the economic  
5     feasibility of reverse osmosis and how much it would  
6     cost to develop this plant?

7           A     I did do cost estimates, but I gotta be  
8     honest, I did them a while back. I don't know what  
9     the numbers were. Dave talked about \$10 is what I did  
10    for Honua'ula. That included capital recovery and did  
11    not include, because I didn't know about it at the  
12    time, the pressure recovery on the concentrate side.  
13    I think the operating cost here is likely to be in the  
14    range of \$5 a thousand or something like that. That's  
15    not including capital recovery but as an operating  
16    cost.

17          Q     Thanks. Do you have a cost estimate for the  
18    construction of the plant?

19          A     Yeah. You should have warned me in advance.  
20    I would have brought it with me. I made it but I  
21    don't have it with me.

22          Q     A round figure might suffice.

23          A     I'll pull it out. I'll try to find it.  
24    (pause)

25          Q     Tom, we're showing you your report which is

1 Petitioner's Exhibit 11-I.

2 A Okay. The total cost of that, the  
3 construction was on the order of 6.5 million. When  
4 you add design/construction management and the like it  
5 came out to be around 7.2 million.

6 Q Thank you. Did you have a chance to talk to  
7 the Petitioner, find out if they are committed to  
8 paying these amounts to construct the plant?

9 A It's my understanding that they are.

10 Q Is it also your understanding that they're  
11 committed to operate the plant?

12 A That is always my understanding.

13 Q Thank you.

14 MR. TABATA: Mr. Nance is available for  
15 cross-examination.

16 CHAIRPERSON HELLER: County?

17 CROSS-EXAMINATION

18 BY MR. GIROUX:

19 Q I don't know if you can answer this, but a  
20 lot of times when we talk desal the question: What  
21 are we going to do with the salt? I think you  
22 mentioned that the plan is to put it back into the  
23 basal layer?

24 A Actually, a little bit below that. If you  
25 just made a hole right down through the groundwater

1 occurrence, what you see is what I refer to as sigmoid  
2 salinity curve. You're going to certain -- basically  
3 the salinity that's in the basal lens and a sharp  
4 slope break to what we call the transition zone and  
5 saltwater below.

6           And the salinity of this concentrate that  
7 will be disposed of will be saltier obviously than  
8 what's referred to in the basal lens, but of a similar  
9 salinity in the upper half of what I referred to as  
10 the transition zone. Halfway through the transition  
11 zone is basically half seawater salinity. It won't be  
12 that salty.

13           So we'll deliver it into the strata where  
14 the receiving groundwaters are similar or slightly  
15 greater salinity than the concentrate that we're  
16 disposing.

17           Q     Do you know what are the agencies that would  
18 be either that you need permits for or that would be  
19 regulating that?

20           A     The regulation of the construction and  
21 operation of those wells is the Department of Health  
22 Safe Drinking Water Branch Underground Injection  
23 Control Program.

24           Q     Are they looking at the salinity? Or are  
25 they just looking at the quality as far as

1 contaminants?

2 A They look at all of those things. In the  
3 permit Application we indicate what we think the  
4 chemistry of the concentrate to be disposed of would  
5 be. They take a look at it, decide that it's not  
6 hazardous and so forth. By the manner of the design  
7 of the disposal wells it won't be a problem for the  
8 basal lens itself and presumably get the permit  
9 issued.

10 MR. GIROUX: Thank you. I have no further  
11 questions.

12 CHAIRPERSON HELLER: OP?

13 CROSS-EXAMINATION

14 BY MR. YEE:

15 Q What are the chloride concentrations for the  
16 Petition Area's brackish water?

17 A They're probably going to be in the range of  
18 3- to 400 milligrams per liter.

19 Q What would be the drinking water chloride  
20 concentrate?

21 A You mean after the RO treatment?

22 Q Yes.

23 A Probably cut it down to around 50.

24 Q Is that the same as the average for the  
25 county water supply?

1           A     The better of their wells, maybe not  
2 islandwide average, but the better of their wells  
3 would be.

4           Q     Just to get a feel for the context, what  
5 would be the chloride concentration of ocean  
6 saltwater?

7           A     Between 18 and 19,000.

8           Q     You referred to Hualalai's 3 mgd reverse  
9 osmosis system. I assume this is for purposes of  
10 providing potable water.

11          A     Yes, although in that case the concentrate  
12 instead of being thrown away is being mixed with  
13 brackish water for golf course irrigation. Otherwise  
14 it's pretty similar.

15          Q     Do they have a failure rate at that  
16 facility?

17          A     No. What they do you build in standby  
18 capacity. So units go down for various reasons. But  
19 they have standby capacity to meet the required  
20 demand.

21          Q     Are there contingencies? What happens if  
22 the standby isn't adequate?

23          A     Then you ask people to conserve water.

24          Q     In this case I think there's a -- what is  
25 the standby capacity for this particular Project?

1           A     Well, we're not that far along in design.  
2 But, for example, let's say that we project that we  
3 need three trains producing a hundred gallons a minute  
4 just to pick a number, not necessarily the number  
5 here.

6                     We would always have at least a fourth train  
7 of similar capacity. So that one can either fail, as  
8 you say, or simply taken out of service for  
9 remediation. You always have at least one additional  
10 train.

11           Q     The Hualalai Project, I forgot to ask, could  
12 they have had access to the county water system?

13           A     No.

14           Q     They're just too far away from the county  
15 water system to make that economically feasible?

16           A     Yes. It's miles and there's also some  
17 source system issues at the county system at the  
18 northern end of their Kona system.

19           Q     In this case geographically you can connect  
20 up to the county water system, right?

21           A     That's what we're getting in this building  
22 today.

23           Q     In terms of providing or looking for a  
24 source for the county water system, would you simply  
25 look at the county's proposed future sources? Or



1 would you potentially look for your own sources to  
2 provide to the county?

3 A If that was the way it was going you'd  
4 probably do both.

5 Q Have you been asked to look at, to look for  
6 other sources?

7 A For this job, no.

8 Q Have you been involved at all in discussions  
9 with the county in providing an alternative source?

10 A For this Project?

11 Q Yes.

12 A No.

13 Q You talked about the timeframe. From the  
14 time that you find a source that's acceptable to the  
15 county, to the time the county gives their final  
16 approval, is that different from the five years that  
17 Mr. Taylor was referring to?

18 A Well, the first thing is it's not a county d  
19 approval process. It's a state process, Department of  
20 Health. If the client said "go" we haven't drilled  
21 the wells, we haven't applied for the permits yet.  
22 Between that time, and assuming there are no funding  
23 issues, we would probably be in the range of two to  
24 three years before we could be on line.

25 Q You're referring it takes about two to three

1 years to actually develop a source with all the state  
2 approvals.

3 A Yes.

4 Q I was referring to the time in which it  
5 would take to get county council approval to accept a  
6 new source. How long from the time that, let's say,  
7 you find a source acceptable to DWS to the time you  
8 get county council approval? Do you know how long  
9 that would be?

10 A I mean it would be pure speculation. I'm  
11 not sure anybody's gotten there in a long, long time.

12 Q Have you been asked to look at other -- I  
13 assume this a lot obviously -- have you been asked to  
14 look at other projects, to look for other projects  
15 that could be teamed with this Project to provide, to  
16 provide a source for the county?

17 A No.

18 Q I think your estimate for the operational  
19 cost of the reverse osmosis system for this Project  
20 was approximately \$5 per thousand gallons, is that  
21 right?

22 A With the pressure recovery that would be  
23 about right, yeah.

24 Q I'm just trying to get a sense. Did you  
25 actually kind of do a calculation for that number or

1 is that just sort of a ballpark figure?

2 A No. It's a calculation -- the biggest  
3 element is the power requirement. So you calculate  
4 that. Then you throw in some numbers for  
5 administration and operation per thousand gallons to  
6 come up with that kinda number.

7 MR. YEE: Okay. Thank you very much.

8 CHAIRPERSON HELLER: Commissioners, any  
9 questions?

10 COMMISSIONER McDONALD: Thank you, again,  
11 Mr. Nance. I'm actually kind of curious. DWS had  
12 mentioned that -- actually there's evidence on the  
13 record that identifies existing 18 lots have adequate  
14 water supply for the tech park. The previous Project  
15 had incremental redistricting Phase 1 and Phase 2,  
16 Increment 1 and Increment 2. I'm curious as far as  
17 what the previous plan was to provide water supply,  
18 the separate increment.

19 THE WITNESS: I'm sorry. I wouldn't be able  
20 to answer that. It predates my involvement. I'm just  
21 not aware of that.

22 COMMISSIONER McDONALD: Can the Petitioner  
23 respond to that?

24 MR. PERKINS: Commissioner McDonald, the  
25 county water, the development has always planned to

1 use county water. It was only during the update  
2 process that, you know, constraints were placed and  
3 the issue of limitation was brought up.

4 COMMISSIONER McDONALD: Okay. Thank you.

5 COMMISSIONER ESAKI: Hi, Tom.

6 THE WITNESS: Hello, Dennis.

7 COMMISSIONER ESAKI: Getting back to the  
8 reverse osmosis. If the DWS does not accept the  
9 system, is it your understanding that if the owner  
10 operates it and disburses it, it comes under PUC  
11 jurisdiction?

12 THE WITNESS: Well, there's two  
13 jurisdictions. One is the Department of Health.  
14 That's really the more rigorous approval process. The  
15 PUC -- I know you made a statement yesterday. I don't  
16 know much about that. You're right. I'm kinda  
17 dangerous. But some small systems in order to avoid  
18 PUC regulation have not charged for the water.  
19 They've put it in lease rent or so forth and that has  
20 avoided PUC regulation.

21 If it's run as a private water system  
22 selling water to its customers then it will be  
23 PUC-regulated. And they'll be looking at all the  
24 financials that the costs are covered so that this  
25 water system can continue to run, have sufficient

1 sinking fund to handle emergencies and maintenance  
2 and repair, and return a reasonable rate on the  
3 investment to the owner.

4 COMMISSIONER ESAKI: Thank you.

5 CHAIRPERSON HELLER: Anything else? Go  
6 ahead.

7 COMMISSIONER BIGA: Thank you, Mr. Nance,  
8 for your testimony this morning. I just have a few  
9 questions. Where does the water source come from to  
10 feed the aquifer that you're going to be using?

11 THE WITNESS: It's primary rainfall recharge  
12 on the lens above that area all the way to the top of  
13 Haleakala.

14 COMMISSIONER BIGA: So it's basically come  
15 from the east side generally.

16 THE WITNESS: East side. No, it's really  
17 just the rainfall on the slopes directly upgradient.

18 COMMISSIONER BIGA: So it doesn't come from  
19 the watersheds.

20 THE WITNESS: From the east side of the  
21 mountain?

22 COMMISSIONER BIGA: Yeah.

23 THE WITNESS: I wish it was. No. There's  
24 intrusive dike structures that would prevent movement  
25 basically through the mountain. It's just the

1    rainfall on the land directly upgradient of the wells.

2                COMMISSIONER BIGA:    You mentioned 134 wells  
3    that might be registered or not registered.

4                THE WITNESS:    No, there's a groundwater  
5    index, an electronic file kept by the Water  
6    Commission.    It's in this Kamaole aquifer there's 134  
7    wells.    I'd say easily more than a hundred of those  
8    are ancient wells that have fallen out of use decades  
9    ago.

10               COMMISSIONER BIGA:    Would you know how much  
11    in this aquifer that those wells are within this  
12    aquifer?

13               THE WITNESS:    No.    The 134 is in this  
14    aquifer alone, not islandwide, just this aquifer, 11  
15    mile stretch.

16               COMMISSIONER BIGA:    Hypothetically, if half  
17    of those wells came on line what kind of changes that  
18    would come to this system?

19               THE WITNESS:    Well --

20               COMMISSIONER BIGA:    Just hypothetically.

21               THE WITNESS:    Okay.    Most of those wells are  
22    shallow dug wells at the shoreline that are probably  
23    all filled with mud and not possible to use.    But the  
24    realities are, let's say there are no wells directly  
25    upgradient of these wells that are proposed.

1           If we've got wells that are within the  
2 shoreline area and you pump like crazy, even though  
3 it's physically impossible to do it, but to go  
4 along with your hypothetical, to be perfectly candid  
5 it wouldn't have any effect on those wells.

6           Where you get an effect is when you get  
7 wells that are upgradient because you're taking the  
8 water that would otherwise get down to your wells or  
9 reasonably close across gradient that might have an  
10 interference effect.

11           But the wells, as I say, more than a  
12 hundred of these wells that are quote, unquote  
13 "registered" are just shallow little 4-inch drilled  
14 wells or dug wells that have fallen out of use 50,  
15 60 years ago.

16           COMMISSIONER BIGA: Okay. Last question. I  
17 guess the aftermath that you were talking about that  
18 after you take out that water and it goes back down to  
19 the ground again, do you know or have you -- do you  
20 know if there's any effect on the shoreline or outside  
21 the vicinity?

22           THE WITNESS: The water that we inject --  
23 and I'm just gonna speculate -- it will probably be  
24 between a hundred, maybe between 130 and 170 feet  
25 below sea level. That's where we're gonna inject it

1 which is below the basal lens in what I refer to as  
2 the transition zone. You wouldn't be able to see any  
3 effect anywhere offshore.

4 That water, because it's gonna be a  
5 similar salinity, similar density to the receiving  
6 groundwater, will tend to just migrate slowly in  
7 what we call this very slow saltwater circulation  
8 pattern beneath the basal lens. So I don't think  
9 there's going to be any impact at all.

10 COMMISSIONER BIGA: But there will be,  
11 there'll be leakage back into the ocean.

12 THE WITNESS: All groundwater, if not pumped  
13 out of the ground, ultimately is discharged into the  
14 ocean near the shoreline depending on the geology,  
15 offshore depending on the geology.

16 What that movement of this basal  
17 groundwater does, which is ripping along  
18 at 3 or 4 feet per day, streaming along in the rocks,  
19 it creates a friction that pulls the saltier water  
20 with it. It actually pulls it.

21 And when that saltwater gets pulled with  
22 the basal lens, seawater comes in at depth to  
23 replace the water that's being dragged out from this  
24 roaring, 3-feet per day flow of the basal  
25 groundwater.



1           So beneath the basal lens you have this  
2 saltwater circulation scheme going on very slow,  
3 moving .10ths of a foot per day maybe, maybe even  
4 slower than that. That's where that water would go.

5           COMMISSIONER BIGA: Thank you. And I  
6 applaud you for your 41 years.

7           THE WITNESS: I'm not finished. (general  
8 laughter)

9           CHAIRPERSON HELLER: Commissioners, anything  
10 else? (pause) I had a couple questions.

11          THE WITNESS: Okay.

12          CHAIRPERSON HELLER: Just to clarify. You  
13 said that the backup source for the irrigation water  
14 would be the brackish wells. Now, is what's pumped  
15 out of those wells usable for irrigation before the  
16 reverse osmosis treatment?

17          THE WITNESS: Absolutely. There will be a  
18 certain plant selection criteria that needs to go on,  
19 the colorful flowering ornamentals will die, but, you  
20 know, it has wide application. Turf grass will have  
21 no problem with it and reasonably salt-tolerant  
22 plantings will have no problem using it directly  
23 without the R/O treatment.

24          CHAIRPERSON HELLER: And you also mentioned  
25 the PUC potentially regulating the pricing. So in

1 terms of cost for homeowners versus commercial users  
2 and different tiers and so forth, that would all be up  
3 to the PUC?

4 THE WITNESS: Yeah. The Applicant would  
5 propose something. And the PUC with its various  
6 things, would make the judgment and alter, modify,  
7 ultimately approve I guess.

8 CHAIRPERSON HELLER: Okay. Just in terms of  
9 rough round numbers based on the cost figures you were  
10 talking about, we could be looking at individual  
11 homeowners having monthly water bills that were  
12 several hundred dollars a month. Right?

13 THE WITNESS: Well, depending on their use,  
14 if the operating cost is \$5 a thousand, depending  
15 whether the PUC does allow or doesn't allow capital  
16 recovery, their water bills could be maybe doubled in  
17 what they would otherwise get from the Department of  
18 Water Supply.

