1	LAND USE COMMISSION
2	STATE OF HAWAII
3	September 7, 2016
4	Commencing at 1:00 p.m.
5	STATE OFFICE BUILDING
6	Conference Rooms A, B C - 2nd Floor
7	3060 Eiwa Street
8	Lihu'e, Hawai'i 96766
9	HEARING AND ACTION
10	DR16-56 Robinson Family Partners IAL (Kaua'i)
11	To Consider Petition for Declaratory Order to
12	Designate Important Agricultural Lands for approximately 20,888 acres at Makaweli, Kaua'i,
13	Hawai'i; TMK(4)1-7-001-001 (por.)(4)1-7-001-009, (4)1-7-005-002(por.)(4)1-7-005-009(por,)(4)
14	1-7-006:004(por.),(4)1-7-006:005,(4)1-7-006:006(por.) (4)1-8-001:001(por.)
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20	BEFORE: Jean Marie McManus, CSR #156
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CHAIRPERSON ACZON: Good afternoon. 1 2 were very lucky I this morning. We had a beautiful 3 weather in Kaua'i during our site visit. I want to 4 thank Mr. Robinson for showing us that. 5 It's also nice to see that we have all nine Commissioners present today. Glad to see you guys. 6 7 Also want to recognize the President of our Senate President Ron Kochi. 8 9 This is the September 7th this, 2016 Land 10 Use Commission meeting. The first order of business is the adoption 11 of the August 25th, 2016 minutes. Are there any 12 13 corrections or comments on them. If not, is there a 14 motion to adopt minutes. 15 Good afternoon. 16 This is the September 7, 2016 Land Use 17 Commission meeting. The first order of business is adoption of 18 the August 25th, 2016 minutes any corrections or 19 20 comes if not a motion to adopt. 21 COMMISSIONER MAHI: Moved. 22 COMMISSIONER CABRAL: Second. 23 CHAIRPERSON ACZON: The motion made by Commissioner Mahi and seconded by Commissioner Cabral 24

to adopt minutes. All in favor say "aye". Any

1 opposed? The minutes are adopted unanimously.

The next agenda today item is tentative meeting schedule. Mr. Orodenker.

EXECUTIVE DIRECTOR: Next meeting is

September 23rd at Poipu Grand Hyatt, HCPO conference

from September 21st to 23rd. That Friday we will be

holding meeting at 1:30 p.m. for the tentative

adoption of the order for this hearing. And for a

presentation from whose house LLC on sustainable

communities.

On October 12th, 2016, hearing motion for order regarding satisfaction of affordable housing conditions in Kona.

October 26th to 27 is still to be determined. November 9th and 10th, we will be having the first of the remand special hearing on Lana'i in front of hearings officer.

November 15th and 16 also reserved for remand special hearing on Lana'i or Maui for Lana'i case.

The remainder of the agenda still to be determined.

CHAIRPERSON ACZON: Thank you.

Commissioners, do you have any questions?

This is a hearing and action meeting on DR

16-56 in the matter of the Petition of the Robinson Family for Declaratory Order to Designate Important Agricultural Lands for approximately 20,888 acres at Makaweli, Kaua'i, Hawai'i TMK (4)1-7-001-001, portion of lot one, (4)1-7-001, lot 9, (4)1-7-005, portion of lot two, (4)1-7-005 portion of lot 9, (4)1-7-006, portion of lot 4, (4)1-7-006, portion of lot 5, (4)1-7-006 portion of lot 6, and (4)1-8-001, portion of lot 1.

Will the Petitioner please identify itself for the record?

MR. MATSUBARA: Good afternoon, Mr.

Chairman, Commissioners, my name is Benjamin

Matsubara along with Curtis Tabata. We represent the

Robinson Family Partners. Sitting to my left behind

me is Bruce Robinson, general partner of the

petitioner. You may not recognize him this afternoon

because he is not wearing his work clothes and blue

jeans. He has dressed for the occasion.

CHAIRPERSON ACZON: Let me update record.

On June 27, 2016 Commission received

Petitioner's Petition for Declaratory Order to

designate Important Agricultural Lands, and Exhibits

"A" through "C" with a hard copy and digital files;

and \$1000 application fee. The Commission mailed a

request for comments to OP, The State Department of Agriculture and to the Kaua'i County of Planning Department on the same day.

On July 12, 2016, the Commission received Petitioner's Errata to Petition for Declaratory Order to designate Important Agricultural Lands filed June 27, 2016, Exhibit "A".

On July 13, 2016, Commission mailed request for comments to the errata on the Petition to Declaratory Order Exhibit "A" to OP, the State Department of Agriculture and to the Kaua'i County Planning Department.

On August 1st, 2016, Commission received

Petitioner's Second Errata to Petition for

Declaratory Order to designate Important Agricultural

Lands filed June 27, 2016 Exhibit "A". On the same

day, the Commission mailed a request for comments to

the Second Errata on the petition for Declaratory

Order, Exhibit "A" to OP, State Department of

Agriculture, to the Kaua'i County Planning

Department.

On August 8, 2016, the Commission received OP's comments to the Petition and OP Exhibits 1 to two.

On August 10, 2016, the Commission received

the Department of Agriculture's and Kaua'i County
Planning Department's comments to the Petition.

On August 16, 2016, the Commission reces

On August 16, 2016, the Commission received Petitioner's Response to OP, Department of Agriculture, and Kaua'i County Planning Department's comments to the Petition.

On August 30, 2016, the Commission mailed the September 7, 2016 agenda to the Parties and the State and Kaua'i mailing lists.

Earlier today, the LUC conducted a site visit to the Petition Area.

Mr. ACZON:

CHAIRPERSON ACZON: On September 7, 2016, the Commission received an email in support of the Petition for Declaratory Order to designate Important Agricultural Lands from Ronald D. Kouchi Senate President.

As of today the LUC conducted a site visit to the petition area.

Mr. Matsubara, has our staff informed you of the Commission's policy regarding the reimbursement of hearing expenses? If so, could you state your client's position with respect to this policy?

MR. MATSUBARA: We agree with the policy

1 and will abide by it. 2 CHAIRPERSON ACZON: Thank you. 3 Let me briefly describe our procedure for 4 today on this docket. 5 I will first call for those individuals 6 deciding to provide public testimony to identify 7 themselves. All such individuals will be called in turn 8 9 to or witness box where they will be sworn in prior 10 to their testimony. 11 After completion of the public testimony portion of the proceedings, the Petitioner will make 12 13 its presentation. 14 After the completion of the Petitioner's Presentation, we will receive any public comments 15 16 from Kaua'i County, the Office of Planning and the 17 Department of Agriculture. Thereafter, the Commission will conduct its 18 19 deliberation. 20 The Chair would also note that from time to 21 time I may call for short breaks. 22 Are there any questions on our procedures 23 for today? 24 MR. MATSUBARA: No questions, Mr. Chairman.

CHAIRPERSON ACZON: Mr. Matsubara, the

1	Chair intends to declare that the documents submitted
2	by the Department of Agriculture, Office of Planning,
3	Kaua'i County and Petitioner's response are part of
4	the record in this matter.
5	Do you have any objections to this matter?
6	MR. MATSUBARA: No, just a question. We
7	just received a copy of topographical map of the
8	portion of the subject property, and attached photo
9	of Comiskey Park to show 70-degree slope.
10	Is this a Department of Ag exhibit?
11	MR. YAMAMOTO: Yes, it is.
12	MR. MATSUBARA: We will mark it as an
13	exhibit to their testimony?
14	CHAIRPERSON ACZON: You don't have any
15	objections to that?
16	MR. MATSUBARA: No objections.
17	CHAIRPERSON ACZON: The hearing on the
18	documents are based part of the record.
19	Before I proceed, I think we have some
20	Commissioners to make some disclosures.
21	Commissioner Okuda.
22	MR. OKUDA: Thank you, Mr. Chairman.
23	I would like to disclose that I represent a
24	party involved in a litigation with the
25	Matsubara-Kotake firm where they're involved also as

counsel. This litigation has nothing to do with 1 2 anything that would deal with the professional 3 integrity or abilities of Mr. Matsubara or members of 4 his firm. I only hold him in highest regard as 5 attorneys and people. 6 I make this disclosure in the event that 7 anyone would like to see me recused from this matter 8 and so that the record is also clear. 9 CHAIRPERSON ACZON: Mr. Matsubara, any 10 objections? 11 MR. MATSUBARA: No objections. 12 CHAIRPERSON ACZON: Commissioner Estes. 13 COMMISSIONER ESTES: I just disclosed that 14 Coco Emberson, who is a Robinson, went to the 15 University of New Mexico and played intercollegiate 16 volleyball while I was there. I've known her for 17 about 40 years. We've never discussed any project, but I just wanted to make that disclosure. 18 19 CHAIRPERSON ACZON: Any objection? MR. MATSUBARA: No objections, Mr. Chair. 20 21 CHAIRPERSON ACZON: Thank you. 22 Is there anyone in the audience who has 23 decided to provide public testimony in this matter? 24 A three minute limit of testimony will be enforced.

