1		LAND USE COMMISSION
2		STATE OF HAWAI'I
3		Proceedings held on November 21, 2017
4		Commencing at 9:35 A.M.
5		Airport Conference Center
6		400 Rodgers Blvd., Suite 700
7		Honolulu, Hawaii 96819
8		
9	I.	Call to Order
10	II.	Adoption of Minutes
11	III.	Tentative Meeting Schedule
12	IV.	ADOPTION OF ORDER SP17-408 AES Lawa'i Solar, LLC (Kaua'i)
13 14 15 16	V.	HEARING AND ACTION A17-804 Hawaiian Memorial Park To consider Petitioner's Motion to Designate the Land Use Commission as Approving Authority for Environmental Statement Under HRS Chapter 343 and for Authority to Prepare Environmental Impact Statement Preparation Notice.
17 18 19	VI.	HEARING AND ACTION SP17-409 Hono'uli'uli Wastewater Treatment Plant - Secondary Treatment and Support Facility - State Special Use Permit No. 2017/SUP2
20	VII.	Executive Session
21	VIII.	Adjournment
22		
23		
24		
25		

1	APPEARANCES:
2	COMMISSIONERS:
3	ARNOLD WONG, CHAIR JONATHAN SCHEUER, VICE CHAIR
4	NANCY CABRAL, VICE CHAIR GARY OKUDA
5	DAWN N.S. CHANG AARON MAHI
6	
7	RUSSELL SUZUKI, ESQ. First Deputy Attorney State of Hawaii
8	STAFF:
9	DANIEL E. ORODENKER, Executive Officer RILEY K. HAKODA, Chief Clerk/Planer
10	BERT K. SARUWATARI, Planner SCOTT A.K. DERRICKSON, AICP
11	DAWN APUNA, ESQ.
12	Deputy Attorney General LORRAINE MAKI, Planner
13	For State Office of Planning
14	CURTIS TABATA, ESQ. BENJAMIN MATSUBARA, ESQ.
15	Attorneys for: SP17-408 AES Lawa'i Solar
16	A17-804 Hawaii Memorial Park
17	GUY INOUYE Chief of Engineering and Construction
18	Department of Environmental Services City and County of Honolulu
19	EUGENE TAKAHASHI
20	Acting Planning Division Chief JEFF LEE, Planner
21	Department of Planning and Permitting City and County of Honolulu
22	ore, and counc, or nemerara
23	
24	
25	

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------McMANUS COURT REPORTERS 808-239-6148-----

Τ	CHAIRPERSON WONG: Good morning. This is
2	the November 21st, 2017 Land Use Commission meeting.
3	The first order of business is adoption of the
4	November 8th, 2017 minutes.
5	Are there any corrections or comments on
6	them? If not, is there a motion to adopt the
7	minutes?
8	VICE CHAIR SCHEUER: So moved.
9	COMMISSIONER MAHI: Seconded.
10	CHAIRPERSON WONG: Commissioner Scheuer has
11	moved to adopt minutes and second was Commissioner
12	Mahi. All in favor please say "aye". Any opposed?
13	The Land Use minutes have been adopted.
14	Next agenda item tentative meeting
15	schedule.
16	EXECUTIVE OFFICER: Thank you, Mr. Chair.
17	On December 6th and 7 we will be on Maui
18	for Waikapu Country Town.
19	On January 10th and 11th, we'll also be on
20	Maui for continued on Waikapu Country Town if
21	necessary, and to hear Maui Land & Pine's motion.
22	We have a gap in the calendar after that,
23	and we will leave the remainder for another date.
24	That's all.
25	CHAIRPERSON WONG: Thank you, Mr.

Orodenker. 1

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2 Commissioners, do you have any questions?

3 If not, the next agenda item is Adoption of Order SP17-408 AES Lawa'i Solar, Petition for a State Land Use Special Permit, a Class IV Zoning Permit,

6 and a Special Permit for real property situated at

7 Koloa and Lawa'i, Kona, Kaua'i, Hawai'i, identified

by Kaua'i Tax Map Key No. (4) 2-6-003:001 portion. 8

Will the Petitioner identify itself for the record.

MR. TABATA: Good morning, Chair, Vice Chair, Members of the Commission, Curtis Tabata for Applicant AES Lawa'i Solar, LLC.

CHAIRPERSON WONG: Thank you. Let me update the record.

On November 8th, 2017, the Commission unanimously adopted seven, with two excused, to approve the Petition for Special Permit.

On November 13th the Commission mailed a notice and agenda for the November 21st, 2017 LUC meeting to the Petitioner and Statewide, Kaua'i and Oahu mailing list.

Is there anyone in the audience who desires to provided public testimony on this matter?

Seeing none, that's good.

1 Commissioners, before you is the Form of 2 the Order in Docket No. SP17-408. The Chair will 3 entertain a motion to approve the Form of the Order 4 in this matter. 5 Commissioners, what is your pleasure? 6 VICE CHAIR CABRAL: I would like to move to 7 adopt this as stated. 8 COMMISSIONER MAHI: I'll second. 9 CHAIRPERSON WONG: A motion has been made 10 by Commissioner Cabral and seconded by Commissioner 11 Mahi. Any discussion? 12 COMMISSIONER OKUDA: Chair, I would like to state for the record that even though I was not 13 14 present at the meeting, I have reviewed the 15 transcript and the records related to the matter. 16 And I would like to thank the court reporter, Ms. 17 McManus, for providing the transcript in such an 18 expedited fashion. 19 CHAIRPERSON WONG: Thank you. Any other 20 discussions? If not, Mr. Orodenker, please poll the 2.1 Commission. 22 Thank you, Mr. Chair. EXECUTIVE OFFICER: 23 The motion is to adopted the order. 24 Commissioner Cabral? 25 VICE CHAIR CABRAL: Aye.

