1 APPEARANCES 3 COMMISSIONERS: Chad Mcdonald, Chairman 4 5 Arnold Wong Edmund Aczon 6 Kent Hiranaga 8 Brandon Ahakuelo Jonathan Scheuer 10 Neil Clendeninn 11 EXECUTIVE OFFICER: Dan Orodenker 12 STAFF PLANNER/CHIEF CLERK: Riley Hakoda 13 14 STAFF PLANNER: Scott Derrickson DEPUTY ATTORNEY GENERAL: Diane Erickson, ESQ. 15 AUDIO TECHNICIAN: Walter Menching 16 17 Docket No. 14-52 Trustees of Bernice Pauahi Bishop dba 18 19 Kamehameha Schools 20 For the Petitioner: CALVERT CHIPCHASE, ESQ. LISA AYABE, ESQ. 21 For the County: RICHARD LEWALLEN, ESQ. 22 Deputy Corporation Counsel TIM HATA, DPP 23 24 For the State: BRYAN YEE, ESQ.

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Deputy Attorney General

Director Office of Planning

RODNEÝ FUNAKOSHI

1 CHAIRMAN McDONALD: Good morning. I'd like to call to order the state of Hawaii Land Use 2 3 Commission February 18, 2015 meeting. Commissioners, any revisions to the minutes? Hearing none do I have 4 5 a motion to approve? 6 COMMISSIONER WONG: So moved. COMMISSIONER ACZON: Second. CHAIRMAN McDONALD: Moved by Commissioner 8 Wong, second by Commissioner Aczon. All those in 9 favor say aye. "Aye". Any opposed? Minutes are 10 adopted. Mr. Orodenker, can you please review the 11 12 tentative meeting schedules with the Commissioners. 13 MR. ORODENKER: Thank you, Mr. Chair. March 4th and 5th we will be in Kona at the airport 14 for the McClean Honokohau Properties Motion to Amend 15 16 Conditions. March 5th for the Waiawa PV Special Use Permit. That will be here on O'ahu. Continuation on 17 March 4th and 5th continuing Waiawa Special Use 18 Permit. And the calendar through April is clear. 19 20 CHAIRMAN McDONALD: Thank you, Mr. Orodenker. This is a hearing and action meeting 21 on DR14-52 in the matter of Petition of the Trustees 22 of the Estate of Bernice Pauahi Bishop dba Kamehameha 2.3 24 Schools, for a declaratory order to designate Important Agricultural Lands for approximately 25

- $1 \mid 9,171.161$  of land at Kawailoa, O'ahu and 420.887 acres
- 2 of land at Punalu'u, O'ahu as Important Agricultural
- 3 | Lands for approximately 9,171.161 acres at Kawailoa,
- 4 O'ahu identified by TMK Nos. (1)K 6-1-005: 001
- 5 | portion; parcel 1, 6-1-006:001 portion; parcel
- 6 | 6-1-007: 001; parcel 1, 6-2-009:001 portion of parcel
- 7 | 1, 6-2-10:001 portion; 6-2-011: 001 portion 6-2-11:
- 8 | parcel 021 and approximately 420.887 acres at
- 9 Punalu'u, O'ahu identified as TMKs No. (1) 5-3-001:041
- 10 portion; 5-3-003: 001 portion 5-3-004: 005;
- 11 | 5-3-004:007; 5-3-004: 013; 5-13-004: 018 portion;
- $12 \mid 5-3-004:019; 5-3-007:023$  portion.
- Will the Petitioner please identify itself
- 14 for the record, please.
- MR. CHIPCHASE: Yes, Chair. Cal Chipchase
- 16 and Lisa Ayabe for Petitioner for the Estate of
- 17 | Kamehameha Schools.
- 18 CHAIRMAN McDONALD: Thank you,
- 19 Mr. Chipcase. Let me update the record. On
- 20 December 12, 2014 the Commission received Petitioner's
- 21 | Petition for Declaratory Order to designate Important
- 22 | Agricultural Lands, and Exhibits A through J and a
- 23 \$1,000 application fee.
- 24 On January 28, 2015 the Commission mailed
- 25 the February 4th, 2015 site visit agenda notice to the

Parties and State and O'ahu mailing lists. 1 On February 2, 2015 the Commission 2 received the Department of Agriculture's comments to 3 4 the Petition. 5 On February 4th, 2015 a site visit was conducted by the LUC Commission and staff, and the 6 7 parties as scheduled. On February 10, 2015 the Commission 8 received OP's comments to the Petition and OP's 9 Exhibits A through E and figures 1 through 3. 1.0 11 On February 10, 2015 the Commission mailed 12 out the February 18, 2015 LUC meeting agenda to the 13 Parties and the State and O'ahu mailing lists. 14 On February 17, 2015 the Commission received a letter from the Punalu'u Community 15 Association and an additional 19 form letters from the 16 public via email from the Petitioner's Representative. 17 18 Also on this date the City and County of Honolulu Department of Planning and Permitting 19 notified the Commission via phone that they would be 20 filing its comments at the February 18, 2015 hearing 21 Subsequently we have received DPP's comment 22. date. 23 letter.

the Petitioner's PowerPoint presentation, proposed

On February 18, the Commission received

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Findings of Fact, Conclusion of Law, and Decision and 1 2 Order as well as additional public comments. Mr. Chipcase, has our staff informed you of the 3 Commission's policy regarding the reimbursement of hearing expenses? If so, could you state your 5 6 client's position. 7 MR. CHIPCHASE: Chair the staff has not in formed me of the Commission's policy of reimbursement. 8 9 MR. ORODENKER: Mr. Chipchase, pursuant to Chapter 15-15 the Petitioner is responsible for 10 11 expenses for the hearing. 12 MR. CHIPCHASE: Understood and accepted. 13 CHAIRMAN McDONALD: Thank you Mr. Chipchase. Let me briefly describe our procedures 14 15 for today on this docket. I'll first call those individuals desiring to provide public testimony to 16 identify themselves. All such individuals will be 17 sworn in prior to their testimony. After completion 18 of public testimony portions of the proceedings the 19 Petitioner will make its presentation. 20 21 After completion of the Petitioner's presentation we will receive any public comments from 22 23 the city and county, DPP, Office of Planning and Department of Agriculture. Thereafter the Commission 24

will conduct its formal deliberations. The Chair

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would also note that from time to time I will call on short breaks. Are there any questions on our procedures for today?

MR. LEWALLEN: No, Chair.

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MR. YEE: Chair if I could make one comment. After we submitted figures which we have described as containing a 200-foot contour line as a demarcation. I apologize. That's actually the 100 foot contour line. We have mistakenly identified as 200-foot. The line is correct on the figure. It should have been referenced as the 100 foot contour line.

13 CHAIRMAN McDONALD: What figure is that, 14 Mr. Yee?

MR. YEE: I believe on figure 1. Figure 1 and 2. So the figure is correct and the description of the characteristics is correct. But we mis-identified it as the 200-foot contour line in our letter. We apologize.

CHAIRMAN McDONALD: Thank you, Mr. Yee.
Mr. Chipchase, the Chair intends to declare the
documents submitted by the Department of Ag, Office of
Planning, the City and County of Honolulu Department
of Planning and Permitting, and the Petitioner part of
the record in this matter. Do you have any objections

1	to this?
2	MR. CHIPCHASE: No objection, Chair. Just
3	for clarification that would include the PowerPoint as
4	well?
5	CHAIRMAN McDONALD: Yes.
6	MR. CHIPCHASE: Understand.
7	CHAIRMAN McDONALD: Okay. Is there anyone
8	in the audience who desired to provide public
9	testimony? Seeing none, Mr. Chipchase, are you
10	prepared to proceed with your presentation?
11	MR. CHIPCHASE: I am, Chair.
12	CHAIRMAN McDONALD: Please proceed.
13	MR. CHIPCHASE: Mr. Chair, Petitioner
14	would ask to have Mr. Sidney Keliipuleole take the
15	stand.
16	SIDNEY KELIIPULEOLE
17	being first duly sworn to tell the truth, was examined
18	and testified as follows:
19	THE WITNESS: I do.
20	CHAIRMAN McDONALD: Please proceed.
21	DIRECT EXAMINATION
22	BY MR. CHIPCHASE:
23	Q Thank you. Good morning,
24	Mr. Keliipuleole. Would you please introduce
25	yourself.

1 А My name is Sidney Keliipuleole. at Kamehameha Schools is Director of Asset Management 2 Operations in the Land Asset Division. 3 4 0 How long have you been with Kamehameha 5 Schools? 6 Д I'm been employed at Kamehameha Okav. Schools since 1983 in various land and real estate 7 8 positions. I've been in my current role since 2008. 9 In your current role what is your responsibilities with respect to management at the 10 Kamehameha Schools agricultural lands? 11 12 I have statewide responsibilities for Α directing Kamehameha Schools staff in agricultural 13 leasing and agricultural strategic implementation. 14 15 In your position as responsible for those 0 statewide areas can you tell us what Kamehameha 16 Schools' goals are with respect to their agricultural 17 18 lands? 19 We have a statewide goal really is А Sure. to bring back these productive lands statewide that 20 21 are in agriculture from what was in a very passive lessor position that we operated in. Meaning we just 22. 2.3

collected the rents, to a very active position especially in areas that were formally leased by plantation agriculture.

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Is the identification and designation of 1 Q. lands as Important Agricultural Lands part of that 2 3 shift to more active management? 4 А Yes, most definitely. 5 We're here today because Kamehameha 0 Schools, as the Chair read, is proposing to designate 6 9,593.04 acres of land as Important Agricultural 7 8 Lands. As you can see from the first slide 9,171.161 of those acres are in the Kawailoa areas. another 420.887 acres in Punalu'u. Why is Kamehameha 10 11 Schools proposing to designate these lands IAl? 12 Α You know, Mr. Chipchase, and to the Board, 13 I think how I would answer that to say is "why not"? IAL is very consistent with our approach on 14 agricultural lands according to our strategic Ag 15 It's about making our agricultural lands 16 plans. 17 productive again statewide. 18 I believe that's about what -- that's what IAL is intended to do is to protect, not only protect 19 20 but also ensure those lands are put in productive use. 21 You explained that part of that is the Kamehameha Schools' strategy on agricultural planning 22 I was hoping you could let us know what that plan is 23

A So our plan is a plan that our Trustees

that plays a role in the management of these.

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approved in 2009. It came on the heals of many plantation closures. It was developed by a vision, a goal, if you will, for optimal management of our 204 (sic) or so acres of agriculture land.

We recognize our 200,000 acres of agricultural lands, but only about half of it, maybe about 90,000 at best is real productive lands. So the point of the Strategic Ag Plan is to provide a vision and strategy, not only a strategy, for bringing those 90,000 acres into the best, highest agricultural use.

Q Let's move then from Kamehameha Schools planning at a state-wide level to planning at a regional level. Can you talk about the regional planned proposed designations of these lands at Kawailoa and Punalu'u lands and Important Lands?

A Sure. You're right. I'm going to use the term SAP, S-A-P Strategic Agriculture Plan, a statewide use of our agricultural land. We're fortunate in that these 2 regions we're talking about today, Kawailoa and the North Shore on the other side of the island --

(Sound equipment adjustment)

MS. ERICKSON: Thank you. Please just a

24 moment.

THE WITNESS: Sure. So the SAP, Strategic

Agricultural Plan is an approach on a statewide basis for our agricultural lands. We're fortunate in that these two areas we're talking about today, Kawailoa on the North Shore and Punalu'u, actually have regional community master development plans, if you will.

In the case of Kawailoa and Punalu'u the agricultural lands are a very important, integral part of those community, regional community development plans. I will add that on a regional basis the Kawailoa Master Plan, North Shore Master Plan, and the Punalu'u Plan also the non-agricultural lands that are in the community. Thus it is a regional Community Plan not just about agriculture. Agriculture, however, is the main component of those lands.

Q We put up a slide for the Commission, an excerpt from the North Shore Plan. As you can see from the image to what would be to our right the areas that we propose to designate as Important Agricultural Lands are designated for Agriculture in that North Shore Plan. Is that right?

A Yes.

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Q So as I understood your explanation of the planning, the designation of these lands as Important Agricultural Lands is consistent with your commitment to keeping those lands in productive agricultural use,

is that right?

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A Yes.

Q And so as we move down the road to Punalu'u, I'm sorry -- we didn't address the Punalu'u ahupua'a plan. Can you just touch on briefly the relationship between that plan and the land that you designate for Punalu'u as IAL.

A Yes. The IAL lands were proposed to have designation is all in the Punalu'u ahupua'a plan. Being that Punalu'u is a much smaller area, most of the focus of the land is agriculture. Punalu'u ahupua'a plan.

Q So looking back at Kawailoa then what area composed the proposed IAL designates?

A If we look at this map there are 2 areas that are known as Kawailoa and Opaelua. Opaelua being on the right side of your map and Kawailoa on the left side of the map.

Q Have these lands been actively farmed in the past?

A Yes. These lands have been actively farmed and/or actively leased in modern times as well as in traditional Hawaiian times as well. For these lands they were once master leased by Wailoa Sugar Planation up until 1999 when the lease came to an end.

Even before that the traditional Hawaiian uses of these lands as well. In the lower lands where population was most abundant, this was the area that included lo'i, the water courses, taro, awa, hala. In the upper-lands where the lands are much drier the lands were used for dryland agriculture, mostly 6 orchard crops and fruits. 7

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Since Waialua Sugar left in 1999 how has KS used these lands for agriculture?

Well, at least to say that was a traumatic Α event when the Waialoa Sugar left where we were left with their fields in disarray, no commitment to maintain or repair the irrigation systems. We had to tend to that first. We had to establish security, control trespassing. Illegal dumping was going on.

Since that time we've established security. We have security cameras on the property. We have a security person. We have a contractor that's responsible for maintaining our ditches and our flumes.

The biggest commitment -- the biggest change we had to do was recognizing it is agriculture. We needed to maintain the auwai stream immediately. So we spent nearly 12 to \$13 million just on the irrigation piping itself, reestablishing the well

system. Then, of course, we went to work finding farmers. We're still finding farmers for these lands.

Q So if we look, not at the present, but 10, to 15 years down the road, what are KS' long-term plans for the Kawailoa area?

A That's a good question. I think it's somewhat the same for both of these areas. We view Kawailoa, we view Punalu'u as priority agricultural redevelopment, repurposed areas for us. And we look at the view and hope to see a landscape of agriculture with multiple agriculture uses at the top, not only in production but hopefully for that it will become an agriculture destination, a place for production, for processing. Hopefully potentially connecting the lower lands redeveloped with opportunities for processing.

In both areas we look to agriculture on both of these lands to be a community asset as well as a place for another employment, but building not only but economics to both those respective communities.

Q Mr. Keliipuleole, I understand that you've read the comments submitted by the different agencies in this matter. So just to put things in context, the Office of Planning has supported the designations in the Kawailoa area. The Department of Agriculture

supports the designation in the Kawailoa area but had a question with respect to the portion of the property that's going to be dual uses as grazing and interim solar farm. I was hoping you could touch on that portion specifically. Could you explain the solar components of that dual use?

