

1 LAND USE COMMISSION

2 STATE OF HAWAI'I

3  
4 STATE OFFICE TOWER

5 LEIOPAPA A KAMEHAMEHA BUILDING

6 235 SOUTH BERETANIA STREET, ROOM 405

7 HONOLULU, HAWAII 96813

8  
9 PREHEARING CONFERENCE

10 DOCKET NO. A89-649

11 COMMENCING AT 10:00 A.M.

12 SEPTEMBER 30, 2016

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20 BEFORE: Ann B. Matsumoto, CSR #377

BEFORE THE LAND USE COMMISSION

OF THE STATE OF HAWAI'I

In the Matter of the Petition of ) DOCKET NO. A89-649  
 )  
 LANA'I RESORT PARTNERS )  
 )  
 To consider further matters )  
 relating to an Order To Show )  
 Cause as to whether certain )  
 land located at Manele, Lana'i, )  
 should revert to its former )  
 Agricultural and/or Rural land )  
 use classification due to )  
 Petitioner's failure to comply )  
 with Condition No. 10 of the )  
 Land Use Commission's Findings )  
 of Fact, Conclusions of Law, )  
 and Decision and Order filed )  
 April 16, 1991, Tax Map Key No. )  
 4-9-002:049 (por.), formerly Tax )  
 Map Key No. 4-9-002:001 (por.) )  
 )

PREHEARING CONFERENCE

Held on September 30, 2016, at State Office Tower,  
 Leiopapa A Kamehameha Building, 235 South Beretania,  
 Street, Room 405, Honolulu, Hawaii 96813, commencing at  
 10:00 a.m.

BEFORE: Ann B. Matsumoto, CSR #377

1 APPEARANCES:

2 For the Land Use Commission:

3 JONATHAN LIKELIKE SCHEUER, Hearings Officer  
4 DANIEL E. ORODENKER, Executive Officer  
5 DIANE E. ERICKSON, ESQ., Deputy Attorney General  
6 SCOTT A.K. DERRICKSON, Planner  
7 RILEY K. HAKODA, Chief Clerk/Planner

8 For Petitioner Lana'i Resort Partners:

9 BENJAMIN A. KUDO, ESQ., Ashford & Wriston  
10 CLARA PARK, ESQ., Ashford & Wriston

11 For the State of Hawaii, Office of Planning:

12 BRYAN C. YEE, Deputy Attorney General  
13 RODNEY FUNAKOSHI, Land Use Planning Administrator

14 For the County of Maui:

15 CALEB P. ROWE, Deputy Corporation Counsel

16 For Intervenor Lana'ians for Sustainable Growth:

17 DAVID KEITH KAUILA KOPPER, ESQ., Native Hawaiian Legal  
18 Corporation  
19 LI'ULA E.K. NAKAMA, Native Hawaiian Legal Corporation

20 ALSO PRESENT:

21 For Pūlama Lana'i:

22 HARRILYNN KAMEENUI  
23 ROBERT MCCOY  
24  
25

## P R O C E E D I N G S

HEARINGS OFFICER SCHEUER: Okay, so let's begin.

It's September 30th. We're here on a prehearing conference in the matter of the Petition of Lana'i Resort Partners.

Everybody, the parties have filed either motions or responses to the motions, so thank you for all of those.

What I'm hoping to do today is very briefly handle one procedural matter, and then have the parties take up argument in support of their motions. And I'd kind of like to break them up by subject matter. For me, that probably the most significant issue is: what is the time period that we're addressing on this remand? Then we can take up, after we've had an argument about that, issues around -- discussion around the issues of leakage and then issues around the definitions of "potable" and "non-potable."

So what I'm proposing this morning is that first I want to talk about whether there was any agreement. The parties were going to discuss how to handle the previous record and come up with a proposed solution to that.

MR. KOPPER: We haven't had any further discussion, but I know we're both going to do that. So I'll make sure we talk about it before the next deadline.

1           HEARINGS OFFICER SCHEUER: Okay. So then because  
2 the -- so that's dispensed of. So in terms of the  
3 substance of the motions that everybody filed, to me, the  
4 three biggest issues that I want to hear argument about,  
5 first of all, is the issue of what is the time period  
6 which we're addressing on this remand. Is it from 1991 to  
7 '93, or is it more expansive?

8           And I want to have argument about that issue  
9 first, finish that off, then move to the discussion of  
10 arguments about whether the issue of leakage is part of  
11 this remand or not, which the parties differed on. And  
12 then finally, differing opinions on the scope of the  
13 remand related to the definition of "potable" and  
14 "non-potable." Is that clear to the parties? Ben?  
15 Mr. Kudo. Sorry.

16           MR. KUDO: I think the way that the motions -- at  
17 least our motion is more procedural than it is  
18 substantive. In other words, I thought that today we  
19 wouldn't be discussing the merits of the leakage theory or  
20 not. We would be talking about what issues we need to  
21 prepare for at the hearing so that we can get our witness  
22 list, exhibit list, and prepare our case.

23           HEARINGS OFFICER SCHEUER: So if I may? Let me  
24 try again to be clear, because I'm in agreement that this  
25 is an issue on procedure and not on merits.

1 MR. KUDO: Right.

2 HEARINGS OFFICER SCHEUER: I read in particular  
3 Lanai Resort's motions as trying to say procedurally the  
4 issue of leakage should not be taken up. So maybe I have  
5 misread that.

6 MR. KUDO: Yeah. I think that we didn't mean to  
7 say that leakage was not an issue in the case. I think  
8 all we said was that to pursue that theory -- and this is  
9 as close to the substantive. We're not going to argue  
10 (inaudible) -- would lead to no conclusion that would be  
11 useful to the decision in this case, but that being just  
12 an argument that we made.

13 The way I see this case, if I may, is that there  
14 are basically three issues. And the motions that were  
15 filed are actually a motion and a response. So it's -- if  
16 we argue the three issues, we'll cover everything in both  
17 motions at the same time.

18 The first is Minute Order No. 4 and the additional  
19 issues, and the question is whether we should add those  
20 additional issues. And I think it's pretty uniform  
21 amongst all the parties that we feel that those additional  
22 issues are not necessary. But we do thank the Hearings  
23 officer for --

24 HEARINGS OFFICER SCHEUER: That's okay.

25 MR. KUDO: -- trying to -- organizing -- clarify

1 our jumbled case here. But we think that Minute Order 2,  
2 however, is quite clear and succinct, that the parties can  
3 proceed on the issues as framed in Minute Order 2. Okay,  
4 that's No. 1.

5 No. 2 is: In regard to Minute Order No. 2 and the  
6 way the issues are stated, we are just suggesting to the  
7 Hearings Officer that perhaps we should think about  
8 stating them in the positive rather than the negative.  
9 Because if you state it in the negative, it's hard for us  
10 to meet a burden to prove a negative. And so -- and I'm  
11 prepared to discuss that issue as well.

12 The third issue which you brought up, which I  
13 think is the most important issue here, is the -- what we  
14 consider to be an expansion of the remand order by  
15 including wells 14 and 15, which were developed years  
16 after the 1996 order to show cause hearing. And LSG has  
17 an opposing view. We have an opposing view on that, and  
18 we're willing to, I think, discuss that today.

19 So those are the three issues. I think on the  
20 first issue, I don't think there's any disagreement  
21 amongst the parties that we don't need Minute Order No. 4  
22 as to additional issues. Minute Order No. 2's issues are  
23 sufficient.

24 As far as No. 2 and No. 3, I think LSG and  
25 ourselves have a disagreement on that. And that's what I

1 think the main arguments will be this morning on those  
2 motions. That's my reading.

3 HEARINGS OFFICER SCHEUER: So I propose, almost to  
4 think this through, to talk about timing first then the  
5 leakage issue, then procedural issues around the  
6 definition of "potable" or "non-potable."