1	EXECUTIVE OFFICER: Commissioner Mahi?
2	COMMISSIONER MAHI: Aye.
3	EXECUTIVE OFFICER: Commissioner Chang?
4	COMMISSIONER CHANG: Aye.
5	EXECUTIVE OFFICER: Commissioner Scheuer?
6	VICE CHAIR SCHEUER: Yes.
7	EXECUTIVE OFFICER: Commissioner Okuda?
8	COMMISSIONER OKUDA: Yes.
9	EXECUTIVE OFFICER: Chair Wong?
10	CHAIRPERSON WONG: Aye.
11	EXECUTIVE OFFICER: Thank you, Mr. Chair.
12	The motion passes unanimously with six
13	affirmative votes.
14	CHAIRPERSON WONG: Thank you.
15	We're going to take a very brief one-minute
16	recess to set up for the next item which is Hawaiian
17	Memorial Park.
18	(Recess taken.)
19	CHAIRPERSON WONG: The next agenda item is
20	action meeting on Docket A17-804 Hawaiian Memorial
21	Life Plan, Ltd (Oahu) to consider Petitioner's
22	Motion to Designate the Land Use Commission as
23	Approving Authority for Environmental Statement under
24	HRS Chapter 343 and for Authority to Prepare
25	Environmental Impact Statement Preparation Notice.

Just to be clear for the parties and the public, the Commission today is considering the narrow issue of whether to be the approving authority for the EIS, and whether to authorize the Petitioner to prepare an EIS preparation notice without having to do an environmental assessment, which is permitted under Chapter 343.

The Commission is not considering the merits of the proposed boundary amendment.

Right now I think we have some disclosures. Commissioner Okuda.

COMMISSIONER OKUDA: Thank you, Mr. Chair.

I would like to disclose that during the earlier part of this year I had discussions, and an agreement was reached with Hawaiian Memorial Park with respect to interring the urns of my grandparents on my mother's side of the family, and my uncle on my mother's side of the family, and two infant uncle and aunt on my mother's side of the family.

Also like to disclose the fact that my parents have cemetery plots at Hawaiian Memorial Park.

I do not believe that any of this would affect my decision-making with respect to this matter.

CHAIRPERSON WONG: Thank you. Commissioner Chang.

COMMISSIONER CHANG: Thank you, Mr. Chair.

I would like to disclose that maybe about five, seven years ago I did do some consulting work with Hawaiian Memorial Park. I know longer am doing any work with them.

I, like Commissioner Okuda, do not feel that it affects my ability to be fair and objective on this matter.

CHAIRPERSON WONG: Commissioner Scheuer.

VICE CHAIR SCHEUER: Rounding out the disclosure. I serve as the vice chair and am slated to become the chairperson of the Board of the Hawaiian Islands Land Trust, a non-profit organization that conserves land in fee simple and through easements.

My understanding from our staff is that there has been very, very preliminary discussion from the Memorial Park to our staff about whether there could be some involvement after approval of the project with the land trust.

I've not been part of those discussions, there is no agreements whatsoever involved. I don't believe this affects my ability to be fair and

impartial in this matter today.

CHAIRPERSON WONG: Anyone else before I'm going to give mine just to -- I just wanted to state that I have grandparents and family not living -- not living -- but at the Memorial Park, and also have a plot at the Memorial Park, but I think I will be fair and impartial in this matter also. Just to inform everybody, they are passed away.

Will the parties please identify themselves for the record?

MR. TABATA: Curtis Tabata for Petitioner Hawaiian Memorial Life Plan, Ltd.

MR. TAKAHASHI: Gene Takahashi, Acting
Planning Division Chief, Department of Planning and
Permitting, City and County of Honolulu.

MS. APUNA: Good morning. Dawn Apuna,
Deputy Attorney General on behalf of the Office of
Planning. Here with me today is Lorraine Maki.

CHAIRPERSON WONG: Thank you. Let me update record.

On November 13, 2017, the Commission received the Petition for Land Use District Boundary Amendment and Exhibits 1 through 5, and Petitioner's Motion to Designate the Land Use Commission as Approving Agency for Environmental Impact Statement

under HRS Chapter 343, and for Authority to Prepare
Environmental Impact Statement Preparation Notice.

On November 13, 2017, the Commission mailed a notice and agenda for the November 21st LUC meeting to the parties Statewide and Oahu mailing list.

On November 16, 2017, the Commission received OP's response to Petitioner's motion, and on the same day, acknowledged receipt of materials sent by Petitioner.

On November 20th, 2017, the Commission issued notice to Petitioner deeming its Petition incomplete.

Let me briefly describe our procedure for today on this docket.

First, I will give the opportunity for the Petitioner to comment on the Commission's Policy governing reimbursement of hearing expenses.

I will then call for those individuals desiring to provide public testimony to identify themselves. All such individuals will be called in turn to our witness box where they will be sworn in prior to their testimony.

After completion of the public testimony portion of the proceedings, the Petitioner will make its presentation.

After the completion of the Petitioner's presentation, we will receive any comments from the City and County of Honolulu, Department of Planning and Permitting and OP. The Commission will then conduct its deliberation.

The Chair will also note for the parties and the public that from time to time I will be calling for short breaks.

Are there any questions on the procedures for today? Thank you.

Mr. Tabata, has our staff informed you of our Commission Policy regarding the reimbursement of hearing expenses?

MR. TABATA: Yes, they have, and we will comply.

CHAIRPERSON WONG: Thank you.

Is there anyone in the audience who desires to provide public testimony for today on this matter, Hawaiian Memorial? No one.

Mr. Tabata, will you please make your presentation?