A Sure. This map, this chart that you have up on the screen shows the footprint of the solar panels, the solar farm. It's about 384 or so acres. It's a relatively small footprint for all the lands that are being proposed for Kawailoa. The solar panels will be mounted on an elevated frame. The area will be fenced by perimeter fencing.

But also what's interesting to note that the solar panels will actually be installed high enough so the ground will still be available for agricultural use.

So in the case of this solar developer, they've already started talks and are very interested in bringing in sheep to graze under the panels. It still really remains in agricultural use with this dual use of renewable energy as well.

Q Has Kamehameha Schools committed to maintaining that agricultural component of the dual use?

A Yes. As a matter of fact, the solar part of the dual use, in our view as a perpetual organization, we'll get somewhat of an interim use. There's a life to it. And potentially could not be there 30 years from now, 40 years from now when the lease expires. But the agriculture will continue to be a dedicated use of these lands.

Q The revenue from the solar farm, I understand, is an integral part of KS' management and improvement of these Kawailoa lands. And what we put up on the slide is a copy of the infrastructure board that we showed the Commissioners during the site visit. This infrastructure board details some of the investments that Kamehameha Schools has made.

We'll talk about the board in more detail a little later on in the presentation. But what I wanted to ask you about was the connection between the revenue at the solar farm or from the solar farm, improvement of these lands and to the benefit of agriculture.

A I think what you're asking about is what component does the revenue -- what agricultural benefit comes from the solar renewable use. So when my colleagues put together the North Shore Master Plan and recognized that agriculture is a big component of

the Master Plan, but also recognized that agriculture at best takes a long time to become economically sustainable. So at best it would take years and years and years. And we've learned that. The sugar plantations went out in 1999. Here we are decades later still not fully leased, still not in an ongoing operation.

So it was essential for us to look for a source of revenue that could in the long term justify us making these kinds of improvements to the land, so that we have an economically sustainable operation here that is primarily agriculture but has the benefit of a renewable energy source as well compatible with the lands we have.

Q So do I understand correctly, then, that Kamehameha Schools was able to make the upfront investments in the Kawailoa area in anticipation of the revenue from the renewable energy components?

A Yes.

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Q So is Kamehameha Schools committed to continuing that direct relationship between the revenue from the solar or renewable energy operation and improvements in Kawailoa area?

A Yes, we are, Mr. Chipchase. Just to make sure I clarify that. We manage these lands as a

portfolio. We don't necessarily manage the renewable energy in isolation, agriculture in isolation as a part of the portfolio. Our main focus of these lands as our institution is agriculture. So the multi-sources of revenue in this case renewable energy is what we're talking about, go to the profitability of agriculture.

And we know that it has to be there as long as it takes for us to continue to make agricultural infrastructure improvements for as long as it takes for us to develop viable agricultural operations on these properties.

Q I'd like to be move down the road to Punalu'u. You talk about some of the same aspects in Punalu'u that you covered in Kawailoa starting with the historic uses for these lands.

A So first of all, again to go back to your question earlier about the Punalu'u ahupua'a plan we were committed to agriculture on these lands. These lands are part of the Petition. I'm looking back in traditional times. Punalu'u was, use the term loosely, a bread basket for this side of the island. Why? Because of the water resource. That continues to be our long-term goal to have agriculture on these properties as we go forward. And to keep, make sure

that they become, as I said earlier, a viable part of the community and provide some sustainable economic development for the community as well as provide food production for our state of Hawai'i.

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Q The lands in Punalu'u are different in many ways from Kawailoa. What kind of agriculture and tenant mix does Kamehameha Schools envision for the Punalu'u area?

A I think for the Punalu'u area No. 1 it's obviously a much smaller area than Kawailoa. So that leads to how our leasing mix is going to be: Smaller farms, albeit diversified agriculture, but smaller farms. And no doubt because of the water availability here we'll have the advantage of looking for traditional agriculture farmers, lo'i in particular. We're already there. We have a mamake farmer as well. I'm trying to bring that crop into a viable agriculture product.

I look for these smaller farmers then to need a farm manager. Part of our operational thinking is that in order for this to be a viable area we need to have — we need to build storage. We need to build a processing center. We hope to tie the agriculture production into retail opportunities on the property. Farmers market, there's already a restaurant on the

highway that all connect and then can make this Punalu'u area a viable agricultural activity.

Q So as I understand your testimony then like Kawailoa, Kamehameha Schools' long-term plans for Punalu'u are to improve and increase the productivity of these lands, to make them not only available for agriculture but productive agriculture; is that right?

A That's correct, yes.

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Q As part of these long-term plans I understand the Kamehameha Schools has made and continues to make significant infrastructure investments. What we have put up on the board is an image of the infrastructure map that we showed on the site visit. It depicts some of those infrastructure improvements to the area. We'll go over it again in more detail later. But I was hoping we could put these investments in the context of your planning and your commitment to this area.

A Sure. Much like the Kawailoa area when we instituted the strategic agricultural plan, we recognized, again, that water source is a critical but it's also the strongest asset in Punalu'u. So right off we need to spend some money to upgrade, to protect, to make more efficient the water infrastructure there. We did some work on the

diversion. We piped our irrigation ditches. We put distribution into the ground so that farmers can hook up when they need to to the water resource.

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As I said earlier our plan is to also develop some facilities on the property. But I think the most significant thing we're planning right now is a stream restoration project that will reconfigure the stream into a natural more meandering configuration than it currently is.

It's much about -- it's much about having a way to manage the water as it is about creating an environment for water-related agricultural activities. It's as much about a drainage control project because Punalu'u is surrounded by residential property as well. So we wanted to do that as a steward of these lands.

The quirky thing about this Project is that until it's done we can't really nail down the lot configuration in the lower area because of the way its project is designed to reconfigure the lower area and what will then become a drainage basin for the stream restoration project.

It needs to take into account the kind of crops that will be compatible and that drainage basin. So that's sort of the next big expensive investment we

have to make here in Punalu'u.

Q I just want to focus on one part of that. You mentioned crops that are compatible with the drainage basins. Is the Kamehameha Schools' commitment to identify tenants and farmers to use that drainage basin area there for crops that were suitable for a drainage basin?

A Yes. That's an advantage in that there are traditional crops that are suitable in drainageway areas. Lo'i obviously is one, but also there are orchard crops that can withstand floods.

Q So if we then take a step back, specific focus we put on Punalu'u on the infrastructure, and we look at the lands as a whole, Kawailoa and Punalu'u, is there something you could touch on? Could you look at the importance of maintaining it continuously, holes, contiguous holes. It fits within the management and your planning?

A Both of these areas have a history of being managed as a landscape, of a history of being managed as a co-efficiency as a landscape primarily during plantation times but also traditional.

Hawaiian history. And that's our plan going forward to manage these lands as a continuous landscape so that we can optimize agricultural production but also

make for management purposes but also for the point of having enough agricultural production that these areas can become the bread baskets that they once were.

We need to optimize ulu. We need to have diversified agriculture. We need to have enough products out of these areas not in the sense of having farmers, but also in the sense of making it a viable agricultural area. We need enough produce to make that critical mass in order for farmers to be here and to have viable businesses. It's not just about farming. It's about developing viable businesses. It's about having enough product that can come out of both of these areas that farmers can survive and thrive.

Q If you take, lastly, a further step back, come back to Kamehameha Schools on O'ahu. You've seen the City's comments that the City has no objection to the proposed designation. The City had asked a couple questions. I was hoping you could address one of them. That's one. What percentage of Kamehameha Schools agricultural lands on O'ahu does this proposed designation present?

- A The number 70 percent, Mr. Chipchase.
- Q I believe that' right, Mr. Keliipuleole.
- 25 I'll note that our response to OP's questions, which

raise similar issues, happened to OP's testimony and that response shows that it's 71.5 percent of Kamehameha Schools' agricultural lands on O'ahu which represents nearly 5900 acres of Kamehameha Schools, roughly 6600 which is prime agricultural lands.

So a huge chunk of Kamehameha Schools'

lands on O'ahu are proposed for this designation.
We've talked about these issues in different contexts,
Mr. Keliipuleole. I want to get just right down to
how were these lands selected as the lands that
Kamehameha Schools would pursue in Important Ag Land
designation?

A So again it starts with our strategic Ag lands. These are the two priority areas on this Island, O'ahu, that we focus to be, to where we're going to make our investment where we're wanting to revive agriculture on these former plantation lands.

So that's why they're here. We talked about the investment we made on both of these lands. We talked about the operational changes we made from shipping out of plantation agriculture to diversified agriculture. Again, going back to what I said earlier. IAL and our approach to these lands I think we're right on track. You've asked me again, why? We're here with this Petition. I'll say again "why

not"? Our activities, our purpose, our intent on both of these lands I believe are consistent with the IAL designation.

MR. CHIPCHASE: Thank you,

5 Mr. Keliipuleole. I have no further questions.

6 CHAIRMAN McDONALD: Commissioners, any

questions? Commissioner Wong? Thank you,

8 Mr. Keliipuleole. Commissioner Wong.

COMMISSIONER WONG: The first question I have is the lease that you're planning to give up to the farmers who are farming, how long are those leases approximately?

THE WITNESS: Sure. So the answer is a little bit different depending on whether it's Kawailoa or Punalu'u. In Kawailoa our leases are long term. We have 20, 20 plus year leases. The farm areas are larger. In Punalu'u the harvest is shorter, like 5 years, especially because of our upcoming stream mitigation process our leases are much short-term, five years giving us the ability to reconfigure once the Project starts and once it's completed. So longer term leases in Kawailoa 20 years

COMMISSIONER WONG: So the question I would have it would be reconfigured for agriculture

and shorter term lease in Punalu'u.

still yet? 1 2 THE WITNESS: Correct. 3 COMMISSIONER WONG: Then the other issue I 4 have is the solar farm. What type of land is it? 5 A,B, or C lands? 6 THE WITNESS: I don't know. 7 MR. CHIPCHASE: Commissioner, we do have 8 the Petition from Mr. Witten, if any, he'll be up 9 later. 10 CHAIRMAN McDONALD: Commissioner Scheuer. 11 COMMISSIONER SCHEUER: Aloha. T had a 12 question about what your response might be to a 13 statement made by the Department of Agriculture, 14 specifically in their conclusion in their letter. 15 They suggested for the Kalaeloa that Kamehameha 16 Schools should actually demonstrate I think 17 affirmatively, that you have enough water presumably 18 to use all those areas continually during dry phases. 19 I kind of understand there's a 20 philosophical difference with the Department of 21 Agriculture approaching the designation, how many 22. acres Kamehameha Schools? Can you rephrase the 23 question? 24 THE WITNESS: Can you rephrase the 25 question, Mr. Scheuer?

COMMISSIONER SCHEUER: Are you only setting aside enough -- let me try again. The Department of Agriculture is essentially saying only designated land where you have absolutely enough water for irrigation. But you're taking a different approach between the relationship of our available water to your viable lands.

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THE WITNESS: I see your question. So Kawailoa lands are irrigated -- formerly irrigated by the plantation. The long answer and short answer. Kawailoa lands are served -- were served by 3 sources of irrigation: Surface water, groundwater through a pumping system, and actually water from Lake Wilson that came across from Wahiawa through the Wahiawa sugar land through the ditches in a way through at Waiola through the ditches onto this part of the property, normally Waiola.

So to start with there are quality problems with the water that comes from Lake Wilson that limits the kind of agriculture we bring back on those lands. Right now we purposely designed the system to not be dependent or at least use Waialua water as the last source of water because of the quality of that water. So that leaves us with a source that's groundwater that we pump. It is

expensive water because of the electrical charge, the electrical expense.

22.

Then we have surface water which is clean, which is the least expensive. So those types of — those two sources of water are carried through the ditch and pipe system we have. We have below that pipe, that ditch system, about 2400 acres that can be directly served by this ditch system.

I think what the Department of Agriculture might be referring to is the lands that are above the ditch system that right now are serviced by that water.

But keep in mind, then, that there's rainfall. All of those lands above the ditch were planted in sugarcane. So we know there's rainfall available to those lands. The second thing to keep in mind is that we have mechanically that there is the ability to pump water to those lands. Once we can get our electrical costs stabilized, and there's more than enough water to service these lands. It's the system that's in place that limits the ability to service the lands. It's the pumping costs associated with the upper land that it will take to get water up there.

So the Department of Agriculture is right in one respect. In that the current system may be

limited in its ability to reach those lands. We know 1 2. that there's enough source. And that in the future 3 there will be the mechanical ability to get water to those lands if we can -- if we can make them cheap 4 5 enough for our farmers. So I'm not sure if I answered 6 your question. 7 COMMISSIONER SCHEUER: Okay. Thank you, 8 Chair. 9 CHAIRMAN McDONALD: Your next witness? 10 MR. CHIPCHASE: Thank you, Chair. 11 Petitioner calls Giorgio Calderone. 12 GIORGIO CALDERONE being first duly sworn to tell the truth, was examined 13 14 and testified as follows: 15 DIRECT EXAMINATION 16 BY MR. CHIPCHASE: Good morning, Mr. Calderone. Please state 17 18 your name and introduce yourself for the record. 19 Α My name is Giorgio Calderone. 20 Mr. Calderone, you recently changed your 21 position at Kamehameha Schools I understand. But up 22 until that recent change what were your primary 23 responsibilities? 24 Α I was a regional manager responsible for

managing agricultural and conservation lands.

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1 So as part of your responsibilities did you participate in the selection of these lands as 3 Important Agricultural Lands as the preparation for the participation? 4 5 Α Yes. 6 I wanted to focus on different aspects of 7 the Petition in these lands. Really where I wanted to 8 start was what the community thinks about the designations. So has Kamehameha Schools reached out 10 to the community in Kawailoa, to the farmers in 11 Kawailoa to discuss the designation? 12 Α Yes. Our assets in Kawailoa support the 13 farmers. 14 Any farmers raise any concerns about the 0 15 designation? 16 А No. 17 0 We touched on another aspect with 18 Mr. Keliipuleole and that was infrastructure in the 19 area. Kamehameha Schools has made significant 2.0 infrastructure improvements in both Kalaeloa and 21 Punalu'u. How did Kamehameha Schools identify those 22 sites for those improvements? 23 Α Yes. Mr. Keliipuleole acknowledged 24 earlier the strategic ag lands for 2009, identified

Kawailoa, Punalu'u for those two critical areas of

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focus that we would make investments in. 1 2 And focus only on the Kawailoa area for a Q 3 Can you give us some context of the scale of 4 investment in infrastructure on those lands? 5 Over the years starting in the past 10 6 years, approximately 17 million has been invested in the infrastructure. 8 So I wanted to break down that number a 0 little bit for the Commissioners. If we look on the 10 screen we see again the infrastructure board that was 11 on the site visit that we talked about earlier today. 12 What we've done is bubbled out aspects of it. 13 So if you can see from where you sit, if 14 you look at item 1 on the screen identifies as Opaelua 15 Reservoir 1. How much did Kamehameha Schools invest 16 and operate on that repair? About 2.8 million. 17 Α 18 If we go down the list look at item 2. Q 19 see the photograph of the ditch to pipe diversion. Can you give us a sense of the scale on that diversion? 20 21 А That was probably our biggest, 22 5.7 million. 23 0 How much conversion did Kamehameha Schools 24 accomplish?