19 CHAIRPERSON HELLER: Well, I think, based on  
20 the numbers you gave we're talking about costs per  
21 gallon or costs per thousand gallons that were three  
22 or four or five times as much as county water  
23 supplied?

24 THE WITNESS: I don't think so. I said  
25 operating costs of \$5. They've surprised --- (check my

1 tape).

2 CHAIRPERSON HELLER: They're charging for  
3 the water. Okay. Thank you. Anything further,  
4 Commissioners? Any redirect?

5 MR. TABATA: No redirect.

6 CHAIRPERSON HELLER: I think this is a good  
7 time for about a 10-minute break.

8 (Recess was held 10:15-10:25)

9 CHAIRPERSON HELLER: Back on the record.  
10 Petitioner, are you ready to proceed?

11 MR. TABATA: Yes. Thank you. Petitioner  
12 calls Dr. Honglong Li.

13 DR. HONGLONG LI  
14 being first duly sworn to tell the truth, was examined  
15 and testified as follows:

16 THE WITNESS: Yes, I do.

17 CHAIRPERSON HELLER: Go ahead.

18 DIRECT EXAMINATION

19 BY MR. TABATA:

20 Q Would you please state your place of  
21 employment.

22 A It's 1001 Bishop Street, suite 2400,  
23 Honolulu, Hawai'i.

24 Q Are you employed with Parsons Brinckerhoff,  
25 Incorporated?

1 A Yes.

2 Q And are you a senior supervising engineer  
3 with Parsons?

4 A Yes.

5 Q Did you at our request provide a resumé of  
6 your educational background and experience which is  
7 attached to Petitioner's Exhibit 40?

8 A Yes, I did.

9 Q Does that resumé indicate that you are a  
10 licensed professional civil engineer in the state of  
11 Hawai'i?

12 A Yes.

13 Q And that you earned your Ph.D. in Civil  
14 Engineering from the University of Hawai'i with the  
15 concentration in traffic engineering?

16 A Yes.

17 Q Is it also correct that you have 13 years of  
18 experience practicing as a traffic engineer in  
19 Hawai'i?

20 A Make that 15.

21 Q Thank you.

22 MR. TABATA: Mr. Chair, the Petitioner  
23 requests that Dr. Li be admitted as an expert in the  
24 field of traffic engineering.

25 CHAIRPERSON HELLER: Any questions or

1 objections?

2 MR. GIROUX: No objection.

3 MR. YEE: No objection.

4 CHAIRPERSON HELLER: So admitted.

5 Q (By Mr. Tabata): Hong, did you prepare the  
6 Traffic Impact Analysis Report for this Project which  
7 is identified as Petitioner's Exhibit 11G?

8 A Yes.

9 Q At our request did you also prepare your  
10 written testimony which is attached to Petitioner's  
11 Exhibit No. 40?

12 A Yes, I did.

13 Q Could you please summarize your written  
14 testimony for the Commission.

15 A Okay. We started a traffic study in 2010.  
16 The traffic data was collected in November of 2010  
17 during AM and the PM peak hour. Traffic data we  
18 looking at including the intersection turning movement  
19 counts, lane configuration and single phasing and  
20 timing and so on. The original Traffic Impact  
21 Analysis Report was completed in February 2012.  
22 During the process we discussed and met with the DOT  
23 and the county with Mr. Hoffman many times.

24 Based on their comments additional counts  
25 and analysis was conducted in November 2012 and

1 January 2013. The report you're looking at is an  
2 updated TIAR in February 2013.

3 The counts we collected was used to analyze  
4 existing conditions. In addition, we also look at 2  
5 horizon years. The first one is the phase 1 through  
6 2024. The second one is phase 2 through 2034. Based  
7 on our consultation with DOT four scenarios was  
8 analyzed.

9 The first one is the so-called no-build  
10 scenario. Basically it provide future traffic  
11 condition looking at what if there's no Maui R&T  
12 development, there's no Maui R&T Project.

13 The second one we call the in-build  
14 scenario. Basically is build upon the first scenario.  
15 We're adding Maui Research and Technology Park in the  
16 mix but without any roadway improvements.

17 The third one is similar to scenario 2. The  
18 difference is we're adding in the roadway improvement  
19 committed by Maui R&T.

20 The last one is kind of based on the third  
21 one. We also adding in the other regional commitment,  
22 regional roadway in the County and State Plan. So the  
23 total scenarios you're looking at in the report is two  
24 horizon years times four scenarios which is eight.  
25 Then if you consider because we do these for the AM/PM

1 peak hours, you're looking at 16 size of levels of  
2 analysis.

3 Level of Service analysis, sometimes we call  
4 it LOS, as defined by Highway Capacity Manual, is a  
5 traffic engineer's measure of traffic condition  
6 similar to the school report card system. It's  
7 labeled from A through F. In general E and F is  
8 considered undesirable condition. And D or better is  
9 considered desirable condition.

10 So to look at the horizon year condition we  
11 also need to project traffic volume. There are two  
12 sources basically used to project traffic volume for  
13 Phase 1 year 2024. We look at so-called Maui travel  
14 demand forecasting model which is document -- which is  
15 the official documentation for the future land use and  
16 traffic condition.

17 Also we look at specific development traffic  
18 report, because a lot of times the model is not so up  
19 to date. You have to look at some, some individual  
20 project report. A good example is Pi'ilani Promenade  
21 is not well documented in the Maui travel forecasting  
22 model, but there's a separate traffic report  
23 available. So we talked to DOT. We include, you  
24 know, Pi'ilani Promenade project in our report.

25 In addition, you know, we also look at Kihei

1 High School, Kihei Downtown Project and so on. So  
2 Phase 1 Maui R&T Project we're looking at there's a  
3 mix of residential, mixed use commercial and  
4 employment and elementary school and a business hotel.  
5 We use a trip generation book to estimate number of  
6 trips that will be generated by the Project.

7 In summary, the planned Phase 1 Project will  
8 generate 1,285 trips during AM peak hour and 1,056  
9 trips during PM peak hour.

10 Then we look at the roadway network in 2024.  
11 We recommend two accesses for the Project. One is --  
12 this is the map, this is the proposed Project. This  
13 roadway in the center is Pi'ilani Highway.

14 MR. TABATA: For the record Dr. Li's  
15 referring to Petitioner's Exhibit 24.

16 THE WITNESS: And the very first circle  
17 is -- this road doesn't exist. This is a new access  
18 we proposed called Ho'okina Street. This is roughly  
19 located across east Waipuilani Road. Dry right now.  
20 This is a new access. The second access we propose is  
21 Lipoa Parkway which is an existing construction.

22 In addition to this access in scenario 4  
23 we also assume they're going to be a so-called makai  
24 collector in place. The makai collector is called  
25 Liloa Drive on this map. The existing configuration



1 of Liloa Drive actually stopped at around Waipuilani  
2 Drive. On this side it's stop at the park. It  
3 doesn't pass through all the way.

4 In the County's fiscal year, CIP plan  
5 2013, there's a project called Liloa Drive  
6 extension. That project will pass through this  
7 collector road all the way to Kauonoulu Street this  
8 way to Kanani Road.

9 So in summary, in our report we believe  
10 the makai collector will relieve congestion on  
11 Pi'ilani Highway. The reason for that is right now  
12 there's a lot of local trips using Pi'ilani Highway.

13 For example, if you're coming up from east  
14 Waikalahanu Road, going to somewhere around either  
15 school or park, you have to -- you're forced to go  
16 up to Pi'ilani Highway, make a left turn first, then  
17 make a left turn later this way.

18 But with future makai collector road a lot  
19 of local trips will be diverted away from Pi'ilani  
20 Highway. So basically this makai collector will  
21 relieve congestion on Pi'ilani Highway.

22 We also believe the Project committed by  
23 Maui Research and Technology Park is essential to  
24 overall traffic condition. Those implements at  
25 Ho'okena Street we propose a lane configuration.

1 This is going to be 2-lane roadway. The access will  
2 be a right-turn in, right-turn out. We also propose  
3 that the developer build a deceleration lane and  
4 acceleration lane to and from Pi'ilani Highway.

5 And at Lipoa Parkway intersection we  
6 propose to build a new left-turning lane from  
7 Pi'ilani Highway going into the park. We also  
8 proposed to beef up Lipoa Parkway and Lipoa Street  
9 so that in the future while they're going to have  
10 east and westbound is a left-turning lane, a through  
11 lane and a right-turn lane.

12 In addition we looking to the pedestrian  
13 connectivity. We believe in the future the  
14 pedestrian and bike is going to be more important to  
15 provide more alternatives. We also provide -- we  
16 also propose adding a crosswalk north side of the  
17 intersection which is missing right now.

18 In addition, you notice in the middle this  
19 circle this is called Pi'ikea Avenue. We don't have  
20 direct access to this intersection, but because our  
21 traffic gonna go through Pi'ilani Highway, we  
22 propose we build additional left-turning lane from  
23 Pi'ikea Road to Pi'ilani Highway. So the total  
24 left-turn lane at this intersection gonna be 2.  
25 That pretty much summarize my Phase 1

1 recommendation.

2 For Phase 2 there are going to be  
3 additional employment, additional housing. We  
4 follow a similar approach. Based on our calculation  
5 the Phase 2 Project will generate 835 trips during  
6 AM peak hour, and 878 trips during PM peak hour.  
7 Additional transporters and implements committed by  
8 Research and Technology Park is now access to  
9 Pi'ilani Highway in the vicinity of Old Welakahao  
10 Road and Kalani Road.

11 And on this map we're referring to the  
12 last circle on this side, it's actually pointing to  
13 the Welakahao Road. This is a, for analysis purpose  
14 we assume access in the vicinity of this  
15 intersection.

16 We also assume in the future, not on this  
17 map, they're going to be a mauka collector that will  
18 be built. This is based on the documentation we see  
19 from the Maui Island Plan. There are going to be a  
20 2-lane -- basically we assume there are going to be  
21 2-lane collector road going through our -- going  
22 through mauka of our property, go all the way to the  
23 north.

24 In summary, we assume the mauka collector  
25 will add more source availability because it will

1 provide much needed additional capacity and divert  
2 some regional trips away from Pi'ilani Highway.  
3 Maui R&T is willing to work with other landowners to  
4 coordinate the mauka collector and also pay the  
5 fair-share and dedicated landfall alignment if  
6 needed.

7 Along with mauka collector, the other  
8 improvements committed by Maui R&T is also important  
9 including the additional southern access to Pi'ilani  
10 Highway. We propose that access should be a 2-lane  
11 configuration. We propose to signalize that access  
12 if warranted.

13 We also propose, in addition to the access  
14 road, to build a left-turn lane from Pi'ilani  
15 Highway to Maui R&T. And that pretty much summarize  
16 our traffic report.

17 MR. TABATA: Thank you. Dr. Li is now  
18 available for cross-examination.

19 CHAIRPERSON HELLER: County?

20 MR. GIROUX: No questions.

21 CHAIRPERSON HELLER: OP?

22 CROSS-EXAMINATION

23 BY: MR. YEE:

24 Q Let me start with the mauka collector road.  
25 If I heard you correctly you said the mauka collector

1 road would be located outside the Petition Area; is  
2 that right?

3 A I have seen several different alternatives.  
4 This is fairly common for a roadway in its early  
5 planning stage has several different alignment  
6 alternatives. The one I saw in the Maui Island Plan  
7 is located further mauka.

8 Q One of the witnesses, the planner, testified  
9 that they were looking at using Ninau Street as the  
10 mauka collector road for a portion of the mauka  
11 collector road. Do you have any knowledge of that  
12 proposal?

13 A Well, I believe I have seen some discussion  
14 in terms of different alignment in terms of how many  
15 lanes supposed to be. There were discussion is  
16 supposed to be 4-lane capacity. But there are some  
17 also, someone else talking about we don't want to  
18 build another Pi'ilani Highway.

19 So it's preferable maybe we do 2-lane/2-lane  
20 configuration with a 2-way in the future. So I have  
21 seen different alternatives.

22 Q Would one of those alternatives include that  
23 mauka collector road through the Petition Area?

24 A I don't see that. I see -- the alignment I  
25 saw in Maui Island Plan is further mauka.

1           Q     So in any of the alternatives, none of the  
2 alternatives you've heard of or discussed included a  
3 mauka collector road through the Petition Area.

4           A     However, if you have, you do have these  
5 so-called in-track roadway, it kinda eliminate need  
6 you build a 4-lane mauka collector road. Because in  
7 location-wise they kinda parallel.

8           Q     Well, okay. So are you proposing that there  
9 be -- let's backtrack. An in-tract road would be  
10 different than a collector road, right?

11          A     I didn't say that.

12          Q     Okay.

13          A     The in-tract road can be a collector road.

14          Q     Are you looking at any alternatives which is  
15 there is an in-track road which could be the collector  
16 road?

17          A     That's definitely in one of the  
18 consideration.

19          Q     Okay. So first I heard you say the Maui  
20 Island Plan does not include the mauka collector road  
21 within the Petition Area. But there are discussions  
22 to include, to put that collector road within the  
23 Petition Area. I'm not trying to trap you. I'm just  
24 trying to understand your testimony.

25          A     What I'm saying is I have seen a lot of

1 discussions in terms of where to place this road.  
2 It's fairly common in early planning stage a roadway  
3 can have multiple different alternatives.

4 Q Who's taking the lead in coordinating the  
5 development of the mauka collector road?

6 A There are -- currently there are a lot of  
7 the landowner mauka side of Pi'ilani Highway. As far  
8 as I'm aware of we, we had several meetings with  
9 neighboring landowner. We have meetings with county.  
10 We have meetings with elected official. The general  
11 consensus is everybody's support for this collector  
12 road.

13 Q Is there anyone taking the lead?

14 A I'm not sure. By saying in "taking the  
15 lead" what do you mean? Can you rephrase your  
16 question?

17 Q Is there someone who's primarily involved in  
18 organizing these discussions?

19 A I believe we've being one of the party what  
20 I see is collective effort.

21 Q Is the current conceptual plan and the  
22 roadway that you propose consistent with having a  
23 collector road within the Petition Area?

24 A Can you specify which road you're talking  
25 about?

1           Q     Would Ninau Street be consistent with being  
2 a collector road in its current configuration?

3           A     Yes.

4           Q     Would the fact that there are roundabouts  
5 within Ninau Street be inconsistent with the concept  
6 of a collector road?

7           A     The collector road can be a major collector  
8 road which is the primary function is you transport  
9 people from point A to point B. There're another type  
10 of collector road called a minor collector road  
11 sometimes mostly provide accessibility.

12                 So I believe, you know, this in track road  
13 can be designed in kind of a way not to impede its  
14 function, its function in the future.

15          Q     And is the current design for Ninau Street  
16 consistent with the collector road with the  
17 roundabouts and the curving, and the curve in the  
18 current proposed curves?

19          A     However we design it must meet the purpose  
20 and need. It really depends on the purpose and need  
21 of this road.

22          Q     Right. So if the purpose and need of the  
23 Ninau Street is to be a collector road, does your  
24 current design satisfy that need?

25          A     If it's a collector road it must meet the



1 curb collector road standard.

2 Q And does it meet the collector road standard  
3 as designed?

4 A I believe so. Because this is really very  
5 preliminary engineering. Things can be changed,  
6 things can be modified based on the feedback from the  
7 county approval process.

8 Q But then aren't you saying that the design  
9 needs to be changed to meet the needs for a collector  
10 road?

11 A In the future if there's a need to change  
12 the design, the design can be changed.

13 Q The makai collector road and I generally --  
14 just to let you know -- I generally use the word  
15 either makai collector road or the Liloa Drive  
16 extension in my mind.

17 And then the mauka collector road has no  
18 name for it but I just call it the mauka collector  
19 road so just for your information.

20 I do not use the term north-south connector  
21 road because I've seen them used for both mauka and  
22 makai. So I will ask you to try not to use that term  
23 because it could mean either of the two roads. Okay?  
24 With respect to the makai collector road was that  
25 originally designed or originally planned for four

1 lanes?