7 Do you have a response?

8 MR. KOPPER: No, I'm fine with that. But however  
9 you want to proceed. We can make our argument.

10 HEARINGS OFFICER SCHEUER: I'm good for whatever  
11 works for the parties here. I'm trying to get some  
12 structure to what was raised in the motion and the  
13 responses. So --

14 MR. YEE: We'll defer to the Hearings Officer.

15 HEARINGS OFFICER SCHEUER: Well, yes. So for the  
16 record, yes, it's very clear nobody liked Minute Order 4.  
17 I'm quite clear about that.

18 MR. DERRICKSON: Excuse me. Just please,  
19 everyone, make sure when you're giving a kind of response  
20 that you're speaking up and maybe aiming your voice this  
21 way.

22 MR. ORODENKER: What would also be good is if you  
23 identify yourself before you start to speak so she can --  
24 so that the court reporter has the benefit.

25 MR. DERRICKSON: She's good, but she's not



1 familiar with everyone.

2 HEARINGS OFFICER SCHEUER: So I'd like to begin by  
3 discussing the issue of timing. I think that is the most  
4 critical issue before us, so I want to make sure that we  
5 focus on that. We can start on the discussion over what  
6 period of time this remands covers, focus on that  
7 procedural issues, and then we'll go on to the other  
8 things. So do you want to begin?

9 MR. KUDO: The issue of whether these remanded  
10 proceedings should cover a period beyond the original  
11 period, which was 1991 to 1993, we have to remember that  
12 in 1993 the Commission issued an order that commanded  
13 petitioner Castle & Cooke to appear before it to  
14 demonstrate why the land should not be reverted because of  
15 an alleged violation of Condition No. 10. In that  
16 particular order that was issued in October 13, 1993, by  
17 the Commission, it speaks to the past, that is, up to  
18 1993, that actions preceding 1993 have led to a belief and  
19 were the basis of allegations that Condition 10 was being  
20 violated. So the scope of the order itself, to begin  
21 with, was limited to 1991 to 1993.

22 The order to show cause hearings lasted till 1996.  
23 And during that period, if you look at the record, it only  
24 talks about things that were occurring since the  
25 reclassification was approved in 1991 through the relevant

1 period of 1993 and maybe possibly thereafter.

2 There was no discussion or any kind of mention in  
3 the original order, or during the 1996 proceedings, of  
4 future actions by the petitioner or any other well,  
5 because they didn't know what was coming up.

6 HEARINGS OFFICER SCHEUER: And were they  
7 addressing -- in your understanding, were they addressing  
8 issues to 1996 till the time of the hearing?

9 MR. KUDO: It was addressing the issues up to  
10 1993, which served as a basis for the probable cause  
11 hearing. That is, up to 1993, whether your actions rose  
12 to a level enough to warrant a contested case hearing to  
13 determine whether the land should be converted.

14 So the evidence that was submitted in that  
15 proceeding was focused on the actions of Castle & Cooke  
16 between that relevant period. Okay.

17 And what we're saying is that we as the counsel  
18 for the petitioner, who inherited this particular  
19 situation for good or for bad, in 2012 when we bought the  
20 island and the water company, et cetera, our very concern,  
21 that we don't want this thing to keep going on and on and  
22 on. So we're very committed to not making any kind of  
23 error in the way that these hearings are conducted, so  
24 that we don't come back and have this thing come back to  
25 another remanded set of hearings three to five years from

1 now. Before, it was six years. Now it's about three to  
2 four years, because we go directly to the Supreme Court.

3 And so as much as possible, I would beg the  
4 indulgence of the Hearings Officer to keep the matters  
5 before this hearing to what was relevant during the 1993  
6 to '96 hearings. Those were the order to show cause  
7 hearings. And we are remanded back to those hearings.  
8 We're not remanded to the present. We're remanded back by  
9 the Supreme Court, in 2004, to look at those issues and to  
10 determine whether the petitioner had violated Condition  
11 No. 10.

12 So anything that occurred up through that period,  
13 the relevant period of those hearings, is relevant.  
14 And -- but anything that has occurred after that is new.  
15 So if you're going to take up another violation that  
16 occurred in 1997 or '98 or 2004, there needs to be another  
17 hearing, and that's a de novo proceeding. And the first  
18 thing you would have to do, obviously, is to have a  
19 probable cause hearing. Because no evidence was ever  
20 brought in on those things. You don't even know if it  
21 rises to the level in which a contested case hearing is  
22 warranted. You cannot just reach forward and grab things  
23 that are 20 -- 10, 15 years ahead of where that particular  
24 proceeding ended in 1996 and bring it back to 1993.

25 And so I think that we really strongly believe

1 that if we did that, that would be committing error. And  
2 even if the Commission, which we believe -- someone argued  
3 that the Commission is the body, and we agree with that,  
4 that that is the only body that can issue an order to show  
5 cause. The Hearings Officer started saying that doesn't  
6 have the unilateral ability to issue an order to show  
7 cause, and so --

8 HEARINGS OFFICER SCHEUER: I would be happy to  
9 say it.

10 MR. KUDO: So if an order to show cause was issued  
11 on 14 and 15, it would have to be the active Commission.  
12 There would have to be a probable cause hearing on that,  
13 and then you would proceed forward. If you combine that  
14 with this, then what you're doing is you're combining a de  
15 novo proceeding with a remanded hearing. And it makes the  
16 issues very complex. We have enough complexity to deal  
17 with. I don't want to add to the probability that we will  
18 be reversed on appeal if this thing is appealed. And so  
19 I'd like to stay within the box.

20 Basically, the Supreme Court said go back to 1993  
21 and determine what the decision should be. Make finding,  
22 clarify your findings and conclusions, and make your  
23 decision. Well, it's with -- again, with regard to that  
24 relevant period, I'd like to stay within that box. I  
25 don't want to increase the box and take the chance that

1 you'd be constituting a reversible error and against the  
2 wishes of the Supreme Court in 2004 and the --

3 HEARINGS OFFICER SCHEUER: So, sorry, just to --  
4 and, you know, this could be my not fully being able to  
5 recall every detail of your motions. But I believe your  
6 motions indicated it was limited to the period of 1991 to  
7 1993.

8 MR. KUDO: Yes.

9 HEARINGS OFFICER SCHEUER: But what I'm hearing in  
10 your oral argument right now is that that certainly is up  
11 through 1996, up through the conclusion of the hearing  
12 that is the subject of the remand.

13 MR. KUDO: It does, because there were testimony  
14 and evidence submitted up through 1996, when the order was  
15 actually issued.

16 HEARINGS OFFICER SCHEUER: So my -- this current  
17 understanding, it's up to '96, is the position of  
18 Lanai Resort?

19 MR. KUDO: Yes.

20 HEARINGS OFFICER SCHEUER: Okay. Thank you.

21 MR. KOPPER: I'm David Kopper for Lana'ians for  
22 Sensible Growth.

23 So I think we should be clear that it's the  
24 resort, for the first time in over 20-year life of this  
25 case, which is asking the Hearings Officer and the

1 Commission to limit the scope. Okay, this was never  
2 brought up, to my knowledge, in any other hearings. It's  
3 not brought up in the Lanai Company decision. It was not  
4 brought up in 2006, when the Commission developed the  
5 issue for that case. It was not brought up in 1993, as  
6 the resort just conceded.

7 So this is a new issue. I want to make sure that  
8 we're not clarifying it as we're asking for the scope to  
9 be expanded, because we're not.

10 The scope of the hearing has never been limited.  
11 And I think to do so, to limit it just to '91 or '93 or  
12 '96, we'll be ignoring over 20-plus years of potential  
13 violations of the condition. And as you know, the  
14 Commission is duty-bound to preserve the public trust, and  
15 we can't just simply turn a blind eye to these potential  
16 violations.