On the exact linear foot long files,

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1 basically, well, laying ditch.2 Does that conversi

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Q Does that conversion also help the retention rate in water distribution? Yeah. You don't feel there's any evaporation?

A Yes, using the old system. I think we estimated using about half by the time from the diversion to the field.

Q Moving down the list to Item III. We see a photograph of a new reservoir. How much has Kamehameha Schools invested in that project?

A About 1 and-a-half mil.

Q We also see an irrigation filter system.

Can you describe that system, its role and approximate
cost?

15 A It's a centralized filtration system.

16 They used to have 'em spread throughout the

17 | plantation. They were ultimately through the system,

18 basically as the water runs down to the sort of point,

19 brings across country. All water funnels through this

20 aeration filter system.

Q Then the next item that I have on my list is item 4. I'm sorry, item 5, the well pumps and pump controls? Can you describe that in the Kamehameha Schools investment?

A We spent about 4.1 million. This is an

old pump 3 system sort of a well house. And it was a main sort of source of groundwater for the plantation. So we basically abandoned the old large pump that was constantly failing. We had a lot of repairs, smaller pumps that we can use, that pump smaller amounts.

Over time we need to increase pumps to the system.

Q Then item 6 is a photograph of some improved roadways. How much did Kamehameha Schools

invest in roadways?

A About 350,000 over the years.

Q Mr. Keliipuleole also talked about the problems on the lands that Kamehameha Schools took over, in particular dumping, illegal dumping, camping. We talked about Kamehameha Schools' efforts to curb those uses and invest in security and fencing.

A Yes. Sp the fencing, we started out at 1.4 million in fencing for two primary purposes. One is security especially in the lower reaches of the planation where a lot of the illegal access of trespassing would occur.

The other part of it is we did a lot of perimeter fencing for cattle. It will bring in cattle tenants onto the property who they wanted to minimize their upfront costs. So we made that initial investment. So the tenants remained responsible for

the interior paddocks, fencing their units.

Q When I went over the list I skipped over a couple items, 7 and 8. And those relate to the improvements by the renewable energy providers. They talked to me about or talked to us about those improvement and how they relate to agriculture.

A Yes. So basically the wind farmers are first for the solar energy project. They came in and really improved a lot of the roadway systems and helped with fencing as well. So the area of the plantation they were on was probably the right word, the most fallow of the area. Had a lot of albesia, a lot of overgrowth, then put in a lot of roads.

It was almost, without a 4-wheel drive it was pretty much impossible to get around unless you're gonna hike in.

Q And so those improvements would directly benefit the farmers in the area as well.

A Yes.

Q That was item 7. Item 8 is the proposed fencing related to the solar area. Can you talk to us about that project as well?

A Yeah. The PV farm they will put in security/perimeter fencing for the sheep operator which obviously acts as security, but also acts as

perimeter fencing for the sheep operator. So the sheep operator at that point just needs to put in the interior fencing to create the paddocks that work for their operation.

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Q Mr. Keliipuleole talked about Kamehameha Schools' investment in water. I think as we've seen on this board a lot of Kamehameha Schools' investments have been related to the water delivery system. We also talked about the ability to boost water up and the reduction of costs, so making that practical for farmers.

So I was hoping you could touch on the connection between the proposed solar component of the dual use and the ability to boost water at a lower cost to farmers.

A Yes. One of the conditions with the solar agreement if the Project were to move forward, they're able basically to install a separate solar system for our pump 3. So it would be connected to the larger PV system. That system would still be connected to the grid and operate the power purchase agreement with the utility.

The secondary system would be co-located around pump 3, just serve water pumping which basically takes some of the majority of the energy

costs out of your water rate which over time that should definitely help the farmers make the water much more affordable.

Q So as Kamehameha Schools' costs are lowered, the farmers' costs are lower.

A Yes.

Q I wanted to stay in Kawailoa but now talk about current and planned agricultural uses. So this slide corresponds, Commissioners, to one of the handouts we provided. It's identical but because this one is difficult to see the detail on our PowerPoint, we thought would help. I believe, Mr. Calderone, you a have a copy of that. I'd like you to just take us through the different existing and proposed uses of the Kalaeloa area.

A Okay. So start with the brown areas. The brown areas represent current agricultural operations. These are predominately irrigated fields. And these are ones that are currently in operation. The brown crosshatched areas with the white background is an area — we're looking for future Ag, so it's that cross—hatched with the white background sandwiched between the blue and the brown.

The brown cross-hatched with the yellow background represents future pasture areas. And so

that's an area we will be actively seeking farmers.

The orange area represents land that will be leased for cattle operations. We're in the process of finalizing that agreement. The blue — the blue outlined area is a — will be leased to another cattle operator. We're in the process of wrapping up that agreement as well.

The light green area, same situation, leased for another cattle operator. We're working at finishing up that development agreement as well. And the pink area represents pending pasture. We're working with — we're still working to find the final tenant. We're going through our original RFP/solicitation for cattle operators and working that list to determine who will fit in that area.

Q And so when Kamehameha Schools has leased or is in the process of leasing its lands for future uses, do I understand correctly that the entire area that's shaded will be part of those leases?

A Yes.

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Q We've talked with you and Mr. Keliipuleole about the solar component of that dual use area. Mr. Keliipuleole mentioned that the area will be approximately 384 acres. Is that the entire leased area versus the occupied area --

1 A Yeah.

Q -- versus the actual occupied area? Maybe explain the distinction?

A Yes. The footprint of the solar component I want to say it's probably closer to 250. That includes the whole, that would be the whole leased area to include sort of a perimeter fenced areas. So including all the buffers.

Q All right. So it's correct the actual used area is roughly 250.

A Yes.

Q I wonder if we could get into a little more detail about those panels and the agricultural component and how they relate to the agricultural component compatible with that use in the area.

A Yes. So as Mr. Keliipuleole indicated sheep. They want to bring in a sheep operator. Basically the panels will be mounted approximately 4 to 7 feet, or at the lowest 7 at the highest in a normal layout. If they go with a single access tracker, which is actually fairly likely, that's where you have one point of access.

So it will follow the sun as it moves. With the single access you're looking at the lowest point of 2 feet, highest point 9 feet. Now the panels

are actually tilting. This is adequate clearance for the sheep. Even as they move they move very slow. So it's not like the sheep will be sitting there and all of a sudden it starts tilting. If they move they'll move very slow. The sheep will be sitting there. All of a sudden it will tilt.

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I wanted to focus to re-emphasize that. When Kamehameha Schools views the leasing of this area they view it as a dual use. And the Kamehameha Schools is committed to the agricultural component of that use. Definitely.

So the next thing I want to focus on the last part of Kawailoa, is to come back to water and just talk a little bit about the quantities need and the quantities available. Again, this is information that was provided to the Office of Planning as part of their submission. But I'd like you to explain a little bit for us today what your best estimate as to the quantity of water needed and the capacity.

Q Okay. Current use is approximately 1 to 1 and-a-half mgd. We have adequate water to supply that. Our best estimate -- well, long term the capacity of the system itself is 6 mgd. So we know we can support 6 mgd. So for 1 and-a-half mgd, it gives us some capacity for future uses.

So for an example, it would be the pasture tenant. On the previous map, if you have the map, it's that sort of orange area in the lower left.

They're looking to do finished pasturing. So when you're doing finished pasturing you're going to irrigate those paddocks. So basically they will irrigate to increase grass growth. And you can actually finish off the cattle anymore in a smaller area.

So right now 1 and 1/2 mgd system capacity is 6 mgd. It gives us a lot of buffer. And over time, as Mr. Keliipuleole indicated, if it's cost effective we can boost water out potentially. Initially the cattle operators are going to boost stock water. But when you're boosting stock water you don't need -- you're really boosting a very small amount, just for them to drink.

Basically you could use little solar pumps, small pipes, just to get them into the unit. You can even use some catchment. So you don't have to put in these big pumps. But to really irrigate it in the future you'll need a pumping system and a boosting system. And we'll just evaluate that at the time.

But right now the way we have it laid out our current and future tenants it works with the

existing infrastructure that we have.

So if I understood that last comment correctly, there's sufficient water to support pasture, orchard of the unirrigated lands that Kamehameha Schools has laid out for leasing?

A Yes.

Q And so just to tie up the water for this area. As you've seen in the Office of Planning's they believe there's sufficient water to support viable agricultural production in the Kawailoa area. Do you agree with that conclusion?

A Yes.

Q If we could shift from Punalu'u -- or from Kawailoa to Punalu'u that is, I'd like to take us through the same issues we discussed for Kalaeloa starting with the farmer and community support. Did Kamehameha Schools have an opportunity to speak with its farmers in Punalu'u and reach out to the community to discuss their views on the proposed designation?

A Yes. Our asset manager in Punalu'u met with both the farmers as well as community members.

Q Were the farmers supportive?

A Yes. We've received numerous letters in support as well as a letter in support for the petition from the Punalu'u Community Association.

Q Did any farmers express any opposition to the designation?

A No.

Q Let's talk in a little more detail about the infrastructure and Kamehameha Schools' investment in the Punalu'u area. So this is the same slide we saw earlier with Mr. Keliipuleole and saw again on our the site visit.

I was hoping you could take us through in a little more detail, these infrastructure improvements, how they relate to Ag and the cost to Kamehameha Schools.

A Okay. Do you want me to start at 1 or you want to start at a little high level first?

Q Sure. Or we'll go to high level first.

A We bascially -- up until now we spent about 1.6 million on the system. And that is mainly money spent on an intake -- we'll talk a little about the intake as well as -- for all this piping of the ditch and tunnel system to ensure that the backbone critical water system stays functional.

We were actually having tunnels starting to collapse. That's when we initially piped the system. Punalu'u has no -- we don't use groundwater. It's a 100 percent surface water. It's a perennial

stream, has adequate water. We'll talk a little bit about that. So it's all gravity fed pipe system through a diversion.

If you look at item 1 which is the stream diversion intake. We spent about 609,000 on that project. The project basically took an old -- what you see there is completely new. We took the old system which basically took all the low flow through quite a bit of water, roughly half of the stream water, 7 mgd or so into an open ditch system whether it was used or not.

So this system by piping it and using this new intake the stream gets all low flow. We have fish ladders on the side for opu as they migrate out. It shuts off for 2 hours after sunset which allows the larvae to migrate downstream without getting pulled in the system. We're only using water that we need because it's piped. So way more water is remaining in the stream with this new system.

So we didn't just pipe an old system. We realized this area had some sensitive ecological issues, especially if we're going to do a stream restoration project. You might as well -- you don't wanna have an impaired sort of mauka diversion if you're gonna invest in repairing and restoring the

stream in the lower reaches.

Item 2 which is the ditch and flume. You can see that's just laying pipe in the ditch and tunnel system. We spent roughly 915,000 on that.

Item 3. Which is basically saying it's a monitoring control system. It's a solar power. That's about 30,000.

Item 4. Is a new ag storage facility. This is in planning and design right now. Actually we probably will start construction by this summer. We plan to spend about 600,000 on this baseyard facility. Basically the function of that facility, it's because Punalu'u has about 28 farmers in Punalu'u they're much smaller than you see in Kawailoa.

People have 1, 2 acres, will have multiple 5-acre units. But they're a much smaller footprint. So we have an area where we can store equipment, have some shared equipment. They can store their chemicals and just maintain better control over the operation.

Item 5. This is the stream restoration and flood mitigation area. That's also on the map. We plan on spending roughly 4 and-a-half million on this project for the reasons that Mr. Keliipuleole indicated earlier.

Q So you mentioned the tenant mix, the

1 number of farmers and the diversity of farmers. So 2 let's turn to that and look at the current and 3 proposed uses of the Punalu'u area. So what we've 4 done on this map is overlaid Kamehameha Schools' 5 existing and proposed leasing plan as well as the 6 stream restoration project area over the proposed IAL designation. And I believe, again, we've got a 8 handout that shows these in a little more clarity. You can see from the PowerPoint. 10 Would you walk us through this map and 11 sort of explain to the Commission what it shows and 12 how it relates to Kamehameha Schools' agricultural 13 plans in the area. 14 CHAIRMAN McDONALD: Mr. Chipchase, before 15 we move forward I'm going to request we take a short 16 recess for our court reporter and allow Mr. Calderone 17 to proceed with the Punalu'u portion presentation 18 after. 19 MR. CHIPCHASE: Very good, Chair. 20 CHAIRMAN McDONALD: We'll take a 5-minute 21 recess. 22 (Recess was held.) 23 CHAIRMAN McDONALD: Back on the record. 24 MR. CALDERONE: So you can see the uses 25 are predominantly in the lower, all confined in the

1 boundary of the stream restoration project. Basically

2 uses. It's pretty much predominantly diversified ag.

3 | We do have one aquaculture tenant and one pasture

4 tenant. And they're identified on the map. The

5 aquaculture tenant is a blue. You can see it on the

map in blue. And then the pasture tenant is down in

7 the lighter green.

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As I understand the depiction, the entire area is colored in dark green are leased and the entire area is shaded in the lighter color will be leased.

A Yes.

Q I want to focus on one small part of the Punalu'u proposed designation. And the context for that is, as you know, the Department of Agriculture supported designated the entire area. But the Office of Planning in its comments proposed to exclude approximately 131 acres of the designation following the hundred foot contour line.

So I wanted to focus on that portion of the excluded areas or that OP would propose to exclude, and ask you to explain how those lands are used and will be leased and their importance to the farmers.

A Yeah. So there's nothing in farming

occurring upslope mauka of the 100 foot contour. Bascially if you look at the map, the handout map which is this one.

Q The use map.

A Yeah, the use map. And then we can go back to the other one, I'm sorry. When you look at the parcels or the leasable units they're not a hundred percent farmable. If you look at sort of the areas down in kinda in this area here it does get a little steep as you go up. But a lot of it these are not areas that are mechanically harvested or farmed. It's all manual. They still put — they use them for orchard crops, diversified ag.

They're not farming straight up to the boundary. Definitely not. It is too steep. It's really one is a -- we manage these as sort of contiguous units. I think, you know, I would agree there's probably a contour of, like 200, 250. I don't know what the right number is. But it's kinda -- it just seems impractical use of contour especially as the lessee's trying -- if they're trying to use an IAL incentive using this boundary as something convenient that exists. They don't have to figure out what elevation the farmer is at to determine if an incentive can occur or not.

1 But that's basically, these units are --2 3

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some are almost a hundred percent farmable. And others have lower ratios depending where they are on the plantation -- or on the site.

As part of making them farmable I wanted to look specifically at the water delivery capacity and the water delivery system. So what we've put up here is an overlay of the water delivery system onto the proposed ag designation for Punalu'u.

And I was hoping you'd talk to us about the best estimate as to the need, the delivery capacity and how far this system can transport water throughout the Punalu'u area.