2 A Initially I believe so.

3 Q And is it your understanding that's now  
4 proposed for two lanes?

5 A Yes.

6 Q And the money in the 2013 budget, if you  
7 know, it would fully construct from where to where?

8 A Can you rephrase your question again?

9 Q Sure. You referred to a CIP budget for 2013  
10 for the Liloa Drive extension, right?

11 A I'm sorry. What I meant is in the 2013  
12 fiscal year plan. But the actual design and  
13 construction is started in 2015 -- started 2015 and  
14 the construction will not complete until 2018.

15 Q But the monies have been appropriated?

16 A There's a price tag in that CIP plan which  
17 is \$18.2 million.

18 Q And \$18.28 million is enough to do what?  
19 The whole thing or just the planning?

20 A Including design, design construction.

21 Q It extends from -- is it from Ka'ono'ulu to  
22 where?

23 A Kanani.

24 Q Kanani. Is that the full length of the  
25 proposed makai collector road?

1           A     Yes.

2           Q     Okay.  Now, with respect to mauka collector  
3 road fair to say it's in a very preliminary stage,  
4 correct?

5           A     Yes.

6           Q     We don't have an alignment yet?

7           A     I have seen several alternatives but you  
8 know, you're right.

9           Q     But there's been no selection of an  
10 alignment, though.

11          A     Yes.

12          Q     So I take it then you don't have an estimate  
13 of when the mauka collector road is likely to be fully  
14 constructed.

15          A     I do not.  But we assume it will be, will be  
16 built by year 2034.

17          Q     Why do you make that assumption?

18          A     Because number 1 it's 20 years later is  
19 really a long range.  It is in the Maui Island Plan.

20          Q     You refer to pedestrian activity in your  
21 testimony.  Are you aware that there are no sidewalks  
22 planned for Pi'ilani Highway fronting Kihei High  
23 School?

24          A     Yes.

25          Q     So in terms of pedestrians walking from Maui

1 R&T to Kihei High School, do you have a proposed route  
2 that they should travel?

3 A I do not have a proposed route, but I  
4 believe some kind of connection, internal connection,  
5 is desirable from traffic perspective. But at the  
6 same time I realize this involves several landowners.  
7 This involve the land we don't control.

8 My experience, based on past experience with  
9 DOE, is sometimes DOE has a lot of concerns if you  
10 propose an internal access. One of them is a safety  
11 concern, safety and security.

12 Q When you refer to a connection between Maui  
13 R&T and Kihei High School, I assume you mean a  
14 connection across Waipuilani Gulch?

15 A I don't believe the exact alignment has been  
16 worked out. I believe internal connection is  
17 desirable, but I don't know where the alignment gonna  
18 be. It's really depending on the future and engineer  
19 feasibility study.

20 Q I understand the exact alignment has not  
21 been chosen, but are you suggesting there's an  
22 alignment which does not include crossing Waipuilani  
23 Gulch for an internal connection?

24 A I said it's desirable. But in my traffic  
25 analysis I did not assume that internal connection

1 will be there.

2 Q And is that same analysis true for a roadway  
3 connection across Waipuילani Gulch?

4 A You mean a roadway carrying vehicular  
5 traffic?

6 Q Yes.

7 A I don't see -- I don't see any roadway  
8 carrying vehicular traffic in addition to so-called  
9 in-track roadway.

10 Q Would there be an in-track roadway that goes  
11 from Maui R&T across by Waipuילani Gulch?

12 A I believe in the future the in-track roadway  
13 we propose will connect to further north.

14 Q And who, in your assumption, would be  
15 responsible for crossing Waipuילani Gulch?

16 A Whoever own that land and propose develop  
17 the land in the future.

18 Q So not Maui R&T?

19 A Not Maui R&T.

20 Q The state Department of Transportation  
21 suggests that the Liloa Drive extension be completed  
22 and operational prior to final subdivision approval  
23 being granted for Phase 1. Do you agree or disagree  
24 with that statement?

25 A I disagree.

1 Q Why?

2 A I disagree based on -- I disagree based on  
3 two things. No. 1. This is a -- this makai collector  
4 is in the county's plan, in the county CIP plan. I  
5 believe it's county's responsibility to build that, to  
6 build that road.

7 All the indications we've been looking at  
8 the short-term plan, Long-range plan, the makai  
9 collector will be in place if not by year 20 -- if not  
10 in the next two or three years gonna be by year 2018.

11 We also disagree about the timing of that  
12 condition. I believe you cited prior to subdivision  
13 approval.

14 Q Final subdivision approval.

15 A The way we believe is only with the Project  
16 is mature enough for the subdivision approval stage we  
17 have the details and the specs to come up with a  
18 finalized traffic report.

19 Q Well, what would come after final  
20 subdivision approval?

21 A I'm sorry. You said prior to...?

22 Q Final subdivision approval.

23 A Prior to final subdivision. In that case,  
24 I'm sorry, I'm okay with the timing.

25 Q Okay. So basically the disagreement is

1 because the improvement is to be made by someone else,  
2 you're saying Maui R&T shouldn't be responsible for  
3 holding up someone else's work.

4 A Yes.

5 Q With respect to scenario 3 -- I'm sorry.  
6 With respect to scenario 4 the calculation of the  
7 impacts is dependent, though, upon makai and mauka  
8 connector roads being fully constructed, correct?

9 A Yes.

10 Q With respect to scenario 3, you assume that  
11 the makai and mauka collector roads are not yet  
12 constructed, correct?

13 A Yes.

14 Q When you look at the construction -- well,  
15 are there Levels of Service E or F under scenario 3?

16 A In scenario 3 there's Level of Service E and  
17 F.

18 Q Would that make a difference between the  
19 no-build scenario and the scenario 3 impacts?

20 A Can you specify when you say no-build which  
21 scenario you're talking about?

22 Q Scenario 1 is your no-build, correct?

23 A Yes.

24 Q So between scenario 1 and scenario 3 are  
25 there differences in the Level of Service?

1           A     Yes, there are difference.

2           Q     And does scenario 3 increase the traffic as  
3 compared to scenario 1?

4           A     Yes.

5           Q     So as compared to scenario 4 I take it  
6 scenario 4 there are reductions in the traffic impacts  
7 as compared in scenario 3, right?

8           A     I don't agree with their reduction in  
9 traffic impact. I think is a traffic pattern change  
10 in scenario 4 because there are new connection in  
11 makai collector, in mauka collector, traffic pretty  
12 much was redistributed among the roadways.

13          Q     I understand your concern with the term  
14 "impact". Let me rephrase that. Does the level of  
15 traffic get better under scenario 4 than under  
16 scenario 3?

17          A     Yes.

18          Q     But the level of traffic, the amount of  
19 traffic is increased between -- scenario 3 has a  
20 higher level of traffic than scenario 1.

21          A     Yes.

22          Q     Between scenario 1 and 4 is there a  
23 difference in the amount of traffic in the, you know,  
24 the Level of Service amount of traffic?

25          A     In generally similar.



1           Q     In your written testimony you recommend that  
2 a Memorandum of Agreement be reached no sooner than  
3 final subdivision approval, correct?

4           A     Yes.

5           Q     I take it -- but a Memorandum of Agreement  
6 should be reached before construction begins,  
7 shouldn't it?

8           A     Yes.

9           Q     At final subdivision approval isn't there  
10 often infrastructure that has been built?

11          A     I don't believe so because, you know, after  
12 subdivision process you still have permitting process.  
13 Without county and DOT issue permit we basically  
14 couldn't do the connection to the Pi'ilani Highway.

15          Q     Just so we're clear. You know there's a  
16 difference between tentative and final subdivision  
17 approval, right?

18          A     Yes.

19          Q     You're specifically saying you need to wait  
20 until final subdivision approval before the MOA.

21          A     Mm-hmm.

22          Q     Whenever it's done it should be done prior  
23 to construction beginning for the infrastructure or at  
24 least the roadways.

25          A     Yes.

1 Q Thank you very much.

2 A Thank you.

3 CHAIRPERSON HELLER: Commissioners, any  
4 questions? Go ahead.

5 COMMISSIONER ESAKI: Being a transportation  
6 expert do you agree with the proposed plan to have  
7 on-street parking, narrow roadways shared with  
8 bicycles instead of bike lanes in the interior  
9 roadway?

10 THE WITNESS: I do have some opinion but I'm  
11 not in a position to share opinion. The reason is the  
12 report, you know, I'm doing, mostly addressed  
13 interaction with state -- state highway which in this  
14 case Pi'ilani Highway, and county roadway. We looking  
15 at impact to basically offsite roadway.

16 The study I'm doing is not, the focus is  
17 not the internal roadway. I assume you're asking  
18 those questions regarding to the internal roadway.

19 COMMISSIONER ESAKI: Yes. My question was  
20 regarding the interior roadway.

21 THE WITNESS: That's really not my report  
22 scope.

23 COMMISSIONER ESAKI: So you don't have -- so  
24 you're not willing to share your opinion on the  
25 question.

1           THE WITNESS: There are a lot of discussion  
2 about, you know, how people, how bike and pedestrian  
3 are shared roadway. I believe there are other  
4 consultant can better answer the question.

5           COMMISSIONER ESAKI: Okay.

6           CHAIRPERSON HELLER: Anything else,  
7 Commissioners? Yes.

8           COMMISSIONER BIGA: Just going along with  
9 Commissioner Dennis' question. Do you know of any  
10 experiences or stats that would, would justify  
11 something of that nature, having a smaller street to  
12 slow down the traffic?

13           In your experience as a traffic  
14 consultant, have you come upon stats having it,  
15 having it okay doing it that way or not? I know  
16 your scope is not to do that here in the interior  
17 roads. But in your experience.

18           THE WITNESS: Can you rephrase the question  
19 more specific? You're talking about narrow roadway,  
20 shared with bike?

21           COMMISSIONER BIGA: Yes.

22           THE WITNESS: There are pro and cons. I'm  
23 not talking about this Project. I have to speak based  
24 on other experience. When you have narrow roads the  
25 intent is when the driver look at the road become

1 narrower they can slow down. But there are always pro  
2 and cons.

3 No. 1. If the driver is not slowing down  
4 you pose a greater threat to the bicycle which can  
5 choke everybody up in the narrow right-of-way. But  
6 there are cases where the proposed narrow road work  
7 with a bike.

8 But there are cases it doesn't really  
9 based on the specific condition, based on the volume  
10 and how many cars travel along the roadway, based on  
11 the classification of the road. Sometime the road  
12 speed limit is 35-mile per hour. It's far dangerous  
13 to share everybody in the same narrow right-of-way.

14 So there are a lot of means of method  
15 could design a roadway to make it safer for  
16 everybody. But I have seen lot of cases where the  
17 road is not well designed to serve that purpose.

18 COMMISSIONER BIGA: Thank you. Thank you  
19 for your testimony.

20 COMMISSIONER ESAKI: One more question. One  
21 clarification on final subdivision approval before  
22 constructing the roadways. Can we get some  
23 clarification on that?

24 THE WITNESS: Am I supposed to --

25 COMMISSIONER ESAKI: It was your testimony

1 that you need final subdivision approval before doing  
2 the roadways, is that correct?

3 THE WITNESS: From my perspective, you know,  
4 I believe the way I look at it is full Project Land  
5 Use Commission Project which is why we are here.  
6 After that you have zoning process. After zoning you  
7 have subdivision process.

8 Even after subdivision you have permitting  
9 process which is you need to have the proper permit  
10 to make connection to the state and county roadway.

11 So I believe even after we got the final  
12 subdivision approval, we still need permitting  
13 process to design the roadway up to the state  
14 standard.

15 COMMISSIONER ESAKI: I believe that unless  
16 you have bonded the Project you usually will not get  
17 subdivision approval without the infrastructure. Can  
18 somebody clarify that?

19 CHAIRPERSON HELLER: That may be a question  
20 that the Petitioner can address through other  
21 witnesses.

22 MR. TABATA: Or on redirect.

23 CHAIRPERSON HELLER: Okay. All you can do  
24 right now is ask this witness. And if he doesn't know  
25 we'll have to ask somebody else later.

1 COMMISSIONER ESAKI: Okay. Thank you.

2 CHAIRPERSON HELLER: Commissioners, anything  
3 else? I had question. Regarding the Exhibit 24 and  
4 specifically the lower left corner, the proposed  
5 roadway in and out of the residential area there.  
6 That crosses over land which is not part of the  
7 Petition Area in order to reach Pi'ilani Highway,  
8 correct?

9 THE WITNESS: You're talking about this one?

10 CHAIRPERSON HELLER: Next one over, yes.

11 THE WITNESS: Can you rephrase your  
12 question?

13 CHAIRPERSON HELLER: Okay. That roadway  
14 that you're showing has a proposed access in and out  
15 of the residential area, would be a road that crosses  
16 land that's not part of the Petition Area, is that  
17 right?

18 THE WITNESS: (addressing Mr. Tabata) Go  
19 ahead.

20 MR. TABATA: Mr. Chair, Mr. Perkins can  
21 answer that question.

22 CHAIRPERSON HELLER: Okay.

23 MR. PERKINS: Mr. Chair, I'm inferring here  
24 that you're asking if it's over land that we don't  
25 control. I would offer that we do have an easement in

1 place across that land.

2 CHAIRPERSON HELLER: You've anticipated my  
3 next question. That's what I was getting to. There's  
4 an existing easement.

5 MR. PERKINS: Yes, sir.

6 CHAIRPERSON HELLER: For purposes of your  
7 traffic study what kind of assumptions did you make  
8 about the volume of traffic on that road in terms of  
9 how many people in the residential area are going to  
10 be going to work in the technology park itself versus  
11 people who are going to need to get out to Pi'ilani  
12 Highway to go somewhere else?

13 THE WITNESS: (Mr. Li continuing) This  
14 access we're talking about is a right-turn in  
15 right-turn out. It's not a full access intersection.  
16 So this gonna primarily serve -- if you look at the  
17 layout -- it's gonna primarily serve the residential  
18 area.

19 If you work in the park, let's say, this  
20 part of the park, you probably wouldn't use, choose  
21 to use that access. If you're coming from Kahului  
22 side, actually you cannot go in from there.

23 CHAIRPERSON HELLER: Okay. My question is  
24 of the homes that are going to be located in that  
25 residential area, presumably some portion of those

1 residents would work in the technology park and some  
2 portion would work outside elsewhere.

3 Did you make any assumptions as to what  
4 those proportions would be?

5 THE WITNESS: We did. I have to check my  
6 book to find out that number.

7 CHAIRPERSON HELLER: Okay. But the  
8 assumption you made is set forth in your report?

9 THE WITNESS: Yes.

10 CHAIRPERSON HELLER: Okay. Thank you.  
11 Commissioners, anything else? Okay. Thank you.

12 THE WITNESS: Thank you.

13 CHAIRPERSON HELLER: Petitioner, what's your  
14 time estimate for your next witness?

15 MR. TABATA: If I may, Chair, do redirect of  
16 this witness?

17 CHAIRPERSON HELLER: Okay. Go ahead.

18 REDIRECT EXAMINATION

19 BY MR. TABATA:

20 Q Hong, I want to go back to that DOT  
21 recommendation that Mr. Yee talked about regarding the  
22 makai collector and it being in place by, I believe,  
23 his question posed to you was at final subdivision  
24 approval.

25 Now, I just want to clarify something. Your



1 scenario 4 for Phase 1, okay, that includes the  
2 regional improvement, the makai collector, correct?  
3 The scenario 4 for Phase 1.

4 A Yes, it did.

5 Q Okay. In that scenario 4 for Phase 1 the  
6 makai collector is assumed to be in place by 2024,  
7 correct?

8 A Yes.

9 Q And all of your LOS ratings and  
10 recommendations are based upon that scenario and that  
11 timing?

12 A Yes.

13 Q So if I represent to you the final  
14 subdivision approval is planned to be obtained in 2014  
15 or 2015, assuming the Commission grants our request,  
16 that scenario that the DOT sets forth would not be  
17 consistent with your scenario 4 for Phase 1, correct?

18 A Yes.

19 Q Because in effect what they're asking for is  
20 for the makai collector to be in place ten years  
21 before your scenario.

22 A Yes.

23 Q Thank you. Now, I want to turn to the  
24 subdivision approval timeframe. Let me represent to  
25 you that the county has what is called a large lot

1 subdivision. And what large lot subdivision is is  
2 larger lots that are intended to be further  
3 re-subdivided.