17 But I'd like to talk about the law. The resort  
18 has repeatedly made this argument about reversible error.  
19 And let's be clear. What they're saying is: If you don't  
20 do what we tell you to, we're going to appeal. And I  
21 think that's a threat, especially in light of the  
22 Mauna Kea case and all these other decisions that, you  
23 know, it may seem scary, but there really is no merit  
24 there.

25 For example, in their September 13 motion they

1 make this argument: well, it's reversible error if you  
2 consider anything outside 1991 to 1993, because an order to  
3 show cause issued in 1993 did not give us proper notice.  
4 So it's a due process argument.

5 well, the Supreme Court has already disagreed and  
6 conclusively ruled on this. We provided the Pilaa case,  
7 which hasn't been opposed or distinguished by the resort.  
8 And in Pilaa, the Supreme Court held that the DLNR had the  
9 authority and discretion to hold a contested case hearing  
10 which was broader than the formal Chapter 91-9 notice, so  
11 long as the parties were adequately apprised of the topic  
12 of the contested case hearing.

13 So in this case, the order to show cause is the  
14 91-9 notice. That's what is required by Chapter 91, and  
15 that's the formal notice. But we know from Pilaa that the  
16 actual notice of the subject of the contested case hearing  
17 can be something separate and informal. And we've had  
18 that. First I would argue the whole life of this case is  
19 the notice, because that has always been the scope of the  
20 hearing. But when we look at Minute Order No. 2, it is  
21 not limited to the period. It's very clear it includes  
22 all violations. That notice satisfies the Supreme Court's  
23 requirement in Pilaa.

24 There's also the 'Aina Le'a case. Now, the resort  
25 wants to distinguish this case by saying: Oh, well, that

1 was a unique proceeding. It was a special ruling show  
2 cause hearing. But when you look at the description of  
3 the order to show cause in the 'Aina Le'a, it is very  
4 similar, if not identical, to the show cause order here in  
5 this case. It's clear. And the Supreme Court there says,  
6 you know, it makes sense. If the Commission's going to  
7 have -- and I'm paraphrasing. But if the Commission's  
8 going to have broad authority to make conditions, then you  
9 need to have broad authority to enforce them, or to  
10 investigate whether those conditions are being violated.

11 So we know their argument that it's reversible  
12 error if you go beyond the show cause order. It has no  
13 merit so long as they're adequately apprised. And we know  
14 that there is no prejudice, because only 30 days' notice  
15 is required prior to a show cause hearing under the LUC's  
16 rules. So there's no prejudice to be suffered by the  
17 resort, especially given the whole life of this case it's  
18 never been limited.

19 HEARINGS OFFICER SCHEUER: Sorry. Can I just ask  
20 you? I mean, I don't doubt that the form of the order,  
21 the show cause order, was quite similar if not identical  
22 in 'Aina Le'a versus here. The LUC often turns to  
23 previous documents and copies them. But that's not really  
24 the distinguishing point that Lanai Resorts was bringing  
25 between the two, right? The distinguishing point was that



1 the ongoing hearings had gone to appeal and sort of in  
2 essence been frozen in time for the appeal, for Bridge  
3 'Aina Le'a versus this instance.

4 MR. KOPPER: That's a great point. I agree that  
5 that is another issue they raise. And so that would be --  
6 I'm calling it the new issue. After their first argument  
7 has clearly been debunked by Pilaa and 'Aina Le'a, now is  
8 the new argument: well, here we have a remand order,  
9 right? And Lanai Company is -- used the past tense in  
10 their decision. So they take the use of the past tense by  
11 Lanai Company and the past tense used in the order to show  
12 cause, and they cite a case called Chun versus Board of  
13 Trustees.

14 Now, this is a distinguishable case with a narrow  
15 holding. But what Chun said was that you have to comply  
16 with the strict mandate of a remand order from the  
17 appellate courts. And you cannot vary. And that's their  
18 argument. Because Lanai Company used the past tense,  
19 somehow the past tense restricts the scope of this case to  
20 '91 to '93, or now it's 1996.

21 well, first, Lanai Company never did that. Never  
22 ruled as to the scope of the hearing. Never ruled as to  
23 the time frame. They never ruled that only the period  
24 from 1991 to 1993 is relevant. Second, the Chun case they  
25 cite -- and I may be nerding out a little bit, but it

1 really is unique. It involves a very specialized  
2 situation where sometimes appellate courts can remand very  
3 specific issues to lower courts, giving them limited  
4 jurisdiction only to address that issue. For example, in  
5 criminal cases. Appellate courts can send down issues of  
6 sentencing to the lower courts. They don't have  
7 jurisdiction to start a new trial and see if he's guilty  
8 or not. Sentencing him back up.

9 In the Chun case, that was (inaudible). This is  
10 completely different. My colleague says that we need to  
11 have -- you know, in order to address anything outside of  
12 '93, it has to be de novo review. But this proceeding is  
13 de novo. November 8, 2012, Judge Sakamoto issued his  
14 remand order. His remand order remanded this matter to  
15 the Land Use Commission for de novo proceedings. It says  
16 "de novo" right in his remand order.

17 That order was appealed by the resort for  
18 different issues. It was affirmed in full by the ICA and  
19 was never further appealed after that. So Judge  
20 Sakamoto's remand order stands. He says this is a de novo  
21 review. And that's what we have.

22 Further, if we look back at the Lanai Company  
23 decision, it's --

24 HEARINGS OFFICER SCHEUER: De novo review or de  
25 novo remand?

1 MR. KOPPER: For a de novo proceedings. Right.  
2 It's not a review, because a review would be -- it's a de  
3 novo proceeding. That's what Sakamoto said in his remand  
4 order.

5 HEARINGS OFFICER SCHEUER: Okay.

6 MR. KOPPER: And it's in the text.

7 And then we have the decision of the Lanai Company  
8 court itself. They gave the Commission the option. You  
9 can simply clarify your findings from the 1993-96  
10 proceedings, or you can hold new hearings. Well, we know  
11 that the Land Use Commission met. And even though both  
12 parties, the resort and LSG, argued, "Hey, just do it on  
13 the record," the Land Use Commission said no. We're going  
14 to have new proceedings so we can have new evidence and a  
15 full record. This is de novo.

16 Now, I'm not saying we don't have to follow the  
17 Supreme Court. What I'm saying is their strict  
18 construction has no basis in the law. And I want to give  
19 you actual law. So just very briefly to read in the  
20 record, I have the opinion in Waiahole III. This was  
21 decided, 2010, by the Intermediate Court of Appeals. And  
22 unlike the Chun case, this is a remand, obviously multiple  
23 remand, and administrative appeals.

24 And this is at page -- looks like Lexis calls it  
25 45. "On remand, it is the duty of a tribunal to comply

1 strictly with the mandate of the appellate court according  
2 to its true intent and meaning as determined by the  
3 directions of the reviewing court.

4 "However, on remand, the tribunal is free to  
5 decide issues not covered in the mandate and issues that  
6 were not decided explicitly or by necessary implication.  
7 In addition, even where an issue has been addressed by the  
8 appellate court and is covered by the mandate, the  
9 tribunal on remand may reconsider the issue based on new  
10 evidence for changed circumstances."

11 Now, first, we already know that the Land Use  
12 Commission, as the resort concedes, considered facts after  
13 the 1993 show cause order. So they went beyond it, up  
14 until 1996. And we know that because aside from the  
15 concession, there's evidence that the pump test, which  
16 happened in '96, was offered and considered by the  
17 Commission and et cetera.

18 So if the Commission has the ability to go beyond  
19 the 1993 show cause order in the first instance, then that  
20 means it could do that subsequent, so long as it's not  
21 limited by the Supreme Court's remand order in 2004.