MR. TABATA: Petitioner Hawaiian Memorial Life Plan, Ltd., filed its Motion to Designate Land Use Commission as Approving Agency along with its Petition for District Boundary Amendment on

1 November 13, 2017.

The Petition seeks to reclassify

53.449 acres of land from the Conservation District
to the Urban District for expansion of the existing

Hawaiian Memorial Park Cemetery, and the creation of
a 14.5-acre cultural preserve.

asking the Commission to determine that the project is likely to have a significant impact, and to be allowed to bypass the preparation of the environmental assessment, and instead to allow us to immediately prepare an EIS Preparation Notice and proceed with the EIS process.

If there are any questions, we will be happy to try to answer them. Thank you.

CHAIRPERSON WONG: Okay. Thank you, that was very concise.

Mr. Tabata, do you have any comments from DPP?

 $$\operatorname{MR}.$$ TABATA: No, the department has no objection regarding the process.

CHAIRPERSON WONG: Thank you. Ms. Apuna?

MS. APUNA: OP has no objections to

Petitioner's Motion. Thank you.

CHAIRPERSON WONG: Commissioners, what is

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your pleasure on this matter?
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                COMMISSIONER CHANG: Can I make a motion to
 3
     go into executive session to discuss our duties and
 4
      liabilities?
 5
               CHAIRPERSON WONG: On this matter?
               COMMISSIONER CHANG: Yeah.
 6
7
               CHAIRPERSON WONG: Do I have a second?
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               VICE CHAIR CABRAL: I'll second that.
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                CHAIRPERSON WONG: I have a motion by
10
     Commissioner Chang and second by Commissioner Cabral
     to go into executive session. All those in favor say
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12
      "aye". Any opposed? We're in executive session.
13
                (Executive session.)
14
                CHAIRPERSON WONG: We're back in session.
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                So we left off asking the Commissioners
16
     what is your pleasure on this issue. Commissioners,
17
     your pleasure?
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               COMMISSIONER MAHI: I move that we accept
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     the proposal.
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                CHAIRPERSON WONG: Commissioner Mahi moved.
2.1
     Is there a second?
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               VICE CHAIR CABRAL: I'll second it.
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               CHAIRPERSON WONG: Commissioner Cabral
24
     seconded.
25
               We're in discussion. Any discussion on
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this issue?

COMMISSIONER OKUDA: Mr. Chair, just to clarify the record. So the motion deals with approving the request of the Petitioner to designate the Land Use Commission as the accepting authority and to allow the Petitioner to -- I don't want to use the word "bypass" -- but not be required to prepare an EA, but go directly to preparing Environmental Impact Statement; correct?

CHAIRPERSON WONG: Correct. Commissioner Scheuer.

VICE CHAIR SCHEUER: Just to reiterate for any members of the audience who are perhaps unfamiliar, this is absolutely not about the merits of the project. This is solely regarding our agreeing to being the Accepting Agency for the Environmental Impact Statement.

CHAIRPERSON WONG: Any more discussion? If not, Mr. Orodenker.

EXECUTIVE OFFICER: Thank you, Mr. Chair.

The Motion is to approve the request for the LUC to be the Accepting Authority for the EIS, and for the Petition -- to allow the Petitioner to move directly to an EIS.

Commissioner Mahi?

1	COMMISSIONER MAHI: Aye.
2	EXECUTIVE OFFICER: Commissioner Cabral?
3	VICE CHAIR CABRAL: Aye.
4	EXECUTIVE OFFICER: Commissioner Okuda?
5	COMMISSIONER OKUDA: Yes.
6	EXECUTIVE OFFICER: Commissioner Scheuer?
7	VICE CHAIR SCHEUER: Aye.
8	EXECUTIVE OFFICER: Commissioner Chang?
9	COMMISSIONER CHANG: Aye.
10	EXECUTIVE OFFICER: Chair Wong?
11	CHAIRPERSON WONG: Aye.
12	EXECUTIVE OFFICER: Thank you.
13	Mr. Chair, motion passes with six
14	affirmative votes.
15	CHAIRPERSON WONG: We will take a 30-second
16	break to switch chairs.
17	(Recess taken.)
18	CHAIRPERSON WONG: The next agenda item is
19	the hearing and action meeting on Docket SP17-409
20	Hono'uli'uli Wastewater Treatment Plant - Secondary
21	Treatment and Support Facility - State Special Use
22	Permit No. 2017/SUP-2.
23	Let me update the record.
24	On October 25th, 2017, the Commission
25	received Application Materials and exhibits submitted

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to the Honolulu Planning Commission for deliberation, including the evaluation report from the Planning Director, transcripts from Commission's September 13, 2017 meeting, and a copy of the Findings of Fact, Conclusions of Law and Decision and Order of the Honolulu City and County Planning Commission.

2.1

On November 9th, 2017, the Commission received hard copies and a CD containing the Honolulu Planning Commission's September 27, 2017 Agenda and Meeting Minutes.

On November 13, 2017, the Commission mailed Notice of Agenda for the November 21st, 2017 LUC meeting to the Petitioner and the Statewide and Oahu mailing list.

On November 15, 2017, the Commission received OP's comment letter.

Let me briefly describe our procedure for today on this docket.

First, I will call for those individuals desiring to provide public testimony to identify themselves. All such individuals will come to our witness box where they will be sworn in prior to the testimony.

After completion of the public testimony portion of the proceedings, the Petitioner will make

1 its presentation.

2.1

After completion of the Applicant's presentation, we will receive any comments from DPP.

After the completion of the County's presentation, we will receive any public comments from the State Office of Planning. After we receive public comments from State Office of Planning, the Commission will conduct its deliberation.

Are there any questions on our procedures for today? Okay.

I will now call on individuals desiring to provide public testimony on Docket SP17-409

Hono'uli'uli Wastewater Treatment Plant Special

Permit to identify themselves. All witnesses will be called to our witness box to be sworn in prior to their testimony.

Is there any public testimony on this issue? If not, thank you.

Can you please inform us who you are for the record?