The system has a capacity of about Α Yeah. 4 and-a-half to 5 mgd. That's in the pipe, the main pipe artery that comes off the intake. Currently we're using around 1 and-a-half to 2 and-a-half mgd. Where we go with the ultimate uses depend on obviously crops types. Orchard would be a lot less. There is some plans to open up more wet lo'i. So if you open up more wet, flooded lo'i, kalo, that will probably increase the use. So it'll depend on the mix of the future tenants on where we're sort of restricted.

We definitely have enough water to do a hundred percent lo'i expansion and flooded. We could go dryland expansion. Basically we have about 2 and-a-half mgd buffer to work with.

Q And in terms of the delivery, as I looked at the map it appears that the delivery system makes water available all the way down to the far end of the Kahana side of the Punalu'u area; is that correct?

A Yes.

Q Let's focus on water a bit longer. The Department of Ag has concluded there's abundant irrigation water supply. Do you agree with that assessment?

A Yes.

Q And in addition Punalu'u receives significant rain I understand; is that right?

A Yes. Between 65 inches and 120 inches.

Q And, just finally, Mr. Calderone, I wanted to just talk a little bit more about the stream restoration project, really just looking at the timeline and what you expect to be the benefits of that project.

A Yeah. Hoping to get permits by this September. That might be a little optimistic, but sometime this year. Basically the Project itself, we talked through some of the benefits earlier.

25 Mr. Keliipuleole described some of them. Definitely

restoring the stream to its natural flood plain, its natural meandering state is one.

So restoring the ecological function, creating settling basins to help reduce flooding, which a main benefit is ensuring that the ag lands that are outside of the stream restoration project do remain drier, do not experience flooding.

One of the problems we have today is when the stream sort of breaches sort of the berms, it'll start flooding the ag lands today.

So it is pretty devastating to a farmer that does experience flooding. So the benefit of the project will definitely be whatever is sort of long-term diversified ag will not experience this periodic flooding.

We'll also create new farm parcels for taro and orchard crops within the flood plains. We're gonna look for appropriate agricultural uses within the flood plain because 90 -- I don't know the exact number, but 90, 95% of the time it'll basically be dry. Because it's not a huge watershed so what it does you get a sort of a flashing. It comes in pretty quick and then it's gone.

So it's not like we're gonna look for areas that can support farming and still, a banana

that can still work to survive periodic flooding. 1 2 And then ultimately we're looking to 3 creating new wetland areas for birds and native 4 species we talked a little about earlier. 5 MR. CHIPCHASE: Thank you. I have no 6 further questions. 7 CHAIRMAN McDONALD: Commissioners, any 8 questions? 9 COMMISSIONER CLENDENINN: You just talked about the restoration, the stream restoration. 10 11 curious. Can you go into it a little bit more? Ι noticed there's one area that's sort of separated. 12 Also I was wondering about runoff from fertilizers and 13 other things. What will happen in those situations? 14 15 MR. CALDERONE: Okay. So the stream with the best map (off mic) --16 17 CHAIRMAN McDONALD: Mr. Calderone, could 18 you take the mic with you. MR. CALDERONE: Oh, yeah -- is this area 19 20 right here. We talk about the stream restoration. 21 doesn't go all the way up. We're looking at bascially 22 kind of near the baseyard facility makai. What it'll 23 do, basically historically that stream has been 24 impaired. We've had a previous tenant that actually 25 straightened the stream, actually channelized it.

Basically they did that to increase the maximized amount of ag land usable and literally built these big berms. Short of concreting it, sent it straight to the ocean.

So we tried to restore it. It was never fully restored. The project was intended to restore the stream in its ecological functioning state. It is — it does have the unfortunate impact it is in the nice slower reaches. It does take up some of the ag land. But ultimately I think the benefit is we will be able to do ag in it. We'll ensure the remaining ag land remains dry and not prone to flooding.

And it will just really — it really restores the ecological health of the ahupua'a. The stream's restoration along with ag were two critical projects in the ahupua'a plan and that the community was in strong support of helping restore the health of this area.

MR. KELIIPULEOLE: Just to follow up on that. That one area where you have some farming there's also houses?

MR. CALDERONE: It's kind of hard to describe it. There's a -- I'll get the mic. It might be a little -- you can see a little bit here, this kinda grayish area we don't own it. That's a

subdivision. There's a lot of embedded kuleana in 1 This is a country-zoned parcel that's actually 2. down here, Keneki's Restaurant. It's a plate lunch 4 place down there. 5 COMMISSIONER CLENDENINN: So is it mostly farming in that area or housing? 6 7 MR. CALDERONE: It's mainly housing. And it will or will not be affected by the 8 9 restoration. Best map. I don't know if we have another exhibit that depicts it any better, do we? 10 CHAIRMAN McDONALD: Mr. Chipchase, before 11 12 we move forward I'm going to request that we take a 13 short recess for our court reporter. 14 (10:30 recess) 15 MR. CHIPCHASE: Thank you, Mr. Chairman. 16 CONT'D EXAMINATION 17 BY MR. CHIPCHASE: 18 Mr. Calderone, when we took a break we 0 19 were talking about the existing Use map. I was just 20 hoping you could orient us to the map and just quickly 21 walk us through it. Okay. The yellow lines that you see are 22 sort of the farming units that we have. These are the 23 farming parcels. If you look at the letters -- it's 24 hard to see but if you reference the map you look at 25

the at the letters the E is an existing license or lessee or in the process of wrapping one up. P is future plan agriculture where we actually spent money clearing and looking to solicit a tenant. And the S. is will be impacted by the stream restoration project. So you can see the "S"s are predominantly in the lower or confined to the boundary of the stream restoration project.

The types of uses: Basically it's pretty much predominantly diversified Ag. We do have one aquaculture tenant and one pasture tenant. They're identified on the map. The aquaculture tenant is in blue. You can see it on the map in blue. The pasture tenant in the lighter green.

Q As I understand the depiction, the entire area is colored in dark green are leased and the entire area is shaded in the lighter color will be leased.

A Yes.

Q I wanted to focus on one small part of the Punalu'u proposed designation. The context for that is, as you know, the Department of Agriculture supported designating the entire area. But the Office of Planning in its comments proposed to exclude approximately 131 acres of the designation following

the hundred foot contour line. So I wanted to focus
on that portion of the excluded areas that OP would
propose to exclude, and ask you to explain how those
lands are used and will be leased and their importance
to the farmers.

A Yes. So there's no farming occurring upslope mauka of that hundred foot contour. Basically the tenants — so if you look at the map that — the handout map, which is this one if you guys have reference.

Q The use map.

A Yeah, the use map. And then you can go back to the other one. Sorry about that but I'm just trying to reference. When you look at the parcels are the leasable units, they're not a hundred percent farmable especially if you look at sort of the areas down in kind of this area over here (indicating wall map). It does get a little steep as you go up. But a lot of it, these are not areas that are mechanically harvested or farmed. It's all manual. They still use them for orchard crops, diversified ag. They're not farming straight up to the boundary. Definitely not. It is too steep.

It's really one is we manage to use sort of a contiguous units. So I think I would agree

there's probably a contour that might, maybe it's 250 or I don't know what the right number is. But it kind of just seems a practical use of a contour especially if the lessee is trying to try to use an IAL incentive using the boundaries something convenient that exists. They don't have to figure out what elevation of farmers is that to determine if an incentive can occur or not.

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A Yes. Between 65 and 120 inches per year.

Q Just finally, Mr. Calderone, I wanted to talk a little bit more about the steam restoration project really just looking at the timeline and what

you expect to be the benefits of that project.

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Mr. Keliipuleole described some of them definitely restoring its stream to its natural flood plain, its natural meandering state. So restoring its ecological function, creating settling basins to help reduce flooding which a main benefit is ensuring that the aglands that are outside of the stream restoration project do remain dry or do not experience flooding.

One of the problems we have today is when the stream sort of breaches the berms it will start flooding the ag lands today. So it is pretty devastating to a farmer that does experience flooding. So the benefit of the project will definitely be whatever is, insert, long-term diversified ag -- will not experience this periodic flooding.

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probably 95, will basically be dry. Because it's not a huge watershed. So when it does you get sort of a flashing. It comes in pretty quick and then it's gone. So it's not like we can look for areas that can support farming and still, you know, banana that can still survive periodic flooding. Then ultimately we're looking to create new wetland areas for birds and native species.

MR. CHIPCHASE: Thank you. I have no further questions.

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CHAIRMAN McDONALD: Commissioners, any questions? Commissioner Clendeninn.

COMMISSIONER CLENDENINN: Let's just talk about the stream restoration. Just curious. Can you go into it a little bit more? I notice there's one area that's sort of separated. Also talking about runoff from fertilizers and other things what will happen in those situations.

THE WITNESS: So the stream -- it's best not -- I don't know if you can see it on this map. I don't think we have another exhibit. Stream restoration area is basically --

CHAIRMAN McDONALD: Mr. Calderone, would you take the mic with you. (going to wall maps)

25 THE WITNESS: Oh, yeah. Is this area

right here. We talk about the stream restoration. It doesn't go all the way up. We're looking at basically kind of near the baseyard facility makai. What it will do basically historically that stream has been impaired.

We've had a previous tenant that actually straightened the stream that actually channelized it. Basically that did that to increase and maximize the amount of Ag land useable. And built these big berms and short of concreting it, sent it straight to the ocean. They were cited. Tried to restore it but it was never fully restored.

This project is intended to restore the stream to its ecological functioning state. It is — it does have the unfortunate fact it isn't in nice lower reaches. It does take up some of the Ag land but ultimately I think the benefit is we will be able to do Ag in it. We'll ensure the remaining Ag land that we have remains dry and not prone to flooding. And it'll just — it really restores the ecological health of that ahupua'a which one of the — the stream restoration along with Ag were two critical projects in the ahupua'a plan that the community was in strong support of helping restore the health of this area.

COMMISSIONER CLENDENINN: Just to follow

1 up. Then that one area where you have some farming it
2 looks like there's also houses down there? Can you
3 tell me?
4 Q I'm sorry, which area?

COMMISSIONER CLENDENINN: It's kind of hard to describe.

MR. CALDERONE: (mic on) Well, you could see a little bit here. This kind of grayish area here we don't own it. That's a subdivision. There's a lot of embedded kuleana in there. This is a country zoned parcel. It's actually Keneki's Restaurant, is a plate lunch down there.

COMMISSIONER CLENDENINN: So is it mostly farming in that area or housing?

THE WITNESS: It's mainly housing.

COMMISSIONER CLENDENINN: It will or will not be affected by the restorations?

THE WITNESS: No. There'll be affected such that they won't experience much flooding. So they should benefit. So the ultimate — the project threshold is it can't increase flooding for the area. So basically anything we do with that stream restoration Project you can only keep it the same or reduce flooding for adjoining properties.

CHAIRMAN McDONALD: Commissioner Aczon.

COMMISSIONER ACZON: I just want to go back to the OP's comment about the excluding the approximately 131 acres because of the slope and poor conditions. Can you think of any other uses for that area?

THE WITNESS: Yes. I think if you raise the contour -- I mean I don't want to get into the acreage. I think we have a different view of the final acreage. But ultimately there is land that's not. It is going to be difficult to farm in the margins. In the more sloped areas they tend to plant, like I think orchard crops, you could do maybe mamake. There's things you could plant in there.

But ultimately there are going to be areas that you cannot plant. They're just too steep. But they are gonna manage it as well. The reason why they want to manage it and keep vegetation on it is also for just erosion control and part of their soil — we actually do have a soil conservation plan for the whole farming area through NRCS.

So each farmer is gonna take a different view. Some will be a little more -- I don't want to say aggressive, but, maybe they're in better shape. They can handle the steeper areas and others will probably be less aggressive in what they plant in

1 those areas.

1.0

22.

COMMISSIONER ACZON: I'm trying to kind of think of, maybe OP can explain on the downside. If it includes these acres to the Petition what's the downside for the state?

THE WITNESS: Yeah. And I think one of the things earlier — the problem — the hard part of a contour is when you set up a parcel and you pick a contour, but surveying the contour. So when you look at sort of these farming units across these contours, it's hard to — I don't know what the county incentives are gonna be and what the regulations will say.

So if a farmer has a unit and they want to take advantage of incentive are they going to have to be in a position to say, "Wait. This is being used below 250 feet." It just seems from a practical perspective it's hard to manage. I think the contour approach to it.

COMMISSIONER ACZON: Thank you. Just a clarification. I just want to compare about the Petitioner waiving any, all rights to credits.

THE WITNESS: Yes. We are waiving the 15 percent D class credits in this Petition.

COMMISSIONER ACZON: Who enforced them if

1 there is...?

this much land?"

THE WITNESS: If we try in the future?

COMMISSIONER ACZON: Try in the future.

MR. CHIPCHASE: Commissioner, it's part of our Proposed Findings of Fact, Conclusions of Law and Decision and Order, the waiver.

COMMISSIONER ACZON: That's all. Thank you, Mr. Chair.

CHAIRMAN McDONALD: Commissioner Scheuer.

COMMISSIONER SCHEUER: Mr. Calderone, three questions. The first two regarding water. If I understand correctly particularly in Punalu'u, rather than your previous lessee who really sought to maximize the amount of withdrawn water and then maximize the amount of Agricultural land, the approach Kamehameha Schools has taken in this case is actually to first look at what could be appropriately, responsibly diverted from the stream while protecting the instream uses of water and then saying: "Okay.

THE WITNESS: Yes. Actually that's a great way. You described it very well. It's the balancing mechanism we use is not about optimizing Ag production per se because you do it as a tradeoff so

Given that much water that's available we can irrigate

1 doesn't cost the ecosystem. We trying to do a balance, see what's available from a water 2 3 perspective. See what the environmental needs are then try to figure out what is the right balance. 5 So we feel we struck a good balance between use of water, agricultural needs as well as 6 stream ecology. 8 COMMISSIONER SCHEUER: Is that the same 9 approach in Kawailoa? 1.0 THE WITNESS: Yes. Kawailoa, same thing. 11 Kawailoa they don't take as much. Those are more. I 12 think they're still considered perennial. Punalu'u just has an abundance of water because of its 13 location. So in Kawailoa, the same thing. When we 14 15 looked at designing the system, I think I said the ditch capacity is about 6 mgd. Historically I think 16 even pump 3 they were rated up to 15 mgd. So we 17 18 didn't design it for sort of max use. 19 COMMISSIONER SCHEUER: Regarding Punalu'u. 20 If this Petition is granted, since you've already 21 reduced the amount of water you're withdrawing from 22 Punalu'u Stream. 23 THE WITNESS: Yes. 24 COMMISSIONER SCHEUER: Do you anticipate going to the Water Commission to increase the interim 25

in-stream flow standard for that stream to match what you're leaving in the stream now?

THE WITNESS: Yeah. You know we -- the short answer is I don't know. We talked about setting an interim instream flow standard. Then it sort of -- we never -- with the community. It never got -- there was never a final agreement how we want to do that. I don't think we have a problem doing that. It's just it was not something we intended to do in a short term. But I don't know see why we wouldn't do it. I mean it is what it is. This is our system. I don't see why we would do it. I think it was smart administratively.