22 And we know from this case, Waiahole, that they  
23 are not, especially when there's new facts. And of course  
24 there's new facts. We have wells that didn't exist at the  
25 time of the Supreme Court's decision. They couldn't have

1 considered it. The '90s Commission couldn't have  
2 considered it. But now they can. And waiahole makes very  
3 clear that you can do it. Pilaa says that we can expand  
4 the scope. It's something that the Hearings Officer can  
5 do. And it is also something that we should do.

6 The resort said that they don't want this to go on  
7 and on forever. But what would happen if we decide that  
8 you simply cannot address these continued violations? Do  
9 we have to have show cause proceedings, new motions every  
10 week to address ongoing violations?

11 I mean, when we think about it, if you know  
12 something is prohibited, for example, if you know it's  
13 possible you could be violating Condition 10 by having  
14 wells 1 and 9, and you go ahead and you drill wells 14 and  
15 15, you have notice that the use of that water is subject  
16 to the restrictions of Condition 10.

17 And it really doesn't make sense to have multiple  
18 proceedings. And then what are we going to have if we  
19 have different hearings officers and different results?  
20 It's a mess. Or maybe we have the same results, and then  
21 there's going to be issues of prejudging, prejudging  
22 concerns. Is the first hearing wagging the dog of the  
23 following hearings?

24 You know, and it makes sense. It's a public trust  
25 resource. That, I think, urges addressing all possible

1 violations. Now, we have the law that says you can do it.  
2 It appears that the Commission has always done it.  
3 There's no reason to deviate now and to limit the  
4 proceedings as the resort requests.

5 HEARINGS OFFICER SCHEUER: Who wants to go?

6 MR. ROWE: I'll go. Deputy Corporation Counsel  
7 Caleb Rowe on behalf of the County of Maui. The county  
8 doesn't really take a strong position on what the scope of  
9 the hearing is. I think the only thing that we wanted to  
10 note is I believe LSG had mentioned that the Hearings  
11 Officer, if they decide to limit the scope from '91 to  
12 '93, should issue additional show cause orders for  
13 continuing violations. And procedurally we think that  
14 that would be an error. Under 15-15-93 of the Hawaii  
15 Administrative Rules, the Commission has the ability to  
16 issue orders to show cause, and the county's unaware of  
17 anything that delegated that authority of the Hearings  
18 Officer.

19 So we don't really have an issue as to the scope,  
20 but we do think that it would be procedurally erroneous to  
21 issue new orders to show cause for ongoing violations if  
22 it is determined that it should be only '91 to '93.

23 HEARINGS OFFICER SCHEUER: It would be erroneous?  
24 I'm sorry. Just to restate what you said to make sure I  
25 was clear --

1 MR. ROWE: Yes.

2 HEARINGS OFFICER SCHEUER: -- it wouldn't be  
3 erroneous to issue new orders to show cause; it would be  
4 erroneous for the Hearings Officer --

5 MR. ROWE: Correct.

6 HEARINGS OFFICER SCHEUER: -- to do so?

7 MR. ROWE: Correct. Correct.

8 HEARINGS OFFICER SCHEUER: Okay. I'm sorry.

9 MR. YEE: Good morning. Deputy Attorney General  
10 Brian Yee on behalf of the Office of Planning. With me is  
11 Rodney Funakoshi from the Office of Planning.

12 We essentially agree with the County of Maui on  
13 this matter. We defer to the Hearings Officer as to the  
14 chronological scope of the hearing. And we agree that if  
15 you believe a further order to show cause is necessary,  
16 that that should be done by the Land Use Commission  
17 itself. Thank you.

18 HEARINGS OFFICER SCHEUER: Yes.

19 MR. KUDO: Can I respond?

20 HEARINGS OFFICER SCHEUER: Yes, please.

21 MR. KUDO: I think that the Pilaa case and the  
22 Bridge 'Aina Le'a case were both cases that did not deal  
23 with the remand situation. So I think that's a very  
24 important distinguishing feature of it. The remand in  
25 this particular proceeding that stems from the 2004

1 decision of the Supreme Court is quite specific as to what  
2 the hearings, if any, are called to do. And that is for  
3 clarification of its findings or its conclusions with  
4 regard to Condition 10, as to whether violations occurred.  
5 It's not -- it's not a remand for anything that you want.  
6 It's a -- it's very specific with regard to clarification  
7 of the findings of fact or conclusions of law that the  
8 Commission will render in its decision, ultimate decision.  
9 That's what the purpose of the remand is for.

10 And all I'm saying, Mr. Hearings Officer, is that  
11 we need to be mindful to stay within the ambits of that  
12 order and not turn this into a de novo hearing and start  
13 to expand not only the time period but anything else that  
14 might be occurring in that time period, which could  
15 include things besides wells 14 and 15, for all I know.

16 So again, I'm just being very cautious that we not  
17 trip over our own feet in trying to conduct these hearings  
18 in a manner that the court has ordered us to do, and to  
19 stay within those, those limitations, so that we don't  
20 get -- we don't have to repeat this thing four or five  
21 years from now. That's all I'm saying.

22 HEARINGS OFFICER SCHEUER: So can I ask you one --

23 MR. KUDO: Sure.

24 HEARINGS OFFICER SCHEUER: -- follow-up question?

25 You know, originally you said '91 to '93. Now



1 it's -- well, it's '96. I understand the differences  
2 but -- and then you brought in this concern about whether  
3 wells -- the subsequent wells would be included. You  
4 don't distinguish, however, between a possibility that you  
5 could have a continued hearing that would take new  
6 evidence on wells 1 and 9 to the present day; but not  
7 additional wells?

8 MR. KUDO: A new hearing? Yeah.

9 HEARINGS OFFICER SCHEUER: No, no, no, no. Sorry.  
10 Let me try again. You said first, '91 to '93 is the  
11 period, right?

12 MR. KUDO: Correct.

13 HEARINGS OFFICER SCHEUER: We discussed earlier,  
14 and you said, well, it's really '91 to '96 to the  
15 conclusion of the order to show cause hearing. And that's  
16 the boundaries of it. And then you also brought up,  
17 subsequent to that 1996 date, you had wells -- I'm going  
18 get the numbers wrong.

19 MR. KUDO: 14.

20 HEARINGS OFFICER SCHEUER: -- 14 and 15. Are you  
21 also saying that even though it still deals with wells 1  
22 and 9 you couldn't -- we couldn't discuss new information  
23 regarding wells 1 and 9 post-1996?

24 MR. KUDO: No, I'm not saying that. I'm not  
25 saying that. I think that in regard to meeting our burden

1 of proof, I think that's what -- I think that's what  
2 you're saying. In regard to the upcoming hearing and what  
3 we intend to show, we know that wells 1 and 9 were within  
4 the relevant period. So we will be producing what -- our  
5 evidence to show that wells 1 and 9, not only during the  
6 relevant period but up until today, are operating in a  
7 very similar manner, and the improvements that we put into  
8 the system to make it more efficient, et cetera, et  
9 cetera.

10 So because -- they were the subject in 1993 of the  
11 order to show cause, so we feel that it's relevant with  
12 regard to what we've done for the last 27 years.

13 Now, I know that David has mentioned that this  
14 thing has been going on for a long time and we continue to  
15 do this, but it's -- yes, we have, but it's because of the  
16 consequences of these constant remands. We're on the  
17 third set of hearings on the same issue over a 27-year  
18 period. So we would like to show with regard to wells 1  
19 and 9 what we have done.