EXECUTIVE DIRECTOR: Mr. Chair, we have

1	four members of the public signed up to testify.
2	First testifier is Richard Ruiz.
3	CHAIRPERSON ACZON: Will you sit in the
4	witness box and may I swear you in first.
5	Do you swear or affirm that the testimony
6	that your about to give is the truth.
7	THE WITNESS: I swear.
8	RICHARD RUIZ
9	Was called as a public witness, was sworn to tell the
10	truth, was examined and testified as follows:
11	DIRECT EXAMINATION
12	CHAIRPERSON ACZON: Thank you. Please
13	state your name and address for the record.
14	THE WITNESS: Richard Ruiz. I support the
15	ranch
16	CHAIRPERSON ACZON: Your address, please.
17	THE WITNESS: Address P.O. Box 781,
18	Kekupua.
19	CHAIRPERSON ACZON: Please proceed.
20	THE WITNESS: I support Gay Robinson
21	Makaweli Ranch. I started there working for them in
22	early nineties as one helper, then proceeded, you
23	know, as it went. And I later got hired as a cowboy,
24	and so far I see the ranch growing.
25	We raise cattle in places you wouldn't

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believe. If there's grass, they'll go. If you look at the map, all up in the higher elevations, you might think that they're not there, but they are.

You know. You'd be surprised where they go, you know. Raising cattle my livelihood, be doing it all my life pretty much.

Now I have a 15-year old son that's coming along with us, and starting to learn the tradition.

Here in Hawaii we pretty much the only ranch that runs work cattle the way that we do.

Not too much on horseback any more. We now have a slaughterhouse where we providing local grass feed beef to the community, and for that reasons, I support Makaweli Ranch, Gay Robinson, thank you.

CHAIRPERSON ACZON: Thank you. Any questions, Mr. Matsubara?

CROSS-EXAMINATION

BY MR. MATSUBARA:

Q Mr. Ruiz, the Department of Ag submitted this topo map showing the portion between Makaweli River up to the top of the property, and then they put one picture of Comiskey Park showing a 70-degree slope. You take your cattle up there?

- A Yeah.
- Q On that slope?

- 1 A On that slope.
- 2 Q You go up there?
- 3 A I go.
- 4 Q Horseback?
- A Horseback. Cannot go ATV. Some days we
 got to walk. If there's a way, they going. You got
 to go get 'em, bring 'em home, just the way it is.
- You have get grass, they going to look for grass, and get cattle up there.
- 10 Q So you work up there?
- 11 A Yes, I do.
- Q And then get rainfall that falls on the upper pasture area beyond the ridge and along this
- 14 line?
- 15 A Yes, yes.
- 16 Q That's where the cattle go? Up there
 17 plenty grass?
- 18 A Grass, vegetation, they going eat.
- 19 Q So when the lower pasture area is dry, the 20 cattle move up?
- 21 A The cattle move, they go where get food.
- 22 Q They can walk?
- 23 A Yeah.
- Q Is there a difference with how you ranch compared to how maybe Parker Ranch ranches?

- 1 A In many ways, yeah, I believe so. Yeah.
- 2 Q Most of yours on horseback?
- A We do a lot of horseback riding. No ATV
 riding. Like I said, you hardly find any ranch in
 whole State of Hawaii that does it this way any more.
 Plenty of them is all on ATVs.
 - Q Thank you very much.
 - A Thank you.

- CHAIRPERSON ACZON: Commissioners, any questions?
- COMMISSIONER CABRAL: In reference to you having to go up to bring the cattle back, does that mean your perimeter is not fenced up top and open range in that area?

THE WITNESS: We open range in the area, yes. There is places where there is fences, but a lot of places there is open range, which is good, because many a times you go, you see cattle in certain areas that you don't see, then you go again, or you go different area, you see cattle you see in certain places, you see them in another place, because they go travel wherever, you know, they just go where there is food.

COMMISSIONER CABRAL: That means you don't have any cattle ranchers?

1	THE WITNESS: No, no neighbor ranchers.
2	COMMISSIONER CABRAL: Thank you.
3	CHAIRPERSON ACZON; anybody else,
4	Commissioners? Thank you, Mr. Ruiz. Could we have
5	the next witness.
6	EXECUTIVE DIRECTOR: Roger Taniguchi.
7	CHAIRPERSON ACZON: Do you swear that the
8	testimony that you're about to give is the truth?
9	THE WITNESS: Yes, I do.
10	ROGER TANIGUCHI
11	Was called as a public witness, was sworn to tell the
12	truth, was examined and testified as follows:
13	DIRECT EXAMINATION
14	CHAIRPERSON ACZON: Please state your name
15	and address.
16	THE WITNESS: Roger Taniguchi, Pakala,
17	Makaweli.
18	CHAIRPERSON ACZON: Please proceed with
19	your testimony.
20	THE WITNESS: I've worked for Gay Robinson
21	for 34 years. I'm fourth generation cowboy working
22	for the same company. My family's been there a long
23	time and we do support the Gay Robinson because it's
24	part of our tradition.
25	Whenever they needed us, we were always

there. And like I said earlier, we as cowboy, we don't do anything but horseback. Everything is horseback, and you got to jump down, got to walk, you got to run. You do the don't let boss walk. One rule from the old days, the boss never walks. All us young guys that does the walking, and believe me I'm old and still do.

So we go to the deep part of this mountains that you see here. I think wherever they got it blocked off, we got more than that. The cattle do roam. We do have fences out there, but because of the vegetation and the trees and the weather, you don't -- it will knock the fences down. They will go, but we need to track them. That's part of our job. You go out, you find them. You track them and you bring them back.

Sometimes you get couple of wild ones that get out, but we find a way to get them out, either track, catch 'em, lead 'em out. That's part of our job. I don't see anybody else here in the state that really does it, not like what we do. I mean that's just part of our life. That's all I got.

CHAIRPERSON ACZON: Any questions for the witness, Mr. Matsubara?

MR. MATSUBARA: No questions.

1 CHAIRPERSON ACZON: Commissioners? Thank 2 you, Mr. Taniguchi. 3 THE WITNESS: Thank you. CHAIRPERSON ACZON: Could we have the next. 4 5 EXECUTIVE DIRECTOR: Collin Robinson-Ague. 6 CHAIRPERSON ACZON: Can I swear you in? 7 You affirm that the testimony that you're about to give is the truth? 8 9 THE WITNESS: Yes. 10 COLLIN ROBINSON-AGUE 11 Was called as a public witness, was sworn to tell the 12 truth, was examined and testified as follows: 13 DIRECT EXAMINATION 14 CHAIRPERSON ACZON: Please state your name 15 and address. 16 THE WITNESS: My name is Collin 17 Robinson-Ague, I live in Kaumakani. 18 So I'm in support of this IAL designation. 19 I started work at G & R seven, eight years ago. My 20 uncle offered me a job. And before that I used to 21 come and visit all the time and we would go around 22 and stay in the cabin and stuff and we would go all 23 over. From when I was a kid there was always cattle 24 all up in this area, and even now that I'm working 25 here, you know, we go all up there like these other

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guys said.
1
2
                And, you know, there's cattle up there if
     you guys are in question of this area. So that's why
 3
 4
     I believe that it should be considered ag land.
5
                Not much else to do with it other than
 6
     cattle, that's just how we do it over there.
7
                And I guess the other guys kind of covered
     everything, so.
8
9
               CHAIRPERSON ACZON: Thank you. Any
10
     questions?
11
                         CROSS-EXAMINATION
     BY MR. MATSUBARA:
12
13
                What generation are you?
14
                I'm seventh generation.
          Α
15
               Working the ranch?
           Q
16
          А
               Yeah.
17
               Thank you.
          Q
18
                CHAIRPERSON ACZON: Commissioners, any
19
     questions?
20
                Thank you Mr. Ague. Can we have the next?
21
                EXECUTIVE DIRECTOR: Randy Uyehara.
22
                CHAIRPERSON ACZON: Do you swear that the
23
     testimony that you're about to give is the truth?
24
                THE WITNESS: I do.
25
                               -000-
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1 RANDY UYEHARA

2.1

Was called as a public witness, was sworn to tell the truth, was examined and testified as follows:

DIRECT EXAMINATION

CHAIRPERSON ACZON: Thank you. Please state your name and address for the record.

THE WITNESS: My name is Randy Uyehara, and I currently reside at 501 Kalo Road. The only house on Kalo Road in Waimea.

CHAIRPERSON ACZON: Please proceed with your testimony.

THE WITNESS: I got some notes because I don't want to embarrass myself. This is really important.

Currently I'm serving as the vice president of the Kaua'i Taro Growers Association. I just stepped down this August as secretary of the Executive Board of the Directors of the Kaua'i County Farm Bureau. I'm still a member.

I retired December 2015 from Makaweli Ranch after 30 plus years. I started in the plantation, but the best years of my life I gave to the ranch.

I learned how to round up cattle, make saddles, repair saddles, shoe horses, fix fence. We planted grass all across that area. We had to cut

grass by hand to plant -- I mean all across the area, mauka to makai.

It's hard work. I don't know why anybody else would want to do it, but I was always interested in agriculture.

I want to stress the fact that we should accept -- first of all, I want to thank the Robinsons for this dedication. And I would trust in all of you to accept this dedication as-is as a whole for several reasons. And one of the reasons is the uniqueness of this ranch. Makaweli Ranch is named for Makaweli River and Makaweli River Basin which is fed by Mokuone, Kahana and Olokele Canyon Streams. Extremely rough territory, but there's cattle in there. It can go all the way up. There's grass in there.