4 So given that possibility of large lot  
5 subdivision, would it be appropriate to have the MOU  
6 executed after -- in the event there is a large lot  
7 subdivision -- for that MOU to be executed after that  
8 stage to the point where there is final subdivision  
9 approval for a subdivision that is intended for  
10 vertical construction, to the point where *then* we  
11 would know what the plans are, what the design specs  
12 will be as far as the actual use of the property?

13 A It makes sense.

14 Q Okay. So, of course, it may be possible at  
15 large lot subdivision, assuming at that stage there is  
16 infrastructure work done, that nevertheless at that  
17 point at large lot subdivision we would not know what  
18 the exact design criteria is yet.

19 A Yes.

20 Q That would then support the MOU?

21 A Yes.

22 Q Is that your understanding?

23 A Yes.

24 Q Now regarding street widths and on-street  
25 parking, is it your understanding that those

1 specifications and requirements are governed by the  
2 county and the county regulations?

3 A I believe it was covered by the county's  
4 ordinance.

5 Q Is it your understanding that the Petitioner  
6 will comply with whatever county requirements are and  
7 their ordinances regarding street widths and any  
8 requirement for on-street parking?

9 A That is my understanding.

10 Q Thank you. No more questions.

11 CHAIRPERSON HELLER: Commissioners, any  
12 follow-up based on that? Yes.

13 COMMISSIONER McDONALD. So the plan is the  
14 roads that are built out are going to be dedicated to  
15 the county?

16 MR. TABATA: It's not determined yet.  
17 Wouldn't it be desirable?

18 MR. PERKINS: They're going to be built to  
19 county standards. The plan, and we want to allow for  
20 the eventuality that they will be dedicated to the  
21 county at some future date, but the plan now is  
22 actually to maintain them as private roadways. All  
23 the current roads in the development now are all  
24 private roadways. They're not county roadways.

25 COMMISSIONER McDONALD: So if they're

1 private they don't necessarily need to be designed and  
2 built to county standards if they're private?

3 MR. PERKINS: But we will commit to build  
4 them to county standards.

5 COMMISSIONER McDONALD: Are the existing  
6 roads to county standards?

7 MR. PERKINS: As far as I know, yes.

8 COMMISSIONER McDONALD: Thanks.

9 CHAIRPERSON HELLER: Commissioners, anything  
10 else? Go ahead.

11 COMMISSIONER ESAKI: One more follow up on  
12 that. Do you know if the county inspects private  
13 roads?

14 MR. PERKINS: I'll defer to our engineering  
15 witness expert who will be on this morning.

16 CHAIRPERSON HELLER: Okay. Petitioner,  
17 let's proceed with your next witness.

18 MR. WYETH MATSUBARA: We have our market  
19 study witness, Tom Holliday. I have about ten minutes  
20 with Tom. I don't know about cross.

21 TOM HOLLIDAY  
22 being first duly sworn to tell the truth, was examined  
23 and testified as follows:

24 THE WITNESS: Yes.

25 CHAIRPERSON HELLER: Go ahead.

## DIRECT EXAMINATION

BY MR. WYETH MATSUBARA:

Q Good morning, Mr. Holliday.

A Good morning.

Q You've prepared a market study, economic impact analysis and public fiscal assessment as well as an affordable housing assessment for the Maui Research & Technology Park Master Plan update which is Petitioner's Exhibits 11H and 11S respectively?

A Yes.

Q Mr. Holliday, you also prepared, at our request, written testimony and your CV which is attached as Petitioner's Exhibit 42, is that correct?

A Yes.

Q Now, your CV describes your qualifications and experience in market study, economic impact analysis, public fiscal assessment, as well as affordable housing assessments, is that correct?

A Yes.

Q You've also been qualified before the Land Use Commission as an expert in economic impact analysis, public fiscal assessment, and affordable housing assessments before, is that correct?

A On many occasions.

Q Thank you.

1 MR. WYETH MATSUBARA: At this time  
2 Petitioner requests that Mr. Holliday be admitted as  
3 an expert witness in the field of market study,  
4 economic impact analysis and public fiscal assessment.

5 CHAIRPERSON HELLER: Any objections or  
6 questions?

7 MR. GIROUX: No objection.

8 MR. YEE: No objection.

9 CHAIRPERSON HELLER: So admitted.

10 MR. WYETH MATSUBARA: Thank you, Chair.

11 Q Mr. Holliday, please summarize your  
12 testimony.

13 A Hi. I'm Tom Holliday. I'm chief economist  
14 and senior analyst with the Hallstrom Group, a  
15 Honolulu-based real estate consulting firm. I'm one  
16 of the original members of the Group. We were formed  
17 33 years ago. I specialize in hotel appraisals,  
18 market research analysis and economic impact  
19 assessment.

20 Our firm was retained to do a series of  
21 studies for the Maui Research and Tech Park proposed  
22 Master Plan revision in which the main goals were to  
23 determine if there's markets for the proposed plan,  
24 what are the economic impacts associated with this  
25 development, how will it affect the public purse of

1 the state and county? And how will the plan meet  
2 affordable housing requirements of the government?

3 The original incarnation of Maui Research  
4 and Tech Park did not prove highly successful. There  
5 were just too many use limitations, site limitations,  
6 building envelope restrictions and building design  
7 requirements.

8 Further, the number of uses that were  
9 allowed were specific to an industry and type which  
10 was still in its infancy and was not growing as  
11 proposed. Also Kihei was a town that during our  
12 lifetimes, and I'm older than most of you, has changed  
13 quite a bit and become a suburban community and a new  
14 powerhouse within the context of Maui communities.

15 As presently proposed the Maui Research Tech  
16 Park Master Plan update will provide for a  
17 comprehensive environment that will meet through  
18 allowing more uses and less restrictive development  
19 guidelines and a growing Kihei community, that will  
20 allow the absorption of significant amount of light  
21 industrial, residential and commercial space.

22 So in that context we did a population-based  
23 series of studies, assuming that as the population  
24 grows the demand for all of these uses will increase  
25 in the region as well.

1           We based our studies on projections made by  
2 the county of Maui and the state of Hawai'i Planning  
3 Department's population forecast.

4           Among our findings that on an islandwide  
5 basis Maui will require about 7 million square feet of  
6 additional, what is called light industrial space, on  
7 the island. And that although the Maui Research and  
8 Tech Park will have limitations on what can be used  
9 and, therefore, lose a potential to compete for some  
10 of that market demand, we still project a demand over  
11 the coming 20 years within the park of about one to  
12 one and-a-half million square feet of these type of  
13 still allowable uses.

14           It could be a faster absorption if the whole  
15 spectrum of uses were provided for. But the proposed  
16 guidelines, 1933A, says some uses have to be excluded  
17 that would otherwise speed up absorption. They will  
18 have to be put elsewhere in the region.

19           We also looked at the housing demand for the  
20 1250 subject housing product units. Kihei is expected  
21 to grow tremendously over the next 20 years. And even  
22 with all the proposed/approved development within the  
23 urban area there will still be a shortfall of a  
24 midpoint of about 3,200 units without the development  
25 of the subject units.



1           So there's significant available demand that  
2 still must be met. And the Maui Research and Tech  
3 Park supply is available to service the community  
4 needs in that regard.

5           We project that the housing component will  
6 require about 14 years to absorb, 14 for the  
7 single-family and 13 for the multi-family.

8           Commercial use within the Project is not  
9 anticipated to be a driving force. However, the  
10 community of residents and community of workers within  
11 the tech park will require commercial services on a  
12 neighborhood and workday basis. We estimate that  
13 demand to be about 175,000 square feet of space.

14           Also over the 20 years it's being developed,  
15 we would anticipate that selected other specific  
16 retailers and retail uses would come into the area  
17 even though it is not the best location from a  
18 frontage or accessibility or exposure standpoint for  
19 retail development. We estimate that at about  
20 300,000 square feet or so.

21           So over the course of 20 years some 1  
22 and-a-half million square feet of commercial and light  
23 industrial would be expected to be absorbed by the  
24 park.

25           Additionally, the Master Plan includes a

1 unique economic opportunity or campus pod of available  
2 land. Now, it's not that we can identify a specific  
3 use for that property today. But there are large  
4 space users such as institutions, educational,  
5 colleges, medical campuses, specific research and  
6 development, and computing corporations that may seek  
7 out such a large available piece.

8 And it needs to be made available in the  
9 community if Maui is expected to attract such users.  
10 They're not gonna want to go through an extended  
11 process of approvals and infrastructure. They would  
12 just take their business elsewhere.

13 So we view that as being a component that  
14 could work to the long-term success of both the  
15 Project and the community.

16 Based on those conclusions that the Project  
17 will be market supported, we built economic impact  
18 models detailing the development of the Project, how  
19 long it would take to move forward, and what the  
20 outcomes would be.

21 We estimate that there will be about  
22 \$1.4 billion in direct capital investment into the  
23 Maui community as a result of building out the  
24 Project.

25 That upon buildout it will have about 7,300

1 fulltime equivalent worker positions within the park  
2 with wages, annual wages approaching \$300,000,000.

3 That at buildout it will have about 2700  
4 population, mostly residents, their guests and perhaps  
5 some hotel guests. And that those residents will have  
6 annual household incomes of about \$75 million.

7 The annual business activity that will take  
8 place in the park would approach about \$600 million a  
9 year which when spread and moved throughout Maui  
10 County would be over \$900 million a year in total both  
11 direct and primary indirect economic impacts.

12 And if you use the state input/output  
13 economic model the results would even be far greater  
14 because they look at other forms of indirect and  
15 induced economic impacts.

16 (Impromptu SIRIUS computer speaking: "I  
17 didn't understand that")

18 (general laughter)

19 The county of Maui -- after buildout the  
20 county of Maui would expect to receive annual tax  
21 receipts mostly from real property tax but secondary  
22 sources about \$28 million a year. The state of  
23 Hawai'i about \$80 million dollars a year.

24 After paying for all anticipated costs on a  
25 per capita basis the Maui County should expect a net

1 profit of about \$21 million dollars a year, and the  
2 state about \$57 million a year in revenues over cost  
3 providing services.

4 The last aspect of our study was in regards  
5 to affordable housing. We looked at the product that  
6 was to be available. We looked at the potential for  
7 in-migration of workers into the business park and  
8 whether or not the subject as proposed could meet  
9 state and county affordable housing guidelines.

10 It is our determination, based on the prices  
11 in the marketplace and the product being proposed at  
12 the time of our study, that about 500 of the subject  
13 units or about 40 percent would be priced at market  
14 and achieve affordable housing guidelines.

15 And that as proposed we believe the Project  
16 should be sufficient to meet state and county  
17 affordable housing requirements and absorb any demand  
18 created through in-migration associated with the Park  
19 that pretty much summarize the studies.

20 Q Thanks, Tom. Despite what SIRIUS said  
21 (audience laughing) about not understanding your  
22 request, I appreciate your comments. And Mr. Holliday  
23 is open for cross-exam.

24 CHAIRPERSON HELLER: County?

25 MR. GIROUX: County has no questions.

1 CHAIRPERSON HELLER: OP?

2 MR. YEE: We have no questions.

3 CHAIRPERSON HELLER: Commissioners, any  
4 questions for this witness? Go ahead.

5 COMMISSIONER MATSUMURA: One question. Do  
6 you foresee changing the name from the Maui High Tech  
7 Industrial Park to Maui Industrial Park?

8 THE WITNESS: Well, that would not be up to  
9 me, but as somebody involved in the marketplace I  
10 would say you could probably find a better name. But  
11 I think that's up to the developer.

12 COMMISSIONER MATSUMURA: Thank you.

13 CHAIRPERSON HELLER: Just following up on  
14 the absorption of the residential units. In looking  
15 at the potential for the market there, did you in any  
16 way take into account the fact that the residential  
17 units, in particular, may have higher than average  
18 occupancy costs due to the private water system and  
19 some of the other features of the development?

20 THE WITNESS: No, I did not. At the time  
21 it wasn't brought up to us. But in general the cost  
22 of the units have an affordability and within housing  
23 guidelines they set up based on household incomes  
24 there's some allowance for some fluctuation. I was  
25 surprised with the water costs.

1           CHAIRPERSON HELLER: Thank you. Anything  
2 further?

3           COMMISSIONER INOUE: Just a follow up to  
4 that. In your projections did you come up with any  
5 kinds of estimates of how much those housing units  
6 would be for people that work in the park.

7           THE WITNESS: Yes, we did have some  
8 assumptions in that regard. We tested to see, well,  
9 what about in-migration associated with the Project?  
10 Every time there's a new good job on Maui that's  
11 created you have the pressure of in-migration.

12           So one of the concerns always with this  
13 type of Project is are we providing enough potential  
14 housing to house those people for the jobs that are  
15 being created there to attract. And the answer in  
16 this case is yes.

17           It's difficult to say, the Commissioner  
18 asked earlier, what percentage of the people who  
19 live in the park are going to work in the park?

20           You hope there's going to be a lot. You  
21 think there's motivation for people who want to live  
22 here and work near their home. And this provides a  
23 true opportunity to do that. But it's not something  
24 that's either/or, although Maui does have a really  
25 high number of self-employed people with small

1 businesses, and this type of environment would be  
2 perfect for them.

3 COMMISSIONER INOUE: So you didn't come up  
4 with any kind of percentage or rough guess.

5 THE WITNESS: No. We are trying to make  
6 sure that affordable housing and housing components  
7 would meet the needs of the workers that were going to  
8 be there.

9 COMMISSIONER INOUE: Thank you.

10 CHAIRPERSON HELLER: Commissioners, anything  
11 else? Then I think it's about time for another  
12 10-minute break.

13 (Recess was held. 3:15)

14 CHAIRPERSON HELLER: Back on the record.  
15 Petitioner, ready?

16 MR. TABATA: Yes. Petitioner calls Darren  
17 Unemori.

18 DARREN UNEMORI  
19 being first duly sworn to tell the truth, was examined  
20 and testified as follows:

21 THE WITNESS: Yes.

22 CHAIRPERSON HELLER: Go ahead.

23 DIRECT EXAMINATION

24 BY MR. TABATA:

25 Q Darren, where are you employed?

1           A     I'm employed at Warren S. Unemori  
2 Engineering, in Wailuku.

3           Q     What is your position there?

4           A     I'm a senior civil engineer.

5           Q     Thank you. You did provide us with your  
6 summary of qualifications which is attached to  
7 Petitioner's Exhibit 39, correct?

8           A     Yes, I did.

9           Q     Within those summary of qualifications it  
10 states that you are a licensed Hawai'i Professional  
11 Civil Engineer and a licensed Professional Surveyor in  
12 Hawai'i, correct?

13          A     That's correct.

14          Q     And how many years have you been practicing?

15          A     I've been in practice about 25 years.

16          Q     Thank you. Is it also correct that you have  
17 been qualified as an expert witness before the Land  
18 Use Commission?

19          A     Yes, some years ago.

20          Q     That was in the filed of civil engineering.

21          A     Yes.

22          Q     Thank you.

23               MR. TABATA: Mr. Chairman, the Petitioner  
24 requests that Mr. Unemori be qualified as an expert in  
25 the fields of civil engineering and land surveying.



1 CHAIRPERSON HELLER: Are there any questions  
2 or objections?

3 MR. GIROUX: No objections.

4 MR. YEE: No objections.

5 CHAIRPERSON HELLER: Okay. We'll find him  
6 qualified.

7 MR. TABATA: Thank you.

8 Q Darren, did you prepare the preliminary  
9 engineering report for this Project?

10 A Yes, I did.

11 Q Which was identified as Petitioner's  
12 Exhibit 11F. Did you also prepare your written  
13 testimony for this Project which is attached to  
14 Petitioner's Exhibit 39?

15 A Yes, I did.

16 Q Thanks. Could you please summarize your  
17 written testimony for us.

18 A Would you like me to summarize the drainage  
19 and wastewater portions or the entire thing?

20 Q Why don't you focus on wastewater and  
21 drainage, thank you.

22 A All right. So the proposed storm drainage  
23 plan for the technology park reflects several  
24 considerations. First, the 400-acre Project Area is  
25 located only about a mile from the shoreline.