20 Now, to that, there's a little distinguishing.  
21 This relates to the other issue that I was talking about,  
22 and it gets into the burden of proof issue. What we are  
23 trying to do is to put on evidence to tell you and to  
24 prove that what we're doing is permissible, that is, that  
25 we have complied with Condition 10. Not that we have

1 violated it, but that we have complied. I'm stating it in  
2 the positive and not the negative. And that is a --

3 HEARINGS OFFICER SCHEUER: I understand the  
4 distinguishing point you make.

5 MR. KUDO: And so it is an achievable burden for  
6 us to show you that we've complied with the condition. It  
7 is somewhat problematic to show you that we have not  
8 complied with something or --

9 HEARINGS OFFICER SCHEUER: So I understand that.  
10 I want -- can we go back up? Because now I'm a little  
11 more confused perhaps. You said that you want to bring up  
12 evidence regarding wells 1 and 9 through to the present  
13 date.

14 MR. KUDO: If the Hearings Officer wants to listen  
15 to it. Because we've done the same thing, basically.  
16 Nothing has changed.

17 HEARINGS OFFICER SCHEUER: So I -- please feel  
18 free to respond. But I'm confused whether really, truly  
19 what you're trying to bracket the hearings in on is the  
20 time period or the wells.

21 MR. KUDO: The wells, actually, are more  
22 important. And this goes to the leakage theory argument.  
23 If the leakage theory is -- is a theory that has been  
24 proffered by LSG, basically to make all waters in the  
25 high-level aquifer potable so you can't use anything,

1 right? So in order to respond to that, we have to show  
2 what is occurring with regard to wells 1 and 9 over a long  
3 period of time. Because part of the leakage theory is  
4 that over a period of time the facility fee will go down,  
5 the water level, et cetera, et cetera. And there's  
6 induced leakage into the non-potable compartments, et  
7 cetera. So since we have that data, we can show it, show  
8 that data to you over a longer period of time, since we  
9 have that, to disprove the theory.

10 I mean, if we -- if you feel that adds relevance,  
11 which -- which we feel is relevant if you believe the  
12 leakage theory to be relevant. I mean, so to that end,  
13 yes, we'd like to introduce more data and evidence to show  
14 that whatever theory is being proffered by LSG in support  
15 of their leakage theory, or that potable is brackish and  
16 brackish is potable, or whatever argument they're making,  
17 is not true. And -- and I think it's helpful for the  
18 Hearings Officer to see whether what they have  
19 speculated --

20 HEARINGS OFFICER SCHEUER: Yeah.

21 MR. KUDO: -- to have occurred in 1993 actually  
22 did occur or not.

23 HEARINGS OFFICER SCHEUER: I understand how  
24 longer-term data would help understand the relationship  
25 between the pumping of wells 1 and 9 and chloride and

1 other measurements in those wells and this one place.

2 what I'm -- I'm just -- I'm still focused on what  
3 I originally said we were going to try and first address,  
4 as like what was presented first as a time issue, right?  
5 As Lanai Resort's saying, this really -- this remand  
6 should be focused on 1991 to '93. And I'm not trying  
7 to -- you know, there's no tone or anything with what I'm  
8 saying.

9 And then it's like, okay, it's actually '91 to  
10 '96. Now what I'm actually hearing is it's not really a  
11 time period issue, it's a which wells issue.

12 MR. KUDO: Let me clarify that.

13 HEARINGS OFFICER SCHEUER: So maybe I'm  
14 misunderstanding. So --

15 MR. KUDO: The order to show cause is specific  
16 with regard to actions by the petitioner that allegedly  
17 led to a belief that there may be a violation of Condition  
18 10. And the relevant period of those actions was 1991 to  
19 '93. What occurred in that period was the drilling of  
20 wells 1 and 9. But during the hearings in '96, et cetera,  
21 and post that, various theories were brought up to -- such  
22 as the leakage theory, to show that and demonstrate that  
23 there's no such thing as non-potable water in the  
24 high-level aquifer.

25 Since wells 1 and 9 are the subject of the action,

1 and we have the data to show that the leakage theory is  
2 not a plausible theory in terms of inducing leakage from  
3 the -- from the potable high-level aquifers to the  
4 non-potable compartments, we would like to show that so  
5 that what was testified to in the '96 hearings can be  
6 shown to be not conclusive. So to that end, yes.

7 I think that it is relevant to see whether or what  
8 somebody has alleged to -- would occur in the future has  
9 actually occurred or not, because we have that data. I  
10 think it's relevant to the plausibility or the credibility  
11 of any theory or cause of action that the proponents are  
12 putting out, which is -- which was they have.

13 So to that end, yes. It would entail data that --  
14 of those wells post-1996 simply to disprove those  
15 theories.

16 I think, though, in addition, there is in the  
17 element in this case -- because LSG has now raised a new  
18 issue, which is the public trust issue. It was never  
19 raised before. But they're raising the public trust  
20 issue. If you believe that to be a relevant argument,  
21 then our case is also geared to address that argument as  
22 well. That issue was never raised in the 1993 to '96  
23 hearings or in the order to show cause. But if that is a  
24 new theory that they're -- they're alleging, we would like  
25 the ability to at least defend that. Because otherwise,

1 how are we going to meet our burden? And the way that  
2 we're going to show that is we are exercising our  
3 correlative rights and that our use of the water is both  
4 reasonable and beneficial.

5 To that end, we have witnesses and exhibits that  
6 are going to testify to that end. Because that's how you  
7 balance the public trust, is to show that your use is  
8 reasonable and beneficial, you're exercising  
9 constitutionally protected rights.

10 But for them arguing that, we would not have to  
11 raise all those things. But we did because they were  
12 raising those issues.

13 HEARINGS OFFICER SCHEUER: Okay. Do you want to  
14 respond further?

15 MR. KUDO: Very briefly, I promise I can say what  
16 he said a lot faster. I believe his point is, no, the  
17 scope of the hearing is '91 to '93, but they want to offer  
18 evidence that goes outside of that. And there hasn't been  
19 anything that made me -- that showed the resort conceded  
20 otherwise. And again, that position just has no basis in  
21 the law. Of course, the show cause order was based on  
22 what happened from 1991 to 1993, because that's all that  
23 happened up until that time.

24 That belief and violation is what triggered this  
25 proceeding. Once the proceeding is triggered, anything

1 going forward is fair game. And the cases we cite make  
2 that very clear, whether it's on remand or not.

3 very briefly, just to address the issue about the  
4 neutral cause order, I think it's clear that that's not  
5 our primary request. Again, notice to the scope of the  
6 hearing, which really hasn't changed, it's always been  
7 open to what we want to confirm, but it can be addressed  
8 in your minute order. A new show cause hearing is an  
9 alternative. I disagree with the County of Maui and  
10 Office of Planning. 15-15-60 allows a hearing officer or  
11 presiding officer to rule on any motion which does not  
12 invoke a final determination. But, you know, we don't  
13 need to get that far. It may confuse the issues. I think  
14 it's much simpler to just stick with a new minute order.

15 HEARINGS OFFICER SCHEUER: I'll say generally --  
16 I'll just say at this point I'm -- given opposing the  
17 motion and the responses and in the oral argument, I'm not  
18 inclined to make a lot of oral admissions today about how  
19 I'm going to rule on things. And I do think the issue --

20 (Off the record.)

21 HEARINGS OFFICER SCHEUER: I'm not going to give  
22 much oral indication today of what's going to be in the  
23 next minute order. I think I will indicate, though, that  
24 I agree with the Office of Planning and the county that I  
25 do not believe it's within my power to issue a new order



1 to show cause. That would have to go back to the Land Use  
2 Commission. But, of course, that issue is subsequent to  
3 any decision I'll make regarding the time or other  
4 definition of the scope of things.