Sometimes it takes a whole day to go all the way in on horseback and bring them all the way out and then truck then back to ranch headquarters.

Part of the -- you may think part of the problem that you don't want to accept some of the areas is the slope, 70 percent, but the palis, the gentler slopes are actually a plus because the shelves, the basins, they all contain grass now. And the palis, act as a natural border or fence. We can

separate the heifers that we don't want to get hapai from any bulls that, you know, of course they going to try. But that is a plus to have certain areas with steep grades.

But you'd be surprised where the cattle go.

Sometimes I look down, and you cannot see the bottom,

you got to trust the horse, sometimes you get off,

because, you know, care more about your horse.

But there's other reasons why this whole area should be the ranch. I notice in 20 years a real increase in pasture quality and production. And mostly it was due to this. (Indicating.) This is called it "green panic", and it has seed, this type of grass is drought tolerant, and we had severe droughts the whole mountainside looked dead, it would be brown, but then after a good rain, it would be carpeted in green and this grass will eventually take over areas that we had patches of cactus, on any cactus, lantana, stuff that just rips at you, you don't want to walk through, much less ride a horse through there.

All those pastures now, some of the worst pastures are now the best most productive pastures because this grass has spread all across West Hawaii, even the south shore I notice is grass.

On my way, I turned around, went back, went to the bottom portion of the -- one part of the ranch, and I pulled this out of the ditch, because I know this, there's grass everywhere now.

I was originally going to get it from my house, but I forgot.

Another reason why I feel this way about the whole parcel is because when the constitutional convention came with important agricultural lands, part of the language. Let me get my glasses -- part of the language was the state is required to conserve and protect ag lands, promote diversified ag, increase ag self-sufficiency and assume -- and assure the availability of agriculturally suitable lands.

There's also language in there that the state should promote the retention of important agricultural lands, and I quote, blocks of contiguous intack and functional land units.

So traditionally, the tradition of lands or ahupua'a, from mauka to makai, will be maintained by this concept here. The cattle actually goes all the way to the beach, even though it's out of the designated area. But your decision is going to affect the next generation and generations thereafter.

The Robinsons have already tried different crops. I remember the taro, they tried to do taro.

And still can. They planted Stevia. I think the generations to come will realize that with this concept of mauka to makai, you can actually propagate and harvest many different plants besides food.

I mean I remember one of the -- I forgot which uncle it was -- went across the world and brought back all different kinds of mango trees and all the cowboys knows where the mangos are the sweetest. When we see them always try to go get some. I do anyway.

Eventually people could grow food from mauka to makai, mauka crops at higher elevations, could include crops like purple passion fruit. You can even harvest or grow Maile, Kaua'i Maile, preferred Maile, it's more fragrant. Mokihana berries almost impossible to get but it can be done.

Medicine, olena and noni can be cultivated.

I see it in the stores now, really surprising.

CHAIRPERSON ACZON: Please summarize.

THE WITNESS: Anyway, I just want to thank you again, and I'm going to trust in your decision to accept this parcel as a whole for our future generations.

1	CHAIRPERSON ACZON: Thank you any
2	questions, Mr. Matsubara?
3	MR. MATSUBARA: No questions. Thank you
4	very much.
5	CHAIRPERSON ACZON: Commissioners?
6	Commissioner Chang.
7	COMMISSIONER CHANG: I'm not as familiar
8	with this area, but you said you're the VP of Kaua'i
9	Taro Growers.
10	THE WITNESS: Uh-huh.
11	COMMISSIONER CHANG: Was this area
12	historically used for taro?
13	THE WITNESS: I'm sure there has been taro
14	there. I'm positive, in fact, because I actually
15	grew taro in Makaweli Valley before I moved to
16	Waimea, but with constant flooding and problem
17	getting in and out, it was kind of difficult.
18	It would wreck your vehicle crossing the
19	river all the time. So yeah, there was taro.
20	COMMISSIONER CHANG: Thank you.
21	CHAIRPERSON ACZON: Anybody else?
22	Commissioner Okuda.
23	COMMISSIONER OKUDA: Thank you, Mr. Chair.
24	Mr. Uyehara, you gave us testimony about
25	Mr Robinson's uncle bringing back plants and you

also gave us background of the years you spent with the ranch.

Have you observed how the Robinson family has tried to be good stewards of the land?

THE WITNESS: That's a good point. The Robinson family has always practiced good stewardship of the land, as well as taking care of the families and the people who work for them. I mean my wife's grandparents used to work there, and as retirees, they had jobs taking care of a house way up in the mountains for I think Bruce's Auntie Eleanor. Her uncles worked there. I got a job there.

The good stewardship part going beyond just taking care of the land, they take care of the animals as best they can even if it costs more money, we will go and look for a sick cow. Somebody spotted one and tried to treat it, and you know, take care of everything, the property.

If you go on the property, you're not going to see rubbish like anyplace else. You're not supposed to leave anything, no rubbish, no cans, we try as much as possible. I don't know what else to say.

COMMISSIONER OKUDA: So, in other words, to use the old cliche, the Robinsons in your view have

shown good stewardship through actions even if maybe they don't toot their own horn a lot of time?

THE WITNESS: Yeah, good stewardship and work ethic. I learned that. I've never seen anybody work 24 hours, all day, all night like Bruce, and continue working the next day because they had to. Either because they had to take care of the ranch or something to do with the plantation.

COMMISSIONER OKUDA: Thank you very much for your time and for your knowledge.

THE WITNESS: You're welcome.

CHAIRPERSON ACZON: Commissioner Scheuer.

VICE CHAIR SCHEUER: Mahalo for your testimony. Really appreciate your coming in and sharing.

I think when we go a little bit later on to the presentations from the Office of Planning and the Department of Agriculture as well as the attorneys for the Robinsons, one of the things that's going to come out is the difference between what Kaua'i County proposed as possible good important ag lands to protect in this area, versus what the land owner has proposed. And roughly speaking the landowners proposing inclusion of more mauka areas and the county having slightly more protection to the IAL

1 process of the makai areas.

2.1

important.

Are you familiar with that difference?

THE WITNESS: No. I'm not familiar with

that, but I wouldn't be surprised, because I

understand there's tax benefits to agricultural land.

But I'm interested. I would be willing to listen to what is going to be said, because I think it's

VICE CHAIR SCHEUER: I guess I'll just say for me, you know, none of my questions are going to be about questioning whether or not ranching is happening up mauka, or that it's a significant practice that's been considered, but I think at least what I'm going to be looking at is this difference in where the boundary lines are.

So the deliberations we're having is not -are not necessarily any statement for or against the
value of ranching, but really where the State of
Hawaii program, important agricultural lands, which
lands should be prioritized for protection in
comparison to other agricultural lands.

THE WITNESS: I would think that every effort should be made to support this agricultural enterprise, because I don't know if you know, in our United States, less than two percent of the

1	population feeds the other 98 point whatever percent
2	of the population, and we need farmers, we need
3	ranchers, we need to grow farmers and ranchers,
4	that's really critical. So any issues with taxes or
5	zoning, should be secondary.
6	Any other questions? Thank you. Can we
7	stay if we want to just hear.
8	VICE CHAIR SCHEUER: Yes.
9	CHAIRPERSON ACZON: Any more public
10	witnesses?
11	EXECUTIVE DIRECTOR: None signed up, Mr.
12	Chair.
13	CHAIRPERSON ACZON: Do you swear or affirm
14	that the testimony that you're about to give is the
15	truth?
16	THE WITNESS: Yes.
17	RONALD D. KOUCHI
18	Was called as a public witness, was sworn to tell the
19	truth, was examined and testified as follows:
20	DIRECT EXAMINATION
21	CHAIRPERSON ACZON: Thank you please.
22	State your name and address for the record.
23	THE WITNESS: Ronald D. Kouchi, 3391 Inoa
24	Street, Lihue.
25	I got an email from my LUC representative

1 | yesterday asking me why my testimony was so late.

application was pending.

And I candidly explained to her that until I read the newspaper article on Monday, I was unaware that this

And I share that with you so that you know neither of the Robinson family nor any of their professional consultants contacted me to submit testimony.

As you declared at the beginning of the hearing what may be perceived as conflict, let me say that my grandfather came from Hiroshima, Japan to work on the Gay Robinson Plantation, so arguably everything that I have today and enjoy today is because of the Robinson family and the opportunity given my grandfather.

Ago having said that, I'm here because I have served on the Kaua'i County Council since 1983, and so have been aware of what has been going on in our community since then. And since 1983 the Robinson family has submitted one land use application to the state and the county, and that was for the Kapalawai Resort. And that was in or about the year 2000.

And it was for 250 hotel units on 300 acres of land. So their idea of a resort was less than one

unit per acre. And it was much later than the diversification that we saw by A&B and by Amfac as they got into other kinds of development opportunities, and also took the money out of sugar and invested around the world.

As to their stewardship, all the Robinsons have ever wanted to do is be farmers. They've kept the land in farming. I've eaten Makaweli beef from Ishihara Market since the 1960's as a boy growing up in Waimea, and Ishihara Market still serves Makaweli beef.