MR. INOUYE: Good morning, Mr. Chair,
members of the Commission, my name is Guy Inouye,
Chief of Engineering and Construction with Department
of Environmental Services with City and County of
Honolulu. Here with me is Mr. Jim Niermann with the

1 | consulting engineering firm RM Towill Corporation.

MR. TAKAHASHI: My name is Eugene Takahashi with City and County of Honolulu, Department of Planning and Permitting, currently Acting Planning Division Chief. With me from the Department of Planning and Permitting is Jeff Lee from our staff who worked on the application.

MS. APUNA: Good morning, Deputy Attorney General Dawn Apuna on behalf of Office of Planning. Here with me is Lorraine Maki.

CHAIRPERSON WONG: Thank you.

Just for your information, from time to time the Chair will be taking short breaks, just for your information.

So can you please proceed, Mr. Niermann or Mr. Inouye.

JIM NIERMANN

Was called as a witness by City and County of Honolulu, was later sworn to tell the truth, was examined and testified as follows:

DIRECT EXAMINATION

MR. NIERMANN: Good morning, Chair, Members of the Commission. My name is Jim Niermann, planner with RM Towill Corporation. We're assisting originally with the Department of Design and

Construction, now the Department of Environmental
Services on the Special Use Permit for the
Hono'uli'uli Wastewater Treatment Plant expansion.

I'm going to go through this briefly, and I really will rely more on question and answer.

Really briefly, the image you see here (indicating) the existing facility is down here. The overall facility is comprised of three parcels. The existing wastewater treatment plant is in Parcel 7 as you can see here (indicating).

Parcel 4, which is included in the Petition area, is about 2.7 acres and it contains existing wastewater treatment plant facility, primarily the headworks and related odor control.

And Parcel 3, which is about a 48-acre parcel wraps around the east side of the existing plant and extends up to the north. 25.1 acres of that is within the Petition Area, the State Land Use Ag District.

The remaining acreage, which is roughly 23 acres, is in the Urban District. It was part of the Gentry, 1988 Gentry Boundary Amendment.

Our request is for approval of a Special
Use Permit for the expansion of the existing
wastewater treatment plant to accommodate secondary

treatment processes and facilities for the secondary treatment processes that are required by the EPA Consent Decree, 2010 Consent Decree between the State, the County, and the EPA.

The Consent Decree requires that

100 percent of the effluent at the plant be treated
to secondary levels.

Currently about half of the flow that is coming into the plant are treated by secondary level. By June 1st, 2024 is the date that the Consent Decree is stipulated for operating at 100 percent secondary treatment.

These are just background information on the left showing the existing State Land Use District Boundary Areas, and on the right showing existing zoning (indicating).

This is the existing facility. It's basically a mirror of the photo image we just were reviewing.

So key dates for the Consent Decree,

January 1st, I'll go into -- this is why we are

seeking a SUP at this time instead of State Land Use

District Boundary Amendment -- this primarily has to

do with the first deadline and Consent Decree.

Unfortunately, we didn't get started in

this process early enough, we felt, to go through a State Land Use District Boundary Amendment process with enough time to also go through the construction design, the procurement process, and the bid process to meet the January 1st, 2019 deadline. That deadline is to issue Notice to Proceed for start of construction.

The second deadline is the one I mentioned before. By June 1st, 2024, the plant has to be operating at 100 percent secondary treatment capacity.

So this image is the proposed improvements to meet the Consent Decree. So by 2024 that is what is proposed. You can see up here, the existing facility here (indicating). What is proposed in the expansion area are secondary -- these round features here are the tanks for secondary clarifiers that are a part of the secondary treatment process.

In the initial phase, 2024, six of these eight tanks are proposed to be constructed. In addition there is a pump right here (indicating) to pump the effluent through the system. There's -- in the future -- this is actually outside of the Petition area. I don't know if it needs discussion.

This would be a future area based on past

the 2024 date.

2.1

So the main reason for the SUP is to be able to construct these facilities within the expansion area including within that State Land Use Agriculture Area.

This next slide shows, in addition to the secondary treatment process, also proposing to develop non-process support facilities use within the overall expansion area. Those are represented here in blue (indicating).

The facilities I was just discussing secondary treatment, are shown in yellow or gold. The blue facilities as non-process facilities, these include warehouse, machine shop, laboratory, administration building. And I know I'm missing something here. There's a truck parking area, covered truck parking area.

Three of those facilities are currently at Sand Island Wastewater Treatment Plant. So they're indirectly tied to the Consent Decree in that they need to be moved out of the Sand Island Treatment Plant to create space for the secondary treatment required there for the Consent Decree. They don't necessarily have to be moved here, but this is where they're proposed to be located in order to centralize

C and C operation.

The timing of that is by 2022 those facilities need to be relocated from Sand Island. Those include the warehouse, the shop and the laboratory. So some of those I believe -- I think this is -- sorry my eyesight is not so good -- a little fuzzy here. But I believe it's these two (indicating). And then I think there is a laboratory. Not sure if it's this facility (indicating).

Those three would all be occupying a portion of the Petition Area as well.

Really quickly on why we're doing the SUP versus going for State Land Use Boundary Amendment, it really was being driven by the timing on that January 1st, 2019 date. And while it seems like a lot of time, as we work back from where we started this process to try to get that date, and the reason for -- we need to build in at least a year for the design to go through building permit process, to go through the bid procurement process and bid award.

And roughly the schedule for that is by

February of next year would be to have the

construction drawings, the design drawings submitted

to the city and county for review for building

permit, to go through the building permit review by June.

And then to have the bid docs prepared by June, July and go through again procurement and award by the end of the year.

So there is some cushion built into that. But time flies pretty quickly as we all know.

So our intention, had some discussions with DPP in early this year 2017. And then subsequently with the LUC in the summer, I think in September.