5 Mr. Kudo, did you address sufficiently your  
6 concerns you wanted to discuss around the leakage theory?

7 MR. KUDO: Actually, I wasn't prepared to argue  
8 the leakage theory today.

9 HEARINGS OFFICER SCHEUER: Okay.

10 MR. KUDO: But I was prepared to address the  
11 second issue, which is the characterization of the issues  
12 in a way that we can meet the burden for the --

13 HEARINGS OFFICER SCHEUER: Whether positive or  
14 negative?

15 MR. KUDO: Yeah.

16 HEARINGS OFFICER SCHEUER: You'd like to further  
17 address that?

18 MR. KUDO: Yes.

19 HEARINGS OFFICER SCHEUER: Okay.

20 MR. KUDO: We do ask the Hearings Officer to  
21 consider recasting the issues as set forth in Minute Order  
22 No. 2. Because the way they're stated now, we are tasked  
23 to prove a negative. That is, that we did not do  
24 something, that we did not use potable water from the  
25 high-level groundwater aquifer to irrigate Manele Golf

1 Course.

2 Normally the petitioner has the burden of proof in  
3 an order to show cause. However, the burden, depending on  
4 how the issue is phrased, can be at odds with the common  
5 law principles regarding evidence. The principles of  
6 evidence dictate that burdens be stated in a manner to  
7 prove a positive rather than a negative proposition.

8 And -- and I -- this is a quote from a Pennsylvania case.

9 It says: It is a well-recognized principle of  
10 evidence that he who has the positive of any proposition  
11 is the party called upon to offer proof. It is seldom, if  
12 ever, the duty of the litigant to prove a negative until  
13 his opponent has come forward to approve the opposing  
14 positive. This is because a party required to prove the  
15 negative is saddled with virtually an impossible burden.

16 This is why courts generally do not require  
17 litigants to prove a negative, because meeting that burden  
18 is very difficult. We are tasked, as the issues are  
19 framed in Minute Order No. 2, to prove by the  
20 preponderance of the evidence that we did not use potable  
21 water from a high-level groundwater aquifer. This is a  
22 negative proposition. That is, we must prove that we did  
23 not do something alleged to be a violation of the state  
24 Land Use Commission decision and order.

25 If a defendant in a criminal trial is tasked with

1 the burden to prove that he did not commit a crime, this  
2 is virtually an impossible task for him to meet. That is  
3 why it is the prosecutor's burden to prove that the  
4 defendant did in fact commit the alleged crime beyond a  
5 reasonable doubt.

6 So what occurs when there is a situation under  
7 common law that presents a negative burden? Under the  
8 common law principles of evidence, the burden then shifts  
9 to those claiming the violation. So therefore, in the  
10 instant situation, if we are asked to prove a negative  
11 burden, it then shifts -- the burden then shifts to the  
12 intervenor, Lana'ians for Sensible Growth, to show in fact  
13 that a violation of Condition 10 has occurred. It is now  
14 their burden, not ours, to meet. All that we can do to  
15 respond to a negative burden is to say we didn't do that.

16 HEARINGS OFFICER SCHEUER: I mean, then you're  
17 really familiar with the line of Hawaii Supreme Court  
18 water cases that have sort of addressed this from --  
19 sorry. You're very familiar with the whole line of Hawaii  
20 Supreme Court water cases that have really extensively  
21 discussed who holds the burdens, whether it's extractive  
22 users of public trust resources or whether it's entities  
23 that are seeking to defend and protect public trust  
24 resources from potential harm. I'm having a -- trying to  
25 address how what you're saying jibes with that line of

1 cases from the Supreme Court.

2 MR. KUDO: I think what the court does, though, is  
3 they try their very best to phrase the issue, or the  
4 alleged violation, in a positive way. So therefore, in  
5 this particular situation, rather than stating that we  
6 have to prove that we did not do something bad, it is  
7 easier for us to prove and more -- more practical for us  
8 to prove something that says we did comply with the  
9 condition, therefore we did not commit a violation.

10 You know, it's the other side of the coin, you  
11 know. And it's kind of similar in boards and commissions,  
12 if you think about it. Whenever a board or commission has  
13 to take action, which is generally through a motion of  
14 some sort, the motion generally is stated in the positive,  
15 not in the negative.

16 So, for instance, if I was appearing before you to  
17 ask for an approval or a permit, and you were inclined not  
18 to give it to me, you would not raise a motion to deny the  
19 permit. Because if that motion, for instance, failed,  
20 then what does that do to my application or my request?  
21 You still haven't acted on it. It therefore then requires  
22 a subsequent motion to approve, an affirmative act to  
23 approve it. Because a motion to deny that fails does  
24 nothing.

25 So therefore, even Robert's Rules of Order prefers

1 that all motions be made, main motions be made in the  
2 positive, not in the negative. It's the same with regard  
3 to burdens of proof. If you have a burden of proof, you  
4 want to be able to prove that you did in fact do  
5 something, not that you didn't do something.

6 So all I'm saying is that the flip side of that  
7 issue is, rather than saying we did not use potable water,  
8 to say that we used non-potable water, which is clearly  
9 specified in Condition 10 as an allowable use. Or if you  
10 don't prefer that, to take a larger view and just say that  
11 we must prove that we complied with Condition 10.

12 Because what we'll do then is to show that we used  
13 non-potable brackish water, which is set forth under  
14 Condition 10 as an allowable use. So that's basically  
15 what we're saying.

16 HEARINGS OFFICER SCHEUER: I hear you.

17 MR. KUDO: Yeah.

18 HEARINGS OFFICER SCHEUER: Thank you.

19 Mr. Kopper, do you want to respond?

20 MR. KOPPER: Sure. As I think how to respond to  
21 that, the first note I want to make is -- and I do feel  
22 like LSG is being treated as some sort of de facto  
23 prosecutor here.

24 I mean, first, we can agree the resort has the  
25 burden to prove their case. Second, we're -- LSG is a

1 party with the same interests as Maui County or Office of  
2 Planning. It was the Commission that had a good-faith  
3 belief that a condition was being violated. And I think  
4 that's a point missing from these common law cases, is the  
5 Commission has brought authority, especially in areas of  
6 public trust, brought authority to make and enact these  
7 conditions, and brought authority to investigate and  
8 enforce when those conditions are being violated. And  
9 that's why it's framed the way it is framed.

10 And when we're looking at an order to show cause,  
11 which is really the question is, is the resort violating  
12 Condition 10 in some way, to then change the query into is  
13 the resort complying with Condition 10 in some respects,  
14 ignores the possible violations.

15 So -- well, first, simply, when we just look at  
16 Lanai Company again, the remand was this: Quote, we  
17 remand the issue of whether the resort has violated  
18 Condition 10 by utilizing potable water from a high-level  
19 aquifer. We know we have to satisfy the Supreme Court's  
20 remand. There's nothing in their proposed issues which  
21 addresses the use, legal use, of potable water.

22 But to illustrate really what happens when you  
23 switch the proposed issues, I think an example illustrates  
24 a problem with their approach. Completely hypothetical,  
25 let us say that the Hearings Officer and the Commission

1 find that well 1 produces and has always produced potable  
2 water, and well 9 produces and has always produced  
3 non-potable water.

4           Okay. We know that's a violation of Condition 10.  
5 well 1 is being used here to irrigate the golf course. It  
6 produces potable water. It's a violation. But if we use  
7 the resort's proposed issue -- and I believe this would be  
8 their issue No. B -- they would avoid a violation, because  
9 they are, of course, in part using non-potable water. And  
10 that's the problem when you turn an inquiry in a violation  
11 into an inquiry about compliance and are you complying in  
12 some manner.

13           And, you know, I think when we have condition --  
14 the conditions -- sorry -- the issues proposed by Minute  
15 Order No. 2, it makes a lot more sense. The burden is  
16 clear. We only have -- especially for limited wells 1 and  
17 9. There's two wells. It's not as if there's a thousand  
18 wells and they have the onerous burden of proving the  
19 potability of each well. There's two. It's easy for you  
20 to tell us is it -- prove to us is it potable or not, are  
21 you violating Condition 10 or not. It's not that  
22 complicated.