I went to eat at a place called Street
Burger in Wailua across from Kintaro Restaurant, and
they indicate on the menu that they only serve
Makaweli beef. And in asking the ownership why was
it that he chose Makaweli beef when there are grass
fed operations in the Waialua-Kapaa area, he said
their processing facility is spotless. You can eat
off of the floors. The way that they handle their
cattle, he believed was in an ethical way, and he was
proud to serve their beef.

And so when we're talking about expanding an operation, it's not about the dream and a hope of what we could possibly do if we could actually raise the beef. They already have existing markets. They

have great acceptance in the marketplace. So this is just helping them continue to expand.

And I think that when we look at it in its totality, by their preservation and not going out and asking for residential subdivisions or strip malls and shopping centers and resorts, I just look to the heart of Bruce and the rest of his generation wanting to preserve.

And I don't know this young man who came up, but I worry with the family members around the world who may want to see a dividend check or interest payment off of this land, that we have an opportunity here to work with them, to preserve it in a way that they see fit. And to some of the makai lands, I'm not ashamed to say that in the balance, if some of those one day may need to be developed and those are months cost effective, they're more accessible for us and the infrastructure cost is less, I would certainly consider voting to support them, because of how long they have kept the land in agriculture, and how they have kept it open, and how they as a family have consciously resisted development.

You're not looking at a corporation and shareholders driving to the bottom line when you see

1 | what is in their heart what do they want to do.

2 You're looking at people who thought less than one

3 unit per acre was the only kind of acceptable resort.

It had to be plantation-style, ranch-style, not even

5 two-storys on that Kapalawai property. That was

6 | their idea. So I have great faith in what they

7 | believe in. I believe in them, and that's why I'm

8 here today to speak on their behalf.

And as stewards, my uncle died in the house that he was born in, then my dad was born in,

15 years before my aunt passed away, and she was able to live in the house on the plantation until she passed away. They still maintain residences in Kaumakani and in Makaweli. There are few houses in camp six that are still there, and so even as stewards of their people, those housing opportunities at dramatically reduced rates, have been available to every single employee of the plantation, and that's been their commitment to their employees. So thank you.

CHAIRPERSON ACZON: Any questions for Senator Kouchi. Commissioner Estes.

COMMISSIONER ESTES: I just want to make a comment that after I received your reply, I informed my fellow Commissioners that your testimony had not

been solicited. 1 2 THE WITNESS: Thank you. 3 CHAIRPERSON ACZON: Anybody else? THE WITNESS: Thank you. 4 5 CHAIRPERSON ACZON: Are there any more 6 public witnesses? 7 Mr. Matsubara, please proceed with your 8 presentation. 9 MR. MATSUBARA: Thank you, Mr. Chair, 10 Commissioners. By today's Petition we're requesting that the Land Use Commission issue a Declaratory 11 Order designating approximately 20,888 acres of land 12 13 in Makaweli, Kaua'i as Important Agricultural Lands. 14 20,888 acres represents approximately 76 percent of the non-conservation lands owned by the 15 16 Robinson Family Partners. 17 Our presentation today will be as follows. I will first call upon Bruce Robinson to 18 give a history of the Petitioner. And the 19 20 relationship to agriculture and ranching. 2.1 Followed by Curtis Tabata, my partner, who 22 will talk about the background of the IAL law and 23 standards and criteria involved in determining the

appropriateness of the property we are looking at

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today.

1	And the third individual will be Tom Witten
2	principal of PBR, a landscape, architecture and
3	planning firm will be providing the factual criteria
4	relating to the applicable standards required to
5	designate the land as IAL.
6	That's the order of presentation I
7	anticipate doing and the first person I would ask
8	CHAIRPERSON ACZON: Please proceed.
9	MR. MATSUBARA: Bruce Robinson.
10	CHAIRPERSON ACZON: May I swear you in?
11	Do you swear that the testimony you're
12	about to give is the truth?
13	THE WITNESS: I do.
14	CHAIRPERSON ACZON: Please state name and
15	address for the record.
16	THE WITNESS: Bruce Robinson. I live in
17	Camp 3 at Makaweli, Kaua'i, P.O. Box 690011,
18	Makaweli.
19	CHAIRPERSON ACZON: Please proceed.
20	BRUCE ROBINSON
21	Was called as a witness by and on behalf of the
22	Petitioner, was sworn to tell the truth, was examined
23	and testified as follows:
24	DIRECT EXAMINATION
25	THE WITNESS: My great, great grandmother

purchased the property in 1865, commenced ranching a year later, under the direction of her brother, the ranch grew. At that time there was no irrigation. So it was basically an open area, desert. So what you saw today where the land was irrigated was not available to the land until 1903.

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Prior to 1903 all of the cattle ran in the mauka country, it was purely rain irrigated.

The mauka lands therefore are a very important part of the ranching process, because during the summer months, that's where the cattle ate the grass.

After the advent of the tunneling and the water system brought in for sugar, the cattle were carried in the lower valleys also, and every piece of land that was not used for sugar, was used for cattle.

They got the drinking water out of the water that came from the down the ditch for the cane. They were provided drinking water by that means.

So the ranch expanded into every corner of the property that wasn't used for sugar.

When the sugar closed, we then -- as of 2009, we have been solely converting a lot of the sugar land as you saw back into drip -- into

sprinkler irrigation from the drip irrigation that came. It's a difficult process because the drip irrigation was designed at 30 gallons per minute, and the sprinklers require 60. So we have to upgrade the system, so it's a slow process. That's why when you looked out there you may have wondered why it wasn't expanded more than it is, and that's the reason. It takes time.

I am the fifth generation. We have seventh generation working there. Sixth generation here. My kids. The family has been completely dedicated throughout its entire existence here to maintaining agriculture on the property.

We only went to the development that

Senator Kouchi referred to as a -- in the fear that

agriculture was not going to be make it. It looked

shaky at the time, and we wanted to get some means of

cash to come in to be able to support the housing and

the burden we have with employees, and that was the

whole reason that we looked at the development.

Subsequently, we've been very fortunate to get some good corporate farmers in. We're very fortunate in that. And they've been able to maintain the land in agriculture. We've been very happy with them, and they are enabling us to continue the

1 stewardship that we feel is necessary.

BY MR. MATSUBARA:

Q Thank you. Do you have any comments on that piece (indicating)?

A Yes, I have a comment on this. I saw this --

MR. MATSUBARA: For the record, Mr.

Robinson is referring to the Department of

Agriculture exhibit, which was provided, a

topographic map, and a cross-section of Comiskey

Stadium.

CHAIRPERSON ACZON: Go ahead.

THE WITNESS: This land that is shown in this square and delineated by the white line has various slopes throughout it. From the valley floor that runs at four percent slope up into some of them which are 100 percent slope and the cliffs, but there a also a lot of level land up there, and there's a lot that's running at 20 percent.

You have to realize that a cow does not look at a hill as we look. A cow doesn't look up and figure it's going to climb a 50 percent slope. It goes along a contour. So maximum slope a cow is going to see is about ten regardless of what the site is.

Now, another thing that lot of people don't 1 2 realize. This flat surface sitting here -- let's 3 just call it an acre. You take this exact same surface and you raise it up and cover the exact same area in the wild, you now have two acres. You get almost double the production on a hillside that you 7 do on a flat in rainy areas.

So you will get better pasture off this country when it has good grass like what Randy Uyehara brought in, in green panic, you get more production out of that land than you will off a flat, and it will have less trees on it. And the flat area down below in the valley bottoms, the trees shade out grass, up in the hillsides they don't. These hillsides are extremely important.

MR. MATSUBARA: Thank you, Bruce.

- Let me ask you a question. In terms of the Q property was purchased in 1865, and ranching began at that time in 1865 up to the present?
 - 1866. Α

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- 1866 to the present. Sugar began in 1884 to about 2009, so cattle ranching preceded cane cultivation?
 - The ranch was first, yes. Α
 - What was the purpose of the ranching Q

activities at that time?

A That was the way the family made their living. It was ranching. Cattle. Those were the days when cattle was king.

Q Did it provide sustenance for the employees?

A Absolutely. And it was -- you have to realize in the old days, you had a block. You didn't runoff to a store to go get food, you had a block of land that provided everything for everybody.

Even in the beginning days of sugar, if you go back in the old records, you'll find when my grandfather went to get people who came from foreign countries off the ships, he always got best people because he always paid a little more. But what he did also was the plantation provided housing. The plantation provided meat. And the plantation provided medical.

And it was a whole total unit. And all they had to do was -- and every house had a garden and also community gardens. So you had a total unit right there. And that's the way it was.

When it started, then the plantation started producing electricity. There was no utility. Every plantation was its own units. They had their

own dairy, they fed their own beef, and that's how the whole thing developed.

And coming out of that background, we've kind of kept the beliefs that we take care of our farm employees and our own housing and that's what we try to do and you'll see that today.

Q Am I correct in understanding that you still maintain 400 homes for the employees?

A That is correct.

Q And the employees are permitted to stay and live there so long as they need to?

A We have different groups of people. We have people that come in from the outside who are not employ -- old time employees. The old time employees have a different system. It's called kanaka plan. It's a different system. But that's where they stay on until, you know, the widows die, and then the house will move on to others.

MR. MATSUBARA: Thank you. No further questions.

CHAIRPERSON ACZON: Commissioners, any questions?