COMMISSIONER SCHEUER: Okay. And finally, during the site visit it was pointed out that within the IAL Petition Area on this brown shaded map in Figure 2 to the OP comment letter, there were some Native Hawaiian cultural sites, I believe both old lo'i terraces as well as at least the remains of a heiau.

THE WITNESS: Yes.

COMMISSIONER SCHEUER: How, in your management, does Kamehameha Schools ensure the protection of those cultural sites from farming activities?

THE WITNESS: Yes. So if the site is included in a lease area that will be buffered through that agreement. Sometimes we create enclaves. We sort of buffer around it. What we've done and especially where there's agricultural complexes, we actually are looking to actually reuse it, reopen it just create — instead of sort of putting a sort of fence around it we're actually want to engage an archaeologist to sort of figure out what was there, what are the limits of it.

And then possibly repurpose it as a current sort of modern agricultural functioning system that was based on historical traditional complex.

So we would look for the appropriate use. So if it was a lo'i complex whether it be dryland, we would try to repurpose it as dryland lo'i not just obviously scrape it and then banana or --

COMMISSIONER SCHEUER: But if it was a religious site or another kind of site you might be excluding those from these?

THE WITNESS: Yeah, those would probably be excluded, yes. And they would be integrated. One of the big themes for the Punalu'u ahupua'a was education. So even our lo'i system that if you remember when we drove up there was a lo'i complex to

the right of one of the roads you kinda looked down.

That was our UH Kapapa Lo'i program that they bring in students and they work in the lo'i. And we bring in ——I can't remember the exact amount, but lots of students through that site.

So education is a big theme, trying to integrate education whether there be farmer education, traditional sort of land management, cultural sort of education. What is a big part of our ahupua'a management plan. And engaging community as part of this, and integrating it into the management of the area.

COMMISSIONER SCHEUER: Thank you.

CHAIRMAN McDONALD: Commissioners, any other questions? (pause) Mr. Calderone, just a question of curiosity on my part. Any discussions or thoughts about including agricultural tourism as part of your plan?

THE WITNESS: Yes. This site not interior. There has been talk about it. We look at long term we would like to have, build the processing facility closer to Kamehameha Highway. Probably have a farmers market. So there's an area of distribution for the farmers if they elect to go that route if they want to distribute to farmers market or use the

1 processing facility. 2 And then just see, sort of agritourism. It wouldn't be sort of, you know, not -- it would 3 be -- it could be a farm sort of issue. We're looking 4 5 at farmers market. They can observe the processing. 6 And then just figure out what's appropriate. could see in the future layering agritourism into it. But it's not a central component of the plan. 8 9 CHAIRMAN McDONALD: Great. Thank you. Thank you for your testimony. Mr. Chipchase, your 10 11 final witness? 12 MR. CHIPCHASE: Yes. Chair, our final 13 witness is Tom Witten. 14 THOMAS WITTEN being first duly sworn to tell the truth, was examined 15 16 and testified as follows: 17 THE WITNESS: Yes. 18 CHAIRMAN McDONALD: Please state your name 19 and your address. 20 THE WITNESS: Tom Witten, 2277 Halakau 21 Street, Honolulu, Hawai'i, 96821. 22 CHAIRMAN McDONALD: Thank you, 23 Mr. Witten. 24 DIRECT EXAMINATION 25 BY MR. CHIPCHASE:

Mr. Witten, you're an old hand at this, 1 but for the benefit of the record could you please 2. just briefly describe your present position, your 3 educational background. 4 5 I've been working with PBR Hawai'i Yes. for coming up on 35 years as a landscape planning, 6 land planning, community planning, environmental and landscape architectural firm practicing primarily in 8 Hawai'i. I've been the past president and currently chairman. And am principal planner on mostly larger 10 scale, resource management, regional planning types of 11 projects for both county, state and private sector 12 13 clients. I'm sorry if I missed it, but your 14 0 15 education? I have my degree in Landscape Architecture 16 Α from the University of California Berkeley. 17 18 Do I understand correctly you're also a 19 Fellow? 20 Α Yeah, I became inducted as a Fellow of the American Society of Landscape Architects last year. 21 22 How many of the Important Ag Land petitions have you been involved in in the state? 2.3 24 Α I've been involved in six of the seven petitions that have been approved. 25

1 Can you described just generally your role 0 and your firm's role in the preparation of the 2 3 petitions. Certainly. As some of the land planners Α involved in those petitions we typically on important 5 6 ag land assessments we prepare an agricultural land assessment of the Petitioner's lands and then prepare 8 the supporting documentation to quantify and identify how those proposed lands, proposed IAL lands, are consistent with the characteristics and criteria put 10 11 forward by the Legislature. 12 As part of those petitions in your other work before the Land Use Commission have you ever been 13 14 qualified as an expert before? 15 Α On numerous occasions I've been Yes. qualified as a land planner and environmental planner 16 before the Commission. 17 18 MR. CHIPCHASE: Mr. Chair, I would offer Mr. Witten as an expert in land planning and 19 20 environmental planning. 21 CHAIRMAN McDONALD: Mr. Witten, we're 22 familiar with your expertise and so granted. 23 MR. CHIPCHASE: Thank you, Chair. Mr. Witten, did you assist with Kamehameha 24 Schools present petition for the designation of lands 25

as Important Agricultural Lands?

A Yes. We've engaged with Kamehameha Schools probably close to 2 years now looking at their agricultural resources in context with their strategic Ag Plan both statewide and focusing on how their agricultural resources can benefit from their Important Ag Lands approach put forward by the Legislature.

I think last year we completed the Kauai Petition for about 190 acres with Kamehameha Schools and O'ahu was next on their list of advancing this effort.

Q So focusing on the O'ahu component of the effort in this Petition in particular, can you help us understand from a planning and environmental land planning perspective why these lands were selected for Important Ag Land designation?

A I think we've, similar to the Legislature, we've taken a relatively holistic approach in assessing both the historic use and current use and planned use in both these areas. As Mr. Keliipuleole and Mr. Calderone testified they have invested significant investments in primarily ag-related infrastructure.

So the focus became looking at, consistent

with their strategic ag plan, to really look at in the long term in perpetuity how these lands should be managed from that perspective.

Historically they were managed as an ahupua'a from mountain to sea. And similarly Kamehameha Schools approaches that integrated land management approach.

So we've looked at all the both the county and state land use framework plans that affect these lands. And came to the conclusion that the proposed IAL were consistent with the characteristics and standards put forth by the Legislature. And from a planning perspective and land management perspective made perfect sense.

Q So let's talk about certain aspects of that holistic approach. And one is the soil qualities and growing conditions. So we put up here on the screen our figures 3A and 3B to our Petition. Just very briefly describe what these figures show and that rating system.

A Yes. The Land Study Bureau, University of Hawaii classification system basically ranks lands from A to E on productivity levels. So A being the best an E being the least productive. Typically and as illustrated here, the lower reaches and those lands

1 that have established irrigation systems are rated A.

2.

B. Are still quality lands that may not have irrigation.

C. Gets into areas that are a little more marginal.

And D. Are typically more constrained lands such as deep slopes, gulches or drainageways. But the size, just the A, B, C, D, E ratings you'll find, and this was similar to our Kaua'i petition, the Windward lands that have a lot of rainfall, the soil ratings are typically a lot lower.

So in the case of Punalu'u you'll see there's very little B class land and most of it's C, D and E. But as you saw on the field trip and as this site has been historically used, it is sort of the bread basket of that Windward side. So just because of the soil classifications and productivity ratings under the LSB rating doesn't mean that these lands can't be very productively farmed.

Q So you mentioned low-rated lands on prior petitions. So I was wondering is it common for C, D and E lands to be included as Important Agricultural Lands?

A Yes. I think we took a quick look at some of the other petitions we've done. And as an

example Parker Ranch. Over 50,000 acres were designated IAL. But almost 95 percent of it is C, D and E lands. But it is a large, contiguous pasture ranch operation on the Big Island that doesn't have the soil qualities, but it's still a very productive and considered very important within the context of the State agricultural goals that that land be afforded the IAL designation and participate in whatever incentives come forward.

Q So let's turn to another aspect of productivity. And that's solar radiation. These on the screen now are Figures 4A and 4B from our Petition. If you could briefly describe them and what those studies show.

A Yeah. They basically show the levels of solar radiation that are annualized for the lands. On the left of the screen you'll see Kawailoa area being very high in the 450, I think it's calories per, I forget what the rating is. It's a measure of the solar radiation on the site.

Punalu'u, more Windward, more cloud cover drops down to the 300 to 350. But is still very favorable for agricultural production.

Q Then turning to another aspect of the Petition and that is the rating under the Agricultural

Lands of Significance in the state of Hawai'i, the ALISH ratings. We've put on the board figures 5A and 5B from our Petition. I was hoping you could briefly explain what these figures show.

2.4

A Again, the ALISH system was developed by the Department of Agriculture back in 1977. The primary criteria were the soil qualities and existing use. At that time most of the plantations were still very productive. So you'll see in the Kawailoa area most of the lands are highlighted as Prime. There's Prime, Unique and Other.

The Unique lands are those lands that have unique qualities such as low lands for taro and lo'i and the like. And other lands or those lands that may not have irrigation, but still might be productive or may have some slope constraints or other constraints that they can still be very productive agriculturally, but just takes some additional management.

Again, on the Punalu'u side, you'll see most of the lower sloped areas are covered. Those were primarily in sugar production that delineated those limits at that time.

The upper mauka portion which isn't designated is an area that on the mapping just wasn't covered under the various quad maps that were mapped.

It's not that those lands aren't rated. They just weren't covered under the survey and work that the Department of Ag had and we had access to.

Q If you look on the figure of the Punalu'u picture and we look at the other rated lands, it appears that the other rating on the ALISH goes above the hundred foot contour. Is that right?

A Correct.

22.

2.3

Q Your experience on prior petitions, is it common to have lands that are either unrated or rated 'other' to be included as Important Agricultural Lands?

A Yes. On many of the petitions there were drainageways, step portions on the site that were included in the IAL designations and approved by the Commission. And it's looked at more from a, as I mentioned earlier, sort of the land management and stewardship responsibilities that you wouldn't want to isolate certain lands that have a less than ideal condition from the responsibility of, say, the tenant farmers as far as how they manage those lands.

I think Kamehameha Schools in their licenses and leases address that from a land management and stewardship responsibility. So I think in this case we've taken that sort of broader

perspective and have included some lands that obviously wouldn't be farmed but are still integral to the agricultural operations.

Q And so do these other lands that may not be farmed, can they also assist with watershed management and access and those types of issues that relate directly to farming of the other lands?

A Yes. In many cases like in Kawailoa when we did the field survey, you saw as we got up to the mauka lands it got a lot more fragmented with gulches and ravines. Those lands have been out of production for over 15 years.

And you could see the kind of growth that albizia and other invasive species that have taken over which at one time that was all cane production, sugar production.

So I think it's the integration of the watershed and management of those drainageways that functioned to drain the more productive lands as integral. And many of the accessways go through there. The irrigation systems go through those gulches and the like.

Q And so I wanted next to focus a little bit on the infrastructure and really just to put it in context since you've worked on so many Petitions for

Important Agricultural Lands. We've spent a lot of time talking about, looking at the improvements that Kamehameha Schools has made to these lands.

2.

2.4

I wondered from your broader perspective, having done this many times, what degree of investment has Kamehameha Schools made relative to other petitions you've seen?

A From my perspective looking at the work we worked on, a lot of the other IAL petitions have been the land managers and operators of the larger scale plantations. I think Grove Farm's case served in a similar transitional role of taking over previously plantation land.

But in the case of Kamehameha Schools where for over a hundred years it was in sort of plantation scale agriculture. They inherited a lot of infrastructure that required a lot of maintenance.

Once they've gotten their arms around assessing the needs and how to put these lands into productive use, they've kind of stepped out in front and made these investments, significant investments as we've outlined.

And so on the site visit to make these lands on the long-term a very viable agricultural operation. And their challenge has been to find the

farmers to get on the land and put them back into production.

But as you saw from the previous testimony they have most of the areas planned and licensed or leased to be put into production. And I think over the years hopefully the IAL incentives will further enhance those farmers' ability to make a go of agriculture.

Q You mentioned about Kamehameha Schools plans. And we've certainly talked a lot about that today. I hopping we could turn just briefly to the state and county planning for the areas and see how the proposed designation fits within those plans?

A Yeah. This Exhibit Figure 8A and 8B that we're referring to is the State Land Use boundary maps. As you'll note for many of the boundaries of our proposed IAL we've utilized the Conservation boundary or the extent of the Agricultural lands.

So on the upper areas of Kawailoa as an example and the upper reaches up Opaelua, part of Kawailoa, it's really Anahulu Valley is the only conservation lands that dissects that which is a large, a large valley. Even down in the lower reaches of Anahulu Valley there are some ag lands that provide some contiguous connections between Opaelua and

Kawailoa. But those lands are being studied under the specific management plan 'cause there's a lot of cultural sites with that valley.

22.

So Kamehameha Schools is approaching that as a separate resource management challenge.

But typically and similar to Punalu'u the State Land Use boundaries and county zoning go up to the extent of the lands we have proposed for IAL to be consistent with those designations.

Q So you mentioned the county zoning. So we just put up figure 7A and B from the Petition showing some of the planning for both of those areas?

A Yeah. These exhibits are the North Shore Sustainable Community's Plan land use map and also the Ko'olauloa Sustainable Community's Plan land use map. Again, consistent with those sort of regional planning documents our proposed IAL is consistent.

The County had some concerns, expressed some concerns about the preservation designations in Punalu'u. But we clarified with them that's primarily the stream restoration area. And that in actuality these maps are very conceptual. But in actuality a lot of those lands are either being farmed or can be farmed especially after the stream restoration and the permitted uses that preservation allow for pasturage

and agricultural uses. So there wasn't any concern there.

Q So, lastly, in terms of city and county planning you've taken a look at the city's efforts to identify Important Agricultural Lands and the top 3 and top 4 criteria that the city had used. And you transformed those criterion into a composite here showing the lands that we propose at Kawailoa and Punalu'u and how those lands are consistent with the City's proposed criteria as well.

I was hoping you could just briefly explain what you did and what your figures, Figures 9A and B to the Petition show.

A Yes. The City and County has embarked on their Important Ag Lands identification process. They completed their first phase which started looking at the key criteria that the state put forward and tried to rank those and elevate which ones they thought were most important.

So they came up with a map, generalized map for the island that shows, you know, which lands meet three of the highest criteria and which lands meet four of the highest criteria and so forth, all the way down from 4 out of 4, down to 1 out of 4 and 1 out of 3 to 3 out -- 3 out of 3 to 1 out of 3.

So in both cases all the proposed, what's highlighted here is all the proposed IAL lands typically fall within those categories. These are just the top criteria. So that doesn't mean there's also criteria that's put forth in the criteria of characteristics as the State put forward to define IAL.