1           Second, the Project Area lies above, about a  
2 1 and quarter mile segment of urban Kihei which is  
3 known to experience shallow flooding along its coastal  
4 ledge during heavy rains.

5           And third, the Project lies downhill of  
6 about 700 acres of pasture land which drains through  
7 about six minor gullies and it is flanked on both  
8 sides by two major drainageways. This would be  
9 Waipuilani Gulch to the north and Keokea Gulch to the  
10 south. And there's several pathways for runoff to  
11 flow directly into the ocean.

12           The drainage plan, therefore, after we  
13 incorporate solutions to address two types of drainage  
14 issues: First we have to deal with flood control,  
15 making sure that urbanizing the technology park did  
16 not aggravate the existing coastal flooding.

17           Second, water pollution control. We needed  
18 to provide some means to prevent urban pollutants from  
19 reaching coastal waters. So to deal with flood  
20 control -- well, in dealing with flood control we  
21 found that development of the technology park would be  
22 expected to more than double the peak storm flows if  
23 it were not mitigated. So mitigation we proposed to  
24 be accomplished by applying 2 separate strategies.

25           First, the use of retention facilities.

1 Retention facilities would be constructed to regulate  
2 downstream discharges --

3 CHAIRPERSON HELLER: Excuse me. Please  
4 speak a little more slower for the benefit of our  
5 reporter.

6 THE WITNESS: Okay. The mitigation will be  
7 accomplished by applying two strategies. The first  
8 will be the use of detention facilities. Detention  
9 facilities will be constructed to regulate downstream  
10 discharges to predevelopment levels. Depending on the  
11 type of land use we would employ different approaches.

12 Runoff from roads and residential areas  
13 would be directed to larger shared basins that were  
14 sited around the technology park.

15 Commercial lots, on the other hand, would  
16 be required to provide their own onsite detention  
17 facilities like they do now in the current  
18 technology park.

19 The second approach or second strategy  
20 would be to design for infiltration at the source of  
21 the runoff. This is something a little bit  
22 different or a little beyond what we've done in the  
23 past. The historic practice has always been to --  
24 or has for many years -- been to take the water off  
25 rooftops and pavements and send them into the storm

1 drains as quickly as possible accumulated in the  
2 drains and then send it out to the ocean with as  
3 little delay as possible.

4 Now, this traditional approach, if you  
5 want to call it that, offered very little  
6 opportunity for infiltration along the way. It was  
7 collected and sent out to the ocean as quickly as  
8 possible.

9 So the concept here that we are proposing  
10 is to take the runoff from the roads, the parking  
11 lots, and the roof buildings, and send them first  
12 into planted areas for infiltration ponds or  
13 vegetated swales first. This would both slow the  
14 runoff down and afford it more time to infiltrate  
15 into the ground.

16 Runoff from very large storms, on the  
17 other hand, of course you could see what the  
18 infiltration facilities could handle. These would  
19 in turn just overflow into the normal storm drainage  
20 system so that we can have both infiltration and  
21 still not create a flooding hazard.

22 This second approach to design for  
23 infiltration at the source of runoff, has two  
24 benefits. First, it reduces the peak flow by  
25 reducing the flow velocity, the velocity of the

1 storm runoff. And second, of course, it reduces the  
2 quantity of water that we actually send downstream.  
3 So in two ways we benefit.

4 As far as water pollution control, again,  
5 there's a two-pronged plan. The same facilities  
6 that we use to infiltrate at the source can also be  
7 used or also serve the function to remove pollutants  
8 at the source of the runoff.

9 Runoff passes through vegetation through  
10 the grass swales, into vegetative landscape strips,  
11 infiltration ponds and so forth, slow the runoff  
12 down. In doing so allow sediment and heavy  
13 pollutants to settle out.

14 The vegetation in turn also absorbs and  
15 digests any water-born nutrients like fertilizer  
16 that might be in the soil. So this way that the  
17 first implementation serves double duty.

18 The second strategy is to adopt site  
19 management practices which remove the opportunities  
20 for pollutants to get into the stormwater. This is  
21 less about engineering, actually more about making  
22 people conscious about how to, how to manage their  
23 lives.

24 What this type of thing is, and I'll give  
25 you a couple of examples, more extensive lesson in

1 the preliminary engineering report, but it can be as  
2 simple as making sure that the trash receptacles are  
3 covered, not left out in the weather.

4 Another example might be to routinely  
5 inspect subsurface drain sumps, basin floors, drain  
6 inlets and drain pipes and take out all the  
7 accumulated sediment trash and debris to minimize  
8 the volume of pollutants that would be washed in the  
9 storm drain when it rains.

10 So basically you take the trash out of the  
11 drainage system so that it doesn't end up in the  
12 ocean. Very straight forward.

13 So this second approach, of course, is  
14 something that the park management and residents of  
15 the park would manage on a regular basis.

16 Going on to wastewater. The development  
17 of the technology park under its new Master Plan is  
18 expected to generate about half a million gallons of  
19 wastewater every day.

20 Now, the existing sewer system consists  
21 essentially of a branching system of gravity  
22 collection mains that collect the wastewater from  
23 developed areas and bring it to central pumping  
24 stations which then pumps the wastewater through a  
25 force main to the south, to the Kihei wastewater

1 treatment facility for treatment and disposal.

2 To serve the larger park merely requires  
3 just an expansion of the same type of system. Again  
4 gravity collection mains sent to a pump station.  
5 Pump station sends it to the Kihei Wastewater  
6 Treatment Plant.

7 The only difference is that at some point  
8 the existing pump station will likely run out of  
9 pumping capacity. At that point the pump station  
10 and the force main may need to be upgraded.

11 And the wastewater system will generally  
12 be constructed to the county of Maui's Department of  
13 Environmental Management Wastewater Division  
14 standards, as well as meet all the criteria for the  
15 State Department of Health. So this concludes my  
16 presentation. I'd be happy to answer any questions.

17 Q Thank you. Darren, I'll refer you now to  
18 our incremental plan which is identified as  
19 Petitioner's Exhibit 11P. Did you contribute to the  
20 incremental plan in respect to the infrastructure  
21 analysis?

22 A Yes, I did.

23 Q Now, I refer you to figure 1 of the  
24 incremental plan which is the Gantt chart. For the  
25 record Gantt is capital G-a-n-t-t. Now, do you have

1 that in front of you?

2 A Yes, I do.

3 Q Based on this GANTT chart can you tell us  
4 approximately how long it will take to complete the  
5 backbone infrastructure for the entire Project which  
6 would include both increments?

7 A Okay. On the assumed plant start of 2014  
8 and the assumed finish of 2026 that will be 13 years.

9 Q Thank you. Moving onto the acreage of the  
10 Petition Area that we're talking about here. I refer  
11 you to the metes and bounds description and maps which  
12 are identified as Petitioner's Exhibit No. 13.

13 I just want to confirm that the acreage for  
14 our existing urban area of our Project is  
15 150.032 acres, is that correct?

16 A That is correct.

17 Q And that the acreage for the areas where we  
18 are seeking reclassification for are 253.05 acres, is  
19 that correct?

20 A 253.05?

21 Q Yes.

22 A Yes, that is correct.

23 Q Thank you. These acreages are based upon  
24 the metes and bounds descriptions and maps, is that  
25 correct?



1 A That is correct.

2 Q I'm sorry. Let me back up a little bit.

3 With respect to the metes and bounds description and  
4 maps, is it correct that you either prepared them or  
5 supervised the preparation of those documents?

6 A Yes, that's correct.

7 Q Thank you. Now, I've been informed that the  
8 Final EIS for our Project, which is identified as  
9 Petitioner's Exhibit 11, may have some acreages that  
10 are different from the ones that we just discussed.

11 Is it correct that those acreages are  
12 correct except that they may include certain roadways  
13 which would give them an acreage figure approximately  
14 7 acres greater than what we have here right now?

15 A Yes, that's correct.

16 Q Okay. Thank you.

17 MR. TABATA: Mr. Unemori is available for  
18 cross. I'm sorry one more question. I'm sorry.

19 Q Mr. Unemori, are you familiar with the  
20 roadway system here, the existing roadway system  
21 within the tech park?

22 A Yes, I am.

23 Q Are you familiar with the county roadway  
24 requirements?

25 A Yes, I am.

1           Q     Can you tell us whether or not the existing  
2 roadways within the tech park and the proposed  
3 roadways for the tech park, can you tell us if they  
4 are in compliance with the county's roadway  
5 requirements?

6           A     Yes, they are.

7           MR. TABATA: Thank you. Mr. Unemori is now  
8 available for cross.

9           CHAIRPERSON HELLER: County?

10          MR. GIROUX: County has no questions.

11          CHAIRPERSON HELLER: OP?

12                   CROSS-EXAMINATION

13 BY MR. YEE:

14          Q     Mr. Unemori, for a typical development can  
15 you explain what happens at tentative subdivision  
16 approval? I'm going to ask you to first assume that  
17 there is not a large lot subdivision; then assume that  
18 there is a large lot subdivision.

19                So assuming there's not a large lot  
20 subdivision, in my mind a simplest example. What  
21 happens at the tentative subdivision approval and then  
22 what happens at the final subdivision approval?

23          A     Just to clarify. This is a preliminary or  
24 tentative subdivision approval on a large lot  
25 subdivision?

1           Q     Well, just for simplicity's sake assuming  
2     that you've got these parcels, you're going to a  
3     tentative subdivision approval and then a final  
4     subdivision approval for the whole thing.

5           A     This is a small lot type subdivision where  
6     the...?

7           Q     Assuming you don't need a large lot  
8     subdivision.

9           A     Okay. So you're going directly to lots that  
10    can be sold to the general public.

11          Q     Yes.

12          A     Okay.

13          Q     So in terms of construction schedule and  
14    what's happening at prior to each time and then after.

15          A     Okay. At the preliminary subdivision  
16    approval stage or tentative subdivision approval  
17    stage, essentially what happens there is that all the  
18    general requirements for final subdivision approval  
19    are defined.

20                So at that point, the point where you  
21    receive preliminary subdivision approval, you do not  
22    have to have any construction documents prepared  
23    because the approval itself will define the conditions  
24    necessary for final subdivision approval including  
25    which are the improvements that are needed for final

1 subdivision approval.

2           So at the point of final subdivision  
3 approval, if improvements are required, then the  
4 construction of those improvements must either be  
5 completed or bonded. And then at that point you get a  
6 final subdivision approval which legally creates  
7 divided lots, small lots which you can then sell to  
8 the public.

9           Q     So then in this simple example, in a  
10 tentative subdivision approval you need to know what  
11 you have to do. Then at final subdivision approval  
12 you either have to have done it or are bonded to do  
13 it.

14          A     In terms of the improvements, yes.

15          Q     In terms of the infrastructure improvements?

16          A     Infrastructure improvements, yes.

17          Q     And then subsequent to final subdivision  
18 approval you typically would then do the vertical  
19 construction. Or when does vertical construction come  
20 into play?

21          A     Well, typically it occurs after you have  
22 final subdivision approval.

23          Q     Now, let's go to a more complicated scenario  
24 where you're going to do both a large lot subdivision  
25 as well as the final subdivision, that you'll need to

1 sell the lots. What happens then?

2 A The process is essentially the same. The  
3 requirements for a large lot subdivision, there are  
4 some items that can be deferred until the final  
5 development or the small lot subdivision occurs.

6 But the process is pretty much still a  
7 preliminary approval which defines any requirements  
8 that are necessary for the large lot subdivision, a  
9 final approval for the large lot subdivision.

10 Following the final approval of the large  
11 lot subdivision you can get a preliminary approval for  
12 the small lot subdivision, and then final approval for  
13 the small lot subdivision.

14 Q So what do you need to note at the first  
15 tentative subdivision approval for the large lots?

16 A The large lot -- an Application for a large  
17 lot subdivision will essentially require  
18 identification of how you want your parcel configured  
19 and if you are proposing any infrastructure  
20 improvements, what they are.

21 Q Then for the final subdivision approval what  
22 would you need of the large lots?

23 A The final subdivision approval for the large  
24 lots would be essentially meeting any conditions that  
25 have been attached to the Application at preliminary

1 approval, and any improvements are required associated  
2 with the large lot, completion of those improvements  
3 or bonding of those improvements.

4 Q What is the difference in knowledge  
5 regarding the infrastructure between the large lot and  
6 the small lot subdivision?

7 A Well, it varies considerably between the  
8 types of developments that are being proposed.  
9 However, in many cases large lot subdivisions do not  
10 require major improvements outright. Oftentimes they  
11 can be deferred. Normally most of the infrastructure  
12 improvements are done at the final small lot stage.  
13 In other words, at the point of final development.

14 Q So at the time that you do the tentative  
15 subdivision approval for the large lots you don't need  
16 to know how the infrastructure is to be built or what  
17 infrastructure will be built for the large project,  
18 for the entire project?

19 A It is helpful to know that. But strictly  
20 for the purposes of subdivision application the  
21 phasing of the larger land parcels you don't have to  
22 know it precisely.

23 Q Okay. I want to make sure I understand. It  
24 would be recommended that you have a general idea of  
25 the infrastructure requirements at the time of the

1 tentative subdivision approval for the large lots.

2 It's needed at the time of the tentative subdivision  
3 approval for the small lots.

4 A Yes. If I can make one clarification.

5 Q Sure.

6 A Normally large lots are an intermediate step  
7 towards final development. Normally large lots -- the  
8 configuration of large lots are based on some final  
9 plans, final objective. Oftentimes they're not done  
10 independently of each other. You have some overall  
11 plan or overall goal that you want to reach.

12 So you use that large lot/small lot step to  
13 go through the necessary process to purchase parcels,  
14 transfer title, do all the things that are necessary  
15 to meet the requirements of the final development.

16 Q Do you have any information that this  
17 Project -- or do you have any information how this  
18 Project is going to proceed?

19 A I do not have any specific information, no.

20 Q Do you have any reason to think that there's  
21 anything different about this Project in terms of how  
22 a typical project would work?

23 A Well, aside from -- its unique planning and  
24 the type of built environment it seeks to construct,  
25 in terms of the subdivision process it should be

1 essentially the same.

2 Q I had a question with respect to the water  
3 system in your written testimony.

4 A Certainly.

5 Q If there's not a private water system  
6 developed -- I won't go into why -- but if there isn't  
7 a private water system developed, would you still  
8 recommend the development of a brackish well for  
9 purposes of non-potable water?

10 A I think if it was determined that there was  
11 an adequate potable water supply to cover all forcing  
12 uses and the R1 system operated by the county of Maui  
13 would create regular shortfalls, then a brackish  
14 system or irrigation water, essentially, might still  
15 be a good idea.

16 Q With respect to the drainage, I know you  
17 spoke of both the stormwater flooding issue as well as  
18 the stormwater quality issue.

19 A Yes.

20 Q Would your proposal with respect to the  
21 stormwater quality, would that then fully comply with  
22 the county of Maui's stormwater quality rules? Or is  
23 there additional work to be done?

24 A The intent would be to fully comply with the  
25 stormwater quality rules, Maui County stormwater



1 quality rules.

2 Q I was just wondering if the mitigation you  
3 described would adequately solve or adequately address  
4 all the county of Maui stormwater quality  
5 requirements? Or whether there's additional work to  
6 be done on the specifics or whether any additional  
7 mitigations that would be required to comply.

8 A Perhaps this might help. The examples I  
9 mentioned, which would help stormwater quality, aside  
10 from the things that you might find in the CC&R's for  
11 covering your trash containers and that kind of thing,  
12 the structural part of it where you use vegetated  
13 swales, infiltration ponds, those are allowed options  
14 under the Maui County stormwater quality rules.

15 There are other options that are allowed. I  
16 think the two are similar. You might say the R&T  
17 Park's proposed water quality approach is a subset of  
18 what is allowed under the Maui County water quality  
19 rules.

20 MR. YEE: All right. Thank you very much.  
21 No further questions.

22 CHAIRPERSON HELLER: Commissioners, any  
23 questions?

24 COMMISSIONER ESAKI: Notice he's looking at  
25 me now. (laughter) Hi, Mr. Unemori. Would you say

1 that pervious concrete would be a good option to  
2 alleviate stormwater?