VICE CHAIR SCHEUER: So I gather if you could plant grass at Comiskey Stadium your guys could ranch it successfully?

THE WITNESS: Not a problem. If they can plant the field in java that you see that are 60 percent slope, we can do it, no problem.

COMMISSIONER CABRAL: I'm somewhat curious now you mention your camp housing and that. We were at your business office location fairly close to the slaughterhouses this morning.

Is that the area where your camp houses are or are your camp houses up inside the land that is going to be designated for agriculture?

THE WITNESS: No, the camp housing is right on the border. The last camp which is Kaawanui Camp is outside of the land designated as IAL and deliberately so because you have had laws introduced into the Kaua'i Kai Council which requires a setback for any farming activity.

And we would guess it foolish to dedicate land that wouldn't be used for ag.

COMMISSIONER CABRAL: Understood. And I would like to comment. You do look very nice, and you looked fine this morning, and I want to say that the attorney Mr. Matsubara was unrecognizable without his suit and tie this morning.

MR. MATSUBARA: Thank you.

CHAIRPERSON ACZON: Commissioner Okuda.

2.1

1 COMMISSIONER OKUDA: Thank you, Mr. Chair.

There has been testimony and evidence given about you and your family's stewardship of the land.

Can you tell me your feelings or view about your role as a steward of the land?

THE WITNESS: We need to maintain the lands in the best possible -- the land was given to us in good condition, and our hope when I die it will be in better condition in terms of the next generation.

That's our philosophy.

COMMISSIONER OKUDA: Does your view of stewardship also include stewardship regarding your people, your employees?

THE WITNESS: It is extremely important to us to maintain a relationship that we have had in the past. There are people working here that worked for my grandfather. We have people working for us who one of them is my dad's hunting partner, was his father. It's like family, and that's how we treat them.

COMMISSIONER OKUDA: Thank very much.

CHAIRPERSON ACZON: Commissioner Wong.

VICE CHAIR WONG: I have a question. You know, right now the land is designated ag lands, correct, the land in question?

1	THE WITNESS: Correct.
2	VICE CHAIR WONG: So we are here to
3	designate IAL land, is that correct?
4	MR. MATSUBARA: Yes. We are asking for an
5	IAL, would be an overlay over the ag land.
6	VICE CHAIR WONG: So the question I have
7	is, what happens if we don't do IAL today, but if
8	you're still doing ag, correct?
9	MR. MATSUBARA: Correct. There is no
10	change in ag activities that would occur whether it's
11	designated IAL or not.
12	VICE CHAIR WONG: The question I have is:
13	Then you're waiving the 85-15 credit?
14	MR. MATSUBARA: Yes, sir. We're not
15	requesting 15 percent of lands to be reclassified in
16	another category, that's correct.
17	VICE CHAIR WONG: This is the Robinson land
18	and it's already designated ag and it's up to the
19	Robinsons to decide what to do with it right now.
20	They could continue doing cattle ranching if it is
21	not even designated IAL, correct?
22	MR. MATSUBARA: That's correct.
23	VICE CHAIR WONG: That's all for now.
24	MR. MATSUBARA: If I may add. What the IAL
25	does, it basically perpetuates the ag activity on the

1 property. And it was important as stewards of the 2 property that agriculture be perpetuated on their 3 land. 4 CHAIRPERSON ACZON: Commissioner Hiranaga. 5 COMMISSIONER HIRANAGA: I have a question 6 for Mr. Robinson. 7 Do you experience higher cattle loss on the upper pastures if they're grassing on the 60 plus 8 9 slopes? 10 THE WITNESS: No. 11 COMMISSIONER HIRANAGA: So they are not 12 endangering themselves? 13 THE WITNESS: They are very sure-footed 14 animals. 15 COMMISSIONER HIRANAGA: Thank you, for 16 someone not familiar with cattle raising. 17 CHAIRPERSON ACZON: Anybody else, Commissioners? 18 19 COMMISSIONER CHANG: Thank you very much, 20 Mr. Robinson. 21 If you weren't doing cattle on those lands, 22 those upper slopes, what other kinds of agricultural 23 activities to could you do? THE WITNESS: The highest and best use is 24 25 cattle for that at the moment. There's nothing that

I could foresee that would be better than that. 1 2 COMMISSIONER CHANG: Thank you. 3 CHAIRPERSON ACZON: Thank you, Mr. 4 Robinson. 5 CHAIRPERSON ACZON: Mr. Matsubara, your 6 next witness. MR. MATSUBARA: Mr. Tabata will be 7 providing background on the IAL. 8 9 MR. TABATA: Thank you, Mr. Chair, 10 Commissioners. 11 We usually don't give a legal background 12 discussion on these petitions, but I was reviewing 13 the statute one night and I think the light bulb kind 14 of went on. 15 In our prior petitions, and in the county 16 analysis for the lands there is a particular emphasis 17 on the standards and criteria. There's eight of 18 them. 205-44(c) eight are listed. And we're all 19 quite familiar with them. 20 Current lands and current agricultural 21 productions, those who are identified in lands rating 22 systems, availability of water and so forth. 23 I just want to talk about the part that

comes before 205-44(c), 205-44(a). And 205-44(a)

says that lands identified as IAL need not meet all

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eight standards and criteria, rather lands meeting any of the standards and criteria shall receive initial consideration.

Now, 205-44(a) goes onto say that the decision to designate lands as IAL is made by weighing the eight standards and criteria to meet the purposes of Article XI, Section 3, and the policies and objectives on Section 205-42 and 43.

The part where it says to meet the purposes of Article XI, Section 3, that caught my attention.

We have just gone through litigation, the Commission has, Hoopili Case and Koa Ridge case. XI, Section 3, the purposes of that section was at the center of the litigation.

And I believe the Sierra Club and Senator
Clayton Hee took the position that the purposes of
Article XI, Section 3 applied at the District
Boundary Amendment stage. Hawaii Supreme Court said
no, it is not. It is not self-executing. It has to
be executed through the IAL statute, HRS Chapter 205.
That's part three of Chapter 205. What was Acts 183
and 233.

I mention this because we have always been focused on the eight standards and criteria, and they are important. They are. But when you reach the

decision-making process, I believe that's where the law comes full circle. And then if you turn to the purposes of Article XI, Section 3, as was discussed by Mr. Uyehara earlier. So eight standards and criteria enable us to analyze land from an agricultural standpoint, qualitatively and what Kaua'i County has done with their rating system is create quantitative numerical ranking system.

Look at those eight standards and criteria, you look at the first standard and criteria listed.

It says land currently used for agricultural production, that's number one. Current production in ag.

That came to my attention also, and that makes sense. Because when you're in current agricultural production, you've got everything. You have soils that are sufficient; you have to have a water supply; you have to have infrastructure; you have to have management; you have to have a skilled work force. All of that has to be in place to be in current agricultural production, especially one that's been around for a long time.

So I can understand why that's listed as number one.

Look at number two, land with soil

qualities and growing conditions that support agricultural productions of food, fiber or fuel and energy producing crops.

So when you look at 2 you have everything you need except it does not necessarily have to be in current ag production, it could be fallow. But everything else, ag with soil qualities and growing conditions. It's almost like number one but not quite.

When you look at No. 3 under 205-44(c) it says: Land identified under agricultural productivity rating systems such as agricultural lands of importance, ALISH, adopted by the Board of Agriculture, January 28th, 1977.

Now with No. 3 you're looking at the land, just the land and its rating system.

So it's as if there's like a tier of just what kind of qualities the land has. And I would like to point out that in our Petition Makaweli Ranch, 100 percent of the lands that we're proposing is in current agricultural production. And when you weigh the eight standards or criteria in your decision-making, I would suggest that the fact that it's in current ag production weighs heavily in your deliberation.

Now, in the end, even after the eight standards of criteria are weighed, when the decision is made whether or not to designate this lands as IAL I believe we're obligated to return to the purposes of Article XI, Section 3 to meet those purposes as we're instructed to do so under 205-44(a) which is to, No. 1, conserving and protecting agricultural lands; 2, promoting diversified agriculture; 3, increasing agricultural self-sufficiency; and 4, assuring the availability of agriculturally suitable lands.

I think those are the end goals that we want to reach. To answer some of the questions that has been raised Commissioner Wong about what happens if you don't designate the lands as IAL. Then if the lands are IAL, it becomes much more difficult to reclassify them, to turn them into urban lands, it will be much more difficult. So it's considered a protection of the lands for agricultural use to designate it as IAL.

Also incentives like tax incentives, economic incentives, it will help promote, support the agricultural activities. So you're going to help agriculture proceed, and help keep it in agriculture for future generations. That's basically what we're

1 trying to do here with IAL.

Commissioner Scheuer mentioned about the boundaries and deliberating about the boundary. I'm not exactly sure what you mean by that. I think what they're referring to are the draft maps that the county has produced about the rating systems and what they may end up considering to be their recommendation.

All I'll say is this. That there are, as far as the boundaries currently existing for IAL, it's only what you've designated so far. I believe there's -- I probably might be way off -- but maybe 150, 180,000 acres that you've already designated.

Until you do that, there's no IAL boundaries. So it's basically what you desire that would be the IAL boundary eventually. That's all I have.

CHAIRPERSON ACZON: Commissioners, holdup your questions. The Chair wants to take a two-minute recess.