The meetings with DPP we came up with this two-pronged approach. And I know it wasn't DPP's desired choice that we go for SUP, they prefer that we go -- I can let them speak to that. But I think they listened to our concern about risk of not hitting that Consent Decree date.

The proposed entitlement process, the short term was to go with SUP, apply for Special Use Permit as a short-term strategy. In addition to that, we would be getting a conditional permit and a joint development agreement to bring those three parcels into one zoning lot for the development of the facilities.

And then also applying for a zoning waiver. That's where -- one of the buildings exceeds the

height limit of 60 feet. I think the building is 70 feet. That particular building is proposed to be demolished, and subsequently all the structures will be within the allowed zoning height.

This is the short-term process. When we get through this process, and we know we can breathe easier -- hopefully would be able to breathe easier on the Consent Decree compliance. C and C proposes to come back in with State Land Use Boundary Amendment to bring the entire project area into the Urban Boundary.

In addition, right now the property is a combination of I2, Industrial 2, and Ag 1 county zoning. So we're also proposing to do a zone change to change the Ag 1 -- (indecipherable, coughing) so we have some consistent zoning for the entire site.

Finally, proposing to go through subdivision process to consolidate the three lots into one lot, and that would essentially bring everything into conformance with State Land Use law, bring it into conformance with most appropriate county zoning and have one unified project property.

I have -- we don't need to dwell on this.

Time frame, Consent Decree deadline shown. Some of
the issues -- I think I'll save this for the

education -- for question and answer.

Leading up to the Planning Commission hearing, these were the issues that kind of risen to the fore. There were some concerns about odor control. And there are quite a few improvements that are planned to improve the emissions of $\rm H_2S$ or hydrogen sulfide.

An exterior lighting plan was requested by DPP. We did submit a lighting plan in August and will continue to work with DPP on that through the construction plan review process.

Traffic impact assessment, some questions (indecipherable). Those will be submitted by end of this month, and the other two will follow the construction drawings.

OR&L Land Company. On the northern boundary of the property, along this edge is OR&L rail line. We are proposing one crossing along Malio Street down, coming down through Renton Road, proposed crossing there.

Avigation and wildlife mitigation with DOT airports. We have been discussing with them, and I know it's in the record, a proposed -- a letter from them proposing we undertake an MOA, also proposed conditions in the Planning Commission's Decision and

Order (indecipherable) -- very cooperative with that condition.

Then finally, we have a Land Use Commission docket, the existing Gentry Boundary Amendment of which the property is subject. And that actually applies to not the Petition area, but to this piece of Parcel 3, which is currently in the State Land Use Urban and zoned I2. So the intention is part of State Land Use Boundary Amendment Application.

Concurrent with that, we would also be applying for the docket to be amended -- bifurcate this property out of that docket. So that was also an outcome of the discussions with DPP and with LUC staff.

And then the last is unilateral agreement. There is an existing ordinance to change the zoning in that I2 portion of the expansion line up here (indicating).

We are also proposing to modify that as part of the county zone change action. And that's basically to bring the conditions more into alignment with the wastewater treatment plant operation rather than an industrial park.

And with that, we're happy to go into any discussion on any of the issues that are concern to

1 the Commission.

2 CHAIRPERSON WONG: Okay. Thank you.

Commissioners, are there any questions? Commissioner
Cabral.

VICE CHAIR CABRAL: I have what -- I'm a simple person. I think it's a simple question, but I think it's going to be a very complicated answer.

Odor, you mention you have ways to mitigate the odor. Can you, in layman terms, explain to me why I won't smell that when I drive by?

THE WITNESS: Well, we can't say you won't smell the treatment plant when you drive by 100 percent, just given the nature of the facility.

But as far as the improvements, probably one of the simplest improvements we've discussed -- there are three processes that are not covered, not contained.

Really briefly. So one of them is what is called the grit removal and aeration right here (indicating). It's where the solids come in and grit is removed from the liquid as an initial filter.

That's all currently exposed.

As part of the improvement, that process will be contained within a structure. Will be provided with an odor control system. A negative air

pressure within that facility, and all of that will be -- all of the air -- first of all, containing it where it currently is not. Second, all that air will be processed.

The other is the aeration plant right adjacent to it, which is also in this area of the facility (indicating). That's typically covered, but currently some of the covers are broken. So that's a current source of odor.

In future, as part of these improvements, that's going to be converted to what is called biological reactive -- sorry, high contact biological reactive process, another treatment process that will be entirely contained, as well as provided with an odor control system, negative air pressure.

So that would be the second facility that will be covered.

The third is down here (indicating). This is where sludge is brought in from other facilities. And sludge is handled and dried. So those facilities currently are partially contained, partially open. But in the future that's going to be replaced with the new facility that will be completely contained, and again, will have an odor control system with negative air pressure.

A fourth item, this is probably most immediate -- it's a project currently underway -- is right down here within the Petition Area is the facility headworks. That's where all of the fluids initially come into the facility.

2.1

Currently the odor control system is undersized for the volume coming in. So there's a project that's out to bid right now or awarded.

MR. INOUYE: Awarded and starting construction.

THE WITNESS: That's to put in a new odor control system in that location.

MR. INOUYE: Just to add a note about existing conditions there.

The department has completed an odor audit of the plant, and based upon this audit, we identified the hotspot. And as Jim mentioned, the hotspot is near the entrance of the plant, and that is currently under construction to remedy.

VICE CHAIR CABRAL: I don't notice -- and it may be that it is not on your drawing -- trees.

Is there any thought that there should be trees on a perimeter around the property, one for visual as well as -- I don't know whether it would help the smell, but might be nice for the neighborhood to have trees.