23           HEARINGS OFFICER SCHEUER: Okay. You're not going  
24 to dive in?

25           MR. ROWE: No.

1 HEARINGS OFFICER SCHEUER: Okay.

2 MR. YEE: I'll go quickly over it, because I know  
3 you don't want us to dwell on it. We do appreciate the  
4 fact that you tried to explain the issues and focus what  
5 the particular questions are. I think in doing so, it  
6 appears that people have viewed the way you framed it as  
7 an indication of a decision. That is, the way you frame  
8 an issue sort of commands the answer. And so the  
9 different parties have viewed the question differently,  
10 because it sort of helps their sides to win.

11 So perhaps in retrospect, it might have been  
12 easier to simply go back to the language of the order to  
13 show cause and the language of the remand order to simply  
14 saying this is the scope of the hearing. And it really  
15 encompasses both. I mean, if you look at the order to  
16 show cause itself, it says -- essentially what the  
17 petitioner -- what petitioner Lanai Resort says, which is  
18 you failed to use alternative non-potable sources of  
19 water.

20 If you look at the remand order, it says the --  
21 the Land Use Commission didn't determine whether Lanai --  
22 the petitioner used potable water.

23 So you do have two people, both the order to show  
24 cause and the Supreme Court, using different terms. And I  
25 don't think that was intended to limit the arguments of a



1 party. I don't think the way the Supreme Court phrased it  
2 was intended to reach a particular result. I think it was  
3 just the way they happened to write it down on the piece  
4 of paper.

5 Having said that, if you want to set out what the  
6 scope of the issues that you want the parties to address  
7 are, the Office of Planning's happy to address any issues  
8 that you list. We do so with the understanding that we  
9 are entitled to argue that you are wrong in saying that  
10 this is an issue or that entitled to say the evidence  
11 doesn't demonstrate this. The only thing that we did  
12 specifically reference was the Minute Order No. 4, the way  
13 that was referenced.

14 And I will say just -- I read the ICA decision and  
15 that particular paragraph relating to whether or not the  
16 Commission is not supposed to look at what it meant. And  
17 I read it, and I read it, and I read it, because it was  
18 very confusing to me.

19 And my conclusion was that because the LUC amended  
20 the condition, amended Condition 10 to clarify what they  
21 meant, the ICA said, no, you cannot do that.

22 I have to disagree with it, but it doesn't matter  
23 what I think. The ICA said we could not do that. And so  
24 they were justifying their decision to reverse the LUC's  
25 decision to amend Condition 10.

1           I do not think they were saying that -- I'm sorry.  
2   So let me just -- so I think what they were saying is:  
3   You cannot try -- try to restate what you intended to say.  
4   You already said it. Condition 10 is already there. You  
5   cannot change Condition 10 to say what you meant to say.

6           But I don't think that they were saying you can't  
7   figure out what Condition 10 says. So given what  
8   condition says, what Condition 10 says, I think it's all  
9   right for -- and I think it has to be. That's my  
10   conclusion anyway; that you have to come to some  
11   conclusion about what Condition 10 as it is currently  
12   stated, what is its requirement, what does it mean. And  
13   if you conclude that it's unclear, then you conclude it's  
14   unclear. But that's -- that's -- I think that is all  
15   right.

16           And so consequently, we -- if you wanted to go  
17   forward with the issues elicited in Minute Order No. 4,  
18   you change the way you said it. If you want it deleted,  
19   that's perfectly fine with us. In fact, if you want to  
20   delete the provisions in Minute 2 and 4, we're all right  
21   with that. We'll defer to you as to the way you want to  
22   phrase the issues itself. Subject only to the -- what the  
23   ICA said with respect to intent and what was meant. Thank  
24   you.

25           HEARINGS OFFICER SCHEUER: Thank you. Okay.

1 MR. KUDO: I just want to add something short  
2 here.

3 HEARINGS OFFICER SCHEUER: Yes.

4 MR. KUDO: I just want to add something short.

5 The Commission, the Land Use Commission in the  
6 2004 supreme Court appeal, took the position consistent  
7 with ours. It is that it was our burden to show that we  
8 were using non-potable water. And that's stated in the  
9 Supreme Court decision.

10 The LUC posits that in order to prove that it was  
11 fulfilling its obligations under Condition 10, LCI had to  
12 demonstrate that water being used to irrigate the golf  
13 course was not-potable. And that's in Footnote 45 in the  
14 Supreme Court decision, 2004. So the position of the  
15 Commission is consistent with our position here today. I  
16 just wanted to say.

17 HEARINGS OFFICER SCHEUER: Let's take a break.

18 (Break was taken.)

19 HEARINGS OFFICER SCHEUER: Before we go on with  
20 discussions over definitions of "potability" and  
21 "non-potability," which I believe is the last thing to  
22 address today, I was going to ask Mr. Kudo to introduce, I  
23 believe, two company representatives you have with you.

24 MR. KUDO: Also, I would be remiss in not  
25 introducing my co-counsel here, Clara Park, to my right.

1 My co-counsel Clara Park. And in the back there, two  
2 people from Pulama Lana'i, Rob McCoy and Harrilynn  
3 Kameenui.

4 HEARINGS OFFICER SCHEUER: Thank you.

5 The last thing that the motions and responses  
6 addressed from Minute Orders 2 and 4 were statements about  
7 relationship of the scope of the hearing to definitions of  
8 "potability" and "non-potability." So I wanted to give  
9 the parties and opportunity, if they wish, to offer oral  
10 arguments on that.

11 MR. KUDO: Me?

12 HEARINGS OFFICER SCHEUER: Yes. Company first.

13 MR. KUDO: We have nothing further to offer in  
14 regard to that. I think we briefed it sufficiently in  
15 both our position statement as well as the motion. We  
16 feel that the definitions should stay as basically the  
17 plain reading of the words in the context of the 1993  
18 order to show cause hearings and the administrative record  
19 created at that time. And that we will rest on our  
20 arguments as set forth in our pleadings.

21 HEARINGS OFFICER SCHEUER: Thank you. Lana'ians  
22 for Sensible Growth?

23 MR. KOPPER: I agree that -- we're good? Thanks.

24 I do agree that we should -- that the query is on  
25 the plain meaning of "potable" and "non-potable" in

1 Condition 10. By ruling as it did, the Supreme Court  
2 necessarily found that those terms are not ambiguous. And  
3 when terms are not ambiguous, you go by their plain  
4 meaning. And, of course, in our moving papers we discuss  
5 those, the plain meaning of the terms "potable."

6 And just two things I wanted to emphasize. First  
7 is the nature and relationship of the term "potable" to  
8 the term "brackish." I think as evident by the resort's  
9 proposed issues, Issue B, which sort of conflates  
10 "brackish" and "non-potable" so as to say all brackish  
11 water is non-potable. Potable water, I think by its  
12 general definition, and that's -- it is for the Hearings  
13 Officer to decide based on the plain language of Condition  
14 10, but the general definition is water that can be drunk.  
15 And the character -- potability goes to the  
16 characteristics of water regarding its drinkability, while  
17 brackishness goes to its taste. Right? The general  
18 definition of brackish is salty, somewhat distasteful.

19 I think it's clear that brackish water can be  
20 potable and it could be non-potable. And it's something  
21 that we should keep in mind. And when you look at the --  
22 whether it's the legal definitions by the County of Maui,  
23 or the state, or the federal government, saltiness is not  
24 considered when we're talking about what's drinkable. It  
25 just simply isn't.

1           I think even the Supreme Court recognizes this  
2 relationship. They noted that the Land Use Commission did  
3 consider wells 1 and 9 to be brackish, but that there were  
4 other findings that indicate that wells 1 and 9 were  
5 potable water, especially because of the lack of any  
6 comprehensive tests performed by the resort as to the  
7 potability. And the only way the Supreme Court could have  
8 ruled as it did is if water could be both brackish and  
9 potable. I think that's just the one thing we need to  
10 keep in mind.