(Recess taken.)

CHAIRPERSON ACZON: Back on the record.

Commissioners, any questions for Mr.

Tabata? Commissioner Scheuer.

VICE CHAIR SCHEUER: Good afternoon.

Questions for you.

The first has to do with -- and I'd be happy to discuss a little bit any clarification if you wanted from me on my earlier point.

You were trying to interpret Important

Agricultural Lands statute for us in the context of
the constitution and this petition.

One of the core things in the constitution in the statutory provision are that we're trying to protect agricultural lands through the IAL process from encroachment or conversion to a nonagricultural use.

MR. TABATA: Correct, that's one of the policies and consideration.

VICE CHAIR SCHEUER: So in this case the question about the steep lands, one of the testifiers pointed out that this land is it's good for cattle, that's what it's good for. It's not like you're going to be putting housing developments or roads or anything else on these 60 percent, higher percent sloped lands.

So to me the question is, really, you know, what additional protection is IAL giving to these mauka lands that they don't already have by virtue of their remoteness and their slopes?

MR. TABATA: That's a good question, because what it brings to mind is the very peculiar nature of IAL that I've noticed, which is perpetuity. That's what makes it very difficult to really assess what you're going to IAL and what you're not.

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I mean it's forever. We don't know what's going to be the uses nearby or what could be possible up there in the future. Because we're not talking 50, 70 years, we're talking hundreds, hundreds of years, plus there's also the other factor of IAL which is to promote it to allow incentives, to help assist the farmers and the ranchers.

So in addition to protection, there's the assistance side of it which I believe these lands are deserving.

VICE CHAIR SCHEUER: That kind of assistance?

MR. TABATA: Yes.

VICE CHAIR SCHEUER: What is the assistance that comes from IAL designation of these mauka lands that doesn't already exist?

MR. TABATA: There are expenses. There is investment actually made into the lands. There's clippings. They have to cut the grass. They have to expend monies and resources to maintain those lands.

They look wild, but they still require maintenance and investment.

VICE CHAIR SCHEUER: I have the utmost respect for what the Robinsons and the extended family and employees have done for this property, but my question is: What does IAL designation for these steep mauka lands, what benefit does it give them for continuing these agricultural operations that doesn't otherwise exist?

MR. TABATA: I believe there are tax incentives that are available for investment into the agricultural operations.

VICE CHAIR SCHEUER: Later than exists or for already agriculturally zoned lands?

MR. TABATA: That's my understanding. I'm not a tax attorney, so I can't give tax advice, but I believe there was an article in the Star Advertiser in the last year describing our other clients and how they have used the IAL tax credit to their advantage, and it was significant monies involved.

VICE CHAIR SCHEUER: Second question. You asked about section -- or you spoke about Section 205-44(b) and being applicable, it says as long as criteria 5 and 7, as long as there's sufficient water available, and that it's essential to maintaining

critical land mass, that land should be classified as

2.1

Did I understand you correctly? You talked about the language from Section 205-44(b).

MR. TABATA: I believe I was talking about 205-44(a).

VICE CHAIR SCHEUER: Okay.

MR. TABATA: If you meet any of the standards or criteria, then the lands shall receive initial consideration. It goes onto say: Provided that the designation of IAL shall be made by weighing the standards and criteria to each other to meet the constitutionally mandated purpose in Article XI, Section 3.

VICE CHAIR SCHEUER: I thought you referenced the priority for sections 5 and 7 of the criteria.

MR. TABATA: No, I'm sorry. I was talking about 205-44(a), which I believe lays out the decision-making process. So we've always looked at, focused on 205-44(c) Nos. 1 through 8, that's what we've always done, and it makes sense because it gives you something to look at.

But I think that's maybe part of the starting point. And I think 205-44(a) sort of brings

Article XI, Section 3 back to the forefront.

It kind of made me understand what the ramifications of the Hoopili and the Koa Ridge cases were about.

VICE CHAIR SCHEUER: Thank you for that clarification. I'll hold onto my last question.

MR. MATSUBARA: One quick point on the aspects -- IAL was meant to encourage the preservation of agricultural land, and enhance agricultural activity.

And we have, once the plantation closed down thousands of acres of fertile ag land on Oahu, for example, that because the ag benefits and the cost of starting an agricultural activity is so expensive, it's difficult to stay in agriculture.

And the other part of IAL was not only to preserve the land and provide benefits, but also to sustain people who are actually farming the land to continue to utilize the land and perpetuate the land. That's the other of it, not so much as just the land use aspect. It's the ability to allow the preservation of sustained continued ag activity.

They're doing it now. They are committing to doing it basically forever, and IAL activity choose that. That's the only addition.

1	VICE CHAIR SCHEUER: Thank you.
2	CHAIRPERSON ACZON: Commissioner Hiranaga.
3	COMMISSIONER HIRANAGA: I have two
4	questions.
5	I guess maybe you could explain your
6	understanding of the 85-15 consecutive credit, taking
7	advantage of it versus waiving it.
8	MR. TABATA: We have never taken advantage
9	of it. But my understanding is that you make use of
10	it, then you can reclassify it up to 15 percent of
11	your land area that you're proposing, whereas the
12	other 85 percent gets designated as Important Ag
13	Lands.
14	COMMISSIONER HIRANAGA: For perpetuity?
15	MR. TABATA: Yes.
16	COMMISSIONER HIRANAGA: And the 15 percent
17	that can be reclassified would be basically at the
18	discretion of the petitioner?
19	MR. TABATA: To be proposed, but it will be
20	up to the LUC whether or not you can actually
21	reclassify the land. That's my understanding.
22	COMMISSIONER HIRANAGA: Diane, do you agree
23	with that?
24	MS. ERICKSON: (Nods head.)
25	COMMISSIONER HIRANAGA: And so if you do

——McMANUS COURT REPORTERS 808-239-6148 ——

not take advantage of the 85-15 tax incentive credit,
my understanding the petitioner can amend the IAL
boundaries without legislative action? Because I
believe it requires legislative action to amend the
boundaries if you do take advantage of the 85-15
incentive credit.

MR. TABATA: I believe that's the case,

MR. TABATA: I believe that's the case, yes.

COMMISSIONER HIRANAGA: So if you don't take advantage of 85-15 incentive credit, it's not really perpetuity, because you do have the right or the ability to amend it. I guess you would have to petition the LUC to agree.

MR. TABATA: That's correct.

COMMISSIONER HIRANAGA: But it does not take legislative --

MR. TABATA: Not legislative action.

There's two ways you can take lands out of -- well,

you can try to reclassify Important Ag Lands, that is

one way to do it. The other way is to remove the IAL

designation. If you try to remove the IAL

designation, my understanding is that you have to

prove that there's an unavailability of water.

And some petitions we have done we've relied on rainwater, so I don't know how we are going

to prove that. That's going to be difficult. To reclassify Important Ag Lands to say the Urban District I believe there has to be a public purpose component to it.

I've never attempted to reclassify

Important Ag Lands, so I can't really give firsthand experience, but it does not look like an easy task to me.

COMMISSIONER HIRANAGA: My second question is: Just reading the material provided to me by the staff, what is the significance of the 76 percent of landholdings? It seems to be some type of a threshold. I read 20,000 acres designated IAL, that's the maximum number that they could designate this IAL?

MR. TABATA: The statute -- there's been one referred to as 51 percent incentive. This comes into play when the county submits its map for involuntary IAL designation.

What the county does, they do their maps, they get it passed by their County Council, they send it to you for approval. It's not IAL yet until you say so, until you decide.

When you look at the maps, one of the things you have to consider is whether or not the

landowners, landholdings are already designated --1 2 majority of the landholders land holdings is already designated as IAL. And if so, then no more of that 3 landowner's lands shall be designated as IAL. So it 4 5 creates a cap. 6 COMMISSIONER HIRANAGA: Is that 51 percent? 7 MR. TABATA: 51 percent is the majority of 8 the landholdings. We propose 76 percent of the 9 landholdings, because that's the ranch. We're here 10 to say, that, we want to protect and perpetuate this 11 ranch, and that comes to 76 percent. 12 COMMISSIONER HIRANAGA: I may have misunderstood what that was saying. 13 14 MR. TABATA: That's my understanding of the significance of the percentage. 15 16 COMMISSIONER HIRANAGA: Thank you. 17 CHAIRPERSON ACZON: Anybody else? Thank 18 you. 19 Mr. Matsubara, I'll take one more witness, 20 and we might have to go into recess. Please call 21 your next witness. 22 MR. MATSUBARA: Next witness is Tom Witten, 23 principal at PBR, will address the criteria that the

land possess as it relates to the standards IAL

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requires.

1 CHAIRPERSON ACZON: May swear you in. Do
2 you affirm that the testimony that you're about to
3 give is the truth?
4 THE WITNESS: Yes.

CHAIRPERSON ACZON: Please state your name and address for the record.

THE WITNESS: Tom Witten, PBR Hawaii, 1001 Bishop Street, Suite 650, Honolulu, Hawaii 96821.

TOM Witten

Was called as a witness by and on behalf of the

Petitioner, was sworn to tell the truth, was examined

and testified as follows:

DIRECT EXAMINATION

THE WITNESS: Thank you, Commissioners. I appreciate the time you spent on the site today to see the property.