3 THE WITNESS: Or to help infiltration.

4 COMMISSIONER ESAKI: Yeah.

5 THE WITNESS: Pervious concrete I believe  
6 has its place. It could be a option that may be  
7 considered. In some locations, particularly where the  
8 subgrade is erodable and the terrain is steep, you run  
9 the risk of having the water that goes through the  
10 grade wash out the subgrade, but there are ways to  
11 design around that. As long as -- where there's an  
12 opportunity to apply it I think it should not be ruled  
13 out.

14 COMMISSIONER ESAKI: Okay, thanks. On  
15 non-potable water what are your plans for fire  
16 protection?

17 THE WITNESS: The fire protection would  
18 actually come from -- be part of the potable water  
19 system. The non-potable water would be strictly for  
20 irrigation.

21 COMMISSIONER ESAKI: Couldn't that be used  
22 for fire protection if you have a separate line?

23 THE WITNESS: Actually there would be two  
24 separate sets of mains, one for potable water, one for  
25 non-potable water. The preference to use it -- I've

1 seen it done both ways. Usually the preference really  
2 goes to how the system is operated.

3 And when you have fire protection on your  
4 non-potable water system, your tanks normally have  
5 to be larger, your pipelines have to be larger. And  
6 so it may make economic sense to put the fire  
7 protection on the non-potable system.

8 In R&T Park's case because there is an  
9 existing portion that is already on the potable  
10 water system, it's a little bit easier to maintain  
11 the fire protection on the non-potable water system  
12 because we're going to have large tanks on -- the  
13 potable water system -- sorry -- I'm sorry -- it  
14 appeared to me that it made more sense to continue  
15 to use, put in fire protection on the potable water  
16 system.

17 COMMISSIONER ESAKI: Thank you. One more  
18 regarding subdivision. You're familiar with your  
19 doing the subdivision, you're familiar with the  
20 subdivision ordinance, right?

21 THE WITNESS: For the county of Maui, yes.

22 COMMISSIONER ESAKI: Yes. What -- under  
23 present zoning how many lots and units could be built  
24 within the Ag designated area without rezoning?

25 THE WITNESS: Ag lots?

1 COMMISSIONER ESAKI: Yeah.

2 THE WITNESS: You know, I don't know that  
3 number. Maui County for Ag subdivision uses a sliding  
4 scale. And I have not studied what that would be.  
5 Used to be you can just take the area divide by  
6 3 acres. Now it's a little bit more complicated. So  
7 unfortunately I can't answer your question.

8 COMMISSIONER ESAKI: Okay. Thank you.

9 CHAIRPERSON HELLER: Commissioner McDonald.

10 COMMISSIONER McDONALD: Thank you for your  
11 testimony regarding the non-potable system. The  
12 existing tech park is on R1, is that correct?

13 THE WITNESS: It uses R1 for irrigation.

14 COMMISSIONER McDONALD: From the wastewater  
15 treatment plant.

16 THE WITNESS: Yes.

17 COMMISSIONER McDONALD: And the proposal is  
18 to continue to use that for the future phases.

19 THE WITNESS: For the expanded park, yes.

20 COMMISSIONER McDONALD: You know, we just  
21 went through a petition with Maui High School. I  
22 think they're proposing to install wells in order to  
23 provide non-potable irrigation.

24 Has there been a discussion with the state  
25 with regards to tapping into that non-potable

1 source, R-1 source, from the tech park? 'Cause I'm  
2 not sure exactly how that non-potable line is  
3 running. If it's Pi'ilani or kind of cutting cross  
4 country?

5 THE WITNESS: I see. When you're referring  
6 to the school, you're talking about the Kihei High  
7 School?

8 COMMISSIONER McDONALD: That's correct.

9 THE WITNESS: I'm not aware of any  
10 discussion between either RT, Maui R&T Partners and  
11 the school or the county and state with regard to  
12 extending the R1 system to the school. The MR&T does  
13 lie between the treatment plant and the school.

14 And we had looked at the possibility of  
15 extending a non-potable water main through the top  
16 of the Project along the roadways to get to lands  
17 further to the north. But specifically for the  
18 school I don't know of any discussion that's taken  
19 place.

20 COMMISSIONER McDONALD: So that R-1 system  
21 would run to those residential lots to the south.

22 THE WITNESS: If I can explain. The R-1  
23 system actually stops just about where the pole  
24 parkway is in this vicinity. So it would really  
25 require that it be carried to the balance of the park

1 to the north, across Waipuailani Gulch and into the  
2 school. It could certainly be done. It's just that I  
3 know of no specific discussion that's taken place to  
4 do that.

5 COMMISSIONER McDONALD: Okay. Thank you.

6 CHAIRPERSON HELLER: Commissioners, anything  
7 else? I had a question on the water usage and the  
8 wastewater treatment. Again, going back to the costs  
9 to occupants and residents.

10 If there's a private water system so  
11 people are not getting a bill from the county for  
12 their water usage, would they get a separate bill  
13 from the county for wastewater usage, wastewater  
14 services?

15 THE WITNESS: Hmm. You know, that's a good  
16 question. I don't know the answer to that, how the  
17 county would bill the residents. Because as you say  
18 we're using county treatment but not getting a county  
19 water bill. I don't know the answer.

20 CHAIRPERSON HELLER: Normally the wastewater  
21 sewer charges are based on how many gallons of water  
22 you're using through the system.

23 THE WITNESS: That's part of the water bill.  
24 You're correct. That's the way I get my water bill.

25 CHAIRPERSON HELLER: Okay. Presumably there

1 would be some charge from the county for using their  
2 wastewater system.

3 THE WITNESS: I would have to imagine they'd  
4 want to charge you. Want the opportunity to charge  
5 someone, but I don't know the opportunity.

6 CHAIRPERSON HELLER: Does the Petitioner  
7 know how that's going to work?

8 MR. PERKINS: We haven't determined that at  
9 this point. I don't know as that's been contemplated  
10 other than we would also assume that they would want  
11 to recover that cost.

12 CHAIRPERSON HELLER: Okay. Thank you.  
13 Anything further? Let's move to your next witness.

14 MR. TABATA: Mr. Unemori is our last witness  
15 for today. We apologize. But Mr. Dega, our  
16 archaeologist, is out of the state. We would request  
17 the opportunity to bring him in August if possible and  
18 also have an opportunity to address the Fish and  
19 Wildlife letter at that time. It's my understanding  
20 that the county's ready to proceed.

21 CHAIRPERSON HELLER: Okay. County, let's go  
22 ahead use the time that we have available.

23 MR. YEE: Can I ask one clarification?

24 CHAIRPERSON HELLER: Sure.

25 MR. YEE: With respect to the continuation

1 of the Petitioner's case, are you anticipating the  
2 possibility of another witness? Or are you ruling  
3 that out?

4 MR. TABATA: There is the possibility of  
5 another witness to address the Fish and Wildlife  
6 letter if it is permitted by the Commission.

7 MR. YEE: Okay. We have no objection with  
8 that.

9 CHAIRPERSON HELLER: Okay. County, go  
10 ahead.

11 MR. GIROUX: Thank you, Chair. We will be  
12 calling William Spence. Mr. Spence is the planning  
13 director.

14 WILLIAM SPENCE  
15 being first duly sworn to tell the truth, was examined  
16 and testified as follows:

17 THE WITNESS: I do.

18 CHAIRPERSON HELLER: Go ahead.

19 MR. SPENCE: Good morning, Mr. Chairman and  
20 Commissioners. My name is William Spence. I'm the  
21 planning director for Maui County. Just let me buzz  
22 through a number of things here.

23 xx

24 xx

25 DIRECT EXAMINATION



1 BY MR. GIROUX:

2 Q Will, I'm just going to introduce a couple  
3 of things. You've submitted your written testimony  
4 and that's Exhibit 7. You have turned in your resumé  
5 and that's Exhibit 3.

6 And I'd just like to have the Chair qualify  
7 Mr. Spence as an expert in planning based on his  
8 resumé and his experience.

9 CHAIRPERSON HELLER: Any questions or  
10 objections?

11 MR. YEE: No objection.

12 CHAIRPERSON HELLER: Okay. We'll find you  
13 qualified.

14 MR. GIROUX: And I'll turn him loose.  
15 (Laughter).

16 THE WITNESS: Thank you. I'll just say that  
17 the Maui Planning Department supports this Project.  
18 We think it's good for the county as a whole and in  
19 the furtherance of the mission of the bringing  
20 diversification to Maui County's economy. I'll also  
21 speak for the mayor's administration. He also  
22 supports this Project.

23 With regards to the County's planning  
24 documents, certainly the 1998 Kihei-Makena Community  
25 Plan supports this Project. It identifies it as a

1 Project District as the R&T park to bring technology  
2 to the kind of industry to Maui.

3 More recently the Maui Island Plan adopted  
4 at the end of 2012 also identifies this Project in  
5 its more refined form as the Applicants are  
6 proposing here. That document identifies the  
7 Project and supports it as well.

8 Maybe this will come up a little bit more  
9 later in cross, but there's been a lot of questions  
10 about what does the Maui Island Plan say about the  
11 mauka roadway and all that? I'll just say I think  
12 the Petitioners have this as an exhibit. It's  
13 Petitioner's No. 26.

14 There's a general disclaimer on this  
15 diagram that's part of this plan that says, "This  
16 diagram is intended to provide general guidance and  
17 is subject to change based on future research and  
18 findings. This diagram shows the general area, not  
19 fixed locations of improvements."

20 So the intent of this is to show the need  
21 for additional connectivity between North Kihei and  
22 South Kihei, to provide an alternative to the  
23 Pi'ilani Highway. But it's not specific to -- is it  
24 mauka of the projects, the other projects? Or is it  
25 makai? Or is it running through the middle?

1           This is something, it recognizes the need,  
2 but it's something that should be decided as these  
3 projects go forward with discussions with the county  
4 and between the landowners. So the language is  
5 specific in the plan to allow this kind of  
6 flexibility, but also to ensure that there is --  
7 there are these other roadways.

8           The description of the Project within the  
9 plan: I won't read the whole thing, but just as to  
10 the connectivity. This is out of the plan and it's  
11 part of the purpose of this Project.

12           It says, "Buildout of the MRTP should be  
13 coordinated with the development of neighboring  
14 Kihei Mauka Plan Growth Area to ensure efficient  
15 intra and inter-regional transportation."

16           So, again, it's not specific of whether it  
17 goes through the Project, whether goes mauka of the  
18 Project, or whether there's one 4-lane road or two,  
19 2-lane roads. That's something that I think should  
20 be a county decision based on the coordination with  
21 the county and with the property owners.

22           So that pretty much -- I think that then I  
23 should say that the need for an additional mauka  
24 roadway is also identified in the 1998 Community  
25 Plan. I'll say one thing, kind of alluded to but

1 maybe perhaps not directly addressed, is one of the  
2 reasons why we support this Project is because of  
3 the diversification to Maui's economy. Everybody's  
4 very aware that we're tourist driven.

5 We have other industries where, like,  
6 agriculture but we're not so much like O'ahu where  
7 there's a big military presence or big federal  
8 presence.

9 So the concept of the high tech park back  
10 in the '80s was to attract something like a Silicone  
11 Valley where you would get the big high-tech firms  
12 coming in. That's why the big lot sized in the R&T  
13 park right now in that particular zoning.

14 Just the Silicon Valley at that time was  
15 much more hardware driven. That's when Intel and  
16 where all the silicon chips were made, and those  
17 kind of things.

18 But now things have so much shifted to  
19 information, it's much more about start-up  
20 companies. It's much more about the entrepreneurial  
21 shift. That's something that the R&T park in its  
22 current configuration and under its current zoning  
23 could not readily accommodate. So it's been said  
24 but I thought I would say it another way.

25 So the concept behind what they're trying

1 to do now with changing the zoning, getting a larger  
2 Petition Area, but then ultimately changing the  
3 zoning, is to accommodate the new industries that  
4 are coming forward in information.

5 I do see all of the components as being  
6 necessary. We talked a little bit about  
7 incrementally changing the Petition Area. I think  
8 with the concept of form-based zoning it really  
9 needs all the components together for it to work.  
10 You need the housing.

11 You need the different kinds of use areas  
12 that they're talking about, with small lots, larger  
13 lots, the variety of housing. It's sort of like a  
14 painting that you need all the pieces together to  
15 make the complete picture.

16 So I would encourage that it not be  
17 incrementalize, but that it be adopted completely  
18 together.

19 And what they're trying to do with this in  
20 creating this environment for, you know, liveable,  
21 walkable community kind of become buzzwords in the  
22 planning world. But you think about it. Really  
23 we're trying to do is codify an idea.

24 We think about our old towns and what  
25 makes those attractive. Think about Makawao, Paia

1 or Hilo. I must say I've only been to Chinatown  
2 once or twice. And I wasn't really paying  
3 attention. But there's a certain attraction with  
4 the human activity and all the different shops and  
5 all the different things that are going on, you want  
6 to be there. You want to go hang out. You want to  
7 relate to people and do new things and see new  
8 things.

9 As opposed to, say, some of our malls like  
10 Maui Marketplace where there's a big sea of parking.  
11 I will drive from one end of the mall to the other  
12 to get to another store because it's so spread out.  
13 It's not conducive to a human experience.

14 So this is something -- this concept is  
15 something we're really looking forward to in Maui  
16 County. I would say I think I'll add one last  
17 thing. I know the Applicant is committed to  
18 building the roadways to county standards. I  
19 briefly talked with them at the break.

20 The county would support, when we're going  
21 through the design process and further refining the  
22 concept as we get down to zoning, the county would  
23 support narrower roadways to accommodate this design  
24 concept. We've seen it in other instances like  
25 Pualehua. I think you're going to see it in other

1 places like Wai'ale when they come in for their  
2 zoning, a big Project the Commission saw just over a  
3 year ago.

4           Somehow the roadway standards will have to  
5 be approved by the county anyway. So whether it's  
6 our regular title 18 standards or whether it's  
7 something to accommodate this Project, we would like  
8 that left to the county. Commissioners?

9           Q     Just a couple more. Will, the Department's  
10 asked for about 15 conditions on this Project.

11          A     That's correct.

12          Q     Do you see these conditions as being  
13 reasonable and meeting the tests necessary under Nolan  
14 and Dolan and recently Coombs?

15          A     Yes, I do. I would say that most of those  
16 conditions are just asking the Applicant to comply  
17 with county regulations that are already in place.

18               MR. GIROUX: Mr. Spence is available for  
19 cross.

20               CHAIRPERSON HELLER: Petitioner?

21                       CROSS-EXAMINATION

22 BY MR. WYETH MATSUBARA:

23          Q     Director Spence, good afternoon. My name is  
24 Wyeth Matsubara. We met. I'm one of the attorneys  
25 representing the Maui R&T park. I just wanted to say

1 we appreciate your support on behalf of the  
2 Petitioner. We thank you very much. We know it's not  
3 all approvals going forward, but we know we can work  
4 together and look forward to continue to work together  
5 with the county. And greatly appreciate you and your  
6 department's support. Thank you.

7 THE WITNESS: Very well.

8 CHAIRPERSON HELLER: OP?

9 CROSS-EXAMINATION

10 BY MR. YEE:

11 Q Mr. Spence, who's responsible for planning  
12 the alignment and development of the mauka collector  
13 road?

14 A I don't think there's any -- somehow I knew  
15 Bryan would have questions. (Laughter). There's no  
16 one body that's responsible for that. I suspect, I  
17 know that between this Project, Kihei Mauka and  
18 there's going to be coordinating between the  
19 landowners and the county.

20 Q Do you know if anyone's taken the lead on  
21 these discussions?

22 A Not that I'm aware of.

23 Q So not like County DOT.

24 A No. And our -- I would just note that our  
25 DOT is more involved with our transit service, our bus



1 transit than it is with roadway design and  
2 construction.

3 Q Than not County Planning.

4 A It would be more -- it would be a joint  
5 effort. Both Public Works is involved with design of  
6 roadways. It's gonna be a joint effort between all  
7 the different parties.

8 Q In the discussion on form-based zoning and  
9 the restriction on uses, have you had an opportunity  
10 to look at those proposed ordinances?