1 Are there any thoughts about that?

THE WITNESS: Yes, absolutely. The last thing we show on the engineering drawings. Currently there are trees, some of which will be removed as part of the project and replaced along Geiger Road. And if you drive along there right now, there is monkeypod trees. Some of those will be removed as part of the improvements we are discussing, but there will be landscaping including trees and other landscaping that will be replaced along Geiger Road.

There is going to be different treatments.

There will be treatments around the entire perimeter of the facility, but they're all going to be different and also phased at different points.

VICE CHAIR CABRAL: I read about vegetation swales for your water, treated water. Are you going to water your trees then with that water from your plant?

THE WITNESS: My understanding is -- I should have pointed this out. The DWS operated recycled facility is here on the west side of the facility, so water from that facility will be used for irrigating that -- I want to confirm -- it will be used for irrigating. I know it's used for irrigation now. About 10 million gallons is produced

daily, and a portion of that will be used to irrigate 1 2 the vegetation on that facility. 3 VICE CHAIR CABRAL: Thank you very much. 4 CHAIRPERSON WONG: Any other questions? Commissioner Chang. 5 6 COMMISSIONER CHANG: Thank you very much 7 for your testimony. Just two questions. You have a deadline of January 1st, 2019 8 9 which is kind of driving this process. Has monies 10 been appropriated to ensure that you have funds available to proceed with construction? 11 12 MR. INOUYE: Yes, we have a budget. Yes, 13 we have a program already. 14 COMMISSIONER CHANG: The other question is 15 dealing with the OR&L. Are you receiving any federal funds for this project? 16 17 THE WITNESS: Not for the secondary, or the 18 non-process facilities. 19 COMMISSIONER CHANG: Does the Consent 20 Decree trigger 106 of the National Historic 2.1 Preservation Act? 22 THE WITNESS: The Consent Decree does not, 23 but the proposed crossing here (indicating) --24 COMMISSIONER CHANG: Has there been 25 consultation with interested parties for that OR&L

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crossing?

THE WITNESS: They haven't started that process. So ENV has initiated discussions with DOT. I know DOT made a comment to the application that they recommended against that. We know the planner who made the comment was essentially just waving the warning that this is not a simple thing to do, which we know. We passed that warning on.

What -- they were not aware -- the planner that made the comment was made aware that ENV had already had discussion with DOT.

COMMISSIONER CHANG: What about discussion with the historic -- that the rail -- the Historic Society -- Rail Society, are they --

THE WITNESS: They would be part of those discussions, because they're actually in charge of the base here. Their baseyard is right like right here (indicating).

COMMISSIONER CHANG: So your consultation process will include discussions with them as well?

THE WITNESS: It would have to.

COMMISSIONER CHANG: Thank you.

MR. INOUYE: Can I make a clarification relative to funding?

Right now the program is all intended right

1 now to be state funded, however, the department is 2 considering applying for sewer revenue -- SRF 3 program, federal subsidized state program, SRF, 4 revenue funds, that we are considering applying for 5 those. 6 COMMISSIONER CHANG: It's a state program 7 or federal program? THE WITNESS: It's a state program that's 8 9 subsidized by federal money. 10 COMMISSIONER CHANG: So that would trigger a formal Section 106? 11 12 THE WITNESS: 106 is triggered by OR&L 13 crossing. 14 COMMISSIONER CHANG: Through that Section 15 106 process, will there be some kind of agreement 16 entered into as to how you deal with that historic 17 property before those funds are released? 18 THE WITNESS: There would need to be, unless there is some other process that the federal 19 20 agency has to either adopt (indecipherable) -- so I 21 think it would have to piggyback if there's a 22 programmatic agreement. I don't know if anybody 23 would allow one on an MOA. 24 COMMISSIONER CHANG: That's my 25 understanding, I believe you're right, DOT is going

through some discussions with federal highways on developing a programmatic agreement for the entire $\mathsf{OR\&L}$.

Okay, thank you very much.

CHAIRPERSON WONG: Any other questions?

Commissioner Scheuer.

VICE CHAIR SCHEUER: Hi, Jim. I have questions about deadlines and questions about the neighborhood board. And my questions, because this is a special permit, when I ask you a question, I'm asking you to point to somewhere in the record that's been transmitted to us that information exists.

When there's a deadline that you're trying to meet for a notice to proceed of January 1st, 2019, is that correct? When was that deadline set?

THE WITNESS: That would have been in the 2010 Consent Decree.

VICE CHAIR SCHEUER: So it's 2017 now, last time I checked. So we are now on a tighter crunch deadline that's causing me to -- if I understand your remarks correctly, to go for Special Use Permit rather than a District Boundary Amendment.

Since this deadline was set in 2010. Why is this determination being made now rather than many years ago when there would have been sufficient time

to go for an Urban Boundary Amendment?

THE WITNESS: I will probably have a very unsatisfactory answer for that. And the short answer is, I would say it was oversight or lack of diligence early on in the process.

At the time that the Consent Decree was executed, the city, first of all, they didn't own the property, the expansion area. They acquired that property in 2011. That's still six years ago.

In that time -- I don't know the review process at that time it went through, but I can only -- what's the word I'm looking for -- attribute it to I guess lack of attention on what the requirement was going to be.

It may have been that since a portion of that parcel was in urban, that there wasn't an appreciation that the portion that was not in urban needed to be in conformance with state law before they could go developing.

But that's -- we found ourself in this situation. And looking at the calendar, the time that it became aware and everybody appreciated the significance, this was, I guess, the strategy to try to mitigate the risk of the Consent Decree deadline.

VICE CHAIR SCHEUER: My other question had

to do -- does the reference in the record transmitted to us, that consultation letter was sent to the Neighborhood Board No. 23, but I can't find in the record any feedback from that neighborhood board.

2.1

THE WITNESS: I thought we included in the record the -- well, it's two places. I know in the SUP application --

VICE CHAIR SCHEUER: Are you familiar with what the feedback was from the board?