So it just shows generally their first phase that we're very consistent with what they are visioning as candidate lands. They haven't — they're just embarking on their Phase 2 which will hopefully get them all the way down to designating what they would come forward to the Commission, first to the County Planning Commission and ultimately the Land Use Commission, on what they would be requesting be designated Important Ag Lands for the county.

Q So in speaking of the City and County, The City's comment letters expressed no objection to the designation but did ask a question regarding the role of these lands in maintaining the critical land mass of agricultural land for the State of Hawai'i.

I was hoping that you could provide that overview for us today.

A I think it kind of speaks to some of my earlier comments about how these lands had been

historically used and managed both from an historic
ahupua'a perspective of land management and
stewardship. And more recently and historically from
the agricultural operations, the integration of the
water systems, the improvements of the delivery
systems to be as efficient as possible. And really
looking at it as a management tool.

The Important Ag Lands is really sort of an overlay on the Agricultural District from a state perspective. But as the county and the state provided some incentives. But as the county goes through their IAL they're also mandated to look at it and come up with incentives that will further enhance the, hopefully the viability from an economic perspective that the farmers can benefit from.

So we've taken that sort of holistic approach and recognized, you know, small portions of the land areas may not be farmable or desire to be farmable. But through the consistency with state and county land use policies we felt it appropriate to look at it from that perspective.

Q So consistent with maintaining that critical mass of the entire area, and you talked about the whole ahupua'a and the historic management use of it, do these comments also apply to the portion above

the hundred foot contour in Punalu'u that the Office of Planning would produce to exclude?

22.

A Yes, I think so. There's definitely -- we concur with the Office of Planning. There's definitely some -- the way the state and county land use districts and zoning boundaries have been designated go up onto the ridge, further up on the ridgeline than would probably historically been farmed. Although there has been evidences, as was mentioned earlier, of some alluvial ag and historic, pre-contact use of some of the steeper sloped lands.

But generally in more recent history some of those ridges definitely wouldn't be farmed. We've looked at the slope and the agricultural plans that Kamehameha Schools has worked on. If you take the 200 or 250-foot elevation or so, there's really — it's really on the Kahana side of the Project Area. (using pointer) The Kahana side of the Project Area. It's on the right side of the image is where you get up into some of those ridges come down and gets very rocky, our site visit when you looked up there.

Also it's only a couple years ago that all those lands -- well, not all those lands but the majority of those lands probably up to the 250 plus or minus elevation were cleared. Only within 2 years all

that growth has come back. I mean we saw some areas that the farmers had come back in and are maintaining it and clearing it out.

But when you look at the context of the 400+ acres proposed for IAL, I just roughed out an estimated acreage of probably 30 or 40 acres that's really, probably wouldn't be farmed. I mean you're taking about less than 10 percent. We talked earlier about other Petition Areas and land types that were included in that. Even upper Kawailoa we saw in the field there's gulches and drainageways.

But when looked at in totality we feel from a planning and management perspective it just makes a lot more sense to leave those lands in. And we don't see any, you know, any negative aspect of leaving those lands in because then they can be managed as an integral unit.

Q Finally, Mr. Witten, there had been a question earlier from the Commission regarding the soil ratings for the area that will be duly used for solar and grazing. Were you able to pull together those figures?

A Yeah. Actually it was one of the figures in the earlier presentation of the Kawailoa farm. On the very top, it's probably eligible. But they

actually show -- their overlay is on the LSB soil rankings. Of their 384 acres, the large majority of the 332 acres is on B land. About 38 acres on C land. And a couple acres of A land.

Again, the A lands is pretty much defined by that mid-level ditch system although some of these upper lands can be served by the Wahiawa ditch. But again that dual use, it's mostly primarily on B. class lands. There's a summary on this exhibit.

MR. CHIPCHASE: Thank you, Mr. Witten. I have no further questions.

CHAIRMAN McDONALD: Commissioners, any questions for Mr. Witten? Commissioner Wong.

COMMISSIONER WONG: I just have one question. You know the dual use for the solar farm, it's gonna be sheep grazing also on the bottom?

THE WITNESS: Correct.

COMMISSIONER WONG: This is just a question I had because I remember watching a John Wayne movie last night cattle-wise. (audience general chuckling). They said that sheep is a feral animal that may dig up the grass itself. So it'd be almost all dirt. So I mean how can it be a dual land use if the sheep's gonna make it all dirt?

THE WITNESS: Yeah, I don't have the

specifics on the carrying capacity of how many head 1 2 But I think the land management, the per acre. operator who's gonna do the sheep is gonna have to, 3 4 you know, rotate and have paddocks and move 'em 5 around. Because I mean right now other than stock water most of that is all rain-supported pasture. 6 7 So I think it's gonna be a land management I don't think even Kamehameha Schools has the 8 thing. 9 information yet as far as what the capacity of that use will be with the sheep. They have an operator 10 that's interested in coming in and making a go of it. 11 12. COMMISSIONER WONG: Okay. Thank you. 13 CHAIRMAN McDONALD: Any other questions? 14 (no responses) Thank you, Mr. Witten. 15 MR. WHITTEN: Thank you. 16 CHAIRMAN McDONALD: Mr. Chipchase, does 17 that conclude your presentation? 18 MR. CHIPCHASE: That concludes our 19 presentation. 2.0 CHAIRMAN McDONALD: Thank you. County, would you like to provide any testimony at this time? 21 22 MR. LEWALLEN: No thank you, Mr. Chair. We stand on our comments. We regret that they were 23 24 late getting to you. 25 CHAIRMAN McDONALD: Thank you. OP, any

testimony at this time?

MR. YEE: We do. First, Mr. Earl Ching from the Department of Agriculture is present. We're not seeking to submit oral testimony. I'm sorry, Earl "Yamamoto." There's also a Noah Ching. Earl Yamamoto is here from the Department of Agriculture who is prepared to answer any questions you may have of him. The Department of Agriculture has submitted written comments and they're prepared to rest on those comments.

We also have Mr. Rodney Funakoshi from the Office of Planning is prepared to give a summary of the Office of Planning's letter that was submitted to you previously.

If there are no questions for Mr. Yamamoto we'd like to call Mr. Rodney Funakoshi.

CHAIRMAN McDONALD: I guess first,

Commissioners, any questions for the Department of Ag?

Seeing none. Mr. Funakoshi?

MR. YEE: Could we take a 5-minute break? I just remembered that I think they had some exhibits that they wanted to put up on the wall.

CHAIRMAN McDONALD: Okay. 5-minute recess. (recess 11:39) We are back on the record. As a matter of some housekeeping, I note a couple of our

Commissioners had made some disclosures on previous 1 2 petitions that have involved Kamehameha Schools. the record I'm going to have them disclose it at this 3 point in time. Commissioner Ahakuelo. 4 (11:46)5 COMMISSIONER AHAKUELO: Mr. Chair, my mother-in-law works at Kamehameha Schools, if there's 6 7 any conflict. CHAIRMAN McDONALD: Any objection to 8 Commissioner Ahakuelo's participation? (no response) 9 10 Commissioner Scheuer? COMMISSIONER SCHEUER: I was employed by 11 12 Kamehameha Schools in the land asset division from 2002 to 2003. In addition, my wife was an employee of 13 Group 70 International, worked as a consultant for 14 15 Kamehameha Schools land assets division developing the North Shore larger plan for this area. I believe I 16 17 can be impartial on this matter. 18 CHAIRMAN McDONALD: Thank you, Commissioner Scheuer. Petitioner, any objections to 19 Commissioner Scheuer's participation? 20 21 MR. CHIPCHASE: No, Chair. 22 CHAIRMAN McDONALD: Thank you. 23 Mr. Funakoshi or Office of Planning? 24 THE WITNESS: Sure. 25 RODNEY FUNAKOSHI

being first duly sworn to tell the truth, was examined 1 2 and testified as follows: 3 THE WITNESS: Yes. 4 CHAIRMAN McDONALD: Thank you. Please 5 proceed. 6 DIRECT EXAMINATION 7 BY MR. YEE: Could you please state your name and 8 Q 9 position for the record. 10 Α Rodney Funakoshi. I'm an administrative planning administrator with the state of Hawai'i 11 12 Office of Planning. 13 And was the letter from the Office of Planning to the Land Use Commission dated February 10, 14 15 2015 prepared by you at your request? 16 Α Yes, under my supervision, ves. 17 Could you please summarize the Office of 18 Planning's position in this case? 19 Α Thank you. First of all, OP would like to 20 extend our appreciation for Petitioner Kamehameha Schools' participation in their voluntary process for 21 the designation of IAL. We'd also like to commend KS 22 for its strategic agricultural plan for the very 23 well-thought out and well-considered long range goals 24 and objectives which are consistent with state 25

administration's objectives in this area.

The IAL process reflects the compelling state interests in conserving the state's agricultural land resource space and assuring the long-term availability of agricultural lands for agricultural use.

And just to quickly summarize. The IAL designation process, the definition contained in HRS 205-42 provides that IAL lands should be capable of producing sustained high agricultural yields to produce agricultural commodities for a need to promote the expansion of agricultural activities.

OP solicited comments from several agencies. The Natural Resource Conservation Service acknowledged that not all of the proposed lands meet the State's ALISH or Federal farmland criteria for IAL. However, they recognize the potential benefits of preserving the Petition IAL as a large block of contiguous land area.

The State Department of Agriculture expressed concerns including the limited percentage of land currently in agricultural production, fair to very poor soil qualities in some areas, and land areas in gulches which makes it difficult for agricultural use.

Nonetheless, the Department of Agriculture did support designation of the area for IAL. And, finally, the State Commission on Water Resource

Management did ask questions relative to the quantities of water needed, the delivery system for the irrigation systems and how much water is anticipated to be diverted from area streams.

So quickly, the criteria: There are 8 criteria. No. 1. Land currently used for agricultural production. Kawailoa has 11 percent approximately in agricultural production currently being leased for diversified agriculture and livestock.

There is, as mentioned, a proposed 50-megawatt solar farm being proposed on a 500-acre portion. In general we would like to note that OP does not consider wind turbines and proposed solar energy facilities to be — that should be considered in the identification of IAL because they are not agricultural activities that do not promote agricultural development.

In Punalu'u about 36 percent of the Punalu'u lands are proposed that are currently being leased for agricultural purposes -- currently being used for agriculture production.

The second criteria relates to soil qualities and growing conditions that support agricultural production of food and energy producing crops. So in Kawailoa much of the lands do meet this criteria. About 50 percent are rated A and B.

12 percent are rated C by the Land Study Bureau.

22.

At the same time in Kawailoa about a quarter of the area has slopes equal to or greater than 20 percent. And OP uses the 20 percent criteria, which is relevant to agricultural productivity, because steep slopes typically hinder machinery and labor operations due to geographic features such as ravines, gulches and steep terrain and poor soil quality.

In Punalu'u the proposed lands partially meet the criteria for soil quality. And so the proposed LSB ratings show that C, D and E lands account for about 90 percent of the Petition Area. This is in the Punalu'u area.

The 5th criteria relative to the agricultural productivity rating systems, and they cite in particular the state's ALISH system, in Kawailoa the lands appear to meet this criteria. In Punalu'u, particularly meet this criterion although the majority of the lands are classified as ALISH in

1 | both areas.

And the fourth criterion relates to lands associated with traditional Native Hawaiian agricultural uses. And in Kawailoa partially meet this criterion. And the wind farm and proposed solar farm also acknowledged energy production uses that are referenced in the criterion.

In Punalu'u there is some taro and aquaculture that also meets this criterion.

The 5th one is land with sufficient quantities of water to support viable agricultural production. And the Kawailoa lands meet this production — ah, meet this criterion, and in Punalu'u portion. There is a high amount of rainfall in the Punalu'u area. So for much of the area natural rainfall can provide such irrigation.

I should note that the Department of Agriculture and the Commission on Water Resource Management noted that the possible need to petition to amend interim in-stream flow standard for any new or expanded diversions of surface water.

And 6. Land whose designation as IAL is consistent with the community plans of the county. Kawailoa meets this criterion as does Punalu'u.

7. Land that contributes to maintaining a

critical mass important to agricultural operating productivity. In Kawailoa it's not fully met because of extensive fragmentation of productive areas in the upper lands. The Punalu'u area does appear to meet this criterion.

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The final criterion 8 is land with or near support infrastructure conducive to agricultural productivity. And Kawailoa appears to meet this criterion. And the Punalu'u area partially meets this criterion with respect to water.

In summary, OP recommends that the Land Use Commission approve the designation of Kawailoa lands in its entirety. We do recommend that a portion of the proposed Punalu'u lands consisting of approximately 290 acres of the proposed 421 acres be designated as IAL.

The areas are shown behind me. So Figure 1. I'm sorry. This Figure 2 shows the proposed IAL designation area and the excluded area in gray.

Figure 2 shows the -- I'm sorry. That's Figure 2. And Figure 1 shows the same area using a land slope and contour map. And as was noted the yellow line refers to a hundred foot elevation but it's still the same. We are not changing that criterion. It's simply a mislabeling. It's also

mislabeled in the text as well.

We did have concerns in the Kawailoa area with the upper lands that are punctuated by steep gulches and slopes. In particular the portions of the upper Kawailoa lands may not be capable of producing sustained high cultural yields given the steep terrain or even pastures, it may be difficult due to the need to fence the gulches to prevent cattle, sheep or other grazing animals from entering the ravines.

While OP would not typically recommend such areas be designated as IAL, the Petitioner has represented that the upper lands will be leased for pasture use.

In Punalu'u OP does not support designating areas that are properly considered less productive agricultural lands due to steep land slopes over 20 percent and overall poor soil qualities under the ALISH and LSB systems.

As noted above Important Agricultural Lands are capable of producing sustained high agricultural yields when treated and managed according to accepted farming methods and technology.

So portions of the Punalu'u lands we feel would not be capable of producing sustained high agriculture yields given the terrain and soil quality.

But, nonetheless, we do note on an overall basis that 1 2 99 percent of the proposed IAL lands are being recommended for designation. That's all. Thank you. 3 4 FURTHER EXAMINATION 5 BY MR. YEE: 6 Just briefly. There was a question 7 regarding the percentage of lands owned by Kamehameha. Do you remember if the Office of Planning's done a 8 review of what percentage of lands this would 9 constitute? Would it be over a majority of their 10 11 lands on O'ahu? 12 Д We did look at it. We also inquired the same of the Petitioner as to the amount of lands 13 that would possibly qualify for the majority 14 incentives. So Petitioner has indicated that 15 52 percent of KS's agriculture and urban lands on 16 17 O'ahu, the proposed IAL acreage represents 52 percent of the KS's holdings for agriculture and urban lands 18 19 on O'ahu. 20 And if the 131 acres is excluded does that affect the majority? Does that affect whether or not 21 a majority of the lands will be in IAL? 22 23 They would still qualify for that А 24 incentive. 25 MR. YEE: Okay. Thank you. Nothing

1 further.

CHAIRMAN McDONALD: Commissioners, any questions for Mr. Funakoshi at this time? Hearing none, thank you, Mr. Funakoshi for your testimony.