11           The other is just to -- again, to remind the  
12 Hearings Officer, and I concede you have much more  
13 knowledge in this than I would represent, but this is a  
14 public trust issue, and it really requires the tribunal to  
15 essentially be biased, not biased towards LSG or any other  
16 parties but biased toward protection of the water  
17 resources. And using the definition of "potability," that  
18 simply is whether the water's drinkable or not, and not  
19 getting bogged down in is it 250 milligrams per liter  
20 chloride, is it salty or not, you know, those sort of  
21 considerations distract the Hearings Officer and the  
22 Commission from if this water is part of the high-level  
23 aquifer and if it can be drinkable it's a public trust  
24 resource.

25           MR. ROWE: You know, the county does have a

1 definition of "potable" as part of the Maui County code,  
2 and we spoke about that a little bit in our position  
3 statement. You know, I don't think necessarily we're  
4 saying that's what it -- necessarily that's what the  
5 definition of "brackish" -- or of "potable" is. We just  
6 kind of used it. It can be used as a reference by the --  
7 by the Hearings Officer. And we're also prepared to have  
8 the Director of Water Supply come and testify as to how we  
9 enforce, enforce that definition.

10 As far as these motions, the only thing that we, I  
11 think, would like to add as to the definition of "potable"  
12 is the references to the intent of the Commission that  
13 were contained in Minute Order No. 4.

14 The county is just a little bit weary of using the  
15 term "intent" in a minute order just because of the ICA's  
16 opinion.

17 HEARINGS OFFICER SCHEUER: Okay. Regardless of  
18 the arguments by the Office of Planning earlier?

19 MR. ROWE: Correct.

20 HEARINGS OFFICER SCHEUER: Can I ask you about --  
21 just very quickly about the county code that was  
22 referenced?

23 MR. ROWE: Mm-hmm.

24 HEARINGS OFFICER SCHEUER: That's a -- you know,  
25 without doing my own independent research, that's a code

1 that governs the delivery of water by the county?

2 MR. ROWE: I believe so, yes.

3 HEARINGS OFFICER SCHEUER: So not like, for  
4 instance, like in the Lahaina Kaanapali water system,  
5 which is the major provider but is a private provider of  
6 water; you don't regulate chlorides in their delivery, do  
7 you?

8 MR. ROWE: I believe the definition that we  
9 provided actually specifically references watering of golf  
10 courses. But I'd have to go back and double-check exactly  
11 what we submitted. I don't have that with me.

12 HEARINGS OFFICER SCHEUER: I'm just trying to  
13 understand the sort of -- the scope of the authority of  
14 that definition.

15 MR. ROWE: I believe so. I believe that that's  
16 reference to the deliveries made by the County of Maui.

17 HEARINGS OFFICER SCHEUER: Okay. Thanks.

18 MR. YEE: The Office of Planning just wants to  
19 be -- to clarify. We think our position is consistent  
20 with the County of Maui with respect with trying to  
21 reconcile the ICA decision. And I know it's going to take  
22 a while to sort of filter all this through, but  
23 essentially what we're saying is you cannot ask what was  
24 meant. All you can ask is: what does this condition  
25 mean? And there is a difference. And we think that



1 difference is important.

2 with respect to two other issues I just want to  
3 raise, the Office of Planning does not necessarily agree  
4 that you look solely at the plain meaning of the term  
5 "potable" and "non-potable." As we noted in a prior  
6 prehearing, the question is: What do those terms mean  
7 within the context of Condition 10?

8 And the second is: With respect to the public  
9 trust issue, the Office of Planning has put forth an  
10 argument in our position statement that this was an issue  
11 that was decided at the time Condition 10 was imposed. So  
12 now is not the time to change Condition 10 because someone  
13 thinks that the public trust may demand a different  
14 result. Condition 10 is whatever it says now. And that  
15 decision cannot change simply because of a policy argument  
16 that it's a better result or better for some interest or  
17 another.

18 Having said that, we are prepared to make these  
19 arguments at the close of evidence. And so we are not  
20 opposed to allowing NHLC or LSG to make whatever argument  
21 it wants in this issue. We simply wanted to note that we  
22 have a difference of opinion about it that we will address  
23 later. Thank you.

24 HEARINGS OFFICER SCHEUER: Thank you.

25 Okay. Anything further from the parties?

1 I think, yeah, I'm going to work with counsel and  
2 the LUC staff, endeavor to have a minute order out by  
3 Monday that will certainly in some way reference, address,  
4 and/or supersede Minute Orders 2 and 4.

5 Anything else logistically from the staff that we  
6 need to mention? Accommodations for the second dates of  
7 hearings on Maui, Riley?

8 MR. HAKODA: We have procured a group rate at the  
9 Courtyard Marriott and provided a link. I know David has  
10 already indicated that they're staying at a different  
11 hotel. But petitioner and LUC and OP have that link. So  
12 the majority of us will be at the Courtyard Marriott. The  
13 meeting site is at the Maui Arts & Cultural Center. I  
14 believe it's the Alex Higashi room. I'm not sure. We'll  
15 let you know.

16 MR. KOPPER: Yes. Do we have a tentative start  
17 time on those days?

18 MR. HAKODA: Probably about 9:30, ten o'clock.

19 MR. KOPPER: Okay. I don't have a position on it,  
20 but I know there's a concern that any interested persons  
21 on Lana'i could either attend or somehow videoconference.  
22 I don't know offhand what the capabilities are. I was  
23 informed that there was videoconferencing somewhere. If  
24 it's all right with you, I'd like to investigate that.  
25 And if it's easy, maybe work with you on setting something

1 up. I just want to make sure that the Lana'i community  
2 has opportunity to observe if that's possible.

3 HEARINGS OFFICER SCHEUER: So you're referring to  
4 the Maui hearings, whether or not there's some chance for  
5 people from Lana'i to be able to somehow observe? And  
6 you're --

7 MR. KOPPER: Correct.

8 HEARINGS OFFICER SCHEUER: You're indicating live?

9 MR. KOPPER: Right, observe live. Or at least  
10 have it late enough that they could come over and attend.  
11 And it sounds like that the 9:30, I think there's an  
12 early -- early ferry. So anyway, it's just something I  
13 don't have an answer or position yet, but I know it's a  
14 concern from --

15 HEARINGS OFFICER SCHEUER: Okay.

16 MR. KOPPER: -- some of my clients that are here  
17 in the community.

18 MR. HAKODA: Would ten o'clock work?

19 MR. KOPPER: We can hold on the 9:30. We'll look  
20 into -- I was told there was a way to do some sort of live  
21 conferencing so --

22 HEARINGS OFFICER SCHEUER: We'll work on it. And  
23 I think we can be done with the -- I think you can stop  
24 reporting on -- recording on things now. I think we've  
25 captured the arguments for the parties, yes. Thank you

1 very much.

2 (Concluded at 11:22 a.m.)

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## C E R T I F I C A T E

STATE OF HAWAII

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) SS.

CITY AND COUNTY OF HONOLULU )

I, ANN B. MATSUMOTO, Certified Shorthand  
Reporter, do hereby certify:

That the above proceeding, held on Friday,  
September 30, 2016, at 10:00 a.m., was reported by me;

That the proceeding was taken down by me in  
machine shorthand and was thereafter reduced to  
typewriting under my supervision; that the foregoing  
represents, to the best of my ability, a true and correct  
transcript of the proceedings had in the foregoing matter.

I further certify that I am not an attorney for  
any of the parties hereto, nor in any way concerned with  
the cause named in this caption.

Dated this 5th day of October 2016, in Honolulu,  
Hawaii.

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ANN B. MATSUMOTO, CSR 377  
Registered Professional Reporter