THE WITNESS: Yeah, sure. First of all, we had -- three of the residents of the village came in.

Their main concern was that they were going to be displaced by the action. We were able to explain that that wasn't the case.

They also raised concern about odor. What was going to be happening with odor. We heard that from at least one or two other members of the community who spoke up.

So their concern was what are you doing about odor now, and will it be making matters worse or conditions worse.

And so we did describe the odor, the proposed improvements to the odor control system, as well as containment that was planned for the facility.

We also had a representative from the OR&L. He was there actually for another matter, but he also stood up to raise the same concern about crossing the line. I think his preference is that we not cross the line. I can go into the merits -- our response was, which I'll just say briefly here, short of this access, if we don't add an access off of Renton Road, the only access to the facility is off of Geiger Road. And for a facility of this size and this importance, we felt that having a second or even a third access is pretty essential.

VICE CHAIR SCHEUER: Did the neighborhood board take any official action, pass any motion or express any sentiment regarding the project as a body?

THE WITNESS: They did not. In general, they were supportive of the presentation, the idea of going to secondary, but they did not take any action on the OR&L.

MR. INOUYE: If I can add a few comments to the unfortunate timing. It is a program failing that we are coming in at this late moment.

Maybe a little bit about the Consent

Decree. The Consent Decree is a 25-year program.

Within the first ten years there was focus within the

collection system, the gravity, sewers, the pump station, the force mains. The second portion of the force-main focuses on the treatment, specifically secondary treatment at Hono'uli'uli and secondary treatment at Sand Island.

The first portion of the Consent Decree was a ten-year effort. So from 2010 to 2020. The program had focusing on the conveyance system. And I'm proud to say that we have met every milestone.

It is unfortunate that coming upon the second portion of the Consent Decree, the program really wasn't aware or cognisant of the requirements and implication of the land development. And hence, we are in this situation, and we apologize for that.

CHAIRPERSON WONG: Thank you. Anyone else?
I was remiss.

So, Mr. Inouye, do you affirm that everything that your testimony, about what you said today and in the future for this docket, is truthful?

MR. INOUYE: Yes, I do.

GUY INOUYE

Having previously testified, was sworn that his testimony was truthful.

CHAIRPERSON WONG: Mr. Niermann, do you also affirm that everything in this docket that you

said previously and in the future is truthful?

THE WITNESS: Yes, I affirm.

JIM NIERMANN

Having previously testified, was sworn that his testimony was truthful.

CHAIRPERSON WONG: Mr. Takahashi.

MR. TAKAHASHI: The department recommends approval of their Applicant's Petition's request to Urban.

CHAIRPERSON WONG: Ms. Apuna.

MS. APUNA: We have a few comments.

OP reviewed the subject Application for Special Use Permit relative to the guidelines HRS Section 205-6 and Hawai'i Administrative Rule Section 15-15-95, which allow certain unusual and reasonable uses within the Agricultural and Rural District other than those for which the district is classified.

OP reviewed the application prior to the county hearing on the Application providing comments to DPP in a letter dated August 2nd, 2017 which included the following:

The site contains soils of mostly poor quality with a small area in Parcel 4 containing higher quality agricultural lands. However, Parcel 4 currently contains existing appurtenant uses.

1 An archaeological assessment was provided 2 and SHPD has determined that the report is 3 "accepted", and no other remedial work is required. 4 The Applicant plans to file motion to amend to bifurcate Parcel 3 from the original 5 6 reclassification and can currently file a dba to 7 reclassify a portion of Parcel 3 and Parcel 4 from agricultural to urban. 8 9 In all, OP recommends approval of Special 10 Use Permit with the conditions of approval included 11 by the City Planning Commission. 12 CHAIRPERSON WONG: Thank you. Commissioners, do you have any of questions 13 for OP? If not -- so, Commissioners, in front of us 14 15 is -- what is your pleasure on this issue? Commissioner Okuda. 16 17 COMMISSIONER OKUDA: Mr. Chair, I move that 18 the Petitioner's request be approved with the 19 conditions stated in the record, conditions stated by 20 Planning Commission. 2.1 CHAIRPERSON WONG: Is there a second? 22 Commissioner Mahi. 23 COMMISSIONER MAHI: I'll second. 24 CHAIRPERSON WONG: We're in discussion.

25

Commissioner Okuda.

COMMISSIONER OKUDA: Mr. Chair, in speaking and moving in favor of the Petition and request, I would like to state for the record that I'm making the motion based on the specific facts and specific circumstances shown in the record in the present case.

I don't want to take my motion to be used in any way as some type of precedent or agreement that in some other situation it would in fact be proper to use a Special Permit process to bypass a petition for a boundary amendment.

So my motion and my statement in support of the motion is based on the specific circumstances and the specific facts raised in this specific case only. Thank you.

CHAIRPERSON WONG: Commissioner Scheuer.

VICE CHAIR SCHEUER: I'm thinking back to being an undergraduate and trying to get a paper in on time, the date it was due, and running to a copy shop and seeing a large sign behind the counter that said: "Your bad planning doesn't constitute my emergency".

It's a very frustrating position that you've put the Land Use Commission in. I think, building on Commissioner Okuda's comments, you know,

if a private developer would come in and say, by the way, we are getting a Special Use Permit. We know it's not quite the right thing, but we are running out of time, but we are coming back later. It would be entirely unacceptable.

Obviously, complying with the Consent

Decree is a very worthy thing, going to secondary

treatment is a very worthy thing. Having a

wastewater treatment is a very worthy thing. But

it's a frustrating experience to have to approve this

kind of thing.

CHAIRPERSON WONG: Let's take a five-minute recess, please.

(Recess taken.)

CHAIRPERSON WONG: Thank you very much for that recess.

Is there any other discussion on this issue at this point in time?