11 A Yes, I have. Not hugely in depth, but, yes,  
12 I have reviewed them.

13 Q At this time is it too preliminary for you  
14 to give us an opinion about the sufficiency of those  
15 proposals with respect to the Land Use Commission's  
16 decision on amending the prior D&O's use restriction?

17 A I'm not sure I understand the question.

18 Q I guess my question is: There have been  
19 different representations. I think Mr. Holliday  
20 suggested the current technology park concept is just  
21 not going to work on an economic basis. But I've also  
22 heard other witnesses testify that, no, this will  
23 continued to be a technology park.

24 I guess my question is: Have you looked at  
25 these form-based -- or the proposed ordinances to

1 determine whether this is intended to be -- or this is  
2 likely to be a continued technology park versus likely  
3 to be more of a new town or new development?

4 A I'm satisfied that it's going to be  
5 technology or information oriented. That will be the  
6 thrust of it. But is there a new town really  
7 associated? Pretty much.

8 When you read the planning literature --  
9 like when I went to the national APA conference,  
10 really the emphasis is on incorporating all these uses  
11 together. Because more and more the job market is not  
12 looking to have a house here.

13 And you know, I should say the workers are  
14 not looking to have a house in one place and commute a  
15 long distance. We sort of see that quite a bit.

16 But the trend is much more to go live close  
17 to where you work. And people are, they're finding  
18 trends across the country where people are looking for  
19 their living environment first and their profession as  
20 a part of or more closely related to that.

21 So they're looking for a place that's great  
22 to hang out, a lifestyle. Then their profession is  
23 going to support that. So if we want to attract -- if  
24 we want to attract highly skilled workers, if we want  
25 to build an industry, those pieces go together.

1           Q     Wouldn't those concerns, though, be or  
2 wouldn't the benefits of having residential close to  
3 work apply regardless of the industry?

4           A     Yes.

5           Q     Is there something about the residential  
6 location being next to this area that would encourage  
7 technology in particular?

8           A     No. That would be the zoning code itself.

9           MR. YEE: Thank you. I have nothing  
10 further.

11           CHAIRPERSON HELLER: Commissioners?

12           COMMISSIONER INOUE: Thank you, Mr. Spence.  
13 This form-based zoning concept is the first time in  
14 the state?

15           THE WITNESS: Actually it's not. I  
16 understand part of Kona has a form-based code. And  
17 whether you call it form-based or not we're seeing  
18 more and more projects come forward like Pu'uulehua  
19 that are looking to emulate that kind of thing. But  
20 Kona has the one that I'm aware of.

21           COMMISSIONER INOUE: None in Maui that you  
22 folks have tried.

23           THE WITNESS: No. We have not tried that  
24 yet.

25           COMMISSIONER INOUE: The one you're

1 familiar with in Kona, has that been ripened to the  
2 extent of checking if it works well or not?

3 THE WITNESS: No. And I'll qualify my  
4 statement by saying I know that the zoning is there.  
5 I'm not familiar with how well it is working or all  
6 the different places that it has been applied to. I  
7 understand it's been applied in Kona generally not on  
8 just a specific project.

9 COMMISSIONER INOUE: What about across the  
10 States?

11 THE WITNESS: This is a growing trend across  
12 the United States sort of like I was trying to  
13 describe with old Hilo or some of our small towns.  
14 People love these places. They're human scale.  
15 People want to live nearby, experience them, have that  
16 a part of their lifestyle.

17 So what form-based zoning basically does  
18 is codify that. It's a return to that kind of  
19 design. That kind of design predates the heavy use  
20 of automobiles.

21 If you think about the towns in the  
22 Midwest where everything's all clustered together,  
23 it's because there were no or very few automobiles  
24 when those towns were built. The weather kind of  
25 forces everything together. But people love that

1 kind of environment now. So how far do we codify  
2 that? How do we make our zoning say: Okay,  
3 developer, you're going to build this way so that  
4 people have this kind of environment, have this kind  
5 of human scale development around them?

6 So that's basically what form-based code  
7 is. You're codifying what we previously experienced  
8 and appreciate about some of our older towns.

9 COMMISSIONER INOUE: I appreciate that.  
10 Thank you. But I guess what I'm trying to see is is  
11 there some city or some place where this type of  
12 concept has been applied successfully or  
13 unsuccessfully?

14 THE WITNESS: I'd have to look at a number  
15 of examples. Some of the smaller towns in California.  
16 I know Denver just adopted a form-based code, I mean,  
17 like over their city. It is quite the moving trend  
18 across the country. Success stories: I would have to  
19 do a little research and bring you examples.

20 COMMISSIONER INOUE: I've heard anecdotally  
21 of successes in Denver. Have you looked at the  
22 proposed form-based code to see how it compares to  
23 what Denver did?

24 THE WITNESS: I have not compared it.

25 COMMISSIONER INOUE: Do you plan to do

1 that?

2 THE WITNESS: Yes. Well, I plan to compare  
3 it to other codes across the country so...

4 COMMISSIONER INOUE: Okay. I guess-- I  
5 apologize from yesterday. It takes too long to  
6 download the exhibit. I believe it was mentioned 11Q  
7 is the exhibit. Is that the form-based code proposal?  
8 11-0. So you've reviewed that then.

9 THE WITNESS: Yes. Not with a fine toothed  
10 comb, but yes I've reviewed it.

11 COMMISSIONER INOUE: For the Commissioners'  
12 decision-making process how much can we rely on that  
13 as being the way to implement what's being proposed  
14 here?

15 THE WITNESS: I think it's pretty close. I  
16 noticed a couple things. I don't think the form part  
17 of it or the uses, the list of uses are going to  
18 change very much. Some things like their proposed  
19 code assigns a whole lot of responsibilities to the  
20 planning director, which I don't particularly care to  
21 take on. (laughter)

22 And some of that was from the current R&T  
23 park zoning where the director has certain  
24 responsibilities. So we'll discuss that with the  
25 Applicant.

1 But by and large I look at the forms that  
2 they're proposing as well as the list of uses. And  
3 it looks like a pretty good, pretty good standard to  
4 work with.

5 COMMISSIONER INOUE: And aside from that  
6 exhibit you indicate that you'll be looking at other  
7 jurisdictions and making comparisons. So I presume  
8 the Commissioners' decision will be based on some  
9 latitude of changing that.

10 THE WITNESS: Yes. I think what the  
11 Commission would be approving, you're seeing, you're  
12 seeing, like, 90 percent of what is going to  
13 95 percent or what's going to go to our Planning  
14 Commission, then to the county council for approval.

15 COMMISSIONER INOUE: Thank you very much.  
16 Appreciate it.

17 CHAIRPERSON HELLER: Commissioners, anything  
18 else? Any redirect?

19 RE-DIRECT EXAMINATION

20 BY MR. GIROUX

21 Q I guess on that note as far as what you see  
22 as possible changes within the code or any  
23 representations for any changes, have that been worked  
24 out at this point?

25 A No, they have not. The emphasis has been

1 more to get to the Land Use Commission. And we'll  
2 discuss certain changes to the code before we get to  
3 our planning recommendation.

4 Q Okay. I guess right now it's kind of a  
5 moving target because ultimately the Council can  
6 direct what are the changes that can be made to that  
7 code before it's implemented.

8 A Yes. Ultimately the process will be -- this  
9 code will go to our Planning Commission along with  
10 some of the maps and exhibits that this Commission has  
11 already seen. They will make recommendations. They  
12 will ask a lot of similar questions that this  
13 Commission has asked.

14 They'll make recommendations to that code.  
15 Then they will go to the County Council and there also  
16 will make some changes to the code and then finally  
17 adopt something.

18 I expect what they will adopt is, like I  
19 said, about 90, 95 percent of what this Commission has  
20 seen.

21 CHAIRPERSON HELLER: Anything else? Who is  
22 your next witness?

23 MR. GIROUX: I have Mr. Nolly Yagin from our  
24 Department of Public Works.

25 CHAIRPERSON HELLER: Any time estimate?



1 MR. GIROUX: I'm looking at 5 minutes.

2 CHAIRPERSON HELLER: Okay. Let's go ahead.

3 NOLLY YAGIN

4 being first duly sworn to tell the truth, was examined  
5 and testified as follows:

6 THE WITNESS: Yes.

7 DIRECT EXAMINATION

8 BY MR. GIROUX:

9 Q Mr. Yagin, you turned in a testimony, that's  
10 County's Exhibit 8 also your resumé which is County's  
11 Exhibit 11.

12 A Yes.

13 Q As far as your background you're an engineer  
14 with the Department of Public Works. How long have  
15 you been with them?

16 A Since 2002.

17 Q What are your responsibilities at the Public  
18 Works?

19 A I'm the head of the traffic section, so  
20 basically roadway designs, plan reviews, general  
21 public complaints.

22 MR. GIROUX: Chair, I'd just like to have  
23 him qualified as an expert in that area.

24 CHAIRPERSON HELLER: Any questions or  
25 objections?

1 MR. TABATA: No objection.

2 MR. YEE: No objection.

3 CHAIRPERSON HELLER: Okay. He's deemed  
4 qualified.

5 MR. GIROUX: Thank you, Chair. We're going  
6 to rest on his written statement. I believe Mr. Yee  
7 had a cross for Mr. Yagan.

8 CHAIRPERSON HELLER: Petitioner first, any  
9 questions?

10 MR. TABATA: No questions.

11 CHAIRPERSON HELLER: Mr. Yee, go ahead.

12 MR. YEE: Shocking as it is I do have a  
13 couple issues.

14 CROSS-EXAMINATION

15 BY MR. YEE:

16 Q First, I noticed in your testimony you  
17 talked about how it's important not to assume projects  
18 that have not yet been committed to. Can you describe  
19 for me what the status is of both the makai collector  
20 road and the mauka collector road?

21 A I can give you the mauka collector. As far  
22 as the mauka collector, it's been discussed that it is  
23 a roadway that should be looked at in the future. As  
24 far as we haven't set down the number of lanes or  
25 alignment.

1           What we will be doing is doing a study.  
2   This study would identify the laneage requirements,  
3   things like -- it will look at things like alignment,  
4   even a south terminus at this point it's not decided  
5   how far south this road would go.

6           As far as the makai collector in our -- I  
7   know there's reference to the 2013 budget. But in our  
8   2014 budget we actually propose requesting design  
9   funds in 2016 in the amount of about 1.8 million. And  
10   construction to follow in 2018. But, again, those  
11   years are based on the findings of regional long-range  
12   land transportation plan that's currently still in  
13   development.

14          Q     So when, I guess Mr. Li was referring to  
15   placement in 2013 CIP budget, that was not an amount  
16   of money that was approved in 2013, is that right?

17          A     It's-- it wasn't -- it's basically like a  
18   planned amount. The funds were not approved. It's  
19   just for program.

20          Q     So based on that you anticipate that you'll  
21   be asking for and hopefully getting the design funds  
22   in 2016.

23          A     Yes.

24          Q     Is 1.8 enough for the design and  
25   construction or just for the design?

1           A     Just for the design.

2           Q     What was the amount? Do you know what the  
3 amount was for construction?

4           A     We were looking in the range of 12 to  
5 \$15 million.

6           Q     And then you're planning or hoping to get  
7 approval of that in 2018?

8           A     Yes.

9           Q     When would construction then be completed,  
10 just for planning purposes?

11          A     For a road of that length possibly 2 years.

12          Q     When you refer to the mauka collector road  
13 then, you said you were doing a study. Could you give  
14 me some more information about what is this study that  
15 you're referring to?

16          A     This study would be to study just south Maui  
17 in general. There's a long-range land transportation  
18 plan that studies the entire island. What it does is  
19 it identifies roadways, potential projects, things  
20 like pedestrian projects, bike projects.

21                What this next study does is once that  
22 general study is done we go ahead, study South Kihei  
23 more in depth. And what that does is we identify  
24 areas of concern like, say, South Kihei Road. We look  
25 at the north-south collector again; north-south

1 regional traffic circulation.

2 So these will identify in more detail what  
3 is needed within the town.

4 Q Is that a study you get an outside  
5 consultant to do or is that done in-house?

6 A We will be getting a consultant.

7 Q So have you already retained a consultant to  
8 do that study?

9 A Not yet.

10 Q Do you have an expectation of when that  
11 study would be completed?

12 A I have an idea that -- no, not at this  
13 point. It's hard to say just how long these studies  
14 take. An example would be in 1995, I believe, there  
15 was a regional plan and then a sub-area study that  
16 studied Kihei. That was, I think, in 1997. So based  
17 on that maybe 2 to 3 years to complete a study like  
18 this.

19 Q When you finish the study do you anticipate  
20 -- does the study tell you, then, what the alignment  
21 is or is that you finish the study and then you do the  
22 determination of the alignment?

23 A It will probably set a better idea of what  
24 the alignment should be. Once you proceed with the  
25 design that's when we start to finalize things like

1 the actual alignment.

2 Q What are the number of lanes? Would that be  
3 part of this study or part of the next step after the  
4 study?

5 A Part of the next.

6 Q The next step?

7 A Yes.

8 Q There's also consideration, if I understand  
9 correctly, of building two roads two lanes each, is  
10 that right?

11 A I believe so. This is for.....

12 Q The mauka collector -- instead of building  
13 one, 4-lane road for the mauka collector road, are you  
14 also looking at the possibility of having 2 roads?  
15 Each road would have 2 lanes.

16 A That's an idea that came up in one of the  
17 discussions. It's something that we can consider.

18 Q Is that also part of the next step or part  
19 of the study?

20 A This would be part of the next study.

21 Q Okay. I think I know the answer. Do you  
22 have an estimate of when you think the mauka collector  
23 road will be completed?

24 A No.

25 Q Do you have an estimate of when the mauka

1 collector road would be begun?

2 A No idea at this point.

3 Q Do you have an opinion as to whether it is  
4 likely that the mauka collector road would be  
5 completed as assumed by the Mr. Li in his TIAR  
6 scenario 4?

7 A That would be 2024?

8 Q I think this is 2030.

9 A 2034? It's really hard to say. Yes, some  
10 of these roads can take quite a long time.

11 Q Are you in discussions with the Petitioner  
12 with respect to putting the mauka collector road  
13 within the Petition Area?

14 A At the time the Application came in we did,  
15 I believe, one of the comments that came from our  
16 department was that we should at least have that  
17 discussion to possibly accommodate it within the  
18 Project limits.

19 Q Given the timing of this Project and the  
20 timing of your study and next steps, are you still  
21 looking at placing the mauka collector road within the  
22 Petition Area?

23 A It's really hard to determine at this time.

24 Q It's perfectly okay. I understand the  
25 difficulties in these things. If you don't know

1 that's perfectly understandable. When you looked --  
2 have you seen the conceptual plan for this Project?

3 A Yes.

4 Q Are you aware of what the planner had  
5 described as being the collector road within in the  
6 projected?

7 A Yes. Ninau Street?

8 Q Yes.

9 A Yes.

10 Q Does that street, Ninau Street, with the  
11 roundabouts and curves, would that be the kind of  
12 street you would be looking for as a collector road?

13 A It can perform as a collector road. It can.  
14 It can be designed that way.

15 Q Wouldn't the roundabouts and the various  
16 ways in which traffic is slowed, lead people to prefer  
17 Pi'ilani?

18 A You know it's really hard to say just  
19 because the way people choose their roads is kind of  
20 behavior driven. Some people like a nice scenic  
21 route. Some people like just a straight line, quick  
22 route. So it's hard to say.

23 Q So if you were going to design the mauka  
24 collector road it might look something like Ninau  
25 Street?



1 A It could.

2 Q Do you think it's likely?

3 A You know, from the -- in the past the county  
4 has always done collector roads basically as straight  
5 as possible getting as many cars as possible. But  
6 there's examples of collector roads like Waialae, for  
7 instance. kind of curvy. Curves kind of attenuate the  
8 speeds. It still functions as a collector road.