MR. YEE: The Office of Planning has no further witnesses. We're prepared with comments for final argument at a point which you think is appropriate.

CHAIRMAN McDONALD: Mr. Chipchase, any final closing comments?

MR. CHIPCHASE: Chair, my final closing comments would be these and they'll be brief. If we run through each of the criterion, and we certainly do that in the proposed Order, and whether we look at it in terms of our Petition, the evidence that we've seen today or the Office of Planning's comments, the lands that we propose to designate meet most of those criterias in whole or in large part.

So you see consistent with that overlap, a significant overlap between the lands we propose to designate and the criteria that this body looks at is reflected in the supportive comments that have been received by the agencies. The City has no objections. We believe we addressed the City's questions today.

That the Department of Agriculture

supports the entire designation in Punalu'u and Kawailoa with the exception of having questions related to the solar project, we believe we've answered those questions today.

And that the Office of Planning supports the entire designation of Kawailoa. And a majority of the designation in Punalu'u we believe is reflective of our consistency with this Commission's standards.

The one comment that I would make to the excluded area in Punalu'u, as you heard from the testimony today from Mr. Calderone and Mr. Keliipuleole as well as Mr. Witten as an expert witness, portions of the land that the Office of Planning recommends to exclude in Punalu'u are currently used for agricultural operations.

Other portions will be used for agricultural operations. Portions of it are designated 'other' under ALISH. So you would be excluding, to follow OP's recommendation, lands that actually are productive in production, have historically been in production, and are rated by ALISH.

For that small portion of land that Mr. Witten talked about, 30 or 40 acres, rough numbering it, is everybody acknowledges, above what is

actually farmable. No downside has been identified to include in those lands. And significant upsides have been identified including continuity of management, ease for the farmers who will lease all of those lands.

And they'll be responsible for maintaining them both from an ecological perspective as well as from an agricultural perspective, and as well as the benefits that they may want to attain not having to identify as they're building fences where that contour line begins and ends.

Finally, there was a question as to sheep. I'm able to roughly answer it for you. I don't know if I do as good as John Wayne, but I will try nonetheless. (various chuckling) According to the Special Use Permit application which ultimately this body will review, anticipate 100 to 200 head as the sustainable amount.

Kamehameha Schools also, and I'd be happy to bring Mr. Calderone up. Probably not necessary, but I can represent to you that Kamehameha Schools is committed to ensuring that its lessees, including the sheep lessees', manage their lands in a responsible and agricultural and ecological way.

So with that, Chair, I would ask that the

We

Commission move to designate all of the lands that the 1 2 Kamehameha Schools has proposed as Important 3 Agricultural Lands. Thank you. 4 CHAIRMAN McDONALD: Thank you, 5 Mr. Chipchase. County, any final comments? 6 MR. LEWALLEN: Just a few, thank you. 7 would agree that Petitioner has adequately addressed the few questions that the Department of Planning and 8 9 Permitting put on. And we'd restate that the Department of Planning and Permitting has no 10 11 objections to this Project. Thank you. 12 CHAIRMAN McDONALD: Thank you. Mr. Yee? 13 Thank you. MR. YEE: I want to beg your 14 indulgence a little bit because I wanted to talk about the IAL structure 'cause we never really had an 15 16 opportunity to talk about that. I know some of you 17 have come to this Commission with differing levels of 18 sophistication and background. So I did want to take 19 an opportunity to talk a little bit about the 20 Important Agricultural Lands system and how this case 21 then fits into it. 22 We start with -- and I'll try not to do 23 this in every case, by the way. But maybe since this is my first opportunity to speak to the entire 24

Commission, I wanted to take that opportunity.

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start with Article XI Section 3 of the Hawaii State Constitution.

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CHAIRMAN McDONALD: Thank you. Mr. Yee.

MR. YEE: Thank you. I want to beg your indulgence a little bit because I want to talk about the IAL structure 'cause we never really had an opportunity to talk about that. I know some of you have to come to this Commission with differing levels of sophistication and background. So I did want to take an opportunity to talk a little bit about the Important Agricultural Lands system and how this case then fits into it.

We start with -- and I'll try not to do this in every case, by the way, but maybe since this is my first opportunity to speak to the entire Commission, I wanted to take that opportunity.

We start with Article XI section 3 of the Hawaii State Constitution which in 1978 was passed, that talked about Important Agricultural Lands, established pursuant to standards and criteria created by the Legislature. So this was in 1978. It talks about creating these standards and criteria.

In 2003 there was actually a court case that said: "Oh, well these are Important Agricultural Lands. You shouldn't allow them to be rezoned without

a 2/3 majority." The Supreme Court said, "You know I know it was passed in 1978 but this constitutional provision is not self-executing. So in the absence of a legislative statute there's nothing that can be done."

22.

So consequently in 2005, so there's a fairly significant gap, which nothing was done about IAL. Finally in 2005 the Legislature passes a statute for this. And under that the counties were to propose lands for IAL within 16 months after receipt of state monies. To date only Kauai has received any monies.

And although all the counties have initiated reviews they're in different stages of that process. The City and County of Kauai has done what they're calling phase 1. Kaua'i is probably furthest along. But even they do not have an action currently to propose to the Land Use Commission.

Now, the county plans could only take effect 3 years after the incentives were enacted. That deadline is long-since passed. The idea, though, was that we would give private landowners 3 years in which they could come forward to the Land Use Commission and voluntary designate some of their lands for IAL designation.

Now, why would they do that? There are

probably 3 major types of incentives. First is the 85/15 which is a landowner could come, for example, with a hundred acres, and say, "I would like to designate 85 acres as IAL. And in return I want 15 acres to be reclassified into the, let's say, Urban District."

So they could take -- this was considered an incentive. Landowners could come and somehow get their land reclassified by also designating other lands as IAL.

Now, this has never been requested of the Land Use Commission. No landowners come forward and said, "I want to take advantage of it." But you should know that that is a possibility.

The second incentive are the incentives for the farmers who are on the land. Probably the most important incentive are tax credits which must go through the Department of Agriculture and be approved. And when certain types of improvements are done on IAL land the farmer can then go and say, "I would like a tax credit for buying this equipment or for doing this work."

And if approved they can then get some monetary tax help. This is not a direct -- this is for the farmer, not necessarily for the landowner.

The landowner has, perhaps, an indirect benefit in the sense that anything which helps a farmer economically survive helps the landowner then lease out the property for agriculture. But the incentive itself goes to the farmer.

And, finally, there is what I call the 'majority incentive' which is if a landowner comes forward and voluntarily designates 50 percent or more of their lands as IAL, and it is accepted by the Land Use Commission, then the counties are not allowed to designate any other property as IAL.

So this is one of the reasons the Office of Planning will look carefully at the land and will say: "Well, yes this qualifies" or "No, this doesn't qualify" because we're always cognizant of the possibility that someone might try to get land which is of marginal use in order to preserve other lands that is really better, would be better designated as IAL and would prevent the county from designating the other lands.

So we're always looking at the criteria and trying to do a reality check to make sure that, yes, this proposal is true and is a valid basis. We are not suggesting in any way that's going on here.

We are agreeing regardless of whether you

agree with the 131 acres that's in dispute, this
Kamehameha Schools will get the majority incentive in
the sense that once this is approved the City and
County of Honolulu will not be able to designate any
other lands of Kamehameha as IAL.

Now, what is an IAL designation? I want to be clear especially what it is not. An IAL designation is not a reclassification. It identifies land as important to agriculture but it does not impose any specific use restrictions other than some fairly minor restrictions relating to a more careful definition of farm dwellings and employee housing as well as a clear prohibition against residential subdivisions which, frankly, are generally prohibited on agricultural lands anyway.

Special permits are still allowed on IAL. So, for example, IAL land was identified as a possible location on Maui for a landfill. And is the subject in this case of a special permit for a solar in the Petition Area. Now, special permits must be referred to the Department of Agriculture and the Office of Planning for comment when it's done on IAL. But this is a common practice anyway, so there is no particular additional restriction on their lands.

And then, finally, there's no prohibition

on District Boundary Amendments, or zoning changes of IAL. Although specific findings have to be made that quote, "on balance the public benefit for the proposed District Boundary Amendment or zone change outweighs the benefit of retaining the land for agricultural purposes."

"And the proposed action will have no significant impact upon the viability of agricultural operations on adjacent agricultural lands." This comes from HRS 205-50D.

There are also certain specific standards and criteria that have to be considered. Probably the only restriction that's of import in this issue is that the District Boundary Amendment or zone change must receive a two-thirds vote of the approving body.

Now, this is not an impact on the Land Use Commission because you already have a 6 vote majority required for reclassification. But it does change what the counties are required to find before they do a zone change.

So within this context we come across individual cases such as this one, in which landowners will ask to voluntarily designate lands as IAL. And the Office of Planning has identified certain lands whose soils are rated D or E, sort of the lowest two

classes of soil, and are situated on lands with a slope of 20 percent or more.

And the Office of Planning suggests that these 131 out of 9,000+ acres should be excluded.

It's your discretion. It's your choice. We made our argument about it. I'll try not to harp on this issue. We will note that there's over 30 percent of the lands in this Petition Area that are rated, that are not in ALISH or that are not rated that are in D or E classifications.

So the Office of Planning has agreed to include a fairly significant acreage of lands with poor soil quality.

We understand the issue of contiguousness and the importance of ravines, et cetera. You will note on Figure 3 that the Kawailoa lands have a significant amount of ravine land in the mauka sections. Nevertheless, there are also some ALISH lands within it.

And the Office of Planning was unable to figure out a way to keep sort of the good lands in and the bad lands out in any kind of sensible, a way without gerrymandering the entire Petition Area.

In the Punalu'u lands, however, we did look at the 100 foot contour which excluded, as I

said, 131 acres out of 9,000+ acres which had poor soils and were steeply sloped.

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So Office of Planning believes the contour lines are an objective and mapable demarcation. So that was the basis of our decision. We recognize the Kamehameha Schools has a very good agricultural management plan for this area. We applaud them for it. We think it's terrific as well as their land management system with managers who will help the individual tenants.

For the Office of Planning we don't look very closely at the landowner. We are much more concerned with the land. So we're looking at the qualities of the land much more than we're looking at the qualities of the landowner.

Because when we come across individual petitions we're not -- we don't want to place a very high emphasis in trying to compare one landowner to another. So if someone else comes in with poor quality soils and steeply-sloped land, we don't want to say, "Well, you're not as good of a land manager as Kamehameha Schools." Or that, "Kamehameha Schools is so much better than you."

That's just not a judgment that we want to enter into. So for the Office of Planning's

1 recommendation and analysis, we certainly recognize the very strong stewardship that Kamehameha Schools 2 has done. But it was not an overriding concern from 3 the basic quality of the lands and the steepness of 4 that land as well as our ability to create an 5 objective demarcation for that. 6 7 This explains why we've made our recommendation. We certainly thank the Kamehameha 8 9 Schools for its effort. I will leave that with the Commission's discretion now as to its final decision. 10 11 Thank you. 12 CHAIRMAN McDONALD: Thank you. 13 Commissioners, any final questions, clarifications? 14 COMMISSIONER HIRANAGA: Mr. Chair? 15 CHAIRMAN McDONALD: Commissioner Hiranaga. 16 COMMISSIONER HIRANAGA: Just a couple of 17 questions. Once the IAL designation is granted is 18 that for eternity or is it amendable? 19 CHAIRMAN McDONALD: Yeah, it's amendable 20 but it needs to go through the Legislature. Mr. Yee 21 can expand on the laws of the IAL. 22 Thank you. It depends. MR. YEE: 23 lands includes the 85/15 where 15 percent of the land is reclassified, then you cannot change the IAL 24

designation without a two-thirds concurrence by each

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House of the Legislature. A very difficult standard.

But as I said, no one's ever come in for an 85/15 process. So in the absence of that, yes, it can be changed at the decision. If a landowner comes in and says, "I no longer have water. Things have changed." Then they can come back to the LUC and ask for a change.

COMMISSIONER HIRANAGA: Second question is: Once the 50 percent threshold is attained and the landowner subsequently sells a portion of this area, and now that threshold is no longer met, what happens?

MR. YEE: That's a good question. The statute doesn't really say. I presume what's gonna happen, frankly, is at the time of the adoption we're going to look at the percentage ownerships. And probably decisions will be made at that point.

Because your question could easily apply to what happens if a landowner acquires more land. So it works both ways. But the statute is silent on it. Probably the most practical answer is at the time of decision-making we're going to look at it and we probably won't look at it again.

In other words, at the time you adopt or at the time the county adopts their maps we'll look at the 50 percent. But once the IAL designations are

made I don't think anyone's gonna be looking at 1 percentage ownerships after that.

> COMMISSIONER HIRANAGA: Okay. Thank you.

COMMISSIONER McDONALD: Commissioner

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COMMISSIONER CLENDENINN: I have a Yes. question on the farmer who in this designation for Punalu'u where you say you're cutting back, you'd like to cut back on the area of the land. And I think, you know, it was brought up even by Kamehameha Schools that that particular farmer who's on that land that's partially IAL and partially not, now what happens to his tax break?

Does he only get part of it because he was farming actually an area that was slightly higher than a hundred, but he's already farming on it?

MR. YEE: The Department of Agriculture is here if you want to ask them more specifically, and detailed about this. But my understanding is if you're doing something like buying equipment to be used on the IAL portion you're probably fine.

If you're doing actual, like structural changes, putting up, perhaps, a fence or barn or something, I guess that would be, I think would be more difficult to justify if that structure is located 1 on the non-IAL land.

I'm not sure how many structures there're going to be located other than maybe fences on land with slopes of 20 percent or more. I mean hypothetically I guess it's possible.

COMMISSIONER CLENDENINN: Well, it's just the concern of the farmer who's actually what this is really all about making sure it's farmed. I'm just concerned that it may create problems for them.

MR. YEE: Well, if you want, as I said, the Department of Agriculture is here. I don't have that sort of quite all that knowledge on specifically how it would be done. I can just tell you generally what the principles would be.

CHAIRMAN McDONALD: Does the Department of Agriculture have a response?

MR. YAMAMOTO: Earl Yamamoto, Department of Agriculture Planner.

## EARL YAMAMOTO

being first duly sworn to tell the truth, was examined and testified as follows:

THE WITNESS: It's the truth as far as completeness and accuracy. I can't vouch for it because I don't have my book in front of me for the incentives. There are some tax credit -- speaking of

the tax credits section, which goes to the taxpayer,
by the way. So the taxpayer can either be the
landowner or the farmer. Usually -- I'm digressing a
little bit. But that kind of putting things in its
place maybe a little bit more easier to explain.

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KS as the taxpayer and the owner of the property can make improvements to roadways, the large roadways, irrigation systems, things that the individual farmer will not get involved with, but will certainly benefit. So KS as the taxpayer for these improvements, of course, will be able to compile all your invoices and make the claims at such time they feel it would be advantageous for them.

The individual farmers on their properties, however done, whatever land tenure devices used, say a lease. Then on that leased land as a taxpayer the farmer puts up a fence or irrigation systems, buys trucks, tractors, sprayers, and so forth, so on.