I just want to state while we're -- because no one has any -- that I'm also concerned that, you know, during that process when having a Consent Decree that you had enough time to meet, to go through -- hopefully that this is only a "stop gap" because I see in your exhibits that you're going for -- I just wanted to say that, you know, hopefully

this doesn't come again in the future for any other projects.

2.1

Also wanted to say that hopefully you can clear up about the DOT issue with OR&L line, just because that is historical in that sense too.

So that's my statement. But is there anything else that we wanted to bring up?

Commissioner Cabral.

VICE CHAIR CABRAL: I would like to go back to trees. I come from Hilo. We have trees everywhere. You have to work hard not to have them grow over your house.

Looking at that and proximity to residential homes and stuff, and what appears on your diagram here, at some point you have zero lot line developments like right against your boundary practically. Maybe those aren't things that produce smells, but they certainly would prohibit a tree growing in the middle of that building.

There might be an area between where your railroad easement is and the actual Renton Road or something that doesn't look like it's subject to development. I don't know who owns it, but I would suggest you look -- this is outside this entire discussion -- look outside your property lines and

maybe you would be allowed to be able to plant and irrigate trees in excess of your own land mass in order to mitigate views and smells.

That's just an idea when I look at trees. Thank you.

CHAIRPERSON WONG: Any anyone else?
Commissioner Okuda.

apologize to the members of the Commission, staff and members of the public, but I would like to clarify my statement or motion about having this approval be subject to conditions.

So for completeness, if I can just summarize what conditions I believe the approval should be subject to.

Number one, a requirement that the metes and bounds map and description be signed and stamped by a registered professional land surveyor, and/or that copies of the map and description be provided to the Land Use Commission.

Number two, require the submittal and approval of a TIAR to the Department of Transportation's Highways Division.

Number three, require the Petitioner to obtain the approval of the Land Use Commission for

any time extension to the deadline by which

Petitioner is to apply for a State Land Use District

Boundary Amendment with the Commission, and to file a

Motion to Amend the Findings of Fact, Conclusion of

Law and Decision and Order issued in Docket No.

A88-627.

Additional condition that the Petitioner be required to cease all work and immediately contact the SHPD and Oahu Burial Council in the event historic resources are identified during demolition and/or construction activities, and to obtain an archaeological clearance from the SHPD if required.

When I say "historic resources", what I mean by that, that includes, but not limited to remains, human remains, skeletal evidence.

Further condition to require the Petitioner to obtain the approval of the Land Use Commission for any time extension to the deadline by which Petitioner is to establish the project.

Also I would ask that the motion be amended to the extent necessary to authorize the Land Use Commission staff to make non-substantive changes to the conditions as appropriate regarding formatting, style and other modifications to ensure consistency.

And finally, that the Chair of the Land Use

1 Commission be authorized to sign the order in this 2 matter on behalf of the Commission. 3 So I would ask that my motion be modified 4 to include the statements that I just stated for the 5 record. 6 CHAIRPERSON WONG: Commissioner Mahi, do 7 you have any problems with that? COMMISSIONER MAHI: No, I have no problem 8 9 with that. 10 CHAIRPERSON WONG: Just to reconfirm what 11 the motion was about, Commissioner Okuda and seconded 12 by Commissioner Mahi. Any other discussions? If 13 not, Mr. Orodenker. 14 EXECUTIVE OFFICER: Thank you, Mr. Chair. 15 The motion is to approve with conditions, 16 including conditions with regard to metes and bounds, 17 traffic impact analysis, LUC approval, historic resources, authorization for staff to make 18 19 nonsubstantive changes, and authorization for the 20 Chair to sign the order in this matter. 2.1 Commissioner Okuda? 22 COMMISSIONER OKUDA: Yes. 23 EXECUTIVE OFFICER: Commissioner Mahi? 24 COMMISSIONER MAHI: Aye. 25 EXECUTIVE OFFICER: Commissioner Chang?

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1	COMMISSIONER CHANG: Aye.
2	EXECUTIVE OFFICER: Commissioner Scheuer?
3	VICE CHAIR SCHEUER: Aye.
4	EXECUTIVE OFFICER: Commissioner Cabral?
5	VICE CHAIR CABRAL: Aye.
6	EXECUTIVE OFFICER: Chair Wong?
7	CHAIRPERSON WONG: Aye.
8	EXECUTIVE OFFICER: Thank you,, Mr. Chair,
9	the motion passes.
10	CHAIRPERSON WONG: Thank you.
11	Do I have a motion to go into executive
12	session?
13	VICE CHAIR CABRAL: I'll move.
14	CHAIRPERSON WONG: Do I have a second?
15	COMMISSIONER MAHI: I'll second.
16	CHAIRPERSON WONG: Discussion? If not, all
17	those in favor say "aye", any opposed? Thank you.
18	We are in executive session.
19	(Executive Session.)
20	(The proceedings adjourned at 12:20 p.m.)
21	
22	
23	
24	
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1	CERTIFICATE
2	STATE OF HAWAII) SS.
3	COUNTY OF HONOLULU)
4	I, JEAN MARIE McMANUS, do hereby certify:
5	That on November 21, 2017, at 9:35 a.m., the
6	proceedings contained herein was taken down by me in
7	machine shorthand and was thereafter reduced to
8	typewriting under my supervision; that the foregoing
9	represents, to the best of my ability, a true and
10	correct copy of the proceedings had in the foregoing
11	matter.
12	I further certify that I am not of counsel for
13	any of the parties hereto, nor in any way interested
14	in the outcome of the cause named in this caption.
15	Dated this 21st day of November, 2017, in
16	Honolulu, Hawaii.
17	
18	
19	<u>S/S Jean Marie McManus</u> JEAN MARIE McMANUS, CSR #156
20	SEIN IMMEE HEIMMOS, SEN #150
21	
22	
23	
24	
25	

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