9 Q With roundabouts as well?

10 A This one doesn't have roundabout but signal,  
11 signalized intersections.

12 MR. YEE: Thank you very much.

13 CHAIRPERSON HELLER: Commissioners, any  
14 questions? Okay. Any redirect?

15 MR. GIROUX: No redirect.

16 CHAIRPERSON HELLER: Who's your next  
17 witness.

18 MR. GIROUX: We're pretty much done. I have  
19 Kyle Ginoza but we're going to just submit on his  
20 written testimony. Both parties, other parties have  
21 waived cross. If the Commission doesn't have a cross  
22 then I'll be done with my witnesses. The only thing I  
23 would ask is that Kyle Ginoza be submitted as an  
24 expert based on his resumé and his experience.

25 CHAIRPERSON HELLER: Are there any

1 objections to that?

2 MR. WYETH MATSUBARA: No objections.

3 MR. YEE: No objection.

4 CHAIRPERSON HELLER: Okay. Then we'll  
5 accept him as an expert. OP, do you have witnesses  
6 ready today?

7 MR. YEE: We have Charlene Shibuya, our  
8 traffic witness.

9 CHAIRPERSON HELLER: Do you have a time  
10 estimate?

11 MR. YEE: Fifteen minutes for direct.

12 CHAIRPERSON HELLER: Holly, are you okay for  
13 another 15?

14 THE REPORTER: I'll just stretch, yes.

15 CHAIRPERSON HELLER: We'll go about another  
16 10, 15 minutes and then we do have an agenda item for  
17 an executive session so we will end at that point and  
18 then go into our executive session.

19 CHARLENE SHIBUYA  
20 being first duly sworn to tell the truth, was examined  
21 and testified as follows:

22 THE WITNESS: Yes, I do.

23 xx

24 xx

25 DIRECT EXAMINATION

1 BY MR. YEE:

2 Q Could you give me your name and position?

3 A My name is Charlene Shibuya. My position is  
4 with State Department of Transportation Highways  
5 Division in the Maui district office.

6 Q How long have you been with the state?

7 A So far ten years -- actually eleven years.

8 MR. YEE: And actually we submitted, I  
9 believe, Ms. Shibuya's resumé as OP Exhibit 8. We'd  
10 submit Ms. Shibuya as an expert in the field of  
11 traffic.

12 CHAIRPERSON HELLER: Any questions or  
13 objections?

14 MR. GIROUX: No objections.

15 MR. TABATA: No objections.

16 CHAIRPERSON HELLER: Okay. She's admitted  
17 as an expert.

18 Q (By Mr. Yee): Thank you. Ms. Shibuya, the  
19 Department of Transportation submitted written  
20 testimony as OP Exhibit 5. So you don't need to read  
21 the testimony, but could you summarize the Department  
22 of Transportation's position in this case?

23 A Fine. Before I summarize it I would kind of  
24 like to give just a brief background as to how we sort  
25 of look at this Project in this Kihei area. If you

1 can kind of look at this map. The Project is  
2 somewhere in here. Our facility is Pi'ilani Highway.

3 MR. YEE: For the record she's pointing at  
4 the Petitioner's Exhibit 26.

5 CHAIRPERSON HELLER: Thank you.

6 THE WITNESS: Excuse me. Basically we also  
7 own Mokulele Highway which was mentioned. Then this  
8 alignment here is the future Kihei Upcountry Highway.  
9 Just to give you further background Kihei is sort of  
10 like a really long dead end road. Basically everybody  
11 from the west side, east side, Upcountry has to come  
12 through Mokulele Highway, come down Pi'ilani Highway.

13 So basically the capacity on Pi'ilani  
14 Highway right now we have four lanes but South Kihei  
15 Road is only two. We don't have a fully connected  
16 Liloa Drive or what Bryan calls the makai collector.  
17 Of course the mauka collector is not in there also.

18 So what we're kind of looking at is back  
19 in 1989 the Master Plan, that there was a Kihei  
20 Traffic Master Plan done at that time. At that time  
21 for the projected land uses it was projected to need  
22 four lanes in South Kihei Road, four lanes on the  
23 makai collector and 4 lanes on Pi'ilani Highway.

24 We are in 2013 and so far only the state  
25 has widened their Pi'ilani Highway to four lanes.

1 And South Kihei Road still remains two.

2 North/South is -- I shouldn't say  
3 north-south. The makai collector is still, is  
4 continuous and not fully two lanes.

5 So our concern here would be basically on  
6 the phase 1 scenario, scenario 3, the Applicant's  
7 traffic study is showing some of the movements for  
8 Pi'ilani through, and some of the terrain movements  
9 it's showing Levels of Service not even matching  
10 what the scenarios would be without the Project.

11 So that's why we have concerns that, you  
12 know, if some of these regional improvements like,  
13 for example, the Upcountry, if the Upcountry is not  
14 in, the Niloa Drive is not in, then you're not gonna  
15 have the additional parallel capacity to carry all  
16 the traffic from north to south as well as internal  
17 circulation, which is why, if you look at our  
18 written testimony, we have concerns, you know, that  
19 certain things -- we would want certain things in  
20 before scenario 3 happens, 2024. And obviously in  
21 the long range.

22 So I guess that's why we're kind of making  
23 some of the -- if you look at the written testimony  
24 because of some of these regional improvements that  
25 may not be in, we're okay with all the local and

1 direct improvements that you're proposing, which is  
2 at their three accesses which is off of Pi'ilani  
3 Highway, they actually made a commitment to do all  
4 those improvements.

5 But the regional improvements, their  
6 representation is that some point the county or  
7 state will do it. As Bryan pointed out some of it  
8 is a little iffy.

9 So our concern would be if it doesn't  
10 happen and some of these other phases go in, that we  
11 need to, you know, perhaps address it or at least  
12 have some assurance it's going to go in, which is  
13 then we talk about the Memorandum of Agreement to  
14 have some of these things happen as well as having  
15 the Petitioner, you know, actually -- we actually  
16 have some of these improved before we proceed with  
17 Phase 1 or Phase 2.

18 Also, we also have in our recommended  
19 conditions, we talk about fair share contribution  
20 for, like, regional improvements. As you can see  
21 the regional improvements are not -- it's like it's  
22 not only the developer themselves is contributing to  
23 these -- well, the need for these improvements. So  
24 we feel like a fair share is good. And of course,  
25 the local and direct impacts they have already

1 committed to doing those.

2 We also asked that -- some of their  
3 existing main access is going to be off of Lipoa.  
4 So that is already -- we have such a thing as an  
5 access opening over there.

6 When DOT bought the right-of-way they  
7 actually buy access rights. So that's why we have  
8 one condition also that talks about if we're going  
9 go up that right on the Honokeana intersection and  
10 the Welakahao, then we're gonna expect to get some  
11 market value cost for that to access also.

12 And the other thing is right now the TIAR,  
13 you know, we have -- it gives us the general idea  
14 but we would want the TIAR updated at the point that  
15 you get closer to the change in zoning prior to the  
16 subdivision approval.

17 So we talk about that condition. That we  
18 would want that condition to be in there so we can  
19 assure ourselves that we have a TIAR that reflects  
20 what's going to happen at that point and properly  
21 assess all their improvements in case there's more  
22 improvements that's needed on top, above and beyond  
23 what's already represented in the current traffic  
24 study.

25 And the other thing is I guess we had some

1 other concerns which are more technical. We talk  
2 about the internal capture rates that the traffic  
3 engineer uses, which we would want it to be  
4 validated because it looks a little high.

5 But we can do that at the time that the  
6 traffic study gets updated later on. But want to go  
7 on record to make sure that all these things get  
8 addressed when the traffic study gets updated later  
9 on.

10 Let's see. I think basically, Bryan,  
11 correct me if I kinda caught most of the main  
12 points. I mighta just kinda went through kinda fast  
13 on all these conditions and concerns.

14 Q I have a couple follow up if I can. What is  
15 the basis for requesting the access rights, fair  
16 market value for access rights?

17 A It's like what happens when we initially did  
18 the new highway. We bought this right-of-way. It's  
19 funded by Federal Highway Administration funds. And  
20 part of the regulations require that we purchase all  
21 these access openings, according to engineering  
22 standards, because obviously we don't want them to  
23 have access all over the place. 'Cause otherwise you  
24 make the integrity of the highway, you lose the  
25 integrity of the highway.



1           So initially we go by certain access points  
2 based on engineering requirements. The Federal  
3 Highways allows us to -- once we give up these rights,  
4 that we actually charge the developer for new access  
5 points. Because there's, like, an assessed value  
6 associated with having an access.

7           Q     Is the federal regulation something that  
8 allows you to do it, recommends that you do it or  
9 requires that you do it?

10          A     Actually it's almost, like, requires you to  
11 do it 'cause since we purchased the right for no  
12 access when we bought the right-of-way with federal  
13 monies then they would expect us to get the monies,  
14 back for whatever we essentially give up. We're  
15 giving up that access right at these two points.

16          Q     Then do you have an opinion regarding the  
17 timing in which the TIAR should be reviewed and  
18 accepted by DOT?

19          A     We feel this updated TIAR should be done at  
20 the zone change stage simply because the zone change  
21 stage usually precedes the subdivision stage. And  
22 what happens is during the subdivision process you  
23 start to outline the layout for the roads, where the  
24 access points are gonna occur.

25                We feel that we need to have all this

1 information available, the technical information  
2 available so that -- because it's gonna affect the  
3 subdivision layouts. We want that upfront before we  
4 go through the subdivision approval process.

5 Q When you say the subzone occurs after  
6 subdivision do you mean the tentative subdivision  
7 approval?

8 A Can you ask the question again?

9 Q Sure. When you said the zone -- did you say  
10 the zone change occurs after subdivision?

11 A No. Typically it occurs either a little  
12 before or concurrently.

13 Q Okay. The Memorandum of Approval you've  
14 recommended to be executed prior to the tentative  
15 subdivision approval. Did you hear the discussion  
16 between large lot and sort of the smaller lot  
17 subdivision?

18 A Yes.

19 Q Did you have an opinion as to what this  
20 reference to subdivision approval is for?

21 A As far as the point at which we want the  
22 Memorandum of Agreement?

23 Q Yes.

24 A We would probably still want it early on  
25 'cause even during a large lot I believe the, the

1 civil designer mentioned that you tend to know layouts  
2 of where the access to the roads might be, because  
3 that helps you during your change zone process.

4           You wanna know -- you wanna full disclosure  
5 of what's gonna ultimately happen on the impacts, all  
6 the impacts outlined. And that traffic study helps us  
7 to understand what those impacts are gonna be versus  
8 just looking at, you know, like a large lot  
9 subdivision not knowing how many lots, what the impact  
10 is gonna be, where the roadway should be.

11           You know, it just makes sense for us to have  
12 all this stuff upfront. We don't want it too late in  
13 the stage where all of a sudden we're looking at a  
14 subdivision, tentative subdivision approval and  
15 everything is not quite matching up.

16           Q     So in your opinion there is enough  
17 information at the tentative subdivision approval even  
18 for large lots for the MOA?

19           A     Yes. We feel we would be able to get it,  
20 with the traffic study that outlines what is  
21 ultimately planned for this large lot.

22           MR. YEE: Thank you. I have no further  
23 questions.

24           CHAIRPERSON HELLER: Petitioner?

25           MR. TABATA: Yes, thank you.

## CROSS-EXAMINATION

BY MR. TABATA:

Q Ms. Shibuya, regarding the access rights in the fair market values, do you have a price as far as what that value would be?

A Actually it's similar to assessing land values. We actually have an appraiser do it. So I cannot really give you -- it's not like a standard value.

Q I see.

A And our rights-of-way branch would handle that. So I wouldn't even be able to give you a guideline. I would have to bring in our rights-of-way branch manager too. He would be more of an expert in that area.

Q I understand. Thank you. Regarding the TIAR and the acceptance of that. You mentioned you wanted a zone change approval?

A We want it -- we don't want it at the point where you're gaining final subdivision approval. We want it early on so we know what the subdivision layout is gonna look like. And the traffic study will kind of tell us whether these roadways will work or the number of lots gonna work.

Q Okay. In order to have sufficient

1 information for the acceptance of a TIAR then you  
2 would need to know the location of the roadways, is  
3 that correct?

4 A At least in concept, yeah.

5 Q Okay. Would you need to know how many lanes  
6 are involved?

7 A Well, if you know, typically if you're  
8 doing, going into development you do the steps. Large  
9 lot, then go into the individual lots. But at some  
10 point you do know when you're going to the large lot  
11 and then the individual lots, you'll know how many  
12 lots you looking -- what kind density you're looking  
13 at. That would typically go into your traffic study,  
14 right?

15 Q Okay. So in that traffic study in order for  
16 it to be acceptable by the DOT it would contain the  
17 number of lanes?

18 A Well, you would wanna know what the lanes  
19 are so that you know what width you have to cut the  
20 right-of-way out for the roads.

21 Q So you would need to know in addition to the  
22 number of lanes how wide the lanes will be?

23 A Well, the lane widths are pretty fixed. But  
24 at least how many lanes to know what you need to  
25 accommodate lanes, sidewalk, shoulder, also at the

1 intersections if you need additional turn lanes.  
2 Sometimes the approach lanes might require a wider  
3 road.

4 Q These lane capacities, would they be  
5 dependent upon the intended use of the property?

6 A Yes, definitely. Whether it's residential  
7 or commercial because you have different trip rates.

8 Q And if it's residential would you need to  
9 know how many units are involved?

10 A Yes.

11 Q Would you need to know whether or not it's  
12 single-family or multi-family?

13 A Yes.

14 Q If it's a commercial would you need to know  
15 what kind of commercial uses?

16 A Yes. Usually the change in zoning  
17 application would identify that.

18 Q Right. And the particular use, would that  
19 make a difference?

20 A Yes, it does.

21 Q Would the square footage of your commercial  
22 use factor into the necessary roadway dimensions?

23 A It depends on the traffic study because, you  
24 know, say if you're doing a traffic study. You might  
25 have X number of commercial or X number of

1 residential. You know, it might not kick over to  
2 another lane depending upon how much that total  
3 development generates.

4 Q Right.

5 A It would go into -- it would go into the  
6 traffic study to determine what you need. But you're  
7 not -- I guess what you're saying is, like, whether,  
8 how specific the information gotta be? Because  
9 usually normally the traffic engineers will kinda get  
10 the representation from, you know, how many square  
11 foot you wanna do this, this commercial, how many  
12 units. Then he'll tend to do, you know, like probably  
13 the worst case scenario or at least a range of  
14 something.

15 Q The reason why --

16 CHAIRPERSON HELLER: Excuse me. We're kind  
17 of running out of time in terms of the Commission's  
18 schedule. So I think we're going to have to stop for  
19 today. Obviously we'll continue it at our next  
20 hearing. But we're going to get in our executive  
21 session. Then that will be the recess for the day.

22 MR. TABATA: Thank you. (1:20).

23 CHAIRPERSON HELLER: So we're going to move  
24 into executive session right now. Then we'll be done  
25 for the day afterward. I'm sorry. Somebody needs to

1 move for executive session.

2 COMMISSIONER BIGA: Moved.

3 COMMISSIONER McDONALD: Second.

4 CHAIRPERSON HELLER: All favor? (aye)

5 (executive session held.)

6 CHAIRPERSON HELLER: We're just going back  
7 on the record to close the meeting. We've concluded  
8 our executive session. And I guess Chad and I will  
9 communicate the results of that discussion to Dan. So  
10 is there a motion to adjourn?

11 COMMISSIONER BIGA: So moved.

12 COMMISSIONER MATSUMURA: Second.

13 CHAIRPERSON HELLER: All in favor?

14 COMMISSIONERS: Aye.

15 CHAIRPERSON HELLER: We're adjourned.

16 (The proceedings were adjourned at 1:30 p.m.)

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## C E R T I F I C A T E

I, HOLLY HACKETT, CSR, RPR, in and for the  
State of Hawai'i, do hereby certify;

That I was acting as court reporter in the  
foregoing LUC matter on the 26th day of July 2013;

That the proceedings were taken down in  
computerized machine shorthand by me and were  
thereafter reduced to print by me;

That the foregoing represents, to the best  
of my ability, a true and correct transcript of the  
proceedings had in the foregoing matters.

DATED: This \_\_\_\_\_ day of \_\_\_\_\_ 2013

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HOLLY M. HACKETT, HI CSR #130, RPR #5910  
Certified Shorthand Reporter

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