My firm at PBR Hawaii and Associates

prepared an agricultural land assessment that was a

large component of the petition area, of the

petition. And basically went through the details of
all the criteria, provided maps and quantified those

criteria.

Rather than go through that in any detail, all that's available and to the Commission and the various departments that have had an opportunity to

review it. We've had comments. We've responded to comments. And we're hopeful that we've addressed all the concerns.

I would just highlight a couple items, and then be available for questioning if there's any concerns.

I think it's in context, I've personally been involved in seven other IAL petitions before this Commission over the years. And they've all been initiated by relatively large landowners and the primary impetus utilizing the majority incentive referred earlier, designating a majority of the land for IAL in advance of the county doing any -- the county doing their work and proposing to the Land Use Commission.

Similarly, in this case we have a landowner with 50,000 acres over, 22,000 almost half that is in Conservation land, the remaining 27, over 27,000 is in Ag and Urban.

Of the that 27,000 we're proposing to designate 20,888 acres, and that's what we're referring to as over the 76 percent.

So of all the petitions we have been involved in for IAL, this is far in excess of the majority, but it made sense when we evaluated the

that, although some of the criteria of the eight criteria doesn't live up to the highest standard, as an agricultural unit, we found it very compelling to include all the ranch lands from the Conservation boundary -- to the mauka Conservation boundary all the way down to the areas that comprise the 76 percent.

And within those lands another really important part of agriculture is the water resources. Olokele Ditch has a capacity of 70 million gallons per day. Koula Ditch from Hanapepe side comes in at about 55 million gallons a day, for a total 125 million gallons.

Within the property and mostly within the proposed IAL are ten reservoirs with storage capacity of over 275 million gallons. So it's an incredible amount of water, resources that have been developed and managed responsibly over the years to support the stewardship of these lands and specifically as they apply to the proposed IAL lands.

The roadways, much of that infrastructure was developed in the sugar plantation days and they continue to maintain those for access. They have an existing hydroelectric plant that provides power and a power distribution system to support the lands.

And as Bruce Robinson said, they've always tried to sustain these lands and maintain them with responsible stewardship in the context of the long-term betterment of the land and those that work on the land.

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The ranch operations of the proposed IAL comprise about 90 percent of the IAL, about 18,700 acres, the balance 2200 acres is utilized by the seed corn.

The pasture that we saw, some of it irrigated. They have plans to expand that 400 plus acres to 1500 acres. And within the proposed IAL, about half of their herd is typically managed within these lands.

The current herd is about 3500 to 4,000, and anticipate with their current five-year plan of increased pasture irrigation to increase the head by about 1500 head. And that would also support their slaughterhouse facility that has ample capacity to process the additional head of cattle as they increase their feeder herd.

We were in close consultation with the county as we went through this process, as they have completed their IAL assessments. They started in 2009, I think they wrapped up their final report in

2015. We worked closely with them understanding their islandwide need and how they were using their study to guide their decision-making and have appreciated their support in this effort.

I guess just in conclusion, we feel that the IAL, the proposed IAL meets the intent of the IAL legislation, although not all lands have been high rating, the Robinson Family Partners has successfully ranched and farmed and stewarded these lands for over 150 years.

With the available and managed water resources this important agricultural operation could continue and improve for the next 150 years.

We've appreciated the support, as expressed through the Office of Planning, the Kaua'i County and the Department of Agriculture. We recognize the Department of Agriculture has some reservations regarding about 3260 acres that they provided additional exhibits regarding today. It's basically these upper -- the upper northern most lands.

But I think hearing from those that work the land and steward these lands and how these lands are utilized, and looking at the bigger picture of contiguous operating ranch-holding, landholding, to us it made very common sense to include the entire

ranch areas rather than dissecting or isolating lands that are designated IAL.

As Commissioner Wong mentioned, you know, whether it's in or out, those lands will probably always be utilized for ranching, but to the extent that there are additional incentives developed by the county in addition to the tax incentives the state has provided, there is always opportunities to encourage diversified ag and the use of these lands and stewardship of these lands.

I guess I'll stop there and be available for any questions.

CHAIRPERSON ACZON: Mr. Matsubara.

MR. MATSUBARA: No questions.

COMMISSIONER CABRAL: I have one.

Conservation land, where is that in relationship -- is that --

THE WITNESS: It's basically -- we should have had a map that really shows the total landholdings. It continues -- this whole ahupua'a continues up, so it's almost twice this (indicating). This is 27,000 acres, and there's another 22,000 acres.

And as Bruce mentioned, in plan view of the 50,000 acres, but on the steep pali when you turn it

on the surface, this area it changes equivalent to 1 2 probably 100,000 acres. 3 COMMISSIONER CABRAL: Okay. So that's why your cattle, when they break through, are not 4 5 trespassing on someone else' lands? 6 THE WITNESS: Right. 7 COMMISSIONER CABRAL: Thank you. THE WITNESS: Pretty much watershed and 8 9 management and water resources are all coming from 10 those lands. COMMISSIONER CABRAL: That's why you 11 continue to have part of your ranch land go up that 12 13 valley, for that water resource, to be able to have 14 that be part of your Important Agricultural Lands? 15 THE WITNESS: Yes. It's very interesting. 16 I guess when the original State Land Use Maps were 17 created, the Ag and Conservation boundaries, these intakes, diversions from these -- or these ditches 18 19 was in place. So these are actually the State Land 20 Use Ag, Conservation boundaries. 2.1 So that they kept all the infrastructure

So that they kept all the infrastructure related to the Robinson family agricultural operations in agriculture not in conservation.

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COMMISSIONER CABRAL: Okay, very smart. That's paramount to keep them available --

THE WITNESS: It's unusual. But it was 1 2 done back in probably in '59 when the state 3 originally established the boundaries. COMMISSIONER CABRAL: They did something 4 5 right. Thank you very much. CHAIRPERSON ACZON: Commission Scheuer. 6 7 VICE CHAIR SCHEUER: I have a couple questions about water resources to start off with. 8 9 You explained what the capacity of the ditches are, 10 but most ditches don't flow at capacity most of the 11 time. 12 What are the actual flows on those two 13 ditch systems? 14 THE WITNESS: I don't have the specifics on 15 the flows. Bruce --16 MR. ROBINSON: Approximately 50 percent. 17 THE WITNESS: Approximately 50 percent of 18 the capacity. 19 VICE CHAIR SCHEUER: What on these IAL --20 because I didn't see it provided -- is the actual water demand on these lands? Like for irrigated 21 22 pasture, do you at least have a figure of gallons per 23 acre per day? 24 THE WITNESS: We could calculate that, and 25 with the expansion of the irrigated pasture we could

come up with a number of, but some of the upper lands, the cattle go to the streams for water. And the real water use would be the irrigated pasture and then the makai lands that are also in agriculture.

VICE CHAIR SCHEUER: So just in terms of the findings of facts that the Commission has to make, right, we have to sort of say, here's the amount of water that's available, not just what's theoretically capable of being diverted versus the actual demand that's in there, and I didn't necessarily see that in your report.

THE WITNESS: Right. And my guess would be we're far under the capacity of the system, because sugar had used -- this just sustained the sugar plantation for decades, and it's a lot more demanding on water.

VICE CHAIR SCHEUER: Correct, which then raised the question of is more water being diverted than is being put to productive use?

THE WITNESS: I don't have the answer to that.

VICE CHAIR SCHEUER: Can you explain to me on the map that you helped prepare the U-shaped cutout at the bottom excluded from the Important Agricultural Land?

THE WITNESS: We're referring to this on
Figure 1, location map, a valley and ridge complex
that was excluded from the IAL. There's some
preliminary studies that show some known basalt rock
in there that could be quarried, and the Robinson
Family Partners are exploring that, and until they
understood what the resource was and moved forward
with that land, they didn't want it to be incumbered
both the actual resource area and the corridor of
access.

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VICE CHAIR SCHEUER: I understood the basalt area to be that exclusion, that little island.

THE WITNESS: No, the exclusion that's labeled not IAL is the expanded hydro-plant, hydroelectric system that they're proposing.

VICE CHAIR SCHEUER: That's it, thank you.

COMMISSIONER CHANG: Maybe I should have asked this of Mr. Robinson.

The lands mauka in the Conservation lands, have we received from DLNR any comments about potential impacts the cattle may have on the water, if any?

THE WITNESS: We have not received any comments on this petition from Department of Land and Natural Resources.

COMMISSIONER CHANG: Have we asked them for 1 2 any comments about potential impact? 3 MR. MATSUBARA: Our petition is served upon the State to the Office of State Planning which 4 5 basically coordinates the response with all agencies, 6 so I would have to defer to them. 7 COMMISSIONER CHANG: I'm getting a negative 8 shake. 9 Perhaps you can also answer, are there any 10 historic trails that go up to the Conservation lands? 11 I know, Mr. Robinson, you've been using the -- it's 12 been in the family for over 150 years, but have 13 hunters or others access to this area to go up mauka 14 to those Conservation lands to even hunt or to 15 gather, that you are aware of? 16 MR. ROBINSON: The only access that goes up there is what we permit, because it's a watershed 17 18 area and we keep it closed. 19 COMMISSIONER CHANG: So it's closed, but 20 has anybody come to request access let's say to go 2.1 hunting or to gather, anything that may be above that 22 in the Conservation lands? 23 MR. ROBINSON: No.