As a taxpayer for that, these expenditures for his farm, he can also claim for the tax credit which again it's a portion of the total expenditure. It's not one for one.

With respect to your question on split property: Some of the, some of the credits, I'm not

1 | sure to what extent the -- some of the incentives.

2 I'm not sure to what extent the tax credit allows for

3 the expenditures that capture or that mostly service

4 | IAL. It doesn't have to be all in IAL, but mostly

5 service. Like irrigation systems that cross

6 boundaries.

split.

I think of a case that comes to mind is on the Grove Farm one on Kauai, the Waipa Irrigation Reservoir. I'm sorry. I think none of you were Commissioners back then. But in any case, (audience laughter) I'm not sure if I answered the question. Some of the incentives as long as the majority, however defined, is of the use of a particular piece of equipment, say, a truck, the majority of the use is

spent on IAL despite the fact that the land may be a

If the taxpayer/farmer is willing to attest to that, then I guess that's good enough for us that the expenditure of funds to purchase that truck or lease of equipment would be maybe included. So I would gather the same thing maybe for fencing would apply to capture an entire area, the principal use being cattle grazing.

Then I'm thinking perhaps that the entire fence would be okay, could be captured, could qualify

as a tax credit. Right? Unless I hear otherwise I don't hear any objections to what I just said. (laughter)

COMMISSIONER CLENDENINN: Well, I just, as I said, I think it's still a concern. I look at some of the Punalu'u lands. A lot of the farmers, and we actually on the site visit did see some farms that are above 100. And they seem to be farmable. So I understand OP's rationale. But I'm also just very concerned about the farmers who have to lease the land and what's gonna happen with them.

CHAIRMAN McDONALD: Thank you,

Commissioner Commissioner Scheuer.

COMMISSIONER SCHEUER: I have a question for Mr. Chipchase or perhaps your witnesses. There was in the delayed received letter from the City, paragraph No. 6 asks — we also ask what lands could be withheld from future IAL designation by the landowner should these Petitioned lands be approved?

MR. CHIPCHASE: Right, Commissioner. So

we tried to address that partially in our response to OP's earlier questions which dovetailed with this a little bit. So our response to OP is actually an exhibit to require OP's submittal. So I referred to that.

Mr. Keliipuleole explained that more than 70 percent of just our Ag lands is actually 71.5 percent, is proposed for IAL designation in this Petition. As I explained and he confirmed that is almost all of them, the vast majority of are ALISH lands as part of it. That remaining 28.5 percent of agricultural land, the currently designated agricultural land, obviously would be excluded from this Petition.

And as OP explained with the majority incentive would not be available for IAL designation. But as you heard from the witnesses today, KS approached its designation here today first from a statewide perspective looking at its lands, and then from a regional O'ahu perspective down to the specific areas to identify those lands among its total holdings that qualify for IAL, that KS intended to use for agriculture in perpetuity for which there was availability of infrastructure.

And it had the ability to make improvements, all those other things that we've talked about and settled on these lands as meeting those criteria.

So it's that balance of lands that don't meet those standards in Kamehameha Schools' views for

one reason or another, absence of water, not part of 1 the strategic plan and so on, that are excluded from 2 this designation that would be excluded from the 3 4 County designation. 5 COMMISSIONER SCHEUER: Would you be able to quickly rattle off some of geographic areas those 6 7 lands are on? MR. CHIPCHASE: If you gave me 5 minutes I 8 9 probably could. 10 COMMISSIONER SCHEUER: No! (laughter) 11 MR. CHIPCHASE: I don't have that immediately in front of me. If you'd like I'm happy 12 13 to get it. 14 COMMISSIONER SCHEUER: No, thank you. 15 CHAIRMAN McDONALD: Commissioner Wong. 16 COMMISSIONER WONG: Chair, I want to make a motion to approve Petitioner's request for a total 17 of 9,592.048 acres of IAL designation with the 18 following conditions: Petitioner shall comply with 19 representations made to this Commission with respect 20 21 to not claiming any credits described in HRS 205-45H 22 with respect to this Petition Area, and also shall

CHAIRMAN McDONALD: Commissioner Wong,

record it with the Bureau of Conveyances within 7 days

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of the Commission's D&O.

just to confirm that's the entire land area requested in the Petition?

COMMISSIONER WONG: Correct.

CHAIRMAN McDONALD: We have a motion by

Commissioner Wong. Do we have a second?

COMMISSIONER CLENDENINN: Second.

CHAIRMAN McDONALD: Discussion?

Commissioner Hiranaga.

COMMISSIONER HIRANAGA: So regarding the area that OP is recommending to be excluded, I don't see a functional impact to the land user, the farmer. It's a line on the map. I could see if his lease encumbers IAL and non-IAL lands, he still is gonna farm where we he can farm within his leased area.

So I know there was some discussion about using farm equipment on both types of lands and might possible impact the tax credits. But I guess for myself I tend to defer to State and County agencies' comments versus the Petitioner's. And right now I don't see a convincing argument from the Petitioner that the 100+ acres should be included in the request.

Basically State agencies are here to protect the public interest. And private landowners, their consultants are here to basically look for the best interest of their -- the private owners.

1 So at this point I'm not convinced that 2 that 100+ acres should be included within the Petition So if someone can provide me more information I 3 Area. 4 might change my opinion. 5 CHAIRMAN McDONALD: Do you have any 6 comments, Commissioner Wong? 7 COMMISSIONER WONG: Yeah. To tell you the truth I'm just concerned that in the future some of us 8 9 may not be here at this meeting, may not look back at

the minutes. And when a farmer who's on that land that's not designated or partially designates, he alone needs credit or help and assistance with this.

DOA may say "no" because it's less than 50 percent or

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So what I'm worried about is the existing farmers and any future farmers they may not get it. That's the problem how it's designated now, how it breaks up now. I'm not saying that DOA would do that or would not do that. It's just that I'm concerned about the farmers. That's the main thing.

CHAIRMAN McDONALD: Well, just to confirm I believe the County didn't have an issue against designating the entire Petition Area. OP had an issue specifically with the lands at Punalu'u.

From my standpoint, you know, I've sat

1 through a bunch of hearings with regards to
2 redistricting of Urban lands, Agriculture to Urban, as
3 well as a bunch of different IAL designations.

For me the common concerns with regards to the feasibility of farming is the economics involved. And from my perspective whatever we can do, and when I say "we" this body, that represents the State's interest, whatever we can do to support those efforts and initiatives I'm in support of.

I'm not saying that whatever comes before us I would agree with designation of IAL. But in this particular case and the presentation provided by the Petitioner, the testimony provided by Mr. Witten, Mr. Calderone, and Mr. Keliipuleole, I feel that the land mass that Kamehameha currently owns and occupies with regards to the agriculture use I'm in full support of the entire designation of the Petition Area.

Again, it's from the standpoint of what we can do as a body to help the cause. In this case it's the support of agricultural development. Commissioner Scheuer.

COMMISSIONER SCHEUER: I'd like to give my perspective on the concerns raised by Commissioner Hiranaga. I share with him a general deference and

deep respect for the expertise of staff. I don't, in this case, disagree with their observations about the slope of the land in Punalu'u or the lack of certain classification of soil type for it.

But the reason why I believe it's compelling to include that land in this case has to do with the perspective -- and this might eclipse some of the Chair's comments -- the perspective Kamehameha Schools took in its planning efforts first looking statewide, then at an island basis, and then really at the ahupua'a basis.

You need to have enough land in Punalu'u for the tremendous investment in agricultural infrastructure to make sense. And to their credit they're actively taking land, some land out of certain kinds of crop potential by restoring the stream in Punalu'u Valley which needed to be restored, in my opinion.

So you want to replace that land on the stream bottom to allow for the stream restoration with other potential land. This is partially what allows. Is it the most ideal agricultural land? No. But is it important within the scope of that whole approach to agriculture that they're pursuing in the Punalu'u ahupua'a? I believe it is. That's why in this case I

1 | believe it's warranted.

CHAIRMAN McDONALD: Thank you. Any further discussion, Commissioners?

COMMISSIONER HIRANAGA: Mr. Chair, just for clarity. If the area that OP opposes to be included in IAL does not preclude it from being used for agricultural purposes. It just does not qualify towards tax credits or the percentage of dedication from the property owners.

So, again, it's basically a line on a map. It's pretty much irrelevant to the farmer unless, you know, tax credit issues come into play. But it'd be more of a disclosure issue, I think, from the property owner to the lessee that, "There's this line here.

And if you cross this line, you're still welcome to farm it but there are some ramifications that we need to inform you of."

So, again, my experience serving on boards and commissions is I put a deep amount of trust in the various state and county agencies and their opinions. And I agree that Kamehameha Schools is a very, is an admirable organization. But, again, it's difficult when you start making individual decisions on an applicant's trustworthiness and credibility. So maybe you could poll me last? (general laughter)

1 CHAIRMAN McDONALD: Your comments are well 2 taken, Commissioner Hiranaga. For me, like I say, it 3 comes down to the incentives that come with the IAL 4 designation. So with that, Commissioners --5 COMMISSIONER HIRANAGA: Oh, a question on 6 protocol. 7 CHAIRMAN McDONALD: Okay. 8 COMMISSIONER HIRANAGA: So if the super majority of 6 ayes is not reached what is the 9 10 ramifications? 11 CHAIRMAN McDONALD: Well, we can entertain 12 another motion. 13 COMMISSIONER HIRANAGA: It would be an 14 inaction, not a denial? Lack of action, not a denial? 15 CHAIRMAN McDONALD: That's correct. 16 believe there would be another motion that could be 17 heard. Further discussion, Commissioners? (no response) With that, Mr. Orodenker, can you please 18 19 poll the Commission. 20 MR. ORODENKER: Thank you, Mr. Chair. The 21 motion is to grant the Petition as requested by 22 Petitioner subject to the condition the Petitioner 23 will not claim credits under 205-45(h) HRS and record the Decision and Order with the Bureau of Conveyances. 24 25 Commissioner Wong?

1	COMMISSIONER WONG: Aye.
2	MR. ORODENKER: Commissioner Clendeninn?
3	COMMISSIONER CLENDENINN: Aye.
4	MR. ORODENKER: Commissioner Scheuer?
5	COMMISSIONER SCHEUER: Aye.
6	MR. ORODENKER: Commissioner Aczon?
7	COMMISSIONER ACZON: Aye.
8	MR. ORODENKER: Commissioner Ahakuelo?
9	COMMISSIONER AHAKUELO: Aye.
10	MR. ORODENKER: Commissioner Hiranaga?
11	COMMISSIONER HIRANAGA: Nay.
12	MR. ORODENKER: Commissioner McDonald?
13	CHAIRMAN McDONALD: Aye.
14	MR. ORODENKER: Commissioners, the motion
15	passes with 6 votes in favor and 1 opposed.
16	CHAIRMAN McDONALD: Thank you,
17	Mr. Orodenker. Thank you, Petitioner, for your time,
18	your efforts with regards to, again, the commitment
19	put forward by Kamehameha Schools in support of the
20	Agricultural initiative. Best of luck to you folks.
21	Thank you to the Office of Planning as well as the
22	County for your time. And, Commissioners, thank you
23	as well.
24	One last thing before we move to our next
25	agenda item while you folks can stay here.

1 HB1042 is going to be heard tomorrow. 2 It's relating to Important Agricultural Lands. 3 is a bill that the County Planning Departments on Maui and the Big Island pushed to give them a grant and aid 4 5 for fiscal years 2015 and 2017 to do Important Agricultural Land designations. I believe they're 6 asking for \$2 million or \$4 million? I can't remember. But anyway, it's a significant amount of 8 money. We will be testifying in support of the 10 concept but we will leave the actual dollar amount up 11 to the Legislature. 12 There are a number of other bills that we're currently monitoring: SB320 Relating to the Ag 13 I won't go through 'em all. There are four 14 District. 15 bills that are simply place-holders. They're just 16 They're entitled "relating to land use". 17 Wherein something could be inserted at some point in time by this committee. And they've all been single 18 referrals to Water and Land. And that's it. 19 20 CHAIRMAN McDONALD: Okay. Thank you, Mr. Orodenker. Commissioners, any questions relating 21 to the bills that Dan has just reviewed? 22 23 COMMISSIONER WONG: Mr. Chair, I want to make a motion to ratify the testimonies of the 24

previously stated bills. Also to delegate the staff

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to provide testimony on any future bills that's on 1 similar issues either for or against for this 2. Legislative session. I think I said it correctly. 3 4 MS. ERICKSON: For clarification, perhaps 5 you mean that you want to delegate to the staff to support the same kind of bills that they supported or 6 7 to continue to support those bills unless they're changed, and to oppose the bills that they've been 8 opposing for the reasons that they oppose it. 10 COMMISSIONER WONG: Yeah. Friendly amendment, whatever Diane stated. 11 (laughter) 12 MS. ERICKSON: Just clarification. 13 CHAIRMAN McDONALD: So does everybody understand the clarification and the motion? Okay. 14 15 COMMISSIONER WONG: I'll make a motion. 16 CHAIRMAN McDONALD: Motion by Commissioner 17 Wonq. 18 COMMISSIONER SCHEUER: Second. 19 CHAIRMAN McDONALD: Seconded by 20 Commissioner Scheuer. 21 CHAIRMAN McDONALD: Mr. Orodenker, please 22 poll the Commission. 23 MR. ORODENKER: Thank you, Mr. Chair. motion is to ratify testimony and authorize staff to 2.4 continue to testify on the same bills in a similar 25

1	manner. Commissioner Wong?
2	COMMISSIONER WONG: Aye.
3	MR. ORODENKER: Commissioner Scheuer?
4	COMMISSIONER SCHEUER: Aye.
5	MR. ORODENKER: Commissioner Aczon?
6	COMMISSIONER ACZON: Aye.
7	MR. ORODENKER: Commissioner Hiranaga?
8	I'll put him down as absent.
9	COMMISSIONER HIRANAGA: (absent)
10	MR. ORODENKER: Commissioner Ahakuelo?
11	COMMISSIONER AHAKUELO: Aye.
12	MR. ORODENKER: Commissioner Clendeninn?
13	COMMISSIONER CLENDENINN: Aye.
14	MR. ORODENKER: Chair McDonald?
15	CHAIRMAN McDONALD: Yes.
16	MR. ORODENKER: Thank you, Mr. Chair. The
17	motion passes.
18	CHAIRMAN McDONALD: Okay. Any further
19	discussion by the Commissioners? Hearing none, we're
20	adjourned for the day.
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23	(The proceedings were adjourned at 1:00 p.m.)
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## CERTIFICATE

I, HOLLY HACKETT, CSR, RPR, in and for the State of Hawai'i, do hereby certify;

That I was acting as court reporter in the foregoing LUC matters on the 18th day of February 2015;

That the proceedings were taken down in computerized machine shorthand by me and were thereafter reduced to print by me;

That the foregoing represents, to the best of my ability, a true and correct transcript of the proceedings had in the foregoing matters.

DATED: This 25+h day of February 2015