COMMISSIONER CHANG: And I know we asked this at the site visit, but I wanted to put on this

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record, there are no kuleana lands within the lands currently owned by the Robinsons, is that correct?

MR. MATSUBARA: The lands that are subject

COMMISSIONER CHANG: Yes.

of the petition before you today?

MR. MATSUBARA: No, as far as I know, no kuleana lands in what's before you today.

COMMISSIONER CHANG: And I also just want to confirm when Senator Kouchi came and testified that the first time that he heard about the petition was through this, I guess when he got notice, reread the newspaper.

Maybe ask this of the staff. Do we publicly notice this, and it is confirmed that we did provide notice so the public was aware of this hearing; and if they had any concerns, they would be here?

MR. MATSUBARA: I guess maybe the difference was that there is no difference in use being proposed which is normally the type of petitions you get. The uses are going to continue, have been going on for 150 years, and we hope to perpetuate and continue that.

COMMISSIONER CHANG: I just wanted to make sure that we didn't have, for example, someone who

asserts they've come through here and they want to gather or they want to exercise some right, that there was some official public notice so that they have the opportunity to come here and present any kind of information or evidence.

At least we can confirm that there was a public notice and it met the record. So there is a public forum of which people can come and provide statements.

MR. MATSUBARA: Your staff publishes notices. We pay for it.

CHAIRPERSON ACZON: Commissioner Wong.

VICE CHAIR WONG: Question on Figure 1.

The bottom portion next to Kaumuali'i Highway is not requested to be designated IAL then. What is the rationale for that instead of going all the way to the highway?

under the IAL and majority rule they're taking advantage of that majority incentive by coming in voluntarily before the county and the state to designate IAL. So they have the opportunity to designate those lands that they wanted in IAL in perpetuity, and basically protect the balance of their landholdings, in this case only 25 percent or

less, that cannot be designated IAL by the county or 1 2 state by taking this initiative. 3 Are there any plans? There's no --VICE CHAIR WONG: Any plans for that 4 5 portion going up? 6 THE WITNESS: No. That is the Robinson 7 Family express, there's no specific plans, it more of 8 an in perpetuity, and they would rather draw the 9 boundaries then let the county or state draw the 10 boundaries. 11 VICE CHAIR WONG: I know I'm getting to 12 this a little bit more, but the question is type A ag 13 land or --14 THE WITNESS: A and B classified. 15 VICE CHAIR WONG: Where are those, more on 16 the bottom side? 17 THE WITNESS: Correct. 18 VICE CHAIR WONG: Couldn't that also 19 include anything above that highway in that 20 non-designated area? 2.1 THE WITNESS: There are A and B class lands 22 that are not being proposed by the IAL. In our 23 summary report we show the percentage of IAL lands 24 that are in class A and B lands, and working with the

county, the types of high quality lands that they are

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looking for, we met their needs or their projected needs for this area through that, this petition.

VICE CHAIR WONG: Thank you.

CHAIRPERSON ACZON: Commissioner Hiranaga.

COMMISSIONER HIRANAGA: Mr. Witten, what is the resistance from the petitioner to exclude the 3200 acres that the Department of Agriculture is recommending be excluded from the IAL boundaries, because you exceed the 51 percent?

THE WITNESS: Correct.

COMMISSIONER HIRANAGA: Why would you not agree to excluding the 3200 acres since you can still keep it in ag use?

THE WITNESS: I don't think there is a lot of resistance from the Robinson Family Partners to exclude that. From the planning perspective and land management, and just from the planning perspective, we are kind of looking at it on the contiguous operational unit and we felt that was a significant resource for Kaua'i and the state, and why not include it, if it's being used in a similar manner as a function within the overall ranching operation. It is used by the cattle. In certain times of the year -- I mean the Department of Agriculture arguments are valid, that is steep, it's not highest

qualities land, but when you look in totality, we just felt that it met the standard contiguous, it's one long-standing operating ranch unit. Part of a large ahupua'a. And we didn't see a reason to exclude it.

COMMISSIONER HIRANAGA: But exclusion from the IAL would not affect operations?

THE WITNESS: No. It's more from a planning principle standpoint. And looking at the IAL, the intent of the IAL we saw as trying to include the whole agricultural unit that is functioning in that manner.

COMMISSIONER HIRANAGA: Just a follow up, we had a similar situation on Oahu where private landowner wanted to petition for IAL, and it was a small area that the Department of Agriculture recommended exclusion, it was included at the end, but it created difficulty for myself to ignore recommendations from state agencies. And so I'm having that same difficulty now.

THE WITNESS: Right. I think in some of the past petitions, Office of Planning had been more critical of some of the criteria. And in the case of the Kamehameha Schools, Hawaii Loa, some of the gulches, some of the steep lands, but I think

evidence that was provided showed that those integral to the agricultural operation from a drainage, from access, and also potential usability from orchards and so forth that, you know, actually I think the Department of Ag supported it.

In this case Office of Planning is full support of the petition and Department of Ag has isolated a concern on the 3260 acres. But again I don't think, like you said not a lot of resistance, but I think from a planning perspective and the way I look at it through that planning and land management perspective, I think it just makes sense to include the entire resource since it is a long managed agricultural unit important to Kaua'i and the state.

COMMISSIONER HIRANAGA: Thank you.

MR. MATSUBARA: Just one comment that, and I can understand your concern because Department of Agriculture is a state agency and has concerns relating to that property. I think the difference in this particular parcel is that you've heard testimony from people who actually utilize and farm and ranch that parcel.

And how we -- it fits into the total ranch operation. It's isolated, it's separated, good grass, the cows get there -- their concerns seems to

handily expelled by actual testimony and actual use.

I don't know if they walk the property, that they've conducted any activities on that slope, but they have people here that are there, they ranch it, have been there. And I think that bears some consideration to the fact that it fits into the ranching operations.

It's good to separate the heifers up there, separate them from the bulls. You can have the heifers and the bulls down low and have fences, but fences ain't going to keep the bulls away from heifers.

With them up in the steep areas, you get a better shot at it. So it's all part of the operations, and that's why it was included,

COMMISSIONER HIRANAGA: But for clarity excluding it from the IAL will not impact designation? You are not going to put up a wall or fence to exclude that 3200 acres?

MR. MATSUBARA: Right, but we talking about something that's been used 150 years as part of the ranch and we weren't going to arbitrarily isolate something when the reasons that were raised, articulated, fall in the face of practical use of the property, and that's why we state it.

1 COMMISSIONER HIRANAGA: Thank you.

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COMMISSIONER ESTES: I'm just going to 3 point out to Commissioner Hiranaga, the Kaua'i Office, which is also a state agency, has no problem with the petition. And the Kaua'i Department of Planning supports it. So we've got it coming from 7 both sides.

CHAIRPERSON ACZON: Commissioner Scheuer.

VICE CHAIR SCHEUER: Just a couple follow-up questions.

I asked you about the large exclusion sort of island in the northern-northwestern parts of the property.

The three smaller areas in exclusion, and going up the smaller cluster above the large area, can you explain exclusion of those areas?

THE WITNESS: Those are all family granted homesteads of the Robinsons that have homes in those areas.

VICE CHAIR SCHEUER: And then thank you for pointing out the second corrected submittal. That you have that percentage of overlap between the county's lands assessment of these lands score 23 and above. Do you have, and if you don't know I'll ask the county when it becomes their turn the next time

we get together, what percentage of the lands score

23 and above that are on the Robinson family

properties? How does that compare to the overall, or

what percentage is that overall lands 23 and above on

the island?

THE WITNESS: I do not know that. I think the county would be better prepared. I do know on the 23 threshold that even on the -- I don't I think we explained the 23-point threshold, and under that scenario of the high important land that the county is looking for their county-wide sustainable important ag lands looking at 21,000 acres, of this petition area, the lands that meet their high criteria for approximately 4900 acres, so that in meeting the island demand, this petition area represents about 23 percent of what they're looking for the high quality lands to be put in IAL.

So I think that's significant in itself.

VICE CHAIR SCHEUER: Thank you.

CHAIRPERSON ACZON: Anybody else,

Commissioners?

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The Chair wants to apologize, but due to some logistical problems we're having, we're going to go in recess and reconvene on September 20, during the HCPO convention.

So it will be at the county -- we will send out a notice. We are in recess. (The proceedings adjourned at 2:54 p.m.)

——McMANUS COURT REPORTERS 808-239-6148 ——

1 CERTIFICATE STATE OF HAWAII 2) SS. COUNTY OF HONOLULU 3 I, JEAN MARIE McMANUS, do hereby certify: 4 5 That on September 7, 2016, at 1:00 p.m., the 6 proceedings contained herein was taken down by me in 7 machine shorthand and was thereafter reduced to 8 typewriting under my supervision; that the foregoing 9 represents, to the best of my ability, a true and 10 correct copy of the proceedings had in the foregoing 11 matter. 12 I further certify that I am not of counsel for 13 any of the parties hereto, nor in any way interested in the outcome of the cause named in this caption. 14 15 Dated this 7th day of September, 2016, in 16 Honolulu, Hawaii. 17 18 19 JEAN MARIE McMANUS, CSR #156 20 21 22 23 24 25

-McMANUS COURT REPORTERS 808-239-6148 —